

**SENATE HEARING SLIP**

(Please Print Plainly)

*Handwritten initials*

DATE: Jan 26

BILL NO. \_\_\_\_\_  
OR

SUBJECT CSBG

Char Thompson  
(NAME)

4506 Regent St  
(Street Address or Route Number)

Madison WI 53705  
(City and Zip Code)

Foundation Rural Housing Inc  
(Representing)

Speaking in Favor:

Speaking Against:

Registering in Favor:   
but not speaking:

Registering Against:   
but not speaking:

Speaking for information only; Neither for nor against:

Please return this slip to a messenger PROMPTLY.

Senate Sergeant-At-Arms  
Room 109-LL One East Main  
P.O.Box 7882  
Madison, WI 53707-7882

**SENATE HEARING SLIP**

(Please Print Plainly)

DATE: 1/26/98

BILL NO. \_\_\_\_\_  
OR

SUBJECT CSBG Hearing

DAVID DURAN  
(NAME)

1 W. Wilson St  
(Street Address or Route Number)

Madison WI 53702  
(City and Zip Code)

DHFS  
(Representing)

Speaking in Favor:

Speaking Against:

Registering in Favor:   
but not speaking:

Registering Against:   
but not speaking:

Speaking for information only; Neither for nor against:

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Madison, WI 53707-7882

**SENATE HEARING SLIP**

(Please Print Plainly)

DATE: 1/26/98

BILL NO. \_\_\_\_\_  
OR

SUBJECT CSBG Rehabilitation

Claude Gilmore  
(NAME)

1 W. Wilson St  
(Street Address or Route Number)

Madison, WI 53702  
(City and Zip Code)

DHFS  
(Representing)

Speaking in Favor:

Speaking Against:

Registering in Favor:   
but not speaking:

Registering Against:   
but not speaking:

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Madison, WI 53707-7882

**SENATE HEARING SLIP**

(Please Print Plainly)

DATE: 1/26/99

BILL NO. \_\_\_\_\_  
OR  
SUBJECT CSBG PLAN REVIEW

KEVIN LEWIS  
(NAME)  
LEGISLATIVE LIAISON  
(Street Address or Route Number)

DHPS  
(City and Zip Code)  
(Representing)

Speaking in Favor:   
Speaking Against:   
Registering in Favor:   
but not speaking:

Registering Against:   
but not speaking:

Speaking for information only; Neither for nor against:

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P.O.Box 7882  
Madison, WI 53707-7882

**SENATE HEARING SLIP**

(Please Print Plainly)

DATE: 1.28.99

BILL NO. CSBG State Plan  
OR  
SUBJECT FFY 99

Jacobs Lawrence  
(NAME)  
1310 Mendota St 107  
(Street Address or Route Number)

Madison WI 53714  
(City and Zip Code)  
WISCAP  
(Representing)

Speaking in Favor:   
Speaking Against:   
Registering in Favor:   
but not speaking:

Registering Against:   
but not speaking:

Speaking for information only; Neither for nor against:

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Senate Sergeant-At-Arms  
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P.O.Box 7882  
Madison, WI 53707-7882

**SENATE HEARING SLIP**

(Please Print Plainly)

DATE: 1/26/99

BILL NO. \_\_\_\_\_  
OR  
SUBJECT State Plan for the Federal

Richard Schimm  
(NAME)  
16123 Lark Lane  
(Street Address or Route Number)

Green Lake, WI 54941  
(City and Zip Code)  
ADVOCAP and WISCAP  
(Representing)

Speaking in Favor:   
Speaking Against:   
Registering in Favor:   
but not speaking:

Registering Against:   
but not speaking:

Speaking for information only; Neither for nor against:

Please return this slip to a messenger PROMPTLY.

Senate Sergeant-At-Arms  
Room 109-LL One East Main  
P.O.Box 7882  
Madison, WI 53707-7882

SENATE HEARING SLIP

(Please Print Plainly)

DATE: 7/29/99

BILL NO. CSBG Hearing  
OF Authorization  
SUBJECT \_\_\_\_\_

Mona LaFayette  
(NAME)  
CSBG Coordinator  
(Street Address or Route Number)

\_\_\_\_\_  
(City and Zip Code)  
\_\_\_\_\_  
(Representing)

Speaking in Favor:   
Speaking Against:   
Registering in Favor:   
but not speaking:  
Registering Against:   
but not speaking:  
Speaking for information only; Neither for nor against:

Please return this slip to a messenger PROMPTLY.  
Senate Sergeant-At-Arms  
State Capitol - B35 South  
P.O.Box 7882  
Madison, WI 53707-7882

SENATE HEARING SLIP

(Please Print Plainly)

DATE: 7/29/99

BILL NO. \_\_\_\_\_  
OF CSBG  
SUBJECT \_\_\_\_\_

STEVE PIERCE  
(NAME)  
409 COLLEGE ST.  
(Street Address or Route Number)

LAKE MILLS 53551  
(City and Zip Code)  
COMMUNITY ACTION COALITION  
(Representing)

Speaking in Favor:   
Speaking Against:   
Registering in Favor:   
but not speaking:  
Registering Against:   
but not speaking:  
Speaking for information only; Neither for nor against:

Please return this slip to a messenger PROMPTLY.  
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State Capitol - B35 South  
P.O.Box 7882  
Madison, WI 53707-7882

SENATE HEARING SLIP

(Please Print Plainly)

DATE: 7/29/99

BILL NO. \_\_\_\_\_  
OF \_\_\_\_\_  
SUBJECT \_\_\_\_\_

Claude Calmore, Director  
(NAME)  
1 W Wagon St  
(Street Address or Route Number)

Madison, WI  
(City and Zip Code)  
DHFS  
(Representing)

Speaking in Favor:   
Speaking Against:   
Registering in Favor:   
but not speaking:  
Registering Against:   
but not speaking:  
Speaking for information only; Neither for nor against:

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Senate Sergeant-At-Arms  
State Capitol - B35 South  
P.O.Box 7882  
Madison, WI 53707-7882

**SENATE HEARING SLIP ①**  
(Please Print Plainly)

DATE: 7/29/99

BILL NO. \_\_\_\_\_

OR  
SUBJECT AFS State Plan

for CSBG

Richard Schlimm  
(NAME)

1310 Mendota St #107  
(Street Address or Route Number)

Madison WI 53714  
(City and Zip Code)

WESCAP  
(Representing)

Speaking in Favor:

Speaking Against:

Registering in Favor:   
but not speaking:

Registering Against:   
but not speaking:

Speaking for information only; Neither for nor against:

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Senate Sergeant-At-Arms  
State Capitol - B35 South  
P.O.Box 7882  
Madison, WI 53707-7882

**SENATE HEARING SLIP \***  
(Please Print Plainly)

DATE: 7/29/99

BILL NO. \_\_\_\_\_

OR  
SUBJECT CSBG Blackguard

Cynthia Wong  
(NAME)

273N Thompson Dr #5  
(Street Address or Route Number)

Madison WI 53714  
(City and Zip Code)

(Representing)

Speaking in Favor:

Speaking Against:

Registering in Favor:   
but not speaking:

Registering Against:   
but not speaking:

Speaking for information only; Neither for nor against:

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Senate Sergeant-At-Arms  
State Capitol - B35 South  
P.O.Box 7882  
Madison, WI 53707-7882

**SENATE HEARING SLIP P**  
(Please Print Plainly)

DATE: 7.27.99

BILL NO. \_\_\_\_\_

OR  
SUBJECT ESBG Black Grant

Jackie Lawrence  
(NAME)

1310 Mendota 107  
(Street Address or Route Number)

Madison 53714-1039  
(City and Zip Code)

WESCAP  
(Representing)

Speaking in Favor:

Speaking Against:

Registering in Favor:   
but not speaking:

Registering Against:   
but not speaking:

Speaking for information only; Neither for nor against:

Please return this slip to a messenger PROMPTLY  
Senate Sergeant-At-Arms  
State Capitol - B35 South  
P.O.Box 7882  
Madison, WI 53707-7882

**SENATE HEARING SLIP** C

(Please Print Plainly)

DATE: 7-29-99

BILL NO. \_\_\_\_\_

OR

SUBJECT CSBG ~~CSBG~~

BARBARA THONI  
(NAME)

5900 Menona Dr.  
(Street Address or Route Number)

Madison WI 53716  
(City and Zip Code)  
Coalition of Wis Aging Groups  
(Representing)

Speaking in Favor:

Speaking Against:

After testimony is finished,  
you need to entertain a  
motion to approve the CSBG  
programs as presented by  
DFFS.

This is the last person  
who is testifying

Civil Leas

- 9% for malaria distribution
- 9% - Dept. Hays
- any special needs

1998 CAP

Countries Pass resolution of

support

68 countries represented -

1 million people

employment

Hard Start

Emergency Services

Emergency Assistance

Food

86% of Funds

4% of Funds

4% migrant

95%

1) How much has funding increased?

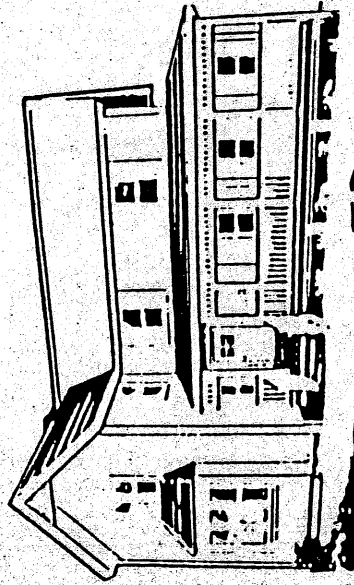
2) How has that \$ been distributed?

3) Any W-2 Questions you may have

Do the member have a copy of

---

*There is no  
place like home...*



**RURAL HOUSING**

4506 Regent Street • Madison, WI 53705

---

As funding changes programs change,  
so please check as to current available  
programs.

**FOUNDATION FOR  
RURAL HOUSING, INC.**

4506 Regent Street • Madison, WI 53705  
608-238-3448

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## *There is no place like home...*

**B**ut there are thousands of rural residents in Wisconsin who need a basic house, septic or well to call home. Conditions can be in need of repair, unsafe, inaccessible, unsanitary and expensive.

**The Foundation for Rural Housing, Inc.** is a nonprofit agency with 27 years of experience in assisting rural people and rural communities address their housing needs. Since 1970, Rural Housing has provided information and dollars to help low income families throughout Wisconsin to repair and rehabilitate their homes.

