

1999 DRAFTING REQUEST

Assembly Amendment (AA-AB133)

Received: 06/7/99

Received By: malaigm

Wanted: Soon

Identical to LRB:

For: Legislative Fiscal Bureau 6-5996

By/Representing: Larsen

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Drafter: malaigm

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Subject: **Employ Priv - job training**

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Pre Topic:

LFB:.....Larsen -

Topic:

Youth apprenticeship curriculum development (LFB paper #1058)

Instructions:

See Attached

Drafting History:

<u>Vers.</u>	<u>Drafted</u>	<u>Reviewed</u>	<u>Typed</u>	<u>Proofed</u>	<u>Submitted</u>	<u>Jacketed</u>	<u>Required</u>
/?	malaigm 06/7/99	ygeller 06/8/99		_____			
/1			martykr 06/8/99	_____	lrb_docadmin 06/8/99		
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1/?	malaigm	1 6/8 jlg	Km 6/8	cs, b Km 8			

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Legislative Fiscal Bureau

One East Main, Suite 301 • Madison, WI 53703 • (608) 266-3847 • Fax: (608) 267-6873

June 1, 1999

Joint Committee on Finance

Paper #1058

Youth Apprenticeship Curriculum Development (DWD -- Employment, Training and Vocational Rehabilitation Programs)

[LFB 1999-01 Budget Summary: Page 655, #7 and Page 664, #1]

CURRENT LAW

The Department of Workforce Development (DWD) is required to approve occupations for the youth apprenticeship program and to develop youth apprenticeship curricula for the approved occupational areas. DWD is required to fund the cost of the curriculum development from its GPR appropriation for the Division of Connecting Education and Work.

GOVERNOR

Require the Wisconsin Technical College System (WTCS) Board to expend up to \$125,000 annually from the Board's appropriation for federal aid for state operations to develop curricula for youth apprenticeship programs for occupations that have been approved by the proposed Governor's Work-Based Learning Board, which would be created in the bill. Require the WTCS Board to consult with the Governor's Work-Based Learning Board in developing the curricula. According to Executive Budget documents, the WTCS Board would use funds provided under the federal Carl D. Perkins Vocational and Technical Education Act for the development of the curricula.

DISCUSSION POINTS

1. Under current law, DWD is required to develop curricula for approved youth apprenticeship occupational areas. According to DWD staff, the Division of Connecting Education and Work contracts with WTCS districts to provide almost all of the curricula for new youth apprenticeship programs and to update and revise curricula for existing programs. Costs range from \$35,000 to \$50,000 to develop a new curriculum and from \$10,000 to \$25,000 for updates and

revisions, which are done every three years.

2. The statutes require DWD to fund youth apprenticeship curriculum development from the agency's GPR appropriation for the Division of Connecting Education and Work. However, DWD staff have indicated that, for the past two years, curriculum development has been funded entirely with federal School-to-Work Opportunities Act (STWOA) monies, which will no longer be available after September 30, 1999.

3. Under the bill, responsibility for the development of the youth apprenticeship curricula would be transferred from DWD to the State WTCS Board. The WTCS Board would be required to expend not more than \$125,000 annually from its appropriation for federal aid for state operations. According to DOA staff, the WTCS Board would use federal Carl D. Perkins Vocational and Applied Technology Education Act funds to support the costs of the curriculum development. However, in a letter to the Co-Chairs of the Joint Committee on Finance, the Secretary of DOA indicated that the intent was that the funds to be used for this purpose would come from the Board's federal aid for local assistance appropriation, rather than its appropriation for federal aid for state operations. A technical change to the bill would be necessary to accomplish the Governor's intent.

4. The Carl Perkins Act provides support to secondary, postsecondary and adult vocational programs for the purpose of improving vocational education. Wisconsin's Carl Perkins monies are administered jointly by the WTCS Board and DPI. It is estimated that Wisconsin will receive approximately \$22.4 million of Carl Perkins Act funding in 1999-00. Of the total, approximately \$2.1 million is allocated specifically for technical preparation programs. Of the remaining \$20.2 million, approximately \$17.2 million is provided in the form of a basic state grant which is distributed to local school districts and WTCS districts. States may use 10%, or an estimated \$2.0 million, for state leadership activities and up to 5% (\$1.0 million) for administration.

5. Since the WTCS Board is the fiscal agent for the Carl Perkins Act funds, all of the monies are provided within the WTCS budget. However, approximately 44% of the Carl Perkins funds, or an estimated \$9 million in 1999-00, is immediately transferred to DPI for elementary and secondary school programs. Of DPI's share of Wisconsin's estimated allocation for 1999-00, approximately \$7.7 million would be distributed to school districts under the basic state grant, \$771,800 would be available for state leadership programs and \$455,500 could be used for administration.

