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For: Ad	ministration-	Budget			By/Representing: Sajna				
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Received: 01/25/99					Received By: yacketa				
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Bill

Received: 01/25/99 Wanted: As time permits For: Administration-Budget This file may be shown to any legislator: NO					Received By: yacketa				
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Received: 01/25/99 Received By: yacketa

Wanted: As time permits Identical to LRB:

For: Administration-Budget By/Representing: Sajna

This file may be shown to any legislator: **NO**Drafter: yacketa

May Contact: Alt. Drafters:

Subject: Public Assistance - misc Extra Copies:

Topic:

DOA:.....Sajna - Individual development accounts

Instructions:

See Attached

Drafting History:

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STAYE OF WISCONSIN DEPARTMENT OF ADMINISTRATION DIVISION OF EXECUTIVE SUDGET AND FINANCE DOA-5167 N(ROSISS)

FACSIMILE COVER MESSAGE

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FROM (Sender)		
Name 5. Saim	Number of Pages including This Cover Sheet	Faceimile Telephone Number (608) 267-0372
Location 101 East Wilson Street, 10th Ploor; Madison, WI 53702	Gover onder	Telephone Number

COMMENTS / INSTRUCTIONS

G. LICKET UPFICENCELLEV ALDOC

INDIVIDUAL DEVELOPMENT ACCOUNTS (IDAs) An Investment in Wisconsin's Future!

WHAT ARE INDIVIDUAL DEVELOPMENT ACCOUNTS? Individual Development Accounts (IDA) are savings accounts aimed at assisting low-income individuals in saving money for high return investments.

The federal Assets for Independence Act (AFIA) authorizing the Department of Health and Social Services to conduct an IDA demonstration for five years beginning in FY 1999. The AFIA provides a federal 1:1 match with nonfederal funds from public or private sources.

Individuals eligible for an IDA include families eligible for Temporary Assistance to Needy Families (TANF) or for the Earned Income Tax Credit (EITC) and have assets less than \$10,000. The program requires eligible participants to deposit earned income into an established IDA. Then, once every three months, nonfederal matching funds of up to 4:1 and federal funds equaling the nonfederal match are also deposited into the participant's IDA. The federal funds in any one IDA cannot exceed \$2,000 per individual over the course of the demonstration. The total savings must be spent on one of the following:

- First-home purchase;
- Post-secondary education;
- Small business capitalization; or
- Specified emergencies: medical expenses, preventing eviction, meeting expenses following loss of employment.
 AND
- Economic and financial education is a mandatory component of the program.

THOMPSON DOES IT FIRST AND BEST AGAIN!

No state has put forth a statewide program. Community Action Agencies (CAAs) are willing and anxious to be the vehicle, AND THEY WOULD BE RESPONSIBLE FOR RAISING THE LOCAL MATCH. It would require NO GPR: Total budget of \$5.3 million over the biennium (\$2m in local match, \$2m in federal dollars and \$1.3m in TANF).

WHY INVEST IN IDAs?

It is good public policy representing the type of forward thinking that will impact Wisconsin's low-income families AND our economy. An IDA program would increase savings and investments for approximately 2,400 of Misconsin's low-income families who do not have enough income to fully participate in traditional savings programs. It would also effectively integrate these families into Wisconsin's economic mainstream and thereby positively impact Wisconsin's future economic well-being.

New Federal dollars for Wisconsin. By receiving the competitive AFIA grant, Wisconsin would further the Administrations's goal of increasing the infusion of federal dollars into Wisconsin due to the potential to access up to \$2 million in federal funds over the biennium.

Because the goals are similar—responsibility, empowerment and self-sufficiency—IDAs build togically on the success of W-2 making it an appropriate "next step" in providing opportunities to low-income families. We can provide these families with the opportunity to took beyond a paycheck in order to increase their economic self-sufficiency. This can be achieved through savings for high-return investments. The first phase of W-2 is getting and keeping a job. The second phase is learning how to manage your money, including saving for the future. That is the beginning of how you generate self-sufficiency, first creating an attachment to the workforce, then becoming "banked" as part of sound fiscal management.

A statewide IDA program would offer an opportunity for further community-wide public/private partnerships. Non-profit organizations would manage the programs, provide training and education and recruit participants. Corporations, financial institutions and religious institutions could provide match and administrative funds, education resources and the financial structure for establishing accounts. These entities, together with the W-2 agencies and local government, would develop broad strategies to assist individuals and ensure their success.

