JOINT COMMITTEE ON INFORMATION POLICY

COMMITTEE ROLL					
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State Capitol – B35 South P.O.Box 7882 Madison, WI 53707–7882

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State Capitol - B35 South
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Madison, WI 53707-7882

SENATE HEARING SLIP (Please Print Plainly)

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Senate Sergeant-At-Arms State Capitol – B35 South P.O.Box 7882 Madison, WI 53707-7882

Please return this slip to a messenger PROMPTLY. SENATE HEARING SLIP 75037 (Street Address or Route Number) Himey King (Please Print Plainly) CLAUDA KOFEKI only; Neither for nor against: 3/22/00 Senate Sergeant-At-Arms State Capitol - B35 South Madison, WI 53707-7882 but not speaking: Speaking for information but not speaking: LRUING, TX Registering in Favor: Registering Against: (City and Zip Code) Speaking in Favor: Speaking Against: P.O.Box 7882 (Representing) 000 SUBIECT BILL NO. DATE: VILLAGE PROS-MENONOMICATAIS Please return this slip to a messenger PROMPTLY. 11 744 15 APA STORY 10 SENATE HEARING SLIP Meno. FAUS, WIS X Street Address or Route Number (Please Print Plainly) only; Neither for nor against: Senate Sergeant-At-Arms State Capitol - B35 South 少な区に Madison, WI 53707-7882 but not speaking: Speaking for information but not speaking: Registering in Favor: Registering Against: (City and Zip Code) Speaking in Favor: Speaking Against: 3/22 P.O.Box 7882

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Madison, WI 53707-7882 P.O.Box 7882

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Madison, WI 53707-7882 P.O.Box 7882

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Speaking for information	only; Neither for nor against:

P.O.Box 7882 Madison WI 53707–7882

SENATE HEARING SLIP	SENATE HEARING SLIP
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Jease return this slip to a messenger PROMPTLY. Senate Sergeant-At-Arms State Capitol - B35 South P.O.Box 7882 Madison, WI 53707-7882	Please return this slip to a messenger PROMPTLY. Senate Sergeant-At-Arms State Capitol – B35 South P.O.Box 7882

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Madison, WI 53707-7882

SENATE HEARING SLIP (Please Print Plainly)	DATE: 3-22-00 BILL NO. AB 879 or SUBJECT	(NAME) (NAME) (Street Address or Route Number) Sun Prairie (WIT 53570) (City and Zip Code) (Representing)	Speaking in Favor: Registering in Favor: but not speaking: Registering Against: but not speaking:	Speaking for information only; Neither for nor against: Please return this slip to a messenger PROMPTLY. Senate Sergeant-At-Arms State Capitol - B35 South P.O.Box 7882 Madison, WI 53707-7882
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Madison, WI 53707-7882 P.O.Box 7882

Please return this slip to a messenger PROMPTLY. Street Address or Route Number (Please Print Plainly) only; Neither for nor against: but not speaking: Speaking for information but not speaking: Registering in Favor: Registering Against: (City and Zip Code) Speaking in Favor: Speaking Against: (Representing) BILL NO. SUBJECT (NAME) Please return this slip to a messenger PROMPTLY. SENATE HEARING SLIP Street Address or Route Number) (Please Print Plainly) only; Neither for nor against: Senate Sergeant-At-Arms State Capitol - B35 South Speaking for information but not speaking: but not speaking: 03/27 Registering in Favor: Registering Against: Speaking in Favor: City and Zip Code Speaking Against: 105/11/ (Representing) BILL NO. SUBJECT NAME) DATE

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Senate Sergeant-At-Arms State Capitol - B35 South Madison, WI 53707-7882 P.O.Box 7882

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State Capitol - B35 South
P.O.Box 7882
Madison, WI 53707-7882

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P.O.Box 7882 Madison, WI 53707–7882

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Senate Sergeant-At-Arms State Capitol - B35 South

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March 15, 2000 – Introduced by Representatives Ott, Hoven, Bock, Carpenter, Handrick, Hebl., Powers, Hahn, Wieckert, Richards, Travis, Miller, Pocan, Boyle, Ryba, J. Lehman, Townsend, Kreuser, Berceau and Black, cosponsored by Senators Welch and Zien. Referred to Joint committee on Information Policy.

AN ACT to renumber 196.219 (2m); to amend 196.196 (2) (a) and 196.203 (1); and to create 20.566 (2) (v), 25.17 (1) (aj), 25.98, 76.55, 196.219 (2m) (a), 196.219 (2m) (b) (title), 196.219 (2m) (c) and 196.219 (2r) of the statutes; relating to: access service rates charged to and assessment of unaffiliated telecommunications providers, creating an assistance fund for "911" and making an appropriation.

Analysis by the Legislative Reference Bureau

This bill does each of the following: 1) imposes restrictions on access rates charged by large telecommunications utilities to unaffiliated telecommunications providers; and 2) provides for awarding 911 assistance grants to eligible local units of government.

Access rate restrictions

Under this bill, a large telecommunications utility or a holding company that operates or controls a large telecommunications utility may not, unless approved by the public service commission (PSC), charge an access rate to an unaffiliated telecommunications provider that is greater than the lowest compensation rate that the large telecommunications utility or holding company charges to itself, an affiliate or any other telecommunications provider for the same or similar service, basic network function or element used for terminating or transporting a local

exchange call. This prohibition applies beginning one year after the effective date of the bill. The bill defines a "large telecommunications utility" as a telecommunications utility with more than 200,000 access lines in this state, and defines an "access rate" as any rate, fee, price or amount for the provision of an access service or any basic network function or element that comprises an access service or any traffic sensitive or nontraffic sensitive charge. Under current law, an "access service" is defined as the provision of switched or dedicated access to a local exchange network for the purpose of enabling a telecommunications provider to originate or terminate telecommunications service.

