

1999 DRAFTING REQUEST

Assembly Amendment (AA-AB133)

Received: **06/9/99**

Received By: **yacketa**

Wanted: **As time permits**

Identical to LRB:

For: **Legislative Fiscal Bureau**

By/Representing: **carabell**

This file may be shown to any legislator: **NO**

Drafter: **yacketa**

May Contact:

Alt. Drafters:

Subject: **Health - miscellaneous**

Extra Copies: **DAK**

Pre Topic:

LFB:.....Carabell -

Topic:

APPPS board inter/intra-agency appropriation

Instructions:

See Attached

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<u>Vers.</u>	<u>Drafted</u>	<u>Reviewed</u>	<u>Typed</u>	<u>Proofed</u>	<u>Submitted</u>	<u>Jacketed</u>	<u>Required</u>
/1	yacketa 06/10/99	jgeller 06/10/99	jfrantze 06/10/99	_____ _____	lrb_docadmin 06/10/99		

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1?	yacketa	1/6/10 jlg	6/6/10	6/6/10			

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by \$500,000 GPR annually.

LFB Paper #1109. Alternative 4. Maintain current law (eliminate funding for
mentors).

57. LFB Paper #1110. Alternative B2. Maintain current law by providing \$52,000 GPR
annually in the Department of Employee Relations for one state recruiter position and deleting
\$52,000 of monies to be allocated the transfer of federal TANF monies.

58. LFB Paper #1110. Modify the Governor's proposal relating to funding for Head
Start by providing \$3,712,500 GPR annually and decreasing TANF funding by \$6,187,500 PR
annually in the Department of Public Instruction for the program. This would provide annual
funding of \$3,712,500 GPR and \$3,712,500 PR for the Head Start program. Provide \$825,000 GPR
annually for equalization aid in order to maintain two-thirds funding of partial school revenues.

59. LFB Paper #1111. Alternative 1. Delete \$6,160,000 PR annually and provide
\$6,160,000 GPR annually for MPS full-day kindergarten and first grade programs. Maintain the
current law statutory language related to full-day kindergarten and first grade programs.

60. LFB Paper #1112. Alternative 6. Maintain current law. (Delete \$5,00,000 in
TANF funds annually for brownfields grants)

61. LFB Paper #1113. Alternative 2. Modify the Governor's recommendations by
reducing GPR funding budgeted for the Board by \$1,900 annually and provide an additional \$1,900
PR annually so that 80% of the Board's projects and state operations would be funded with TANF
funds transferred from DWD. Modify the federal TANF appropriation in DWD by a corresponding
amount. Retain the current GPR appropriation for grants and create an interagency and intra-agency
PR appropriation for the Board's operations. Convert 1.2 GPR positions to PR positions, beginning
in 1999-00.

62. LFB Paper #1114. Alternative 2. Increase GPR funding by \$299,400 in 1999-00 and
by \$249,500 in 2000-01 and decrease TANF funding by \$299,400 in 1999-00 and by \$249,500 in
2000-01 to reflect providing TANF funding for 10% of the recruit class in 1999-00 and for 25% of
the recruit class in 2000-01. Also, modify the Governor's proposed statutory language to direct
DMA to recruit a certain percentage of TANF-eligible recruits based on the annual funding level
provided from TANF instead of requiring all recruits to be from TANF-eligible families.

63. LFB Paper #1115. Alternative 1. Provide \$1 million annually in federal TANF
funding to support immunization education and outreach activities. Specify that these funds would
be transferred from DWD to DHFS to be distributed under the IAP contract using the existing IAP
distribution formula.