**Rural Housing** assists organizations and agencies develop new housing programs and generate the financial resources necessary. FRHI assists small communities to leverage funds, initiate senior and self-help housing projects, address water and wastewater problems and resolve local issues.

The folks at Rural Housing believe that rural communities have the capacity to create their own unique solutions to the problems of inadequate housing. Through financing and technical assistance, Rural Housing assists local communities acquire the tools they need to build a better life for local residents.

**Rural Housing** works on many levels—with individuals, groups, communities and bureaucracies—developing funding proposals, administering grants and working to change programs and regulations. ALL of its programs, projects and activities are intended to:

- ▲ Assist low-income families obtain adequate, safe and sanitary housing
- ▲ Help low-income households acquire appropriate water and wastewater services
- ▲ Enable small communities and local organizations to more effectively address the needs of those with standard shelter
- ▲ Demonstrate new services and new approaches to address rural housing problems
- ▲ Alert the public and private sectors about the housing, water and community development needs of low-income rural residents.

**In 1996**, Rural Housing administered six grants, providing over \$300,000 in individual utility assistance, home purchase assistance and rehab grants to over 466 households. Many more are aided indirectly. They also leveraged over \$3 million in additional funds for persons in rural communities.

**Rural Housing** receives funding from a variety of federal, state and local sources, including Community Services Block Grant (CSBG), State of Wisconsin (HCRI), Retirement Research Foundation (RRF) and Wisconsin Housing Economic Development Authority (WHEDA).

**Rural Housing** works with individuals, organizations and communities throughout the state, from Dodgeville to Downsville, from Pell Lake to Park Falls. Our purpose is not just to provide assistance, programs, and projects, but to facilitate local initiatives and self-sufficiency.

OFFICE HOURS:

Monday – Friday 8:00 – 5:00

*Services provided free to low income households.*

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SSBG

Human Services Agency

7/29/99

\* 1. Dirk Schlimm, WISCAP, Speaking in favor

These groups work against all odds for the states  
450,000 people living in poverty

See testimony for good examples of use of the money

WISCAP's role is to support those efforts and provide a network

- 1) Training + Technical Assistance
- 2) Hold Quarterly meetings
- 3) Work on food security issues (food pantries)
- 4) Provide no cost services to rural communities  
worked w/ 35 such communities
- 5) Promote policy that affect poor people
  - a) Energy Reliability Plan, poor people representation
  - b) Individual Development Accounts

2. Steve Pierce, CAC in Lake Mills      Speak in Favor  
Dollars meet local needs, defined locally

has had a huge impact on their local community

Robson: Has there been a strain on food pantry levels

Schlimm: All members have reported ...

7/29/99

~~Schlomm~~: Housing has been the biggest need, W-2 has  
P. Price certainly been part of that

Robson: Do you have the resources

P. Price: We are stretched beyond capacity

Schlomm: One year waiting list for weatherization service

Robson: what's the biggest need

Price: Madison's is housing, but all areas have a real need.

3. Claude Cailmore, DHFS, oversight of CSBG Speaking in Favor

They only take 5% for admin

86% to CAA

4% to tribes

4% to migrant workers

2.5% to limited purposes

3.5 for admin

\* 4. Morra LaFayette DHFS CSBG coordinator

7/29/1

Spalding in 1

Set out about \$5.8 million last year

Dollars sometimes used to apply for other funds

Using outcome-based management as well

Wisch: Could you explain the outcome system

LaFayette: Model set up to ~~try~~ keep track of how many people are served and what the outcome is.

Wisch: Who are the targets: working poor, W-2 recipients, both?

LaFayette: Both. Anyone in poverty

Wisch: Is their progress being documented toward employment?

LaFayette: CAP's work closely with W-2 agencies

Wisch: Is there duplication of funding

LaFayette: No

Foessler: The programmatic focus on <sup>income</sup> management, nutrition, and

LaFayette: Budget skills, asset building for income management

Linkages - case management services linkage needs to other place

Nutrition - Food pantry, nutrition education, need start

Robson: Does that include nutrition sites for older adults

LaFayette: Yes

Robson: Linkages is great, Lat are resources reallocated based on need

LaFayette: Local CAA's determine that through the board and readjust needs annually



State of Wisconsin  
Department of Health and Family Services

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Tommy G. Thompson, Governor  
Joe Leean, Secretary

July 22, 1999

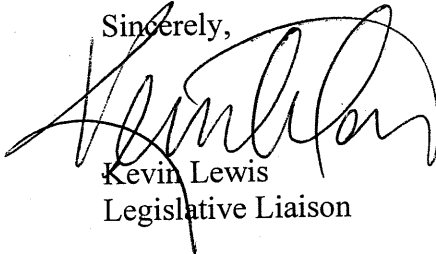
The Honorable Judith Robson  
Chair, Human Services and Aging Committee  
15 South, State Capitol  
Madison, WI 53707-7882

Dear Senator Robson:

Attached are the materials for the upcoming CSBG legislative hearing on July 29, 1999. This hearing satisfies the federal requirement of the 1998 CSBG Reauthorization, section 676 (a) (3), which specifies that states must hold at least one legislative hearing every 3 years in conjunction with the development of the state plan.

Thank you for your attention to these materials. Please contact Moira Lafayette, CSBG Coordinator, at (608) 267-5149 with any questions on these attachments.

Sincerely,



Kevin Lewis  
Legislative Liaison

attachment

cc: Senator Moore  
Senator Roessler  
Senator Rosenzweig  
Senator Wirch

## **CSBG Briefing Materials for Legislative Hearing**

- CSBG Program Overview
- FFY 2000 State Plan
- CSBG Reauthorization of 1998
- CAPLaw Legal Update on Reauthorization
- Statewide Summary Report for FFY 98

Prepared by:  
Moirra Lafayette  
CSBG Coordinator  
July 16, 1999

## COMMUNITY SERVICES BLOCK GRANT OVERVIEW

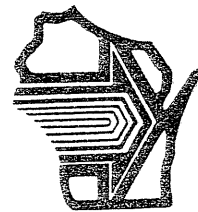
<b>PROGRAM AREA:</b>	Community Services Block Grant (CSBG)
<b>RESPONSIBLE BUREAU/OFFICE:</b>	Bureau of Community and Family Development
<b>LOCAL ADMINISTRATIVE AGENCIES:</b>	The CSBG Program is administered through 31 agencies. They include 16 Community Action Agencies (CAAs), United Migrant Opportunity Services, 11 Indian Tribes, two Limited Purpose Agencies: the Coalition of Wisconsin Aging Groups and Rural Housing Inc., and the statewide Wisconsin Community Action Program Association. Nationally, there are more than 1,145 local agencies, primarily CAAs that receive core funding from CSBG and serve more than 96 percent of all of counties nationwide.
<b>PROGRAM PURPOSE:</b>	The 31 community agencies utilize the CSBG funding as a catalyst to provide a range of services and activities directed at the causes of poverty in Wisconsin Communities to enhance self-sufficiency. Services and activities include employment and training, job development, community development, income management, housing assistance, emergency services, nutrition, childcare, transportation, health and other services designed to help people sustain self-sufficiency and rise above poverty.
<b>LEVERAGING OF RESOURCES:</b>	CSBG funding allows CAAs to leverage substantial resources. For every one dol of CSBG funds, local agencies leverage an additional \$4 in state, local and privat contributions. Nationwide, these agencies manage a total of more than \$5.2 billic worth of resources. The Community Action network serves One out of three persons in poverty -- more than 11 million people each year. Agencies receive more than 25 million hours of support from volunteers annually.
<b>PERSONS SERVED:</b>	In FY 1998 the program served approximately 400,000 persons in 68 out of 72 counties throughout Wisconsin.
<b>FUNDING:</b>	Funding is 100% federal. The 1998 federal allocation from the Department of Health and Human Services totaled \$5,961,954. The CSBG Funds were leverag with over \$82,000,000 additional federal, state, local public and private funds by tl 31 grantee agencies. The FFY 1999 allocation was \$6,046,606.
<b>USE of FUNDS BY FORMULA:</b>	Not less than 90% of the funds made available to a State shall be used to make grants to eligible entities. 86% of total funding goes to the 16 CAAs, 4% goes to Tribal Governments, 4% goes to United Migrant Opportunities, Inc, and up to 2.5% may be distributed to the Limited Purpose Agencies. Not more than 5% can be used for the State's administration of the CSBG.
<b>ELIGIBLE ENTITY CRITERIA:</b>	Community Action Agencies must be designated as the official CAA for an area b local government. CAAs designated prior to the 1981 Omnibus Reconciliation Ac retained their status as a CAA. LPAs must have a statewide impact and demonstrate that services provided promote self-sufficiency to low income person
<b>LEGISLATIVE BACKGROUND</b>	1964 - Office of Economic Opportunity and Community Action Programs create 1981 - Omnibus Budget Reconciliation Act (OBRA) passed and CSA closed. 1990 - CSBG is reauthorized for 3 years 1994 - CSBG is reauthorized 1998 - CSBG is reauthorized through FY 2003.



