1999 DRAFTING REQUEST

Assembly Amendment (AA-AB133)

Received: 06/4/99 Wanted: Soon			Received By: malaigm				
			Identical to LRB:				
For: Le	gislative Fisca	l Burcau 6-801	17		By/Representing:	Carabell	
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May Co	ntact:				Alt. Drafters:		
Subject: Children - abuse and neglect Children - delinquency				Extra Copies:			
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1999 DRAFTING REQUEST

Assembly	Amendment	(AA-AB133)
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Received: 06/4/99

Received By: malaigm

Wanted: Soon

Identical to LRB:

For: Legislative Fiscal Bureau 6-8017

By/Representing: Carabell

This file may be shown to any legislator: NO

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Children - abuse and neglect

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Topic:

Brighter futures and community youth grants (LFB paper #1103)

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Provide an additional \$10,900 PR in 1999-00 to reflect one-time costs to implement the change in the benefit level. Provide a corresponding increase in federal TANF funds budgeted in DWD. Specify that the effective date of the modification would be November 1, 1999, or the day after publication of the bill, whichever is later.

- LFB Paper #1099. Alternative 4. Modify the Governor's proposal by specifying that a person could be eligible for emergency assistance if the person is in danger of becoming homeless, as evidenced by a notice of impending foreclosure action or a notice terminating tenancy.
- 40. LFB Paper #1100. Alternative 2. Adopt the Governor's recommendation to increase the reimbursement for services provided under the Children First program to \$400 per participant. Decrease funding for the program by \$176,400 FED each year to reflect recent participation levels. Total funding of \$1,140,000 per year would be provided under this alternative.
- 41. LFB Paper #1101. Decrease funding by \$2,500,000 FED in each year. Under this alternative, annual funding for the early childhood excellence initiative would be \$7,500,000 rather than \$10,000,000.
- 42. LFB Paper #1102. Alternative A2. Modify the Governor's proposal by: (a) specifying that funding would have to be used for job readiness and placement services to unemployed persons; basic skills development; post employment services to assist with job retention; incumbent worker training to promote job advancement and increased earnings; and services to employers to retain workers and provide career progression paths; (b) requiring that DWD allocate an equal amount of funding to each W-2 agency, with additional funding provided based on the agency's case management, FSET, diversion, noncustodial parent, and child care cases; and to workforce development area boards based on a formula that considers the population under 200% of the federal poverty level in the area, labor force participation and local unemployment rates; and (c) requiring DWD to include in all contracts for workforce attachment funds performance measures based on employment placement for unemployed persons, job retention, increased earnings and increased child support collections for noncustodial parents.
- 43. LFB Paper #1102. Alternative A5. Modify the Governor's proposal by reducing funding for the workforce attachment fund by \$10,000,000 FED in 2000-01. Total funding would be \$10,000,000 annually.
- 44. LFB Paper #1102. Alternative A6. Place all funds for the workforce attachment program into the Committee's appropriation for release under s. 13.10 upon approval of specifics regarding the program's design and planned implementation.
- grants program, an increase of \$2,500,000 in 1999-00 and a decrease of \$7,500,000 in 2000-01, compared to the bill. Of this funding, provide \$3,150,000 in 1999-00 and \$3,650,000 in 2000-01 to the following local organizations: (a) \$1,300,000 annually for Boys & Girls Clubs of America; (b) \$75,000 annually for Silver Spring Neighborhood Association; (c) \$1,000,000 in 1999-00 and \$1,500,000 in 2000-01 for the Safe and Sound Initiative; (d) \$125,000 annually for the Good

Samaritan Project, Inc.; (e) \$500,000 annually for the Youth Leadership Academy, Inc. and United Community Center; and (f) \$150,000 for the Milwaukee Passports for Youth Program. Specify that these organizations would not have to participate in a competitive process in order to receive these funds.

- 46. LFB Paper #1103. Alternative B2. Modify the Brighter Futures initiative to reflect several technical modifications requested by DHFS.
- 47. LFB Paper #1103. Alternative D2. Specify that tribes would continue to receive a total of \$180,000 (\$7,500 GPR and \$172,500 PR (TANF)) annually for adolescent pregnancy prevention and self-sufficiency programs, but that the tribes would not be subject to the requirements of the Brighter Futures initiative.
- 48. LFB Paper #1104. Alternative A2. Delete the position recommended by the Governor, and authorize DWD to reallocate a vacant position from within the Division of Economic Support to perform functions related to the literacy initiative. Reduce funding by \$45,900 FED annually from the amounts provided in the bill.
- 49. LFB Paper #1104. Alternative B3a. Specify that funding under the literacy initiative must be used for projects that focus on family literacy.
 - 50. LFB Paper #1104. Decrease funding for literacy grants by \$650,000 FED annually.
- 51. LFB Paper #1104. Alternative B3d. Specify that DWD (along with staff from WTCS, DPI and the Governor's Office) would be required to develop criteria to be used to evaluate proposals and allocate funding for literacy grants.
- 52. LFB Paper #1104. Alternative B3g. Require grants to be provided directly to existing literacy providers. Under this alternative, no grants would be provided to W-2 agencies. However, the literacy providers would be required to work with the local W-2 agency to ensure that services are provided to W-2 participants as needed.
- 53. LFB Paper #1104. Alternative C5. Modify the Governor's recommendation by: (a) establishing a separate PR-funded grants to libraries for literacy services appropriation; (b) shifting \$25,000 PR annually from the Office's assistance from state agencies appropriation to this new grants to libraries for literacy services appropriation; and (c) referencing this new appropriation under DWD's federal block grant operations appropriation.
- 54. LFB Paper #1105. Alternative E1. Specify that any AODA or substance abuse grant programs supported by TANF serve only families with income at or below 200% of the federal poverty level.
- 55. LFB Paper #1/107. Modify the Governor's recommendation by: (a) providing \$500,000 annually of federal TANF funding to support WIC nutrition, education and outreach activities; (b) directing DWD to transfer this funding and the funding provided under the bill to DHFS to be distributed to local WIC agencies under DHFS WIC contracts; and (c) reducing



Legislative Fiscal Bureau

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June 1, 1999

Joint Committee on Finance

Paper #1103

TANF

Community Youth Grants and Brighter Futures (DWD -- Economic Support and Child Care and DHFS -- Children and Family Services)

[LFB 1999-01 Budget Summary: Page 311, #4 and Page 697, #44]

CURRENT LAW

Current law contains no provision or funding for community youth grants.

The Department of Health and Family Services (DHFS) provides state and federal funding for a variety of adolescent programs aimed at preventing youth substance abuse, violence and adolescent pregnancy and promoting adolescent self-sufficiency. These programs are currently supported either with GPR or the federal substance abuse prevention and treatment (SAPT) block grant. A description of these programs is included in the attachment to this paper. The following table identifies annual base funding for these programs.

Current DHFS Adolescent Prevention Programs

	<u>GPR</u>	FED	<u>Total</u>
Adolescent pregnancy prevention services	\$340,000	-	\$340,000
Adolescent self-sufficiency services	582,100	-	582,100
Adolescent services	350,000	-	350,000
Adolescent CHOICES projects	210,000	-	210,000
Community alcohol and other drug abuse prevention	250,000	\$250,000	500,000
Neighborhood drug use and violence prevention	· -	1,200,000	1,200,000
Drug prevention for high school athletes	30,000	-	30,000
Pregnancy counseling services	197,400	-	197,400
High-risk youth inner-city projects	· <u>-</u>	200,000	200,000
Community substance abuse education	-	125,000	125,000
Total	\$1,959,500	\$1,775,000	\$3,734,500

In addition to these programs, counties can receive funding for prevention-related activities from a variety of sources. Two funding sources that are available to all counties include approximately \$2.7 million FED annually provided to counties through the SAPT block grant allocation under community aids and approximately \$2.9 million FED annually for family support, preservation and time-limited reunification services available through Title IV-B of the federal Social Security Act and the Safe and Drug Free School and Communities Act (SDFSCA).

GOVERNOR

Community Youth Grants

Provide \$5,000,000 FED in 1999-00 and \$15,000,000 FED in 2000-01 in the Department of Workforce Development (DWD) for a competitive grant program to fund programs that improve social, academic and employment skills of youth who are eligible to receive funding under the temporary assistance to needy families (TANF) program. Further, specify that the Safe and Sound initiative in the City of Milwaukee and Wisconsin Good Samaritan Project, Inc. must receive funding allocated under the community youth grants without participating in a competitive process.

Brighter Futures

Delete \$1,367,100 GPR and provide \$1,367,100 PR annually in DHFS in TANF block grant funds transferred from DWD to reflect the portion of DHFS adolescent programs that provide services for pregnancy prevention and self-sufficiency and would be considered TANF-eligible.

