



STATE OF WISCONSIN

Senate Journal

Ninety-Fourth Regular Session

10:00 A.M.

TUESDAY, February 16, 1999

The Senate met.

The Senate was called to order by Senator Fred Risser.

The roll was called and the following Senators answered to their names:

Senators Baumgart, Breske, Burke, Chvala, Clausing, Cowles, Darling, Decker, Drzewiecki, Ellis, Erpenbach, Farrow, Fitzgerald, George, Grobschmidt, Huelsman, Jauch, A. Lasee, Lazich, Moen, Panzer, Plache, Risser, Robson, Roessler, Rosenzweig, Rude, Schultz, Shibilski, Welch, Wirch and Zien – 32.

Absent – Senators Moore – 1.

The Senate stood for a moment of silent meditation.

The Senate remained standing and Senator Clausing led the Senate in the pledge of allegiance to the flag of the United States of America.

The Chair, with unanimous consent, introduced our honored guests a delegation from the Palestinian Legislative Council.

The Council was created a little over 3 years ago as part of the Oslo Agreement.

The United States Agency for International Development is sponsoring a program to increase the capacity of the Legislative Council and provide for procedures to create and maintain a record of activity.

With us today at the Clerk's desk observing our session and procedures are the Honorable Hussam Khader, a member of the Council and Mr. Nabil Isifan, Chief Clerk of the Council.

Please join me in welcoming them to our session today.

INTRODUCTION, FIRST READING AND REFERENCE OF BILLS

Read first time and referred:

Senate Bill 38

Relating to: eligibility for the Wisconsin Housing and Economic Development Authority's property tax deferral loan program.

By Senators Risser, Moen, Erpenbach and Clausing; cosponsored by Representatives Musser, Black, La Fave, Cullen, Miller, Hasenohrl, Ott and Krug.

To committee on **Economic Development, Housing and Government Operations.**

Senate Bill 39

Relating to: outdoor advertising of intoxicating liquor.

By Senator Baumgart; cosponsored by Representatives Morris-Tatum and La Fave.

To committee on **Insurance, Tourism, Transportation and Corrections.**

Senate Bill 40

Relating to: shared revenue payments for former utility property.

By Senators Breske, Rude, Drzewiecki, Wirch, A. Lasee, Robson, Baumgart and Moen; cosponsored by Representatives Hahn, F. Lasee, Brandemuehl, Gard, Skindrud, Sykora, Powers, Leibham, Ott, Meyer, Gronemus, Hutchison, Montgomery, Steinbrink, Johnsrud, Seratti, Plouff, Lassa, Owens and Huber.

To committee on **Economic Development, Housing and Government Operations.**

Senate Bill 41

Relating to: employment of minors 11 years of age in the sale or distribution of newspapers or shoppers guides.

By Senators Wirch, Schultz, Breske, Roessler, George, Rude, Farrow and A. Lasee; cosponsored by Representatives Powers, Bock, Freese, Gard, Handrick, Hoven, Hundertmark, Jeskewitz, Kelso, Kreuser, F. Lasee, Owens, Porter, Ryba, Seratti, Skindrud, Stone, Sykora, Turner, Young, Ziegelbauer and Gundrum.

To committee on **Labor.**

Senate Bill 42

Relating to: qualifications for absentee voting.

By Senators Risser, Robson, Burke, Rude, George, Plache, Welch, A. Lasee, Shibilski, Jauch and Clausing; cosponsored by Representatives M. Lehman, Krug, Bock, Grothman, Urban, Ziegelbauer, Spillner, Black, Cullen, Schooff, Plouff, Plale, J. Lehman, Musser, Meyer, Turner, Colon, Travis, Hasenohrl, Wasserman, Olsen and Duff.

To committee on **Economic Development, Housing and Government Operations.**

Senate Bill 43

Relating to: termination of a tenancy if notice given regarding drug or criminal gang activity.

By Senators Moore, Burke, Erpenbach, Plache, Chvala, Risser, Darling, Panzer, Rosenzweig, Cowles and Roessler; cosponsored by Representatives Turner, Plale, Cullen, Riley, Ziegelbauer, Colon, Black, Ryba, Bock, Boyle, Morris-Tatum, Sinicki, F. Lasee, Kelso, Ladwig, Sykora, Porter, Urban and Powers.

To committee on **Judiciary and Consumer Affairs.**

Senate Bill 44

Relating to: access to public records containing social security account numbers of individuals.

By Senators Erpenbach, Plache, Moore, Rude, Burke, Clausing, Decker, Roessler, Farrow, A. Lasee, Darling and Drzewiecki; cosponsored by Representatives Foti, Schneider, Meyer, Musser, Schooff, Turner, Pohan, Black, La Fave,

Hasenohrl, Plale, Kreuser, Wasserman, Colon, Powers, Bock, Plouff and Boyle.

To committee on **Privacy, Electronic Commerce and Financial Institutions**.

REPORT OF COMMITTEES

The committee on **Agriculture, Environmental Resources and Campaign Finance Reform** reports and recommends:

Assembly Joint Resolution 12

Relating to: urging the members of the Wisconsin delegation to the U. S. Congress to support proposed federal legislation that would provide revenues to Wisconsin from the development of oil and natural gas resources on the outer continental shelf.

Introduction and adoption of Senate amendment 1.

Ayes, 5 – Senators Clausing, Baumgart, Wirch, Schultz and A. Lasee.

Noes, 0 – None.

Concurrence as amended.

Ayes, 5 – Senators Clausing, Baumgart, Wirch, Schultz and A. Lasee.

Noes, 0 – None.

BIRTS, FRED, of Milwaukee, as a member of the Examining Board of Professional Geologists, Hydrologists and Soil Scientists, to serve for the term ending July 1, 2001.

Confirmation.

Ayes, 5 – Senators Clausing, Baumgart, Wirch, Schultz and A. Lasee.

Noes, 0 – None.

EVANS, THOMAS J., of Madison, as a member of the Examining Board of Professional Geologists, Hydrologists and Soil Scientists, to serve for the term ending July 1, 2002.

Confirmation.

Ayes, 5 – Senators Clausing, Baumgart, Wirch, Schultz and A. Lasee.

Noes, 0 – None.

GARN, HERBERT S., of Middleton, as a member of the Examining Board of Professional Geologists, Hydrologists and Soil Scientists, to serve for the term ending July 1, 2000.

Confirmation.

Ayes, 5 – Senators Clausing, Baumgart, Wirch, Schultz and A. Lasee.

Noes, 0 – None.

HALL, ROGER R., of Appleton, as a member of the Examining Board of Professional Geologists, Hydrologists and Soil Scientists, to serve for the term ending July 1, 2002.

Confirmation.

Ayes, 5 – Senators Clausing, Baumgart, Wirch, Schultz and A. Lasee.

Noes, 0 – None.

KARNAUSKAS, ROBERT J., of Pewaukee, as a member of the Examining Board of Professional Geologists, Hydrologists and Soil Scientists, to serve for the term ending July 1, 2001.

Confirmation.

Ayes, 5 – Senators Clausing, Baumgart, Wirch, Schultz and A. Lasee.

Noes, 0 – None.

MAHR, LARRY D., of Oregon, as a member of the Veterinary Examining Board, to serve for the term ending July 1, 2002.

Confirmation.

Ayes, 5 – Senators Clausing, Baumgart, Wirch, Schultz and A. Lasee.

Noes, 0 – None.

MCGUIRE, PATRICK E., of Plymouth, as a member of the Examining Board of Professional Geologists, Hydrologists and Soil Scientists, to serve for the term ending July 1, 2000.

Confirmation.

Ayes, 5 – Senators Clausing, Baumgart, Wirch, Schultz and A. Lasee.

Noes, 0 – None.

MEYER, GEORGE, of Madison, as Secretary of the Department of Natural Resources, to serve for the term ending at the pleasure of the Governor.

Confirmation.

Ayes, 5 – Senators Clausing, Baumgart, Wirch, Schultz and A. Lasee.

Noes, 0 – None.