CSBG and Other Funding Sources for FFY 98

Service	# of Agencies	CSBG Dollars	State \$	Local \$	Private \$	Non-Fed Total	Agri	Education	Energy	HHS	HUD	Labor	Transportation	Other Federal	Non-CSBG Fed Total	Non-CSBG Total	Total (including CSBG)	
Education - CSBG	12	\$ 562,992	\$ 2,366,994	\$ 1,273,156	\$ 1,503,572	\$ 5,133,722		\$ 2,115,192		\$ 32,892,646	\$ 136,591	\$ 712,021		\$ 127,357	\$ 35,993,807	\$ 41,117,529	\$ 41,680,491	
Emergency - CSBG	15	\$ 457,935	\$ 686,904	\$ 223,000	\$ 179,492	\$ 1,089,396				\$ 541,050	\$ 973,930	\$ 541,054		\$ 258,996	\$ 2,365,555	\$ 3,427,951	\$ 3,885,886	
Emergency - ESHIP	0																	
Health	12	\$ 426,194	\$ 1,061,757	\$ 52,920	\$ 897,036	\$ 2,011,713		\$ 48,539		\$ 6,176,442	\$ 294,053	\$ 1,634,845		\$ 398,966	\$ 8,867,408	\$ 10,879,119	\$ 11,305,313	
Housing	10	\$ 197,301	\$ 1,199,858	\$ 5,833,851	\$ 570,107	\$ 7,603,816			\$ 1,556,689	\$ 3,891,634	\$ 429,312			\$ 1,079,699	\$ 5,340,585	\$ 12,944,401	\$ 13,141,702	
Income Management	16	\$ 1,040,265	\$ 2,133,417	\$ 867,451	\$ 2,460,518	\$ 5,161,386	\$ 71,163		\$ 939,220	\$ 1,194,524	\$ 4,567			\$ 21,727	\$ 2,159,038	\$ 2,584,065	\$ 2,740,720	
Linkages	8	\$ 156,655	\$ 56,299	\$ 1,100	\$ 367,628	\$ 425,027				\$ 558,489	\$ 11,000			\$ 31,862	\$ 8,694,350	\$ 1,056,878	\$ 1,600,791	
Nutrition	14	\$ 533,913	\$ 105,477	\$ 57,596	\$ 221,996	\$ 385,089				\$ 1,739,048	\$ 47,589			\$ 112,320	\$ 681,809	\$ 9,473,911	\$ 9,901,772	
Other	8	\$ 633,642	\$ 263,313	\$ 457,468	\$ 1,045,195	\$ 1,765,974	\$ 24,928	\$ 103,579	\$ 240,557	\$ 183,360	\$ 262,982			\$ 654,138	\$ 1,365,975	\$ 3,131,949	\$ 3,785,591	
Self-Sufficiency	10	\$ 449,375	\$ 30,124	\$ 145,366	\$ 308,985	\$ 482,455				\$ 1,041,833	\$ 604,843			\$ 652,152	\$ 2,351,476	\$ 2,843,931	\$ 3,293,306	
Totals		\$ 4,896,103	\$ 7,920,680	\$ 8,719,645	\$ 8,207,794	\$ 24,848,119	\$ 7,199,449	\$ 2,265,310	\$ 2,735,446	\$ 51,266,850	\$ 11,568,514	\$ 2,887,920	\$ 62,648	\$ 3,369,395	\$ 81,355,532	\$ 106,203,651	\$ 111,089,754	

\* Does not include funding to Tribes



# Wisconsin Community Action Program Association

1310 Mendota Street, Suite 107, Madison, Wisconsin 53714-1039

608/244-4422

FAX 608/244-4064

TO: Members of the Senate Committee on Human Services and Aging  
Senator Judy Robson, Chair

FROM: Richard Schlimm, WISCAP Public Policy Director

RE: Remarks in Support of the Proposed DHFS State Plan for the  
Community Services Block Grant

DATE: July 29, 1999

I wish to provide the support of the Wisconsin Community Action Program Association to the State Plan for the Community Services Block Grant as proposed by the Department of Health and Family Services.

I would like to update the Committee on the role that WISCAP plays in Wisconsin's Community Action Network and share some information about WISCAP and our 19 member organizations.

WISCAP has served as the state association for Wisconsin's 16 Community Action Agencies, the United Migrant Opportunity Services, and two "Limited Purpose Agencies" (the Coalition of Wisconsin Aging Groups and the Foundation for Rural Housing) for more than 30 years.

WISCAP itself performs multiple roles in the Community Action Network in Wisconsin: as a training & technical assistance organization; as a manager of anti-poverty programs delivered throughout the state by its member agencies; as a service-provider itself; and as a facilitator of new programs and public policy that will help our member agencies alleviate poverty for the State's 450,000 residents who are poor. A few examples of the work that we do in each of these areas:

WISCAP is a Provider of Training & Technical Assistance: Over the years, and most often in partnership with DHFS, WISCAP has offered training to the State's 400+ community action board members and 1,000 plus employees of community action in a wide variety of topics ranging from strategic planning to "ROMA" (Results-Oriented Management Accountability) and from "how to create housing options for persons with disabilities" to "techniques at gang intervention". While some of our training and technical assistance is provided "on site" at member agencies (like the training of board members at Southwest CAP in Dodgeville or the training of board and staff in "Citizen Advocacy" at CAP Services in Stevens Point last year), most of our training is provided through our Quarterly Meetings of the Association. Every three months, WISCAP

invites staff and board members from all of our member organizations to attend one-day very-focused training offered through our "roundtable discussions". We sponsor ongoing roundtables in a variety of poverty-related areas including Housing, Energy, Planning, Jobs & Business Development, Family Development, and Public Information.

By the way, we created a new "roundtable" last year in 1998 around "food security" issues. 14 of our member agencies directly operate 42 food pantries and we provide support for 163 other area food pantries throughout Wisconsin. Our agencies also constitute the network that delivers the Federal Emergency Food Assistance Program in the State--providing nearly 5 Million pounds of surplus food to low-income residents. This new roundtable has helped our member agencies with food pantry management assistance, legislative updates, information on other food programs in other states, anti-hunger networking, etc.

WISCAP is securing federal funds from the Office of Community Services to enable us to hire a full-time trainer position to provide support and help to our member agencies, in turn, better serve the needs of community residents.

We also organize and sponsor training in many arenas for community-based groups. WISCAP is the cosponsor and lead-organizer of the upcoming Affordable Housing Conference "A Home for Everyone" scheduled next month on August 18 & 19; we expect more than 35 state and national speakers and panelists. We are working with WHEDA, DoH, Wisconsin HUD office & UW-Extension.

WISCAP is also a Manager of Anti-poverty programs that are operated by member agencies: Since 1989, WISCAP, under contract first with DHHS and now DWD, has managed the State's Jobs & Business Development Program that, through member agencies, has provided business planning, financial planning, management assistance and business training to low-income people to start their own micro-businesses and create jobs for themselves & others. Last year in 1998, low-income people in Wisconsin through the WISCAP JBD created 130 businesses and 200 jobs. Since its inception, the program has created more than 550 businesses and 1000 jobs. The program has leveraged over \$6 Million in funds from other private and public sources.

WISCAP is a service provider and directly operates some programs statewide: The RCAP (Rural Community Assistance Program) of WISCAP provides services and technical assistance to low-income rural Wisconsin Communities experiencing water and wastewater problems. RCAP's no-cost services have helped more than 35 rural communities with improved water and wastewater systems in this year alone. Those 35 communities are throughout the State but you may be most interested in knowing that we helped the North Cape Sewer District near Franksville in Racine County and the Country Estates Sewer District in the Town of Lyons in Walworth County during this past year.

WISCAP is a facilitator of program networking: Working with the State Division of Housing, WISCAP organized its 16 community action agencies and other community-based development organizations to plan a statewide "continuum of care" for the homeless. This planning effort garnered a "Best Practices" award for the State of Wisconsin and subsequently resulted in a HUD

award of over \$11 Million to the State Division of Housing for funding of these "continuums of care" ..

WISCAP is a facilitator and promoter of public policy affecting poor people and our member organizations' ability to serve them. Over the past four years, WISCAP has served as the lead agency--working with the Public Service Commission, utilities, and others--in formulating the low-income "public benefits" portion of the Governor's Reliability 2000 Plan in order to ensure energy reliability for the state's poor and low-income households through energy conservation, weatherization, and fuel assistance efforts.

In addition, we have promoted Individual Development Accounts as good public policy in the State Budget this year. The community action network is committed to asset-building strategies as the means to help people leave poverty. IDAs are a structured means for a low-income person to accumulate savings for investment in a home or starting a business, or furthering their education. WISCAP and its members remain hopeful that an announcement will be made as early as next week awarding federal funds for us to establish a small statewide program of IDAs for the poor.

In closing, I would like to mention that the major anti-poverty work in Wisconsin is done in local communities by our member agencies. WISCAP's members serve more than 100,000 poor people annually. Each organization is unique--governed by a local board of directors--and come up with the most innovative solutions to reducing poverty in Wisconsin. Most of those innovative solutions are organized and funded, at least initially, through the Community Services Block Grant--with other support from a wide variety of private and public partnerships. A few examples:

WESTCAP staff and board is launching a "shared kitchen" in Menomonie to help small farmers (who struggle in regional markets) and food industry entrepreneurs (who need access to a certified commercial kitchen to safely prepare food). The agency is renovating a building in the City of Menominee to establish a large commercial kitchen that will be used by area farmers or food producers to prepare or process jam, salsa, or any other food products. The Menominee Food Co-op and a Hmong Farmers Market will collocate in the facility to partner on sales, marketing and distribution. The project has been designed with help from the CSBG and has received startup funds from the Bremer Foundation, the Aspen Institute, and the USDA.

Western Dairyland has opened up a new Clothing Center in Independence and is undertaking the establishment of a Women's Business Center with support from the SBA.

ADVOCAP is designing and will construct 8 units of housing for the disabled in the small community of Berlin; Community Action, Inc., restored the former hospital in Beloit to house 47 apartments for persons over the age of 55 and CAI is also building 13 new homes in Delavan for low-income families. The Racine/Kenosha CAA operates a home rehabilitation program in the rural portions of its counties.

WISCAP appreciates the support given to us and our members by DHFS, members of the Senate Human Services Committee, and the Community Services Block Grant.

**Human Services and Aging  
Public Hearing  
Rock County Courthouse  
Janesville, WI  
4-14-99**

In attendance:

Senator Robson

Senator Erpenbach

Representative Wood

Representative Schooff

Laura Rose, Legislative Council

Cory Mason, Committee Clerk

Kevin Lewis, DHFS

**1. \*Don Mulry**

**Rock County Human Services Director**

*W-2 Right of First Selection*

Standards not available until November

Not enforced equally

Don't have access to open government in this regard.

Rock County missed

We don't know why were denied or how we compare to other counties

Finds it interesting that no private companies were denied

Robson: How much infrastructure money was spent?

No actual figures on this issue

*Community Aids Funding*

Leads to erosion in programs

Wants a 3% increase each year to maintain programs

Don't want DHFS to be able to with hold funds

*Youth AIDS*

Now state only covers 45%

Need it restored to previous levels.