IDAs are not considered "free money." First and foremost, it is the responsibility of the participants to deposit earned income into their accounts. The philosophy behind IDAs is similar to the philosophy behind 401(K)s except that IDAs use small matching deposits as incentive rather than tax breaks. Furthermore, because the money deposited may be used for emergency purposes. IDAs would further reduce the need for low-income families to access existing government and community-based resources such as W-2, Emergency Assistance, local homeless shelters, food parties, etc.

- Self pace

Yacker, Tina

From:

Sajna, Jennifer

Sent:

Monday, January 25, 1999 11:43 AM Yacker, Tina

To:

Subject:

FW: IDA drafting instructions

Call if you have questions

----Original Message-From:

REYNOLDS, DIANE

Sent:

Monday, January 25, 1999 11:06 AM

To:

Cc:

Sajna, Jennifer NIKOLAY, BOB; ROGERS, JEAN; MCMAHON, MARGARET; Agnew, Ann; ROSAS-DELEON, LEONOR

Subject:

IDA drafting instructions

[[IDAS.DOC : 4367 In IDAS.DOC]]

Let's discuss.

Dianne

FY99-01 BIENNIAL BUDGET

STATUTORY LANGUAGE PROPOSAL FORMAT

Division: Economic Support Appropriation: 20.445(3)

Issue: Wisconsin Works (W-2); Individual Development Accounts (IDAs)

Contact: Leonor Rosas DeLeon, Director Bureau of Welfare Initiatives

PROBLEM

W-2 participants and low income families have low savings rates. W-2 participants may not have countable assets that exceed \$2,500 not including the homestead and vehicles whose equity value do not exceed \$10,000. Low saving rates and policies that inhibit saving keep families from saving for emergencies, home buying, education and other future needs.

PROPOSED CHANGE

Create language directing the Department to establish a statewide program to provide for Individual Development Accounts (IDAs) authorized under 42 USC 604(h) and the Assets for Independence Act, P.L. 105-285. The Department will contract with Community Action Agencies to administer the program. The CAAs must provide economic and financial education as part of their administration of the program.

To be eligible an individual must be at least 18 years of age, be a custodial parent and have family income of 200% or less of the federal poverty level or be eligible for the federal Earned Income Tax Credit and have countable assets of less than \$10,000. An individual who has an IDA may only deposit earned income as defined in section 911(d)(2) of the Internal Revenue Code of 1986 into the account. Federal funds in any one IDA may not exceed \$2,000 per individual over the course of the demonstration. Funds in an IDA account must be disregarded in determining eligibility for W-2, other TANF funded programs and other federal public assistance programs such as food stamps and Medicaid.

IDA funds may only be used for the following purposes:

- First-home purchase
- Post-secondary education
- Small business capitalization; or
- Specified emergencies: medical expenses, preventing eviction, meeting expenses following loss of employment.

IDA holders must participate in the economic and financial education programs offered by the CAAs.

EXPLANATORY NOTE

Individual Development Accounts (IDAs) are saving accounts aimed at assisting low-income individuals in saving money. Families eligible for IDAs include those eligible for Temporary Assistance for Needy Families (TANF) program benefits and services or for the federal Earned Income Tax Credit (EITC) and who have assets less than \$10,000.

FISCAL IMPACT

Total budget of \$5.3 million over the biennium (\$2 million in local match, \$2 million in federal dollars under AFIA and \$1,3 million TANF. No GPR dollars are required.

DESIRED EFFECTIVE DATE

Upon enactment.

Hotahok



State of Misconsin 1999 - 2000 LEGISLATURE

LRB-1989/1
TAY...:A:...

DOA:.....Sajna - Individual development accounts

FOR 1999-01 BUDGET — NOT READY FOR INTRODUCTION

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AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau HEALTH AND HUMAN SERVICES

Public assistance

Current federal law permits states to establish a demonstration project under which certain low—income individuals may establish savings accounts, referred to as individual development accounts. The funds deposited into an individual development account may be used for certain expenses associated with postsecondary education, first home purchases, business capital expenses or medical expenses or to make payments necessary to prevent the eviction of the individual from his or her residence or the foreclosure on the mortgage for the principal residence of the individual. An individual may only deposit earned income into the account. For every dollar that the individual deposits into the account, the administering state or local agency or tribal governing body, or a qualified non-profit agency must deposit at least the cents and not more than four dollars. The federal government makes a grant to the matching contributor that equals the lesser of the aggregate amount of funds committed as matching contributions from non-federal funds or \$1,000,000.

This bill requires the department of workforce development (DWD) to establish the individual development account demonstration project in accordance with the federal law.

