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For: Legislative Fiscal Bureau 6-3013

By/Representing: Al Runde

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Purchase of Department of Revenue building

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Legislative Fiscal Bureau

One East Main, Suite 301 • Madison, WI 53703 • (608) 266-3847 • Fax: (608) 267-6873

June 3, 1999

Joint Committee on Finance

Paper #253

Purchase of Department of Revenue Building (Building Program)

[LFB 1999-01 Budget Summary: Page 122-1, #1(part)]

CURRENT LAW

Building program projects with a cost exceeding \$500,000 are required to be enumerated in the authorized state building program. To enumerate a project, the Legislature lists the project title and budget in a nonstatutory provision enacted as part of the biennial budget bill. In addition, the Legislature must authorize any new bonding or other monies needed to fund the project.

BUILDING COMMISSION

Enumerate the purchase of the Department of Revenue (DOR) building currently under construction in Madison at \$30.1 million. Provide \$30.1 million in program revenue supported borrowing to fund the costs of the purchase of the facility and the parking area.

DISCUSSION POINTS

Enumeration Requirement

- 1. Each biennium, the Building Commission, with assistance from the Department of Administration-Division of Facilities Development (DFD), reviews agency capital budget requests. After that review, the Building Commission and staff make recommendations for capital improvements and construction under the biennial state building program. The Legislature may modify those recommendations in approving the state building program for the biennium. Those projects enumerated within the state building program have legislative approval to be constructed as described in the enumeration.
 - 2. The Building Commission has general authority to acquire leasehold interests for the

state in land and buildings. Also, the Commission may authorize the lease, lease purchase or acquisition of facilities that are constructed in the manner authorized by the Building Commission. The Commission may also authorize the lease, lease purchase or acquisition of existing facilities in lieu of state construction of any project enumerated in the authorized state building program.

- 3. On February 11, 1999, the Building Commission approved a 20-year lease for approximately 240,000 rentable square feet of office and parking space on Rimrock Road in Madison to be occupied by the DOR. The land on which the building will be constructed is considered a brownfield site. The lease contained an option to purchase the facility within the first three years of occupancy for \$26.5 million for the building and \$2.6 million for the parking areas. The remaining \$1.0 million in costs associated with the purchase of the facility is primarily associated with DFD project management costs.
- 4. The \$30.1 million in program revenue bonding would be paid off from rent payments paid to DOA from all agencies. All building costs are pooled in establishing state rental rates. These rent payments are generally split-funded based on the percentage of GPR, PR and SEG funding sources provided the agency. DOR is expected to first occupy the building in November, 2000.
- 5. The \$500,000 statutory enumeration requirement, which applies to state construction projects, provides the Legislature oversight over the expenditure of funds for new state facilities and major renovation or upgrade projects. Requiring that state building projects be enumerated also allows the Legislature to be involved in determining the need for such projects in conjunction with establishing the overall priorities for state facility expansion and improvements. Further, it allows for legislative input into the siting of state facilities and staff.
- 6. The Building Commission's authority to enter into leasehold arrangements was established to allow the state to lease additional space in the event that an agency needs additional office space due to expansion of existing programs or the consolidation a larger number of programs within one agency. It is unclear whether this authority was intended to allow the Building Commission and DOA to enter into a lease-purchase agreement for the construction of a new state facility that would house an entire agency.
- 7. The lease-purchase option has been used in recent years for the construction of state office space in Madison. The DOA and DATCP buildings were, and the state Justice/Law office building will be, built under a lease-purchase agreement. DOA indicates that using the lease-purchase option, as opposed to enumerating the facility through legislation, allows the state to take more timely advantage of market opportunities that occur.
- 8. In general, state construction projects are enumerated by the Legislature in the state building program and the Building Commission and DOA contract for, and oversee the construction of, those projects. Under a lease purchase arrangement, prior to legislative approval, DOA enters into a contractual obligation with a developer to site and construct a facility, with the state agreeing to a long-term lease for the facility. Also, contained in that lease is an option to purchase the facility, which cannot be exercised without legislative approval. Under the enumeration requirement, the

Legislature has oversight in determining the need and siting of facilities to be constructed. Under the lease-purchase arrangement, DOA and the Building Commission make these decisions, with the Legislature making the decision to purchase the facility. Because the Legislature must enumerate a facility to purchase and provide bonding authority or other monies to fund the purchase, there is legislative oversight. However, because it is nearly always more cost-effective for the state to purchase a facility the size of the proposed DOR building, rather than continue to lease the facility, the Legislature's decision is effectively already made.

- 9. Some concerns have been raised that using the lease-purchase option for the construction of state facilities diminishes the degree of legislative oversight of state facility construction. That is, while DOA and the Building Commission are within their authority to contract for the leasing of office space, it is argued that the lease-purchase option for projects that are to be constructed solely to house state agencies effectively circumvents the statutory enumeration requirement. If the degree of legislative oversight related to these facilities is a concern, the Committee could consider requiring that the construction of such facilities under lease-purchase agreements that involve initial occupancy by the state must be enumerated prior to the state entering into a the lease-purchase agreement.
- 10. Conversely, it could be argued that the Legislature does provide oversight of state building projects in that legislative representatives are on the Building Commission. The Building Commission consists of eight members: the Governor, six legislators and a private member appointed by the Governor.
- 11. The idea of a new state office facility for DOR that would consolidate staff into one central location has been discussed for several years. Further, DOA issued a request for proposal for the DOR facility in February, 1998, and the lease was approved by the Building Commission in February, 1999. Based on this timeline, it appears that sufficient time was available to request legislative approval for the facility, prior to the state entering into the current lease-purchase obligation for the facility.
- 12. If the Finance Committee does not approve the purchase of the DOR facility, the state would continue to be under the obligation to lease the facility for 20 years. DOA indicates that the purchase of the facility would be significantly more cost-effective than leasing the facility for 20 years.

Contracting Requirements

- 13. State construction projects have to meet certain contracting requirements, such as the competitive bidding process, minority contracting provisions and prevailing wage requirements. Under lease-purchase arrangements, although the state is overseeing the construction of the project, the project is not a state-constructed facility and therefore, the contracting requirements associated with state construction projects do not apply.
- 14. The lease-purchase arrangement does not require the same competitive bidding process that is required for state construction projects. DOA uses the request for proposal (RFP)

process in selecting the site and contractor for the facility, with the most cost-effective proposal that meets the state's needs being selected. DOA issued an RFP for the DOR building in February, 1998, that described the size, dimensions, specifications and other requirements for the proposed facility. DOA officials indicate that the RFP process for the facility was very competitive, with seven developers submitting proposals.

- 15. DOA indicates that construction of a facility under a lease-purchase differs from state-contracted construction projects. Under lease-purchase agreements, the state enters into a lease with a developer, with an option to purchase at a certain price, but does not get involved in the direct bidding of contracts for the construction of the facility. DFD staff monitor the project so that the construction is completed to the required state standards. Under state-contracted construction of a facility, the state has some involvement in the contracting of each component or phase of the construction process.
- 16. Under current law, DOA is required to either solicit sealed bids or proposals for the procurement of materials, supplies, equipment and contractual services for the state. Because the lease-purchase agreement often involves the eventual procurement of a building that is being built for the purpose of initial occupancy by the state, the Finance Committee could consider applying these sealed bid or proposal requirements to lease-purchase agreements.
- 17. The RFP for the DOR building contains a clause that the developer must make every effort to award work to minority businesses enterprises and requires the developer to submit a report indicating the type and value of the work conducted by minority contractors. Further, a term of the lease agreement is that the lessor, in connection with the performance of work under the lease, agrees not to discriminate against any employee or applicant for employment. Under state contracts for construction, DOA must attempt to ensure that 5% of the total amount expended on state construction in each fiscal year be awarded to minority business contractors.
- 18. Under current law, for state construction projects, contractors may not authorize final payment to each subcontractor until an affidavit of compliance with prevailing wage laws is submitted to the contractor. Further, the state may not authorize final payment until the contractor submits the compliance affidavit to the state. The lease-purchase agreement for the DOR building does not contain any prevailing wage requirements on the part of contractors or subcontractors. DOA officials indicate that, due to the construction labor market in Madison, prevailing wage is not an issue associated with the DOR building.
- 19. Because, as with the current DOR building request, it is often the intention of the state to exercise the purchase option on lease agreements for lease-purchase construction projects, the Finance Committee could consider applying some of the contracting requirements for state construction projects to the construction of lease-purchase facilities.

ALTERNATIVES TO BASE

√ 1. Approve the Building Commission's recommendation to enumerate the purchase of the Department of Revenue (DOR) building currently under construction in Madison at \$30.1

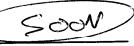
million. Provide \$30.1 million in program revenue supported borrowing to fund the costs of the purchase of the facility and the parking area.