*W-2 Funds*

Little flexibility in use of the money

They want to be able to use it for community aids

11 million of the property tax bill, 9 million go to pay short falls

**2. \*Cathy Hinds**

**Local AFSCME 1258**

*Wage Pass through*

Serious shortage of workers

She has been working in the field for 20 years

Shortage has never been so low

The people for whom they care deserve better

Facility does not close on holidays or Sundays

Support the 7% wage increase and the 3% Medicaid increase

Concerned about the Caregiver Background Checks

Going to have a real impact in October

Average employee lasts 4-5 years for C.N.A.'s

**3. \*Terry Scieszinski**

**Health Care Center Administer**

**Rock County**

*Wage Passthrough*

Need the wage pass through desperately

Would hire 50 nurses tomorrow if they were available

Also worried about Intergovernmental Transfer Program

90% are on Medical Assistance

The would prefer 60%

**4. Debbie Vorass**  
**Director of Tobacco Free Kids**  
**Beloit**

*Here to support TRUST*

Tobacco is the first drug that children are exposed

Do presentations to about 1000 kids a month

2/5 of kids of 14-17 year-olds smoke

Want to support the trust campaign

Want as much as half of the dollars to spent

Kids will be at the capitol on April 28<sup>th</sup>

**5. Bill Breidenstein**  
**American Heart Association**  
*Tobacco Settlement*

Thinks it is shameful how little the Gov. has proposed so little of the settlement on tobacco prevention

Supports the Robson budget amendment for \$50 million

*SB 90*

Like SB 90. Don't want any new amendments to it.

**6. \*Luanne Kane**  
**Rock County Human Services**  
*Community Aids and Community Integration*

Both sources of funding has been seriously reduced

Want per diems to go from \$125 to \$146

Need to increase funding to the disabled community

Need for respite care is very real across the state



**7. \* Lowell Trewartha**

*Family Care*

Don't want Family Care expanded statewide without real evaluation

The state has failed to maintain support for these programs

Roughly \$16 million that the county should be receiving that the state is "stealing". That's 12% of every person's tax bill

Counties seem to be viewed as leaches through the state administration's eyes.

**8. Donald Kret**

**Chair**

**Walworth County Human Services Board**

59% of tax levy is do to state's "stealing"

Mandatory sentencing increased youth aids \$16,000 at the same time decrease state aid

**9. \*Ann Capela**

**Walworth County Human Services Administrator**

*Block Grants*

Block grants are a scam

It basically results in less money for the counties, especially the rural one.

Budget a three-legged stool

1. Lock 'em up
2. Income taxes
3. Promised services

State should take back the courts

Has rural school that does not fall under the schools 2/3's funding

**10. \*Helen Kraus**

**Rock County Local Public Health**

Dollars are always being decreased as new formulas are established

There is no public health agenda

**11. Jerry Sveum**

**Grand Avenue Pharmacy**

*Reimbursements for pharmaceuticals*

Worried about the 18 million drug funding

New drugs are extremely expensive

Will result in less medicine for people

This might result in not honoring Medicaid prescriptions at pharmacies

**12. \*Valerie Fjalstad**

*Lifespan Respite Care*

Will alleviate some of the many problems we here about that are more than three years time.

Also cuts down on the need for permanent care facilities if some respite care was available

Supports the Robson/Baldwin Bill to provide lifespan respite bill

**13. \* Mat Haeger**

**Rock County Health Department**

*Children with special health care needs*

MCH funding is too strict

Consolidation does not allow for flexibility to do local pilots and address local needs and services

State siphons these dollars off

**14. Emma Scweger**

*Respite care*

Respite is the only thing that keeps her family together

Would like to see respite for work hours

Systems are not in place to address these concerns

Put in school until a certain age, and sometimes have to stay out of school for up to a year

Strongly supports the lifespan respite bill

**15. \*Debra Shanley**

*Caregiver Background Checks*

Has huge impact on people

Sets a tone of allegation, abuse, and reliving crimes, some as old as twenty years

Nursing wage out of college is \$7.50, \$2 per hour less than McDonald's hourly wage

Punitive nature of the business has to STOP

Supports wage pass through

**16. \*Timothy C. Banwell**

**Rock County Health Department**

*PECFA*

Worried about PECFA

Proposed alternative—remove high-risk tanks before they leak.

**17. Dorothy Knutson**

*Respite care bill*

Here to support lifespan respite care bill

Could afford to give up the rights if they stayed at home and raised the child as a foster parent

**18. \*Tom Larsen**

**AFSCME Council 40**

*Family Care*

*Youth Aids*

**19. Craig Knutson**

**Rock County**

Never have counties been so angry at the state

**20. Char Schooner**

*Life span respite bill*

Respite Care is a huge problem for her

Her husband has Huntington disease

She can't find the help out there that she needs

On a COPS list 2 years long

Support the Lifespan Respite Care Bill

**21. \*Gwen Daluge**

**AARP**

*Family Care*

Here to say some good things about it

Like the funds following the consumer instead of the other way around

Like the pilots and the number thereof

Want changes made after what we learn from the pilots, but don't want to interrupt services

Don't want counties to have to compete until after four years

Wants more money for COPS program

**22. Julie Elliot**

*W-2 and education*

Received AFDC for 5 years

Hated the stigma of being on welfare

It saved her family

Received a grant of \$517 a month AND allowed her to get an education

Got a BA in Madison

Only way she got out of poverty was through education

She could not do that under the current W-2 system

20,000 students have been forced to stop getting an education and take up minimum wage jobs under W-2

Poor people, especially women need access to higher education

W-2's you go girl attitude implies that you can start at the bottom and work your way up

This is not true if you have a family. Her chances of working her way up under W-2 simply does not exist

Want education and training expanded

Allow work-study

Allow 20 hours a week instead of 35 if they are working towards education

### **23. \*Ed Reich**

#### *Mental Health and Alternative Medicine*

On disability

Had severe mental illness

Plays violin extremely well

Is 80% cured

Is extremely environmentally sensitive

Says this leads to more mental illness and more prisons

Says we should use alternative medicine for mental illness, like St. John's Root

**24. Phillip Harper****Hales Corners***Family Care*

Thinks DD should not be included in Family Care

Thinks DD should have ombudsman

Likes the idea of respite care

Wants less wait on COPS list

Keep the centers open

**25. Robert Kellerman****Director of Area Aging Agency, including Rock County***Long Term Care and Aging*

Never before has he felt it more important to testify as an advocate for the elderly

Family Care needs its chance to work

Likes the one stop shopping

Three essential elements

1. Entitlement for home care services
2. Consumer Choices
3. Community Resources

Nutrition is important too.

Transportation support is essential



State of Wisconsin  
Department of Health and Family Services

Tommy G. Thompson, Governor  
Joe Leean, Secretary



December 30, 1998

The Honorable Scott Jensen  
Wisconsin State Assembly  
P.O. Box 8952  
Madison, WI 53708-8952

The Honorable Charles Chvala  
Wisconsin State Senate  
P.O. Box 7882  
Madison, WI 53707-7882

Dear Representative Jensen and Senator Chvala:

The Department of Health and Family Services seeks your assistance in facilitating a legislative public hearing for the Community Services Block Grant that is administered through DHFS. The request at this time is the result of recent changes to federal law.

Specifically, the Community Services Block Grant Act was recently amended to require each participating state's legislature to hold a public hearing regarding the use and distribution of the state's block grant funds for the current federal fiscal year. *The results of these hearings are now included in the state's reporting requirements to the federal Department of Health and Human Services and are due February 1, 1999.* Under these new federal requirements, DHHS will not approve the state allocation of CSBG funds unless a legislative public hearing has been conducted prior to submission of the plan.

The DHHS Administration has stipulated that only one hearing before a legislative standing committee is required notwithstanding a state's bicameral legislature. Nevertheless, we are calling this issue to the attention of both the Wisconsin Assembly and the Senate.

While DHFS administers these federal funds, by both federal and state law not less than 90% of the funds must be allocated to designated eligible entities. (See *Wis. Stat. 46.30.*) Local recipients include sixteen community action agencies, the United Migrant Opportunity Services, Inc., eleven Indian tribes, two limited purpose agencies (Coalition of Wisconsin Aging Groups and Rural Housing, Inc.) and the Wisconsin Community Action Program Association.

The Community Services Block Grant is used to enhance self-sufficiency among the poor and eliminate the causes of poverty. Services to low-income individuals and families include employment assistance, job development, education and training, housing and energy assistance, nutrition, transportation, child care, and service linkage (case management). Over the last few years, Wisconsin has benefited from an increase in its CSBG allocation. In 1996 we received \$4,740,198, but in 1999 our award is \$6,046,606. In turn these funds are utilized to pull-down and match other funding which increases the total resources for this effort eighteen-fold. Thus, in 1996 additional federal, state, and local funds – both public and private – amounted to \$81,597,389.



Speaker Jensen & Senator Chvala  
December 30, 1998  
Page 2

Thank you for your consideration of this request for a public hearing of this year's allocation of the Community Services Block Grant. If you would like, we are willing to work directly with the committee chair of your choice. Department staff will contact your office by January 8, 1999. In the meantime, please direct any questions or need for additional information to John Kiesow, Executive Assistant, at 266-9622.

Sincerely,

A handwritten signature in cursive script that reads "Joe Leean". The signature is written in black ink and is positioned above the typed name and title.

Joe Leean  
Secretary

**PROGRAM:** Community Services Block Grant (CSBG)

**RESPONSIBLE  
DIVISION/BUREAU/OFFICE:**

Division of Children and Family Services  
Bureau of Community and Family Development

**LOCAL ADMINISTRATIVE  
AGENCIES:**

The CSBG program is administered through 30 grantees. They include 16 Community Action Agencies (CAAs), United Migrant Opportunity Services, 11 Indian Tribes, and 2 Limited Purpose Agencies (Coalition of Wisconsin Aging Groups and Rural Housing Inc.), and Wisconsin Community Action Program Association (WISCAP).

**PROGRAM PURPOSE:**

The 30 Community Agencies utilize the CSBG funding as a catalyst to provide a range of services and activities directed at the causes of poverty in Wisconsin Communities and to enhance self-sufficiency. Services to assist low-income persons include employment and job development, training and education, housing, nutrition, transportation, child care, and service linkage.

**PERSONS SERVED:**

In CY 1996 (the most recent year for which complete data is available) the program served over three million individuals with such services as: employment, job development, education, income management, housing assistance, emergency services, nutrition and food assistance, health, child care, and other services designed to help people sustain self-sufficiency and rise above poverty.

**FUNDING:**

Funding is 100% federal. The 1999 federal allocation from the Department of Health and Human Services will total \$6,046,606. During CY 1996, CSBG funds were leveraged with approximately \$81,597,389 in additional federal, state, local public and private funds by the 30 grantee agencies.