MICKELSON, DAVID M., of Madison, as a member of the Examining Board of Professional Geologists, Hydrologists and Soil Scientists, to serve for the term ending July 1, 2001.

Confirmation.

Ayes, 5 – Senators Clausing, Baumgart, Wirch, Schultz and A. Lasee.

Noes, 0 – None.

TYLER, E. JERRY, of Oregon, as a member of the Examining Board of Professional Geologists, Hydrologists and Soil Scientists, to serve for the term ending July 1, 2002.

Confirmation.

Ayes, 5 – Senators Clausing, Baumgart, Wirch, Schultz and A. Lasee.

Noes, 0 – None.

UNDERWOOD, JOAN E., of Plymouth, as a member of the Examining Board of Professional Geologists, Hydrologists and Soil Scientists, to serve for the term ending July 1, 2000.

Confirmation.

Ayes, 5 – Senators Clausing, Baumgart, Wirch, Schultz and A. Lasee.

Noes, 0 – None.

Alice Clausing
Chairperson

The committee on **Senate Organization** reports and recommends:

Senate Joint Resolution 7

Relating to: commemorating the achievements and contributions of the Veterans of Foreign Wars of the United States of America on the occasion of its centennial.

Adoption.

Ayes, 5 – Senators Chvala, Risser, Moen, Ellis and Rude.
Noes, 0 – None.

Charles Chvala
Chairperson

PETITIONS AND COMMUNICATIONS

**State of Wisconsin
Ethics Board**

February 9, 1999

To the Honorable the Senate:

The following lobbyists have been authorized to act on behalf of the organizations set opposite their names.

For more detailed information about these lobbyists and organizations and a complete list of organizations and people authorized to lobby the 1999 session of the legislature, visit the Ethics Board's web site at <http://ethics@state.wi.us>

Austin, George E	Overture Foundation, Inc.
Beil, Mary Ann	Milwaukee Public Schools
Beitzel, Peter W	Metropolitan Milwaukee
Association of Commerce	
Bentoff, Jeffrey	City of Milwaukee
Blume, Ed	Wisconsin Association of
Health Underwriters	
Boston, Roy	Enron Corporation
Boyce, Catherine	Plumbers Local 75
Boyce, Catherine	Barr Laboratories
Boyer, Amy	Koch Industries, Inc
Broydrick, Cynthia	Children's Health System,
Inc.	
Broydrick, Cynthia	Barr Laboratories
Broydrick, Cynthia	EDS Electronic Data
Systems Corporation	
Broydrick, William	Children's Health System,
Inc.	
Broydrick, William	Barr Laboratories
Broydrick, William	EDS Electronic Data
Systems Corporation	
Carmen, Samuel	Milwaukee Teachers'
Education Association	
Christianson, Peter	Overture Foundation, Inc.
Chnelich, Joseph	Recording Industry
Association of America Inc	
Driessen, Anthony	Singer Asset Finance
Company, by MultiState Associates Inc	
Edwards, Myra	Milwaukee Public Schools
Essie, Patrick	Distilled Spirits Council of
the United States	
Essie, Patrick	Recording Industry
Association of America Inc	
Farnsworth, Kathleen	Marshfield Clinic
Fassbender, Robert I	Civil Trial Counsel of
Wisconsin	
Fassbender, Robert I	Koch Industries, Inc
Fonfara, Thomas	Singer Asset Finance
Company, by MultiState Associates Inc	
Fonfara, Thomas	Johnson Controls, Inc
Gaston-Mounger, Linda	Milwaukee Teachers'
Education Association	
Gerrard, M William	Monsanto Company
Glover, Jerry	Monsanto Company
Haselow, Douglas	Association for Equity in
Funding, UA	
Hermes, Ronald	Wisconsin Physical Therapy
Association	
Hilbert, Lisa	Wisconsin Physical Therapy
Association	

Hough, James E	Civil Trial Counsel of
Wisconsin	
Krahn, David	Waukesha County
Kuhn, Kathryn	Milwaukee County
Kujawa, Allison	Wisconsin Counties
Association	
Laabs, John	Wisconsin Broadcasters
Association	
Landwehr, Susan M	Enron Corporation
McIntosh, Forbes	Milwaukee Deputy Sheriffs
Association	
McIntosh, Forbes	Barr Laboratories
Mendolla-Buckley, Brenda	Oneida Tribe of Indians of
Wisconsin	
Moore, Thomas E	Distilled Spirits Council of
the United States	
Morgan, Lynn	American Cancer Society
Munson-Regala, Manny	St Paul Fire and Marine
Insurance Company	
Oakley, Kara	Children's Health System,
Inc.	
Oakley, Kara	Barr Laboratories
Oakley, Kara	EDS Electronic Data
Systems Corporation	
Oswald, Joseph	Wisconsin Laborers District
Council	
Peshek, Peter	Omni-America
Peshek, Peter	Wisconsin Dells Visitors and
Convention Bureau	
Peshek, Peter	Lutheran Hospital - La
Crosse, Inc	
Peshek, Peter	Gundersen Clinic, Ltd.
Petak, George	American Cancer Society
Petak, George	Milwaukee Metropolitan
Sewerage District	
Peterson, Craig	Omni-America
Peterson, Craig	Waste Management Inc.
Peterson, Craig	Milwaukee Metropolitan
Sewerage District	
Peterson, Craig	Rime Management Group,
Inc	
Peterson, Craig	American Cancer Society
Radloff, Gary	Association of Wisconsin
HMOs	
Ranous, Jeffrey	American Cancer Society
Reid, William S	Metropolitan Milwaukee
Association of Commerce	
Ronnie, Kevin	City of Milwaukee
Rosenberg, Stuart	Madison Area Builders
Association	
Ryan, Michael	Wisconsin Laborers District
Council	
Strohl, Joseph	Wisconsin Citizen Action
Tenuta, James	Wisconsin Physical Therapy
Association	
Thimke, Mark A	Tecumseh Products
Company	
Tries, John	Omni-America
Ulijasz, Pamela	Rime Management Group,
Inc	
Ulijasz, Pamela	Milwaukee Metropolitan
Sewerage District	
Ulijasz, Pamela	Omni-America

Vaughan, Michael
Insurance Company

Vaughan, Michael
Weiden, Michael
Association

Wiswell, Sr, Jeffrey L
Deputy Sheriffs Association

Wiswell, Sr, Jeffrey L
its service company Philip Morris Mgmt Corp

Wright, Mary
Wrocklage, James
Employers Purchasing Healthcare, Inc

St Paul Fire and Marine

Enron Corporation

Wisconsin Rental Dealers

Wisconsin Sheriffs and

Miller Brewing Company by

Citizens Utility Board

Wisconsin Alliance of

Employers Purchasing Healthcare, Inc

**State of Wisconsin
Ethics Board**

February 16, 1999

To the Honorable the Senate:

The following lobbyists have been authorized to act on behalf of the organizations set opposite their names.

For more detailed information about these lobbyists and organizations and a complete list of organizations and people authorized to lobby the 1999 session of the legislature, visit the Ethics Board's web site at <http://ethics@state.wi.us>

Abelson, Richard
Children & Families

Andersen, Robert
Children & Families

Arnesen, Anne
Children & Families

Beardsley, Daniel
Blomberg, Ken
Association

Blume, Ed
Association

Blume, Ed
Criminal Defense Lawyers

Brien, Nancy
Children & Families

Broydrick, William
Manufacturing Company

Buchen, Elizabeth J.
Carey, Ray
Essie, Patrick
Fitzgerald, Francis
Hanson, Thomas
Fund, Inc