The PSC may approve an access rate that exceeds the above rate only if the PSC finds, after a hearing, that the large telecommunications utility or holding company has experienced a substantial change in circumstances that justifies the rate and that the rate satisfies each of the following:

- 1. The access rate will not have an anticompetitive impact on competitors.
- 2. The access rate does not exceed the large telecommunications utility's or holding company's total service long—run incremental costs in providing the service.
 - 3. The access rate is in the public interest.

In addition, the bill requires each unaffiliated telecommunications provider to pass on to its customers the savings that it receives from the reduction in access rates and permits the PSC to review the method of passing such savings on to its customers.

911 assistance grants

The bill creates a 911 assistance fund (fund) from which the department of revenue (DOR) makes grants to eligible local units of government for certain costs related to establishing or improving a basic or sophisticated 911 system. A "basic system" is a telecommunications system that automatically connects a person who dials the digits "911" to a facility that directly dispatches an emergency service provider, relays a message to the appropriate emergency service provider or transfers the call to the appropriate emergency service provider. A "sophisticated system" is a basic system that is capable of identifying the address and telephone number of a person making a "911" call.

The fund consists of one–time assessments that large telecommunications utilities must pay to the PSC. The amount of an assessment is equal to the result obtained by multiplying the number of access lines in this state owned by a large telecommunications utility by the difference between the large telecommunications utility's access rates in effect on the effective date of the bill and the access rates in effect one year following the effective date of the bill. The PSC must deposit the assessments in the fund.

The bill requires DOR to disburse grants from the fund to eligible local units of government, which must use the grants to pay for eligible costs and debt service costs directly related to establishing or improving a basic or sophisticated system. An "eligible local unit of government" is defined as a town, village, city or county that satisfies two criteria: 1) it operates a public safety answering point, or intends to operate a public safety answering point within 18 months after the effective date of the bill; and 2) it has a large telecommunications utility operating within its borders.

DOR must disburse grants according to a formula that first establishes an allocation to each county that includes an eligible local unit of government, and, from that allocation, to each local unit of government that operates a public safety answering point.

Under the formula, the amount of money allocated to each county is determined by multiplying the fund balance by a fraction whose numerator is equal to the number of access lines owned by large telecommunications utilities in the county and whose denominator is equal to the number of access lines in the state that are owned by large telecommunications utilities. The amount of money distributed to each eligible local unit of government from the county allocation is determined by multiplying the county allocation by a fraction whose numerator is equal to the number of county residents who are or will be served by the eligible local unit of government's basic or sophisticated system and whose denominator is equal to the number of county residents who are or will be served by any eligible local unit of government's basic system or sophisticated system.

A different rule applies for determining the amount of a grant to a county that has a population of more than 500,000 and that operates a public safety answering point. For such a county, DOR must award a grant equal to the lesser of 5% of the amount of the county allocation determined under the above formula, or the total eligible costs and debt service costs incurred by the county.

Eligible local units of government are required to deposit grant moneys in a separate account and submit a report to DOR within one year after receiving the grant. The report must document the uses to which the grant money has been put. The bill prohibits an eligible local unit of government from using grant moneys for the cost of equipment that an emergency service provider uses to respond directly to an emergency call or for the cost of personnel other than certain personnel training costs.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

- SECTION 1. 20.566 (2) (v) of the statutes is created to read:

 2 20.566 (2) (v) Assistance grants for "911". From the assistance fund for "911",

 3 a sum sufficient for grants made under s. 76.55.

 SECTION 2. 25.17 (1) (aj) of the statutes is created to read:
- 5 25.17 **(1)** (aj) Assistance fund for "911" (s. 25.98).
- 6 **Section 3.** 25.98 of the statutes is created to read:

of this subdivision [revisor inserts date].

25.98 Assistance fund for "911". There is established a separate nonlapsible
trust fund designated as the assistance fund for "911", consisting of all moneys
deposited under 1999 Wisconsin Act (this act), section 12 (3).
SECTION 4. 76.55 of the statutes is created to read:
76.55 Assistance grants for "911". (1) In this section:
(a) "Basic system" has the meaning given in s. 146.70 (1) (c).
(b) "Debt service costs" means principal and interest costs for bonds issued for
the purpose of financing eligible costs.
(c) "Department" means the department of revenue.
(d) "Eligible costs" means costs incurred after the effective date of this
paragraph [revisor insert date], that are directly related to purchasing or leasing
equipment for establishing or improving a basic system or a sophisticated system,
including costs for telephone, radio communications, computer-aided dispatch,
records management, voice recording and mobile data network systems; and costs
for training personnel to use the equipment.
(e) "Eligible local unit of government" means a town, village, city or county that
has a large telecommunications utility operating within its borders and that satisfies
one of the following:
1. The town, village, city or county operates a public safety answering point on
the effective date of this subdivision [revisor inserts date].
2. The town, village, city or county intends to operate a public safety answering
point no later than the first day of the 19th month beginning after the effective date

