

FISCAL ESTIMATE
DOA-2048 N(R1298)

ORIGINAL UPDATED
 CORRECTED SUPPLEMENTAL

LRB or Bill No./Adm. Rule No.
AB 52 (99-0241/3)

Amendment No. if Applicable
ASA 3 (99s0046/2)

Subject
Graduated Driver Licensing (GDL)

Fiscal Effect

State: No State Fiscal Effect

Check columns below only if bill makes a direct appropriation
or affects a sum sufficient appropriation.

Increase Existing Appropriation Increase Existing Revenues
 Decrease Existing Appropriation Decrease Existing Revenues
 Create New Appropriation

Increase Costs - May be possible to Absorb
Within Agency's Budget Yes No
See Long-Range Fiscal Implications below

Decrease Costs

Local: No local government costs

1. Increase Costs
 Permissive Mandatory
2. Decrease Costs
 Permissive Mandatory

3. Increase Revenues
 Permissive Mandatory
4. Decrease Revenues
 Permissive Mandatory

5. Types of Local Governmental Units Affected:
 Towns Villages Cities
 Counties Others _____
 School Districts WTCS Districts

Fund Sources Affected
 GPR FED PRO PRS SEG SEG-S

Affected Ch. 20 Appropriations
20.395(5)(cq)

Assumptions Used in Arriving at Fiscal Estimate

Conclusion

LRBs0046/2 (AB 52 ASA 3) will directly impact approximately 103,600 16 and 17 year old drivers. Cost and revenue impact are as follows:

The Department of Transportation (WisDOT) will incur:

- 1.) \$383,700 in one time costs
 - \$292,700 for 476 DP development days or 2.6 programmers for 9 months to complete computer system changes.
 - \$ 91,000 for public awareness, materials and training.
- 2.) \$41,100 net ongoing cost increase including an additional 1 FTE in DMV for additional customer contacts and processing.
- 3.) \$57,400 net ongoing revenue increase related to instruction permits processed. (Note: This fiscal estimate corrects previous fiscal estimates which neglected to include in the revenue summary, the stated increase in reinstatement fees identified in Section 14.)

Local Costs

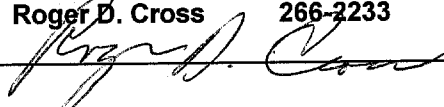
- 1.) Courts incur an indeterminable cost increase and related revenue increase from the additional operating while suspended convictions due to an increase in demerit point suspensions.
- 2.) The Wisconsin Technical College System (WTCS) will incur an indeterminable cost increase and related revenue increase from additional attendees in traffic safety school due to an increase in attendance in point reduction classes.

Long-Range Fiscal Implications This fiscal estimate is revised to reflect costs the department will absorb to facilitate the implementation of the proposed legislation. DOT will redirect programming staff currently committed to computer system redesign efforts and other projects to accomplish the required data processing changes without the appropriation of additional resources. This will result in further delays in these other areas.

Agency/Prepared by: (Name & Phone No.)
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Date
5/7/99



Assumptions Used in Arriving at Fiscal Estimate (continued from page 1)

Basis for Conclusion

SECTION 2 - Additional requirements for obtaining probationary license.

Assumptions

- Applicants under age 18 must have completed 30 hours driving time with 10 hours at night.
 - ◆ If with qualified instructor 1 hour equal to 2 (5 for 10 is max)
- There will be an increase in DMV public contacts related to this requirement.

Fiscal Impact

- \$9,450 ongoing annual cost increase .3 FTE
- Indeterminable potential ongoing local cost and local revenue increase for school districts if high schools choose to offer additional driving time.

SECTION 6 - Length of instruction permits

Assumptions

- Class D (regular) instruction permits are valid for 12 months - all others stay at 6 months.
- WisDOT will need to modify the length of permit on computer systems.
- There will be an increase in DMV public phone/mail contacts related to this change.
- Longer permit results in fewer people needing to renew. There is a corresponding revenue loss and position reduction.

Fiscal Impact

- \$5,000 one time cost for DP development 8 days
- \$9,500 ongoing annual cost increase .3 FTE
- \$62,700 ongoing annual cost decrease 1.7 FTE
- \$352,200 ongoing revenue decrease

SECTION 8 - Prohibits issuance of probationary license to certain individuals

Assumptions

- The department may not issue probationary licenses to anyone under 18 unless they have:
 - ◆ held an instruction permit for at least 6 months
 - ◆ no moving violations resulting in a conviction in 6 month period immediately preceding application
- WisDOT will need to modify issuance system to check for eligibility.
- There will be an increase in DMV public contacts due to this requirement and additional contacts for ineligible applicants.

Fiscal Impact

- \$9,300 one time cost for DP development 15 days
- \$29,000 ongoing annual cost increase .8 FTE

Assumptions Used in Arriving at Fiscal Estimate (continued from page 2)

SECTION 9 - GDL Restrictions

Assumptions

- GDL restrictions apply to any driver with a class D probationary who is under 18 as follows:
- Initial restriction period is 9 months
 - ◆ No passengers other than immediate family in the motor vehicle
 - ◆ No operation between 12 midnight and 5 a.m. unless with parent/guardian or other as defined in section 2.
- Exempts teen safe rider program participants from restrictions
 - ◆ burden is on participant to have proper documentation with them
- DMV computer systems will need to be modified to create the new restrictions and calculate the end date of the restriction.
- There will be an increase in DMV public contacts related to this requirement.

