

# Committee Meeting Attendance Sheet

## Assembly Committee on Conservation and Land Use

Date: 2-22-00 Meeting Type: Public Hearing  
Location: DATCP 2811 Agriculture Dr, Madison, WI

<u>Committee Member</u>	<u>Present</u>	<u>Absent</u>	<u>Excused</u>
Rep. Michael Powers, Chair	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Rep. Neal Kedzie	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Rep. DuWayne Johnsrud	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Rep. Kitty Rhoades	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Rep. Alvin Ott	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Rep. John Ainsworth	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Rep. Terese Berceau	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Rep. Spencer Black	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Rep. Peter Bock	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Rep. Jon Richards	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Totals:	<u>8</u>	<u>2</u>	<u>    </u>

Vincent P. Williams

Vincent P. Williams, Committee Clerk

Assembly

COMMITTEE HEARINGS

Committee on Conservation and Land Use

The committee will hold an informational hearing on the following items at the time specified below:

Start 1:15 p.m. → Tuesday, February 22, 2000 1:00 P.M. → Finish 3:00 - 3:30 p.m.  
Department of Agriculture  
Board Room  
2811 Agriculture Drive  
Madison, WI 53718

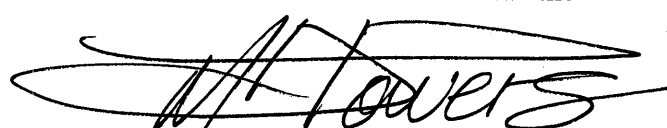
Informational Hearing

The Committee on Conservation and Land Use will hold a joint meeting with the Wisconsin Land Council. The Land Council has been invited to share with the Committee the activities of the Council including the issues of land use, land use planning and the relationships between local units of government and state agencies. A brief outline of the agenda is listed below.

- Overview of the work efforts of the Wisconsin Land Council (WLC) (5-18) (1) mins.
- Functions of the WLC
  - Current activities of the WLC (3)
  - Work Plan for the year 2000 (scribbled out)

- Overview of the New Comprehensive Planning Legislation
- Discussion of Budget Language
  - Role of the WLC
  - Process for administering the grants
  - Process for the promulgation of administrative rules
- Staff OLIS (2) (35 m)

Open and public discussion of the liaison role between the WLC and the Legislature

  
Representative Mike Powers  
Chair

Proposed Agenda  
For the  
Joint Hearing of the Assembly's  
Conservation and Land Use Committee  
And the  
WI Land Council

Date: Tuesday Feb. 22, 2000  
Time: 1:00pm  
Location:

1. Overview of the work efforts of the WI Land Council (WLC)

- a. Functions of the WLC
- b. Current activities of the WLC
- c. Work plan for the year 2000

2. Overview of the New Comprehensive Planning Legislation

- Discussion*
- a. ~~Review~~ of Budget language
  - b. Role of the WI Land Council
  - c. Process for administering the grants
  - d. Process for the promulgation of administrative rules

*Open + Public*

3. Discussion of liaison role between the WLC and the Legislature

# Assembly Committee Travel Approval Form

CHAIRPERSON'S NAME: Powers

ROOM #: 125 West PHONE: 266-1192

NAME OF COMMITTEE: Conservation & Land Use

CITY AND DATE: (If holding more than one hearing outside of Madison, please list each of them.)

CITY: Madison

DATE: 2-22-00

DATCP  
2811 Agriculture Dr

PURPOSE OF HEARING: (Please include Bill and LRB numbers.)

International Hearing with the WI Land Council. The Land Council has been invited to share its activities concerning land use planning and the new comprehensive planning law.

Is a page requested to attend?  YES  NO

Is an overnight stay required?  YES  NO

Will a state car be needed?  YES\*  NO (\*If yes, contact Mary Ellis at 6-1108)

DATE OF THIS REQUEST: (Approval MUST be granted prior to trip) 2-21-00

CHAIRPERSON'S SIGNATURE: [Signature]

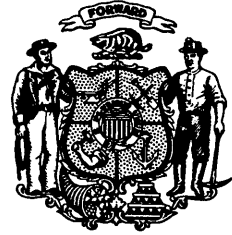
Approved  Disapproved

[Signature]  
Chief Clerk Signature

2-21-2000  
Date

State Representative  
**Spencer Black**

FEB 21 2000



State Capitol  
P.O. Box 8952  
Madison, WI 53708  
(608) 266-7521

February 17, 2000

TO: Mike Powers

FR: Spencer Black

Handwritten signature of Spencer Black.