64. Transfer \$975,000 FED in 1999-00 and \$1,000,000 FED in 2000-01 in federal
TANF funding from DWD to DHFS for domestic violence services for families whose income is at
or below 250% of the federal poverty level. Require DHFS to distribute funding to organizations as



Legislative Fiscal Bureau

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June 1, 1999

Joint Committee on Finance

Paper #1113

TANF

Adolescent Pregnancy Prevention Grant Funding (APPPS Board)

[LFB 1999-01 Budget Summary: Page 92, #2]

CURRENT LAW

The Adolescent Pregnancy Prevention and Pregnancy Services (APPPS) Board is a 13-member Board that operates as an independent state agency, although it is attached to the Department of Health and Family Services for administrative purposes. The Chairperson of the Board, who serves as a nonvoting member, is the Executive Director of the Women's Council. Six nonvoting members of the Board are state employees who are appointed for membership by the Women's Council. The remaining six members are appointed by the Governor for three-year terms, based on nominations by statewide organizations that together represent an equal balance of points of view on pregnancy prevention and pregnancy services.

The Board distributes grants for adolescent pregnancy prevention programs and pregnancy services projects that include health care, education, counseling and vocational training services. Each project must serve high-risk adolescents between the ages of ten and 18 years old. Grant recipients are required to provide a 20% match to funds received. The Board currently funds nine projects throughout the state, which are funded on a staggered, three-year basis. The Board is currently in the process of selecting recipients for grant awards to be distributed beginning July 1, 1999.

Base funding for the Board includes grants to organizations (\$439,300 GPR annually) and state operations (\$108,900 GPR annually).

GOVERNOR

Provide \$439,300 PR annually and delete \$439,300 GPR annually to fund grants awarded by the Board with federal temporary assistance to needy families (TANF) block grant funds transferred from the Department of Workforce Development (DWD), rather than GPR as provided under current law. Repeal the current GPR appropriation for grants and create a PR appropriation for interagency and intra-agency aids that would authorize the Board to expend up to \$439,300 PR annually for grants. Delete references to grant amounts for fiscal years 1997-98 and 1998-99. Under the Governor's recommendations total funding for the Board would include \$439,300 PR annually for grants and \$108,900 GPR annually for state operations.

DISCUSSION POINTS

1. Three of the Board's current nine projects are in the middle of the three-year grant cycle. Six of the Board's current projects will expire at the end of this fiscal year. The Board is currently in the process of selecting programs that would receive a grant beginning July 1, 1999. Funding for these grants is available from funding that is currently provided to the six projects that expire at the end of this fiscal year.

2. Using TANF funding for the APPPS Board would meet the purpose of the TANF program to prevent and reduce the incidence of out-of-wedlock pregnancies. Under final federal regulations related to the TANF program, it is clarified services that are designed to meet this purpose do not have to be associated with a "needy" family. Therefore, families receiving such services would not have to meet particular income eligibility criteria.

3. However, certain requirements must be met when using TANF funds, and current projects funded by the APPPS Board would have to comply with these requirements. Consequently, restrictions may be imposed upon current projects that may affect the kinds of services they provide. These provisions are as follows:

- TANF funds cannot be used for medical services, except for pre-pregnancy family planning services. Current statutory provisions authorize the Board's projects to provide health services. The Governor's recommendations do not modify this provision. In some cases, current projects fund services provided by adolescent health clinics or specific health services, such as prescription medications or copayments for certain medical services in order to help stabilize the recipient's health. Many of these services would not be considered pre-pregnancy family planning. Therefore, TANF funding could not be used for these services.

- TANF funds cannot be used to fund services for certain legal immigrants. Currently, the Board's projects do not track the immigrant status of program participants. If TANF funds are used, grant recipients would have to verify the immigrant status of all program participants. Conceivably, a project would have to turn away a program participant if that person were a legal immigrant not considered eligible for TANF-funded services.

• Currently, some grantees provide stipends to program participants or volunteers which could be considered an ongoing cash benefit under federal TANF regulations. Recipients of TANF-funded services that include an ongoing cash benefit would be subject to work requirements and time limits on the receipt of benefits, and would have to assign child support rights to the state. These provisions would also involve more detailed data reporting in order to comply with federal regulations.

4. While projects are expected to provide a 20% match, this match could be provided with cash or in-kind contributions. As a result, it is not clear how much of the match would be available to fund services provided by the projects that would not be TANF-eligible.