Alternative 1	<u>BR</u>
1999-01 FUNDING (Change to Base)	\$30,100,000
[Change to Bill	<i>\$30,100,000]</i>

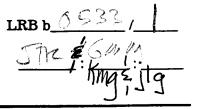
- 2. Require that the state may not enter into a future lease agreement, with an option to purchase a building constructed for purposes of initial occupancy by the state, unless the construction and purchase of the facility is enumerated in a state building program prior to entering into the lease-purchase agreement.
- 3. Require that any lease or contract that involves the construction of a building for the purposes of initial occupancy by the state, and that contains an option for the state to purchase the building or facility, be subject to the following:
- a. current law competitive sealed bids or proposals requirements associated with the state procurement activities;
- b. an agreement by the contractor constructing the facility to ensure that 5% of the total amount expended on the construction of the facility be awarded to minority business contractors, which would be subject to DOA enforcement;
- c. that the contractor constructing the facility agrees, in the contract, to pay prevailing wages to those providing labor for the project, including subcontractor labor.
- 4. Direct DOA, to the extent practicable, to ensure that the DOR facility is constructed in a manner consistent with the minority contracting and prevailing wage requirements for state-constructed facilities.
- 5. Maintain current law, where the DOR facility would be leased and the state would not exercise its purchase option.

Prepared by: Al Runde

Date (time)



LFB BUDGET AMENDMENT [ONLY FOR LFB]



See form AMENDMENTS — COMPONENTS & ITEMS.

LFB AMENDMENT TO 1999 ASSEMBLY BILL 133 AND 1999 SENATE BILL 45

>>FOR JT. FIN. SUB. — NOT FOR INTRODUCTION<<

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Frus A W

Section #. 13.48 (15) of the statutes is amended to read:

13.48 (15) ACQUISITION OF LEASEHOLD INTERESTS. The building commission shall have the authority to acquire leasehold interests in land and buildings where such authority is not otherwise provided to an agency by law.

and (i)

History: 1971 c. 125; 1973 c. 90; 1973 c. 243 s. 82; 1973 c. 335 s. 13; 1975 c. 39, 40, 198, 199; 1977 c. 26; 1977 c. 29 ss. 7, 8F, 1654 (8) (c); 1977 c. 325; 1977 c. 418 ss. 5, 5m, 924 (18) (c); 1979 c. 34, 221, 350; 1981 c. 341; 1983 a. 27, ss. 11 to 12n, 2202 (5); 1983 a. 36 ss. 18 to 20, 96 (3); 1983 a. 207; 1985 a. 29, 120; 1987 a. 27, 186, 395, 399; 1989 a. 31, 366; 1991 a. 39, 269, 315; 1993 a. 16, 288, 414; 1995 a. 27, 216, 225, 227; 1997 a. 5, 27, 35, 237.



Section #. 13.48 (19) of the statutes is amended to read:

13.48 (19) ALTERNATIVES TO STATE CONSTRUCTION. Whenever the building commission determines that the use of innovative types of design and construction processes will make better use of the resources and technology available in the building industry, the building commission may waive any or all of s. 16.855 if such action is in the best interest of the state and if the waiver is accomplished through formal action of the building commission. The building commission may authorize the lease, lease purchase or acquisition of such facilities constructed in the manner authorized by the building commission. The building commission may also authorize the lease, lease purchase or acquisition of existing facilities in lieu of state construction of any project enumerated in the authorized state building program.

History: 1971 c. 125; 1973 c. 90; 1973 c. 243 s. 82; 1973 c. 335 s. 13; 1975 c. 39, 40, 198, 199; 1977 c. 26; 1977 c. 29 ss. 7, 8r, 1654 (8) (c); 1977 c. 325; 1977 c. 418 ss. 5, 5m, 924 (18) (c); 1979 c. 34, 221, 350; 1981 c. 341; 1983 a. 27 ss. 11 to 12n, 2202 (5); 1983 a. 36 ss. 18 to 20, 96 (3): 1983 a. 207; 1985 a. 29, 120; 1987 a. 27, 186, 395, 399; 1989 a. 31, 366; 1991 a. 39, 269, 315; 1993 a. 16, 288, 414; 1995 a. 27, 216, 225; 227; 1997 a. 5, 27, 35, 237.

ction 1. 13.48 (27) of the statutes is amended to read:

20.924

the

13.48 (27) LEASE OF CORRECTIONAL FACILITIES. The building commission may lease any facility for use of the department of corrections as a part of the authorized state building program, with an option to purchase the facility by the state. Any lease shall provide for the facility to be in accordance with requirements and specifications approved by the department of administration and shall permit inspection of the site and facility by agents of the department.

History: 1971 c. 125; 1973 c. 90; 1973 c. 243 s. 82; 1973 c. 335 s. 13; 1975 c. 39, 40, 198, 199; 1977 c. 26; 1977 c. 29 ss. 7, 8r, 1654 (8) (c); 1977 c. 325; 1977 c. 418 ss. 5, 5m, 924 (18) (c); 1979 c. 34, 221, 350; 1981 c. 341; 1983 a. 27 ss. 11 to 12n, 2202 (5); 1983 a. 36 ss. 18 to 20, 96 (3); 1983 a. 207; 1985 a. 29, 120; 1987 a. 27, 186, 395, 399; 1989 a. 31, 366; 1991 a. 39, 269, 315; 1993 a. 16, 288, 414; 1995 a. 27, 216, 225, 227; 1997 a. 5, 27, 35, 237.

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that provides

SECTION 649m. 20.924 (1) (i) of the statutes is created to read:

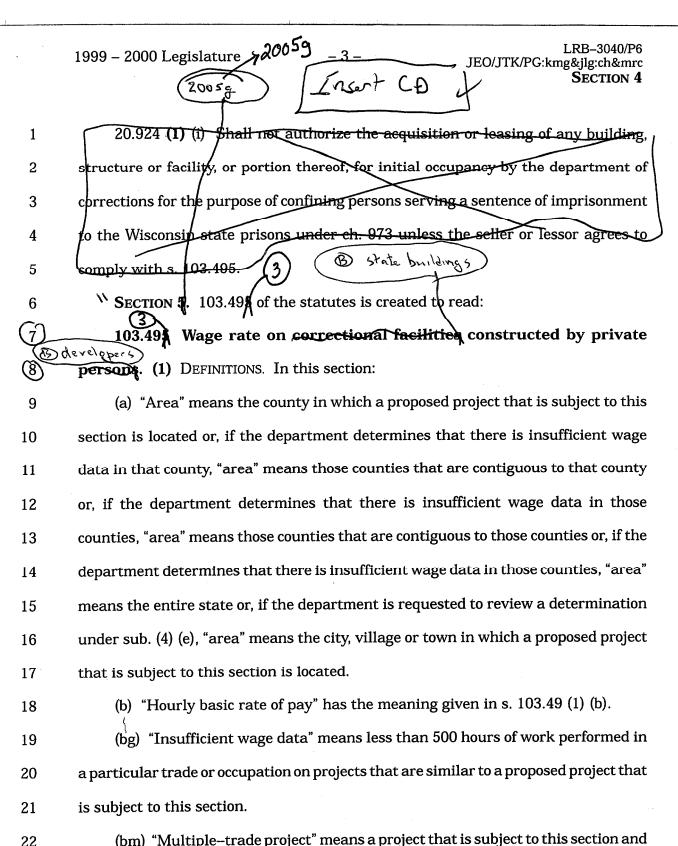
20.924 (1) (i) Shall not enter into any lease or other contract, providing for the construction of any building, structure or facility, or portion thereof, for initial occupancy by the state and that contains an option for the state to purchase the building, structure or facility unless the construction and purchase of the building, structure or facility is enumerated in the authorized state building program prior to entering into the lease or other contract.

SECTION 649n. 20.924 (1) (j) of the statutes is created to read:

20.924 (1) (j) Shall not enter into any lease or other contract from the for the construction of any building, structure or facility, or portion thereof, for initial occupancy by the state and that contains an option for the state to purchase the building, structure or facility unless the seller or lessor agrees to the following requirements:

- 1. Bids or competitive sealed proposals will be submitted to the seller or lessor in accordance with the procedure for soliciting and submitting bids or competitive sealed proposals to the department of administration for contracts entered into by the state.
- 2. The contractor or contractors who construct the building, structure or facility will ensure that at least 5% of the total amount expended for construction of the building, structure or facility is awarded to contractors or subcontractors who are minority businesses, as defined with s. 16.75 (3m) (a), and that the department of administration is empowered to enforce this requirement.

3. The selber or lesson will comply with 4. 103. 493. 11.



(bm) "Multiple-trade project" means a project that is subject to this section and in which no single trade accounts for 85% or more of the total labor cost of the project.

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(c) "Prevailing hours of labor" has the meaning given in s. 103.49 (1) (c).

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"Prevailing wage rate" for any trade or occupation engaged in the construction of any correctional facility, or in the conversion of any existing building, structure or facility into a correctional facility, under s. 301.19 (2) in any area means the hourly basic rate of pay, plus the hourly contribution for health insurance benefits, vacation benefits, pension benefits and any other bona fide economic benefit, paid directly or indirectly for a majority of the hours worked in the trade or occupation on projects in the area, or if there is no rate at which a majority of the hours worked in the trade or occupation on projects in the area is paid, then the prevailing wage rate for any trade or occupation engaged in the construction of any correctional facility or in the conversion of any existing building, structure or facility into a correctional facility, under s. 301.19 (2) in any area shall be the average hourly basic rate of pay, weighted by the number of hours worked, plus the average hourly contribution, weighted by the number of hours worked, for health insurance benefits, vacation benefits, pension benefits and any other bona fide economic benefit, paid directly or indirectly for all hours worked at the hourly basic rate of pay of the highest-paid 51% of hours worked in that trade or occupation.