**ADMINISTRATION:**

The Federal Division of Block Grants - Administration for Children and Families - Office of Community Services - Department of Health & Human Services administers the program at the federal level. The Department's Division of Children and Family Services, Bureau of Community and Family Development, within the parameters of a State Plan submitted by the Governor after preparation by the Division and review by the Department and Legislature, is responsible for the grant administration. The plan is developed under the auspices of the Bureau of Community and Family Development with input from the 30 grantee agencies. The CSBG program, a continuation of earlier antipoverty programs, has been in effect since 1981. Federal law requires that at a minimum, 90 percent of the state allocation must be granted to the 16 Community Action Agencies (CAAs) and a migrant organization.

## FEDERALLY REQUIRED ASSURANCES

Wisconsin agrees to:

Use the funds available under this subtitle -- [675(b)]:

- (b) After the expiration of the first fiscal year in which a state received funds under this subtitle, no funds shall be allotted to such state for any fiscal year under this subtitle unless the Legislature of the state conducts public hearings on the proposed use and distribution of funds to be provided under this subtitle for such fiscal year.
- (c) As part of the annual application required by subsection 675(a), the chief executive officer of each state shall certify that the state agrees to:
  - (1) use the funds available under this subtitle -
    - (A) To provide a range of services and activities having a measurable and potentially major impact on the causes of poverty in the community or those areas of the community where poverty is a particularly acute problem;
    - (B) to provide activities designed to assist low-income participants including homeless individuals and families, migrants, and the elderly poor -
      - (i) to secure and retain meaningful employment;
      - (ii) to attain an adequate education;
      - (iii) to make better use of available income;
      - (iv) to obtain and maintain adequate housing and a suitable living environment;
      - (v) to obtain emergency assistance through loans or grants to meet immediate and urgent individual and family needs, including the need for health services, nutritious food, housing, and employment-related assistance;
      - (vi) to remove obstacles and solve problems which block the achievement of self-sufficiency;
      - (vii) to achieve greater participation in the affairs of the community; and
      - (viii) to make more effective use of other programs related to the purposes of this subtitle;
    - (C) To provide on an emergency basis for the provision of such supplies and services, nutritious foodstuffs, and related services, as may be necessary to counteract conditions of starvation and malnutrition among the poor;
    - (D) to coordinate and establish linkages between governmental and other social services programs to assure the effective delivery of such services to low-income individuals; and

(3) by adding at the end the following:

"(b) FACILITIES.—At least once during every 5-year period, the Secretary shall prepare and submit to the Committee on Education and the Workforce of the House of Representatives and the Committee on Labor and Human Resources of the Senate, a report concerning the condition, location, and ownership of facilities used, or available to be used, by Indian Head Start agencies (including Native Alaskan Head Start agencies) and Native Hawaiian Head Start agencies."

SEC. 118. REPEAL OF CONSULTATION REQUIREMENT.

Section 657A of the Head Start Act (42 U.S.C. 9852a) is repealed.

SEC. 119. REPEAL OF HEAD START TRANSITION PROJECT ACT.

The Head Start Transition Project Act (42 U.S.C. 9855-9855g) is repealed.

## TITLE II—COMMUNITY SERVICES BLOCK GRANT PROGRAM

SEC. 201. REAUTHORIZATION.

The Community Services Block Grant Act (42 U.S.C. 9901 et seq.) is amended to read as follows:

### "Subtitle B—Community Services Block Grant Program

"SEC. 671. SHORT TITLE.

"This subtitle may be cited as the 'Community Services Block Grant Act'.

"SEC. 672. PURPOSES AND GOALS.

"The purposes of this subtitle are—

"(1) to provide assistance to States and local communities, working through a network of community action agencies and other neighborhood-based organizations, for the reduction of poverty, the revitalization of low-income communities, and the empowerment of low-income families and individuals in rural and urban areas to become fully self-sufficient (particularly families who are attempting to transition off a State program carried out under part A of title IV of the Social Security Act (42 U.S.C. 601 et seq.)); and

"(2) to accomplish the goals described in paragraph (1) through—

"(A) the strengthening of community capabilities for planning and coordinating the use of a broad range of Federal, State, local and other assistance (including private resources) related to the elimination of poverty, so that this assistance can be used in a manner responsive to local needs and conditions;

"(B) the organization of a range of services related to the needs of low-income families and individuals, so that these services may have a measurable and potentially

major impact on the causes of poverty in the community and may help the families and individuals to achieve self-sufficiency;

"(C) the greater use of innovative and effective community-based approaches to attacking the causes and effects of poverty and of community breakdown;

"(D) the maximum participation of residents of the low-income communities and members of the groups served by programs assisted through the block grants made under this subtitle to empower such residents and members to respond to the unique problems and needs within their communities; and

"(E) the broadening of the resource base of programs directed to the elimination of poverty so as to secure a more active role in the provision of services for—

"(i) private, religious, charitable, and neighborhood-based organizations; and

"(ii) individual citizens, and business, labor, and professional groups, who are able to influence the quantity and quality of opportunities and services for the poor.

"SEC. 673. DEFINITIONS.

"In this subtitle:

"(1) ELIGIBLE ENTITY, FAMILY LITERACY SERVICES.—

"(A) ELIGIBLE ENTITY.—The term 'eligible entity' means an entity—

"(i) that is an eligible entity described in section 673(1) (as in effect on the day before the date of enactment of the Coats Human Services Reauthorization Act of 1998) as of the day before such date of enactment or is designated by the process described in section 676A (including an organization serving migrant or seasonal farmworkers that is so described or designated); and

"(ii) that has a tripartite board or other mechanism described in subsection (a) or (b), as appropriate, of section 676B.

"(B) FAMILY LITERACY SERVICES.—The term 'family literacy services' has the meaning given the term in section 637 of the Head Start Act (42 U.S.C. 9832).

"(2) POVERTY LINE.—The term 'poverty line' means the official poverty line defined by the Office of Management and Budget based on the most recent data available from the Bureau of the Census. The Secretary shall revise annually (or at any shorter interval the Secretary determines to be feasible and desirable) the poverty line, which shall be used as a criterion of eligibility in the community services block grant program established under this subtitle. The required revision shall be accomplished by multiplying the official poverty line by the percentage change in the Consumer Price Index for All Urban Consumers during the annual or other interval immediately preceding the time at which the revision is made. Whenever a State determines that it serves the objectives of the block grant program established under this subtitle, the State may revise the

Top

poverty line to not to exceed 125 percent of the official poverty line otherwise applicable under this paragraph.

"(3) PRIVATE, NONPROFIT ORGANIZATION.—The term 'private, nonprofit organization' includes a religious organization, to which the provisions of section 679 shall apply.

"(4) SECRETARY.—The term 'Secretary' means the Secretary of Health and Human Services.

"(5) STATE.—The term 'State' means each of the several States, the District of Columbia, the Commonwealth of Puerto Rico, Guam, the United States Virgin Islands, American Samoa, and the Commonwealth of the Northern Mariana Islands.

**"SEC. 674. AUTHORIZATION OF APPROPRIATIONS.**

"(a) IN GENERAL.—There are authorized to be appropriated such sums as may be necessary for each of fiscal years 1999 through 2003 to carry out the provisions of this subtitle (other than sections 681 and 682).

"(b) RESERVATIONS.—Of the amounts appropriated under subsection (a) for each fiscal year, the Secretary shall reserve—

"(1) 1/2 of 1 percent for carrying out section 675A (relating to payments for territories);

"(2) 1 1/2 percent for activities authorized in sections 678A through 678F, of which—

"(A) not less than 1/2 of the amount reserved by the Secretary under this paragraph shall be distributed directly to eligible entities, organizations, or associations described in section 678A(c)(2) for the purpose of carrying out activities described in section 678A(c); and

"(B) 1/2 of the remainder of the amount reserved by the Secretary under this paragraph shall be used by the Secretary to carry out evaluation and to assist States in carrying out corrective action activities and monitoring (to correct programmatic deficiencies of eligible entities), as described in sections 678B(c) and 678A, and

"(3) 9 percent for carrying out section 680 (relating to discretionary activities) and section 678E(b)(2).

**"SEC. 675. ESTABLISHMENT OF BLOCK GRANT PROGRAM.**

"The Secretary is authorized to establish a community services block grant program and make grants through the program to States to ameliorate the causes of poverty in communities within the States.

**"SEC. 675A. DISTRIBUTION TO TERRITORIES.**

"(a) APPOINTMENT.—The Secretary shall apportion the amount reserved under section 674(b)(1) for each fiscal year on the basis of need among Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.

"(b) APPLICATION.—Each jurisdiction to which subsection (a) applies may receive a grant under this section for the amount apportioned under subsection (a) on submitting to the Secretary, and obtaining approval of, an application, containing provisions that describe the programs for which assistance is sought under this sec-

tion, that is prepared in accordance with, and contains the information described in, section 676.

**"SEC. 675B. ALLOTMENTS AND PAYMENTS TO STATES.**

"(a) ALLOTMENTS IN GENERAL.—The Secretary shall, from the amount appropriated under section 674(a) for each fiscal year that remains after the Secretary makes the reservations required in section 674(b), allot to each State (subject to section 677) an amount that bears the same ratio to such remaining amount as the amount received by the State for fiscal year 1981 under section 221 of the Economic Opportunity Act of 1964 bore to the total amount received by all States for fiscal year 1981 under such section, except—

"(1) that no State shall receive less than 1/4 of 1 percent of the amount appropriated under section 674(a) for such fiscal year; and

"(2) as provided in subsection (b).

"(b) ALLOTMENTS IN YEARS WITH GREATER AVAILABLE FUNDS.—

"(1) MINIMUM ALLOTMENTS.—Subject to paragraphs (2) and (3), if the amount appropriated under section 674(a) for a fiscal year that remains after the Secretary makes the reservations required in section 674(b) exceeds \$345,000,000, the Secretary shall allot to each State not less than 1/2 of 1 percent of the amount appropriated under section 674(a) for such fiscal year.

"(2) MAINTENANCE OF FISCAL YEAR 1990 LEVELS.—Paragraph (1) shall not apply with respect to a fiscal year if the amount allotted under subsection (a) to any State for that year is less than the amount allotted under section 674(a)(1) (as in effect on September 30, 1989) to such State for fiscal year 1990.

"(3) MAXIMUM ALLOTMENTS.—The amount allotted under paragraph (1) to a State for a fiscal year shall be reduced, if necessary, so that the aggregate amount allotted to such State under such paragraph and subsection (a) does not exceed 140 percent of the aggregate amount allotted to such State under the corresponding provisions of this subtitle for the preceding fiscal year.

