1999 DRAFTING REQUEST

Assembly Amendment (AA-AB133)

Received: 05/7/99				Received By: traderc					
Wanted	: Soon				Identical to LRB: By/Representing: Schug				
For: Le	gislative Fisca	l Bureau							
This file may be shown to any legislator: NO		tor: NO		Drafter: traderc					
May Co	ontact:				Alt. Drafters:				
Subject	: Agricu	ılture - miscella	aneous		Extra Copies:				
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/3	traderc 06/7/99	jgeller 06/7/99	kfollet 06/8/99		lrb_docadmin 06/8/99	,			

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1999 DRAFTING REQUEST

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Assembly Amendment (AA-AB133)

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Wanted: Soon	Identical to LRB:				
For: Legislative Fiscal Bureau	By/Representing: Schug				
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Nursery grower and dealer changes					
Instructions:					
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Tradewell, Becky

From:

Schug, David

Sent:

Friday, May 07, 1999 3:07 PM

To:

Tradewell, Becky

Subject:

RE: DATCP amendments

You are correct-- here goes...

Paper 210 Drainage Alt 5 and Alt 6

AgChem Paper 211

Alt 4

Paper 212 Pesticide

Motion 216 and Motion 216

#213

Motion 444 The wording in the motion is misleading and is based on alternative 3, which Export discusses Federal revenues in addition to the amount provided in Chapter 20.115(3)(m). Thus, \$1 of marketing GPR 115(3)(a) should lapse for every \$1 in federal funding received above the amount of funding provided in 20.115(3)(m). (We are thinking of a two-line appropriation with GPR and PR-F listed as well as a net amount provided).

#214 #215 price reformAlt 1

#216

Alt 2c (includes technical changes in Alt 1), Motion 214, Motion 231 (I made an error in

calculating Alt 2c. The position total change to base is really 1.00 and not 2.00 as written.

All summary items for which no papers were written were approved, exceept for #20, consumer protection

#217

weights

nursery

Alt 2 and Alt 3, Motion 215 (add towns with cities and villages)

LPĞ

Alt 5

#218

grain Alt 2 and Alt 3

#219

web page Alt 2

#220

electronic Alt 3

#221

fair aids Alt 1

assessment. That item is still outstanding.

Motion 661 also was approved.

I am faxing over the above motions. Besides the pending consumer protection assessment item, that should do it for DATCP.

David

Representative Duff

AGRICULTURE, TRADE AND CONSUMER PROTECTION

Temporary Permits for Short-term Nonprofit Nursery Dealers
[Paper #215]

Motion:

Move to exempt a nonprofit organization that sells nursery stock for a period of not more than seven consecutive days for the benefit of a nonprofit organization, and persons growing nursery stock for such a sale, from nursery dealer and grower licensing and permit requirements.

Note:

The motion removes the \$5 permit and fee recommended by the Governor for a nonprofit organization that sells nursery stock for no longer than seven consecutive days.

DAS

Representative Albers

AGRICULTURE, TRADE AND CONSUMER PROTECTION

Exclusion of Christmas Tree Growers from State Nursery Regulations [Paper #215]

Motion:

Move to exclude Christmas trees from the definition of nursery stock, eliminate the surcharge for Christmas tree growers operating without a license and allow DATCP to inspect Christmas tree growers and dealers.

Further, exclude those growers receiving over 50% of their nursery and Christmas tree revenues from Christmas trees from requirements to obtain a nursery grower license. Exclude those growers receiving over 50% of their nursery and Christmas tree revenues from nursery stock from requirements to obtain a Christmas tree grower license. Base license fees on total sales of all nursery stock and Christmas trees.

Note:

The motion specifies that Christmas tree growers are not subject to the same requirements, including recording, reporting and labeling, as nursery growers and removes the surcharge for Christmas tree growers operating without a license.



Legislative Fiscal Bureau

One East Main, Suite 301 • Madison. WI 53703 • (608) 266-3847 • Fax: (608) 267-6873

May 4, 1999

Joint Committee on Finance

Paper #215

Nursery Regulations and Licensing (DATCP)

[LFB 1999-01 Budget Summary: Page 98, #12]

CURRENT LAW

The Department of Agriculture, Trade and Consumer Protection is given broad powers for plant protection and pest control, including the power to inspect plants for pests at any time, impose quarantines and prohibit the movement of plants. If a case is contested, DATCP is required to hold a public hearing within 30 days of the notice. As part of the Department's plant protection activities, DATCP is required to inspect all nurseries and nursery dealer distribution sites. The Department also issues nursery grower and dealer licenses, which expire on March 31 of each year. Dealer license fees are \$25 per business location with a \$30 surcharge and nursery grower fees range from \$30 to \$150 or more based on annual sales and number of sown acres. These fees include a nursery dealer surcharge of \$30 and a surcharge of \$20 to \$90 or more depending on gross sales and acreage for gypsy moth eradication. Christmas tree growers and dealers pay no licensing fee or surcharge. License fees for nurseries annually generate approximately \$46,900 for the general fund and \$67,500 PR for gypsy moth eradication. DATCP maintains reciprocal agreements with other states for licensing and certification of nursery stock and nursery dealers.

The Department also requires nursery growers and dealers to label every lot of nursery stock for delivery with the licensee's name, address and certification that the nursery stock is from an officially inspected source. However, nursery stock sold and delivered at a place of business where the license certificate is posted is exempted from the labeling requirement. It is unlawful for growers and dealers to accept uncertified shipments, and the carrier of any uncertified shipment is required to report and hold such shipments.

GOVERNOR

Decrease GPR by \$36,400 and 0.75 staff annually and create a new, annual SEG appropriation from the forestry account of the conservation fund of \$75,000 in 1999-00 and \$81,000 in 2000-01 for 1.75 positions for plant protection, including nursery regulation and control of plant pests. Provide \$114,600 PR in 1999-00 and \$127,600 PR in 2000-01 in a new, continuing appropriation for nursery regulation and plant pest detection and control. Revenue would come from revamped nursery dealer and grower (including Christmas tree grower) license fees.