Beginning in 2000-01, create a new adolescent prevention program by consolidating funding from ten different DHFS programs that promote positive youth behaviors into two separate allocations, one for youth violence, substance use and abuse and child abuse and neglect and another for nonmarital pregnancy prevention and promotion of adolescent self-sufficiency. The bill provides the following statutory modifications to implement the Brighter Futures initiative:

- Beginning January 1, 2001, direct DHFS to award grants in each fiscal year totaling \$2,367,400 to prevent and reduce the incidence of youth violence and other delinquent behavior, youth alcohol and other drug use and abuse and child abuse and neglect to: (a) nonprofit corporations and public agencies in Milwaukee County (\$1,250,600); (b) county social services and human services departments in other counties (\$1,109,300); and (c) American Indian tribes or bands (\$7,500). These grants would be supported by GPR and the federal SAPT block grant.
- Beginning January 1, 2001, direct DHFS to award grants in each fiscal year totaling \$1,367,100 to prevent and reduce the incidence of nonmarital pregnancy and increase

the use of abstinence as a method of preventing nonmarital pregnancy and increase adolescent self-sufficiency by encouraging high school graduation, vocational preparedness, improved social and other interpersonal skills and responsible decision-making. These grants, which would be supported by TANF funds, would be allocated to: (a) nonprofit corporations and public agencies in Milwaukee County (\$769,500); (b) county social services and human services departments in other counties (\$425,100); and (c) American Indian tribes or bands (\$172,500).

- Require DHFS to provide a set of benchmark indicators to measure the outcomes expected of programs funded under Brighter Futures. The benchmark indicators would measure the following among participating youths: (a) the rate of participation in violence and other delinquent behavior; (b) the rate of alcohol and other drug use and abuse; (c) the rate of nonmarital pregnancy and use of abstinence to prevent nonmarital pregnancy; (d) the rate of substantiated cases of child abuse and neglect; (e) the development of self-sufficiency, as indicated by the rate of high school graduation, the degree of vocational preparedness, any improvements in social and other interpersonal skills and in responsible decision-making and any other indicators that DHFS considers important in indicating the development of adolescent self-sufficiency; and (f) any other indicators DHFS considers important in indicating the development of positive behaviors among adolescents.
- Require applying nonprofit corporations, public agencies and American Indian tribes to provide to DHFS a proposed service plan for the use of grant moneys for DHFS approval as a condition of receiving a grant. Require DHFS to award grants on a competitive basis for a three-year period. Define a nonprofit corporation as a nonstock, nonprofit corporation organized under Chapter 181 of the statutes. Define a public agency as a county, city, village, town or school district or an agency of one of these.
- Require each grant recipient to provide an annual report showing the status of its program participants in terms of the benchmark indicators. DHFS could renew a grant only if the recipient shows improvement on those indicators.
- Beginning July 1, 2000, delete statutory provisions and funding amounts for current DHFS programs targeted towards adolescents as identified above. (This funding would be used to fund the Brighter Futures initiative, beginning January 1, 2001).
- Modify certain provisions that currently reference DHFS adolescent pregnancy prevention and adolescent CHOICES projects to instead reference Brighter Futures.

The following table identifies the annual funding amounts that would be available beginning January 1, 2001, to Milwaukee County, the other 71 counties and the tribes according to the statutory allocations for Brighter Futures.

Governor's Recommendations Annual Allocation for Brighter Futures

	GPR & SAPT Block Grant	TANF Block Grant	Total
Milwaukee County Non-Milwaukee Counties Tribes	\$1,250,600 1,109,300 	\$769,500 425,100 172,500	\$2,020,100 1,534,400 - 180,000
Total	\$2,367,400	\$1,367,100	\$3,734,500

DISCUSSION POINTS

Community Youth Grants

- 1. Although not specified in the bill, the administration originally indicated that community youth grants would be provided to W-2 agencies, which would be required to contract with community agencies. Since the introduction of the bill, the administration and DWD have modified the proposal, so that funding would be provided directly from the Department to community organizations. Although a final determination regarding how funding would be distributed has not yet been made, the Department originally proposed allocating funding based upon a measure of the number of low-income children in each county, such as the number of children that meet the criteria for free lunch programs.
- 2. All governmental, nonprofit, community-based organizations (CBOs) and for-profit agencies would be eligible to apply for funding. Preference for funding would be given to programs that serve children in a neighborhood setting. Specific examples of allowable services include: case management services; drug and pregnancy prevention; assessing and identifying learning disabilities; academic remediation and advancement; activities geared toward gifted students; afterschool care programs; cultural awareness; transitional skills; career choices; counseling; and life management skills, such as problem-solving and decision-making.
- 3. The purpose of the community youth grant program is to better prepare youth for life and to succeed in post-secondary education or in the work place. The program is intended to provide local communities with funding to invest in program models that serve children, strengthen the connection between parents, children and their schools and improve basic life skills. Programs would have to support positive behavior in children and their families.
- 4. The bill specifies that funding would be provided for programs that serve TANF-eligible youth. According to the final TANF regulations, families eligible for the TANF program must be low-income families as defined by the state. The Department has indicated that it would limit this program to youth age five to 18 whose family income is at or below 200% of the federal poverty level. The services specified by the Department appear to meet the purposes of the TANF

program. Depending on the services provided by a particular program, the federal goals of ensuring that children are cared for in their own homes, preventing and reducing the incidence of out-of-wedlock pregnancies and promoting two-parent families could be met.

- 5. As noted earlier, under the Governor's proposal, the Department would be required to provide funding from the community youth grants to the Safe and Sound initiative in the City of Milwaukee and the Wisconsin Good Samaritan Project, Inc., and could not require those organizations to enter into a competitive process in order to receive funding. Although not specified in the bill, the administration has indicated that, of the overall amount, \$1.0 million in 1999-00 and \$1.5 million in 2000-01 would be provided to the Safe and Sound initiative, and \$250,000 annually would be earmarked for the Wisconsin Good Samaritan Project.
- 6. The Safe and Sound initiative is designed to prevent youth crime and violence by organizing neighborhoods against drug sales and gangs and by offering "safe places" for children and teenagers to engage in positive activities after school, on the weekend and during the summer. According to the administration, funding would be provided for the teens in the program. The Safe and Sound initiative currently receives funding under the neighborhood drug use and violence prevention program, which would be eliminated under the Governor's recommendations related to Brighter Futures. The program also receives approximately \$200,000 annually under the child care program for children age 12 and under at grade school sites that offer child care before and after school. In addition, the program receives other state funding from the Department of Justice under the state's Weed and Seed program (\$250,000 annually for three years) and receives several grants from the federal government.
- 7. According to the administration, the Wisconsin Good Samaritan Project will focus on providing services to inner-city youth who have dropped out of school or who are at risk of dropping out of school, or who are first-time juvenile offenders. The project would provide tutoring, basic skills training, peer group support, counseling and services for youth who may have alcohol or other drug problems.
- 8. As indicated above, the specific dollar amounts that would be earmarked for the Safe and Sound initiative and the Wisconsin Good Samaritan Project are not specified in the bill. Further, under the bill, these organizations could receive all of the funding under the community youth grants, or a smaller amount than that identified. Therefore, if the Committee wishes to approve the Governor's recommendation, the exact dollar amounts for each of these organizations could be specified. These organizations would not be prohibited from receiving additional funding under a competitive process. However, it is unclear why these two organizations should receive funding without competing. Therefore, the Committee could also delete the provisions that would require DWD to provide funding to them without using the competitive process.
- 9. Detailed provisions regarding community youth grants as described above are not included in the bill. In addition, since the introduction of the bill, the administration and the Department have modified the proposal, yet it remains unclear exactly how funding would be allocated, what criteria would be used in evaluating proposals and how programs that receive

funding would be evaluated. Therefore, because several details have not been determined, the Committee could place the funding included in the bill for community youth grants in the Committee's program supplements appropriation to be released upon approval by the Committee under the 14-day passive review process of a more detailed plan for these funds.

- 10. The bill includes considerable amounts of funding for community youth grants (\$5,000,000 in the first year and \$15,000,000 in the second year). It is unclear how the administration determined these amounts and it is uncertain as to what level of program participation would occur. Therefore, given the other competing demands for TANF funding, another alternative would be to reduce the amount provided for this program or delete the program from the bill.
- 11. Finally, it should be noted that the services that are allowable under the community youth grants are similar to the services that would be provided under the Brighter Futures program, as discussed below. Therefore, the Committee may wish to consider an alternative to combine these two programs.

Brighter Futures

- 12. A 1996 Legislative Audit Bureau report on the state's prevention activities found a significant amount of duplication of services among prevention programs, particularly programs aimed at youth. The report indicated that "given the extent of potential duplication and restrictive program requirements [of the many different prevention programs], the efficient and effective provision of prevention services will require improved program coordination at both the state and local levels."
- 13. Partly in response to the 1996 LAB report, DHFS developed the Brighter Futures initiative. The funding and statutory changes in the bill only reflect a portion of the scope of the Brighter Futures initiative. The funding provided in the bill for Brighter Futures reflects supplemental funding that would be available to certain counties and tribes. This funding is currently distributed to communities under ten different programs targeted for specific purposes. Under the bill, this funding would be consolidated into two funding streams available to certain counties and tribes.

