

1999 DRAFTING REQUEST

Assembly Amendment (AA-AB133)

Received: **06/8/99**

Received By: **kenneda**

Wanted: **As time permits**

Identical to LRB:

For: **Legislative Fiscal Bureau 6-3847**

By/Representing: **Goldman**

This file may be shown to any legislator: **NO**

Drafter: **kenneda**

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Subject: **Health - public health**

Extra Copies: **TAY**

Pre Topic:

LFB:.....Goldman -

Topic:

Eliminate appropriation restructuring for pregnancy counseling, pregnancy outreach and infant health and family planning

Instructions:

See Attached

Drafting History:

<u>Vers.</u>	<u>Drafted</u>	<u>Reviewed</u>	<u>Typed</u>	<u>Proofed</u>	<u>Submitted</u>	<u>Jacketed</u>	<u>Required</u>
/?	kenneda 06/8/99	jgeller 06/8/99		_____			
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Legislative Fiscal Bureau

One East Main, Suite 301 • Madison, WI 53703 • (608) 266-3847 • Fax: (608) 267-6873

June 7, 1999

Joint Committee on Finance

Paper #471

Appropriation Restructuring (DHFS -- Departmentwide and Management and Technology)

[LFB 1999-01 Budget Summary: Page 259, #13 (part)]

CURRENT LAW

Under current law, four separate appropriations fund the following programs in the Department of Health and Family Services (DHFS), Division of Public Health (DPH): (a) women's health; (b) family planning; (c) pregnancy counseling; and (d) pregnancy outreach and infant health.

Women's Health Program. The women's health appropriation supports the Wisconsin women's health screening program (WWHSP), which provides health care screenings for low-income, underinsured and uninsured women. Funding is provided to: (a) conduct enrollment and outreach activities for the program; and (b) reimburse certified health care providers for services provided to women enrolled in the WWHSP. Services are targeted to address all major risk factors of chronic disease for middle-aged and older women.

Family Planning. The family planning appropriation supports the following types of services: (a) counseling by trained personnel regarding family planning; (b) referrals to licensed nurse practitioners, licensed physicians or local health departments for consultation, examination, medical treatment and prescriptions for the purposes of family planning.

Pregnancy Counseling. The pregnancy counseling appropriation supports grants to support pregnancy counseling services, including parenting education services and services to support teen parents that are in school.

Pregnancy Outreach and Infant Health. The pregnancy outreach and infant health appropriation supports a pregnancy outreach program administered by DHFS. The purpose of this program is to educate low-income pregnant women about the importance of early prenatal and infant health care and the availability of medical assistance and other health care services, to

refer women to prenatal and infant care services in the community and to make follow-up contacts with women referred to prenatal and infant care services.

GOVERNOR

Repeal three separate appropriations that support pregnancy counseling, pregnancy outreach and infant health and family planning and transfer funding from these appropriations to a modified appropriation to support women and infant health services.

DISCUSSION POINTS

1. The bill would consolidate the women's health, family planning, pregnancy counseling and pregnancy outreach and infant health appropriations into one "health services for women and infants" appropriation as part of a departmentwide effort to reduce the amount of time the Department's fiscal and budget staff spend reconciling program expenditures within the DHFS appropriation structure. DHFS has more appropriations than any other state agency (183).

2. However, there are some advantages to having program funding for specified purposes enumerated in statutes. One advantage of having separate appropriations is that the Legislature and other interested parties can use the Chapter 20 schedule in the state statutes to readily identify the amount of state funding that is provided for a particular purpose.

3. The purposes of the programs supported by these four appropriations are in some instances unrelated and are administered by different bureaus within DHFS. The WWHSP program is administered by the DPH, Bureau of Chronic Disease and Health Promotion, while the family planning and pregnancy programs are administered by the DPH, Bureau of Community and Family Health. The WWHSP is targeted to middle-age and older, low-income women and it generally provides direct reimbursement to physicians and other health care providers, while the family planning and pregnancy programs are administered as grant programs and are targeted to younger women.

4. Family planning services are intended to provide assistance to individuals that are attempting to aid or prevent conception. Pregnancy counseling, outreach and infant health services are directed toward pregnant women and new parents. Pregnancy services are in many instances an extension of family planning services. The Committee could modify the Governor's recommendation by consolidating the family planning, pregnancy counseling and pregnancy outreach and infant health appropriations into a new "family planning and pregnancy services" appropriation, but maintain the WWHSP funding in a separate appropriation.

5. Under the bill, because funding for various purposes would be consolidated into one appropriation and there are few statutory allocations for these funds, the Department would have more flexibility for administering these funds than under current law. For example, DHFS could use pregnancy outreach and infant health funding to support the WWHSP. If the Committee wanted to ensure that DHFS did not modify the current allocations for these women's health, family

planning and pregnancy-related activities, it could specify the amount of funding that would be used to support each type of service under the new appropriation. For example, it could specify that, of the total funding provided in the appropriation, \$1,955,200 GPR annually would be provided for family planning services, \$350,000 GPR annually would be provided for pregnancy outreach and infant health and \$275,000 GPR annually would be provided for pregnancy counseling. These amounts represent 1998-99 base funding for these purposes.

ALTERNATIVES TO BASE

1. Approve the Governor's recommendation to repeal three separate appropriations that support pregnancy counseling, pregnancy outreach and infant health and family planning and transfer funding from these appropriations to a modified appropriation to support women and infant health services.

2. Modify the Governor's recommendation by requiring DHFS to allocate \$1,955,200 GPR annually for family planning services, \$350,000 GPR annually for pregnancy outreach and infant health and \$275,000 GPR annually for pregnancy counseling from the new appropriation.

3. Modify the Governor's recommendation by: (a) repealing the two separate appropriations for pregnancy counseling and pregnancy outreach and infant health and transferring funding from these appropriations to a modified appropriation to support family planning and pregnancy services; and (b) requiring DHFS to allocate \$1,955,200 GPR annually for family planning services, \$350,000 GPR annually for pregnancy outreach and infant health and \$275,000 GPR annually for pregnancy counseling from the appropriation.

4. Maintain current law.

Prepared by: Amie T. Goldman



SOON - In edit 4/8
State of Wisconsin
1999 - 2000 LEGISLATURE

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DAK.....
JLg

LFB:.....Goldman – Eliminate appropriation restructuring for pregnancy counseling, pregnancy outreach and infant health and family planning

FOR 1999-01 BUDGET — NOT READY FOR INTRODUCTION

LFB AMENDMENT

TO 1999 ASSEMBLY BILL 133 AND 1999 SENATE BILL 45

1 At the locations indicated, amend the bill as follows:

2 **1.** Page 428, line 15: delete the material beginning with that line and ending
3 with page 429, line 2. ✓

4 **2.** Page 429, line 21: delete that line. ✓

5 **3.** Page 430, line 3: delete lines 3 and 4. ✓

6 **4.** Page 1128, line 14: delete the material beginning with that line and ending
7 with page 1129, line 4. ✓

8 (END)



State of Wisconsin
1999 - 2000 LEGISLATURE

LRBb0588/1
DAK;jlg:km

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