Repeal a PR continuing appropriation for gypsy moth eradication that was funded by a nursery grower surcharge of \$20 to \$90 or more depending on gross sales and acreage and a nursery dealer surcharge of \$30. Transfer base authority of \$74,600 and 1.0 position annually to the newly created PR appropriation. Transfer any unencumbered balance in the repealed PR appropriation to the newly created PR appropriation.

License Fees. Dealers and growers that sell less than \$250 annually in nursery stock would not be required to obtain licenses. A temporary permit costing \$5 would also be established to allow nonprofit organizations to sell nursery stock for no more than one week. Such organizations would not be required to hold an annual license. In addition to the fees listed in the table, an assessment equal to the license fee would be charged to all dealers and growers who in the prior year operated without a license.

Repeal current dealer license fees of \$25 per business location with a \$30 surcharge and nursery grower fees of \$30 to \$150 or more based on annual sales and number of sown acres. Rather, create the following fees, including new fees for Christmas tree growers that would be expected to generate an additional \$59,600 annually:

Nursery Dealer License Fees		Nursery Grower License Fees				
		?	Proposed	Proposed		
Annual		Annual	Grower Fees	Grower Fees		
Purchases of	Proposed	Sales of	(non-Christmas	(Christmas		
Nursery Stock	Dealer Fees	Nursery Stock	Tree Sales)	Tree Sales)		
\$250-\$5,000	\$30	\$250-\$5,000	\$4 0	\$20		
\$5,000-\$20,000	50	\$5,000-\$20,000	<i>7</i> 5	55		
\$20,000-\$100,000	100	\$20,000-\$100,000	125	90		
\$100,000-\$200,000	150	\$100,000-\$200,000	200	150		
\$200,000-\$500,000	200	\$200,000-\$500,000	350	250		
\$500,000-\$2,000,000	300	\$500,000-\$2,000,000	600	450		
Over \$2,000,000	400	Over \$2,000,000	1,200	900		

Requirements for Nursery Growers and Dealers. Licensing fees and requirements would be changed, including the annual license expiration, which would move from March 31 to February 20. Include bulbs in the definition of nursery stock. Clarify that license fees would be

based on sales in the applicants' prior fiscal year. The applicant would determine the fiscal year and would base first-year fees of a new operation on predicted sales. Clarify that grower and dealer records must include the type and quantity of nursery stock shipped to other nursery growers and dealers, along with the address of the recipient. Specify that all required records be retained for at least three years.

Dealer Requirements. Specify that a dealer license is nontransferable and clarify that the applicant's name and address and the address of each of their selling locations must appear on the license application. Also, require dealers to notify DATCP of the address of any new selling location, prior to beginning such sales. Further, clarify that records must include the type and quantity of nursery stock received along with the address of the shipper. As drafted, the bill expands the definition of a nursery dealer to include all people selling for a dealer. Under current law, employes of a dealer are specifically excluded in the definition and therefore, do not have to pay a license fee. Administration officials indicate this change was not intended.

Grower Requirements. Clarify that the applicant's name and address and the address of each of their operating and selling locations must appear on the application. Also, require growers to write to DATCP the address of any new operating and selling locations prior to beginning operation. Remove the requirement that growers keep records of all nursery stock shipments received. (Wisconsin dealers would continue to record all shipments sent.)

Labeling Requirements. Require nursery growers and dealers, rather than the carrier, to report nursery stock shipments that are not fully labeled to DATCP. As drafted, the bill would prohibit shipping improperly labeled nursery stock only to nursery dealers (not growers) and prohibit nursery dealers from accepting improperly labeled nursery stock. Administration officials indicate the Governor intended to prohibit shipping improperly labeled nursery stock to both nursery dealers and growers and to prohibit both nursery dealers and growers from accepting improperly labeled nursery stock (as under current law). The bill would repeal the current law exemption from labeling of nursery stock sold and delivered at a place of business where the license certificate is posted.

Department Powers. Allow, rather than require, DATCP to inspect nursery and distribution sites. Allow the Department to order a grower or dealer to refrain from importing certain weeds or pests. Allow DATCP to order a grower or dealer to destroy or recall nursery stock. Require DATCP to hold an informal hearing, rather than a public hearing of a contested case, within 10 days, unless the person requesting the hearing consents to a later date. If a disputed matter is not resolved at the informal hearing, the grower or dealer may demand a contested case hearing.

DISCUSSION POINTS

Background

1. As shown in Table 1, There are 750 nursery growers and 830 nursery dealers

licensed in the state. In addition, the Wisconsin Christmas Tree Producers Association estimates there are 800 Christmas tree growers with 60,000 acres of Christmas trees.

TABLE 1
Wisconsin Nursery Growers and Dealers

<u>Year</u>	Licensed Growers	Inspected Growers	Licensed <u>Dealers</u>	Inspected <u>Dealers</u>
1994	722	482	821	116
1995	745	432	824	187
1996	742	396	825	33
1997	750	477	830	19
1998	750	560	830	52

- 2. While the number of nursery growers and dealers has remained fairly steady over the past five years, the Department indicates that more inspections are needed to counter increased numbers of plant pests. Federal regulations, such as a quarantine on the movement of products from 18 eastern Wisconsin counties due to gypsy moth infestations, have also increased Department workload. Further, when a pest is found at a nursery, inspectors generally visit that site more than once to ensure that infested stock is held or treated. These inspections take away time that may otherwise be spent performing annual grower and dealer inspections. To the extent that increased inspections should aid in discovering and mitigating plant pests, more inspections would enhance the quality of nursery stock sold in the state and slow the spread of plant pests.
- 3. In 1998-99, the Department has 2.75 GPR-funded positions that inspect nurseries and funds three limited term employes (approximately 1.0 FTE) with program revenues to inspect nurseries during peak periods. The Governor's recommendation would add 1.0 SEG inspector and replace a 0.75 GPR position with funds from the forestry account of the conservation fund. The primary source of revenue deposited in the forestry account of the conservation fund is the forestry mill tax, a state tax on property of 0.2 mill (20 cents per \$1,000 of property value). Nursery inspectors inspect nurseries for various diseases and pests, including gypsy moth. These inspectors are currently based in Madison, except for a half-time nursery inspector in Stevens Point. DATCP plans to base the new nursery inspector in Madison.
- 4. A workload analysis prepared by DATCP allocates 5,670 hours to nursery grower inspections and 1,340 hours (19%) to various Christmas tree grower inspections. However as shown in Table 2, nursery growers would provide \$68,900 and Christmas tree growers would provide \$46,400 (40%) in program revenues under the Governor's proposal.