Although not specified in the bill, all counties and tribes would be expected to participate in Brighter Futures in that base funding for prevention activities (a county's SAPT block grant allocation provided under community aids and a county's or tribe's Title IV-B and SDFSCA allocation) would be subject to the same performance criteria and all counties and tribes could participate in training and technical assistance to increase the effectiveness of prevention resources in their community. DHFS staff indicate that the funding provided in the Governor's bill is not sufficient for all counties and tribes to receive supplemental funding.

14. Conceivably, Brighter Futures could affect the way all prevention-related resources in a county or the tribe are allocated in that, under Brighter Futures, each county or tribe would be

expected to coordinate all prevention-related activities in order to develop a continuum of services available to families in order to achieve the goal of promoting positive youth behavior and promoting stronger families.

- 15. The following is a description of how Brighter Futures would work in the selected counties and tribes:
- Each county and tribe would be required to submit a plan to DHFS for approval. In that plan, each would have to demonstrate how it used a local planning process to develop the plan and to identify the goals of that community and how the resources, including other federal and state revenue, would be distributed within that community. This local planning process would be required to incorporate the stakeholders in the community.
- Each entity receiving Brighter Futures supplemental funding would be required to achieve certain goals related to performance. These goals, as specified in the bill, would be related to rates of child abuse and neglect substantiation, youth violence and substance use and abuse and nonmarital pregnancy prevention and self-sufficiency. In addition, DHFS could develop other indicators. DHFS is currently in the process of identifying the specific performance indicators against which the recipients would be measured.
- DHFS would provide training and technical assistance to assist counties and tribes to adjust to the new method of allocating funds and to performance measurement. All counties and tribes would be able to participate in the training and receive technical assistance regardless of whether the county or tribes receives supplemental funding. Further, DHFS would contract with the Wisconsin Clearinghouse for Prevention Resources, associated with the University of Wisconsin Extension, to provide counties and tribes with research on programs that have demonstrated effectiveness in reducing certain behaviors among youth and strengthening families.
- 16. The Committee could make three modifications to Brighter Futures, based on an April 14, 1999, letter to the Co-chairs by DHFS Secretary Leean.
- The Governor's budget identifies the amount of supplemental funding that would be provided to Milwaukee County. DHFS indicates that this provision was intended to ensure that the amount of funding provided to Milwaukee County under the previous ten programs continues to be available to Milwaukee County. However, the amount allocated for Milwaukee County in the Governor's budget does not reflect the actual amount available to Milwaukee County agencies under the current ten programs. It incorrectly allocates funding that is provided to three police departments in Milwaukee County to non-Milwaukee counties (\$105,100). Therefore, the Committee could increase the amount provided to Milwaukee County by \$105,100 and reduce the amount provided to non-Milwaukee counties by a corresponding amount.
- The supplemental funding identified in the bill includes funding from a program which provides \$200,000 for high-risk inner-city youth projects. Since this program provides both prevention services and treatment services and serves both youth and adults, the Committee could

delete the provisions in the bill that would incorporate this program into Brighter Futures.

- The Governor's bill would require tribes to compete for supplemental funding under Brighter Futures. Secretary Leean's letter indicates that, since tribes already receive this funding through the consolidated family services contract (a consolidated grant process), to subject the tribes to a competitive process is unnecessary. Therefore, the Committee could modify the bill to exclude tribes from the competitive process to receive supplemental funds under Brighter Futures.
- 17. However, the existence of the consolidated family services contract argues that the tribes be excluded from Brighter Futures entirely. On May 12, 1999, the Great Lakes Intertribal Council Board of Directors passed a resolution opposing the Governor's budget provision regarding Brighter Futures and requesting the Committee to delete the provision that would subject funds currently distributed to the tribes through the consolidated family services contract to the requirements of the Brighter Futures initiative and instead continue to fund these services as currently provided.
- 18. Representatives of the tribes have argued that to hold the tribes accountable to meet the performance criteria of Brighter Futures, separate from the goals developed under the consolidated family services contract, is inconsistent with the intent of the consolidated family services contracts to provide the tribes with flexibility in administering funds for family services. The administration, however, argues that the goals and requirements of Brighter Futures are not inconsistent with the goals of the tribal consolidated family services projects and opposes excluding the tribes from the Brighter Futures requirements, other than excluding the tribes from the competitive bidding process to receive the supplemental funds.
- 19. If the Committee agrees with the tribes' argument, the Committee could adopt the Governor's recommendations to provide a total of \$180,000 (\$7,500 GPR and \$172,500 PR (TANF)) to the tribes for adolescent programs, as provided under current law, but exclude the tribes from the requirements of the Brighter Futures initiative. In doing so, the Committee could specify that DHFS, in allocating any TANF funds to the tribes, work with DWD to ensure TANF requirements are met. Alternatively, if the Committee supports the administration's position on this issue, the Committee could modify the Governor's recommendations by excluding the tribes from the competitive bidding process for receipt of supplemental funds, but adopt the recommendations that would require the tribes to meet the goals and performance requirements of Brighter Futures.
- 20. Finally, the bill would create two separate allocations for Brighter Futures, one for GPR and SAPT block grant funding and another for TANF funding. The administration considered two allocations necessary to ensure that TANF reporting requirements would be met. However, the final TANF regulations were released subsequent to introduction of the Governor's budget bill. With the release of the final regulations, and working with DHFS and DWD to ensure that any reporting requirements are met, the two separate allocations are no longer necessary and, therefore, the bill should be modified to provide a single allocation for supplemental Brighter Futures funding.

Program Consolidation

- 21. The bill would increase the fragmentation of prevention funding at the state level by establishing two separate programs the community youth grants and Brighter Futures that have similar purposes and are targeted to similar populations. The goals of both programs are consistent: promoting positive youth behavior resulting in more resilient and self-sufficient youth that are less likely to become pregnant or father a child, less likely to become involved with drugs or alcohol, less likely to engage in violent behavior and are more likely to graduate from high school and be better prepared for adulthood.
- 22. While DHFS indicates that there is nothing inconsistent between the goals of Brighter Futures and the community youth grants, the administration maintains that the focus of Brighter Futures is on reducing youth violence, substance abuse, pregnancy prevention and adolescent self-sufficiency, and the main objective of the community youth grants is to improve the academic and employment skills of at-risk youth with services such as career choices and counseling, as well as drug and pregnancy prevention and life management skills.
- 23. In practice, the services provided to youth are likely to be similar under both programs. As an example, the Governor proposes to fund the Safe and Sound initiative, a program that is designed to prevent youth crime and violence, one of the goals of the Brighter Futures initiative, with funding under the community youth grants. Other activities that would be allowable under both programs include after-school programs, tutoring, youth mentoring, recreational activities to promote connections between adolescents and their parents, life skills training and career counseling.
- 24. If the Committee adopts the Governor's recommendations to establish two separate programs in two agencies with similar goals, the design of the Brighter Futures initiative allows for collaboration and coordination at the local level. Under Brighter Futures, it is expected that participating counties would involve all local activities aimed at youth with the goal of promoting positive youth behaviors and promoting family strengths. Therefore, a county would be expected to coordinate with any recipient of funds under the community youth grants as part of its community-wide planning process.
- 25. However, the Committee could consolidate funding for prevention activities at the state level by deleting the community youth grants in DWD and, instead, transferring a portion of the dollars provided for those grants to DHFS to increase funding for Brighter Futures. This would allow supplemental funding to be available statewide.

Under such an alternative, the Committee could increase supplemental funding for Brighter Futures by \$10 million annually. Since implementation of Brighter Futures would not begin until January 1, 2001, only six months of funding would be required in this biennium, or \$5.0 million in 2000-01. In adopting this alternative, the Committee would decrease TANF funds budgeted in this biennium by \$15.0 million, but TANF funds budgeted in the next biennium for Brighter Futures would be increased by \$5.0 million in order fund the remaining six months of annual funding for

2001.

- 26. Alternatively, the Committee could increase supplemental funding for Brighter Futures by \$15 million annually, an amount consistent with the ongoing costs for the community youth grants. Since implementation of Brighter Futures would not begin until January 1, 2001, only six months of funding would be required in this biennium, or \$7.5 million in 2000-01. In adopting this alternative, the Committee would decrease TANF funds budgeted in the 1999-01 biennium by \$12.5 million, but TANF funds for Brighter Futures in the following biennium would be increased by \$7.5 million in order fund the remaining six months of annual funding for 2001.
- 27. Under such an alternative, the Committee could require DHFS and DWD to develop a plan for distribution of the funding on a statewide basis and submit the plan to the Committee by June 1, 2000. In particular, it could be specified that the plan must address: (a) the formula to be used for distributing the funds to ensure that each county receives a sufficient minimum level of funding; (b) the performance measures against which the counties would be held accountable; (c) evaluation criteria; and (d) how DHFS and DWD would coordinate to ensure that reporting requirements for the use of TANF funds are met. The Committee could specify that no funding for Brighter Futures could be distributed until the Committee approves the plan submitted by DHFS and DWD under a 14-day passive review process.

