Bill

Received: 03/12/99 Wanted: As time permits					Received By: ma			
					Identical to LRB: By/Representing: Eric Defort			
For: Ga	For: Gary George (608) 266-2500							
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Bill

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Received By: malaigm

Wanted: As time permits

Identical to LRB:

For: Gary George (608) 266-2500

By/Representing: Eric Defort

This file may be shown to any legislator: NO

Drafter: malaigm

May Contact:

Alt. Drafters:

Subject:

Employ Priv - miscellaneous

Extra Copies:

Pre Topic:

No specific pre topic given

Topic:

Whistleblower protection for health care workers

Instructions:

- See Attached

Drafting History:

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MEMORANDUM

March 3, 1999

To GRG From EDD

Re: Meeting with WFNHP representative – Rich Brzeski on March 2, 1999.

Mr. Brzeski stopped by to ask that you support the Whistleblower Federal Law, but at a state level.

The federal law protects registered nurses from retaliation for blowing the whistle on wrongdoing that they might see committed at the hospital. This law only applies in federal buildings.

Registered nurses would like to see this exist for all hospitals, federal or not.

The attached sheet summarizes all of the instances of whistle-blowing for which nurses should not be subject to retaliation.



Wisconsin Federation of Nurses & Health Professionals

9620 West Greenfield Avenue West Allis, WI 53214-2645 414-475-6065 1-800-828-2256 FAX 414-475-5722



AFT, AFL-CIO

WHISTLEBLOWER FACT SHEET

The Wisconsin Federation of Nurses and Health Professionals calls for state legislation that would protect health care consumers by providing the following protections for health care workers who voice concerns regarding quality of care:

An employer shall not discharge, discipline, threaten, otherwise discriminate against, or penalize an employee regarding the employee's compensation, terms, conditions, location, or privileges of employment because:

- the employee, or a person acting on behalf of an employee, in good faith, reports a violation or suspected violation of any federal or state law or rule adopted pursuant to law to an employer or to any governmental body or law enforcement official.
- The employee is requested by a public body or office to participate in an investigation, hearing, inquiry
- The employee refuses an employer's order to perform an action that the employee has an objective basis in fact to believe violates any the employee informs the employer that the order is being refused for that reason
 - The employee, in good faith, reports a situation in which the quality of health care services provided by a health care facility, organization, or health care provider violates a standard established by federal or state law or a professionally recognized national clinical or ethical standard and potentially places the public at risk of harm.

Sanctions for violating the law will include:

- Injunction to stop retaliation
- Reinstatement to the same or similar position
- Compensation for lost wages and benefits
- Reasonable costs and attorney fees
- Punitive damages or a civil fine not to exceed \$1000 for first offenses

Questions regarding this proposed legislation can be directed to WFNHP.

to equitable relief

February 1999

'In addition



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State of Wisconsin 1999 - 2000 LEGISLATURE

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LRB-2490/F

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AN ACT ...; relating to: discharge or other retaliation or discrimination against an employe of a health care facility or a health care provider who reports a violation of the law or a violation of a clinical or ethical standard by the health care facility or health care provider or by an employe of the health care facility or health care provider and providing a penalty.

Analysis by the Legislative Reference Bureau

Under current law, certain employes who report certain information may not be discharged or otherwise discriminated against in retaliation for reporting that information. Specifically, a state employe, subject to certain exceptions, may, subject to certain conditions, disclose information relating to a violation of the law, mismanagement or abuse of authority in state or local government, a substantial waste of public funds or a danger to public health or safety to anyone, and the employe's appointing authority or supervisor may not retaliate against the employe for reporting that information. Similarly, any person who is aware of any facts or circumstances that would lead a reasonable person to believe or suspect that abuse or neglect of an elder person has occurred may report those facts or circumstances to any state official or to an agency designated by the county board to receive such reports, and no person may discharge or otherwise retaliate or discriminate against the person for making such a report in good faith. In addition, a state or local government employe who believes that an occupational safety or health standard is being violated may request the department of commerce to conduct an inspection, and the employe's employer may not discharge or otherwise discriminate against the employe for making that request.

This bill permits any employe of a health care facility, including a health care facility operated by the state, or a health care provider who is aware of any information, the disclosure of which is not expressly prohibited by law, that would lead a reasonable person to believe that a violation of the law or a violation of a clinical or ethical standard established by a professionally recognized accrediting or standard—setting body that poses a potential risk to public health or safety has been committed by the health care facility or health care provider or by an employe of the health care facility or health care provider to report that information to any appropriate law enforcement agency, district attorney, U.S. attorney or state agency; to the employe's collective bargaining agent; or to any officer, director or other employe of the health care facility or health care provider. The bill also permits any employe of a health care facility or health care provider to initiate, participate in or testify in any action or proceeding in which such a violation is alleged and to provide any information relating to such an alleged violation to any legislator or legislative committee.

The bill prohibits any health care facility or health care provider and any employe of a health care facility or health care provider from discharging or otherwise retaliating or discriminating against, and from threatening to discharge or otherwise retaliate or discriminate against, any person because the person made such a report in good faith, in good faith initiated, participated in or testified in such an action or proceeding or in good faith provided such information to a legislator or legislative committee, or because the health care facility, health care provider or employe believes that the person made or may make such a report in good faith, in good faith initiated, participated in or testified in, or may in good faith initiate, participate or testify in, any such action or proceeding or provided or may provide such information in good faith to a legislator or legislative committee. The bill also prohibits such retaliation or discrimination against a person on whose behalf another person reports as permitted under the bill, initiates, participates in or testifies in an action or proceeding as permitted under the bill or provides information to a legislator or legislative committee as permitted under the bill.