TABLE 2
Nursery Grower License Fees

					Christmas
• .		Non-	Nursery		Tree
Annual Sales of	Number of	Christmas	Grower	Christmas	Grower
Nursery Stock	Growers*	Tree Fees	Revenue	Tree Fees	Revenue
\$250-\$5,000	438	\$40	\$17,520	\$20	\$8,760
\$5,000-\$20,000	102	75	7,650	55	5,610
\$20,000-\$100,000	84	125	10,500	90	7,560
\$100,000-\$200,000	38	200	7,600	150	5,700
\$200,000-\$500,000	32	350	11,200	250	8,000
\$500,000-\$2,000,000	18	600	10,800	450	8,100
Over \$2,000,000	_3	1,200	3,600	900	<u>2,700</u>
Totals	715		\$68,870		\$46,430

^{*} Based on survey results from 715 of 750 licensed nursery growers. Christmas tree growers are estimated according to the same distribution of nursery growers by fee category with the same total number of 715.

- 5. In the past, Christmas tree growers have not had to pay license fees or been required to obtain a license. In 1997, 3,300 acres of Christmas trees were inspected and certified for shipment out-of-state. In 1997-98, for the first time, these out-of-state shippers who needed certifications paid an inspection fee of \$1.50/acre plus state staff travel costs for total program revenue of \$9,500. Certification will also be required for all Christmas tree growers in the gypsy moth quarantined areas to ship trees outside the quarantined area.
- 6. Some would argue that a portion of nursery grower and dealer fees historically has been used for Christmas tree grower inspections, since Christmas tree growers have not previously paid significant fees. Therefore, providing fees to cover the cost of inspecting Christmas tree growers while requesting lower fees than needed to inspect nursery growers may be justifiable.
- 7. The Department requested fees of nearly twice what the Governor has recommended. In 1997-98, nursery growers and dealers paid approximately \$114,000 in license fees and surcharges. Under the bill, they would pay total annual fees of \$128,000, for an increase of 12% while Christmas tree growers would pay \$46,000. The fee restructuring appears to comparatively assess nursery growers with larger sales volumes more than it does those with lesser sales figures. However, in some cases, the recommended fees assessed nursery growers with large sales volumes are one-third to one-half the actual cost per inspection while fees assessed smaller sales volume operations cover over two-thirds the cost of such inspections. The Wisconsin Nursery Association supported the higher fees originally requested by DATCP in order to increase inspection staff.

8. The Committee may wish to raise nursery grower fees to more closely reflect the cost of inspection and lower the cost-benefit disparity between nursery and Christmas tree growers. These fees could be set consistent with the Department's budget proposal submitted to the Governor and supported by the Wisconsin Nursery Association. While increased fees could potentially hurt the competitive position of nursery growers who sell out of state, growers can not sell outside of state unless they are inspected. Under the bill, Wisconsin nursery grower and dealer fees would be generally one-half to two-thirds the fees in Minnesota. Minnesota does not license Christmas tree growers.

TABLE 3

Alternate Annual Nursery Grower Fees

Annual Sales of Nursery Stock	Bill Fees	Bill Revenue	DATCP Fees	DATCP Revenue
\$250-\$5,000	\$40	\$17,520	\$55	\$24,090
\$5,000-\$20,000	75	7,650	100	10,200
\$20,000-\$100,000	125	10,500	200	16,800
\$100,000-\$200,000	200	7,600	400	15,200
\$200,000-\$500,000	350	11,200	600	19,200
\$500,000-\$2,000,000	600	10,800	1,200	21,600
Over \$2,000,000	, 1,200	3,600	2,400	7,200
Totals		\$68,870	•	\$114,290

9. If the Committee chose to implement nursery grower fees as originally requested by DATCP, revenues would be sufficient to fund an additional nursery inspector position. Alternatively, the increased fees could be used to switch the funding for 1.0 GPR inspector to PR, maintaining the same level of inspection provided under the bill.

Technical Changes and Modifications

- 10. As drafted, the bill expands the definition of a nursery dealer to include all people selling for a dealer. This could require all employes of a nursery dealer to obtain a license and pay the license fee. Administration officials indicate this change was not intended. These persons are not currently required to be licensed. (All revenue estimates are based on this provision being corrected.)
- 11. As drafted, the bill would prohibit shipping improperly labeled nursery stock only to nursery dealers (not growers) and prohibit nursery dealers from accepting improperly labeled nursery stock. It would also require that shipments to nursery dealers (rather than to both dealers and growers), be labeled with the name and address of the person selling or distributing the shipment. Administration officials indicate the Governor intended to prohibit shipping improperly labeled nursery stock to both nursery dealers and growers, to prohibit both nursery dealers and

growers from accepting improperly labeled nursery stock and to require shipments to dealers and growers be labeled with the name and address of the person selling or distributing the shipment.

12. The bill would also allow DATCP to order a grower or dealer to destroy or recall nursery stock. However, the Department would prefer to only have the authority to recall nursery stock shipped from one nursery to another, rather than the broader authority to recall any nursery stock sold in the state, including that sold to consumers. Some may argue that allowing the Department to recall nursery stock sold to consumers could potentially protect consumers from plant pests and diseases.

ALTERNATIVES TO BASE

1. Approve the Governor's recommendation, technically corrected as follows: (a) that employes of nursery dealers are exempt from nursery dealer license and fee requirements; (b) that shipping improperly labeled nursery stock to nursery dealers and growers is prohibited; (c) that nursery dealers and growers are prohibited from accepting improperly labeled nursery stock; (d) that a shipment of nursery stock must be labeled with the name and address of the person selling or distributing the shipment to the nursery dealer or grower.