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section in which a single trade accounts for 85% or more of the total labor cost of the project.

(e) "Single-trade public works project" means a project that is subject to this (μ_{AB} 3

(f) "Truck driver" includes an owner-operator of a truck.

(2) Prevailing wage rates and hours of labor. Any private period who enters into a contract for the construction of any correctional facility of for the conversion who existing building, structure or facility into a correctional facility, under s. 301.19 (2) shall include in the contract a stipulation that no person described in sub.

(3) may be permitted to work a greater number of hours per day or per week than the

thereof, that is subject to 1. 20.924 (i)(i) and(j)

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prevailing hours of labor, except that any such person may be permitted or required to work more than such prevailing hours of labor per day and per week if he or she is paid for all hours worked in excess of the prevailing hours of labor at a rate of at least 1.5 times his or her hourly basic rate of pay; nor may he or she be paid less than the prevailing wage rate determined under sub. (4) in the same or most similar trade or occupation in the area in which the project is situated. A reference to the prevailing wage rates determined under sub. (4) and the prevailing hours of labor shall be published in any notice issued for the purpose of securing bids for the project. If any contract or subcontract for a project that is subject to this section is entered into, the prevailing wage rates determined under sub. (4) and the prevailing hours of labor shall be physically incorporated into and made a part of the contract or subcontract, except that for a minor subcontract, as determined by the department, the department shall prescribe by rule the method of notifying the minor subcontractor of the prevailing wage rates and prevailing hours of labor applicable to the minor subcontract. The prevailing wage rates and prevailing hours of labor applicable to a contract or subcontract may not be changed during the time that the contract or subcontract is in force.

- (3) COVERED EMPLOYES. (a) Subject to par. (b), all of the following employes shall be paid the prevailing wage rate determined under sub. (4) and may not be permitted to work a greater number of hours per day or per week than the prevailing hours of labor, unless they are paid for all hours worked in excess of the prevailing hours of labor at a rate of at least 1.5 times their hourly basic rate of pay:
- 1. All laborers, workers, mechanics and truck drivers employed on the site of a project that is subject to this section.

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- 2. All laborers, workers, mechanics and truck drivers employed in the manufacturing or furnishing of materials, articles, supplies or equipment on the site of a project that is subject to this section or from a facility dedicated exclusively, or nearly so, to a project that is subject to this section by a contractor, subcontractor, agent or other person performing any work on the site of the project.
- (b) Notwithstanding par. (a) 1., a laborer, worker, mechanic or truck driver who is regularly employed to process, manufacture, pick up or deliver materials or products from a commercial establishment that has a fixed place of business from which the establishment regularly supplies processed or manufactured materials or products is not entitled to receive the prevailing wage rate determined under sub. (4) or to receive at least 1.5 times his or her hourly basic rate of pay for all hours worked in excess of the prevailing hours of labor unless any of the following applies:
- 1. The laborer, worker, mechanic or truck driver is employed to deliver mineral aggregate such as sand, gravel or stone that is immediately incorporated into the work, and not stockpiled or further transported by truck, to or from the site of a project that is subject to this section by depositing the material substantially in place, directly or through spreaders from the transporting vehicle.
- 2. The laborer, worker, mechanic or truck driver is employed to transport excavated material or spoil from or return to the site of a project that is subject to this section.
- (c) A truck driver who is an owner-operator of a truck shall be paid separately for his or her work and for the use of his or her truck.
- (4) Investigation; determination. (a) Before a private person enters into a contract or solicits bids on a contract for the performance of any work to which this section applies, the private person shall apply to the department to determine the

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prevailing wage rate for each trade or occupation required in the work under 2 contemplation in the area in which the work is to be done. The department shall 3 make such investigations and hold such public hearings as may be necessary to 4 define the trades or occupations that are commonly employed on projects that are subject to this section and to inform itself as to the prevailing wage rates in all areas 6 of the state for those trades or occupations in order to determine the prevailing wage rate for each such trade or occupation. The department shall issue its determination within 30 days after receiving the request and shall file the same with the private developer person applying for the determination. For the information of the employes working on the project, the prevailing wage rates determined by the department, the 10 prevailing hours of labor and the provisions of subs. (2) and (8) shall be kept posted by the private person in at least one conspicuous and easily accessible place on the (12)13 site of the project.

- (b) The department shall, by January 1 of each year, compile the prevailing wage rates for each trade or occupation in each area. The compilation shall, in addition to the current prevailing wage rates, include future prevailing wage rates when those prevailing wage rates can be determined for any trade or occupation in any area and shall specify the effective date of those future prevailing wage rates. If a construction project that is subject to this section extends into more than one area, there shall be but one standard of prevailing wage rates for the entire project.
- (c) In determining prevailing wage rates under par. (a) or (b) for building projects, the department may not use data from projects that are subject to this section, s. 66.293, 103.49 or 103.50 or 40 USC 276a. In determining prevailing wage rates for heavy projects, the department may use data from projects that are subject to this section, s. 66.293, 103.49 or 103.50 or 40 USC 276a.

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- (d) Any person may request a recalculation of any portion of an initial determination within 30 days after the initial determination date if the person submits evidence with the request showing that the prevailing wage rate for any given trade or occupation included in the initial determination does not represent the prevailing wage rate for that trade or occupation in the area. Such evidence shall include wage rate information for work performed in the contested trade or occupation in the area within the previous 12 months. The department shall affirm or modify the initial determination within 15 days after the date on which the department receives the request for recalculation. de velope
- (e) In addition to the recalculation under par. (d), the private person that requested the determination under this subsection may request a review of any portion of the determination within 30 days after the date of issuance of the determination if the private person submits evidence with the request showing that the prevailing wage rate for any given trade or occupation included in the determination does not represent the prevailing wage rate for that trade or occupation in the city, village or town in which the proposed project is located. That evidence shall include wage rate information for the contested trade or occupation on at least 3 similar projects located in the city, village or town where the proposed project is located on which some work has been performed during the current survey period and which were considered by the department in issuing its most recent compilation under par. (b). The department shall affirm or modify the determination within 15 days after the date on which the department receives the request for review.
- (5) NONAPPLICABILITY. This section does not apply to any single-trade project for which the estimated cost of completion is less than \$30,000 or an amount

determined by the department under s. 66.293 (5) or to any multiple-trade project for which the estimated cost of completion is less than \$150,000 or an amount determined by the department under s. 66.293 (5)

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- (6) COMPLIANCE. (a) When the department finds that a private person has not requested a determination under sub. (4) (a) or that a private person, contractor or subcontractor has not physically incorporated a determination into a contract or subcontract as required under sub. (2) or has not notified a minor subcontractor of a determination in the manner prescribed by the department by rule promulgated under sub. (2), the department shall notify the private person, contractor or subcontractor of such noncompliance and shall file the determination with the private person, contractor or subcontractor within 30 days after such notice.
- (b) Upon completion of a project that is subject to this section and before receiving final payment for his or her work on the project, each agent or subcontractor shall furnish the contractor with an affidavit stating that the agent or subcontractor has complied fully with the requirements of this section. A contractor may not authorize final payment until such an affidavit is filed in proper form and order.
- (c) Upon completion of a project that is subject to this section and before receiving final payment for his or her work on the project, each contractor shall file with the private person contracting for the work an affidavit stating that the contractor has complied fully with the requirements of this section and that the contractor has received an affidavit under par. (b) from each of the contractor's agents and subcontractors. A private person may not authorize a final payment until such an affidavit is filed in proper form and order. If a private person authorizes a final payment before such an affidavit is filed in proper form and order or if the

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department determines, based on the greater weight of the credible evidence, that any person performing the work specified in sub. (3) has been or may have been paid less than the prevailing wage rate or less than 1.5 times the hourly basic rate of pay for all hours worked in excess of the prevailing hours of labor and requests that the private person withhold all or part of the final payment, but the private person is liable for all back wages payable up to the amount of the final payment.

- (7) RECORDS; INSPECTION; ENFORCEMENT. (a) Each contractor, subcontractor or agent thereof performing work on a project that is subject to this section shall keep full and accurate records clearly indicating the name and trade or occupation of every person performing the work described in sub. (3) and an accurate record of the number of hours worked by each of those persons and the actual wages paid for those hours worked. If requested by any person, a contractor, subcontractor or agent thereof performing work on a project that is subject to this section shall permit the person to inspect and copy any of those records to the same extent as the department would be required to permit inspection and copying of those records under ss. 19.31 to 19.39 if those records were in the custody of the department.
- (b) It shall be the duty of the department to enforce this section. To this end the department may demand and examine, and it shall be the duty of every contractor, subcontractor and agent thereof to keep and furnish to the department, copies of payrolls and other records and information relating to the wages paid to persons performing the work described in sub. (3) for work to which this section applies. The department may inspect records in the manner provided in this chapter. Every contractor, subcontractor or agent performing work on a project that is subject to this section is subject to the requirements of this chapter relating to the

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examination of records. Section 111.322 (2m) applies to discharge and other discriminatory acts arising in connection with any proceeding under this section.