RE: Committee on Conservation and Land Use

I will not be able to attend the public hearing that has been scheduled for February 22, 2000. I will be testifying on one of my bills at another committee hearing scheduled for February 22nd at the same time at the Capitol. I appreciate your consideration.

Thank you.





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# MEETING NOTICE AND AGENDA

## WISCONSIN LAND COUNCIL

### Joint Hearing with the Wisconsin State Assembly's Conservation and Land Use Committee

**Date:** Tuesday, February 22, 2000  
**Time:** 1:00 p.m. to 5:00 p.m.  
**Location:** Department of Agriculture, Trade and Consumer Protection  
(DATCP)  
Conference Room 106, 1<sup>st</sup> Floor  
2811 Agriculture Drive  
Madison, WI

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1. Call to order.
2. Overview of the work efforts of the Wisconsin Land Council (WLC).
  - Functions of the WLC
  - Current activities of the WLC
  - Work plan for the year 2000
3. Overview of the New Comprehensive Planning Legislation.
  - Review of Budget language
  - Role of the WLC
  - Process for administering the grants
  - Process for the promulgation of administrative rules
4. Discussion of liaison role between the WLC and the Legislature.
5. Adjourn.

# Wisconsin Land Council Members

## WLC Officers/Members

### Chair

**Timothy M. Hanna, Mayor**  
City of Appleton  
100 N. Appleton St.  
Appleton, WI 54911  
Telephone: (920) 832-6400  
FAX: (920) 832-5962  
E-mail: [mayor@appleton.org](mailto:mayor@appleton.org)  
(Membership: city representative; term expires 07/01/00)

### Vice-Chair

**Terrence Mulcahy, Deputy Secretary**  
(designee of Secretary Charles Thompson)  
Department of Transportation (DOT)  
4802 Sheboygan Ave., Room 120B  
Madison, WI 53702  
*Mailing Address:* P.O. Box 7910, Madison, WI 53707-7910  
Telephone: (608) 266-1113  
FAX: (608) 266-9912  
E-mail: [terrence.mulcahy@dot.state.wi.us](mailto:terrence.mulcahy@dot.state.wi.us)  
(Membership: DOT Secretary/designee)

### Secretary

**Arnold L. Clement, Planning and Development Division Director/Land Information Officer**  
Racine County Planning and Development  
14200 Washington Ave.  
Sturtevant, WI 53177  
Telephone: (414) 886-8470  
FAX: (414) 886-8488  
E-mail: [arnoldc@racineco.com](mailto:arnoldc@racineco.com)  
(Membership: local government representative; term expires 07/01/01)

### Executive Committee Members:

**Mayor Tim Hanna**  
**Deputy Secretary Mulcahy, DOT**  
**Arnold Clement**  
**David Schmiedicke, DOA**  
**William Mielke**

## Members

### **Ben Brancel, Secretary**

Department of Agriculture, Trade and Consumer Protection (DATCP)  
2811 Agriculture Drive  
Madison, WI 53702  
*Mailing Address:* P.O. Box 8911, Madison, WI 53708-8911  
Telephone: (608) 224-5012  
FAX: (608) 224-5045 E-mail: [branch@wheel.datcp.state.wi.us](mailto:branch@wheel.datcp.state.wi.us)  
(Membership: DATCP Secretary/designee)

### **Michael Corry, Administrator**

(designee of Secretary Brenda Blanchard)  
Department of Commerce (COMM)  
201 W. Washington Ave.  
Madison, WI 53702  
*Mailing Address:* P.O. Box 7970, Madison, WI 53707-7970  
Telephone: (608) 266-7088  
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E-mail: [mcorry@commerce.state.wi.us](mailto:mcorry@commerce.state.wi.us)  
(Membership: COMM Secretary/designee)

### **Thomas Ourada, Executive Assistant**

(designee of Secretary Cate Zeuske)  
Department of Revenue (DOR)  
125 S. Webster St., 2nd Floor  
Madison, WI 53702  
*Mailing Address:* P.O. Box 8933, Madison, WI 53708-8933  
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(Membership: DOR Secretary/designee)