Hanson, Thomas
Association

Hermes, Ronald
Association

Hilbert, Lisa
Association

Jentz, Robert
Company

Jentz, Robert
Krajewski, Thomas
Medical Association

Leonhart, James

Wisconsin Council on

Wisconsin Council on

Wisconsin Council on

Infiltrator Systems Inc

Wisconsin Rural Water

Wisconsin Propane Gas

Wisconsin Association of

Wisconsin Council on

Minnesota Mining and

Eli Lilly and Company

Aurora Health Care, Inc

Infiltrator Systems Inc

Eli Lilly and Company

Attorneys' Title Guaranty

Wisconsin Funeral Directors

Wisconsin Dental Hygienists

Wisconsin Dental Hygienists

Madison Gas and Electric

Customers First! Coalition

Wisconsin Veterinary

NCR Corporation

Liebe, Thomas
Manufacturing Company

Matthews, John
McCoshen, William J
McDowell, Kelly
McDowell, Kelly
Federation

Medaris, Carol
Children & Families

Moore, Thomas E
Morgan, Lynn
Association

Oakley, Kara
Manufacturing Company

Peacock, John
Children & Families

Petak, George
Association

Petersen, Eric J
Peterson, Craig
Association

Phillips, Joe
Federation

Schreiber, Martin
Schreiber, Martin
Federation

Schreiber, Martin
Medical Association

Tenuta, James
Association

Ulijasz, Pamela
Association

Vaughan, Michael
Vornholt, Paul
Weisensel, Russel
Association

Yingling, John

Minnesota Mining and

Aurora Health Care, Inc

Flambeau Mining Company

Fair Aid Coalition

Wisconsin Landscape

Wisconsin Council on

Infiltrator Systems Inc

Badger State Cemetery

Minnesota Mining and

Wisconsin Council on

Badger State Cemetery

Flambeau Mining Company

Badger State Cemetery

Wisconsin Landscape

Fair Aid Coalition

Wisconsin Landscape

Wisconsin Veterinary

Wisconsin Dental Hygienists

Badger State Cemetery

Polk Company, The

Brown County

American Crop Protection

Firststar Corporation

Also available from the Wisconsin Ethics Board are reports identifying the amount and value of time state agencies have spent to affect legislative action and reports of expenditures for lobbying activities filed by organizations that employ lobbyists.

Sincerely,
R. Roth Judd
Executive Director

EXECUTIVE COMMUNICATIONS

**State of Wisconsin
Office of the Governor**

January 25, 1999

To the Honorable, the Senate:

This is to inform you that I am withdrawing the nomination of Lars Johnson for appointment to the Educational Communications Board.

Mr. Johnson has notified my office that due to personal reasons he cannot accept the nomination at this time.

Thank you for your attention to this matter.

Sincerely,
TOMMY G. THOMPSON
Governor

**State of Wisconsin
Office of the Governor**

February 10, 1999

To the Honorable, the Senate:

This is to inform you that I am withdrawing the nomination of James J. Johnson for appointment to the Prison Industries Board.

Mr. Johnson resigned from the Board effective January 29, 1999.

Thank you for your attention to this matter.

Sincerely,
TOMMY G. THOMPSON
Governor

**State of Wisconsin
Office of the Governor**

February 11, 1999

The Honorable, The Senate:

I am pleased to nominate and with the advice and consent of the Senate, do appoint BREWER, ANN E., of Madison, as a member of the Board of Nursing, to serve for the term ending July 1, 2003.

Sincerely,
TOMMY G. THOMPSON
Governor

Read and referred to committee on **Health, Utilities, Veterans and Military Affairs.**

**State of Wisconsin
Office of the Governor**

February 11, 1999

The Honorable, The Senate:

I am pleased to nominate and with the advice and consent of the Senate, do appoint CASH, MAE, of Madison, as a member of the Hearing and Speech Examining Board, to serve for the term ending July 1, 2003.

Sincerely,
TOMMY G. THOMPSON
Governor

Read and referred to committee on **Health, Utilities, Veterans and Military Affairs.**

**State of Wisconsin
Office of the Governor**

February 11, 1999

The Honorable, The Senate:

I am pleased to nominate and with the advice and consent of the Senate, do appoint FLAHERTY, BARBARA M., of DeForest, as a member of the Barbering and Cosmetology Examining Board, to serve for the term ending July 1, 2003.

Sincerely,
TOMMY G. THOMPSON
Governor

Read and referred to committee on **Health, Utilities, Veterans and Military Affairs.**

**State of Wisconsin
Office of the Governor**

February 10, 1999

The Honorable, The Senate:

I am pleased to nominate and with the advice and consent of the Senate, do appoint FRANCO, GEORGE, of Milwaukee, as a member of the Wisconsin Technical College System Board,

to serve for the interim term ending May 1, 1999 and for the full term ending May 1, 2005.

Sincerely,
TOMMY G. THOMPSON
Governor

Read and referred to committee on **Education.**

**State of Wisconsin
Office of the Governor**

February 11, 1999

The Honorable, The Senate:

I am pleased to nominate and with the advice and consent of the Senate, do appoint GERRARD, NANCY A., of La Crosse, as a member of the Real Estate Board, to serve for the term ending July 1, 2003.

Sincerely,
TOMMY G. THOMPSON
Governor

Read and referred to committee on **Economic Development, Housing and Government Operations.**

**State of Wisconsin
Office of the Governor**

February 10, 1999

The Honorable, The Senate:

I am pleased to nominate and with the advice and consent of the Senate, do appoint HAMIK, JANET, of Cross Plains, as a member of the Prison Industries Board, to serve for the interim term ending May 1, 2003.

Sincerely,
TOMMY G. THOMPSON
Governor

Read and referred to committee on **Insurance, Tourism, Transportation and Corrections.**

**State of Wisconsin
Office of the Governor**

February 11, 1999

The Honorable, The Senate:

I am pleased to nominate and with the advice and consent of the Senate, do appoint HAMILTON, SHARON J., of Racine, as a member of the Accounting Examining Board, to serve for the term ending July 1, 2003.

Sincerely,
TOMMY G. THOMPSON
Governor

Read and referred to committee on **Economic Development, Housing and Government Operations.**

**State of Wisconsin
Office of the Governor**

February 11, 1999

The Honorable, The Senate:

I am pleased to nominate and with the advice and consent of the Senate, do appoint HINSMAN, RICHARD E., of Racine, as a member of the Real Estate Board, to serve for the term ending July 1, 2003.

Sincerely,
TOMMY G. THOMPSON
Governor

Read and referred to committee on **Economic Development, Housing and Government Operations.**

**State of Wisconsin
Office of the Governor**

February 11, 1999

The Honorable, The Senate:

I am pleased to nominate and with the advice and consent of the Senate, do appoint KASIK-MILLER, SUSAN A., of Eau Claire, as a member of the Dietitians Affiliated Credentialing Board, to serve for the term ending July 1, 2003.

Sincerely,

TOMMY G. THOMPSON
Governor

Read and referred to committee on **Health, Utilities, Veterans and Military Affairs.**

**State of Wisconsin
Office of the Governor**

February 11, 1999

The Honorable, The Senate:

I am pleased to nominate and with the advice and consent of the Senate, do appoint PFEFFER, ROY T., of Manitowoc, as a member of the Funeral Directors Examining Board, to serve for the term ending July 1, 2003.

Sincerely,

TOMMY G. THOMPSON
Governor

Read and referred to committee on **Health, Utilities, Veterans and Military Affairs.**

**State of Wisconsin
Office of the Governor**

February 11, 1999

The Honorable, The Senate:

I am pleased to nominate and with the advice and consent of the Senate, do appoint RETTLER, RICK H., of Bancroft, as a member of the Examining Board of Architects, Landscape Architects, Professional Engineers, Designers and Land Surveyors, to serve for the term ending July 1, 2003.

Sincerely,

TOMMY G. THOMPSON
Governor

Read and referred to committee on **Economic Development, Housing and Government Operations.**

**State of Wisconsin
Office of the Governor**

February 11, 1999

The Honorable, The Senate:

I am pleased to nominate and with the advice and consent of the Senate, do appoint SHAIN, MARK E., of Greenwood, as a member of the Auctioneer Board, to serve for the term ending May 1, 2003.

Sincerely,

TOMMY G. THOMPSON
Governor

Read and referred to committee on **Labor.**

**State of Wisconsin
Office of the Governor**

February 11, 1999

The Honorable, The Senate:

I am pleased to nominate and with the advice and consent of the Senate, do appoint SKIC-LOY, MARIE M., of Merrill,

as a member of the Auctioneer Board, to serve for the term ending May 1, 2003.