An employe, other than a state employe, who is discharged or otherwise retaliated or discriminated against in violation of the bill may file a complaint with the department of workforce development (DWD) and, if DWD finds a violation, DWD may order such action, such as reinstatement, back pay, compensation in lieu of reinstatement, costs and attorney fees, as will effectuate the purpose of the bill. A state employe who is discharged or otherwise retaliated or discriminated against in violation of the bill may file a complaint with the personnel commission and, if the personnel commission finds a violation, the personnel commission may order similar action. In addition, a health care facility, health care provider or employe of a health care facility or health care provider who discharges or otherwise retaliates or discriminates against, or who threatens to discharge or otherwise retaliate or discriminate against, any person in violation of the bill may be required to forfeit not more than \$1,000 for a first violation, not more than \$5,000 for a violation committed within 12 months of a previous violation and not more than \$10,000 for a violation committed within 12 months of two or more previous violations.

For further information see the state and local fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1	Section 1. 106.06 (6) of the statutes is created to read:
2	106.06 (6) The division shall receive complaints of discharge, retaliation or
3	discrimination under s. 146.997 (4) (a) and shall process the complaints in the same
4	manner that employment discrimination complaints are processed under s. 111.39.
5	SECTION 2. 111.322 (2m) (a) of the statutes is amended to read:
6	111.322 (2m) (a) The individual files a complaint or attempts to enforce any
7	right under s. 103.02, 103.10, 103.13, 103.28, 103.32, 103.455, 103.50, 104.12,
8	109.03, 109.07 or, 109.075 or 146.997 or ss. 101.58 to 101.599 or 103.64 to 103.82.
9	SECTION 3. 111.322 (2m) (b) of the statutes is amended to read:
10	111.322 (2m) (b) The individual testifies or assists in any action or proceeding
11	held under or to enforce any right under s. 103.02, 103.10, 103.13, 103.28, 103.32,
12	103.455, 103.50, 104.12, 109.03, 109.07 or, 109.075 or 146.997 or ss. 101.58 to
13	101.599 or 103.64 to 103.82.
14	SECTION 4. 146.997 of the statutes is created to read:
15	146.997 Health care worker protection. (1) DEFINITIONS. In this section:
16	(a) "Department" means the department of workforce development.
17	(b) "Health care facility" means a facility, as defined in s. 647.01 (4), or any
18	hospital, nursing home, community-based residential facility, county home, county
19	infirmary, county hospital, county mental health complex, tuberculosis sanatorium
20	or other place licensed or approved by the department of health and family services

SECTION	4

	under s. 49.70, 49.71, 49.72, 50.03, 50.35, 51.08, 51.09, 58.06, 252.073 or 252.076 or
2	a facility under s. 45.365, 51.05, 51.06, 233.40, 233.41, 233.42 or 252.10.
3	(c) "Health care provider" means any of the following:
4	1. A nurse licensed under ch. 441.
5	2. A chiropractor licensed under ch. 446.
6	3. A dentist licensed under ch. 447.
7	4. A physician, podiatrist or physical therapist licensed under ch. 448.
8.	5. An occupational therapist, occupational therapy assistant, physician
9	assistant or respiratory care practitioner certified under ch. 448.
10	6. A dietician certified under subch. V of ch. 448.
11	7. An optometrist licensed under ch. 449.
12	8. A pharmacist licensed under ch. 450.
13	9. An acupuncturist certified under ch. 451.
14	10. A psychologist licensed under ch. 455.
15	11. A social worker, marriage and family therapist or professional counselor
16	certified under ch. 457.
17	12. A speech–language pathologist or audiologist licensed under subch. II of ch.
18	459 or a speech and language pathologist licensed by the department of public
19	instruction.
20	13. A massage therapist or bodyworker issued a license of registration under
21	subch. XI of ch. 440.
22	14. An emergency medical technician licensed under s. 146.50 (5) or a first
23	responder.
24	15. A partnership of any providers specified under subds. 1. to 14.

1	16. A corporation or limited liability company of any providers specified under
2	subds. 1. to 14. that provides health care services.
3	17. An operational cooperative sickness care plan organized under ss. 185.981
4	to 185.985 that directly provides services through salaried employes in its own
5	facility.
6	18. A hospice licensed under subch. IV of ch. 50
7	19. A rural medical center, as defined in s. 50.50 (11).
8	20. A home health agency, as defined in s. 50.49 (1) (a).
9	(2) REPORTING PROTECTED. (a) Any employe of a health care facility or of a health
10	care provider who is aware of any information, the disclosure of which is not
11	expressly prohibited by any state law or rule or any federal law or regulation, that
12	would lead a reasonable person to believe any of the following may report that
13	information to any appropriate law enforcement agency, district attorney, U.S.
14	attorney or agency, as defined in s. 111.32 (6) (a) of the state; to the employe's
15	collective bargaining representative; or to any officer, director or other employe of the
16	health care facility or health care provider:
17	1. That the health care facility or health care provider or any employe of the
18	health care facility or health care provider has violated any state law or rule or
19	federal law or regulation.
20	2. That there exists any situation in which the quality of any health care service
21	provided by the health care facility or health care provider or by any employe of the
22	health care facility or health care provider violates any standard established by any
23	state law or rule or federal law or regulation or any clinical or ethical standard

established by a professionally precognized accrediting or standard-setting body and

poses a potential risk to public health or safety.