### **George E. Meyer, Secretary**

Department of Natural Resources (DNR)  
101 S. Webster St., 5th Floor  
Madison, WI 53702  
*Mailing Address:* P.O. Box 7921, Madison, WI 53707-7921  
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(Membership: DNR Secretary/designee)

**Members Continued**

**David P. Schmiedicke,**  
 (designee for Acting Secretary George  
 Lightbourn)  
 Department of Administration (DOA)  
 101 E. Wilson St., 10th Floor  
 Madison, WI 53702  
Mailing Address: P.O. Box 7864, Madison, WI  
 53707-7864  
 Telephone: (608) 266-1040  
 FAX: (608) 267-3842  
 E-mail: [david.schmiedicke@doa.state.wi.us](mailto:david.schmiedicke@doa.state.wi.us)  
 (Membership: DOA Secretary/designee)

**Gordon B. Baldwin, Professor** *Not Present*  
 University of Wisconsin Law School  
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 expires 07/01/01)

**Daniel S. Draper, Attorney** *Not Present*  
 Braden and Olson  
 716 Wisconsin Street  
 Lake Geneva, WI 53147  
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 FAX: (414) 248-2901  
 E-mail: [ddraper@genevaonline.com](mailto:ddraper@genevaonline.com)  
 (Membership: public member; a term at the  
 pleasure of the Governor)

**Mike Wehler, Owner**  
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 (Membership: public member; term expires  
 07/01/02)

**David Fodroczi, Planning Director/Land  
 Information Officer**  
 St. Croix County Planning Department  
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 FAX: (715) 386-4686  
 E-mail: [davidf@co.saint-croix.wi.us](mailto:davidf@co.saint-croix.wi.us)  
 (Membership: county representative; term  
 expires 07/01/00)

**Pamela D. Hicks, Clerk/Treasurer** *Not Present*  
 Town of Washington  
 2621 E. Lexington Blvd.  
 Eau Claire, WI 54701  
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 FAX: (715) 834-3325  
 E-mail: [townofwash@aol.com](mailto:townofwash@aol.com)  
 (Membership: town representative; term expires  
 07/01/00)

**Ted W. Koch, State Cartographer**  
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**William J. Mielke, President/CEO**  
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 E-mail: [wmielke@ruekert-mielke.com](mailto:wmielke@ruekert-mielke.com)  
 (Membership: public member; term expires  
 07/01/01)

**Matthew T. Miller, Real Estate Broker** *Not Present*  
 Stark Company  
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 Madison, WI 53717  
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 FAX: (608) 836-3744  
 E-mail: [mmiller@starkhomes.com](mailto:mmiller@starkhomes.com)  
 (Membership: public member; term expires  
 07/01/02)

**Philip H. Salkin, Owner/Archaeologist**  
 Archaeological Consulting and Services  
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 Verona, WI 53593  
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 (Membership: public member; term expires  
 07/01/02)



**MISSION STATEMENT***Mayor Hanna*

The Wisconsin Land Council will work to identify state land use goals and objectives and to identify state policies and programs to further those goals and objectives. The Council will also review and evaluate existing state statutes, administrative codes and state agency policies and practices to identify cross agency conflicts concerning land use development; and conflicts with county and municipal policies and practices. The Council will recommend any legislation needed to adopt state land use goals and objectives and secure consistent state, county and municipal land use related policies and practices to further those goals and objectives through an effective statewide land use planning and plan implementation framework.

To support and enhance the recommended goals and objectives, the Council will assist in and coordinate the development of a Wisconsin land information system useful for land use planning and growth management. The Council will work to facilitate and enhance the land use planning efforts of county and municipal governments; and to promote the coordination and cooperation of state agencies in land use related activities. The Council will strive to facilitate comprehensive planning efforts at all levels of government within Wisconsin by providing sound information and appropriate levels of guidance and assistance.

The Council will, as necessary and desirable, forge partnerships with state and federal agencies, county and local governmental organizations, Native American Tribes and private sector interests to achieve its objectives. In these efforts, the Council will recognize and respect the diverse needs, circumstances and characteristics of local communities.

**GOALS AND OBJECTIVES**

1. The Council will identify a set of state land use goals and objectives and recommend these goals and objectives to the Governor and Legislature for consideration and adoption.
2. The Council will identify a set of state policies and programs to further the recommended land use goals and objectives and recommend any legislation needed to implement those policies and programs.