Sincerely,

TOMMY G. THOMPSON
Governor

Read and referred to committee on **Labor.**

**State of Wisconsin
Office of the Governor**

February 11, 1999

The Honorable, The Senate:

I am pleased to nominate and with the advice and consent of the Senate, do appoint SLEIGHT, DR. BEVIER H., III, of Wisconsin Rapids, as a member of the Chiropractic Examining Board, to serve for the term ending July 1, 2003.

Sincerely,

TOMMY G. THOMPSON
Governor

Read and referred to committee on **Health, Utilities, Veterans and Military Affairs.**

**State of Wisconsin
Office of the Governor**

February 10, 1999

The Honorable, The Senate:

I am pleased to nominate and with the advice and consent of the Senate, do appoint STRAND, DR. RICHARD J., of La Crosse, as a member of the Dentistry Examining Board, to serve for the term ending July 1, 2003.

Sincerely,

TOMMY G. THOMPSON
Governor

Read and referred to committee on **Health, Utilities, Veterans and Military Affairs.**

**State of Wisconsin
Office of the Governor**

February 11, 1999

The Honorable, The Senate:

I am pleased to nominate and with the advice and consent of the Senate, do appoint TREFFERT, DR. DAROLD A., of Fond du Lac, as a member of the Medical Examining Board, to serve for the term ending July 1, 2003.

Sincerely,

TOMMY G. THOMPSON
Governor

Read and referred to committee on **Health, Utilities, Veterans and Military Affairs.**

CALENDAR OF FEBRUARY 16, 1999

Senator Chvala, with unanimous consent, asked that the appointment of Charles H. Thompson be referred to committee on **Senate Organization.**

Senator Chvala, with unanimous consent, asked that all the appointments except for Peter Fox, Jon E. Litscher and Dr. Linda Stewart be taken up en masse.

LEAVES OF ABSENCE

Senator Chvala, with unanimous consent, asked that Senator Moore be granted a leave of absence for part of today's session.

BIRTS, FRED, of Milwaukee, as a member of the Examining Board of Professional Geologists, Hydrologists and Soil Scientists, to serve for the term ending July 1, 2001.

Read.

EVANS, THOMAS J., of Madison, as a member of the Examining Board of Professional Geologists, Hydrologists and Soil Scientists, to serve for the term ending July 1, 2002.

Read.

GARN, HERBERT S., of Middleton, as a member of the Examining Board of Professional Geologists, Hydrologists and Soil Scientists, to serve for the term ending July 1, 2000.

Read.

HALL, ROGER R., of Appleton, as a member of the Examining Board of Professional Geologists, Hydrologists and Soil Scientists, to serve for the term ending July 1, 2002.

Read.

KARNAUSKAS, ROBERT J., of Pewaukee, as a member of the Examining Board of Professional Geologists, Hydrologists and Soil Scientists, to serve for the term ending July 1, 2001.

Read.

MAHR, LARRY D., of Oregon, as a member of the Veterinary Examining Board, to serve for the term ending July 1, 2002.

Read.

MCGUIRE, PATRICK E., of Plymouth, as a member of the Examining Board of Professional Geologists, Hydrologists and Soil Scientists, to serve for the term ending July 1, 2000.

Read.

MICKELSON, DAVID M., of Madison, as a member of the Examining Board of Professional Geologists, Hydrologists and Soil Scientists, to serve for the term ending July 1, 2001.

Read.

TYLER, E. JERRY, of Oregon, as a member of the Examining Board of Professional Geologists, Hydrologists and Soil Scientists, to serve for the term ending July 1, 2002.

Read.

UNDERWOOD, JOAN E., of Plymouth, as a member of the Examining Board of Professional Geologists, Hydrologists and Soil Scientists, to serve for the term ending July 1, 2000.

Read.

VAN BOGAERT, CYNTHIA A., of Oregon, as a member of the Employe Trust Funds Board, to serve for the term ending May 1, 2001.

Read.

The question was: Confirmation?

The ayes and noes were required and the vote was: ayes, 32; noes, 0; absent or not voting, 1; as follows:

Ayes – Senators Baumgart, Breske, Burke, Chvala, Clausing, Cowles, Darling, Decker, Drzewiecki, Ellis, Erpenbach, Farrow, Fitzgerald, George, Grobschmidt, Huelsman, Jauch, A. Lasee, Lazich, Moen, Panzer, Plache, Risser, Robson, Roessler, Rosenzweig, Rude, Schultz, Shibilski, Welch, Wirch and Zien – 32.

Noes – None.

Absent or not voting – Senator Moore – 1.

Confirmed.

FOX, PETER, of Madison, as Secretary of the Department of Employment Relations, to serve for the term ending at the pleasure of the Governor.

Read.

The question was: Confirmation?

The ayes and noes were required and the vote was: ayes, 32; noes, 0; absent or not voting, 1; as follows:

Ayes – Senators Baumgart, Breske, Burke, Chvala, Clausing, Cowles, Darling, Decker, Drzewiecki, Ellis, Erpenbach, Farrow, Fitzgerald, George, Grobschmidt, Huelsman, Jauch, A. Lasee, Lazich, Moen, Panzer, Plache, Risser, Robson, Roessler, Rosenzweig, Rude, Schultz, Shibilski, Welch, Wirch and Zien – 32.

Noes – None.

Absent or not voting – Senator Moore – 1.

Confirmed.

LITSCHER, JON E., of Lake Mills, as Secretary of the Department of Corrections, to serve for the term ending at the pleasure of the Governor.

Read.

The question was: Confirmation?

The ayes and noes were required and the vote was: ayes, 32; noes, 0; absent or not voting, 1; as follows:

Ayes – Senators Baumgart, Breske, Burke, Chvala, Clausing, Cowles, Darling, Decker, Drzewiecki, Ellis, Erpenbach, Farrow, Fitzgerald, George, Grobschmidt, Huelsman, Jauch, A. Lasee, Lazich, Moen, Panzer, Plache, Risser, Robson, Roessler, Rosenzweig, Rude, Schultz, Shibilski, Welch, Wirch and Zien – 32.

Noes – None.

Absent or not voting – Senator Moore – 1.

Confirmed.

STEWART, DR. LINDA, of Milwaukee, as Secretary of the Department of Workforce Development, to serve for the term ending at the pleasure of the Governor.

Read.

The question was: Confirmation?

The ayes and noes were required and the vote was: ayes, 33; noes, 0; absent or not voting, 0; as follows:

Ayes – Senators Baumgart, Breske, Burke, Chvala, Clausing, Cowles, Darling, Decker, Drzewiecki, Ellis, Erpenbach, Farrow, Fitzgerald, George, Grobschmidt, Huelsman, Jauch, A. Lasee, Lazich, Moen, Moore, Panzer, Plache, Risser, Robson, Roessler, Rosenzweig, Rude, Schultz, Shibilski, Welch, Wirch and Zien – 33.

Noes – None.

Absent or not voting – None.

Confirmed.

REFERRALS AND RECEIPT OF COMMITTEE REPORTS CONCERNING PROPOSED ADMINISTRATIVE RULES

Senate Clearinghouse Rule 98–127

Relating to lie detector testing of sex offenders who are in community placements.

Submitted by Department of Health and Family Services.

Report received from Agency, February 11, 1999.

Referred to committee on **Insurance, Tourism, Transportation and Corrections**, February 16, 1999.

Senate Clearinghouse Rule 98-135

Relating to the registration and regulation of auctioneers and auction companies.

Submitted by Department of Regulation and Licensing.

Report received from Agency, February 11, 1999.

Referred to committee on **Labor**, February 16, 1999.

Senate Clearinghouse Rule 98-171

Relating to construction contractors.

Submitted by Department of Revenue.

Report received from Agency, February 10, 1999.

Referred to committee on **Economic Development, Housing and Government Operations**, February 16, 1999.

Senate Clearinghouse Rule 98-186

Relating to risk based capital for health insurers.

Submitted by Office of the Commissioner of Insurance.

Report received from Agency, February 12, 1999.

Referred to committee on **Insurance, Tourism, Transportation and Corrections**, February 16, 1999.