"(c) PAYMENTS.—The Secretary shall make grants to eligible States for the allotments described in subsections (a) and (b). The Secretary shall make payments for the grants in accordance with section 6503(a) of title 31, United States Code.

"(d) DEFINITION.—In this section, the term 'State' does not include Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.

**"SEC. 675C. USES OF FUNDS.**

"(a) GRANTS TO ELIGIBLE ENTITIES AND OTHER ORGANIZATIONS.—

"(1) IN GENERAL.—Not less than 90 percent of the funds made available to a State under section 675A or 675B shall be used by the State to make grants for the purposes described in section 672 to eligible entities.

"(2) OBLIGATIONAL AUTHORITY.—Funds distributed to eligible entities through grants made in accordance with paragraph (1) for a fiscal year shall be available for obligation during that

fiscal year and the succeeding fiscal year, subject to paragraph (3).

"(3) RECAPTURE AND REDISTRIBUTION OF UNOBLIGATED FUNDS.—

"(A) AMOUNT.—Beginning on October 1, 2000, a State may recapture and redistribute funds distributed to an eligible entity through a grant made under paragraph (1) that are unobligated at the end of a fiscal year if such unobligated funds exceed 20 percent of the amount so distributed to such eligible entity for such fiscal year.

"(B) REDISTRIBUTION.—In redistributing funds recaptured in accordance with this paragraph, States shall redistribute such funds to an eligible entity, or require the original recipient of the funds to redistribute the funds to a private, nonprofit organization, located within the community served by the original recipient of the funds, for activities consistent with the purposes of this subtitle.

"(b) STATEWIDE ACTIVITIES.—

"(1) USE OF REMAINDER.—If a State uses less than 100 percent of the grant or allotment received under section 675A or 675B to make grants under subsection (a), the State shall use the remainder of the grant or allotment under section 675A or 675B (subject to paragraph (2)) for activities that may include—

"(A) providing training and technical assistance to those entities in need of such training and assistance;

"(B) coordinating State-operated programs and services, and at the option of the State, locally-operated programs and services, targeted to low-income children and families with services provided by eligible entities and other organizations funded under this subtitle, including detailing appropriate employees of State or local agencies to entities funded under this subtitle, to ensure increased access to services provided by such State or local agencies;

"(C) supporting statewide coordination and communication among eligible entities;

"(D) analyzing the distribution of funds made available under this subtitle within the State to determine if such funds have been targeted to the areas of greatest need;

"(E) supporting asset-building programs for low-income individuals, such as programs supporting individual development accounts;

"(F) supporting innovative programs and activities conducted by community action agencies or other neighborhood-based organizations to eliminate poverty, promote self-sufficiency, and promote community revitalization;

"(G) supporting State charity tax credits as described in subsection (c); and

"(H) supporting other activities, consistent with the purposes of this subtitle.

"(2) ADMINISTRATIVE CAP.—No State may spend more than the greater of \$55,000, or 5 percent, of the grant received under section 675A or State allotment received under section 675B for administrative expenses, including monitoring activities. Funds

to be spent for such expenses shall be taken from the portion of the grant under section 675A or State allotment that remains after the State makes grants to eligible entities under subsection (a). The cost of activities conducted under paragraph (1)(A) shall not be considered to be administrative expenses. The start-up cost and cost of administrative activities conducted under subsection (c) shall be considered to be administrative expenses.

"(c) CHARITY TAX CREDIT.—

"(1) IN GENERAL.—Subject to paragraph (2), if there is in effect under State law a charity tax credit, the State may use for any purpose the amount of the allotment that is available for expenditure under subsection (b).

"(2) LIMIT.—The aggregate amount a State may use under paragraph (1) during a fiscal year shall not exceed 100 percent of the revenue loss of the State during the fiscal year that is attributable to the charity tax credit, as determined by the Secretary of the Treasury without regard to any such revenue loss occurring before January 1, 1999.

"(3) DEFINITIONS AND RULES.—In this subsection:

"(A) CHARITY TAX CREDIT.—The term 'charity tax credit' means a nonrefundable credit against State income tax (or, in the case of a State that does not impose an income tax, a comparable benefit) that is allowable for contributions, in cash or in kind, to qualified charities.

"(B) QUALIFIED CHARITY.—

"(i) IN GENERAL.—The term 'qualified charity' means any organization—

"(i) that is—

"(aa) described in section 501(c)(3) of the Internal Revenue Code of 1986 and exempt from tax under section 501(a) of such Code;

"(bb) an eligible entity; or

"(cc) a public housing agency as defined in section 3(6)(6) of the United States Housing Act of 1937 (42 U.S.C. 1437a(b)(6));

"(ii) that is certified by the appropriate State authority as meeting the requirements of clauses (iii) and (iv); and

"(iii) if such organization is otherwise required to file a return under section 6033 of such Code, that elects to treat the information required to be furnished by clause (i) as being specified in section 6033(b) of such Code.

"(ii) CERTAIN CONTRIBUTIONS TO COLLECTION ORGANIZATIONS TREATED AS CONTRIBUTIONS TO QUALIFIED CHARITY.—

"(I) IN GENERAL.—A contribution to a collection organization shall be treated as a contribution to a qualified charity if the donor designates in writing that the contribution is for the qualified charity.

"(II) COLLECTION ORGANIZATION.—The term 'collection organization' means an organization de-

scribed in section 501(c)(3) of such Code and exempt from tax under section 501(a) of such Code—

"(aa) that solicits and collects gifts and grants that, by agreement, are distributed to qualified charities;

"(bb) that distributes to qualified charities at least 90 percent of the gifts and grants the organization receives that are designated for such qualified charities; and

"(cc) that meets the requirements of clause (vi).

"(iii) CHARITY MUST PRIMARILY ASSIST POOR INDIVIDUALS.—

"(I) IN GENERAL.—An organization meets the requirements of this clause only if the appropriate State authority reasonably expects that the predominant activity of such organization will be the provision of direct services within the United States to individuals and families whose annual incomes generally do not exceed 185 percent of the poverty line in order to prevent or alleviate poverty among such individuals and families.

"(II) NO RECORDKEEPING IN CERTAIN CASES.—An organization shall not be required to establish or maintain records with respect to the incomes of individuals and families for purposes of subclause (I) if such individuals or families are members of groups that are generally recognized as including substantially only individuals and families described in subclause (I).

"(III) FOOD AID AND HOMELESS SHELTERS.—Except as otherwise provided by the appropriate State authority, for purposes of subclause (I), services to individuals in the form of—

"(aa) donations of food or meals; or

"(ab) temporary shelter to homeless individuals;

shall be treated as provided to individuals described in subclause (I) if the location and provision of such services are such that the service provider may reasonably conclude that the beneficiaries of such services are predominantly individuals described in subclause (I).

"(iv) MINIMUM EXPENSE REQUIREMENT.—

"(I) IN GENERAL.—An organization meets the requirements of this clause only if the appropriate State authority reasonably expects that the annual poverty program expenses of such organization will not be less than 75 percent of the annual aggregate expenses of such organization.

"(II) POVERTY PROGRAM EXPENSE.—For purposes of subclause (I)—

"(aa) IN GENERAL.—The term 'poverty program expense' means any expense in providing direct services referred to in clause (iii)

"(bb) EXCEPTIONS.—Such term shall not include any management or general expense, any expense for the purpose of influencing legislation (as defined in section 4911(d) of the Internal Revenue Code of 1986), any expense for the purpose of fundraising, any expense for a legal service provided on behalf of any individual referred to in clause (iii), any expense for providing tuition assistance relating to compulsory school attendance, and any expense that consists of a payment to an affiliate of the organization.

"(v) REPORTING REQUIREMENT.—The information required to be furnished under this clause about an organization is—

"(I) the percentages determined by dividing the following categories of the organization's expenses for the year by the total expenses of the organization for the year: expenses for direct services, management expenses, general expenses, fundraising expenses, and payments to affiliates; and

"(II) the category or categories (including food, shelter, education, substance abuse prevention or treatment, job training, or other) of services that constitute predominant activities of the organization.

"(vi) ADDITIONAL REQUIREMENTS FOR COLLECTION ORGANIZATIONS.—The requirements of this clause are met if the organization—

"(I) maintains separate accounting for revenues and expenses; and

"(II) makes available to the public information on the administrative and fundraising costs of the organization, and information as to the organizations receiving funds from the organization and the amount of such funds.

"(vii) SPECIAL RULE FOR STATES REQUIRING TAX UNIFORMITY.—In the case of a State—

"(I) that has a constitutional requirement of tax uniformity; and

"(II) that, as of December 31, 1997, imposed a tax on personal income with—

"(aa) a single flat rate applicable to all earned and unearned income (except insofar as any amount is not taxed pursuant to tax forgiveness provisions); and

"(bb) no generally available exemptions or deductions to individuals;

the requirement of paragraph (2) shall be treated as met if the amount of the credit described in paragraph (2) is limited to a uniform percentage (but not greater



than 25 percent) of State personal income tax liability (determined without regard to credits).

"(4) LIMITATION ON USE OF FUNDS FOR STARTUP AND ADMINISTRATIVE ACTIVITIES.—Except to the extent provided in subsection (b)(2), no part of the aggregate amount a State uses under paragraph (1) may be used to pay for the cost of the startup and administrative activities conducted under this subsection.

"(5) PROHIBITION ON USE OF FUNDS FOR LEGAL SERVICES OR TUTORING ASSISTANCE.—No part of the aggregate amount a State uses under paragraph (1) may be used to provide legal services or to provide tutoring assistance related to compulsory education requirements (not including tuition assistance for tutoring, camps, skills development, or other supplemental services or training).

"(6) PROHIBITION ON SUPPLANTING FUNDS.—No part of the aggregate amount a State uses under paragraph (1) may be used to supplant non-Federal funds that would be available, in the absence of Federal funds, to offset a revenue loss of the State attributable to a charity tax credit.

**\*SEC. 676. APPLICATION AND PLAN.**

"(a) DESIGNATION OF LEAD AGENCY.—

"(1) DESIGNATION.—The chief executive officer of a State desiring to receive a grant or allotment under section 675A or 675B shall designate, in an application submitted to the Secretary under subsection (b), an appropriate State agency that complies with the requirements of paragraph (2) to act as a lead agency for purposes of carrying out State activities under this subtitle.