5. The Board's staff indicate that potential applicants for projects may be discouraged from applying for grants if the TANF restrictions are seen as too burdensome. Staff indicate that the value of many of their projects is the result of the small organizations that develop innovative projects to reduce adolescent pregnancy among high-risk youth. Any restrictions placed on the use of funds reduce the ability of the organizations to develop innovative projects.

6. The Committee could choose not to supplant all of the GPR funding budgeted for grants as a way of minimizing the disruption to current programs and maintaining flexibility for projects funded by the Board. Instead, the Committee could fund 80% of the Board's grants (\$351,400 PR annually) with TANF and maintain GPR funding for 20% of the Board's grants (\$87,900 GPR annually). This approach would ensure that the Board's projects would have sufficient flexibility to continue to fund innovative projects to reduce adolescent pregnancies among high-risk youth. To offset the GPR increase to the Governor's bill as a result of this alternative, the Committee could provide TANF funds to support 80% of the administrative costs of the Board (\$89,800 PR annually) and reduce GPR funding by a corresponding amount. As a result, the Committee would reduce total GPR budgeted for the Board by \$1,900 annually and increase total TANF funds budgeted in the Board by a corresponding amount from the amounts recommended by the Governor.

The Board is currently authorized 1.5 GPR positions. Under this alternative, the Committee would convert 1.2 GPR positions to 1.2 PR positions, beginning in 1999-00, to reflect that 80% of the Board's operations budget would be PR (TANF) funded.

7. Alternatively, the Committee could maintain maximum flexibility for the Board's projects by maintaining current law.

ALTERNATIVES

1. Adopt the Governor's recommendations to supplant GPR funds budgeted for grants with federal TANF funds transferred from DWD.

2. Modify the Governor's recommendations by reducing GPR funding budgeted for the Board by \$1,900 annually and provide an additional \$1,900 PR annually so that 80% of the Board's

projects and state operations would be funded with TANF funds transferred from DWD. Modify the federal TANF appropriation in DWD by a corresponding amount. Retain the current GPR appropriation for grants and create an interagency and intra-agency PR appropriation for the Board's operations. Convert 1.2 GPR positions to PR positions, beginning in 1999-00.

Alternative 2	GPR	FED	PR	TOTAL
1999-01 FUNDING (Change to Bill)	- \$3,800	\$3,800	\$3,800	\$3,800
2000-01 POSITIONS (Change to Bill)	- 1.20	0.00	1.20	0.00

3. Delete the Governor's recommendation, except the provision which would delete references to grant amounts for 1997-98 and 1998-99.

Alternative 3	GPR	FED	PR	TOTAL
1999-01 FUNDING (Change to Bill)	\$878,600	-\$878,600	-\$878,600	-\$878,600

Prepared by: Rachel Carabell

WFO-Fix request sheet

TAY.....
RMR

LFB:.....carabell - APPPS board inter/intra^oagency appropriation

FOR 1999-01 BUDGET — NOT READY FOR INTRODUCTION

LFB AMENDMENT

TO 1999 ASSEMBLY BILL 133 AND 1999 SENATE BILL 45

1 At the locations indicated, amend the bill as follows:

2 1. Page 418, line 10: delete that line. ✓

***NOTE: This SECTION involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

3 2. Page 418, line 11: before that line insert:

4 "SECTION 370m. ✓ 20.434 (1) (kp) ✓ of the statutes is created to read:

5 20.434 (1) (kp) *Interagency and intra-agency programs.* All moneys received

6 from other agencies for the administration of ^oof the adolescent pregnancy prevention

7 programs and pregnancy services under s. 46.93, for that purpose." ✓

***NOTE: This SECTION involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

8 3. Page 443, line 12: after "20.434 (1)" insert "(kp) and" ✓

9 (END)



State of Wisconsin
1999 - 2000 LEGISLATURE

LRBb0613/1
TAY:jlj:jf

LFB:.....Carabell – APPPS board inter/intra–agency appropriation

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