Alternative 1	<u>GPR</u>	PR	SEG	<u>TOTAL</u>
1999-01 REVENUE (Change to Base)	- \$93,800	\$213,000	. \$0	\$119,200
[Change to Bill	\$0	\$0	\$0	\$0]
1999-01 FUNDING (Change to Base)	- \$72,800	\$93,000	\$156,000	\$176,200
[Change to Bill	\$0	\$0	\$0	\$0]
2000-01 POSITIONS (Change to Base)	- 0.75	0.00	1.75	1.00
[Change to Bill	0.00	0.00	0.00	0.00]

- 2. Modify the Governor's recommendation to:
- a. Specify that the Department only has the authority to recall nursery stock shipped from a nursery dealer or grower to another nursery dealer or grower.
- \sqrt{b} . Modify the fees for nursery growers as follows and provide \$32,500 in 1999-2000 and \$43,300 in 2000-01 for 1.0 nursery inspector from PR.

Annual Sales of Nursery Stock	Nursery Grower Fees
\$250 - \$5,000	\$55
\$5,000 - \$20,000	100
\$20,000 - \$100,000	200
\$100,000 - \$200,000	400
\$200,000 - \$500,000	600
\$500,000 - \$2,000,000	1,200
Over \$2,000,000	2,400

Alternative 2(b)	<u>GPR</u>	PR	SEG	TOTAL
1999-01 REVENUE (Change to Base)	- \$93,800	\$303,800	\$0	\$210,000
[Change to Bill	<i>\$0</i>	\$90,800	<i>\$0</i>	\$90,800]
1999-01 FUNDING (Change to Base)	- \$72,800	\$168,800	\$156,000	\$252,000
[Change to Bill	\$0	\$75,800	\$0	\$75,800]
2000-01 POSITIONS (Change to Base)	- 0.75	1.00	1.75	2.00
[Change to Bill	0.00	1.00	0.00	1.00]

C. Modify the fees for nursery growers as shown in 2(b) and replace \$32,500 GPR in 1999-2000 and \$43,300 GPR in 2000-01 for 1.0 nursery inspector with PR.

Alternative 2(c)	GPR	<u>PR</u>	SEG	TOTAL
1999-01 REVENUE (Change to Base)	- \$93,800	\$258,400	\$0	\$164,600
(Change to Bill	\$0	<i>\$45,400</i>	<i>\$0</i>	<i>\$45,400]</i>
1999-01 FUNDING (Change to Base)	- \$148,600	\$168,800	\$156,000	\$176,200
[Change to Bill	<i>- \$75,800</i>	<i>\$75,800</i>	<i>\$0</i>	<i>\$0]</i>
2000-01 POSITIONS (Change to Base)	- 1.75	1.00	1.75	2.00
[Change to Bill	- 1.00	1.00	<i>0.00</i>	0.00]

3. Maintain current law.

Alternative 3	GPR	PR	SEG	TOTAL
1999-01 REVENUE (Change to Base) [Change to Bill	\$0	\$0	\$0	\$0
	<i>\$93,800</i>	- <i>\$213,000</i>	\$0	- \$119,200]
1999-01 FUNDING (Change to Base) [Change to Bill	\$0	\$0	\$0	\$0
	<i>\$72,800</i>	- \$93,000	- <i>\$156,000</i>	- <i>\$176,200]</i>
2000-01 POSITIONS (Change to Base) [Change to Bill	0.00	0.00	0.00	0.00
	<i>0.75</i>	<i>0.00</i>	- 1.75	- 1.00]

Prepared by: David Schug

5/10 Per David Shug- there should be a Christ grower license with some fees.	tas tree
grower license with some tees.	·

1999

Date (time)

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LRB b 027/ /

LFB BUDGET AMENDMENT [ONLY FOR LFB]

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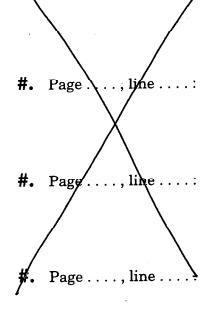
See form AMENDMENTS — COMPONENTS & ITEMS.