"(2) DUTIES.—The lead agency shall—

"(A) develop the State plan to be submitted to the Secretary under subsection (b);

"(B) in conjunction with the development of the State plan as required under subsection (b), hold at least one hearing in the State with sufficient time and statewide distribution of notice of such hearing, to provide to the public an opportunity to comment on the proposed use and distribution of funds to be provided through the grant or allotment under section 675A or 675B for the period covered by the State plan; and

"(C) conduct reviews of eligible entities under section 678B.

"(3) LEGISLATIVE HEARING.—In order to be eligible to receive a grant or allotment under section 675A or 675B, the State shall hold at least one legislative hearing every 3 years in conjunction with the development of the State plan.

"(b) STATE APPLICATION AND PLAN.—Beginning with fiscal year 2000, to be eligible to receive a grant or allotment under section 675A or 675B, a State shall prepare and submit to the Secretary an application and State plan covering a period of not less than 1 fiscal year and not more than 2 fiscal years. The plan shall be submitted not later than 30 days prior to the beginning of the first fiscal year covered by the plan, and shall contain such information as the Secretary shall require, including—

"(1) an assurance that funds made available through the grant or allotment will be used—

"(A) to support activities that are designed to assist low-income families and individuals, including families and individuals receiving assistance under part A of title IV of the Social Security Act (42 U.S.C. 601 et seq.), homeless families and individuals, migrant or seasonal farmworkers, and elderly low-income individuals and families, and a description of how such activities will enable the families and individuals—

"(i) to remove obstacles and solve problems that block the achievement of self-sufficiency (including self-sufficiency for families and individuals who are attempting to transition off a State program carried out under part A of title IV of the Social Security Act);

"(ii) to secure and retain meaningful employment;

"(iii) to attain an adequate education, with particular attention toward improving literacy skills of the low-income families in the communities involved, which may include carrying out family literacy initiatives;

"(iv) to make better use of available income;

"(v) to obtain and maintain adequate housing and a suitable living environment;

"(vi) to obtain emergency assistance through loans, grants, or other means to meet immediate and urgent family and individual needs; and

"(vii) to achieve greater participation in the affairs of the communities involved, including the development of public and private grassroots partnerships with local law enforcement agencies, local housing authorities, private foundations, and other public and private partners to—

"(I) document best practices based on successful grassroots intervention in urban areas, to develop methodologies for widespread replication; and

"(II) strengthen and improve relationships with local law enforcement agencies, which may include participation in activities such as neighborhood or community policing efforts;

"(B) to address the needs of youth in low-income communities through youth development programs that support the primary role of the family, give priority to the prevention of youth problems and crime, and promote increased community coordination and collaboration in meeting the needs of youth, and support development and expansion of innovative community-based youth development programs that have demonstrated success in preventing or reducing youth crime, such as—

"(i) programs for the establishment of violence-free zones that would involve youth development and intervention models (such as models involving youth medi-

ation, youth mentoring, life skills training, job creation, and entrepreneurship programs); and

"(ii) after-school child care programs; and

"(C) to make more effective use of, and to coordinate with, other programs related to the purposes of this subtitle (including State welfare reform efforts);

"(2) a description of how the State intends to use discretionary funds made available from the remainder of the grant or allotment described in section 675C(b) in accordance with this subtitle, including a description of how the State will support innovative community and neighborhood-based initiatives related to the purposes of this subtitle;

"(3) information provided by eligible entities in the State, containing—

"(A) a description of the service delivery system, for services provided or coordinated with funds made available through grants made under section 675C(a), targeted to low-income individuals and families in communities within the State;

"(B) a description of how linkages will be developed to fill identified gaps in the services, through the provision of information, referrals, case management, and followup consultations;

"(C) a description of how funds made available through grants made under section 675C(a) will be coordinated with other public and private resources; and

"(D) a description of how the local entity will use the funds to support innovative community and neighborhood-based initiatives related to the purposes of this subtitle, which may include fatherhood initiatives and other initiatives with the goal of strengthening families and encouraging effective parenting;

"(4) an assurance that eligible entities in the State will provide, on an emergency basis, for the provision of such supplies and services, nutritious foods, and related services, as may be necessary to counteract conditions of starvation and malnutrition among low-income individuals;

"(5) an assurance that the State and the eligible entities in the State will coordinate, and establish linkages between, governmental and other social services programs to assure the effective delivery of such services to low-income individuals and to avoid duplication of such services, and a description of how the State and the eligible entities will coordinate the provision of employment and training activities, as defined in section 101 of such Act, in the State and in communities with entities providing activities through statewide and local workforce investment systems under the Workforce Investment Act of 1998;

"(6) an assurance that the State will ensure coordination between antipoverty programs in each community in the State, and ensure, where appropriate, that emergency energy crisis intervention programs under title XXVI (relating to low-income home energy assistance) are conducted in such community;

"(7) an assurance that the State will permit and cooperate with Federal investigations undertaken in accordance with section 678D;

"(8) an assurance that any eligible entity in the State that received funding in the previous fiscal year through a community services block grant made under this subtitle will not have its funding terminated under this subtitle, or reduced below the proportional share of funding the entity received in the previous fiscal year unless, after providing notice and an opportunity for a hearing on the record, the State determines that cause exists for such termination or such reduction, subject to review by the Secretary as provided in section 678C(b);

"(9) an assurance that the State and eligible entities in the State will, to the maximum extent possible, coordinate programs with and form partnerships with other organizations serving low-income residents of the communities and members of the groups served by the State, including religious organizations, charitable groups, and community organizations;

"(10) an assurance that the State will require each eligible entity in the State to establish procedures under which a low-income individual, community organization, or religious organization, or representative of low-income individuals that considers its organization, or low-income individuals, to be inadequately represented on the board (or other mechanism) of the eligible entity to petition for adequate representation;

"(11) an assurance that the State will secure from each eligible entity in the State, as a condition to receipt of funding by the entity through a community services block grant made under this subtitle for a program, a community action plan (which shall be submitted to the Secretary, at the request of the Secretary, with the State plan) that includes a community-needs assessment for the community served, which may be coordinated with community-needs assessments conducted for other programs;

"(12) an assurance that the State and all eligible entities in the State will, not later than fiscal year 2001, participate in the Results Oriented Management and Accountability System, another performance measure system for which the Secretary facilitated development pursuant to section 678E(b), or an alternative system for measuring performance and results that meets the requirements of that section, and a description of outcome measures to be used to measure eligible entity performance in promoting self-sufficiency, family stability, and community revitalization; and

"(13) information describing how the State will carry out the assurances described in this subsection.

"(c) FUNDING TERMINATION OR REDUCTIONS.—For purposes of making a determination in accordance with subsection (b)(8) with respect to—

"(1) a funding reduction, the term 'cause' includes—

"(A) a statewide redistribution of funds provided through a community services block grant under this subtitle to respond to—

"(i) the results of the most recently available census or other appropriate data;

"(ii) the designation of a new eligible entity; or

"(iii) severe economic dislocation; or

"(B) the failure of an eligible entity to comply with the terms of an agreement or a State plan, or to meet a State requirement, as described in section 678C(a); and

"(2) a termination, the term 'cause' includes the failure of an eligible entity to comply with the terms of an agreement or a State plan, or to meet a State requirement, as described in section 678C(a).

"(d) PROCEDURES AND INFORMATION.—The Secretary may prescribe procedures for the purpose of assessing the effectiveness of eligible entities in carrying out the purposes of this subtitle.

"(e) REVISIONS AND INSPECTION.—

"(1) REVISIONS.—The chief executive officer of each State may revise any plan prepared under this section and shall submit the revised plan to the Secretary.

"(2) PUBLIC INSPECTION.—Each plan or revised plan prepared under this section shall be made available for public inspection within the State in such a manner as will facilitate review of, and comment on, the plan.

"(f) TRANSITION.—For fiscal year 2000, to be eligible to receive a grant or allotment under section 675A or 675B, a State shall prepare and submit to the Secretary an application and State plan in accordance with the provisions of this subtitle (as in effect on the day before the date of enactment of the Coats Human Services Reauthorization Act of 1998), rather than the provisions of subsections (a) through (c) relating to applications and plans.

"SEC. 676A. DESIGNATION AND REDESIGNATION OF ELIGIBLE ENTITIES IN UNSERVED AREAS.

"(a) QUALIFIED ORGANIZATION IN OR NEAR AREA.—

"(1) IN GENERAL.—If any geographic area of a State is not, or ceases to be, served by an eligible entity under this subtitle, and if the chief executive officer of the State decides to serve such area, the chief executive officer may solicit applications from, and designate as an eligible entity—

"(A) a private nonprofit organization (which may include an eligible entity) that is geographically located in the unserved area, that is capable of providing a broad range of services designed to eliminate poverty and foster self-sufficiency, and that meets the requirements of this subtitle; and

"(B) a private nonprofit eligible entity that is geographically located in an area contiguous to or within reasonable proximity of the unserved area and that is already providing related services in the unserved area.

"(2) REQUIREMENT.—In order to serve as the eligible entity for the area, an entity described in paragraph (1)(B) shall agree to add additional members to the board of the entity to ensure adequate representation—

"(A) in each of the three required categories described in subparagraphs (A), (B), and (C) of section 676B(a)(2), by

members that reside in the community comprised by the unserved area; and

"(B) in the category described in section 676B(a)(2)(B), by members that reside in the neighborhood to be served.

"(b) SPECIAL CONSIDERATION.—In designating an eligible entity under subsection (a), the chief executive officer shall grant the designation to an organization of demonstrated effectiveness in meeting the goals and purposes of this subtitle and may give priority, in granting the designation, to eligible entities that are providing related services in the unserved area, consistent with the needs identified by a community-needs assessment.

"(c) NO QUALIFIED ORGANIZATION IN OR NEAR AREA.—If no private, nonprofit organization is identified or determined to be qualified under subsection (a) to serve the unserved area as an eligible entity the chief executive officer may designate an appropriate political subdivision of the State to serve as an eligible entity for the area. In order to serve as the eligible entity for that area, the political subdivision shall have a board or other mechanism as required in section 676B(b).

"SEC. 676B. TRIPARTITE BOARDS.

"(a) PRIVATE NONPROFIT ENTITIES.—

"(1) BOARD.—In order for a private, nonprofit entity to be considered to be an eligible entity for purposes of section 673(1), the entity shall administer the community services block grant program through a tripartite board described in paragraph (2) that fully participates in the development, planning, implementation, and evaluation of the program to serve low-income communities.