1	(f) "Fund balance" means the balance in the assistance fund for "911"
2	immediately after the public service commission has deposited all of the payments
3	made under 1999 Wisconsin Act (this act), section 12 (3).
4	(g) "Large telecommunications utility" has the meaning given in s. 196.219
5	(2m) (a) 4.
6	(h) "Public safety answering point" has the meaning given in s. 146.70 (1) (gm).
7	(i) "Sophisticated system" has the meaning given in s. 146.70 (1) (i).
8	(2) (a) Except as provided in sub. (3), the department shall award a grant from
9	the appropriation under s. 20.566 (2) (v), equal to the amount determined under par.
10	(b), to an eligible local unit of government for eligible costs and debt service costs.
11	(b) The department shall award a grant under this section to an eligible local
12	unit of government to cover eligible costs and debt service costs. Except as provided
13	in sub. (3), the department shall award a grant to each eligible local unit of
14	government equal to an amount determined as follows:
15	1. For each county that includes an eligible local unit of government, multiply
16	the fund balance by a fraction whose numerator is equal to the number of access lines
17	owned by large telecommunications utilities in the county and whose denominator
18	is equal to the number of access lines in the state that are owned by large
19	telecommunications utilities.
20	2. Multiply the result under subd. 1. by a fraction whose numerator is equal
21 .	to the number of county residents who are or will be served by the eligible local unit
22	of government's basic system or sophisticated system and whose denominator is the
23	number of county residents who are or will be served by any eligible local unit of

government's basic system or sophisticated system.

(3) For a county that has a population of more than 500,000 and that operates
a public safety answering point, the department shall award a grant in an amount
equal to the lesser of 5% of the amount calculated for the county under sub. (2) (b)
1. or the total eligible costs and debt service costs that are incurred by the county.
(4) A grant recipient under this section shall deposit the grant moneys in a
separate account and shall submit a report to the department within one year after
receiving the grant. The report shall document the uses to which the grant money
has been put. A grant recipient may not use grant moneys for the cost of equipment
that an emergency service provider uses to respond directly to an emergency call or
for the cost of personnel other than the cost of training personnel to use equipment.
SECTION 5. 196.196 (2) (a) of the statutes is amended to read:
196.196 (2) (a) Except as required to enforce this subsection and the
requirements of s. 196.219 (2m), the commission may not review or set the rates for
intrastate access services offered by price-regulated telecommunications utilities.
This paragraph does not waive the tariff requirements of s. 196.219 (2m).
Section 6. 196.203 (1) of the statutes is amended to read:
196.203 (1) Except as provided in this section and s. 196.219 (2m), alternative
telecommunications utilities are exempt from all provisions of ch. 200 and this
chapter.
SECTION 7. 196.219 (2m) of the statutes is renumbered 196.219 (2m) (b).
SECTION 8. 196.219 (2m) (a) of the statutes is created to read:
196.219 (2m) (a) Definitions. In this subsection:

1. "Access rate" means any rate, fee, price or amount for the provision of an access service or any basic network function or element that comprises an access service or any traffic sensitive or nontraffic sensitive charge.

- 2. "Affiliate of a large telecommunications utility" means any person who controls, is controlled by or is under common control with a large telecommunications utility.
- 3. "Holding company" means a holding company, as defined in s. 196.795 (1) (h) 1., that owns or controls one or more large telecommunications utilities.
- 4. "Large telecommunications utility" means a telecommunications utility with more than 200,000 access lines in this state.
- 5. "Unaffiliated telecommunications provider" means a telecommunications provider that is not an affiliate of a large telecommunications utility.
 - **SECTION 9.** 196.219 (2m) (b) (title) of the statutes is created to read:
- 11 196.219 **(2m)** (b) (title) *Nondiscrimination.*
- **Section 10.** 196.219 (2m) (c) of the statutes is created to read:
 - 196.219 (2m) (c) Unaffiliated telecommunications providers. 1. Beginning on the first day of the 13th month after the effective date of this subdivision [revisor inserts date], a large telecommunications utility or a holding company may not charge an access rate to an unaffiliated telecommunications provider that exceeds the lowest compensation rate or combination of rates that it charges, whether by tariff or agreement, to itself, an affiliate of the large telecommunications utility or any other telecommunications provider for the same or similar service, basic network function or element used for the termination or transport of a local exchange call, including extended community calling or extended area service calling.
 - 2. Notwithstanding subd. 1., a large telecommunications utility or holding company may petition the commission for approval to charge an unaffiliated telecommunications provider an access rate that exceeds an access rate specified in subd. 1. The commission may grant its approval after notice to all interested parties

1	and a hearing if the commission finds that the large telecommunications utility or
2	holding company has established, by clear and convincing evidence, each of the
3	following:
4	a. That the large telecommunications utility or holding company has
5	experienced a substantial change in circumstances that justifies the petitioned
6	access rate.
7	b. That the petitioned access rate will not have an anticompetitive impact on
8	any competitor of the large telecommunications utility or holding company.
9 .	c. That the petitioned access rate does not exceed the large telecommunications
10	utility's or holding company's total service long-run incremental costs in providing
11	the access service.
12	d. That the petitioned access rate is in the public interest.
13	SECTION 11. 196.219 (2r) of the statutes is created to read:
14	196.219 (2r) REDUCTION OF RATES. Each unaffiliated telecommunications
15	provider, as defined in sub. (2m) (a) 5., shall pass on its savings, in the aggregate, to
16	its customers in an amount equal to the reductions in intrastate access rates under
17	sub. (2m) (c). To ensure compliance with this subsection, the commission may review
18	the method of passing on savings to customers that the unaffiliated
19	telecommunications provider chooses.
20	SECTION 12. Nonstatutory provisions.
21	(1) DEFINITIONS. In this SECTION:
22	(a) "Access rate" has the meaning given in section 196.219 (2m) (a) 1. of the
23	statutes, as created by this act.