3. The Council will review and evaluate state statutes, administrative codes and state agency policies and practices to identify cross agency conflicts concerning land use development and will recommend to the Governor and Legislature any legislation needed to harmonize these statutes, codes, policies and practices in furtherance of the state land use goals and objectives.
4. The Council will identify areas of the state statutes, administrative codes, and state agency policies and practices that conflict with county and municipal land use policies and practices, and recommend to the Governor and Legislature any legislation needed to resolve such conflicts.
5. The Council will under its aegis establish a state agency resource working group to cooperatively analyze and address land use and related policy issues to further a consistent state agency approach to such use and issues.
6. The Council will gather and analyze information about the land use activities in Wisconsin of the Federal government and American Indian governments and inform the Governor and Legislature of the impact of these activities on state land use goals and objectives.
7. The Council will study issues related to the attainment of the state land use goals and objectives including means for the resolution of intergovernmental disputes concerning land use issues and recommend to the Governor and Legislature any legislation needed to resolve such disputes in a fair and equitable manner while furthering state land use goals and objectives.
8. The Council will work cooperatively with the Wisconsin Land Information Board as provided by the Memorandum of Understanding entered into between the Council and the Board to assure development of a land information system in Wisconsin that is supportive of the State land use goals and objectives.
9. The Council will further public participation in its work by gathering information about land use issues from a broad cross section of sources and forums such as public hearings, working groups, surveys and individuals interested in land use issues.



Budget Brief 99-12

December 1999

## SMART GROWTH

The biennial state budget act (1999 Wisconsin Act 9), passed by the legislature and signed by Governor Tommy Thompson on October 27, 1999, creates a financial incentive program designed to promote comprehensive planning at the local level. Popularly known as the "Smart Growth Initiative", the program encourages local government units (municipalities, counties, or regional planning commissions) to develop comprehensive plans that meet state standards, and it rewards municipalities and counties that adopt the necessary related ordinances.

### COMPREHENSIVE PLANS

**Statutory Requirements.** Act 9 sets uniform state standards for a comprehensive plan and specifies the nine elements each plan must contain. They are:

- 1) *Issues and opportunities* – Background information on the local government unit and a statement of its objectives, policies, goals, and programs to guide growth for the next 20 years.
- 2) *Housing* – Outline of the unit's existing housing stock and its programs to promote development of a range of housing choices;
- 3) *Transportation* – Plans for the future development of various modes of transportation within the unit and how these will relate to regional and state transportation plans;
- 4) *Utilities and community facilities* – Plans for future development of a variety of utilities and community facilities, including sewers, water supply, solid waste disposal, water treatment, recycling, parks, telecommunications, power plants and transmission lines, cemeteries, health care, police and fire service, libraries, and schools;
- 5) *Agricultural, natural, and cultural resources* – Compilation of policies and programs for the conservation and effective management of natural resources, including groundwater, forests, productive agricultural areas, environmentally sensitive areas, threatened and endangered species, surface water, floodplains, wetlands, wildlife habitat, mineral resources, parks and recreational resources, and historical and cultural resources;
- 6) *Economic development* – Compilation of goals and programs to maintain and expand the economic base of the unit, including analysis of the local labor force and the unit's ability to retain and attract future businesses, plus provisions for promoting the redevelopment of environmentally contaminated sites;
- 7) *Intergovernmental cooperation* – Proposals for joint planning, decision making, and conflict resolution with other jurisdictions, including school districts and neighboring local governments, and analysis of the unit's relationship to regional and state government;
- 8) *Land-use* – Description of amount, type, and density of existing land use along with a plan for future development and redevelopment of public and private property, including 20-year projections for land uses and utility service areas; and
- 9) *Implementation* – Description of how the preceding eight elements will be integrated and how progress toward the plan goals will be measured, plus a defined process for updating the plan itself at least once every 10 years.

Public hearings are required before adoption or amendment of the comprehensive plan. The law further requires that, beginning January 1, 2010, all incorporations, annexations,

boundary changes, plat approvals, zoning ordinances, or other land use regulation must be consistent with the adopted plan.