- SECTION 4
- (b) Any employe of a health care facility or health care provider may initiate, participate in or testify in any action or proceeding in which a violation specified in par. (a) 1. or 2. is alleged.
- (c) Any employe of a health care facility or health care provider may provide any information relating to an alleged violation specified in par. (a) 1. or 2. to any legislator or legislative committee.
- (3) Retaliation prohibited. (a) No health care facility or health care provider and no employe of a health care facility or health care provider may discharge or otherwise retaliate or discriminate against, or threaten to discharge or otherwise retaliate or discriminate against, any person because the person reported in good faith under sub. (2) (a), in good faith initiated, participated in or testified in any action or proceeding under sub. (2) (b) or provided in good faith any information under sub. (2) (c) or because the health care facility, health care provider or employe believes that the person reported or may report in good faith under sub. (2) (a), in good faith initiated, participated in or testified in, or may in good faith initiate, participate in or testify in, any action or proceeding under sub. (2) (b) or provided or may provide in good faith any information under sub. (2) (c).
- (b) No health care facility or health care provider and no employe of a health care facility or health care provider may discharge or otherwise retaliate or discriminate against, or threaten to discharge or otherwise retaliate or discriminate against, any person on whose behalf another person reported in good faith under sub.

 (2) (a), in good faith initiated, participated in or testified in any action or proceeding under sub. (2) (b) or provided in good faith any information under sub. (2) (c) or because the health care facility, health care provider or employe believes that another person reported or may report in good faith under sub. (2) (a), in good faith

(22)

- initiated, participated in or testified in, or may in good faith initiate, participate in or testify in, any action or proceeding under sub. (2) (b) or provided or may provide in good faith any information under sub. (2) (c) on that person's behalf.
- (4) Enforcement. (a) Subject to par. (b), any employe of a health care facility or health care provider who is discharged or otherwise retaliated or discriminated against, or who is threatened with discharge, retaliation or discrimination, in violation of sub. (3) may file a complaint with the department under s. 106.06 (6). If the department finds that a violation of sub. (3) has been committed, the department may take such action under s. 111.39 as will effectuate the purpose of this section.
- (b) Any employe of a health care facility operated by an agency, as defined in s. 111.32 (6) (a), of the state who is discharged or otherwise retaliated or discriminated against, or who is threatened with discharge, retaliation or discrimination, in violation of sub. (3) may file a complaint with the personnel commission under s. 230.45 (1) (L). If the personnel commission finds that a violation of sub. (3) has been committed, the personnel commission may take such action under s. 111.39 as will effectuate the purpose of this section.
- (c) Section 111.322 (2m) applies to a discharge or other retaliatory or discriminatory acts arising in connection with any proceeding under par. (a) or (b).
- (5) CIVIL PENALTY. Any health care facility or health care provider and any employe of a health care facility or health care provider who discharges or otherwise retaliates or discriminates against, or who threaten to discharge or otherwise retaliate or discriminate against, any person in violation of sub. (3) may be required to forfeit not more than \$1,000 for a first violation, not more than \$5,000 for a violation committed within 12 months of a previous violation and not more than

\$10,000 for a violation committed within 12 months of 2 or more previous violations.
The 12-month period shall be measured by using the dates of the violations that
regulted in convictions

SECTION 5. 230.45 (1) (L) of the statutes is created to read:

230.45 (1) (L) Receive complaints of discharge, retaliation or discrimination under s. 146.997 (4) (a) and, except as provided in sub. (1m), process the complaints in the same manner that employment discrimination complaints are processed under s. 111.39.

SECTION 6. Nonstatutory provisions.

(1) EMPLOYE NOTIFICATION. Within 90 days after the effective date of this subsection, each health care facility, as defined in section 146.997 (1) (b) of the statutes, as created by this act, and each health care provider, as defined in section 146.997 (1) (c) of the statutes, as created by this act, shall inform its employes of their rights and remedies under this act.

SECTION 7. Initial applicability.

(1) Collective Bargaining agreements. This act first applies to an employe of a health care facility, as defined in section 146.997 (1) (b) of the statutes, as created by this act, or of a health care provider, as defined in section 146.997 (1) (c) of the statutes, as created by this act, who is affected by a collective bargaining agreement that contains provisions inconsistent with this act on the day on which the collective bargaining agreement expires or is extended, modified or renewed, whichever occurs first.

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-2490/1dn GMM...:

This draft addresses the concerns that were raised at our recent meeting as follows:

- 1 The fraft refers to "clinical or ethical standards established by a professionally recognized accrediting or standard–setting body." There is ample precedent for such a reference in the Wisconsin Statutes. See, for example, s. 231.01 (5) (a) 2., stats.
- 2. The draft includes state—operated facilities, such as the UW Hospital and Clinics, in the definition of "health care facility." This inclusion addresses the concern that all health care workers, whether state or private, receive the same protection under the bill. There is statutory precedent for protecting state employes under both a specific law and the general whistleblower law. Specifically, a state employe who is discharged for reporting a law violation relating to long—term care for the aged or disabled is protected under both s. 16.009, stats., and the whistleblower law, ss. 230.80 to 230.89, stats.
- 3. The draft specifies that an employe of a health care facility or a health care provider may provide any information relating to an alleged violation to any legislator or legislative committee.

If you have any questions about this draft, please do not hesitate to contact me directly.

Gordon M. Malaise Senior Legislative Attorney Phone: (608) 266–9738

E-mail: Gordon.Malaise@legis.state.wi.us

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-2490/1dn GMM:jlg:km

April 13, 1999

This draft addresses the concerns that were raised at our recent meeting as follows:

- 1. The draft refers to "clinical or ethical standards established by a professionally recognized accrediting or standard–setting body." There is ample precedent for such a reference in the Wisconsin Statutes. See, for example, s. 231.01 (5) (a) 2., stats.
- 2. The draft includes state—operated facilities, such as the UW Hospital and Clinics, in the definition of "health care facility." This inclusion addresses the concern that all health care workers, whether state or private, receive the same protection under the bill. There is statutory precedent for protecting state employes under both a specific law and the general whistleblower law. Specifically, a state employe who is discharged for reporting a law violation relating to long—term care for the aged or disabled is protected under both s. 16.009, stats., and the whistleblower law, ss. 230.80 to 230.89, stats.
- 3. The draft specifies that an employe of a health care facility or a health care provider may provide any information relating to an alleged violation to any legislator or legislative committee.