LFB AMENDMENT

TO 1999 ASSEMBLY BILL 133 AND 1999 SENATE BILL 4



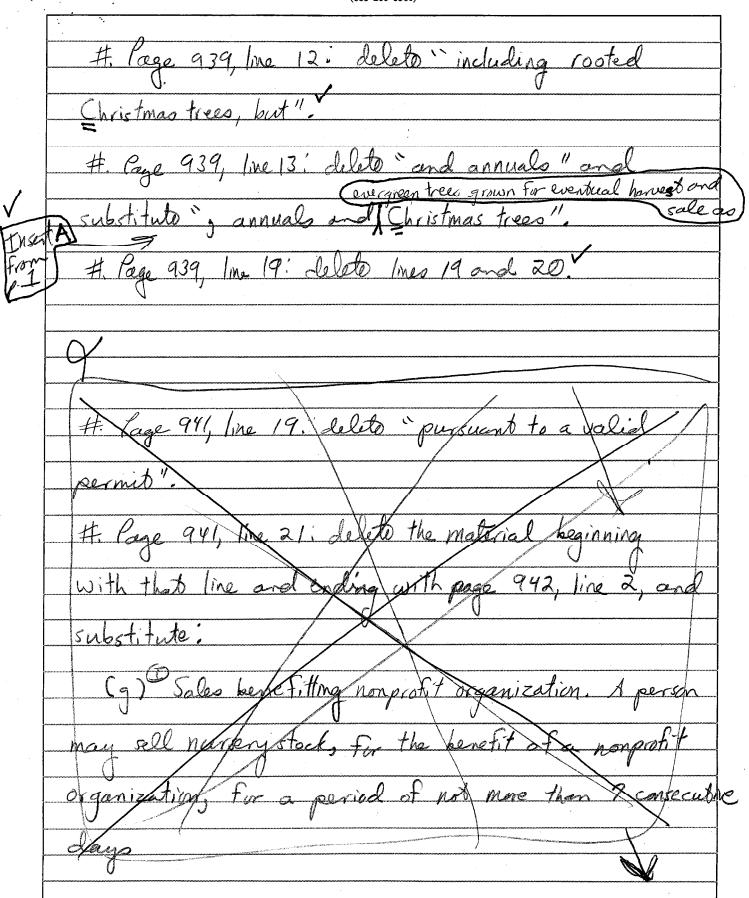
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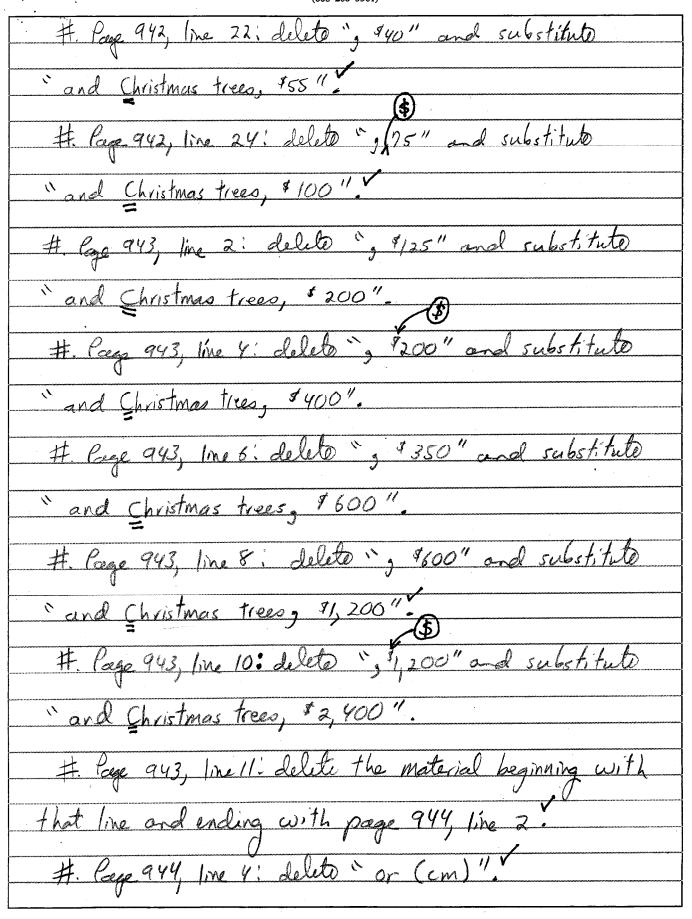
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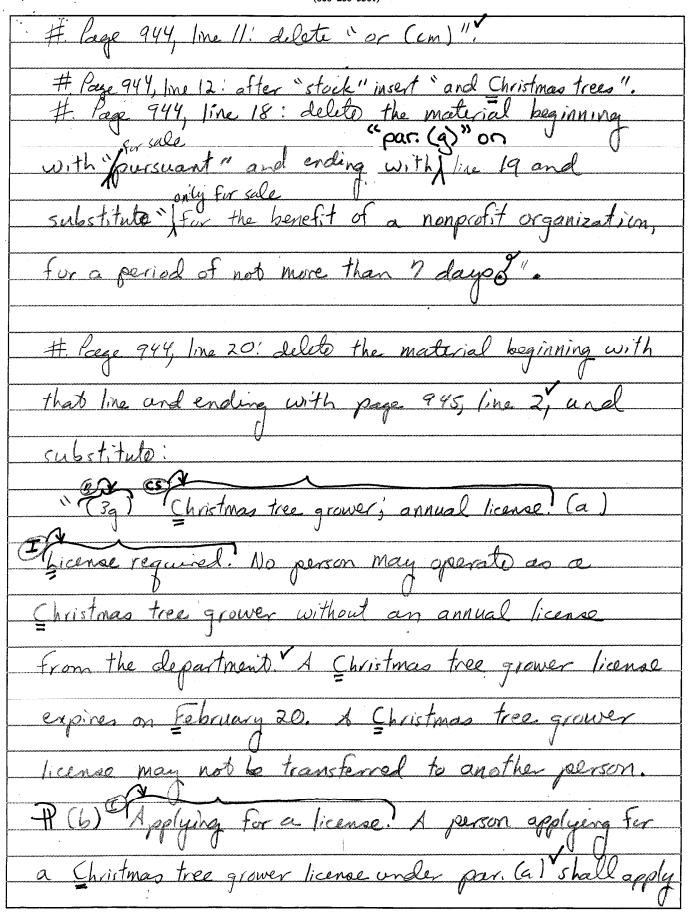
#. lage 938, line 24: after that line insert: Christmas tree grower "means a person who grows evergreen trees for eventual harpest Chrismas trees, except that "Christmas tree grower" a person who grows evergreen also grows nursery amount of the person's annua person's annual sales of nursery stock plus trees." #. Page 939, I'me 5: after "sale" insert or grows nursery stock for so trees for eventual

sale as Shristmas trees and if the amount of the
07
persons annual sales of Christmas trees is 50% or more
of the amount of the person's annual sales of Christmas
, , , , , , , , , , , , , , , , , , , ,
trees plus nursery stock 8"
V
Page 939, Ine 8: after "grower" insert "or Christmas
tree grower".
#. Page 939, line 9: after "state" insert", except
that "nursery dealer" does not include an employe
of a person licensed under this section".
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ackslash
<u> </u>



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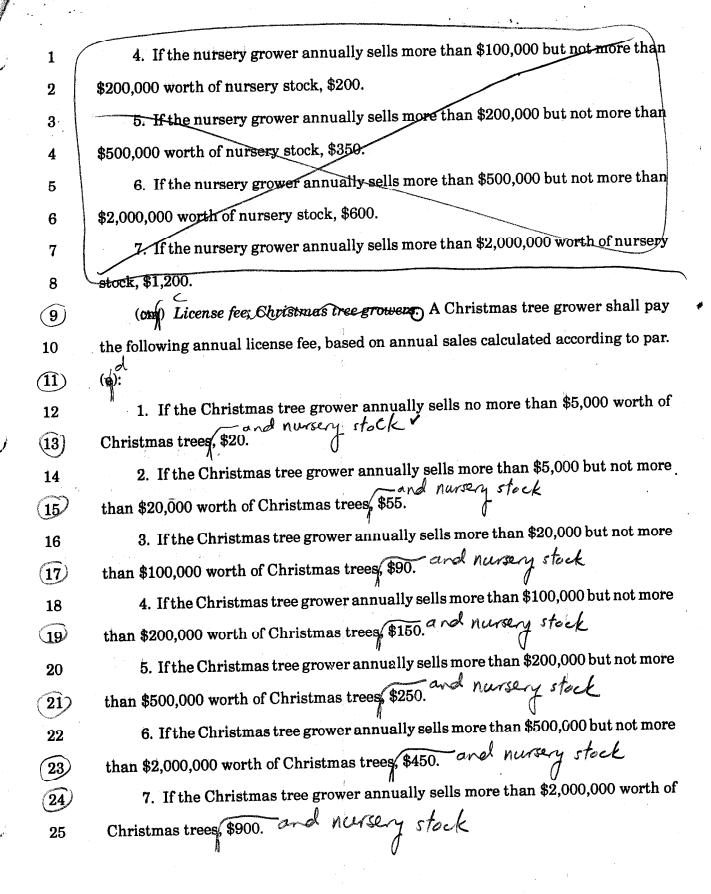