(b) "Commission" means the public service commission.

- (c) "Large telecommunications utility" has the meaning given in section 196.219 (2m) (a) 4. of the statutes, as created by this act.
 - (d) "Public safety answering point" has the meaning given in section 146.70 (1) (gm) of the statutes.
 - (2) REPORTING REQUIREMENTS.
 - (a) Each large telecommunications utility shall report to the commission the number of access lines that the utility owns in this state and in each county and the number and identity of the towns, cities, villages and counties that it serves by the first day of the 3rd month following the effective date of this paragraph. The commission shall provide the information reported under this paragraph to the department of revenue for the purpose of administering the requirements of section 76.55 of the statutes, as created by this act.
 - (b) Each town, city, village or county that is not operating a public safety answering point on the effective date of this paragraph, that intends to operate a public safety answering point by the first day of the 19th month following the effective date of this paragraph and that seeks a grant under section 76.55 of the statutes, as created by this act, shall notify the commission of the town's, city's, village's or county's intent to operate a public safety answering point. The commission shall prepare a list of existing public safety answering points and of public safety answering points that are intended to be operational by the first day of the 19th month following the effective date of this paragraph and provide the department of revenue with a copy of this list by the first day of the 10th month following the effective date of this paragraph.
 - (3) Assessments. On the first day of the 14th month following the effective date of this subsection, the commission shall assess against each large

telecommunications utility an amount equal to the result obtained by multiplying the number of access lines in this state owned by the large telecommunications utility by the difference between the large telecommunications utility's access rates in effect on the effective date of this subsection and the access rates in effect on the first day of the 13th month following the effective date of this subsection. A large telecommunications utility shall pay an assessment within 30 days after the commission has mailed a bill for the assessment. The bill constitutes notice of the assessment and demand of payment. The commission shall deposit the payments in the assistance fund for "911" under section 25.98 of the statutes, as created by this act.

						1999 Session		
	×	ORIGINAL		UPDATED		LRB or Bill No./Adm. Rule No. AB 879		
FISCAL ESTIMATE DOA-2048 N(R10/96)		CORRECTED		SUPPLEMENTAL		Amendment No. if Applicable		
Subject								
Provisions for Determining Access Rate	s for	Certain Telecommu	ınicati	ons Service Provid	dere and Imple	emontation of a 40117 Court B		
Provisions for Determining Access Hatel	0 101		modu	ONS CELVICE I TOVIC	ders and impli	ementation of a 911" Grant Program		
State: No State Fiscal Effect				•				
Check columns below only if bill make or affects a sum sufficient app	ces a ropria	direct appropriation tion.	•			☑ Increase Costs - May be possible to Absorb Within Agency's Budget ☐ Yes ☐ No		
☐ Increase Existing Appropriation		☐ Increase Exist	ting Re	evenues				
☐ Decrease Existing Appropriation		☐ Decrease Exis			☐ Decrease	e Costs		
☐ Create New Appropriation		· · · · · · · · · · · · · · · · · · ·						
Local: No local government cos		_			1			
1. Increase Costs	- 1	3. Increase Rev				of Local Governmental Units Affected:		
☐ Permissive ☐ Mandaton	- 1	☐ Permissiv 4. ☐ Decrease Re	-	☐ Mandatory	Towns	☐ Villages ☐ Cities		
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Fund Sources Affected		<u> </u>			h. 20 Approp			
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Assumptions Used in Arriving at Fiscal				1	(3)			
This bill addresses two items. F				*				
may charge interconnecting long distance carriers to originate or terminate toll traffic over their facilities. Under this legislation, Ameritech and GTE could petition to raise their access rates above the statutory cap. The second item in this bill, would create a one-time fund to provide grants to eligible local government facilities involved in the "911" program. The program would be administered by the Department of Revenue after the Public Service Commission billed the two companies above and deposited the proceeds to the appropriate appropriation. The section on Access Rates proposes to statutorily lower the rate Ameritech and GTE charge long distance carriers for access. Under this legislation, the rate for access would be reduced to the comparable rate for termination and transport of a local exchanged call between local exchange carriers. The procedure for setting the rate for termination and transport of a local exchange Carrier (ILEC) is currently the subject of a rulemaking proceeding before the Federal Communications Commission. This legislation would require a separate contested case hearing at the PSC to determine the statutory rate and to consider Ameritech and GTE petitions for a higher access rate. This legislation would require additional staff resources to exercise continuing supervisory jurisdiction over Ameritech and GTE intrastate access rates. Accordingly, the Commission estimates that the equivalent of 2.0 new Public Utility Rate Analyst-Principal positions would be necessary to do the work required. In addition, the bill would require the Commission to bill Ameritech and GTE. The assessment would be based on the number of access lines of the two companies times the difference in their access rates in effect on the effective date of the bill and their access rates in effect one year following the effective date of the bill.								
The cost of this billing effort wo	uiu .	oc abooraca by	CAIS	ung stan.				
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Long-Range Fiscal Implications								
Agency/Prepared by: (Name & Phone N	0.)	Autho	rized	Signature/Telepho	one No.	Date		
PSC/Gordon Grant 267-9086			μ	eJW(a	Die	03/21/00		