- (c) If requested by any person, the department shall inspect the payroll records of any contractor, subcontractor or agent performing work on a project that is subject to this section to ensure compliance with this section. If the contractor, subcontractor or agent subject to the inspection is found to be in compliance and if the person making the request is a person performing the work specified in sub. (3), the department shall charge the person making the request the actual cost of the inspection. If the contractor, subcontractor or agent subject to the inspection is found to be in compliance and if the person making the request is not a person performing the work specified in sub. (3), the department shall charge the person making the request \$250 or the actual cost of the inspection, whichever is greater.
- (8) LIABILITY AND PENALTIES. (a) Except as provided in pars. (b), (d) and (f), any contractor, subcontractor or agent thereof who violates this section may be fined not more than \$200 or imprisoned for not more than 6 months or both. Each day that any such violation continues shall be considered a separate offense.
- (b) Whoever induces any person who seeks to be or is employed on any project that is subject to this section to give up, waive or return any part of the wages to which the person is entitled under the contract governing such project, or who reduces the hourly basic rate of pay normally paid to a person for work on a project that is not subject to this section during a week in which the person works both on a project that is subject to this section and on a project that is not subject to this section, by threat not to employ, by threat of dismissal from such employment or by any other means is guilty of an offense under s. 946.15 (1).

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- (c) Any person employed on a project that is subject to this section who knowingly permits a contractor, subcontractor or agent thereof to pay him or her less than the prevailing wage rate set forth in the contract governing such project, who gives up, waives or returns any part of the compensation to which he or she is entitled under the contract, or who gives up, waives or returns any part of the compensation to which he or she is normally entitled for work on a project that is not subject to this section during a week in which the person works both on a project that is subject to this section and on a project that is not subject to this section, is guilty of an offense under s. 946.15 (2).
- (d) Whoever induces any person who seeks to be or is employed on any project that is subject to this section to permit any part of the wages to which the person is entitled under the contract governing such project to be deducted from the person's pay is guilty of an offense under s. 946.15 (3), unless the deduction would be permitted under 29 CFR 3.5 or 3.6 from a person who is working on a project that is subject to 40 USC 276c.
- (e) Any person employed on a project that is subject to this section who knowingly permits any part of the wages to which he or she is entitled under the contract governing such project to be deducted from his or her pay is guilty of an offense under s. 946.15 (4), unless the deduction would be permitted under 29 CFR 3.5 or 3.6 from a person who is working on a project that is subject to 40 USC 276c.
- (f) Paragraph (a) does not apply to any person who fails to provide any information to the department to assist the department in determining prevailing wage rates and prevailing hours of labor under sub. (4) (a) or (b).
- (9) DEBARMENT. (a) Except as provided under pars. (b) and (c), the department shall notify any private person applying for a determination under sub. (4) a list of

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the names of all persons whom the department has found to have failed to pay the prevailing wage rate determined under sub. (4) or has found to have paid less than 1.5 times the hourly basic rate of pay for all hours worked in excess of the prevailing hours of labor at any time in the preceding 3 years. The department shall include with any such name the address of such person and shall specify when such person failed to pay the prevailing wage rate and when such person paid less than 1.5 times the hourly basic rate of pay for all hours worked in excess of the prevailing hours of labor. A private person may not award any contract to such person unless otherwise recommended by the department or unless 3 years have elapsed from the date on which the department issued its findings or date of final determination by a court of competent jurisdiction, whichever is later.

- (b) The department may not include in a notification under par. (a) the name of any person on the basis of having let work to a person whom the department has found to have failed to pay the prevailing wage rate determined under sub. (4) or has found to have paid less than 1.5 times the hourly basic rate of pay for all hours worked in excess of the prevailing hours of labor.
- (c) This subsection does not apply to any contractor, subcontractor or agent that in good faith commits a minor violation of this section, as determined on a case—by—case basis through administrative hearings with all rights to due process afforded to all parties or that has not exhausted or waived all appeals.
- (d) Any person submitting a bid on a project that is subject to this section shall be required, on the date on which the person submits the bid, to identify any construction business in which the person, or a shareholder, officer or partner of the person, if the person is a business, owns, or has owned at least a 25% interest on the date on which the person submits the bid or at any other time within 3 years

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preceding the date on which the person submits the bid, if the business has been found to have failed to pay the prevailing wage rate determined under sub. (4) or to have paid less than 1.5 times the hourly basic rate of pay for all hours worked in excess of the prevailing hours of labor.

(e) The department shall promulgate rules to administer this subsection. $^{\mbox{\scriptsize 1}}$. $\mbox{\it U}$

Section 2. 109.09 (1) of the statutes is amended to read:

109.09 (1) The department shall investigate and attempt equitably to adjust controversies between employers and employes as to alleged wage claims. The department may receive and investigate any wage claim which is filed with the department, or received by the department under s. 109.10 (4), no later than 2 years after the date the wages are due. The department may, after receiving a wage claim, investigate any wages due from the employer against whom the claim is filed to any employe during the period commencing 2 years before the date the claim is filed. The department shall enforce this chapter and ss. 66.293, 103.02, 103.49, 103.495, 103.82 and 104.12. In pursuance of this duty, the department may sue the employer on behalf of the employe to collect any wage claim or wage deficiency and ss. 109.03 (6) and 109.11 (2) and (3) shall apply to such actions. Except for actions under s. 109.10, the department may refer such an action to the district attorney of the county in which the violation occurs for prosecution and collection and the district attorney shall commence an action in the circuit court having appropriate jurisdiction. Any number of wage claims of wage deficiencies against the same employer may be joined in a single proceeding, but the court may order separate trials or hearings. In actions that are referred to a district attorney under this subsection, any taxable costs recovered by the district attorney shall be paid into the general fund of the count which the violation occurs and used by that county to meet its financial

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preceding the date on which the person submits the bid, if the business has been found to have failed to pay the prevailing wage rate determined under sub. (4) or to have paid less than 1.5 times the hourly basic rate of pay for all hours worked in excess of the prevailing hours of labor.

(e) The department shall promulgate rules to administer this subsection

SECTION 109.09 (1) of the statutes is amended to read:

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109.09 (1) The department shall investigate and attempt equitably to adjust controversies between employers and employes as to alleged wage claims. The department may receive and investigate any wage claim which is filed with the department, or received by the department under s. 109.10 (4), no later than 2 years after the date the wages are due. The department may, after receiving a wage claim, investigate any wages due from the employer against whom the claim is filed to any employe during the period commencing 2 years before the date the claim is filed. The department shall enforce this chapter and ss. 66.293, 103.02, 103.49, 103.495/103.82 and 104.12. In pursuance of this duty, the department may sue the employer on behalf of the employe to collect any wage claim or wage deficiency and ss. 109.03 (6) and 109.11 (2) and (3) shall apply to such actions. Except for actions under s. 109.10, the department may refer such an action to the district attorney of the county in which the violation occurs for prosecution and collection and the district attorney shall commence an action in the circuit court having appropriate jurisdiction. Any number of wage claims or wage deficiencies against the same employer may be joined in a single proceeding, but the court may order separate trials or hearings. In actions that are referred to a district attorney under this subsection, any taxable costs recovered by the district attorney shall be paid into the general fund of the county in which the violation occurs and used by that county to meet its financial



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responsibility under s. 978.13 (2) for the operation of the office of the district attorney who prosecuted the action. $^{^{\prime\prime}}$, (2)

SECTION 6. 111.322 (2m) (e) of the statutes is amended to read:

111.322 (2m) (c) The individual files a complaint or attempts to enforce a right

unders. 66.293 or, 103.49 or 103.495 or testifies or assists in any action or proceeding

under s. 86.293 or. 103.49 <u>or 103.495</u>. 6

SECTION 7. 227.01 (13) (t) of the statutes is amended to read:

227.01 (13) (1) Ascertains and determines prevailing wage rates and prevailing

hours of labor under se. s. 66.293, 103.49 and 103.495 or 103.50, except that any

action or inaction which ascertains and determines prevailing wage rates and

prevailing hours of labor under ss. s. 66.293, 103.49 and 103.495 or 103.50 is subject

to judicial review under s. 227.40 12

SECTION 8. 301.18 (1g) of the statutes is created to read:

The department of administration may acquire or lease 301.18 (1g)

correctional facilities under 1999 Wisconsin Act (this act), section 15 (1) (b).

SECTION 9. 301.19 of the statutes is created to read:

301.19 Construction of correctional facilities by private persons. (1)

In this section:

(a) "Authorized jurisdiction" means a county, a group of counties acting under

s. 302.44, the United States or a federally recognized American Indian tribe or band

in this state.

(b) "Correctional facility" means a prison, jail, house of correction or lockup

facility but does not include an institution or facility or a portion of an institution or

facility that is used solely to confine juveniles alleged or found to be delinquent under

ch. 48. 1/993 stats., or ch. 938.