on a form provided by the departments & applicate
stall apply and form provided by the department
In applicant shall provide all of the following
to the department:
IP 1. The applicants regal name and address and
any other name under which the applicant closs
pusiness.
PR2. The address of each location in this state at
The address of each location in this state at evergreen trees for eventual sale as which the applicant grows A Christmas trees or nursery
stock or at which the applicant holds Ehristman trees
or nursery stock for sale.
P3. The license fee required under par. (c).
AY other information reasonably required by the
department for licensing purposes.
· · · · · · · · · · · · · · · · · · ·

LRB-0091/5

RCT:kmg:lp



-7-

1 5	(d) Surcharge for operating without a license. In addition to the fee required
2	under par. (c) or (cm), an applicant for a nursery grower license shall pay a surcharge
3	equal to the amount of that fee if the department determines that, within 365 days
4	before submitting that application, the applicant operated as a nursery grower
5	without a license in violation of par. (a). Payment of the surcharge does not relieve
6	the applicant of any other penalty or liability that may result from the violation, but
7	does not constitute evidence of a violation of par. (a).
8	(h) (e) Calculating annual sales. The amount of an applicant's license fee under
9)	par. (c) or (cm) for a license year shall be based on the applicant's sales of nursery
10	stock during the applicant's preceding fiscal year, except that if the applicant made
11	no sales during the preceding fiscal year the fee shall be based on the applicant's good
12	faith prediction of sales during the license year for which the applicant is applying. $^{\prime\prime}$
13	(f) Exemptions. Paragraph (a) does not apply to any of the following:
14	1. A nursery grower whose only sales of nursery stock are retail sales totaling
15	less than \$250 annually.
16	2. A person growing nursery stock for sale pursuant to a valid temporary permit
17	under par. (g).
18	(g) Temporary permit; sales benefiting nonprofit organization. The department
19	may issue a temporary permit authorizing the permit holder to sell nursery stock,
20	for the benefit of a nonprofit organization, for a period of not more than 7 consecutive
21	days. An applicant for a temporary permit shall apply on a form provided by the
22	department and shall pay a fee of \$5. The department may impose written conditions
23	on the temporary permit and may summarily suspend or revoke the permit if the

permit holder violates those conditions.

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H. Rage 946, line 7: After "Fo" in sext "Grower or".
(to)
#. Page 946, line 8: after Ja" insert "nursery grower or".
#. Page 946, Ine 9: delete that I'me and substitute "nursery
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or".
#. Page 947, I've 25: after the period insert "The department
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promises of which gare grown
A exergreen Trees from Eventual sale as Emiliones messes and
premises at which Shristmas trees are held for sale or
distribution."
(End)

· DNote, p.1 (that is, plants other than Chr grown by those who qualify as Christmas not apply to Christmas

50% of sales as Christmas trees while the other has 49% of sales as Christmas trees, the secon is subject to much more regulation with respect stock than the first person is. purchasers of nursery stock from the second more consumer protection than purchases the first person. These differences in treatment might result in a challenge to the statute equal protection provision of the U.S. or Wisconsin Faced with such a challenge, a cou look for a rational basis for the treatment. It is difficult to predict wh would find a rational

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRBb0271/1dn RCT:jlg:hmh

May 14, 1999

David Schug:

This is the nursery draft. A lot is going on in the draft, so please look it over carefully and do not hesitate to call me with any questions. I am not certain that I have captured the intent of the motion with respect to nursery stock (that is, plants other than Christmas trees) grown by those who qualify as Christmas tree growers. As drafted, proposed s. 94.10 (3m), (4), (5), (6), (7) and (9) do not apply to Christmas tree growers or to nursery stock grown by Christmas tree growers. Also, proposed s. 94.10 (10) does not apply to Christmas trees.

As drafted, this proposal treats similarly situated persons quite differently. For example, if two persons both grow Christmas trees and nursery stock and one has 50% of sales as Christmas trees while the other has 49% of sales as Christmas trees, the second person is subject to much more regulation with respect to the nursery stock than the first person is. Also, purchasers of nursery stock from the second person get more consumer protection than purchasers from the first person. These differences in treatment might result in a challenge to the statute under the equal protection provision of the U.S. or Wisconsin Constitution. Faced with such a challenge, a court would look for a rational basis for the different treatment. It is difficult to predict whether a court would find a rational basis.

Rebecca C. Tradewell Managing Attorney Phone: (608) 266–7290

E-mail: Becky.Tradewell@legis.state.wi.us

6/V Par David Caluma
6/4 Per David Schug-
1. Exempt Christmas tree growers with retail
1. Exempt Christmas tree growers with retail sales of less than 250 From licensing
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2. Page 945, line 7-add Christmas tree growers
2 rage 445, fine 1-add Christmas tree growers
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State of Misconsin 1999 - 2000 LEGISLATURE

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LFB:.....Schug - Nursery grower and dealer changes

FOR 1999-01 BUDGET — NOT READY FOR INTRODUCTION

LFB AMENDMENT

TO 1999 ASSEMBLY BILL 133 AND 1999 SENATE BILL 45

2	1. Page 375, line 12: delete "and (3)" and substitute ", (3) and (3g)".
3	2. Page 938, line 20: delete " (2) or (3) or (4) " and substitute " (2) , (3) or (4) $(3g)$ ".
4	3. Page 938, line 24: after that line insert:
5	"(a) "Christmas tree grower" means a person who grows evergreen trees for
6	eventual harvest and sale as Christmas trees, except that "Christmas tree grower"
7	does not include a person who grows evergreen trees for eventual harvest and sale
8	as Christmas trees if the person also grows nursery stock for sale and if the amount
9	of the person's annual sales of nursery stock is more than 50% of the amount of the
10	person's annual sales of nursery stock plus Christmas trees.".