If you have any questions about this draft, please do not hesitate to contact me directly.

Gordon M. Malaise Senior Legislative Attorney Phone: (608) 266–9738

E-mail: Gordon.Malaise@legis.state.wi.us

SUBMITTAL FORM

LEGISLATIVE REFERENCE BUREAU Legal Section Telephone: 266-3561 5th Floor, 100 N. Hamilton Street

The attached draft is submitted for your inspection. Please check each part carefully, proofread each word, and sign on the appropriate line(s) below.

Date: 4/14/99	To: Senator George
	Relating to LRB drafting number: LRB-2490
Topic Whistleblower protection for health care workers	
Subject(s) Employ Priv - miscellaneous	Haugh George
1. JACKET the draft for introduction	75 (1.71)
in the Senate or the Assembly (check of	only one). Only the requester under whose name the
drafting request is entered in the LRB's drafting re	cords may authorize the draft to be submitted. Please
allow one day for the preparation of the required co	opies. U . O O.
2. REDRAFT. See the changes indicated or attached	i Jank. Heorge
A revised draft will be submitted for your approval	with changes incorporated.
3. Obtain FISCAL ESTIMATE NOW, prior to intr	oduction
If the analysis indicates that a fiscal estimate is req	uired because the proposal makes an appropriation or
increases or decreases existing appropriations or st	ate or general local government fiscal liability or
revenues, you have the option to request the fiscal	estimate prior to introduction. If you choose to
introduce the proposal without the fiscal estimate,	the fiscal estimate will be requested automatically upon
introduction. It takes about 10 days to obtain a fisc	al estimate. Requesting the fiscal estimate prior to
introduction retains your flexibility for possible rec	lrafting of the proposal.
If you have any questions regarding the above proceed	lures, please call 266-3561. If you have any questions
relating to the attached draft, please feel free to call n	ne.
Go	rdon M. Malaise, Senior Legislative Attorney

Telephone: (608) 266-9738

Malaise, Gordon

From:

Defort, Eric

Sent:

Thursday, April 29, 1999 2:22 PM

To:

Malaise, Gordon

Subject:

FW: Whistleblower Language

This is the change that Underheim, Robson, the Nurse group, and we would like to see... Let me know when you need the jacket.

Thank you,

Eric

6.2500

----Original Message-----

From: Soderbloom, Kathy

Thursday, April 29, 1999 1:56 PM Sent:

Defort, Eric To:

Whistleblower Language Subject:

Eric,

Add on Page 5, line 16, after representative; "to any professionally recognized accrediting or standard-setting body:" I will also let Gina know we have agreed with the addition.

Thanks,

Kathy

PLEASE RETURN THIS BILL DRAFT AND THIS TRANSMITTAL SHEET NOTE: WITH YOUR FISCAL ESTIMATE FORMS RECEIVED IF THERE IS A FISCAL EFFECT TO THE BILL, PLEASE SUBMIT THE FISCAL ESTIMATE WORKSHEET. seor se APR 2 9 1999 TO: Laurie McCallum PERSONNEL COMMISSION **Personnel Commission** FROM: Deborah Uecker Division of Executive Budget and Finance 101 East Wilson Street Administration Building, 10th Floor Madison, WI 53702 SUBJECT: Fiscal Estimate -LRB Number 2490/1 1999 Bill Number Please provide the necessary information on fiscal estimate forms and return two (2) copies to 04-May-99 Deborah Uecker, no later than: If you cannot comply with the above deadline for any reason, please call Deborah at 267-0371. Provide local government costs. is responsible for local government costs. ALSO SENT TO: DATE DOA SENT TO AGENCY: Department of Workforce Development Personnel Commission 27-Apr-99 DATE DOA RECEIVED FROM AGENCY: TO BE COMPLETED BY AGENCY: Name and phone number of person who prepared the fiscal estimate. KURT M STEGE (Name)

PLEASE SEND ORIGINAL COPIES OF THE FORMS THAT CAN BE REPRODUCED.

608-266-9570

(Phone Number)

	CAL ESTIMATE -2048 N(R10/98)	ORIGINAL CORRECTED	☐ UPDATED☐ SUPPLEMENTA		LRB or Bill No./Adm. Rule No. LRB-2490/1 Amendment No. if Applicable
Subje					
	Whistleblower law fo	r health care e	employes		******
	Effect				1
	State: No State Fiscal Effect Check columns below only if bill make or affects a sum sufficient approp				Costs – May be possible to Absorb cy's Budget XYes No
	☐ Increase Existing Appropriation ☐ Decrease Existing Appropriation ☐ Create New Appropriation	☐ Increase Exist ☐ Decrease Exis		Decrease Co	osts
	Local: No local government costs				
1.	Increase Costs	3. Increase			Local Governmental Units Affected:
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					1999 Session
					LRB or Bill No./Adm. Rule No.
	☑ ORIGIN.	AL 🔲	UPDATED		LRB-2490/1
FISCAL ESTIMATE DOA-2048 N(R10/98)	☐ CORREC	CTED	SUPPLEMENTAL		Amendment No. if Applicable
Subject					
Whistleblower la	w for health	care emplo	oyes		
Fiscal Effect	124.0	<u> </u>	<u> </u>		
State: No State Fiscal Eff	fect				
Check columns below only if bi		iation		_	e Costs - May be possible to Absorb
or affects a sum sufficien	t appropriation.			Within Age	ency's Budget Yes No
☐ Increase Existing Appropria	ution 🗀 Inci	rease Existing Rev	renues	1	
☐ Decrease Existing Appropri		rease Existing Re		Decrease (Costs
Create New Appropriation					
Local: No local governme				1 5 Types of	f Local Governmental Units Affected:
1. Increase Costs	_	Increase Revenue Permissive	Mandatory	☐ Towns	☐ Villages ☐ Cities
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 Decrease Costs Permissive M 	_	Permissive	☐ Mandatory	School Dis	
Fund Sources Affected				ı. 20 Appropria	
X GPR ☐ FED ☐ P	RO □PRS □SEG	SEG-S			
Assumptions Used in Arrivin					
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Long-Range Fiscal Implications			-		
Agency/Prepared by: (Name & Pho	ne No.)	Authorize	d Signature/Telephor	ie No.	Date
Personnel Comm					
	66-9570				•