	1999 – 2000 Legislature – 15 – JEO/JTK/PG:kmg&jlg:ch&mrc
	2033m [Insert CM] SECTION 2
1	responsibility under s. 978.13 (2) for the operation of the office of the district attorney
2	who presecuted the action.
3	SECTION 6. 111.322 (2m) (c) of the statutes is amended to read:
4	111.322 (2m) (c) The individual files a complaint or attempts to enforce a right
5	under s. 66.293 er. 103.49 or 103.49 or testifies or assists in any action or proceeding
6	under s. 66.293 or, 103.49 or 103.497.
7	SECTION 7. 227.01 (13) (t) of the statutes is amended to read:
8	227.01 (13) (t) Ascertains and determines prevailing wage rates and prevailing
9	hours of labor under ss. s. 66.293, 103.49 and 103.495 or 103.50, except that any
10	action or inaction which ascertains and determines prevailing wage rates and
11	prevailing hours of labor under ss. s. 66.293, 103.49 and, 103.495 or 103.50 is subject
12	to judicial review under s. 227.40.
13	SECTION 8. 301.18 (1g) of the statutes is created to read:
14	301.18 (1g) The department of administration may acquire or lease
15	correctional facilities under 1999 Wisconsin Act (this act), section 15 (1) (b).
16	SECTION 9. 301.19 of the statutes is created to read:
17	301.19 Construction of correctional facilities by private persons. (1)
18	In this section:
19	(a) "Authorized jurisdiction" means a county a group of counties acting under
20	s. 302.44, the United States or a federally recognized American Indian tribe or band
21	in this state.
22	(b) "Correctional facility" means a prison, jail, house of correction or lockup
23	facility but does not include an institution or facility or a portion of an institution or
24	facility that is used solely to confine juveniles alleged or found to be delinquent under
25	ch. 48, 1993 stats., or ch. 938.

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	2353m Section 2
1	responsibility under s. 978.13 (2) for the operation of the office of the district attorney
2	who prosecuted the action.
3	SECTION 6. 111.322 (2m) (c) of the statutes is amended to read:
4	111.322 (2m) (c) The individual files a complaint or attempts to enforce a right
5	under s. 66.298 or, 103.49 or 103.495 or testifies or assists in any action or proceeding
6	under s. 66.293 or, 103.49 or 103.495
	"SECTION 7. 227.01 (13) (t) of the statutes is amended to read: $\sqrt{\frac{103.493}{103.493}}$
<i>(</i> †)	
8	227.01 (13) (t) Ascertains and determines prevailing wage rates and prevailing
9	hours of labor under ss. s. 66.293, 103.49 and 103.485 or 103.50, except that any
10	action or inaction which ascertains and determines prevailing wage rates and
11	prevailing hours of labor under ss. s. 66.293, 103.49 and, 103.49 or 103.50 is subject
(3)	to judicial review under s. 227.40. "
13	SECTION 8. 301.18 (1g) of the statutes is created to read:
14	301.18 (1g) The department of administration may acquire or lease
15	correctional facilities under 1999 Wisconsin Act (this act), section 15 (1) (b).
16	SECTION 9. 301.19 of the statutes is created to read:
17	301.19 Construction of correctional facilities by private persons. (1)
18	In this section:
19	(a) "Authorized jurisdiction" means a county, a group of counties acting under
20	s. 302.44, the United States or a federally recognized American Indian tribe or band
21	in this state.
22	(b) "Correctional facility" means a prison, jail, house of correction or lockup
23	facility but does not include an institution or facility or a portion of an institution or
24	facility that is used solely to confine juveniles alleged or found to be delinquent under
25	gh. 48, 1993 stats., or ch. 938.
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1	(2) No private person may commence construction of a correctional facility or
2	commence conversion of an existing building, structure or facility into a correctional
3	facility unless all of the following requirements are met:
4	(a) The building commission has authorized the lease or acquisition of the
5	building, structure or facility by the state upon the completion of the construction or
6	conversion.
7	(b) The building, structure or facility is enumerated in the authorized state
8	building program.
9	(c) The private person complies with s. 103.495.
10	(3) Subsection (2) does not apply to buildings, structures or facilities that are
11	constructed or converted under a contract with and for use by an authorized
12	jurisdiction.
13	SECTION 10 301.235 (2) (e) of the statutes is amended to read:
14	301.235 (2) (e) All laws, except <u>s. 20.924 (1) (i) and</u> ch. 150, conflicting with this
15	section are, insofar as they conflict with this section and no further, superseded by
16	this section (3191d)
9	"SECTION 1. 946.15 (1) of the statutes is amended to read:
18	946.15 (1) Any employer, or any agent or employe of an employer, who induces
19	any person who seeks to be or is employed pursuant to a public contract as defined
20	in s. 66.29 (1) (c) or who seeks to be or is employed on a project on which a prevailing
21	wage rate determination has been issued by the department of workforce
22)	development under s. 66.293 (3), 103.49 (3), 103.49 (4) or 103.50 (3) or by a local

governmental unit, as defined in s. 66.293 (1) (d), under s. 66.293 (6) to give up, waive

or return any part of the compensation to which that person is entitled under his or

her contract of employment or under the prevailing wage rate determination issued

not been issued, is guilty of a Class C misdemeanor.

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946.15 (3) Any employer or labor organization, or any agent or employe of an employer or labor organization, who induces any person who seeks to be or is employed on a project on which a prevailing wage rate determination has been issued

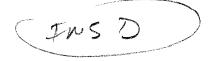
part-time on a project on which a prevailing wage rate determination has been

issued and part-time on a project on which a prevailing wage rate determination has

SECTION 19. 946.15 (3) of the statutes is amended to read:

	1999 – 2000 Legislature
	SECTION 13
1	by the department of workforce development under s. 66.293 (3), 103.49 (3), 403.49
2	(4) or 103.50 (3) or by a local governmental unit, as defined in s. 66.293 (1) (d), under
3	s. 66.293 (6) to permit any part of the wages to which that person is entitled under
4	the prevailing wage rate determination issued by the department or local
5	governmental unit to be deducted from the person's pay is guilty of a Class E felony,
6	unless the deduction would be permitted under 29 CFR 3.5 or 3.6 from a person who
7	is working on a project that is subject to 40 USC 276c.
(8)	SECTION 14. 946.15 (4) of the statutes is amended to read:
9	946.15 (4) Any person employed on a project on which a prevailing wage rate
10	determination has been issued by the department of workforce development under
11)	s. 66.293 (3), 103.49 (3) <u>. 103.495/(4)</u> or 103.50 (3) or by a local governmental unit, as
12	defined in s. 66.293 (1) (d), under s. 66.293 (6) who permits any part of the wages to
13	which that person is entitled under the prevailing wage rate determination issued
14	by the department or local governmental unit to be deducted from his or her pay is
15	guilty of a Class C misdemeanor, unless the deduction would be permitted under 29
16	CFR 3.5 or 3.6 from a person who is working on a project that is subject to 40 USC
17)	276c. ``. J
18	Section 15. Nonstatutory provisions.
19	(1) PRIVATE CORRECTIONAL FACILITIES.
20	(a) Definition. In this subsection, "private correctional facility" means, along
21	with the land on which it is situated, a building, structure or facility meeting all of
22	the following requirements:
23	1. The building, structure or facility has been or is being constructed on the
24	effective date of this subdivision
	(ed of insert)

- 2. The building, structure or facility has been or is being constructed for the confinement of one or more individuals who, as a result of a court order from any jurisdiction, are in custody for the commission or alleged commission of a crime and who would be classified as medium or maximum security under the department of corrections' security classification system.
- 3. The building structure or facility has not been and is not being constructed under a contract with the department of administration, a county, a group of counties acting under section 302.44 of the statutes, the department of corrections and any county or group of counties acting under section 302.45 of the statutes, the United States or a federally recognized American Indian tribe or band in this state.
- (b) Acquisition or lease of private correctional facilities. The department of administration shall, no later than the 30th day after the effective date of this paragraph, commence efforts to negotiate with the owner of each private correctional facility located in this state to purchase the facility or to lease the facility. If the department reaches an agreement to purchase or lease the facility, the purchase or lease is subject to approval of the building commission and the joint committee on finance. If the department is unable to reach an agreement with the owner, the building commission may, notwithstanding section 13.48 (16) of the statutes, acquire the private correctional facility by condemnation under section 32.06 of the statutes, except that this paragraph constitutes the determination of the necessity of taking for the purposes of section 32.06 (1) of the statutes. Section 13.48 (19) (b) of the statutes, as created by this act, does not apply to the lease or acquisition of a private correctional facility under this paragraph.
- (c) Returning prisoners from out-of-state facilities. The department of corrections shall use the increase in beds resulting from any lease or acquisition of



(186) DEPARTMENT OF REVENUE BUILDING CONSTRUCTION REQUIREMENTS. The department of administration shall, to the extent practicable, ensure that the Department of Devenue building enumerated under Section 9107 (1) (a) of this act is constructed in a manner that is consistent with the requirements imposed under section 20.924 (1) (j) 2. and 3. of the statutes, as created by this act.