At the locations indicated, amend the bill as follows:

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- **4.** Page 939, line 5: after "sale" insert ", except that "nursery" does not include premises on which a person propagates or grows nursery stock for sale if the person also grows evergreen trees for eventual harvest and sale as Christmas trees and if the amount of the person's annual sales of Christmas trees is 50% or more of the amount of the person's annual sales of Christmas trees plus nursery stock".
 - 5. Page 939, line 8: after "grower" insert "or Christmas tree grower".
- **6.** Page 939, line 9: after "state" insert ", except that "nursery dealer" does not include an employe of a person licensed under this section".
 - 7. Page 939, line 12: delete "including rooted Christmas trees, but".
- 8. Page 939, line 13: delete "and annuals" and substitute ", annuals and evergreen trees grown for eventual harvest and sale as Christmas trees".
 - **9.** Page 939, line 16: after that line insert:
- "2m. A Christmas tree grower licensed under sub. (3g).".
- 14 **10.** Page 939, line 19: delete lines 19 and 20.
 - 11. Page 941, line 19: delete the material beginning with "pursuant" and ending with "par. (g)" on line 20 and substitute "for the benefit of a nonprofit organization, for a period of not more than 7 consecutive days".
 - 12. Page 941, line 21: delete the material beginning with that line and ending with page 942, line 2.
- 20 **13.** Page 942, line 13: delete that line and substitute "nursery, grows evergreen trees for eventual sale as Christmas trees or holds nursery stock or Christmas trees for sale.".
 - **14.** Page 942, line 14: delete "or (cm)".

- 1 15. Page 942, line 18: delete "general. Except as provided in par. (cm), a" and substitute ". A".
- 3 16. Page 942, line 22: delete ", \$40" and substitute "and Christmas trees, \$55".
- 17. Page 942, line 24: delete ", \$75" and substitute "and Christmas trees,
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- 13 \$1,200".
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- 15 \$2,400°°.
- 23. Page 943, line 11: delete the material beginning with that line and ending
- 17 with page 944, line 2.
- 18 **24.** Page 944, line 4: delete "or (cm)".
- 19 **25.** Page 944, line 11: delete "or (cm)".
- 26. Page 944, line 12: after "stock" insert "and Christmas trees".
- 27. Page 944, line 18: delete the material beginning with "for sale pursuant"
- and ending with "par. (g)" on line 19 and substitute "only for sale for the benefit of
- a nonprofit organization, for a period of not more than 7 days".

1	28. Page 944, line 20: delete the material beginning with that line and ending
2	with page 945, line 2, and substitute: "(3g) Christmas tree grower; annual license required. No person may operate as a Christmas tree grower without an annual license from the
3	"(3g) Christmas tree grower; annual license. (a) License required. No person
4	may operate as a Christmas tree grower without an annual license from the
5	department. A Christmas tree grower license expires on February 20. A Christmas
6	tree grower license may not be transferred to another person.
7	(b) Applying for a license. A person applying for a Christmas tree grower
8	license under par. (a) shall apply on a form provided by the department. An applicant
9	shall provide all of the following to the department:
10	1. The applicant's legal name and address and any other name under which the
11	applicant does business.
12	2. The address of each location in this state at which the applicant grows
13	evergreen trees for eventual sale as Christmas trees or nursery stock or at which the
14	applicant holds Christmas trees or nursery stock for sale.
15	3. The license fee required under par. (c).
16	4. Other information reasonably required by the department for licensing
17	purposes.
18	(c) License fee. A Christmas tree grower shall pay the following annual license
19	fee, based on annual sales calculated according to par. (d):
20	1. If the Christmas tree grower annually sells no more than \$5,000 worth of
21	Christmas trees and nursery stock, \$20.
22	2. If the Christmas tree grower annually sells more than \$5,000 but not more
23	than \$20,000 worth of Christmas trees and nursery stock, \$55.

3. If the Christmas tree grower annually sells more than \$20,000 but not more 1 than \$100,000 worth of Christmas trees and nursery stock, \$90. 2 4. If the Christmas tree grower annually sells more than \$100,000 but not more 3 than \$200,000 worth of Christmas trees and nursery stock, \$150. 4 5. If the Christmas tree grower annually sells more than \$200,000 but not more 5 than \$500,000 worth of Christmas trees and nursery stock, \$250. 6 6. If the Christmas tree grower annually sells more than \$500,000 but not more 7 than \$2,000,000 worth of Christmas trees and nursery stock, \$450. 8 7. If the Christmas tree grower annually sells more than \$2,000,000 worth of 9 Christmas trees and nursery stock, \$900. 10 (d) Calculating annual sales. The amount of an applicant's license fee under 11 par. (c) for a license year shall be based on the applicant's sales of Christmas trees 12 and nursery stock during the applicant's preceding fiscal year, except that if the 13 applicant made no sales during the preceding fiscal year the fee shall be based on the 14 applicant's good faith prediction of sales during the license year for which the 15 applicant is applying. 16 29. Page 946, line 7: after "to" insert "grower or". $\overline{17}$ 30. Page 946, line 8: after "to a" insert "nursery grower or". 18 31. Page 946, line 9: delete that line and substitute "nursery grower or 19 nursery dealer may accept a shipment of nursery stock, unless the nursery stock was 20 grown by a Christmas tree grower or unless that shipment is". 21 32. Page 946, line 12: after "the" insert "nursery grower or". 22 33. Page 947, line 25: after the period insert "The department may inspect 23 premises at which Christmas tree growers grow nursery stock, premises at which TF. Page 945, line 7: after "grower" insert "or Christmas

- evergreen trees are grown for eventual sale as Christmas trees and premises at
- which Christmas trees are held for sale or distribution.".