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For further information see the *local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin,	represented in senate and	assembly, do
enact as follows:		

SECTION 1. 49.145 (3) (a) of the statutes is amended to read:

49.145 (3) (a) Resource limitations. The individual is a member of a Wisconsin works group whose assets do not exceed \$2,500 in combined equity value. In determining the combined equity value of assets, the Wisconsin works agency shall exclude the equity value of vehicles up to a total equity value of \$10,000, the value of an individual development account established under s. 49.187 and one home that serves as the homestead for the Wisconsin works group.

History: 1995 a. 289; 1997 a. 27, 191, 237, 283.

SECTION 2. 49.175 (1) (hd) of the statutes is created to read:

9 49.175 (1) (hd) For deposits into individual development accounts under s.

49.187, \$650,000 in each fiscal year.

****NOTE: The instructions indicated that the \$1.3M was the total expenditure for the biennium. Do you want it divided in a different way?

SECTION 3. 49.187 of the statutes is created to read:

- 49.187 Individual development accounts. (1) ADMINISTRATION. The department shall establish a program to permit individuals who are eligible under sub. (2) to establish individual development accounts in accordance with P.L. 105-285. The department may contract with community action agencies under s. 46.30 to administer the program under this section.
- (2) ELIGIBILITY. An individual is eligible to establish an individual development account if the all of the following criteria with respect to the individual are met:
 - (a) The individual is at least 18 years old.
 - (b) The individual is a custodial parent, as defined in s. 49.141 (1) (b).

	(c) The individual qualifies for the federal basic earned income credit under
	section 32 (b) (1) (A) to (C) of the Internal Revenue Code, or the income of the
	individual's family does not exceed 200% of the poverty line.
	(d) The combined equity value of all countable assets of the individual do not
	exceed \$10,000.
	(3) Funding for and use of an individual development account. An individual
	who establishes an individual development account under this section may deposit
	into the account only earned income, as defined in section $911(d)(2)$ of the Internal
)	Revenue Code of 1986. For every bre dollar, that the individual deposits in the
	account, the community action agency with which the department contracts under
	sub. (1), or, if the department does not enter into a contract under sub. (1), the
İ	department, shall deposit not less than \$0,50 and not more than \$4 into the account.
	Moneys deposited in an individual development account may be used only for
	qualified expenses specified under P.L. 105–285 section 404 (8).

(END) 🗸

15:28

STATE OF WISCONSIN
DEPARTMENT OF ADMINISTRATION
DIVISION OF EXECUTIVE BUDGET AND FILLINGE
DOA-5167 N(ROS/65)

FACSIMILE COVER MESSAGE

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Name J. Saina	Number of Pages Facelmile Telephone Number Including This (608) 267-0372
Location 101 East Wilson Street, 10th Floor; Madi	Cover Sheet Telephone Number

COMMENTS / INSTRUCTIONS

IDA-Itnink we should do D's in
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#6 (marke)

Department of Workforce Development Division of Economic Support

Date:

January 28, 1999

To:

Bob Nikolay

Administrative Services Division

From:

Dianne Reynolds, Section Chief

Policy Planning and Development Section

Bureau of Welfare Initiatives

Subject:

REVIEW OF IDA STATUTORY LANGUAGE DRAFT

DES staff have reviewed LRB 1989/1, relating to Individual Development Accounts (IDAs), and have the following comments:

Section 49.187(2) provides that in order to be eligible for an IDA an individual must meet certain eligibility conditions. We would like that subsection modified to include the following additional eligibility criteria:

The individual meets the eligibility criteria under s.49.145(2)(c), (f), (m) and (r). This will add the TANF eligibility requirements related to being a U.S. citizen or qualified alien, cooperating with child support, and not being a probation or parole violator or fugitive felon.

IDA account holders must participate in economic and financial education programs

offered by the administering agencies.

(2) In section 49.187(2)(d), the language provides that the combined equity value of all countable assets of the individual do not exceed \$10,000. Does a cross-reference need to be added to s.49.145(3)(a) to make clear that, in determining countable assets, that vehicles up to a total equity value of \$10,000 and one home that serves as the hømestead are excluded?

In s.49.187(3), the language provides that money deposited in the IDA may only be used for qualified expenses specified under Public Law 105-285, section 404(8). However, emergency withchawals are not covered by the reference to sub. (8) but are specified in section 404(3). Also, in the analysis section, the drafter should also include payments necessary to enable the individual to meet necessary living expenses following loss of employment in the list of expenses for which the IDA may be used.

Language should be added to make clear that federal funds deposited in the account may not exceed \$2,000, as provided under Section 410(b) of P.L. 105-285.