FISCAL ESTIMATE WORKSHEET			1999 Session			
Detailed Estimate of Annual Fiscal Effect	☑ ORIGINAL ☐ UPDATED		LRB or Bill No./Adm. Rule		No. Amendment No.	
DOA-2047 (R10/94)	CORRECTED	■ SUPPLEMENTAL	LRB-2490/1			
Subject						
Whistleblower law for h						
I. One-time Costs or Revenue Impacts f	or State and/or Loc	cal Government (do	not include in annua	lized fisca		
					- 0 -	
II. Annualized Costs:		·	Annualized Fisc	al impact	on State funds from:	
	<u> </u>	· · · · · · · · · · · · · · · · · · ·	Increased Costs	ş .	Decreased Costs	
A. State Costs by Category			 \$	\$		
State Operations – Salaries and Fringes	•					
-						
(FTE Position Changes)			(0 FT	E)	(- 0 FTE)	
Control Organization (1) Control				1	_	
State Operations – Other Costs			 			
Local Assistance					_	
Aids to Individuals or Organizations						
TOTAL State Costs by Cat	egory		\$	\$	_	
B. State Costs by Source of Funds			Increased Costs	s	Decreased Costs	
D. State Costs by Secret of a secret				\$		
GPR			\$		<u>-</u>	
FED	·					
PRO/PRS				.	-	
SEG/SEG-S					_	
III. State Revenues - Complete this only	when proposal will incre	ease or decrease state	Increased Rev.		Decreased Rev.	
revenues (e.g., tax GPR Taxes	increase, decrease in lice	rise rec, etc.)	\$	\$	_	
GPR Taxes						
GPR Earned			<u> </u>		_	
FED					_	
reu						
PRO/PRS						
anguana a					_	
SEG/SEG-S		-				
TOTAL State Revenues			\$			
	NET ANNUALI	ZED FISCAL IMI	PACT			
*		<u>STATE</u>		LOCAL		
	c r	0	\$	0		
NET CHANGE IN COSTS	\$	0	_			
NET CHANGE IN REVENUES	\$		\$			
		Authorized Signature/	Telephone No		Date	
Agency/Prepared by: (Name & Phone No.)		Authorized Signature	Al.	^ :	ء مان اسم	
Personnel Commission/Kurr M St	ege 266-9570	I JUSTILLE	111/Me 266	-9571	1 5/4/99 <u> </u>	

	E RETURN THIS BILL DRAFT AND THIS TRANSMITTAL SHEET YOUR FISCAL ESTIMATE FORMS
	ERE IS A FISCAL EFFECT TO THE BILL, PLEASE SUBMIT THE AL ESTIMATE WORKSHEET.
TO:	Kimberly Markham
	Department of Workforce Development
FROM:	AL ESTIMATE WORKSHEET. Kimberly Markham Department of Workforce Development Deborah Uecker Division of Executive Budget and Finance 101 East Wilson Street Administration Building, 10th Floor Madison, WI 53702 Fiscal Estimate - LRB Number 2490/1 1999 Bill Number Please provide the necessary information on fiscal estimate forms and return two (2) copies to
SUBJECT:	Fiscal Estimate - LRB Number 2490/1
	1999 Bill Number
	Please provide the necessary information on fiscal estimate forms and return two (2) copies to
	Deborah Uecker, no later than: 04-May-99 exknsion to 11-May-99
	If you cannot comply with the above deadline for any reason, please call Deborah at 267-0371.
	Roughly local assurances and
	Provide local government costs. is responsible for local government costs.
	ALSO SENT TO: Of Workforce Development DATE DOA SENT TO AGENCY:
Personnel Co	ommission 27-Apr-99
	DATE DOA RECEIVED FROM AGENCY:
	5/5/99
TO BE COMPI	LETED BY AGENCY:
Name and pho	one number of person who prepared the fiscal estimate.
	Le Anna Ware (Name)
	266 - 1997 (Phone Number)

PLEASE SEND ORIGINAL COPIES OF THE FORMS THAT CAN BE REPRODUCED.