The committee on **Education** reports and recommends:

Senate Clearinghouse Rule 98-104

Relating to procurement policies and procedures; district budget, audit and finance; and district reporting of student participation in compulsory school attendance, post-secondary options and technical preparation programs.

No action taken.

Richard Grobschmidt
Chairperson

SECOND READING AND AMENDMENTS OF SENATE JOINT RESOLUTIONS AND SENATE BILLS

Senate Joint Resolution 7

Relating to: commemorating the achievements and contributions of the Veterans of Foreign Wars of the United States of America on the occasion of its centennial.

Senator Zien, with unanimous consent, asked that all members of the Senate be made coauthors of **Senate Joint Resolution 7**.

Read.

Adopted.

SECOND READING AND AMENDMENTS OF ASSEMBLY JOINT RESOLUTIONS AND ASSEMBLY BILLS

Assembly Joint Resolution 12

Relating to: urging the members of the Wisconsin delegation to the U. S. Congress to support proposed federal legislation that would provide revenues to Wisconsin from the development of oil and natural gas resources on the outer continental shelf.

The question was: Adoption of Senate amendment 1 to **Assembly Joint Resolution 12**?

Adopted.

Concurred in as amended.

ANNOUNCEMENTS, ADJOURNMENT HONORS AND REMARKS UNDER SPECIAL PRIVILEGE

Senator Schultz, with unanimous consent, asked that when the Senate adjourn, it do so in memory of Dennis Huebner of his staff who passed away February 12.

Senator Risser, with unanimous consent, asked that when the Senate adjourn, it do so in honor of Rob Miller of the Senate Chief Clerk's staff who is celebrating his 35th birthday today.

Senator Jauch, with unanimous consent, asked that when the Senate adjourn, it do so in honor of our two guests from the newly formed nation of Palestine the Honorable Hussam M. Khader, a member of the Council and Nabil Isifan, Chief Clerk of the Council of Palestine.

Senator Risser, with unanimous consent, appointed Senators Moore, Plache, Cowles and Panzer to act as escorts to his Excellency the Governor.

Senator Chvala, with unanimous consent, asked that all action be immediately messaged to the Assembly.

Senator Chvala, with unanimous consent, asked that the Senate recess until 1:50 P.M..

10:44 A.M.

RECESS

1:50 P.M.

The Senate reconvened.

Senator Risser in the chair.

Senator Chvala, with unanimous consent, asked that the Senate recess for the purpose of convening in a joint convention to receive the Governor's budget message and adjourn upon the introduction of the budget bill.

1:54 P.M.

RECESS

IN ASSEMBLY CHAMBER IN JOINT CONVENTION

The President of the Senate in the Chair.

The committee to await upon the Governor appeared with his excellency the Governor, who delivered his budget message as follows:

BUDGET ADDRESS

Speaker Jensen, President Risser, Members of the Legislature, Constitutional Officers, Honorable Justices of the Supreme Court, members of the Cabinet, distinguished guests, ladies and gentlemen.

The past few weeks, we looked to the future. As we took our oaths of office and later celebrated the excellent state of our state, we marked the splendor of the present day, pointed with excitement to the new day that awaits us, and talked about the unwavering Wisconsin spirit that drives us to be the nation's pioneers on the frontiers of possibility of the next century.

Today, the talk about the future ends. It is now time to take our first steps forward into the third millennium. For Wisconsin is where the future begins.

Ladies and gentlemen, the biennial budget I present to you this afternoon builds the bridge for us to cross from the shining

success of the 20th century into the boundless opportunity of the 21st century.

My budget is a blueprint for strength. A map for leading a nation forward and building a dynamic new era of prosperity for our families.

Last month in my state of the state address, I gave you bold proposals for stronger children, healthier families, better schools and vibrant communities.

Today, I deliver the remainder of my 1999–2001 budget, featuring a new Stewardship program, innovative initiatives on crime and corrections, a stronger University of Wisconsin System, and the largest middle–class tax cut in state history.

The centerpiece of this budget is a fundamental restructuring of how we tax our citizens and corporations so we fortify our state for the journey into the 21st century.

But as we go forth, we must remind ourselves about the appropriate role of government in our society, for this gets at the heart of balancing the goals of lowering taxes while providing services that our citizens expect.

During the past decade, we worked hard together to change how government works in Wisconsin.

State government no longer plays the role of the domineering big brother, but that of a limited partner – subservient to the people; helping us help ourselves; embracing the belief that the people always know best.

Therefore, as we move forward into the next century, we must remain true to our principles of a limited government and the unlimited potential of our people.

Perhaps these principles were articulated most clearly by our friend, Ronald Reagan, who celebrated his 88th birthday this month. I want to share with you a quote from President Reagan that captures the essence of our government philosophy. It ends with three powerful words we must never forget:

”We who live in free market societies believe that growth, prosperity and ultimately human fulfillment are created from the bottom up, not the government down. ... Trust the people.”

Indeed, this budget trusts the people – putting more power in their hands and more money in their pockets.

And this budget provides the right balance in meeting our priorities of cutting taxes and government as well as the basic demands for services and protection by our people.

As I hand this budget off to this august body of legislators, keep in mind that striking this balance and governing responsibly means we must acknowledge certain realities. Such as:

- We cannot call for tax cuts of any sort while advocating for expanding the role of state government and substantially increasing state spending.
- We cannot pass strong legislation that protects our personal freedoms by taking criminals off our streets and making them serve their full sentences, then criticize the growth of our corrections department and its effect on our state budget.
- We cannot talk seriously about cutting property taxes, then call for the removal of spending caps and cost controls on public schools.
- And we cannot talk about further reductions in property taxes – which I remind everyone is a local tax not a state tax – without also talking about further controls on local spending.

We can all take pride that Wisconsin operates one of the leanest, most efficient state governments in America. State government delivers a remarkable bang for the taxpayers buck — doing more with less through efficient operations and cutting–edge technology.

The numbers speak for themselves:

- The size of Wisconsin state government is the third smallest in America in terms of total employees and the fourth

smallest when you just consider full–time positions. Let me repeat – we have the third smallest bureaucracy in the nation. In fact, we would have to hire nearly 14,000 full–time workers just to hit the national average. This is a dramatic improvement from 1987 when we ranked 18th and were above the national average.

- When it comes to state spending per capita, we’re the 14th smallest government in America – again, well below the national average and an improvement of ten spots from 1987.
- Of our state spending, most of it goes back to local government for property tax relief and local services. Sixty–one cents on every dollar the state collects is given to local government. In fact, the state only spends 23 cents of every dollar on its own operations.

- And in the last four years, we cut state agencies by 10 percent when you appropriately exclude the department of corrections and the UW System. The growth in those two agencies comes from meeting two high priorities of our people and this Legislature – keeping our streets safe and our children well–educated.

The budget I present to you today makes permanent those 10 percent reductions to the base of those agencies and improves the fiscal management of state government. To keep our high AA+ bond rating, as well as work toward a AAA rating, we must keep any increases in bonding to 3.5 percent or less. And we should increase the state’s 1 percent budget balance to 1.1 percent this biennium and 2 percent by 2002.

Ladies and gentlemen, this is a fiscally conservative and responsible budget that prepares Wisconsin for the 21st century. And I would gently remind my friends in this chamber that this is the seventh biennial budget I am presenting to the Legislature — each has included a tax cut and each has come back to me with higher spending than I sent to you.

Wisconsin state government is lean and clean. And it’s because of our hard work and determination in transforming Wisconsin into a state that serves its people.

Taxes

Together, in this chamber, we have cut taxes 87 times during the past 12 years, saving taxpayers a remarkable \$8 billion.

We reduced income tax rates from 7.9 percent to 6.77 percent, eliminated the gift and inheritance taxes, and remained the only state with a 60 percent capital gains exemption.

We completely eliminated taxes for our poorest citizens, ended the foolish marriage penalty, and indexed our tax brackets.

And thanks to cost controls and two–thirds funding of local schools, we reduced property taxes by \$1.2 billion – the only state in America to provide such a dramatic cut without raising other taxes to pay for it.