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,	1999 – 2000 Legislature
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$\frac{1}{2}$	private correctional facilities under paragraph (b) to reduce its reliance on contracts
2	for the transfer and confinement of Wisconsin prisoners in other states under section
3	301.21 of the statutes and to return to correctional facilities in Wisconsin prisoners
4	who are confined in other states under those contracts.
5	(d) Inapplicability to juvenile facilities. This subsection does not apply to a
6	building, structure or facility that has been or is being constructed solely to confine
7	juveniles alleged or found to be delinquent. (13,48 (15) (19) and (27)
8	SECTION 16. Initial applicability.
9	CONSTRUCTION OF CORRECTIONAL FACILITIES BY PRIVATE PERSONS. The
10 (treatment of sections 20.924 (1) (i) 103.495 and 301.19 of the statutes first applies
11	to contracts for the construction of a correctional facility, or for the conversion of an
12	existing building, structure or facility into a correctional facility entered into, or
(13)	extended, modified or renewed, on the effective date of this subsection.
14	servend of Insert)
(U	
	and (3), 103.493, 109.09 (1), 111.322 (2m) (2)
	227.01 (13) (x) and 946. 15 (1), (2), (3) and (4)
	<u> </u>
	any building, structure or facility, or portion thereof,
	for initial occupancy by the state that contain
·	an option for the state to purchase the building,
	Henoture or Facility



State of Misconsin 1999 - 2000 LEGISLATURE



Joday

LFB:....Runde (DL) - Purchase of department of revenue building For 1999-01 BUDGET - NOT READY FOR INTRODUCTION

LFB AMENDMENT

TO 1999 ASSEMBLY BILL 133 AND 1999 SENATE BILL 45

1	At the locations indicated, amend the bill as follows:
2	1. Page 122, line 2: after that line insert:
3	"Section 2t. 13.48 (15) of the statutes is amended to read:
4	13.48 (15) Acquisition of leasehold interests. The Subject to the
5	requirements of s. 20.924 (1) (i) and (j), the building commission shall have the
6	authority to acquire leasehold interests in land and buildings where such authority
7	is not otherwise provided to an agency by law.".
8	2. Page 122, line 10: after that line insert:
9	"Section 3f. 13.48 (19) of the statutes is amended to read:
10	13.48 (19) Alternatives to state construction. Whenever the building
11	commission determines that the use of innovative types of design and construction

processes will make better use of the resources and technology available in the building industry, the building commission may waive any or all of s. 16.855 if such action is in the best interest of the state and if the waiver is accomplished through formal action of the building commission. The building commission may authorize the lease, lease purchase or acquisition of such facilities constructed in the manner authorized by the building commission. The Subject to the requirements of s. 20.924 (1) (i) and (j), the building commission may also authorize the lease, lease purchase or acquisition of existing facilities in lieu of state construction of any project enumerated in the authorized state building program.

SECTION 3i. 13.48 (27) of the statutes is amended to read:

13.48 (27) Lease of correctional facilities. The Subject to the requirements of s. 20.924 (1) (i) and (j), the building commission may lease any facility for use of the department of corrections as a part of the authorized state building program, with an option to purchase the facility by the state. Any lease shall provide for the facility to be constructed in accordance with requirements and specifications approved by the department of administration and shall permit inspection of the site and facility by agents of the department."

3. Page 481, line 8: after that line insert:

"Section 649m. 20.924 (1) (i) of the statutes is created to read:

20.924 (1) (i) Shall not enter into any lease or other contract that provides for the construction of any building, structure or facility, or portion thereof, for initial occupancy by the state and that contains an option for the state to purchase the building, structure or facility unless the construction and purchase of the building,

structure or facility is enumerated in the authorized state building program prior to 1 entering into the lease or other contract. 2 3 **Section 649n.** 20.924 (1) (j) of the statutes is created to read: 20.924 (1) (i) Shall not enter into any lease or other contract that provides for 4 the construction of any building, structure or facility, or portion thereof, for initial 5 occupancy by the state and that contains an option for the state to purchase the 6 building, structure or facility unless the seller or lessor agrees to all of the following 7 8 requirements: 1. Bids or competitive sealed proposals will be submitted to the seller or lessor 9 in accordance with the procedure for soliciting and submitting bids or competitive 10 sealed proposals to the department of administration for contracts entered into by 11 the state. 12 2. The contractor or contractors who construct the building, structure or facility 13 will ensure that at least 5% of the total amount expended for construction of the 14 building, structure or facility is awarded to contractors or subcontractors who are 15 minority businesses, as defined in s. 16.75 (3m) (a), and that the department of 16 administration is empowered to enforce this requirement. 17 3. The seller or lessor will comply with s. 103.498." 18 4. Page 972, line 3: after that line insert: 19 "SECTION 2005g. 103.493 of the statutes is created to read: 20 Wage rate on/state buildings constructed by private 103.493 21 developers. (1) Definitions In this section: 22 (a) "Area" means the county in which a proposed project that is subject to this 23 section is located or, if the department determines that there is insufficient wage

data in that county, "area" means those counties that are contiguous to that county or, if the department determines that there is insufficient wage data in those counties, "area" means those counties that are contiguous to those counties or, if the department determines that there is insufficient wage data in those counties, "area" means the entire state or, if the department is requested to review a determination under sub. (4) (e), "area" means the city, village or town in which a proposed project that is subject to this section is located.

- (b) "Hourly basic rate of pay" has the meaning given in s. 103.49 (1) (b).
- (bg) "Insufficient wage data" means less than 500 hours of work performed in a particular trade or occupation on projects that are similar to a proposed project that is subject to this section.
- (bm) "Multiple-trade project" means a project that is subject to this section and in which no single trade accounts for 85% or more of the total labor cost of the project.
 - (c) "Prevailing hours of labor" has the meaning given in s. 103.49 (1) (c).
- (d) "Prevailing wage rate" for any trade or occupation engaged in the construction of any building, structure or facility, or portion thereof, that is subject to s. 20.294 (1) (i) and (j) in any area means the hourly basic rate of pay, plus the hourly contribution for health insurance benefits, vacation benefits, pension benefits and any other bona fide economic benefit, paid directly or indirectly for a majority of the hours worked in the trade or occupation on projects in the area, or if there is no rate at which a majority of the hours worked in the trade or occupation on projects in the area is paid, then the prevailing wage rate for any trade or occupation engaged in the construction of any building, structure or facility, or portion thereof, that is subject to s(20.294 (1) (i) and (j) in any area shall be the average hourly basic rate of pay, weighted by the number of hours worked, plus the average hourly

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contribution, weighted by the number of hours worked, for health insurance benefits, vacation benefits, pension benefits and any other bona fide economic benefit, paid directly or indirectly for all hours worked at the hourly basic rate of pay of the highest paid 51% of hours worked in that trade or occupation.

- (e) "Single-trade public works project" means a project that is subject to this section in which a single trade accounts for 85% or more of the total labor cost of the project.
 - (f) "Truck driver" includes an owner-operator of a truck,
- (2) Prevailing wage rates and hours of labor. Any/private developer who enters into a contract for the construction of any building, structure or facility, or portion thereof, that is subject to 20.294 (1) (i) and (j) shall include in the contract a stipulation that no person described in sub. (3) may be permitted to work a greater number of hours per day or per week than the prevailing hours of labor, except that any such person may be permitted or required to work more than such prevailing hours of labor per day and per week if he or shais paid for all hours worked in excess of the prevailing hours of labor at a rate of at least 1.5 times his or her hourly basic rate of pay; nor may he or she be paid less than the prevailing wage rate determined under sub. (4) in the same or most similar trade or occupation in the area in which the project is situated. A reference to the prevailing wage rates determined under sub. (4) and the prevailing hours of labor shall be published in any notice issued for the purpose of securing bids for the project. If any contract or subcontract for a project that is subject to this section is entered into, the prevailing wage rates determined under sub. (4) and the prevailing hours of labor shall be physically incorporated into and made a part of the contract or subcontract, except that for a minor subcontract, as determined by the department, the department shall

- prescribe by rule the method of notifying the minor subcontractor of the prevailing wage rates and prevailing hours of labor applicable to the minor subcontract. The prevailing wage rates and prevailing hours of labor applicable to a contract or subcontract may not be changed during the time that the contract or subcontract is in force.
 - (3) COVERED EMPLOYES. (a) Subject to par. (b), all of the following employes shall be paid the prevailing wage rate determined under sub. (4) and may not be permitted to work a greater number of hours per day or per week than the prevailing hours of labor, unless they are paid for all hours worked in excess of the prevailing hours of labor at a rate of at least 1.5 times their hourly basic rate of pay:
 - 1. All laborers, workers, mechanics and truck drivers employed on the site of a project that is subject to this section.
 - 2. All laborers, workers, mechanics and truck drivers employed in the manufacturing or furnishing of materials, articles, supplies or equipment on the site of a project that is subject to this section or from a facility dedicated exclusively, or nearly so, to a project that is subject to this section by a contractor, subcontractor, agent or other person performing any work on the site of the project.
 - (b) Notwithstanding par. (a) 1., a laborer, worker, mechanic or truck driver who is regularly employed to process, manufacture, pick up or deliver materials or products from a commercial establishment that has a fixed place of business from which the establishment regularly supplies processed or manufactured materials or products is not entitled to receive the prevailing wage rate determined under sub.