Fiscal Impact

- \$24,900 one time cost for DP development 40 days
 - \$9,500 ongoing annual cost increase .3 FTE
-

Assumptions

- Restrictions are extended 6 months if any of the following occur while under initial restriction period:
 - ◆ offense committed as specified by department rule for which the person is convicted
 - ◆ GDL restrictions are violated
 - ◆ suspension or revocation of the driving privilege except for physical or mental disability
 - ◆ period will not be extended for multiple violations on one day nor from suspensions for which the underlying conviction resulted in an extension.
 - ◆ Driver must be notified by 1st class mail.
- GDL restrictions apply until they expire or until driver turns 18, whichever comes first.
- DMV computer systems will need to be modified to check for violations, compare for same incident, update driver record accordingly and generate customer notification letter.
- There will be an increase in DMV public contacts related to this requirement.

Fiscal Impact

- \$94,500 one time cost for DP development 152 days
 - \$12,600 ongoing annual cost increase .4 FTE
 - \$5,200 annual mailing costs
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Assumption:

- The restriction period stops while the person is suspended or revoked.
- DMV computer systems will need to be modified to check for suspension, recalculate restriction end date, update driver record accordingly and generate customer notification letter.
- There will be an increase in DMV public contacts related to this requirement.

Fiscal Impact

- \$54,700 one time cost for DP development 88 days
- \$3,200 ongoing annual cost increase .1 FTE

SECTION 13 - Instruction Permit fee

Assumption

- Raises the fee Class D instruction permits to \$25.
- DMV computer systems will need to be modified to change the fee in a fee table.
- There will be an increase in DMV public contacts related to this requirement.

Fiscal Impact

- \$3,100 one time cost for DP development 5 days
- \$6,300 ongoing annual cost increase .2 FTE
- \$400,000 ongoing annual revenue increase

Assumptions Used in Arriving at Fiscal Estimate (continued from page 3)

SECTION 14 - Demerit points for probationary drivers

Assumptions

- Doubles demerit points for second and subsequent offenses by probationary drivers, instruction permit holders and unlicensed drivers who would be on probationary status if licensed.
- DMV computer systems will need to be modified to change point calculations.
- Point doubling will result an estimated 350 new suspension cases per year which provide an ongoing cost and revenue increase from 192 reinstatements using an estimated 55% reinstatement rate.

Fiscal Impact

- \$8,100 one time cost for DP development 13 days
- \$4,900 ongoing annual cost increase .2 FTE
- \$9,600 ongoing revenue increase
- Indeterminable ongoing local cost increase

SECTION 17 - Non-statutory provisions

Assumptions

- DOT shall submit proposed rules related to GDL violations to the Legislative Council within 4 months of effective date.
- This requires WisDOT to develop new charge codes to identify GDL violations.

Fiscal Impact

- \$87,100 one time cost for DP development 140 days

SECTION 19 - Effective dates

Assumptions

- There will be a significant need by contract programmer DP project leader to coordinate development efforts with other mandated implementations such as Year 2000 efforts and 1997 Act 84.

Fiscal Impact

- \$6,000 one time cost for DP development 15 days

OTHER FISCAL IMPACT

Assumptions

- WisDOT will coordinate a statewide informational campaign to provide information to the general public and the traffic safety community.
- WisDOT will need to create, revise and produce related forms and materials.
- DMV personnel will need to be trained on GDL laws and related system changes.

Fiscal Impact

- \$50,000 one time cost for statewide informational campaign.
- \$18,000 one time cost for overtime training of DMV field staff that can't be covered during normal hours due to short implementation time-frame.
- \$2,600 one time cost for modifications to Motorist Handbook and related materials used by the general public and traffic safety educators.
- \$20,000 one time cost to replace unused out-of-date motorist handbooks with updated stock.
- \$14,400 ongoing cost for creation/printing of program materials.

FISCAL ESTIMATE WORKSHEET

1999 Session

Detailed Estimate of Annual Fiscal Effect
DOA-2047 (R1298)

ORIGINAL UPDATED
 CORRECTED SUPPLEMENTAL

LRB or Bill No./Adm. Rule No.
LRBs0046/2 (AB 52)

Amendment No.
(ASA 3)

Subject **Graduated Driver Licensing (GDL)**

I. One-time Costs or Revenue Impacts for State and/or Local Government (do not include in annualized fiscal effect):

\$292,700 in one-time data processing development costs

\$90,900 in other implementation costs related to public awareness, materials creation and revision and training.

II. Annualized Costs:

Annualized Fiscal impact on State funds from:

A. State Costs by Category	Annualized Fiscal impact on State funds from:	
	Increased Costs	Decreased Costs
State Operations - Salaries and Fringes	\$ 84,900	\$ -62,700
(FTE Position Changes)	(2.6 FTE)	(-1.7 FTE)
State Operations - Other Costs	18,900	-
Local Assistance		-
Aids to Individuals or Organizations		-
TOTAL State Costs by Category	\$ 103,800	\$ -62,700
B. State Costs by Source of Funds	Increased Costs	Decreased Costs
GPR	\$	\$ -
FED		-
PRO/PRS		-
SEG/SEG-S	103,800	-62,700
III. State Revenues - Complete this only when proposal will increase or decrease state revenues (e.g., tax increase, decrease in license fee, etc.)	Increased Rev.	Decreased Rev.
GPR Taxes	\$	\$ -
GPR Earned		-
FED		-
PRO/PRS		-
SEG/SEG-S	409,600	-352,200
TOTAL State Revenues	\$ 409,600	\$ -352,200

NET ANNUALIZED FISCAL IMPACT

STATE

LOCAL

NET CHANGE IN COSTS \$41,100

\$Indeterminable

NET CHANGE IN REVENUES \$57,400

\$Indeterminable

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