And last year, we exempted computers and related equipment from the personal property tax – making sure the jobs of tomorrow grow right here in Wisconsin.

Thanks to our aggressive tax–cutting ways, the average Wisconsin family is paying \$5,600 less in taxes today. That’s real money in the pocketbooks of our families.

Today, the state and local tax burden on our citizens is at its lowest level in 18 years based on ability to pay – since the year President Reagan took the oath of office.

But there is much more work to do. We must build upon our belief that people can spend their money more wisely than government can. The principle that less produces more when it comes to taxes and revenue.

So today, we say loud and clear to the people of Wisconsin: ”It’s your money. Keep it.”

No more backhanded ways at tax relief – taking too much money from the paychecks of our workers then returning a portion in April through a plethora of confusing tax credits and deductions.

From now on, we're just not going to take it from you in the first place.

We're going to fundamentally change the way we raise revenue in this state through our tax system. It's going to be simpler, fairer and lower. A system that trusts the people.

Here's how our Trust the People Tax Plan works:

Simpler

We start by making our tax system simpler. The average Wisconsin family should be able to do their own taxes without having to hire an accountant.

Therefore, we're going to take the school property tax rent credit, the dependent credit, the working families credit, the elderly credit and an assortment of miscellaneous deductions and roll them into one new personal tax exemption worth \$700 for each taxpayer, spouse and dependent. In other words, a family of four would receive a new and simple \$2,800 deduction.

Seniors would receive an additional \$250 as part of their exemption for a total of \$950.

And the Department of Revenue is going to produce a new state income tax form that makes it easier for people to understand and file their returns.

The result will be a much simpler and less confusing system.

Fairer

Next we make the system more fair.

From Washington, D.C., to Washington state, everyone talks about cutting taxes for the middle class. Unfortunately, no one's ever really done it in a simple, constructive manner.

Until today.

Our tax cuts are going right smack to the middle. Here's how:

1. We create a fourth bracket at \$150,000 so that we can redirect most of the money for tax cuts to middle- and lower-income families.
2. We federalize the standard deduction and raise those eligible for it to \$80,150 for couples - pouring money right into the heart of the middle-class.
3. Then we increase the standard deduction by nearly \$4,000 for couples and \$2,000 for individuals, further helping the middle-class.
4. And finally, we raise the maximum married couple credit from \$385 to \$480 to provide greater assistance to our lower-income couples.

These changes will put in place a more fair and progressive tax structure so that all future tax cuts go directly to the people who need them most.

Lower

And then we cut the rates -- for each and every taxpayer in Wisconsin.

We cut tax rates from 6.77 to 6.75 for the new top bracket and 6.50 for the new main bracket.

And the two bottom brackets would drop to 6.15 and 4.60, respectively.

In all, we slice income taxes by \$300 million and give the average taxpayer a 5.2 percent tax cut. This plan puts us well beyond our promise to cut taxes 10 percent by 2002.

And it pours a remarkable 95 percent of the money into reducing taxes for families earning less than \$75,000.

Finale

What does this all add up to for Wisconsin families? The largest income tax cut directed at the middle-class in our state's history.

As you can see, the tax relief flows right to the middle. The greatest number of filers in Wisconsin fall between \$30,000 and \$50,000 - and they reap the greatest rewards.

Real relief for real families like the ones joining us today. Please help me welcome three families who put a face on the need to cut taxes.

Marty and Julie Yeager represent the greatest percentage of filers in Wisconsin, those with earnings in the 50s. They will see a \$225 tax cut.

And we welcome the John and Fran Rudig family of Wauwatosa and the Mike and Marty Hussey family of Columbus. Each family works hard for earnings in the 40s. They and other families in this income range will reap the biggest benefit -- a \$332 tax cut. This represents a 15 percent decrease in their tax liability as a percent of their income.

We promised our families a middle-class tax cut. Today, we deliver. Let's get it passed together.

And we're not done cutting tax rates. While this plan puts us ahead of pace to meet our promise of cutting the main rate to 6.28 by 2002, it remains my goal to push that rate below 6 percent. Doing so means that the first draw on any new revenue generated by economic growth must go back to the taxpayers through deeper cuts.

Let's continue to make sure our taxpayers profit the most from our strong economy.

We seek to spur greater economic growth not just by restructuring our income tax system but our corporate tax system. We must make Wisconsin more competitive with its industrial Midwest peers by moving to combined reporting with sales as the single factor to apportion corporate income taxes.

Our neighboring states already use these systems in some form. And our intention to switch to single factor already is paying dividends by the decision of Rockwell to move its corporate headquarters to Milwaukee. Surely, more companies will follow and that means more jobs.

Let's also spur business development by further whittling personal property taxes. My budget proposes a \$12 million property tax exemption for ATMs, cash registers, fax machines and copiers - the basic tools of business and commerce.

Make no mistake about it - Wisconsin is the state where companies are coming to grow and prosper. We've gone from the state that lost Kimberly Clark to Texas to the state that lured Rockwell away from California and Illinois. And it's because of our unwavering commitment to cut taxes and government red tape.

While our tax policies are providing families with good-paying jobs, they're also helping them buy homes and stay in them.

Although property taxes are a local tax, the state can still take steps to further help control and cut them. So let's:

- Add \$12 million to the Homestead tax credit.
- Maintain our commitment to funding two-thirds of public schools, cost controls, and assistance to local governments through shared revenue.
- And pass the constitutional amendment on April's ballot that will direct the lottery credit solely to Wisconsin homeowners.

So there you have it - the most fundamental and dramatic restructuring of our tax system in generations. Simpler, Fairer, and most of all, Lower.

This tax reformation etches in stone our state's abiding faith in its people. It invests in our future by trusting the people to build a stronger society in the frontiers of possibility.

Agriculture

For good reason, we have made farmers among the greatest benefactors of our tax cuts through the years. Fortifying the state's economic base for the next century includes strengthening our bread and butter - agriculture.

Therefore, we should replace an outdated Farmland Preservation program with a new initiative that ties tax relief directly to sound conservation practices.

The old system was largely based on property tax rates. But since we've reduced taxes on farmland, the value of the credit has diminished. Our plan creates a new \$35 million Conservation Tax Credit program which provides participating farmers an average tax break of \$625.

This plan achieves two very important goals: keeping valuable farmland in production and providing important property tax relief for farmers.

Today, record crops are being harvested, farmland values are up, and our proud dairy farmers experienced record high milk prices last year...while corporate farms in California stumbled. Quality, it seems, does count for something.

Wisconsin farmers produce the highest quality products in the world and we must make sure they are on every store shelf and dining room table from Stevens Point to San Francisco to Singapore.

Therefore, we should provide the International Agricultural Exports Initiative with \$300,000 to market our products abroad, opening new opportunities for our farmers in the global marketplace. Our farmers deserve it.

And I would like to introduce two brothers who exemplify the unparalleled quality of agriculture in Wisconsin. Bob and Fred Uphoff of the Town of Dunn recently received the Governor's Leadership Award for Livestock and Poultry Production as well as the prestigious Steward of the Land Award from the American Farmland Trust. Gentlemen, thank you for setting a high standard of excellence in farming. You make the entire state proud.

The Uphoffs are hog farmers and we all know that industry is going through tough times. Together we recently provided low-interest loans to hog farmers, and my administration plans to help further by serving more pork in its institutions and programs.

And finally, we need to help grow the new and promising sectors of our agriculture economy.

For example, fish farming is a swimming business. We can help spawn new entrepreneurs in this endeavor by developing a \$3 million state-of-the-art aquaculture center in Ashland, providing the latest techniques and practical applications of this rapidly growing industry.

New tax credits, enhanced farmland policy and strong investments in the markets of tomorrow will help our farmers plant the seeds for continued growth in the frontiers of possibility.

Higher Education

No matter what economic fields we plow in the next century – the tools to cultivate success are forged in the classroom.

In my State of the State, we spent a great deal of time talking about our K–12 public schools and early childhood development. In this budget, we're raising the bar for our students, teachers and schools and making them accountable to parents and taxpayers.