3 (END)

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STATE OF WISCONSIN – **LEGISLATIVE REFERENCE BUREAU** – LEGAL SECTION (608–266–3561)

6/2 Per David Solver- The 1250 exemption from licensing should be based on sales of Christmas trees + nulsery stock for both kinds of licenses - p. 944, line 16 of bill + p. 5, line 18 of amendment
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1 C Ci to topped of Should be
based on sails of Christmas trees & nursing stock for
poin kinds of lieunes - p. 944, line 16 of bill +
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State of Misconsin 1999 - 2000 LEGISLATURE

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LFB:.....Schug – Nursery grower and dealer changes

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- 14 **10.** Page 939, line 19: delete lines 19 and 20.
 - 11. Page 941, line 19: delete the material beginning with "pursuant" and ending with "par. (g)" on line 20 and substitute "for the benefit of a nonprofit organization, for a period of not more than 7 consecutive days".
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 - **14.** Page 942, line 14: delete "or (cm)".

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1	28. Page 944, line 20: delete the material beginning with that line and ending
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4	as provided in par. (e), no person may operate as a Christmas tree grower without
5	an annual license from the department. A Christmas tree grower license expires on
6	February 20. A Christmas tree grower license may not be transferred to another
7	person.
8	(b) Applying for a license. A person applying for a Christmas tree grower
9	license under par. (a) shall apply on a form provided by the department. An applicant
10	shall provide all of the following to the department:
11	1. The applicant's legal name and address and any other name under which the
12	applicant does business.
13	2. The address of each location in this state at which the applicant grows
14	evergreen trees for eventual sale as Christmas trees or nursery stock or at which the
15	applicant holds Christmas trees or nursery stock for sale.
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21	1. If the Christmas tree grower annually sells no more than \$5,000 worth of
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8	than \$2,000,000 worth of Christmas trees and nursery stock, \$450.
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17	(e) Exemption. Paragraph (a) does not apply to a Christmas tree grower whose
18	only sales of Christmas trees are retail sales totalling less than \$250 annually.".
19	29. Page 945, line 7: after "grower" insert "or Christmas tree grower".
20	30. Page 945, line 9: delete "or hold" and substitute ", grow evergreen trees
21	for eventual sale as Christmas trees or hold Christmas trees or".
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- **33.** Page 946, line 9: delete that line and substitute "nursery grower or nursery dealer may accept a shipment of nursery stock, unless the nursery stock was grown by a Christmas tree grower or unless that shipment is".
 - 34. Page 946, line 12: after "the" insert "nursery grower or".
- **35.** Page 947, line 25: after the period insert "The department may inspect premises at which Christmas tree growers grow nursery stock, premises at which evergreen trees are grown for eventual sale as Christmas trees and premises at which Christmas trees are held for sale or distribution.".

(END)



State of Misconsin 1999 - 2000 LEGISLATURE

LRBb0271/3 RCT:jlg:kjf

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- **4.** Page 939, line 5: after "sale" insert ", except that "nursery" does not include premises on which a person propagates or grows nursery stock for sale if the person also grows evergreen trees for eventual harvest and sale as Christmas trees and if the amount of the person's annual sales of Christmas trees is 50% or more of the amount of the person's annual sales of Christmas trees plus nursery stock".
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- 1 15. Page 942, line 18: delete "; general. Except as provided in par. (cm), a" and
- 2 substitute ". A".
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- 28. Page 944, line 18: delete the material beginning with "for sale pursuant" and ending with "par. (g)" on line 19 and substitute "only for sale for the benefit of a nonprofit organization, for a period of not more than 7 days".

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 - (b) Applying for a license. A person applying for a Christmas tree grower license under par. (a) shall apply on a form provided by the department. An applicant shall provide all of the following to the department:
 - 1. The applicant's legal name and address and any other name under which the applicant does business.
 - 2. The address of each location in this state at which the applicant grows evergreen trees for eventual sale as Christmas trees or nursery stock or at which the applicant holds Christmas trees or nursery stock for sale.
 - 3. The license fee required under par. (c).
 - 4. Other information reasonably required by the department for licensing purposes.
- (c) License fee. A Christmas tree grower shall pay the following annual license fee, based on annual sales calculated according to par. (d):

1 1. If the Christmas tree grower annually sells no more than \$5,000 worth of Christmas trees and nursery stock, \$20. 2 2. If the Christmas tree grower annually sells more than \$5,000 but not more 3 than \$20,000 worth of Christmas trees and nursery stock, \$55. 4 3. If the Christmas tree grower annually sells more than \$20,000 but not more 5 than \$100,000 worth of Christmas trees and nursery stock, \$90. 6 4. If the Christmas tree grower annually sells more than \$100,000 but not more 7 than \$200,000 worth of Christmas trees and nursery stock, \$150. 8 5. If the Christmas tree grower annually sells more than \$200,000 but not more 9 than \$500,000 worth of Christmas trees and nursery stock, \$250. 10 6. If the Christmas tree grower annually sells more than \$500,000 but not more 11 than \$2,000,000 worth of Christmas trees and nursery stock, \$450. 12 7. If the Christmas tree grower annually sells more than \$2,000,000 worth of 13 Christmas trees and nursery stock, \$900. 14 (d) Calculating annual sales. The amount of an applicant's license fee under 15 par. (c) for a license year shall be based on the applicant's sales of Christmas trees 16 and nursery stock during the applicant's preceding fiscal year, except that if the 17 applicant made no sales during the preceding fiscal year the fee shall be based on the 18 applicant's good faith prediction of sales during the license year for which the 19 applicant is applying. 20 (e) Exemption. Paragraph (a) does not apply to a Christmas tree grower whose 21 only sales of Christmas trees and nursery stock are retail sales totalling less than 22\$250 annually.". 23

30. Page 945, line 7: after "grower" insert "or Christmas tree grower".

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1	31. Page 945, line 9: delete "or hold" and substitute ", grow evergreen trees
2	for eventual sale as Christmas trees or hold Christmas trees or".
3	32. Page 946, line 7: after "to" insert "grower or".
4	33. Page 946, line 8: after "to a" insert "nursery grower or".
5	34. Page 946, line 9: delete that line and substitute "nursery grower or
6	nursery dealer may accept a shipment of nursery stock, unless the nursery stock was
7	grown by a Christmas tree grower or unless that shipment is".
8	35. Page 946, line 12: after "the" insert "nursery grower or".
9	36. Page 947, line 25: after the period insert "The department may inspect
10	premises at which Christmas tree growers grow nursery stock, premises at which

evergreen trees are grown for eventual sale as Christmas trees and premises at

(END)

which Christmas trees are held for sale or distribution.".