 (4) or to receive at least 1.5 times his or her hourly basic rate of pay for all hours worked in excess of the prevailing hours of labor unless any of the following applies:

- 1. The laborer, worker, mechanic or truck driver is employed to deliver mineral aggregate such as sand, gravel or stone that is immediately incorporated into the work, and not stockpiled or further transported by truck, to or from the site of a project that is subject to this section by depositing the material substantially in place, directly or through spreaders from the transporting vehicle.
- 2. The laborer, worker, mechanic or truck driver is employed to transport excavated material or spoil from or return to the site of a project that is subject to this section.
- (c) A truck driver who is an owner-operator of a truck shall be paid separately for his or her work and for the use of his or her truck.
- (4) Investigation; determination (a) Before a private developer enters into a contract or solicits bids on a contract for the performance of any work to which this section applies, the private developer shall apply to the department to determine the prevailing wage rate for each trade or occupation required in the work under contemplation in the area in which the work is to be done. The department shall make such investigations and hold such public hearings as may be necessary to define the trades or occupations that are commonly employed on projects that are subject to this section and to inform itself as to the prevailing wage rates in all areas of the state for those trades or occupations in order to determine the prevailing wage rate for each such trade or occupation. The department shall issue its determination within 60 days after receiving the request and shall file the same with the private developer applying for the determination. For the information of the employes working on the project, the prevailing wage rates determined by the department, the prevailing hours of labor and the provisions of subs. (2) and (8) shall be kept posted

by the private developer in at least one conspicuous and easily accessible place on the site of the project.

- (b) The department shall, by January 1 of each year, compile the prevailing wage rates for each trade or occupation in each area. The compilation shall, in addition to the current prevailing wage rates, include future prevailing wage rates when those prevailing wage rates can be determined for any trade or occupation in any area and shall specify the effective date of those future prevailing wage rates. If a construction project that is subject to this section extends into more than one area, there shall be but one standard of prevailing wage rates for the entire project.
- (c) In determining prevailing wage rates under par. (a) or (b) for building projects, the department may not use data from projects that are subject to this section, s. 66.293, 103.49 or 103.50 or 40 USC 276a. In determining prevailing wage rates for heavy projects, the department may use data from projects that are subject to this section, s. 66.293, 103.49 or 103.50 or 40 USC 276a.
- (d) Any person may request a recalculation of any portion of an initial determination within 30 days after the initial determination date if the person submits evidence with the request showing that the prevailing wage rate for any given trade or occupation included in the initial determination does not represent the prevailing wage rate for that trade or occupation in the area. Such evidence shall include wage rate information for work performed in the contested trade or occupation in the area within the previous 12 months. The department shall affirm or modify the initial determination within 15 days after the date on which the department receives the request for recalculation.
- (e) In addition to the recalculation under par. (d), the private developer that requested the determination under this subsection may request a review of any

portion of the determination within 30 days after the date of issuance of the determination if the private developer submits evidence with the request showing that the prevailing wage rate for any given trade or occupation included in the determination does not represent the prevailing wage rate for that trade or occupation in the city, village or town in which the proposed project is located. That evidence shall include wage rate information for the contested trade or occupation on at least 3 similar projects located in the city, village or town where the proposed project is located on which some work has been performed during the current survey period and which were considered by the department in issuing its most recent compilation under par. (b). The department shall affirm or modify the determination within 15 days after the date on which the department receives the request for review.

- (5) Nonapplicability. This section does not apply to any single-trade project for which the estimated cost of completion is less than \$30,000 or an amount determined by the department under s. 66.293 (5) or to any multiple-trade project for which the estimated cost of completion is less than \$150,000 or an amount determined by the department under s. 66.293 (5).
- (6) COMPLIANCE. (a) When the department finds that a private developer has not requested a determination under sub. (4) (a) or that a private developer, contractor or subcontractor has not physically incorporated a determination into a contract or subcontract as required under sub. (2) or has not notified a minor subcontractor of a determination in the manner prescribed by the department by rule prompligated under sub. (2), the department shall notify the private developer, contractor or subcontractor of such noncompliance and shall file the determination

with the private developer, contractor or subcontractor within 30 days after such 2 hotice.

(b) Upon completion of a project that is subject to this section and before receiving final payment for his or her work on the project, each agent or subcontractor shall furnish the contractor with an affidavit stating that the agent or subcontractor has complied fully with the requirements of this section. A contractor may not authorize final payment until such an affidavit is filed in proper form and order.

- (c) Upon completion of a project that is subject to this section and before receiving final payment for his or her work on the project, each contractor shall file with the private developer contracting for the work an affidavit stating that the contractor has complied fully with the requirements of this section and that the contractor has received an affidavit under par. (b) from each of the contractor's agents and subcontractors. A private developer may not authorize a final payment until such an affidavit is filed in proper form and order. If a private developer authorizes a final payment before such an affidavit is filed in proper form and order or if the department determines, based on the greater weight of the credible evidence, that any person performing the work specified in sub. (3) has been or may have been paid less than the prevailing wage rate or less than 1.5 times the hourly basic rate of pay for all hours worked in excess of the prevailing hours of labor and requests that the private developer withhold all or part of the final payment, but the private developer fails to do so, the private developer is liable for all back wages payable up to the amount of the final payment.
- (7) RECORDS; INSPECTION; ENFORCEMENT. (a) Each contractor, subcontractor or agent thereof performing work on a project that is subject to this section shall keep

person performing the work described in sub. (3) and an accurate record of the number of hours worked by each of those persons and the actual wages paid for those hours worked. If requested by any person, a contractor, subcontractor or agent thereof performing work on a project that is subject to this section shall permit the person to inspect and copy any of those records to the same extent as the department would be required to permit inspection and copying of those records under ss. 19.31 to 19.39 if those records were in the custody of the department.

- (b) It shall be the duty of the department to enforce this section. To this end the department may demand and examine, and it shall be the duty of every contractor, subcontractor and agent thereof to keep and furnish to the department, copies of payrolls and other records and information relating to the wages paid to persons performing the work described in sub. (3) for work to which this section applies. The department may inspect records in the manner provided in this chapter. Every contractor, subcontractor or agent performing work on a project that is subject to this section is subject to the requirements of this chapter relating to the examination of records. Section 111.322 (2m) applies to discharge and other discriminatory acts arising in connection with any proceeding under this section.
- (c) If requested by any person, the department shall inspect the payroll records of any contractor subcontractor or agent performing work on a project that is subject to this section to ensure compliance with this section. If the contractor, subcontractor or agent subject to the inspection is found to be in compliance and if the person making the request is a person performing the work specified in sub. (3), the department shall charge the person making the request the actual cost of the inspection. If the contractor, subcontractor or agent subject to the inspection is found

- to be in compliance and if the person making the request is not a person performing
 the work specified in sub. (3), the department shall charge the person making the
 request \$250 or the actual cost of the inspection, whichever is greater.
 - (8) Liability and Penalties. (a) Except as provided in pars. (b) (d) and (f), any contractor, subcontractor or agent thereof who violates this section may be fined not more than \$200 or imprisoned for not more than 6 months or both. Each day that any such violation continues shall be considered a separate offense.
 - (b) Whoever induces any person who seeks to be or is employed on any project that is subject to this section to give up, waive or return any part of the wages to which the person is entitled under the contract governing such project, or who reduces the hourly basic rate of pay normally paid to a person for work on a project that is not subject to this section during a week in which the person works both on a project that is subject to this section and on a project that is not subject to this section, by threat not to employ, by threat of dismissal from such employment or by any other means is guilty of an offense under s. 946.15 (1).
 - (c) Any person employed on a project that is subject to this section who knowingly permits a contractor, subcontractor or agent thereof to pay him or her less than the prevailing wage rate set forth in the contract governing such project, who gives up, waives or returns any part of the compensation to which he or she is entitled under the contract or who gives up, waives or returns any part of the compensation to which he or she is normally entitled for work on a project that is not subject to this section during a week in which the person works both on a project that is subject to this section and on a project that is not subject to this section, is guilty of an offense under s. 946.15 (2).

- (d) Whoever induces any person who seeks to be or is employed on any project that is subject to this section to permit any part of the wages to which the person is entitled under the contract governing such project to be deducted from the person's pay is guilty of an offense under s. 946.15 (3), unless the deduction would be permitted under 29 CFR 3.5 or 3.6 from a person who is working on a project that is subject to 40 USC 276c.
- (e) Any person employed on a project that is subject to this section who knowingly permits any part of the wages to which he or she is entitled under the contract governing such project to be deducted from his or her pay is guilty of an offense under s. 946.15 (4), unless the deduction would be permitted under 29 CFR 3.5 or 3.6 from a person who is working on a project that is subject to 40 USC 276c.
- (f) Paragraph (a) does not apply to any person who fails to provide any information to the department to assist the department in determining prevailing wage rates and prevailing hours of labor under sub. (4) (a) or (b).
- shall notify any private developer applying for a determination under sub. (4) a list of the names of all persons whom the department has found to have failed to pay the prevailing wage rate determined under sub. (4) or has found to have paid less than 1.5 times the hourly basic rate of pay for all hours worked in excess of the prevailing hours of labor at any time in the preceding 3 years. The department shall include with any such name the address of such person and shall specify when such person failed to pay the prevailing wage rate and when such person paid less than 1.5 times the hourly basic rate of pay for all hours worked in excess of the prevailing hours of labor. A private developer may not award any contract to such person unless otherwise recommended by the department or unless 3 years have elapsed from the

date on which the department issued its findings or date of final determination by a court of competent jurisdiction, whichever is later.