		•			
		3		$x = (x_1, x_2, \dots, x_n)$	
		_	-	1999 Session	
	Original Corrected	Updated Supplemental		or Bill No Adm. Rule No. 3-2490/12490/1	
FISCAL ESTIMATE DOA-2048 N(R10/94)			Amo	endment No. if Applicable	
Subject DISCHARGE OR OTHER RETALIATION OR D PROVIDER WHO REPORTS A VIOLATION OF ACILITY OR HEALTH CARE PROVIDER OR	THE LAW OR A A VIC	DLATION OF A CLIN	ICAL OR ETH	IICAL STANDARD BY THE HEALT	
PROVIDING A PENALTY.					
State: No State Fiscal Effect Check columns below only if bill maked or affects a sum sufficient				rease Costs - May be possible to A Agency's Budget⊠ Yes ☐ No	hoed
☐ Increase Existing Appropriation ☐☐ ☐ Decrease Existing Appropriation ☐☐ ☐ Create New Appropriation	_		☐ De	crease Costs	
Local: No local government costs 1. Increase Costs Permissive Mandatory 2. Decrease Costs Permissive Mandatory	4. Decrease Re	ve Mandatory	☐ Tow ☑ Cour		•
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Fund Sources Affected:		Affect	d Ch. 20 Ap	propriations:	
Fund Sources Affected: GPR FED PRO Assumptions Used in Arriving at Fiscal Estin			ed Ch. 20 Ap 5(1)(a)	propriations:	
GPR ☐ FED ☐ PRO ☐	employees of health ca zation. Passage of this ne elder abuse retaliation cases alleging retaliation wever it is still likely the did to handle 132 cases necessitate the addition \$2,000 for printing and who operate health car on, local governments of ,000 for a first violation	re providers who re legislation is likely to provisions of the on because of a repeat the Division will per year, passage on of staff. It reprinting of educe the facilities will have who violate the law	port violation o result in ap law. In each o ort of elder a receive less of this legislat ational materi	is of laws or clinical or ethical star proximately the same number of co of the last three fiscal years, the E buse. The number of employers of than 20 cases per year under this tion is not likely to have a significal ials about the change in the law. tifying employees of their rights are not to awards of back pay, attorne	ompla qual overed statut int end nd oy's fe
Assumptions Used in Arriving at Fiscal Estin This bill provides retaliation protection for the facility to any law enforcement organic per year as are currently received under the Rights Division received less than ten (10) under this retaliation provision is larger, he Since each Equal Rights Officer is expecte impact on the workload of the Division to The Division estimates a one-time cost of Private employers and local governments remedice, as required in the law. In addition and fines. The fines are not more than \$1 than two violations within twelve months	employees of health cazation. Passage of this te elder abuse retaliation cases alleging retaliation where it is still likely the drop to handle 132 cases necessitate the addition \$2,000 for printing and who operate health caron, local governments on, 000 for a first violation.	re providers who re legislation is likely to provisions of the on because of a repeat the Division will per year, passage on of staff. If reprinting of eduction is a second of the period of the law who violate the law on, \$5,000 for a second of the law	port violation o result in ap law. In each o ort of elder a receive less of this legislat ational materi	is of laws or clinical or ethical star proximately the same number of co of the last three fiscal years, the E buse. The number of employers of than 20 cases per year under this tion is not likely to have a significal ials about the change in the law. tifying employees of their rights are not to awards of back pay, attorne	ompla qual overed statut int end nd oy's fe
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FISCAL ESTIMATE WORKSHEET	1999	Session
Detailed Estimate of Annual Fiscal Effect Soriginal Updated DOA-2047(R10/94) Corrected Supplemental	LRB or Bill No./Adm Rule No LRB-2490/1 / 2490/1	. Amendment No.
Subject DISCHARGE OR OTHER RETALIATION OR DISCRIMINATION AGAINST AN EMPL CARE PROVIDER WHO REPORTS A VIOLATION OF THE LAW OR A A VIOLATION HEALTH CARE FACILITY OR HEALTH CARE PROVIDER OR BY AN EMPLOYE OF PROVIDER AND PROVIDING A PENALTY.	N OF A CLINICAL OR ETHICA	AL STANDARD BY THE
 One-time Costs or Revenue Impacts for State and/or Local Governmen \$2,000 for printing and reprinting of materials explaining the law. 	nt (do not include in annua	lized fiscal effect):
II. Annualized Costs:	Annualized Fiscal Impact or	State funds from:
A. State Costs by Category	Increased Costs	Decreased Costs
State Operations - Salaries and Fringes	\$0	- \$0
(FTE Position Changes)	(FTE)	(- FTE)
State Operations - Other Costs	\$0	- \$0
Local Assistance	\$0	- \$0
Aids to Individuals or Organizations	\$0	- \$0
TOTAL State Costs by Category	\$0	- \$0
B. State Costs by Source of Funds	Increased Costs	Decreased Costs
GPR	\$0	- \$0
FED	\$0	- \$0
PRO/PRS	\$0	- \$0
SEG/SEG-S	\$0	- \$0
III. State Revenues - Complete this only when proposal will increase or decrease state revenues (e.g., tax increase, decrease in license fee, etc.)	Increased Rev.	Decreased Rev.
GPR Taxes	\$0	- \$0
GPR Earned	\$0	- \$0
FED	\$0	- \$0
PRO/PRS	\$0	- \$0
SEG/SEG-S	\$0	- \$0
TOTAL State Revenues:	\$0	- \$0

NET ANNUALIZED FISCAL IMPACT

	<u>STATE</u>	<u>LOCAL</u>
Net Change in Costs:	\$ 0	\$0
Net Change in Revenues:	\$ 0	\$0



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State of Misconsin 1999 - 2000 LEGISLATURE



1999 BILL

AN ACT to amend 111.322 (2m) (a) and 111.322 (2m) (b); and to create 106.06 (6), 146.997 and 230.45 (1) (L) of the statutes; relating to: discharge or other retaliation or discrimination against an employe of a health care facility or a health care provider who reports a violation of the law or a violation of a clinical or ethical standard by the health care facility or health care provider or by an employe of the health care facility or health care provider and providing a penalty.

Analysis by the Legislative Reference Bureau

Under current law, certain employes who report certain information may not be discharged or otherwise discriminated against in retaliation for reporting that information. Specifically, a state employe, subject to certain exceptions, may, subject to certain conditions, disclose information relating to a violation of the law, mismanagement or abuse of authority in state or local government, a substantial waste of public funds or a danger to public health or safety to anyone, and the employe's appointing authority or supervisor may not retaliate against the employe for reporting that information. Similarly, any person who is aware of any facts or circumstances that would lead a reasonable person to believe or suspect that abuse or neglect of an elder person has occurred may report those facts or circumstances to any state official or to an agency designated by the county board to receive such

reports, and no person may discharge or otherwise retaliate or discriminate against the person for making such a report in good/faith. In addition, a state or local government employe who believes that an occupational safety or health standard is being violated may request the department of commerce to conduct an inspection, and the employe's employer may not discharge or otherwise discriminate against the

employe for making that request.