ALTERNATIVES

A. DWD Community Youth Grants

- 1. Approve the Governor's recommendation to provide \$5,000,000 FED in 1999-00 and \$15,000,000 FED in 2000-01 in DWD for a competitive grant program to fund programs that improve social, academic and employment skills of youth who are eligible to receive funding under the TANF program. Specify that the Safe and Sound initiative in the City of Milwaukee and Wisconsin Good Samaritan Project, Inc. must receive funding allocated under the community youth grants without participating in a competitive process.
- 2. Modify the Governor's recommendation by requiring DWD to provide \$1,000,000 in 1999-00 and \$1,500,000 in 2000-01 (or different amounts) from funding allocated for the community youth grants to the Safe and Sound initiative in the City of Milwaukee and specify that the Safe and Sound initiative would not have to compete for these funding amounts. Further, require DWD to provide \$250,000 annually (or a different amount) to the Wisconsin Good Samaritan project from funding allocated for the community youth grants and specify that the Wisconsin Good Samaritan project would not have to compete for these funding amounts.
- 3. Modify the bill to delete provisions that require DWD to provide funding under the community youth grants to the Safe and Sound Initiative and the Wisconsin Good Samaritan project.
 - 4. Modify the Governor's recommendation by reducing the amount of funding for the

community youth grants (by any amount).

- 5. Modify the Governor's recommendation by placing the funding amounts in the Committee's program supplements appropriation to be released under a 14-day passive review approval process after a more detailed plan regarding the use of these funds is submitted by DWD.
 - 6. Maintain current law.

Alternative A6		FED
1999-01 FUNDING (Change to Bill)	- \$20	0,000,000

B. DHFS Brighter Futures Initiative

- 1. Modify the Governor's recommendations regarding DHFS adolescent prevention programs and creation of the Brighter Futures initiative to combine the statutory provisions regarding the Brighter Futures allocations to reflect only one funding allocations for youth violence, substance use and abuse, child abuse and neglect, nonmarital pregnancy prevention and adolescent self-sufficiency.
- Modify the Governor's recommendations, as requested by DHFS to: (a) increase the statutory allocation to Milwaukee County by \$105,100 and reduce the allocation to non-Milwaukee counties by a corresponding amount; and (b) decrease the statutory allocations for Brighter Futures by \$200,000 for non-Milwaukee counties to reflect that funding for the high-risk youth inner-city projects would not be included in the Brighter Futures initiative and maintain funding for the projects in its current appropriation. Further, combine the statutory provisions regarding the Brighter Futures allocations to reflect only one funding allocations for youth violence, substance use and abuse, child abuse and neglect, nonmarital pregnancy prevention and adolescent self-sufficiency.
- 3. Delete all of the Governor's statutory provisions regarding Brighter Futures, but retain provisions which would substitute GPR funds budgeted for adolescent pregnancy prevention, self-sufficiency and CHOICES projects with TANF funds.

C. Combine Community Youth Grants and Brighter Futures

1. Instead of adopting any alternatives under A or B, modify the Governor's recommendations by deleting \$5.0 million FED in 1999-00 and \$10.0 million FED in 2000-01 and provide \$5.0 million PR in DHFS to reflect \$5.0 million in federal TANF funds that would be transferred from DWD to DHFS to be used to fund supplemental funding for the Brighter Futures initiative. Delete provisions in the bill regarding community youth grants and, instead, require DHFS and DWD to submit a plan to the Joint Committee on Finance by June 1, 2000 that addresses: (a) the formula to be used for distributing supplemental funds under Brighter Futures in order to ensure that each county receives a sufficient minimum level of funding; (b) the performance measures against which the counties would be held accountable; (c) evaluation criteria;

and (d) how DHFS and DWD would coordinate to ensure that reporting requirements for the use of TANF funds are met. Specify that no funding for Brighter Futures could be distributed until the Committee approves the plan submitted by DHFS and DWD under a 14-day passive approval process.

Alternative C1	FED	PR	TOTAL
1999-01 FUNDING (Change to Bill)	- \$15,000,000	\$5,000,000	- \$10,000,000

2. Instead of adopting any alternatives under A or B, modify the Governor's recommendations to delete \$5.0 million FED in 1999-00 and \$7.5 million FED in 2000-01 and provide \$7.5 million PR in DHFS to reflect \$7.5 million in federal TANF funds that would be transferred from DWD to DHFS to be used to fund supplemental funding for the Brighter Futures initiative. Delete provisions in the bill regarding community youth grants and, instead, require DHFS and DWD to submit a plan to the Joint Committee on Finance by June 1, 2000 that addresses: (a) the formula to be used for distributing supplemental funds under Brighter Futures in order to ensure that each county receives a sufficient minimum level of funding; (b) the performance measures against which the counties would be held accountable; (c) evaluation criteria; and (d) how DHFS and DWD would coordinate to ensure that reporting requirements for the use of TANF funds are met. Specify that no funding for Brighter Futures could be distributed until the Committee approves the plan submitted by DHFS and DWD under a 14-day passive approval process.

Alternative C2	FED	PR	TOTAL
1999-01 FUNDING (Change to Bill)	- \$12,500,000	\$7,500,000	- \$5,000,000

D. Role of Tribes in Brighter Futures

- 1. Specify that the tribes would not be subject to a competitive process in order to receive the statutory allocation under Brighter Futures, as requested by DHFS.
- Specify that tribes would continue to receive a total of \$180,000 (\$7,500 GPR and \$172,500 PR (TANF)) annually for adolescent pregnancy prevention and self-sufficiency programs, but that the tribes would not be subject to the requirements of Brighter Futures.

Prepared by: Rachel Carabell and Joanne Simpson Attachment

ATTACHMENT

Current DHFS Adolescent Prevention Programs

Adolescent Pregnancy Prevention Services. DHFS provides grants totaling \$340,000 annually to public or private agencies or tribes to provide pregnancy and parenthood prevention services to high-risk adolescents. Services would be provided to increase adolescent's decision-making and communications skills, promote high school graduation and expand career and other options. For the portion provided to counties, DHFS is required to provide funding to counties based on a ranking of each county's need. Agencies in Milwaukee, Kenosha, Racine, Rock and Sawyer counties and the tribes receive grants under this program.

Adolescent Self-Sufficiency Services. DHFS provides grants totaling \$582,100 annually to public or private agencies or tribes to provide services to adolescent parents that emphasize high graduation and vocational preparation, training and experience and maybe used to strengthen the adolescent parents' capacity to fulfill parenting responsibilities. For the portion provided to counties, DHFS is required to provide funding to counties based on a ranking of each county's need. Agencies in Milwaukee, Kenosha, Racine, Rock and Sawyer counties and the tribes receive grants under this program

Adolescent Services. DHFS provides a total of \$350,000 annually for the following purposes: (a) \$250,000 annually for an adolescent resource center in an area of high-need to provide educational tutoring, counseling, recreational programming, health care and direct service or referral for physical and mental health screening, assessment and treatment, employment skills training, job intake and placement support, family social services, substance abuse programming and cultural enrichment activities; and (b) \$100,000 annually to two organizations in Milwaukee County for services related to the development of adolescent parenting skills for minorities.

Adolescent CHOICES projects. DHFS provides \$210,000 annually to applying organizations on a regional or tribal project basis, for the provision of information and activities for adolescents, particularly female adolescents, in order to enable adolescents to develop certain skills in order to: (a) reduce adolescent pregnancy and high school dropout rates; (b) increasing economic self-sufficiency and expanding career options for adolescents, particularly options with respect to occupations with wages higher than minimum wage; (c) enhancing individual adolescent self-esteem, interpersonal skills and responsible decision-making; and (d) neutralizing sex-role stereotyping and bias.

Community Alcohol and Other Drug Abuse Prevention. DHFS provides \$500,000 annually for grants to implement and coordinate substance abuse programs and services relating to primary prevention. Primary prevention promotes health by providing individuals with the resources that are necessary to confront complex, stressful life conditions. Counties are required

to provide a 9.89% match to these funds. Six counties currently receive funding under this program (Columbia, Menominee, Milwaukee, Sawyer, Vernon and Washington).

Neighborhood Drug Use and Violence Prevention. DHFS provides \$1.2 million to fund programs to increase the awareness of problems caused by drugs and to limit violence and abuse of controlled substances in neighborhoods. DHFS is required to allocate grant funds on the basis of the proportion of drug-related arrests in the applying community to the statewide total number of drug-related arrests. The following counties and cities currently receive grants under this program: Eau Claire, Kenosha, LaCrosse, Outagamie, Racine and Rock Counties; the cities of Beloit, Green Bay and Madison; and police departments in the cities of Waukesha, West Allis, Greenfield and Oak Creek.