	CAL ESTIMATE WORKSHEET			9 Sessio	Session			
	ailed Estimate of Annual Fiscal Effect SI ORI -2047 (R10/96) SI CO	IGINAL PRRECTED	UPDATED UPPLEMENTAL	LR AE	B or Bill No./Adm. Rule 3 879	No.	Amendm	ent No.
Sub	ject							
Pro	visions for Determining Access Rates for Certai	n Telecom	munication Service Pro	ovider	s and Implementing a "	'911" (Grant Pro	gram.
i.	One-time Costs or Revenue Impacts for	State and	d/or Local Governme	ent (d	o not include in ann	ualiz	ed fiscal	effect):
II.	\$12,800 Annualized Costs:			T	Annualized Fiscal im	nact o	n Chata A	
<u></u>	Allianizati Good			1	Increased Costs	Pacco		red Costs
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	(FTE Position Changes)		· · · · · · · · · · · · · · · · · · ·		(2.0 FTE)		(-	FTE)
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	Aids to Individuals or Organizations	S				-	•	.·
	TOTAL State Costs by Catego	ry		\$	119,400	\$		
В.	State Costs by Source of Funds			†	Increased Costs	+-	Decreas	ed Costs
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	FED	·					•	
	PRO/PRS						-	
	SEG/SEG-S						•	
	State Revenues Complete this only when prorevenues (e.g., tax increase				Increased Rev.		Decrea	sed Rev.
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PSC	Gordon Grant 267-9086		<u> </u>	47	All I		03/21/0	0

'Most voters say they consider George W.
Bush "somewhat conservative," which is how most of them categorize themselves.'
David S. Broder

Wednesday, March 22, 2000

OPINION

WISCONSIN STATE JOURNAL

OUR OPINION

Phone fees bill deserves chance

Sooner than later, Wisconsin's emergency 911 telephone system must be updated to ensure public safety. But who will pay for the \$60 million in improvements that must be made over the next five years?

As it stands, local property taxpayers would pay for that upgrade. That's why local officials, sheriffs, fire chiefs and other public safety administrators have joined with the Citizens' Utility Board and four long-distance telephone companies in supporting a different approach. They are urging the Legislature to pass a bill that would pay for the inevitable 911 upgrades through cuts in existing phone charges that all consumers pay.

It's a plan that lawmakers should give serious consideration.

The unusual alliance that makes up the Campaign for Fair Phone Charges wants to lower long-distance access fees paid to Ameritech, GTE and Century Telephone and reserve the savings for 911 improvements.

These access fees are charged by local telephone exchange companies to long-distance carriers for completing a call, and the fees range from 2 cents to 10 cents per minute. The bill would limit access fees to amounts that the local carriers customarily charge each other for completing calls.

The long-distance carriers have been howling about access fees for years, mainly because they see it as free money for the local companies and a way to box them out of the local telephone business. The local companies have, quite naturally, resisted lowering those fees and have always questioned the public purpose for doing so. Why should Ameritech get less money just so AT&T can get more, they ask?

That question has been answered with the proposal to earmark all of the initial savings from lower access fees to making improvements in the

Hearing set for today

The Legislature's Joint Committee on Information Technology will hold a hearing on Senate Bill 91 and its twin, Assembly Bill 879, at 8:30 a.m. today in Room 300 SE of the Capitol.

911 system. It's not AT&T or U.S. Cellular that will benefit, but local taxpayers who won't be forced to absorb the costs of 911 improvements.

Two parts of the bill deserve closer examination.

First, it applies only to the biggest telephone companies and not the smaller companies also make up the Wisconsin State Telecommications Association. If it's good policy for the Big Three, why not for the Small 80? Answer: Politics. Supporters of the bill recognize that rural legislators in both political parties will be reluctant to take away a source of income for their local phone companies. What makes for good politics does not always make for good policy, however.

Second, there is no reason to force a \$40 million reduction in access fees overnight. The \$60 million in 911 improvements must be spaced over five years or more, so it's only fair to give the local phone companies time to adjust. Access fees have been reduced since 1994 — just not by enough to please the long-distance carriers and CUB.

Telephone access fees are a holdover from an era when the telecommunications industry was regulated and the business was shielded from competition. Removing those fees over time would be a step toward more competition and greater choice for consumers. If the initial savings can be used to make sure 911 works when we need it, all of Wisconsin will be better served.

Rock County, Wisconsin County Board of Supervisors 51 South Main Street Janesville, Wisconsin 53545 608/757-5510

March 21, 2000

Representative David Hutchinson Room 316 North, State Capitol P.O. Box 8952 Madison, WI 53708-8952

RE: Joint Committee on Information Policy - Public Hearing on AB879

Dear Representative Hutchinson:

Thank you for scheduling AB879 for a public hearing. I am writing this letter on behalf of the Rock County Public Safety and Justice Committee. We strongly urge your support for AB879. Passage of this bill will result in Rock County receiving nearly \$1.2 million dollars for 911 infrastructure improvements.

At present, local phone companies are charging an access fee to long distance carriers. The proposed legislation would direct the local phone companies to offer access to long distance companies at the same rate that they now offer interconnection to each other. If the bill is passed, the fees will remain in place for one year. The revenue that accrues during that period of time will be distributed on a one-time basis to local units of government to pay for 911 capital improvements.