**Financial Incentives.** Act 9 appropriates \$1.5 million to the Department of Administration (DOA) in 2000-01 for grants to assist local units in their comprehensive planning efforts. The incentive program, which sunsets on July 1, 2010, provides funding that may be used to finance consultants, outreach and education, and computer hardware and software. Applicants will be required to match a percentage of funding, as determined by DOA. Preference is given to those units of local government whose planning efforts:

- 1) address the interests of overlapping or neighboring jurisdictions;
- 2) specifically describe the means by which local units can achieve certain planning goals specified by law;
- 3) identify "smart growth" areas - places where development or redevelopment can occur within or adjacent to the current infrastructure at densities that are relatively cost-efficient for government and utilities;
- 4) include development of implementing ordinances;
- 5) contemplate completion of the planning process within 30 months of the grant award date; and
- 6) provide opportunities for public participation throughout the process.

The second financial incentive is the Smart Growth Dividend Aid Program, which will be developed by DOA and the Department of Revenue (DOR) for inclusion in the 2001-03 state budget. Under the program, municipalities and counties that have developed a comprehensive plan that meets state standards and have enacted zoning and subdivision ordinances consistent with the plan will be eligible for state aid. The aid program will reward local governments that can show increases in compact development and moderately priced housing. The first grants will be awarded in fiscal 2005-06 for housing completed in the prior year.

#### **RELATED BUDGET PROVISIONS**

Act 9 contains two related provisions dealing with comprehensive planning. The University of Wisconsin Extension is required to produce two types of model ordinances: one for "traditional neighborhood development" (compact, mixed-use neighborhoods containing residential, commercial, and civic buildings); and one for "conservation subdivisions" (housing in a rural setting, characterized by compact lots and common open space that preserves the natural features of the land). All municipalities with a population of at least 12,500 must adopt an ordinance similar to these models by January 1, 2002, if the appropriate standing committee of the legislature specifically approves the model or declines to act upon it within 14 working days. This requirement extends to cities and villages incorporated after that date or towns in which population reaches the prescribed limit.

The act also encourages state agencies, where applicable and consistent with other laws, to design their activities so as to balance the achievement of their missions and the local comprehensive planning goals specified by law.

#### **FOR FURTHER INFORMATION**

For information about the comprehensive planning provisions of 1999 Wisconsin Act 9, contact J. Michael Blaska of the Department of Administration at (608) 261-6605. Copies of laws relating to land use planning in the state budget [Sections 1.13, 16.965, 66.0295 and 66.034, Wisconsin Statutes, and 1999 Wisconsin Act 9, section 9101 (18zo)] can be obtained by contacting the Legislative Reference Bureau at (608) 266-0342. Acts and statutes can also be obtained from the legislature's website at <http://www.legis.state.wi.us>.

# **Proposed Administrative Rule Timeline**

## **Comprehensive Planning Grants and Transportation Planning Grants**

### **Scope Statement**

(Before an agency can begin working on a proposed administrative rule, including drafting the proposed rule, a statement of scope must be prepared, reviewed and approved by the policy making body (WLC)/head of the agency (DOA) and published in the Wis. Admin. Register.)

<u>12/99</u>	Drafted
<u>12/9/99</u>	Reviewed/Approved by Wisconsin Land Council
<u>12/15/99</u>	Signed by DOA Secretary
<u>1/00</u>	Published in Wis. Admin Register & Filed with the Revisor of Statutes

### **Draft Rule**

<u>4/15/00</u>	Draft Prepared
<u>5/00</u>	WLC Review and Approval
<u>6/00</u>	Signed by DOA Secretary & Referred to Legislative Council Rules Clearinghouse

### **Public Hearing**

(After review by the Legislative Council Rules Clearinghouse, notice and public hearing is required.)

<u>7/00</u>	Notice of public hearing filed with Revisor of Statutes
<u>8/1/00</u>	Public hearing Notice published in Wisconsin Administrative Register
<u>8/21-8/25/00</u>	Public Hearings Conducted (Green Bay, Rhinelander, Eau Claire & Madison)
<u>9/15/00</u>	Summary of Hearing Comments to WLC

### **Legislative Referral - Review**

<u>10/00</u>	Final Draft Rule submitted to presiding officer of each house of the Legislature
<u>11/00</u>	End of 30 day review period for legislative standing committees

### **Filing and Publishing Final Draft Rule**

<u>11/14/00</u>	DOA Secretary signs the final rulemaking order and certified copies filed with the Secretary of State and Revisor of Statutes
<u>12/1/00</u>	Final rule published in Wisconsin Administrative Register
<u>1/1/01</u>	Rule effective date

## STATEMENT OF SCOPE OF PROPOSED RULE

### Department of Administration (Wisconsin Land Council)

**Subject:** Creating rules relating to Comprehensive Planning Grants and Transportation Planning Grants to local governmental units.