Drug Prevention for High School Athletes. DHFS provides \$30,000 annually to the Career Youth Development Center in Milwaukee County to provide a substance abuse prevention program for high school athletes in the Milwaukee Public School system. The program provides education and referral services to youth and their families.

Pregnancy Counseling Services. DHFS provides \$197,400 annually from the appropriation for pregnancy counseling services to supplement services provided under the adolescent pregnancy prevention services grant program described above.

High-Risk Youth Inner-City Projects. DHFS provides a total of \$428,600 to councils in four counties (Rock, Racine, Kenosha and Dane counties) for community-based education, prevention and treatment programs targeted to youth who are at high-risk for substance abuse. Of the amounts awarded, \$200,000 is provided from the SAPT block grant. The remainder of the funding (\$228,600) is provided from the Safe and Drug Free Schools and Communities Act. The Governor's recommendations regarding Brighter Futures only applies to the \$200,000 from the SAPT block grant.

Community Substance Abuse Education. DHFS provides \$125,000 to develop and prevent substance abuse prevention and education programs in a variety of community-based settings and through media outlets primarily targeted to Milwaukee's African-American community.



State of Misconsin 1999 - 2000 LEGISLATURE

LRBb0526/PC

P "SEC(SON 347m. (R; 20.435 (3)(Km))

LFB:.....Carabell - Brighter futures and cammunity touth grants (LFB paper #1103) /

FOR 1999-01 Bydget — Not Ready For Introduction

LFB AMENDMENT

who: Fix requested

TO 1999 ASSEMBLY BILL 133 AND 1999 SENATE BILL 45

HiPage 423, Rine 23; after that line insert!

(Act Apple Addice Federal block grant transfers; aids) The amounts in the schedule for grants under is. 46.99 (2) (a) put and 46.99 5 (2) put and (3). All moneys transferred from the appropriation account under 4. 20.445 (3) (md) shall be credited to this appropriation account."

(H. Page 443, line 13; after "(k1)" insert ", (km)".

At the locations indicated, amend the bill as follows:

Page 423, line 16: after "initiative" insert "and tribal adolescent services".

Page 42, line 17: after "46.99" insert "and for tribal adolescent services

4 under s. 46.995".

(KW)

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8. Page 482, line 1: delete "46.995," and substitute "46.995,".

6 **4.** Page 645, line 18: delete lines 18 to 25.

5. Page 646, line 1: delete lines 1 to 23 and substitute:

"(2) AWARDING OF GRANTS. (a) From the appropriations under s. 20.435 (3) (eg), and (nL), the department, beginning on January 1, 2001, shall distribute

\$2,124,600 in each fiscal year to applying nonprofit corporations and public agencies

1	operating in a county having a population of 500,000 or more and \$1,229,300 in each
2	fiscal year to applying county departments under s. 46.22, 46.23, 51.42 or 51.437
3	operating in counties other than a county having a population of 500,000 or more to
4	provide programs to accomplish all of the following:
5	1. Prevent and reduce the incidence of youth violence and other delinquent
6	behavior.
7	2. Prevent and reduce the incidence of youth alcohol and other drug use and
8	abuse.
9	3. Prevent and reduce the incidence of child abuse and neglect.
10	4. Prevent and reduce the incidence of nonmarital pregnancy and increase the
11	use of abstinence as a method of preventing nonmarital pregnancy.
12	5. Increase adolescent self-sufficiency by encouraging high school graduation,
13	vocational preparedness, improved social and other interpersonal skills and
0^{14}	responsible decision making.
1 5	(b) A nonprofit corporation or public agency that is applying for a grant under
16	par. (a) shall provide to the department a proposed service plan for the use of the
17	grant moneys. If the department approves the service plan, the department may
18	award the grant. The department shall award the grants on a competitive basis and
19	for a 3-year period.".
20	√ 6. Page 647, line 2: delete "or (b)".
21	√7. Page 647, line 15: delete "or (b)". 19 end
22	8. Page 647, line 20: delete lines 20 and 21 and substitute:
23	"Section 1123d. 46.995 (title) of the statutes is repealed and recreated to read:
24	46.995 (title) Tribal adolescent services. SECTION 1123e. 46.995 (1) (title) of the statutes is repealed.

1	SECTION 1123f. 46.995 (1) (intro.) of the statutes is renumbered 46.995 (3) (a)
2	(intro.) and amended to read:
3	46.995 (3) (a) (intro.) In this section subsection, "high-risk
4	adolescent" means a person who is at least 13 years of age but under the age of 20
5	and who is at risk of becoming an unmarried parent as an adolescent and of incurring
6	long-term economic dependency on public funds and is characterized by one or more
7	of the following:
8	History: 1987 a. 27; 1989 a. 31; 1991 a. 39; 1995 a. 27, 289. SECTION 1123g. 46.995 (1) (a) of the statutes is renumbered 46.995 (3) (a) 1.
9	SECTION 1123h. 46.995 (1) (b) of the statutes is renumbered 46.995 (3) (a) 2.
10	SECTION 1123i. 46.995 (1) (c) of the statutes is renumbered 46.995 (3) (a) 3.
11	SECTION 1123j. 46.995 (1) (d) of the statutes is renumbered 46.995 (3) (a) 4.
12	SECTION 1123k. 46.995 (1) (e) of the statutes is renumbered 46.995 (3) (a) 5.
13	SECTION 1123L. 46.995 (1) (f) of the statutes is renumbered 46.995 (3) (a) 6.
14	SECTION 1123p. 46.995 (1m) of the statutes is created to read:
15	46.995 (1m) Tribal adolescent services allocations. (a) From the
6	appropriation account under s. 20.435 (3) (4), the department may allocate
17	\$172,500 in each fiscal year to provide the grants specified in subs. (2) and (3).
18	(b) From the appropriation account under s. 20.435 (3) (eg), the department
19	may allocate \$7,500 in each fiscal year to provide the grants specified in sub. $(4m)$.".
20	$\sqrt{9}$. Page 648, line 9: after that line insert:
21	"Section 1124g. 46.995 (2) (intro.) of the statutes, as affected by 1999
23	Wisconsin Act (this act), is renumbered 46.995 (2) and amended to read:
(23)	46.995 (2) ADOLESCENT SELF-SUFFICIENCY SERVICES. From the appropriation
24	under s. 20.435 (3) the department may allocate \$582,100 in each fiscal year to

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allocation under sub. (1m) (a), the department may provide a grant annually to a public or private entity or to the elected governing body of a federally recognized American Indian tribe or band to provide services in counties or to a tribe or band for adolescent parents which shall emphasize high school graduation and vocational preparation, training and experience and may be structured so as to strengthen the adolescent parent's capacity to fulfill parental responsibilities by developing social skills and increasing parenting skills. The public or private entity tribe or band seeking to receive a grant to provide these services shall develop a proposed service plan that is approved by the department. Except with respect to award of a grant to a tribe or band, the department shall rank individual counties and give priority by this ranking for the award of grants under this subsection, based on all of the following factors:

History: 1987 a. 27; 1989 a. 31; 1991 a. 39; 1995 a. 27, 289.

SECTION 1124h. 46.995 (2) (a) of the statutes is repealed.

SECTION 1124i. 46.995 (2) (b) of the statutes is repealed.

SECTION 1124j. 46.995 (2) (c) of the statutes is repealed.

SECTION 1124k. 46.995 (2) (d) of the statutes is repealed.".

10. Page 648, line 22: after that line insert:

"Section 1125g. 46.995 (3) of the statutes, as affected by 1999 Wisconsin Act

(this act), is renumbered 46.995 (3) (b) and amended to read:

46.995 (3) (b) From the appropriation under s. 20.435 (3) the department

may allocate \$340,000 in each fiscal year to allocation under sub. (1m) (a), the

department may provide a grant annually to a public or private entity or to the

elected governing body of a federally recognized American Indian tribe or band to

provide to high-risk adolescents pregnancy and parenthood prevention services

1	which shall be structured so as to increase development of decision-making and
2	communications skills, promote graduation from high school and expand career and
3	other options and which may address needs of adolescents with respect to pregnancy
4	prevention. Except with respect to award of a grant to a tribe or band, the
5	department shall rank individual counties and give priority by this ranking for the
6	award of grants under this subsection, based on the factors specified under sub. (2)
7	(a) to (d).
8	History: 1987 a. 27; 1989 a. 31; 1991 a. 39; 1995 a. 27, 289. SECTION 1125r. 46.995 (4) of the statutes is repealed.".
9	11. Page 649, line 5: delete lines 5 and 6 and substitute:
10	"Section 1128d. 46.997 (title) of the statutes is renumbered 46.995 (4m) (title).
11	SECTION 1128g. 46.997 (1) (intro.) of the statutes is renumbered 46.995 (4m)
12	(a) (intro.) and amended to read:
13	46.995 (4m) (a) (intro.) In this section subsection:
14	History: 1989 a. 31; 1991 a. 39; 1995 a. 27 ss. 2407, 9145 (1); 1997 a. 27, 79. SECTION 1128i. 46.99 (1) (a) of the statutes is renumbered 46.995 (4m) (a) 1.
15	SECTION 1128k. 46.99 (1) (b) of the statutes is renumbered 46.995 (4m) (a) 2.
16	SECTION 1128m. 46.997 (1) (c) of the statutes is repealed.
17	SECTION 1128p. 46.997 (1) (d) of the statutes is repealed.
18	SECTION 1128r. 46.997 (1) (e) of the statutes is repealed.
19	SECTION 1128t. 46.997 (1) (f) of the statutes is repealed.".
~ 20	u 12. Page 649, line 15: after that line insert:
21	"Section 1129g. 46.997 (2) (intro.) of the statutes, as affected by 1999
22	Wisconsin Act (this act), is renumbered 46.995 (4m) (b) (intro.) and amended to
23	read:

46.995 (4m) (b) (intro.) From the appropriation under s. 20.435 (3) (eg), the

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department shall # MANA And AND in each fiscal year to make grants

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to applying organizations allocation under sub. (1m) (b), the department

provide a grant annually to the elected governing body of a federally recognized

American Indian tribe or band for the provision, on a regional or tribal project basis,

of information to communities members of the tribe or band in order to increase

community knowledge about problems of adolescents and information to and

activities for adolescents, particularly female adolescents, in order to enable the

adolescents to develop skills with respect to all of the following:

History: 1989 a. 31; 1991 a. 39; 1995 a. 27 ss. 2407, 9145 (1); 1997 a. 27, 79.

SECTION 1129h. 46.997 (2) (a) of the statutes is renumbered 46.995 (4m) (b) 1.

SECTION 1129i. 46.997 (2) (b) of the statutes is renumbered 46.995 (4m) (b) 2.

SECTION 1129j. 46.997 (2) (c) of the statutes is renumbered 46.995 (4m) (b) 3.

SECTION 1129k. 46.997 (2) (d) of the statutes is renumbered 46.995 (4m) (b) 4.

SECTION 1129m. 46.997 (3) of the statutes is renumbered 46.995 (4m) (c) and

15 amended to read:

16 46.995 (4m) (c) Each funded regional project under sub. (2) shall provide

services in one of 6 regional areas of the state, and each funded tribal project under

sub. (2) par. (b) shall provide services in areas of the state as approved by the Indian

tribe or band and the department. The department shall determine the boundaries

of the regional areas prior to soliciting project grant applications.

History: 1989 a. 31; 1991 a. 39; 1995 a. 27 ss. 2407, 9145 (1); 1997 a. 27, 79.

SECTION 1129p. 46.997 (4) of the statutes is renumbered 46.995 (4m) (d) and

22 amended to read:

23 46.995 (4m) (d) Prior to making grants to applying organizations under sub.

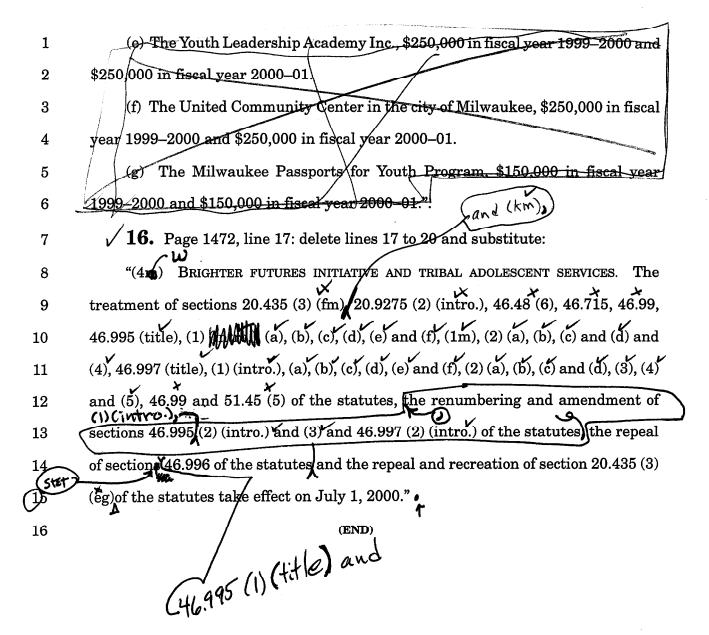
(2) tribes or bands under par. (b), the department shall consider whether and how the

may

tribe or band applying erganization proposes to coordinate its services with other public or private 2 resources, programs or activities in the region and the state. History: 1989 a. 31; 1991 a. 39; 1995 a. 27 ss. 2407, 9145 (1); 1997 a. 27, 79. **SECTION 1129r.** 46.997 (5) of the statutes is renumbered 46.997 (4m) (e) and 3 4 amended to read: 46.99 (4m) (e) The department shall work closely with the women's council 5 and the department of public instruction, on a continuing basis, concerning the scope 6 7 and direction of activities under projects funded by the program under sub. (2) par. 8 (b).". History: 1989 a. 31; 1991 a. 39; 1995 a. 27 ss. 2407, 9145 (1); 1997 a. 27, 79. 13. Page 699, line 4: delete "\$5,000,000" and substitute "\$7,500,000" 9 **14.** Page 699, line 5: delete "\$15,000,000" and substitute "\$7,500,000". 10 15. Page 1425, line 9: delete lines 9 to 12 and substitute: 11 "(1m) COMMUNITY YOUTH GRANT. Notwithstanding section 49.175 (1) (vL) of the 12 statutes, as created by this act, the following organizations shall receive the 13 following amounts of grants moneys allocated upder section 49.175 (1) (vL) of the 14 statutes without participating in a competitive process: 15 (a) The Boys and Girls Clubs of America, \$1,300,000 in fiscal year 1999–2000 16 and \$1,300,000 in fiscal year 2000-01. 17 (b) The Silver Springs Neighborhood Association in the city of Milwaukee, 18 \$75,000 in fiscal year 1999-2000 and \$75,000 in fiscal year 2000-01. 19 (c) The Safe and Sound Initiative in the city of Milwaukec, \$1,000,000 in fiscal 20 year 1999–2000 and \$1,500,000 in fiscal year 2000–01. 21 The Wisconsin Good Samaritan Project, Inc., \$125,000 in fiscal year 22

1999–2000 and \$125,000 in fiscal year 2000–01.

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State of Misconsin 1999 - 2000 LEGISLATURE



LFB:.....Carabell – Brighter futures (LFB paper #1103)

FOR 1999-01 BUDGET — NOT READY FOR INTRODUCTION

LFB AMENDMENT

TO 1999 ASSEMBLY BILL 133 AND 1999 SENATE BILL 45

1	. At the locations indicated, amend the bill as follows:
2	1. Page 423, line 16: after "initiative" insert "and tribal adolescent services".
3	2. Page 423, line 17: after "46.99" insert "and for tribal adolescent services
4	under s. 46.995".
5	3. Page 423, line 23: after that line insert:
6	"SECTION 397m. 20.435 (3) (km) of the statutes is created to read:
7	20.435 (3) (km) Federal block grant transfer; dids The amounts in the schedule
8	for grants under ss. 46.99 (2) (a) and 46.995 (2) and (3). All moneys transferred from
9	the appropriation account under s. 20.445 (3) (md) shall be credited to this
10	appropriation account.".
11	4. Page 443, line 13: after "(kd)" insert ", (km)".

grant moneys. If the department approves the service plan, the department may

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award the grant. The department shall award the grants on a competitive basis and for a 3-year period.".

8. Page 647, line 2: delete "or (b)".

9. Page 647, line 15: delete "or (b)".

renumbered 46,995 (3) (41Hz) and

10. Page 647, line 19: delete lines 19 and 20 and substitute:

"Section 1123d. 46.995 (title) of the statutes is repealed and recreated to read:

46.995 (title) Tribal adolescent services.

SECTION 1123e. 46.995 (1) (title) of the statutes is tepcaled.

SECTION 1123f. 46.995 (1) (intro.) of the statutes is renumbered 46.995 (3) (a) (intro.) and amended to read:

46.995 (3) (a) (intro.) In this section subsection, "high-risk adolescent" means a person who is at least 13 years of age but under the age of 20 and who is at risk of becoming an unmarried parent as an adolescent and of incurring long-term economic dependency on public funds and is characterized by one or more of the following:

SECTION 1123g. 46.995 (1) (a) of the statutes is renumbered 46.995 (3) (a) 1.

SECTION 1123h. 46.995 (1) (b) of the statutes is renumbered 46.995 (3) (a) 2.

SECTION 1123i. 46.995 (1) (c) of the statutes is renumbered 46.995 (3) (a) 3.