The Rock County Communications Center provides 911 service and dispatching to all communities and public safety agencies within the borders of the county. The Center came on line in 1992. Due to age and technology changes, much of the equipment is scheduled for replacement. The high tech communications equipment used by the Center is very expensive. Passage of this bill would offer a source of funding to pay for the much-needed upgrades instead of placing the burden on the local property tax payer. Thank you, and your Committee for your consideration of this very important piece of legislation pertaining to the public safety of Wisconsin residents.

Sincerely,

Dean Cornford

Chair, PS&J Committee

cc: Terry Maybee, Rock County Board Chair
Dave Sleeter, Communications Center Director

Rock County, Wisconsin County Board of Supervisors 51 South Main Street Janesville, Wisconsin 53545 608/757-5510

March 21, 2000

Senator Robert Jauch Room 313 South, State Capitol P.O. Box 7882 Madison, WI 53707-7882

RE: Joint Committee on Information Policy - Public Hearing on AB879

Dear Senator Jauch:

Thank you for scheduling AB879 for a public hearing. I am writing this letter on behalf of the Rock County Public Safety and Justice Committee. We strongly urge your support for AB879. Passage of this bill will result in Rock County receiving nearly \$1.2 million dollars for 911 infrastructure improvements.

At present, local phone companies are charging an access fee to long distance carriers. The proposed legislation would direct the local phone companies to offer access to long distance companies at the same rate that they now offer interconnection to each other. If the bill is passed, the fees will remain in place for one year. The revenue that accrues during that period of time will be distributed on a one-time basis to local units of government to pay for 911 capital improvements.

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Sincerely,

Dean Cornford

Chair, PS&J Committee

cc:

Terry Maybee, Rock County Board Chair

Dave Sleeter, Communications Center Director

WISCONSIN'S 11 TELEPHONE COOPERATIVES Wisconsin State Telecommunic 6602 Normandy Lane Madison, Wisconsin 53719 (608) 833-8866 WISCONSIN LOCAL EXCHAN **TELEPHONE COMPANIES 19** @ 1999 WSTA **(1)** 3 o 41 Grantland (TDS) Amery Amherst 42 GTE 43 Hager 44 Headwal Badger (TDS) Baldwin Bayland BB&W (TDS) 45 Hillsboro 46 Indianher 47 La Valle Belmont (Lynch) 8 Belmont (Lynch) 9 Bergen 10 Black Earth (TDS) 11 Bloomer 12 Bonduel (TDS) 13 Bruce 14 Central State (TDS) 49 Luck (Lakeland Comm.) 51 52 Marquette-Adams 53 Mid-Plains (Chorus) 54 Michay (TDS) 55 Miltown Mutual (L 15 CenturyTel of F-B-A 16 CenturyTel of Forestville 17 CenturyTel of Larsen Readf 56 Mosines 57 Mt Horeb O 17 CenturyTel of Larsen Readfield 18 CenturyTel of Monroe County 19 CenturyTel of Northern WI 20 CenturyTel of Northwest WI 21 CenturyTel of Southern WI 22 CenturyTel of The Midwest - Kendall 23 CenturyTel of The Midwest - Kendall 24 CenturyTel of WI 25 Chequamsgor 26 Chibardun 27 Citizens 28 Clear Lake 29 Cochrane 0 58 Mt Vernon (TDS) 59 Nelson 60 Niagara 61 Northeast 62 Price County 63 Rhinelander 63 Krimelander 84 Rib Lake (Rhinelander) 65 Richland-Grant 66 Riverside (TDS) 87 Scandinavia (TDS) 68 Sharon 69 Siren 29 Cochrane 30 Coon Valley 31 Crandon (Rhineland 89 Siren 70 Somenset 71 Southeast 72 Spring Valley 73 State Long Distance 74 Stockbridge & Sherwood (TDS) 75 Tenney (TDS) 74 Tel. County **AMERITECH** 32 Cuba City (Lynch) 33 Dickeyville (Chorus) 34 Elistopst (TDS) GTE TDS TELECO 35 Farmers (Chorus) 36 Farmers Independe FRONTIER

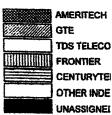
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4801 Forest Run Road, Suite 201 Madison, Wisconsin 53704-7337 608-241-2047 • in WI 1-800-279-1972 Fax 608-241-2901 • E-mail wra@wra.org Web Site URL http://www.wra.org

William Berland, President E-mail • rocky70@execpc.com

WILLIAM MALKASIAN, CAE, Executive Vice President E-mail • wem@wra.org

March 22, 2000

TO:

Joint Committee, Information Policy

FROM:

Michael Theo

Vice President for Public Affairs

E. Joe Murray

Director of Political Affairs

RE:

AB 879

The Wisconsin REALTORS Association (WRA) opposes AB 879, legislation that will increase the cost of local phone service to homeowners and the cost of doing business for REALTORS.