### Description of the objective of the proposed rule:

The objective of the proposed rule is to establish procedures, methodology and evaluation criteria for comprehensive planning grants to local governmental units pursuant to s. 16.965, Stats., and, Transportation Planning Grants to local governmental pursuant to s. 16.9651, Stats., as created in 1999 Wisconsin Act 9.

### Description of policy issues.

A limited set of precedence setting criteria were established for these two new grant programs within 1999 Wisconsin Act 9. Both grants are integrally related to the new comprehensive plan language established in s. 66.0295, Stats.

A series of issues requires further investigation through this rule process by the Department of Administration and Wisconsin Land Council pursuant to issuing these grants. These issues which relate to the establishment of procedures, methodology and evaluation criteria include: precedence in applications, deciding factors in awarding grants, the relation to the comprehensive plan pursuant to s. 66.0295, Stats., the review procedures for completed plans, and the long-term implications of the grant process.

The proposed rule will remove subjectivity in making a determination on the grant applicants and provide verification for the procedures used by the Department and Wisconsin Land Council in determining grant awards.

**Statement of the statutory authority for the rule:** Sections 16.004(1), 16.965(5), and 227.11(2)(a), Stats.

**Staff time required:** The Department estimates 200 hours to promulgate this rule.

Dated: \_\_\_\_\_

\_\_\_\_\_  
George Lightbourn, Acting Secretary  
Department of Administration

## Overview of Previous & Year 2000 Work Efforts of the Wisconsin Land Council

### WLC Duties and Work Efforts Conducted Under s. 16.023 (1) and (2), Wis. Stats.:

- 1(a). Identify state land use goals and recommend these goals to the governor.

*Previous Work Effort:* Review and analysis of previous goals development

*Year 2000 Work Effort:* Development of recommendations for LAND USE GOALS.

- 1(b). Identify state land use priorities to further the state's land use goals and recommend to the governor legislation to implement these priorities.

*Year 2000 Work Effort:* Development of a local government existing Plan and Ordinance inventory and database.

- 1(c). Study areas of cooperation and coordination in the state's land use statutes and recommend to the governor legislation to harmonize these statutes to further the state's land use goals.

*Previous Work Effort:* SARWG activities and inventory report.

*Year 2000 Work Effort:* Continued work with SARWG efforts.

*Year 2000 Work Effort:* Municipal boundary ISSUES AND ANALYSIS EFFORTS.

- 1(d). Study areas of the state's land use statutes that conflict with each other and recommend to the governor legislation to resolve these conflicts to further the state's land use goals.

*Previous Work Effort:* Work of SARWG including November report to WLC.

*Year 2000 Work Effort:* Continued SARWG efforts including recommendations to WLC.

- 1(e). Identify areas of the state's land use statutes that conflict with county or municipal land use ordinances, and areas of the county or municipal land use ordinances that conflict with each other, and recommend to the governor legislation to resolve these conflicts.

*Year 2000 Work Effort:* Coordination with SARWG and State-Local Gov't Private Sector Working Group to review SARWG findings and recommendations.

*Year 2000 Work Effort:* Review and analysis of CURRENT PLAN AND DECISION-MAKING FRAMEWORK—planning-related conflicts and assessment of statutes.