This bill permits any employe of a health care facility, including a health care facility operated by the state, or a health care provider who is aware of any information, the disclosure of which is not expressly prohibited by law, that would lead a reasonable person to believe that a violation of the law or a violation of a clinical or ethical standard established by a professionally recognized accrediting or standard-setting body that poses a potential risk to public health or safety has been committed by the health care facility or health care provider or by an employe of the health care facility or health care provider to report that information to any appropriate law enforcement agency, district attorney, U.S. attorney or state agency; to the employe's collective bargaining agent; or to any officer, director or other employe of the health care facility or health care provider. The bill also permits any employe of a health care facility or health care provider to initiate, participate in or testify in any action or proceeding in which such a violation is alleged and to provide any information relating to such an alleged violation to any legislator or legislative

The bill prohibits any health care facility or health care provider and any employe of a health care facility or health care provider from discharging or otherwise retaliating or discriminating against, and from threatening to discharge or otherwise retaliate or discriminate against, any person because the person made such a report in good faith, in good faith initiated, participated in or testified in such an action or proceeding or provided such information in good faith to a legislator or legislative committee, or because the health care facility, health care provider or employe believes that the person made or may make such a report in good faith, in good faith initiated, participated in or testified in, or may in good faith initiate, participate or testify in, any such action or proceeding or provided or may provide such information in good faith to a legislator or legislative committee. The bill also prohibits such retaliation or discrimination against a person on whose behalf another person reports as permitted under the bill, initiates, participates in or testifies in an action or proceeding as permitted under the bill or provides information to a legislator or legislative committee as permitted under the bill.

An employe, other than a state employe, who is discharged or otherwise retaliated or discriminated against in violation of the bill may file a complaint with the department of workforce development (DWD) and, if DWD finds a violation, DWD may order such action, such as reinstatement, back pay, compensation in lieu of reinstatement, costs and attorney fees, as will effectuate the purpose of the bill. A state employe who is discharged or otherwise retaliated or discriminated against in violation of the bill may file a complaint with the personnel commission and, if the personnel commission finds a violation, the personnel commission may order similar action. In addition, a health care facility, health care provider or employe of a health

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care facility or health care provider who discharges or otherwise retaliates or discriminates against, or who threatens to discharge or otherwise retaliate or discriminate against, any person in violation of the bill may be required to forfeit not more than \$1,000 for a first violation, not more than \$5,000 for a violation committed within 12 months of a previous violation and not more than \$10,000 for a violation committed within 12 months of two or more previous violations.

For further information see the state and local fiscal estimate, which will be

printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 106.06 (6) of the statutes is created to read:

106.06 (6) The division shall receive complaints of discharge, retaliation or discrimination under s. 146.997 (4) (a) and shall process the complaints in the same manner that employment discrimination complaints are processed under s. 111.39.

SECTION 2. 111.322 (2m) (a) of the statutes is amended to read:

111.322 (2m) (a) The individual files a complaint or attempts to enforce any right under s. 103.02, 103.10, 103.13, 103.28, 103.32, 103.455, 103.50, 104.12, 109.03, 109.07 er, 109.075 or 146.997 or ss. 101.58 to 101.599 or 103.64 to 103.82.

SECTION 3. 111.322 (2m) (b) of the statutes is amended to read:

111.322 (2m) (b) The individual testifies or assists in any action or proceeding held under or to enforce any right under s. 103.02, 103.10, 103.13, 103.28, 103.32, 103.455, 103.50, 104.12, 109.03, 109.07 ex, 109.075 or 146.997 or ss. 101.58 to 101.599 or 103.64 to 103.82.

SECTION 4. 146.997 of the statutes is created to read:

146.997 Health care worker protection. (1) Definitions. In this section:

- (a) "Department" means the department of workforce development.
- 17 (b) "Health care facility" means a facility, as defined in s. 647.01 (4), or any hospital, nursing home, community-based residential facility, county home, county

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responder.

1	infirmary, county hospital, county mental health complex, tuberculosis sanatorium
2	or other place licensed or approved by the department of health and family services
3	under s. 49.70, 49.71, 49.72, 50.03, 50.35, 51.08, 51.09, 58.06, 252.073 or 252.076 or
4	a facility under s. 45.365, 51.05, 51.06, 233.40, 233.41, 233.42 or 252.10.
5	(c) "Health care provider" means any of the following:
6	1. A nurse licensed under ch. 441.
7	2. A chiropractor licensed under ch. 446.
8	3. A dentist licensed under ch. 447.
9	4. A physician, podiatrist or physical therapist licensed under ch. 448.
10	5. An occupational therapist, occupational therapy assistant, physician
11	assistant or respiratory care practitioner certified under ch. 448.
12	6. A dietician certified under subch. V of ch. 448.
13	7. An optometrist licensed under ch. 449.
14	8. A pharmacist licensed under ch. 450.
15	9. An acupuncturist certified under ch. 451.
16	10. A psychologist licensed under ch. 455.
17	11. A social worker, marriage and family therapist or professional counselor
18	certified under ch. 457.
19	12. A speech-language pathologist or audiologist licensed under subch. II of ch.
20	459 or a speech and language pathologist licensed by the department of public
21	instruction.
22	13. A massage therapist or bodyworker issued a license of registration under
23	subch. XI of ch. 440.
24	14. An emergency medical technician licensed under s. 146.50 (5) or a first