We oppose AB 879 for the following reasons:

- AB 879 will cost consumers more money. The big three long distance companies AT&T, Sprint and MCI want to lower the cost of doing business through lower access fees. That will mean higher profits for these giant companies and higher phone rates for consumers here in Wisconsin.
- Supporters AB 879 pretend that this bill is about helping modernize the 911 systems in Wisconsin. This bill is about more profits for AT&T, MCI and Sprint.
- If AB 879 passes, consumers will pay \$40 million in the form of increased local telephone charges. And that will be on top of what they're already paying to support 911 services through a charge on their phone bills.
- Wisconsin access fees are the fifth lowest in the nation. The latest scheme by supporters is to use access fees to subsidize 911 services. The 911 issue is separate from access fees. The Legislature has already rejected this idea once and should do so again.
- Higher local phone rates hurt homeowners, and the elderly, both of whom must carefully watch their monthly cash flows.
- Local rate increases will also hurt REALTORS and professionals in other businesses that rely on heavy use
 of local phone services.
- Nearly 70% of all calls made by real estate agents in Wisconsin are local calls. And 43% of these REALTORS say that 75-100% of their total calls are local.

Given the history of ever-increasing long distance rates and absent any statutory guarantees that long-distance rates will drop if this legislation passes, we believe passage of AB 879 will result in higher local phone rates.

For these reasons, we strongly urge you to vote no on AB 879.

Claudia Kotecki
Manager - Regulatory Policy & Planning
GTE North, Inc.
600 Hidden Ridge, HQE01G77
Irving, Texas 75015

March 22, 2000

Testimony in Opposition to Assembly Bill 879

My name is Claudia Kotecki, and I am submitting testimony, on behalf of GTE, in opposition to Assembly Bill 879.

GTE opposes AB 879 for many of the same reasons that others will articulate before your Committee today. This legislation is an inappropriate and inequitable rate decrease on one set of telecommunications carriers {the large incumbent local exchange carriers ("ILECs") in Wisconsin} and the legislation establishes a bad precedent for telecommunications public policy in the state. In my testimony I would like to discuss two specific points: 1) the unilateral access reductions called for in the bill, and 2) the inappropriate linkage of access reductions and the state's 9-1-1 system.

GTE has already made substantial reductions to its switched access rates since the industry and the FCC converted from the old division of revenues/ separations and settlements process to an access charge system to accommodate long distance competition. Attached to my testimony is a graph that indicates the gradual lowering of intrastate access charges in the state of Wisconsin. GTE's composite intrastate access charges have declined from almost \$.10/minute in 1986 to approximately a penny and a half per minute today. These access reductions have not occurred in a policy vacuum. They have been designed to move implicit subsidies for universal service out of access and to move toward a more economically rational approach wherein telecommunications prices are more closely related to their underlying costs.

As these numbers indicate, Wisconsin is a long way down the road to getting implicit subsidies out of its intrastate access rates. The legislature needs to be aware that true and efficient competition can only exist in a rationally priced telecommunications environment. Simply reducing the intrastate access rates of the largest ILECs in the state

will do nothing to rationalize pricing to promote competition. It will simply serve to lower the expenses of interexchange carriers ("IXCs") in the state.

In looking at the access reduction provisions of AB 879, several questions beg for answers. In determining the access rates to use to comply with the bill (section 10), what access rates may not exceed the lowest compensation rate or combination of rates for the same or similar service used for the termination and transport of local calls? For example, the Marketing Expense Recovery Charge ("MERC") and the Primary Interexchange Carrier Charge ("PICC") are not part of the rate structure of compensation for termination and transport of local exchange calls but are existing intrastate access rate elements. The interstate and intrastate access charge system may be in need for reform, but this simplistic reduction of intrastate switched access charges serves little public policy purpose.

GTE also questions the underlying philosophy that would equate interconnection charges with intrastate switched access charges. The FCC has recognized that transport and termination of local traffic are different services than access service for long distance telecommunications. The Telecommunications Act of 1996 preserves the distinctions between charges for transport and termination of local traffic and interstate and intrastate charges for terminating long-distance traffic. There is no public policy rationale for simply calling for a one-sided reduction in charges to a level equal to charges for other services. Moving telecommunications prices from the older sole source model to a competitive model needs to be done with some precision and fairness.

In addition to the problems associated with the access reduction language in the bill, GTE submits that the 9-1-1 funding provisions are confusing, unlikely to accomplish the needed public safety goals, and are inappropriate from a public policy point of view.

The assessment methodology in section 12 of AB 879 is unclear and confusing. The purpose of the legislation is to establish a "9-1-1 Assistance Fund" through assessments to the large ILECs. However, there is little guidance as to how the assessment process would actually work. How is the difference between access rates on the effective date of the Act and on the first day of the 14th month following the effective date of the Act calculated? Rate element by rate element? Overall composite rate

determined by each individual company's methodology? An actual effective rate? What rate elements are included?

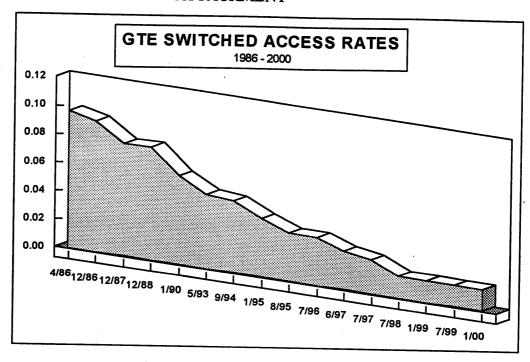
Is the assessment a one-time assessment? If it is a one-time assessment, GTE is perplexed as to how serious the drafters of this legislation are to creating meaningful public safety improvements for the citizens of Wisconsin. Because GTE's current intrastate access rates are lower than those found in other states, the amount to be assessed to GTE would likely be insubstantial. How does this effectively help fund 9-1-1 systems across the state of Wisconsin?