- 1(f). Establish a technical working group that is composed of the state cartographer, a representative of the University of Wisconsin System who has expertise in land use issues and any other land use experts designated by the council's chairperson, to study the development of a computer-based Wisconsin land information system and recommend to the governor legislation to implement such a computer system.**

*Previous Work Effort: Creation Of TWG; Development of and WLC's Approval of the Technical Working Group Report*

*Year 2000 Work Effort: Creation Of WLIS Project Team, WLIS Proposal Development.*

- 1(g). Establish a state agency resource working group that is composed of representatives of the departments of administration, agriculture, trade and consumer protection, commerce, natural resources, revenue, transportation and other appropriate agencies to discuss, analyze and address land use issues and related policy issues, including the following:**

*Previous Work Effort: SARWG was created in 1999.*

- 1. Gathering information about the land use plans of state agencies.**

*Previous Work Efforts: STATE AGENCY RESOURCE WORKING GROUP Inventory of land use related programs and activities, SARWG's November 1999 report.*

- 2. Establishing procedures for the distribution of the information gathered under subd. 1. to other state agencies, local units of government, and private persons.**

*Year 2000 Work Efforts: SARWG's current efforts.*

- 3. The creation of a system to facilitate, and to provide training and technical assistance for the development of, local intergovernmental land use planning.**

*Year 2000 Work Efforts: SARWG current efforts.*

- 1(h). Study the activities of local units of government in the land use area to determine how these activities impact on state land use goals, and recommend to the governor legislation that fosters coordination between local land use activities and state land use goals.**

*Year 2000 Work Efforts: Development of land use goals, review by State-Local-Private Working Group for further identification of local units.*



- 1(i). **Identify procedures for facilitating local land use planning efforts, including training and technical assistance for local units of government, and recommend to the governor legislation to implement such procedures.**

*Year 2000 Work Efforts: Development of planning guidelines.*

- 1(j). **Gather and analyze information about the land use activities in this state of the federal government and American Indian governments and inform the governor of the impact of these activities on state land use goals.**

- 1(k). **Study any other issues that are reasonably related to the state's land use goals, including methods for alternative dispute resolution for disputes involving land use issues, and recommend to the governor legislation in the areas studied by the council that would further the state's land use goals.**

*Previous Work Effort: Review and analysis of previous goals development*

*Year 2000 Work Efforts: Analysis and review of current planning framework and its relation to Municipal Boundary Issues and cooperative planning issues.*

- 1(l). **Gather information about land use issues, at its discretion, in any reasonable way, including the following:**

1. **Establish a state-local government-private sector working group to study and advise the council on land use issues.**

*Year 2000 Work Effort: Work group is currently being formed. Their assignments have been adopted by WLC resolution including items such as assisting the WLC with development of grant program and WLC evaluation criteria.*

2. **Holding public hearings or information meetings on land use issues.**

*Previous Work Effort: Public comment period of each WLC meeting.*

3. **Conducting surveys on land use issues.**

*Previous Work Effort: Survey of WLC members regarding land use issues.*

*Year 2000 Work Effort: Development of a local government existing Plan/Ordinance inventory and database*

4. **Consulting with any person who is interested in land use issues.**

*Previous Work Efforts: Development of WLC Executive Committee.*

*Previous Work Efforts: Various presentations at WLC meetings.*

- 1(m). **Enter into a memorandum of understanding with the land information board to ensure cooperation between the council and the board and to avoid duplication of activities.**

*Previous Work Effort: Development and approval of a MOU.*

- (2) **In conjunction with the working group established under sub. (1) (L) 1., the council shall, not later than one year after the effective date of this subsection, develop evaluation criteria for its functions under sub. (L). The council shall complete a report that contains an evaluation of its functions and activities not later than September 1, 2002, and shall submit the report to the chief clerk of each house of the legislature, for distribution to the legislature under s. 13.172 (2), and to the governor. The report shall also include a recommendation as to whether the council should continue in existence past its sunset date specified in s. 15.107 (16) (e) and, if so, a recommendation as to whether any structural modifications should be made to the council's functions or to the state's land use programs.**

*Year 2000 Work Effort: Develop evaluation criteria.*

#### **New Duties and Work Efforts for the WLC from 1999 Wisconsin Act 9**

1. **Planning Grant Program and Development of Administrative Rules (s.16.965, Wis. Stats.)**

*Year 2000 Work Efforts: Develop Administrative Rules, grant methodology, selection criteria, etc...*

*Year 2000 Work Effort: Development of a local government existing Plan/Ordinance inventory and database*

2. **Review of applications for the Smart Growth Dividend Aid Program which includes WLC review of Comp Plans prior to issuance of (1999 Wisconsin Act 9, section 18zo)**

*Year 2000 Work Efforts: Review smart growth dividend aid program proposal by DOA and DOR.*