Language should be added to make clear that when an individual qualifies because being eligible for the federal earned income tax credit the agency must make a determination of net worth as provided under section 408(a) of P.L. 105-285.

attending rove inf

15:28

6) Does language need to be added to the Medicaid/Badger Care statutory language to exempt IDAs from being considered assets in determining eligibility for these programs?

What about the child care eligibility requirements?

CC:

Jean Rogers, AO Ann Agnew, AO



P.2, § 3 Dept may est prog. if est's program shall.

(Soon)

1999 - 2000 LEGISLATURE

LRB-1989/1/ ATAY:jlg:ijs

RMR

DOA:.....Sajna – Individual development accounts

FOR 1999-01 BUDGET — NOT READY FOR INTRODUCTION

, to meet recessory living expenses following loss of employment

AN ACT ...; relating to: the budget.

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Analysis by the Legislative Reference Bureau HEALTH AND HUMAN SERVICES

PUBLIC ASSISTANCE

Current federal law permits states to establish a demonstration project under which certain low-income individuals may establish savings accounts, referred to as individual development accounts. The funds deposited into an individual development account may be used for certain expenses associated with postsecondary education, first home purchases, business capital expenses or medical expenses or to make payments necessary to prevent the eviction of the individual from his or her residence or the foreclosure on the mortgage for the principal residence of the individual. An individual may only deposit earned income into the account. For every dollar that the individual deposits into the account, the administering state or local agency or tribal governing body, or a qualified nonprofit agency must deposit at least 50 cents and not more than four dollars. The federal government makes a grant to the matching contributor that equals the lesser of the aggregate amount of funds committed as matching contributions from nonfederal funds or \$1,000,000.

This bill requires the department of workforce development (DWD) to establish the individual development account demonstration project in accordance with the federal law.

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For further information see the *local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 49.145	(3) (a)) of the s	tatutes is	amended	to read:
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49.145 (3) (a) Resource limitations. The individual is a member of a Wisconsin works group whose assets do not exceed \$2,500 in combined equity value. In determining the combined equity value of assets, the Wisconsin works agency shall exclude the equity value of vehicles up to a total equity value of \$10,000, the value of an individual development account established under s. 49.187 and one home that serves as the homestead for the Wisconsin works group.

SECTION 2. 49.175 (1) (hd) of the statutes is created to read:

49.175 (1) (hd) For deposits into individual development accounts under s. 49.187, \$650,000 in each fiscal year.

****Note: The instructions indicated that the \$1.3M was the total expenditure for the biennium. Do you want it divided in a different way?

From under this section, shall be administrated to read:

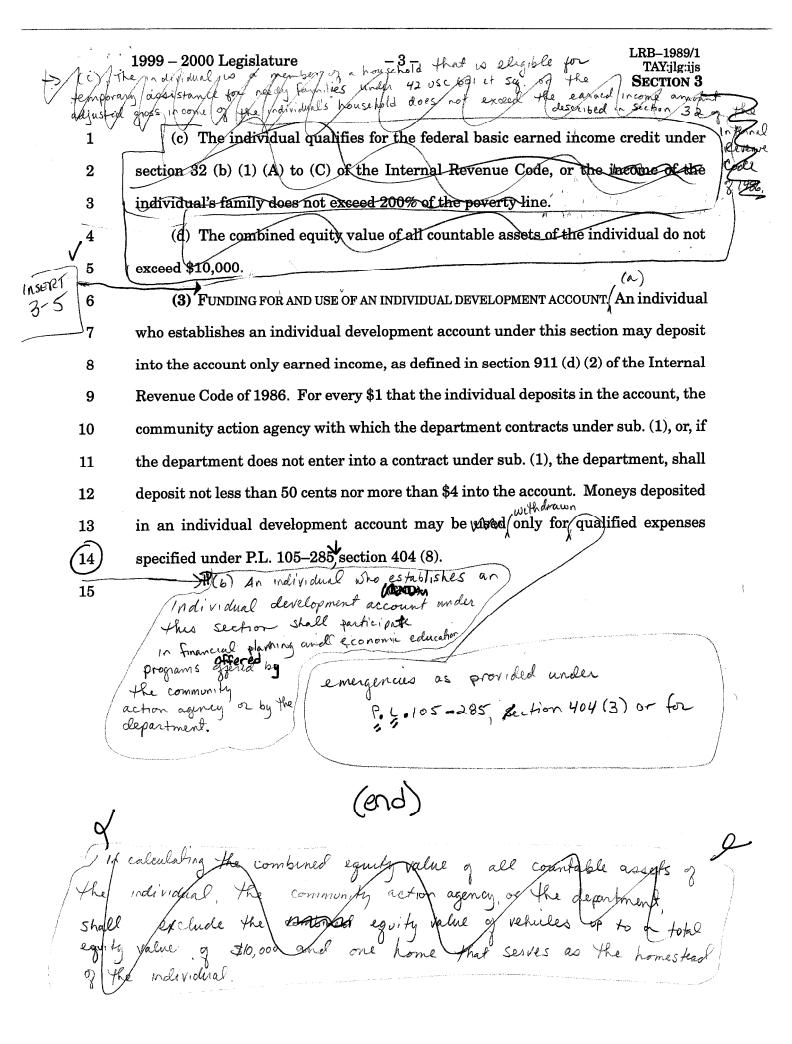
11 Section 3. 49.187 of the statutes is created to read:

department shall establish a program to permit individuals who are eligible under sub. (2) to establish individual development accounts in accordance with P.L.

105–285. The department may contract with community action agencies under s.

46.30 to administer the program under this section.

- (2) ELIGIBILITY. An individual is eligible to establish an individual development account if the all of the following criteria with respect to the individual are met:
 - (a) The individual is at least 18 years old.
 - (b) The individual is a custodial parent, as defined in s. 49.141 (1) (b).



1999-2000 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

insert 3-5

(c) The individual meets the eligibility requirements under P.L. 105–285, section 408 (a). In determining the net worth of an individual's household, as required under P.L. 105–285, section 408 (a) (2), the community action agency or the department shall exclude the equity value of vehicles up to a total equity value of \$10,000 and one home that serves as the homestead of the individual's household.



State of Misconsin 1999 - 2000 LEGISLATURE

LRB-1989/**//** 3 TAY:jlg:km

KMR

DOA:.....Sajna - Individual development accounts

FOR 1999-01 BUDGET -- NOT READY FOR INTRODUCTION

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau HEALTH AND HUMAN SERVICES

PUBLIC ASSISTANCE

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This bill allows the department of workforce development (DWD) to establish the individual development account demonstration project in accordance with the federal law.

For further information see the *local* fiscal estimate, which will be printed as an appendix to this bill.

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- (3) Funding for and use of an individual development account under this section individual who establishes an individual development account under this section may deposit into the account only earned income, as defined in section 911 (d) (2) of the Internal Revenue Code of 1986. For every \$1 that the individual deposits in the account, the community action agency with which the department contracts under sub. (1), or, if the department does not enter into a contract under sub. (1), the department, shall deposit not less than 50 cents nor more than \$4 into the account. Moneys deposited in an individual development account may be withdrawn only for emergencies as provided under P.L. 105–285, section 404 (3) or for qualified expenses specified under P.L. 105–285, section 404 (8).
- (b) An individual who establishes an individual development account under this section shall participate in financial planning and economic education programs offered by the community action agency or by the department.

(END)



State of Misconsin 1999 - 2000 LEGISLATURE

LRB-1989/3 TAY:jlg:km

DOA:.....Sajna - Individual development accounts

FOR 1999-01 BUDGET -- NOT READY FOR INTRODUCTION

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau HEALTH AND HUMAN SERVICES

PUBLIC ASSISTANCE

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SECTION 2. 49.175 (1) (hd) of the statutes is created to read:

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 - (a) The individual is at least 18 years old.
 - (b) The individual is a custodial parent, as defined in s. 49.141 (1) (b).

- (c) The individual meets the eligibility requirements under P.L. 105–285, section 408 (a). In determining the net worth of an individual's household, as required under P.L. 105–285, section 408 (a) (2), the community action agency or the department shall exclude the equity value of vehicles up to a total equity value of \$10,000 and one home that serves as the homestead of the individual's household.
- (3) Funding for and use of an individual development account under this section individual who establishes an individual development account under this section may deposit into the account only earned income, as defined in section 911 (d) (2) of the Internal Revenue Code of 1986. For every \$1 that the individual deposits in the account, the community action agency with which the department contracts under sub. (1), or, if the department does not enter into a contract under sub. (1), the department, shall deposit not less than 50 cents nor more than \$4 into the account. Moneys deposited in an individual development account may be withdrawn only for emergencies as provided under P.L. 105–285, section 404 (3) or for qualified expenses specified under P.L. 105–285, section 404 (8).
- (b) An individual who establishes an individual development account under this section shall participate in financial planning and economic education programs offered by the community action agency or by the department.

(END)