SECTION 1123j. 46.995 (1) (d) of the statutes is renumbered 46.995 (3) (a) 4.

SECTION 1123k. 46.995 (1) (e) of the statutes is renumbered 46.995 (3) (a) 5.

SECTION 1123L. 46.995 (1) (f) of the statutes is renumbered. 46.995 (3) (a) 6.

SECTION 1123p. 46.995 (1m) of the statutes is created to read:

Prevention service.

LRBb0526/1 GMM:kmg:km

Subs. (2), (3) and (4m) b

(Y)

(and, from

46.995 (1m) Tribal adolescent services allocations. (A) From the appropriation account under s. 20.435 (3) (km), the department may allocate \$172,500 in each fiscal year to provide the grants specified in subs. (2) and (3).

(A) From the appropriation account under s. 20.435 (3) (eg), the department may allocate \$7,500 in each fiscal year to provide the grants specified in \$440.".

11. Page 648, line 9: after that line insert:

In the amount of \$85,000

"Section 1124g. 46.995 (2) (intro.) of the statutes, as affected by 1999 Wisconsin Act (this act), is renumbered 46.995 (2) and amended to read:

46.995 (2) Adolescent self-sufficiency services. From the appropriation account under s. 20.435 (3) (ky), the department may allocate \$582,100 in each fiscal year to show under sub. (1m) (a), the department may provide a grant annually

to a public or private entity or to the elected governing body of a federally recognized

American Indian tribe or band to provide services in counties or to a tribe or band for adolescent parents which shall emphasize high school graduation and vocational preparation, training and experience and may be structured so as to strengthen the adolescent parent's capacity to fulfill parental responsibilities by developing social skills and increasing parenting skills. The public or private entity tribe or band seeking to receive a grant to provide these services shall develop a proposed service plan that is approved by the department. Except with respect to award of a grant to a tribe or band, the department shall rank individual counties and give priority by this ranking for the award of grants under this subsection, based on all of the following factors:

SECTION 1124h. 46.995 (2) (a) of the statutes is repealed.

SECTION 1124i. 46.995 (2) (b) of the statutes is repealed.

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SECTION 1128k. 46.997 (1) (b) of the statutes is renumbered 46.995 (4m) (a) 2. 1 SECTION 1128m. 46.997 (1) (c) of the statutes is repealed. 2 3 **Section 1128p.** 46.997 (1) (d) of the statutes is repealed. **SECTION 1128r.** 46.997 (1) (e) of the statutes is repealed. 4 **SECTION 1128t.** 46.997 (1) (f) of the statutes is repealed.". 5 **14.** Page 649, line 15: after that line insert: 6 "SECTION 1129g. 46.997 (2) (intro.) of the statutes, as affected by 1999 7 Wisconsin Act (this act), is renumbered 46.995 (4m) (b) (intro.) and amended to 8 in the amount of \$30,000 allocations 9 read: 46.995 (4m) (b) (intro.) From the appropriation account under s. 20.435 (3) (eg), 10 the department shall distribute \$52,500 and from the appropriation account under 11 s. 20.435 (3) (ky), the department shall distribute \$157,500 in each fiscal year to 12 make grants to applying organizations afforming under sub. (1m) **(3)** department may provide a grant annually to the elected governing body of a federally 14 recognized American Indian tribe or band for the provision, on a regional or tribal 15 project basis, of information to communities members of the tribe or band in order 16 to increase community knowledge about problems of adolescents and information to 17 and activities for adolescents, particularly female adolescents, in order to enable the 18 adolescents to develop skills with respect to all of the following: 19 **SECTION 1129h.** 46.997 (2) (a) of the statutes is renumbered 46.995 (4m) (b) 1. 20 **SECTION 1129i.** 46.997 (2) (b) of the statutes is renumbered 46.995 (4m) (b) 2. 21 **SECTION 1129j.** 46.997 (2) (c) of the statutes is renumbered 46.995 (4m) (b) 3. 22 **SECTION 1129k.** 46.997 (2) (d) of the statutes is renumbered 46.995 (4m) (b) 4. 23

1	SECTION 1129m. 46.997 (3) of the statutes is renumbered 46.995 (4m) (c) and
2	amended to read:
3	46.995 (4m) (c) Each funded regional project under sub. (2) shall provide
4	services in one of 6 regional areas of the state, and each funded tribal project under
5	sub. (2) par. (b) shall provide services in areas of the state as approved by the Indian
6	tribe or band and the department. The department shall determine the boundaries
7	of the regional areas prior to soliciting project grant applications.
8	SECTION 1129p. 46.997 (4) of the statutes is renumbered 46.995 (4m) (d) and
9	amended to read:
10	46.995 (4m) (d) Prior to making grants to applying organizations under sub.
11	(2) tribes or bands under par. (b), the department shall consider whether and how the
12	applying organization tribe or band proposes to coordinate its services with other
13	public or private resources, programs or activities in the region and the state.
14	. SECTION 1129r. 46.997 (5) of the statutes is renumbered 46.995 (4m) (e) and
15	amended to read:
16	46.995 (4m) (e) The department shall work closely with the women's council
17	and the department of public instruction, on a continuing basis, concerning the scope
18	and direction of activities under projects funded by the program under sub. (2) par.
19	(b).". (title), grandome)
20	15. Page 1472, line 17: delete lines 17 to 20 and substitute:
21	" $(4w)$ Brighter futures initiative and tribal adolescent services. The
22	treatment of sections 20.435 (3) (fm) and (km), 20.9275 (2) (intro.), 46.48 (6), 46.715,
23	46.99, 46.995 (title), (1) (a), (b), (c), (d), (e) and (f), (1m), (2) (a), (b), (c) and (d) and (4),
24	46.997 (title), (1) (intro.), (a), (b), (c), (d), (e) and (f), (2) (a), (b), (c) and (d), (3), (4) and

(5), 46.99 and 51.45 (5) of the statutes, the repeal of section 46.995 (1) 46.996 of the statutes, the renumbering and amendment of sections 46.995 (1) (intro.), (2) (intro.) and (3) and 46.997 (2) (intro.) of the statutes and the repeal and recreation of section 20.435 (3) (eg) of the statutes take effect on July 1, 2000."

(END)



State of Misconsin 1999 - 2000 LEGISLATURE

LRBb0526/2 GMM:kmg:mrc

LFB:.....Carabell – Brighter futures (LFB paper #1103)

For 1999-01 Budget — Not Ready For Introduction

LFB AMENDMENT

TO 1999 ASSEMBLY BILL 133 AND 1999 SENATE BILL 45

2	1. Page 423, line 16: after "initiative" insert "and tribal adolescent services".
2 .	1. Tage 426, fine 16. after without the first that the first the f
3	2. Page 423, line 17: after "46.99" insert "and for tribal adolescent services
4	under s. 46.995".
5	3. Page 423, line 23: after that line insert:
6	"Section 397m. 20.435 (3) (km) of the statutes is created to read:
7	20.435 (3) (km) Federal block grant transfer; aids. The amounts in the schedule
8	for grants under ss. 46.99 (2) (a) and 46.995 (2), (3) (b) and (4m) (b). All moneys
9	transferred from the appropriation account under s. $20.445(3)$ (md) shall be credited
10	to this appropriation account.".
11	4. Page 443, line 13: after "(kd)" insert ", (km)".

At the locations indicated, amend the bill as follows:

- **5.** Page 482, line 1: delete "46.995," and substitute "46.995,".
- **6.** Page 645, line 18: delete lines 18 to 25.
- **7.** Page 646, line 1: delete lines 1 to 23 and substitute:
 - "(2) AWARDING OF GRANTS. (a) From the appropriations under s. 20.435 (3) (eg), (km) and (nL), the department, beginning on January 1, 2001, shall distribute \$2,125,200 in each fiscal year to applying nonprofit corporations and public agencies operating in a county having a population of 500,000 or more and \$1,229,300 in each fiscal year to applying county departments under s. 46.22, 46.23, 51.42 or 51.437 operating in counties other than a county having a population of 500,000 or more to provide programs to accomplish all of the following:
 - 1. Prevent and reduce the incidence of youth violence and other delinquent behavior.
 - 2. Prevent and reduce the incidence of youth alcohol and other drug use and abuse.
 - 3. Prevent and reduce the incidence of child abuse and neglect.
 - 4. Prevent and reduce the incidence of nonmarital pregnancy and increase the use of abstinence as a method of preventing nonmarital pregnancy.
 - 5. Increase adolescent self-sufficiency by encouraging high school graduation, vocational preparedness, improved social and other interpersonal skills and responsible decision making.
 - (b) A nonprofit corporation or public agency that is applying for a grant under par. (a) shall provide to the department a proposed service plan for the use of the grant moneys. If the department approves the service plan, the department may