Our \$3 billion increase in local school aids and bold educational reforms reinforce our commitment to public education. Our investments make the K–12 system a rich soil from which fertile imaginations will grow and blossom to one day take root in our technical college and university systems. Two systems we seek to further strengthen.

As much as 80 percent of the fastest growing jobs in the future will require technical training. For our students to compete and succeed in that market, they must have the job skills taught by the Wisconsin Technical College System.

Therefore, I propose creating a \$3.3 million Governor's Challenge Grant Program to make a technical education more accessible to our youth. High school students with a B average would be eligible for a \$500 grant towards tuition at a WTCS school.

These colleges prepare students for high-demand, high-paying careers. Together, let's give these students a break by making technical college more affordable.

The crown jewel of our education system is the University of Wisconsin System – an incubator of ideas that improve our economy and better the condition of our society. The UW stands as a bright beacon of knowledge that will guide us forward on our journey into the new millennium.

So today, I present to you a \$66 million investment in the UW System and our future.

We begin with the University of Wisconsin–Madison, one of the nation's leading education and research institutions.

Its hallowed halls are the birthplace of landmark discoveries, from revolutionizing the dairy industry and discovering vitamin D to mapping living DNA.

The UW–Madison remains one the world's great laboratories of innovation – and the products of its research netted the university \$18 million in royalties and licensing fees last year alone.

To keep the University of Wisconsin on the cutting-edge of the nation's public research universities, we should support a new Madison Initiative — a \$30 million investment in the campus and the discoveries of tomorrow.

The Madison Initiative invests directly in facilities renewal, preventive maintenance and library acquisition – upgrading laboratories and computer resources.

Also, the Madison Initiative would attract and keep world-class faculty with competitive salaries, stimulate increased federal and privately supported research, enhance Wisconsin's competitiveness in the global economy, and generate new high-tech businesses from cutting-edge research.

The initiative particularly seeks to build upon the University of Wisconsin's national leadership in biotechnology, providing resources for faculty and courses in biomedical engineering, computer engineering and biotechnology.

In addition, we seek \$1 million to create a non-profit venture capital company to invest in biotechnology projects and transfer discoveries to the private sector for the benefit of everyone.

The Madison Initiative is a dramatic investment that matches the boldness of our flagship university, and its benefactors will be the people of Wisconsin.

Our proposed investments in higher education rightfully reach beyond the Madison campus as well, bolstering the strongest system of universities in America. For the entire UW System, this budget invests:

- \$12.5 million in library and acquisition capabilities, including expansion of electronic information resources and hiring additional student IT workers.
- \$3 million to expand international education opportunities, including a new undergraduate program in global studies at UW–Milwaukee.
- And \$2.5 million for undergraduate academic and career advising to help our students focus on their individual goals once they reach a UW campus.

Finally, our budget builds on one of the greatest strengths of the university system – its accessibility.

A UW education remains the best bargain for the buck in America: tuition is the 10th lowest in the Big Ten and accessibility ranks 11th best in the entire nation.

However, we seek to make our universities even more accessible by:

- Spending an additional \$700,000 to prepare minority high school students for college – building on efforts to attract more minorities to our campuses.
- Increasing student financial aid by 12 percent over the biennium – an \$8.7 million increase — and providing greater flexibility in setting the Wisconsin Higher Education Grant formula.
- And providing the Board of Regents greater flexibility to meet the resource needs of the university system – making sure the UW System remains dynamic and strong.

Our plan is a bold new investment in higher education that will return great dividends for our families, our economy and our state.

Just as there are no limits to our students' imaginations, there are no limits to the greatness of the Wisconsin education system in the frontiers of possibility.

Corrections

If new futuristic discoveries and technologies can help us grow our economy and better educate our children – it can certainly provide for the safety of our families.

We have been diligent in our efforts to be one of the safest states in America, so today we put the latest technological innovations to work fighting crime in our streets.

The new Law Enforcement Technology Initiative is a \$22 million investment in state-of-the-art technology that will link all facets of our justice and law enforcement systems to better serve and protect.

This initiative empowers those on the front lines to quickly and efficiently access vital information – cutting through red tape and cutting down on time.

To assist our men and women who wear the badge, I am also allocating more than a half-million dollars for a Law Enforcement Training Fund to help train new recruits and provide advanced training for veterans – both on the state and local level.

We will be no less aggressive in deterring and investigating criminal activity in all corners of the state. This budget provides \$250,000 to beef up the state's crime lab in Wausau to better coordinate field response activities, train law enforcement and reduce response times.

The proper training, the proper tools – Joe Friday meets Robo Cop. Wisconsin's law enforcement will be the best prepared and outfitted in the country. I would like to introduce Sheriffs Gary Hamblin and Steve Fitzgerald who represent the strong partnership between the state and local law enforcement to protect our citizens.

The technology we use on the front end of our daily battle with crime will also be applied on the back end. I am earmarking \$6 million to upgrade technology in the Department of Corrections – including a quarter million dollars to fund literacy software at correctional institutions around the state.

Getting tough on crime has a price. Plain and simple it means our prison population will grow. We will not back away from our commitment of keeping those who break the law behind bars.

So we must meet the challenge of a crowded prison system not just through new correctional institutions but with innovative rehabilitation and crime prevention programs.

Our investments in early childhood, education and welfare reform will help steer our young people away from crime. But we can bolster these efforts by adding \$6 million to the Youth Aids program to prevent troubled youth from becoming incarcerated adults.

If someone commits a crime, however, they will do the time. This budget provides staff for four new correctional facilities and one expansion; Supermax, Redgranite, the Milwaukee

Probation and Parole Facility, New Lisbon and the Ellsworth A-O-D-A Unit

It also provides money to expand the sexual predator evaluation unit, sufficiently fund the sex offender registry program, and staff the 300-bed Brewer Creek Treatment Center for sexual predators.

And we will work with our great partners in fighting crime – the counties – to further relieve prison crowding by leasing unused space in their jails.

These additions will increase our prison system's capacity, but common sense tells us that simply building prisons is not the sole solution to the problem at hand.

We will tackle the issue of recidivism head-on by targeting the very core of its source – drugs, alcohol and a lack of job skills. For too many offenders alcohol and drug addiction is the chain that binds them to a life of crime. Let's help free them by committing an additional \$2 million to rehabilitation programs in our prisons.

We must also teach inmates job skills and a work ethic. If we allow inmates to exit prison unprepared for the workforce, we are failing the inmate, the taxpayer and society.

Just look at the success of the Computer Recycling Project at Taycheedah Correctional Institution. The women prisoners at this institution take discarded computers otherwise destined for landfills, refurbish and upgrade them, then give them to schools or senior centers. In the process, these women are learning marketable technical skills that will allow them to get jobs in the high-demand, high-paying computer industry after prison.

And the odds of these women returning to prison drops dramatically. A meaningful job is probably the most effective weapon we have in fighting recidivism.

Therefore, we must do more to teach prisoners work skills and prepare them for transitioning into the workforce after serving their sentences.

Today, I am proposing the creation of two Department of Corrections Work Houses — 150-bed "job-skill" dormitories. They will house pre-release inmates who will work in the community at market wage jobs then return to prison after their shift.

Inmates will put in an honest day's work for an honest wage. In turn, they will pay for their room and board, clothing, medical costs and any child support and victim restitution. And the real-world work experience they gain will ease the transition back into society and help them stay out of trouble.

Imagine if you will, a corrections initiative that reduces recidivism, provides badly needed workers for employers, and saves taxpayers' money. A smart way to tackle crime.

Let us work together to make sure the frontiers of possibility provide for a safe journey for our families as well as new opportunities for everyone – including those with a troubled past.

Tobacco Settlement

A safe and secure Wisconsin family in the 21st century will also mean they are healthy.

We have been waging a battle with deadly diseases and the root of their existence for years – especially the harmful side effects of tobacco use.

The state has taken a multi-pronged approach – cancer control and prevention grants, A-O-D-A programs, funding for the UW Cancer Research Center, the McCardle Lab for Cancer Research, and the Center for Tobacco Research.