If the legislature is vitally concerned about the effectiveness of the state's 9-1-1 system, it should investigate the needs of the emergency services system and establish a reasonable system for funding both capital and operating expenses of the system. In this proposed legislation, there is no logical relationship between the cost of 9-1-1 service and the funding mechanism proposed. The current system uses an assessment based on an equitable fixed percentage on telecommunications customers' bills. If this is inadequate, the legislature needs to address that issue forthrightly.

GTE believes that linking assessments on large ILECs to funding for county and municipal 9-1-1 systems is unfair, shortsighted, and inappropriate public policy. Why should only large ILECs be responsible for the funding of improvements to the state emergency services system? Indeed, an argument can be made that such a program violates section 254(f) of the 1996 federal Telecommunications Act because it purports to fund an intrastate support mechanism through an assessment that is unequally and discriminatorily applied. The legislation, as drafted, fails to comprehensively deal with the perceived inadequacies of emergency services in the state and simply affixes a confusing and inequitable assessment system and hopes that this will fix the problem. Even if the amount of adequate funds to implement new capital projects and updated emergency equipment for county and municipal emergency systems were created in this legislation, there is no assessment provided for increased operating funds that these capital expenses would necessitate. The people of Wisconsin deserve better public policy than this.

In summary, GTE submits that AB 879 merely attempts to marry two political interests --- the IXC desire for lower access charges, and local public officials' need for more sophisticated emergency service equipment --- into one bill that purports to be effective public policy. Instead, the practical effect of this legislation is to take two issues that have serious implications for the people of Wisconsin --- telecommunications pricing and emergency services needs in the state --- and to make the problems associated with these issues worse! If the legislature wants to address the issues of appropriate telecommunications pricing and the need for better more efficient emergency services in the state, GTE stands ready to deal with these issues intelligently and comprehensively. Unfortunately, AB 879 (as well as its Senate companion SB 91) fails miserably to deal effectively with these issues. GTE strongly opposes AB 879.

ATTACHMENT



04/07/86	4/86	0.0968528
12/01/86	12/86	0.0924528
12/08/87	12/87	0.0794643
12/16/88	12/88	0.0799643
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01/01/00	1/00	0.0154005

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Ameritech Opposes AB-879

Access fees and 911 are separate issues

- Access fees are paid by long distance companies to local companies for use of their lines.
 These fees pay for legitimate costs incurred by local companies and in part help keep local telephone rates affordable.
- The long distance companies have continued to try to reduce the access fees even further because each subsequent reduction increases their profits (Attachments 1-2).
- Access fees have nothing to do with 911. This bill is simply a money grab by long distance companies.
- The only reason 911 has been added to the bill is to try to recast the debate from discussing how access charges fatten the long distance companies bottom line to anything else.

There's no free pot of money

- Our fees have been reduced every year since 1984, with a total reduction in excess of 85%, and will continue to decline because of federal reform and price cap efforts. Ameritech Wisconsin simply does not have "excess" revenue to fund this or any other such proposal (Attachment 3, access reductions).
- Wisconsin now has the second lowest access fees in the United States at just over \$.01 per minute (Attachment 4).
- If a proposal before the FCC gets approved, our fees will drop even further. Other existing FCC reforms and plans will continue to result in automatic reductions in the state rates the long distance carriers pay.
- Past history has shown that when given a chance the long distance carriers hold on to the breaks in access charges they receive. Additional reductions will simply subsidize the long distance companies and flow out of state to the detriment of Wisconsin consumers and local phone companies.

This is anti-business and anti-consumer

- Government should not be in the business of taking money from one part of the telecommunications industry and giving it to another. This bill is not competitively neutral because it financially benefits some companies (i.e. AT&T) while financially harming others such as the local phone companies that are competitors of AT&T.
- Ameritech and the other local telephone companies employ thousands of state residents and pay large amounts of income and property tax in Wisconsin. Why support a bill that

will hurt good Wisconsin businesses? Companies like AT&T are not investing in Wisconsin and employ almost no Wisconsin residents.

- The business community in Wisconsin is opposed to this legislation. The Milwaukee Metropolitan Association of Commerce, Wisconsin Realtors, Wisconsin Grocers, Petroleum Marketers of Association of Wisconsin, Wisconsin State Telecommunications Association, and the National Emergency Number Association all recognize that the proposal will place pressure on local phone rates and increase the cost of doing business in Wisconsin.
- Consumers should be outraged, too. Hurting the local telephone companies financially will not help consumers. Ameritech, for example, is poised to launch high-speed Internet service this year in Wisconsin and invested \$280 million in capital last year. This bill threatens to financially harm local phone companies, the only telecommunications companies making material investments in the people and the communications infrastructure of Wisconsin.

We support 911 and public safety

- Ameritech strongly supports public safety. Ameritech has been a leader in enhancing 911.
 Ameritech has a strong track record of supporting 911 in Wisconsin and this year will deploy numerous product enhancements to improve the performance of existing and future 911 systems.
- Some local governments, because of their financial constraints, are exploring alternative ways pay for the local share of 911 improvements that don't require property tax increases. That's their position, and we're not opposed to that. We've been working with groups around the state to look at alternatives to the 911 issue.
- Ameritech applauds efforts to enhance the state's 911 system, but let's be clear: Access fees are not the way to go.