1	award the grant. The department shall award the grants on a competitive basis and
2	for a 3-year period.".
3	8. Page 647, line 2: delete "or (b)".
4	9. Page 647, line 15: delete "or (b)".
5	10. Page 647, line 19: delete lines 19 and 20 and substitute:
6	"Section 1123d. 46.995 (title) of the statutes is repealed and recreated to read:
7	46.995 (title) Tribal adolescent services.
8	SECTION 1123e. 46.995 (1) (title) of the statutes is renumbered 46.995 (3) (title)
9	and amended to read:
10	46.995 (3) (title) Definition Adolescent pregnancy prevention services.
11	SECTION 1123f. 46.995 (1) (intro.) of the statutes is renumbered 46.995 (3) (a)
12	(intro.) and amended to read:
13	46.995 (3) (a) (intro.) In this section subsection, "high-risk adolescent" means
14	a person who is at least 13 years of age but under the age of 20 and who is at risk of
15	becoming an unmarried parent as an adolescent and of incurring long-term
16	economic dependency on public funds and is characterized by one or more of the
17	following:
18	SECTION 1123g. 46.995 (1) (a) of the statutes is renumbered 46.995 (3) (a) 1.
19	SECTION 1123h. 46.995 (1) (b) of the statutes is renumbered 46.995 (3) (a) 2.
20	SECTION 1123i. 46.995 (1) (c) of the statutes is renumbered 46.995 (3) (a) 3.
21	SECTION 1123j. 46.995 (1) (d) of the statutes is renumbered 46.995 (3) (a) 4.
22	SECTION 1123k. 46.995 (1) (e) of the statutes is renumbered 46.995 (3) (a) 5.
23	SECTION 1123L. 46.995 (1) (f) of the statutes is renumbered. 46.995 (3) (a) 6.
24	SECTION 1123p. 46.995 (1m) of the statutes is created to read:

46.995 (1m) Tribal adolescent services allocations. From the appropriation account under s. 20.435 (3) (km), the department may allocate \$172,500 in each fiscal year and, from the appropriation account under s. 20.435 (3) (eg), the department may allocate \$7,500 in each fiscal year to provide the grants specified in subs. (2), (3) (b) and (4m) (b).".

11. Page 648, line 9: after that line insert:

"Section 1124g. 46.995 (2) (intro.) of the statutes, as affected by 1999 Wisconsin Act (this act), is renumbered 46.995 (2) and amended to read:

account under s. 20.435 (3) (ky), the department may allocate \$582,100 in each fiscal year to allocations under sub. (1m), the department may provide a grant annually to a public or private entity or in the amount of \$85,000 to the elected governing body of a federally recognized American Indian tribe or band to provide services in counties or to a tribe or band for adolescent parents which shall emphasize high school graduation and vocational preparation, training and experience and may be structured so as to strengthen the adolescent parent's capacity to fulfill parental responsibilities by developing social skills and increasing parenting skills. The public or private entity tribe or band seeking to receive a grant to provide these services shall develop a proposed service plan that is approved by the department. Except with respect to award of a grant to a tribe or band, the department shall rank individual counties and give priority by this ranking for the award of grants under this subsection, based on all of the following factors:

SECTION 1124h. 46.995 (2) (a) of the statutes is repealed.

SECTION 1124i. 46.995 (2) (b) of the statutes is repealed.

1	Section 1124j. 46.995 (2) (c) of the statutes is repealed.
2	SECTION 1124k. 46.995 (2) (d) of the statutes is repealed.".
3	12. Page 648, line 22: after that line insert:
4	"Section 1125g. 46.995 (3) of the statutes, as affected by 1999 Wisconsin Act
5	(this act), is renumbered 46.995 (3) (b) and amended to read:
6	46.995 (3) (b) From the appropriation under s. 20.435 (3) (ky), the department
7	may allocate \$340,000 in each fiscal year to allocations under sub. (1m), the
8	department may provide a grant annually to a public or private entity or in the
9	amount of \$65,000 to the elected governing body of a federally recognized American
10	Indian tribe or band to provide to high-risk adolescents pregnancy and parenthood
11	prevention services which shall be structured so as to increase development of
12	decision-making and communications skills, promote graduation from high school
13	and expand career and other options and which may address needs of adolescents
14	with respect to pregnancy prevention. Except with respect to award of a grant to a
15	tribe or band, the department shall rank individual counties and give priority by this
16	ranking for the award of grants under this subsection, based on the factors specified
17	under sub. (2) (a) to (d).
18	SECTION 1125r. 46.995 (4) of the statutes is repealed.".
19	13. Page 649, line 5: delete lines 5 and 6 and substitute:
20	"Section 1128d. 46.997 (title) of the statutes is renumbered 46.995 (4m) (title).
21	SECTION 1128g. 46.997 (1) (intro.) of the statutes is renumbered 46.995 (4m)
22	(a) (intro.) and amended to read:
23	46.995 (4m) (a) (intro.) In this section subsection:
24	SECTION 1128i. 46.997 (1) (a) of the statutes is renumbered 46.995 (4m) (a) 1.

1	SECTION 1128k. 46.997 (1) (b) of the statutes is renumbered $46.995 (4m) (a) 2$.
2	SECTION 1128m. 46.997 (1) (c) of the statutes is repealed.
3	SECTION 1128p. 46.997 (1) (d) of the statutes is repealed.
4	SECTION 1128r. 46.997 (1) (e) of the statutes is repealed.
5	SECTION 1128t. 46.997 (1) (f) of the statutes is repealed.".
6	14. Page 649, line 15: after that line insert:
7	"Section 1129g. 46.997 (2) (intro.) of the statutes, as affected by 1999
8	Wisconsin Act (this act), is renumbered 46.995 (4m) (b) (intro.) and amended to
9	read:
10	46.995 (4m) (b) (intro.) From the appropriation account under s. 20.435 (3) (eg),
11	the department shall distribute \$52,500 and from the appropriation account under
12	s. 20.435 (3) (ky), the department shall distribute \$157,500 in each fiscal year to
13	make grants to applying organizations allocations under sub. (1m), the department
14	may provide a grant annually in the amount of \$30,000 to the elected governing body
15	of a federally recognized American Indian tribe or band for the provision, on a
16	regional or tribal project basis, of information to communities members of the tribe
17	or band in order to increase community knowledge about problems of adolescents
18	and information to and activities for adolescents, particularly female adolescents, in
19	order to enable the adolescents to develop skills with respect to all of the following:
20	SECTION 1129h. 46.997 (2) (a) of the statutes is renumbered 46.995 (4m) (b) 1.
21	SECTION 1129i. 46.997 (2) (b) of the statutes is renumbered 46.995 (4m) (b) 2.
22	SECTION 1129j. 46.997 (2) (c) of the statutes is renumbered 46.995 (4m) (b) 3.
23	SECTION 1129k. 46.997 (2) (d) of the statutes is renumbered 46.995 (4m) (b) 4.

1	SECTION 1129m. 46.997 (3) of the statutes is renumbered 46.995 (4m) (c) and
2	amended to read:
3	46.995 (4m) (c) Each funded regional project under sub. (2) shall provide
4	services in one of 6 regional areas of the state, and each funded tribal project under
5	sub. (2) par. (b) shall provide services in areas of the state as approved by the Indian
6	tribe or band and the department. The department shall determine the boundaries
7	of the regional areas prior to soliciting project grant applications.
8	SECTION 1129p. 46.997 (4) of the statutes is renumbered 46.995 (4m) (d) and
9	amended to read:
10	46.995 (4m) (d) Prior to making grants to applying organizations under sub.
11	(2) tribes or bands under par. (b), the department shall consider whether and how the
12	applying organization tribe or band proposes to coordinate its services with other
13	public or private resources, programs or activities in the region and the state.
14	SECTION 1129r. 46.997 (5) of the statutes is renumbered 46.995 (4m) (e) and
15	amended to read:
16	46.995 (4m) (e) The department shall work closely with the women's council
17	and the department of public instruction, on a continuing basis, concerning the scope
18	and direction of activities under projects funded by the program under sub. (2) par.
19	(b).".
20	15. Page 1472, line 17: delete lines 17 to 20 and substitute:
21	"(4w) Brighter futures initiative and tribal adolescent services. The
22	treatment of sections 20.435 (3) (fm) and (km), 20.9275 (2) (intro.), 46.48 (6), 46.715,
23	46.99, 46.995 (title), (1) (title), (a), (b), (c), (d), (e) and (f), (1m), (2) (a), (b), (c) and (d)
24	and (4), 46.997 (title), (1) (intro.), (a), (b), (c), (d), (e) and (f), (2) (a), (b), (c) and (d), (3),

- 1 (4) and (5), 46.99 and 51.45 (5) of the statutes, the repeal of section 46.996 of the 2 statutes, the renumbering and amendment of sections 46.995 (1) (intro.), (2) (intro.) 3 and (3) and 46.997 (2) (intro.) of the statutes and the repeal and recreation of section 4 20.435 (3) (eg) of the statutes take effect on July 1, 2000.".
- 5 (END)