We've worked hard to deny minors access to tobacco, and we've created new education and prevention programs for our youth like the one named after our departed friend Tom Melvin.

We have been fighting this battle for years and have spent millions of dollars doing it. Our fight has now been validated. Thanks to the efforts of Attorney General Jim Doyle, a team of

dedicated Wisconsin lawyers, and states across America, Wisconsin and others will begin receiving multi-million dollar payments from tobacco companies. To the president and Congress, who have thoughts of cashing in on our hard work, we say: "Keep your hands off. This money belongs to Wisconsin families."

This biennium, I am directing a substantial portion of this money into BadgerCare and Family Care – landmark programs to create a health care system that has no equal.

For too long the taxpayers have carried the burden for health-related costs associated with smoking – so today we will repay them by building the best health care system in America.

We also seek to strengthen and expand smoking prevention programs. This budget directs \$1 million to the Medical College of Wisconsin and Women's Health Initiative and \$2 million to the Center for Tobacco Research and Intervention for research, cessation and intervention activities.

And to help our schools keep cigarettes out of children's hands, the Department of Public Instruction would receive \$1 million to help schools develop smoking prevention programs.

Keeping our children away from tobacco also means cutting off their supply. To assist our shopkeepers in identifying and turning away minors, the state will begin issuing drivers' licenses that clearly identify those under 18. Rep. Kaufert deserves special recognition for his leadership on this proactive measure. Thank you, Dean.

When it comes to smoking, we want to send a strong message made famous by First Lady Nancy Reagan: "Just say no."

Environment

The people of Wisconsin will be healthier in the next millennium. And so will the environment in which we work and play.

We can point with great pride to the success of our Stewardship program over the past decade, which helped my administration preserve more than 200,000 acres.

This includes some of the largest and most important acquisitions in our history: The Willow, Turtle-Flambeau and Chippewa Flowages, the Lower Wisconsin Riverway, Spread Eagle Barrons, the Bill Cross Rapids Wildlife Area, and many more.

Today, I am proud to announce a new environmental commitment for a new century.

Stewardship 2000 is a \$515 million program with nearly twice the buying power of the original. Our proposal invests \$345 million state dollars and leverages another \$170 million in federal money to create a bold new program that builds our environmental heritage.

The state money will allow for the purchase, management and repair of land for our enjoyment as well as assist local communities in acquiring land or developing property for public use. And the federal money will be targeted to buying land easements to protect sensitive habitats and waters throughout the state.

Stewardship 2000 expands our commitment to preserving our precious natural resources. And through it, we can all take great pride in strengthening our generation's environmental legacy.

Our renewed commitment to the Stewardship Fund comes on the eve of our park system's 100th anniversary.

We will celebrate one of the nation's premier park systems this year by putting the final touches on the first new state park in 20 years — the Milwaukee Lakeshore State Park. Our budget commits \$3 million this biennium for improvements to the park so anglers, walkers and visitors to our world-famous Summerfest can all enjoy one of the most spectacular lakefronts in America.

This new park in Milwaukee reminds us that a tremendous challenge for the next millennium will be to preserve and enhance the environment within our urban areas.

So we also propose strengthening our ambitious \$30 million brownfields program with an additional \$10 million for job creation projects on brownfield sites, and help urban areas plan environmentally for the future through stronger land-use management.

As we look north to our bountiful forests, we recall a great environmental accomplishment for our state that came three short years ago, when we stood among the towering pines of the Chequamegon National Forest and watched 25 elk step foot on what was once their native soil.

Restoring a native species that disappeared from our state nearly a century ago was an emotional moment for many – including myself. We were witnessing a once-in-a-lifetime crowning achievement in Wisconsin's enduring environmental legacy.

Today, the elk herd is thriving at 50 strong. Let's build upon our success by investing another \$250,000 to expand the herd, and let the bugle of the elk echo throughout northern Wisconsin.

I would like to introduce a man they call Mr. Elk – Bernie Lemon of Wauwatosa who was instrumental in starting the Wisconsin Chapter of the Rocky Mountain Elk Club and bringing the elk home to Wisconsin.

The elk expansion is just one of the new programs made possible through the historic new compact agreements with Wisconsin's Indian Tribes. The new five-year compacts netted the state \$23 million a year, far more than the \$350,000 we currently receive. And the benefactors will be sportsmen, tribal members, taxpayers, our environment and our communities.

Teddy Roosevelt told us, "In a civilized and cultivated country, wild animals only continue to exist at all when preserved by sportsmen."

Wisconsin sportsmen have certainly lived up to that philosophy with their commitment to our environment. This budget is our commitment to them.

For the first time, the state will direct non-license fee revenues to the Fish and Wildlife Fund. Our hunters and fishermen have invested millions to enhance our natural resources, and today we seek to complement their commitment with \$4 million in state money to stabilize the fund and keep license fees down.

Compact revenue also will be used to protect, preserve and promote our environment and communities in the following ways:

- \$2.5 million for low-interest WHEDA loan guarantees to help level the playing field for businesses in counties where casinos operate.
- \$8 million for the Department of Tourism to market the beauty and spectacle of our natural resources and communities.
- \$1.5 million for safety enforcement on our snowmobile trails
- And \$2 million in grants for tribes to supplement existing law enforcement programs or develop new ones to combat crime and drug abuse on reservations.

The people of this state can certainly be proud of the environmental legacy we have inherited. But we can be even more proud of the legacy we will leave behind. The frontiers of possibility will be clean and pristine.

Close

In closing, the bridge this budget builds between two centuries provides us a golden opportunity to renew our legacy of good government.

Two years ago, I began my budget speech by offering you our state's very own Rippin Good cookies. And I concluded last year's state of the state address with a cake smothered in rich,

creamy icing. But I'm getting the sense you do not have a sweet tooth.

Neither party gained from the budget stalemate of two years ago. And the growing bitterness of political campaigns is not helping matters either.

So today, I offer you nothing more than the feelings of our citizens, who are making it increasingly clear that they are fed up with partisan politics.

Make no mistake about it: Right now, there's one thing the people of Wisconsin want more than tax cuts, more than good schools, more than quality health care. They want us to work together. They're tired of the needless fighting. Because the people know if those they send to Madison don't work together, none of the above goals will be accomplished.

If we are to create a government that truly trusts the people – we must first restore their trust in government. For that to occur we must learn to trust each other.

Let us begin the budget process by remembering that civility between leaders does not infer weakness. Instead it breeds cooperation, which is what the people of Wisconsin demand from their elected leaders.

For in the end – and in this new beginning – it will be the people that will determine our fate and that of Wisconsin.

Today, let us commit to them our unwavering trust. And deliver through our actions a shining light of cooperation to guide our state into the next millennium.

The *Frontiers of Possibility* await. Let us explore them together. Thank you and God Bless Wisconsin.

REPORT OF COMMITTEES

The joint committee on **Finance** reports and recommends:

Senate Bill 45

Relating to: state finances and appropriations, constituting the executive budget act of the 1999 legislature.

Introduction.

Ayes, 16 – Senators Burke, Decker, Jauch, Moore, Shibilski, Plache, Cowles and Panzer. Representatives Gard, Porter, Kaufert, Albers, Duff, Ward, Huber and Riley.

Noes, 0 – None.

Read first time and referred to joint committee on **Finance**.

Brian Burke

Senate Chairperson

Pursuant to Senate Rule [36\(2\)\(c\)](#) and section 13.52(6), Wisconsin Statutes, the Co-Chairs of the Joint Survey Committee on Tax Exemptions shall prepare and submit a report in writing setting forth an opinion on the desirability of **Senate Bill 45**, relating to state finances and appropriations, constituting the executive budget act of the 1999 legislature, as a matter of public policy.

Pursuant to Senate Rule [36\(2\)\(c\)](#) and section 13.50(6), Wisconsin Statutes, the Co-Chairs of the Joint Survey Committee on Retirement Systems shall prepare and submit a report in writing setting forth an opinion on the desirability of **Senate Bill 45**, relating to state finances and appropriations, constituting the executive budget act of the 1999 legislature, as a matter of public policy.

Adjourned.

4:30 P.M.