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1	15. A partnership of any providers specified under subds. 1. to 14.
2	16. A corporation or limited liability company of any providers specified under
3	subds. 1. to 14. that provides health care services.
4	17. An operational cooperative sickness care plan organized under ss. 185.981
5	to 185.985 that directly provides services through salaried employes in its own
6	facility.
7	18. A hospice licensed under subch. IV of ch. 50 accorditing or standard
8	19. A rural medical center, as defined in s. 50.50 (11).
9	20. A home health agency, as defined in s. 50.49 (1) (a).
10	(2) REPORTING PROTECTED. (a) Any employe of a health care facility or of a health
11	care provider who is aware of any information, the disclosure of which is not
12	expressly prohibited by any state law or rule or any federal law or regulation, that
13	would lead a reasonable person to believe any of the following may report that
14	information to any appropriate law enforcement agency, district attorney, U.S.
15	attorney or agency, as defined in s./111.32 (6) (a) of the state; to the employe's
16)	collective bargaining representative; or to any officer, director or other employe of the
<u> </u>	health care facility or health care provider:
18	1. That the health care facility or health care provider or any employe of the
19	health care facility or health care provider has violated any state law or rule or
20	federal law or regulation.
21	2. That there exists any situation in which the quality of any health care service
99	provided by the health care facility or health care provider or by any employe of the

health care facility or health care provider violates any standard established by any

state law or rule or federal law or regulation or any clinical or ethical standard

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- established by a professionally recognized accrediting or standard-setting body and poses a potential risk to public health or safety.
- (b) Any employe of a health care facility or health care provider may initiate, participate in or testify in any action or proceeding in which a violation specified in par. (a) 1. or 2. is alleged.
- (c) Any employe of a health care facility or health care provider may provide any information relating to an alleged violation specified in par. (a) 1. or 2. to any legislator or legislative committee.
- (3) Retaliation prohibited. (a) No health care facility or health care provider and no employe of a health care facility or health care provider may discharge or otherwise retaliate or discriminate against, or threaten to discharge or otherwise retaliate or discriminate against, any person because the person reported in good faith under sub. (2) (a), in good faith initiated, participated in or testified in any action or proceeding under sub. (2) (b) or provided in good faith any information under sub. (2) (c) or because the health care facility, health care provider or employe believes that the person reported or may report in good faith under sub. (2) (a), in good faith initiated, participated in or testified in, or may in good faith initiate, participate in or testify in, any action or proceeding under sub. (2) (b) or provided or may provide in good faith any information under sub. (2) (c).
- (b) No health care facility or health care provider and no employe of a health care facility or health care provider may discharge or otherwise retaliate or discriminate against, or threaten to discharge or otherwise retaliate or discriminate against, any person on whose behalf another person reported in good faith under sub. (2) (a), in good faith initiated, participated in or testified in any action or proceeding under sub. (2) (b) or provided in good faith any information under sub. (2) (c) or

because the health care facility, health care provider or employe believes that another person reported or may report in good faith under sub. (2) (a), in good faith initiated, participated in or testified in, or may in good faith initiate, participate in or testify in, any action or proceeding under sub. (2) (b) or provided or may provide in good faith any information under sub. (2) (c) on that person's behalf.

- (4) Enforcement (a) Subject to par. (b), any employe of a health care facility or health care provider who is discharged or otherwise retaliated or discriminated against, or who is threatened with discharge, retaliation or discrimination, in violation of sub. (3) may file a complaint with the department under s. 106.06 (6). If the department finds that a violation of sub. (3) has been committed, the department may take such action under s. 111.39 as will effectuate the purpose of this section.
- (b) Any employe of a health care facility operated by an agency, as defined in s. 111.32 (6) (a), of the state who is discharged or otherwise retaliated or discriminated against, or who is threatened with discharge, retaliation or discrimination, in violation of sub. (3) may file a complaint with the personnel commission under s. 230.45(1)(L). If the personnel commission finds that a violation of sub. (3) has been committed, the personnel commission may take such action under s. 111.39 as will effectuate the purpose of this section.
- (c) Section 111.322 (2m) applies to a discharge or other retaliatory or discriminatory acts arising in connection with any proceeding under par. (a) or (b).
- (5) CIVIL PENALTY. Any health care facility or health care provider and any employe of a health care facility or health care provider who discharges or otherwise retaliates or discriminates against, or who threatens to discharge or otherwise retaliate or discriminate against, any person in violation of sub. (3) may be required

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to forfeit not more than \$1,000 for a first violation, not more than \$5,000 for a violation committed within 12 months of a previous violation and not more than \$10,000 for a violation committed within 12 months of 2 or more previous violations. The 12-month period shall be measured by using the dates of the violations that resulted in convictions.

Section 5. 230.45 (1) (L) of the statutes is created to read:

230.45 (1) (L) Receive complaints of discharge, retaliation or discrimination under s. 146.997 (4) (a) and, except as provided in sub. (1m), process the complaints in the same manner that employment discrimination complaints are processed under s. 111.39.

SECTION 6. Nonstatutory provisions.

(1) EMPLOYE NOTIFICATION. Within 90 days after the effective date of this subsection, each health care facility, as defined in section 146.997 (1) (b) of the statutes, as created by this act, and each health care provider, as defined in section 146.997 (1) (c) of the statutes, as created by this act, shall inform its employes of their rights and remedies under this act.

SECTION 7. Initial applicability.

(1) Collective Bargaining agreements. This act first applies to an employe of a health care facility, as defined in section 146.997 (1) (b) of the statutes, as created by this act, or of a health care provider, as defined in section 146.997 (1) (c) of the statutes, as created by this act, who is affected by a collective bargaining agreement that contains provisions inconsistent with this act on the day on which the collective bargaining agreement expires or is extended, modified or renewed, whichever occurs first.