*Year 2000 Work Efforts: Development of planning guidelines.*

3. **Collecting Comprehensive Plans of Local Communities (s. 66.0295(4)(b), Wis. Stats.)**



APPROVED WORK PLAN AND SCHEDULE FOR YEAR 2000

WISCONSIN LAND COUNCIL

Item	Entity	Stat. Ref.	Feb. 3	March 9	April 6	May 4	June 1	July 25	August	Sept.	October	Nov.	Dec.
YEAR 2000 WORK EFFORTS													
Recommendation for a Wisconsin Land Information System	WLC	16.023(1)(f)											
1. WLS Project Team Updates	Proj. Team												
2. Team Proposal Submission	Proj. Team				X	X	X	X					
3. Proposal Review	WLC, WLB					July 1 through August							
4. Submission of Proposal	WLC, WLB									September 1			
Analysis of State Agency Land Use Activities		16.023(1)(c); (d)(e); & (g)									X October 1		
1. Complete Inventory	SARMG	(g)											
2. Identify Issues and Conflicts	SARMG, SLP	(d) & (e)											
3. Prepare Recommendations	SARMG, SLP												
4. Review of Recommendations	SLP, WLC												
5. Submission of Recommendations?	WLC												
Inventory and Analysis of Local Planning Efforts		16.023(1)(i); (e); & (k)											
1. Existing Plans Inventory	OLIS												
2. Inventory: Implementation Devices	OLIS												
3. Review & Analysis: Current Plan & Decision-Making Framework	OLIS, SLP												
4. Draft Recommendations	WLC	16.023(1)(e)											
5. Identify issues regarding local planning and current structure	WLC, OLIS												
6. Analysis of issues	SLP	16.023(1)(k)											
7. Draft Recommendations	OLIS, SLP												
8. Review of Recommendations	OLIS, SLP												
9. Submission of Recommendations?	WLC												
YEAR-END EVALUATION													
Evaluation of Accomplishments	WLC	16.023(2)											
Goal Setting for Year 2001	WLC												
Year 2001 Work Planning	WLC												
Long Term Visioning	WLC												

Beck 266-8580 -

Berceau 266-3784

Jon Richards 266-0650 -

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Tim Hanna - Introduction of WLC

Overview 17 members - State Agencies  
Public  
Varied Interests

Mission Statement

WLC & WLIB

Mike Blaska - Exec. Dir

3 working groups

\* TWG - look @ WLIS w/ Land info sys.

Doug King

Creation of Project Team

Loren Hoffman - DoA Chair

Stan Krawens - Project mgr.

Goal - approval of Report by WLC & WLIB b-4  
next budget.

\* State Agency Resource Working Group SARWG  
~~Id.~~ existing policies w/ten Agencies that affect  
land use.

\* State/local private working group:

Brian Ohm - Chair

# New Comp Planning legislation

66,0295

Funding Sources -

Clarify def'n.

Content

Consistency Requirements } KW

Procedures for Adopting }

9 Elements to Comp Plan

Annexation Issues

Planning Consistency - local actions must be consistent w/ plan.

Adopting a plan - written procedures

Public Participation  
Contain all 9 elements  
Send plan to WLC  
Adopt plan by a majority of the  
elected body.  
File plan @ local library.

Communities w/ plans, mostly need to go  
through the motions.

OLIS developing guidelines for all 9 elements

Adoption of Model Ordinances

UW Ext develop for legislative approval

Conservation Sub-division - Cluster Development.

TND - Traditional Neighborhood Definition -

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State agencies encouraged to design programs &  
policies with the 14 local comprehensive  
planning goals.



Agencies "shall ensure" — Rhodes (Big Controversy)

~~controversy~~

New Funding Sources for Planning.

Smart Growth Dividend Aid Program — next fiscal budget.  
Comprehensive Planning Plan — Available 2005-2006  
Transportation Grants Planning  
must have adopted Comp. Plan.

1999-2000 Trans Planning Grants 1.0 mil

2000-2001 TPG 1.0 mil  
Comp Plan Grants 1.5 mil

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Total 3.5 mil

TPG — must be for funding of projects in transportation element.

Make sure MP call Cliff Miller on Wed.

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WLC Role

① Develop Admin Rules

10yr plan on how to administer grants from now until 2010.

② Comp. Plans - collect copies

③ Smart Growth Dividend Aid Program - Determine eligibility.

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What about