(b) The department may not include in a notification under part (a) the name of any person on the basis of having let work to a person whom the department has found to have failed to pay the prevailing wage rate determined under sub. (4) or has found to have paid less than 1.5 times the hourly basic rate of pay for all hours worked in excess of the prevailing hours of labor.

(c) This subsection does not apply to any contractor, subcontractor or agent that in good faith commits a minor violation of this section, as determined on a case—by—case basis through administrative hearings with all rights to due process afforded to all parties or that has not exhausted or waived all appeals.

(d) Any person submitting a bid on a project that is subject to this section shall be required, on the date on which the person submits the bid, to identify any construction business in which the person, or a shareholder, officer or partner of the person, if the person is a business, owns, or has owned at least a 25% interest on the date on which the person submits the bid or at any other time within 3 years preceding the date on which the person submits the bid, if the business has been found to have failed to pay the prevailing wage rate determined under sub. (4) or to have paid less than 1.5 times the hourly basic rate of pay for all hours worked in excess of the prevailing hours of labor.

(e) The department shall promulgate rules to administer this subsection."

5. Page 979, line 6: after that line insert:

"Section 2030m. 109.09 (1) of the statutes is amended to read:

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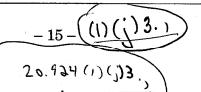
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109.09 (1) The department shall investigate and attempt equitably to adjust controversies between employers and employes as to alleged wage claims. The department may receive and investigate any wage claim which is filed with the department, or received by the department under s. 109.10 (4), no later than 2 years after the date the wages are due. The department may, after receiving a wage claim, investigate any wages due from the employer against whom the claim is filed to any employe during the period commencing 2 years before the date the claim is filed. The department shall enforce this chapter and ss. 66.293, 103.02, 103.49, 103.49, 103.82 and 104.12. In pursuance of this duty, the department may sue the employer on behalf of the employe to collect any wage claim or wage deficiency and ss. 109.03 (6) and 109.11(2) and (3) shall apply to such actions. Except for actions under s. 109.10, the department may refer such an action to the district attorney of the county in which the violation occurs for prosecution and collection and the district attorney shall commence an action in the circuit court having appropriate jurisdiction. Any number of wage claims or wage deficiencies against the same employer may be joined in a single proceeding, but the court may order separate trials or hearings. In actions that are referred to a district attorney under this subsection, any taxable costs recovered by the district attorney shall be paid into the general fund of the county in which the violation occurs and used by that county to meet its financial responsibility under s. 978.13(2) for the operation of the office of the district attorney

6. Page 980, line 7: after that line insert:

who prosecuted the action.".

"Section 2033m. 111.322 (2m) (c) of the statutes is amended to read:

(7)

20.924 (1)(3)3,

111 322 (2m) (c) The individual files a complaint or attempts to enforce a right under s. 66.293 (200) 103.49 (201) 201 (201)

under s 66.293 (103.49 (103.49).".

120.934 (1)(j) 3.c.,

7. Page 1102, line 15: after that line insert:

"SECTION 2353m. 227.01 (13) (t) of the statutes is amended to read:

227.01 (13) (t) Ascertains and determines prevailing wage rates and prevailing hours of labor under ss. s. 66.293, 103.49 and 108.493 or 103.50, except that any action or inaction which ascertains and determines prevailing wage rates and prevailing hours of labor under ss. s. 66.293, 103.49 and 103.493 or 103.50 is subject to judicial review under s. 227.40.".

8. Page 1353, line 18: after that line insert:

"SECTION 3191d. 946.15 (1) of the statutes is amended to read:

any person who seeks to be or is employed pursuant to a public contract as defined in s. 66.29 (1) (c) or who seeks to be or is employed on a project on which a prevailing wage rate determination has been issued by the department of workforce development under s. 66.293 (3), 103.49 (3) (103.49) (4) or 103.50 (3) or by a local governmental unit, as defined in s. 66.293 (1) (d), under s. 66.293 (6) to give up, waive or return any part of the compensation to which that person is entitled under his or her contract of employment or under the prevailing wage rate determination issued by the department or local governmental unit, or who reduces the hourly basic rate of pay normally paid to an employe for work on a project on which a prevailing wage rate determination has not been issued under s. 66.293 (3) or (6), 103.49 (3) (103.493) (103.50 (3) during a week in which the employe works both on a project on which

a prevailing wage rate determination has been issued and on a project on which a prevailing wage rate determination has not been issued, is guilty of a Class E felony.

SECTION 3191e. 946.15 (2) of the statutes is amended to read;

946.15 (2) Any person employed pursuant to a public contract as defined in s. 66.29 (1) (c) or employed on a project on which a prevailing wage rate determination has been issued by the department of workforce development under s. 66.293 (3), 103.49 (3) (4) or 103.50 (3) or by a local governmental unit, as defined in s. 66.293 (1) (d), under s. 66.293 (6) who gives up, vaives or returns to the employer or agent of the employer any part of the compensation to which the employe is entitled under his or her contract of employment or under the prevailing wage determination issued by the department or local governmental unit, or who gives up any part of the compensation to which he or she is normally entitled for work on a project on which a prevailing wage rate determination has not been issued under s. 66.293 (3) or (6), 103.49 (3) (103.493.41) or 103.50 (3) during a week in which the person works part—time on a project on which a prevailing wage rate determination has been issued and part—time on a project on which a prevailing wage rate determination has not been issued, is guilty of a Class C misdemeanor.

SECTION 3191f. 946.15 (3) of the statutes is amended to read:

employer or labor organization, who induces any person who seeks to be or is employed on a project on which a prevailing wage rate determination has been issued by the department of workforce development under s. 66.293 (3), 103.49 (3)(108.498) (A) or 103.50 (3) or by a local governmental unit, as defined in s. 66.293 (1) (d), under s. 66.293 (6) to permit any part of the wages to which that person is entitled under the prevailing wage rate determination issued by the department or local

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£ 20.924 (1)(3) 3, c.,

governmental unit to be deducted from the person's pay is guilty of a Class E felony, unless the deduction would be permitted under 29 CFR 3.5 or 3.6 from a person who is working on a project that is subject to 40 USC 276c.

SECTION 3191g. 946.15 (4) of the statutes is amended to read:

946.15 (4) Any person employed on a project on which a prevailing wage rate determination has been issued by the department of workforce development under s. 66.293 (3), 103.49 (3) (4) or 103.50 (3) or by a local governmental unit, as defined in s. 66.293 (1) (d), under s. 66.293 (6) who permits any part of the wages to which that person is entitled under the prevailing wage rate determination issued by the department or local governmental unit to be deducted from his or her pay is guilty of a Class C misdemeanor, unless the deduction would be permitted under 29 CFR 3.5 or 3.6 from a person who is working on a project that is subject to 40 USC 276c.".

9. Page 1398, line 24: after that line insert:

"(18v) Department of Revenue Building construction requirements. The department of administration shall, to the extent practicable, ensure that the department of revenue building enumerated under Section 9107 (1) (a) of this act is constructed in a manner that is consistent with the requirements imposed under section 20.924 (1) (j) 2. and 3. of the statutes, as created by this act.".

10. Page 1447, line 17: after that line insert:

"(1x) Lease/Purchase of State Buildings. The treatment of sections 13.48 (15), (19) and (27), 20.924 (1) (i) and (j), 103.483, 109.09 (1), 111.322 (2m) (c), 227.01 (13) (t) and 946.15 (1), (2), (3) and (4) of the statutes first applies to contracts for the construction of any building, structure or facility, or portion thereof, for initial

- occupancy by the state that contain an option for the state to purchase the building,
- 2 structure or facility entered into, or extended, modified or renewed, on the effective
- 3 date of this subsection.".

4 (END)

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(INSERT 3-18)

- 3. The seller or lessor will do all of the following:
- a. Not permit any employe working on the building, structure or facility, or portion thereof, who would be entitled to receive the prevailing wage rate under s. 103.49 and who would not be required or permitted to work more than the prevailing hours of labor, if the building, structure or facility, or portion thereof, were a project of public works subject to s. 103.49, to be paid less than the prevailing wage rate or to be required or permitted to work more than the prevailing hours of labor, except as permitted under s. 103.49 (2).
- b. Require any contractor, subcontractor or agent thereof performing work on the building, structure or facility, or portion thereof, to keep and permit inspection of records in the same manner as a contractor, subcontractor or agent thereof performing work on a project of public works that is subject to s. 103.49 is required to keep and permit inspection of records under s. 103.49 (5).
- c. Otherwise comply with s. 103.49 in the same manner as a state agency contracting for the erection, construction, remodeling, repairing or demolition of a project of public works is required to comply with s. 103.49 and require any contractor, subcontractor or agent thereof performing work on the building, structure or facility, or portion thereof, to comply with s. 103.49 in the same manner as a contractor, subcontractor or agent thereof performing work on a project of public works that is subject to s. 103.49 is required to comply with s. 103.49.".

(END OF INSERT)