6. The bill would not specify whether the funding for curriculum development would come from the DPI or WTCS share of the Carl Perkins funds. However, WTCS Board staff indicate that DPI's share of the total amount of funding would be reduced by the amount to be expended on the curriculum development because the youth apprenticeship program serves secondary, rather than postsecondary students.

7. Since the basic state grant funds are distributed by formula to local school districts, it is likely that the state leadership funds would be used to support the curriculum development efforts.

DPI staff indicate that most of the state leadership funds are used to support statutorily required vocational education positions at the agency and the remainder of the funds, approximately \$230,000, is expended for statewide activities. These activities include: K-12 vocational education curriculum development; support for student vocational organizations such as DECA and Future Farmers of America; and workshops in career development. Thus, the Governor's proposal would result in significant funding reductions for these activities.

8. While the bill would require the WTCS Board to expend "up to \$125,000 annually" for the curriculum development, DOA staff have indicated that the Governor's intent was to require the WTCS Board to expend "at least" \$125,000 annually. Since these funds would be provided to WTCS districts from DPI's allocation of the Carl Perkins funds, the WTCS Board may have an incentive to expend more than \$125,000 per year for this purpose and could do so without DPI's consent. Therefore, it may be appropriate to modify the proposed language to specify a range of expenditure amounts. For example, the Board could be required to expend at least \$120,000, but not more than \$130,000, annually in Carl Perkins funds for the curriculum development. If the Board determined that \$130,000 was insufficient, it could provide additional funds from other sources.

9. As previously noted, current law requires DWD to fund youth apprenticeship curriculum development using GPR monies allocated for the Division of Connecting Education and Work. Since the agency has chosen to replace the GPR funding with federal funds that were known at the time to be temporary, one could argue that the Department should be required to revert to using GPR to pay for the curriculum development.

ALTERNATIVES

1. Approve the Governor's recommendation to require the WTCS Board to expend up to \$125,000 annually to develop curricula for youth apprenticeship programs including a technical correction to specify that funding for the curriculum development would be expended from the WTCS Board's appropriation for federal aid for local assistance, rather than state operations.

2. Modify the Governor's recommendation by requiring the WTCS Board to expend one of the following amounts for youth apprenticeship curriculum development:

- a. Not less than \$125,000 annually.
- b. Not less than \$120,000 but not more than \$130,000 annually.

3. Maintain current law so that either DWD or the proposed Governor's Work-Based Learning Board would be responsible for the development of youth apprenticeship curricula using funding provided in the Department's or Board's general program operations appropriation, consistent with other decisions of the Finance Committee relating to the creation of the Board.

20.475 (7)(a) 106.13 (2m)(b)
Prepared by: Merry Larsen (a)



State of Wisconsin
1999 - 2000 LEGISLATURE

LRBb0564/1
GMM.....

1
jlg

LFB:.....Larsen - Youth apprenticeship curriculum development (LFB
paper #1058)

FOR 1999-01 BUDGET — NOT READY FOR INTRODUCTION

LFB AMENDMENT

TO 1999 ASSEMBLY BILL 133 AND 1999 SENATE BILL 45

1 At the locations indicated, amend the bill as follows:

2 1. Page 974, line 6: delete lines 6 to 19 and substitute:

3 "SECTION 2019d. 106.13 (2m) of the statutes is amended to read:

4 106.13 (2m) After reviewing the recommendations of the governor's council on
5 ~~workforce excellence under s. 106.115 (2) (e), the department~~ The board shall
6 approve occupations and maintain a list of approved occupations for the youth
7 apprenticeship program and shall approve statewide skill standards for the
8 school-to-work program. From the appropriation under s. 20.445 (1) ~~(ev)~~ (7) (a), the
9 department shall develop curricula for youth apprenticeship programs for
10 occupations approved under this subsection."

11 History: 1991 a. 39; 1993 a. 16, 339, 399, 437, 491; 1995 a. 27 ss. 3703 to 3712, 9130 (4), 9145 (1); Stats. 1995 s. 106.13; 1997 a. 3, 27, 79.

(END)



State of Wisconsin
1999 - 2000 LEGISLATURE

LRBb05647
GMM;jlg:km

DMR

SOON

LFB:.....Larsen - Youth apprenticeship curriculum development (LFB paper #1058)

FOR 1999-01 BUDGET - NOT READY FOR INTRODUCTION

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8 school-to-work program. From the appropriation under s. 20.445 (1)(ev) (7)(a), the

9 department shall develop curricula for youth apprenticeship programs for

10 occupations approved under this subsection."

11

(END)



State of Wisconsin
1999 - 2000 LEGISLATURE

LRBb0564/2
GMM:jlg:mrc

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(END)