"(2) SELECTION AND COMPOSITION OF BOARD.—The members of the board referred to in paragraph (1) shall be selected by the entity and the board shall be composed so as to assure that—

"(A) 1/5 of the members of the board are elected public officials, holding office on the date of selection, or their representatives, except that if the number of such elected officials reasonably available and willing to serve on the board is less than 1/5 of the membership of the board, membership on the board of appointive public officials or their representatives may be counted in meeting such 1/5 requirement;

"(B) not fewer than 1/5 of the members are persons chosen in accordance with democratic selection procedures adequate to assure that these members are representative of low-income individuals and families in the neighborhood served; and

"(ii) each representative of low-income individuals and families selected to represent a specific neighborhood within a community under clause (i) resides in the neighborhood represented by the member; and

"(C) the remainder of the members are officials or members of business, industry, labor, religious, law enforcement, education, or other major groups and interests in the community served.

"(b) PUBLIC ORGANIZATIONS.—In order for a public organization to be considered to be an eligible entity for purposes of section 673(1), the entity shall administer the community services block grant program through—

"(1) a tripartite board, which shall have members selected by the organization and shall be composed so as to assure that not fewer than 1/3 of the members are persons chosen in accordance with democratic selection procedures adequate to assure that these members—

"(A) are representative of low-income individuals and families in the neighborhood served;

"(B) reside in the neighborhood served; and

"(C) are able to participate actively in the development, planning, implementation, and evaluation of programs, funded under this subtitle; or

"(2) another mechanism specified by the State to assure decisionmaking and participation by low-income individuals in the development, planning, implementation, and evaluation of programs funded under this subtitle.

"SEC. 677. PAYMENTS TO INDIAN TRIBES.

"(a) RESERVATION.—If, with respect to any State, the Secretary—

"(1) receives a request from the governing body of an Indian tribe or tribal organization within the State that assistance under this subtitle be made directly to such tribe or organization, and

"(2) determines that the members of such tribe or tribal organization would be better served by means of grants made directly to provide benefits under this subtitle,

the Secretary shall reserve from amounts that would otherwise be allotted to such State under section 675B for the fiscal year the amount determined under subsection (b).

"(b) DETERMINATION OF RESERVED AMOUNT.—The Secretary shall reserve for the purpose of subsection (a) from amounts that would otherwise be allotted to such State, not less than 100 percent of an amount that bears the same ratio to the State allotment for the fiscal year involved as the population of all eligible Indians for whom a determination has been made under subsection (a) bears to the population of all individuals eligible for assistance through a community services block grant made under this subtitle in such State.

"(c) AWARDS.—The sums reserved by the Secretary on the basis of a determination made under subsection (a) shall be made available by grant to the Indian tribe or tribal organization serving the individuals for whom such a determination has been made.

"(d) PLAN.—In order for an Indian tribe or tribal organization to be eligible for a grant award for a fiscal year under this section, the tribe or organization shall submit to the Secretary a plan for such fiscal year that meets such criteria as the Secretary may prescribe by regulation.

"(e) DEFINITIONS.—In this section:

"(1) INDIAN TRIBE, TRIBAL ORGANIZATION.—The terms 'Indian tribe' and 'tribal organization' mean a tribe, band, or

other organized group recognized in the State in which the tribe, band, or group resides, or considered by the Secretary of the Interior, to be an Indian tribe or an Indian organization for any purpose.

"(2) INDIAN.—The term 'Indian' means a member of an Indian tribe or of a tribal organization.

"SEC. 678. OFFICE OF COMMUNITY SERVICES.

"(a) OFFICE.—The Secretary shall carry out the functions of this subtitle through an Office of Community Services, which shall be established in the Department of Health and Human Services. The Office shall be headed by a Director.

"(b) GRANTS, CONTRACTS, AND COOPERATIVE AGREEMENTS.—The Secretary shall carry out functions of this subtitle through grants, contracts, or cooperative agreements.

"SEC. 678A. TRAINING, TECHNICAL ASSISTANCE, AND OTHER ACTIVITIES.

"(a) ACTIVITIES.—

"(1) IN GENERAL.—The Secretary shall use amounts reserved in section 674(b)(2)—

"(A) for training, technical assistance, planning, evaluation, and performance measurement, to assist States in carrying out corrective action activities and monitoring (to correct programmatic deficiencies of eligible entities), and for reporting and data collection activities, related to programs carried out under this subtitle; and

"(B) to distribute amounts in accordance with subsection (c).

"(2) GRANTS, CONTRACTS, AND COOPERATIVE AGREEMENTS.—The activities described in paragraph (1)(A) may be carried out by the Secretary through grants, contracts, or cooperative agreements with appropriate entities.

"(b) TERMS AND TECHNICAL ASSISTANCE PROCESS.—The process for determining the training and technical assistance to be carried out under this section shall—

"(1) ensure that the needs of eligible entities and programs relating to improving program quality (including quality of financial management practices) are addressed to the maximum extent feasible; and

"(2) incorporate mechanisms to ensure responsiveness to local needs, including an ongoing procedure for obtaining input from the national and State networks of eligible entities.

"(c) DISTRIBUTION REQUIREMENT.—

"(1) IN GENERAL.—The amounts reserved under section 674(b)(2)(A) for activities to be carried out under this subsection shall be distributed directly to eligible entities, organizations, or associations described in paragraph (2) for the purpose of improving program quality (including quality of financial management practices), management information and reporting systems, and measurement of program results, and for the purpose of ensuring responsiveness to identified local needs.

"(2) ELIGIBLE ENTITIES, ORGANIZATIONS, OR ASSOCIATIONS.—Eligible entities, organizations, or associations described in this paragraph shall be eligible entities, or statewide

or local organizations or associations, with demonstrated expertise in providing training to individuals and organizations on methods of effectively addressing the needs of low-income families and communities.

**SEC. 678B. MONITORING OF ELIGIBLE ENTITIES.**

"(a) **IN GENERAL.**—In order to determine whether eligible entities meet the performance goals, administrative standards, financial management requirements, and other requirements of a State, the State shall conduct the following reviews of eligible entities:

"(1) A full onsite review of each such entity at least once during each 3-year period.

"(2) An onsite review of each newly designated entity immediately after the completion of the first year in which such entity receives funds through the community services block grant program.

"(3) Followup reviews including prompt return visits to eligible entities, and their programs, that fail to meet the goals, standards, and requirements established by the State.

"(4) Other reviews as appropriate, including reviews of entities with programs that have had other Federal, State, or local grants (other than assistance provided under this subtitle) terminated for cause.

"(b) **REQUESTS.**—The State may request training and technical assistance from the Secretary as needed to comply with the requirements of this section.

"(c) **EVALUATIONS BY THE SECRETARY.**—The Secretary shall conduct in several States in each fiscal year evaluations (including investigations) of the use of funds received by the States under this subtitle in order to evaluate compliance with the provisions of this subtitle, and especially with respect to compliance with section 676(b). The Secretary shall submit, to each State evaluated, a report containing the results of such evaluations, and recommendations of improvements designed to enhance the benefit and impact of the activities carried out with such funds for people in need. On receiving the report, the State shall submit to the Secretary a plan of action in response to the recommendations contained in the report. The results of the evaluations shall be submitted annually to the Chairperson of the Committee on Education and the Workforce of the House of Representatives and the Chairperson of the Committee on Labor and Human Resources of the Senate as part of the report submitted by the Secretary in accordance with section 678E(b)(2).

**SEC. 678C. CORRECTIVE ACTION; TERMINATION AND REDUCTION OF FUNDING.**

"(a) **DETERMINATION.**—If the State determines, on the basis of a final decision in a review pursuant to section 678B, that an eligible entity fails to comply with the terms of an agreement, or the State plan, to provide services under this subtitle or to meet appropriate standards, goals, and other requirements established by the State (including performance objectives), the State shall—

"(1) inform the entity of the deficiency to be corrected;

"(2) require the entity to correct the deficiency;

"(3)(A) offer training and technical assistance, if appropriate, to help correct the deficiency, and prepare and submit to

the Secretary a report describing the training and technical assistance offered; or

"(B) if the State determines that such training and technical assistance are not appropriate, prepare and submit to the Secretary a report stating the reasons for the determination;

"(4)(A) at the discretion of the State (taking into account the seriousness of the deficiency and the time reasonably required to correct the deficiency), allow the entity to develop and implement, within 60 days after being informed of the deficiency, a quality improvement plan to correct such deficiency within a reasonable period of time, as determined by the State; and

"(B) not later than 30 days after receiving from an eligible entity a proposed quality improvement plan pursuant to subparagraph (A), either approve such proposed plan or specify the reasons why the proposed plan cannot be approved; and

"(5) after providing adequate notice and an opportunity for a hearing, initiate proceedings to terminate the designation of or reduce the funding under this subtitle of the eligible entity unless the entity corrects the deficiency.

"(b) **REVIEW.**—A determination to terminate the designation or reduce the funding of an eligible entity is reviewable by the Secretary. The Secretary shall, upon request, review such a determination. The review shall be completed not later than 90 days after the Secretary receives from the State all necessary documentation relating to the determination to terminate the designation or reduce the funding. If the review is not completed within 90 days, the determination of the State shall become final at the end of the 90th day.

"(c) **DIRECT ASSISTANCE.**—Whenever a State violates the assurances contained in section 676(b)(8) and terminates or reduces the funding of an eligible entity prior to the completion of the State hearing described in that section and the Secretary's review as required in subsection (b), the Secretary is authorized to provide financial assistance under this subtitle to the eligible entity affected until the violation is corrected. In such a case, the grant or allotment for the State under section 675A or 675B for the earliest appropriate fiscal year shall be reduced by an amount equal to the funds provided under this subsection to such eligible entity.

**SEC. 678D. FISCAL CONTROLS, AUDITS, AND WITHHOLDING.**

"(a) **FISCAL CONTROLS, PROCEDURES, AUDITS, AND INSPECTIONS.**—

"(1) **IN GENERAL.**—A State that receives funds under this subtitle shall—

"(A) establish fiscal control and fund accounting procedures necessary to assure the proper disbursement of and accounting for Federal funds paid to the State under this subtitle, including procedures for monitoring the funds provided under this subtitle;

"(B) ensure that cost and accounting standards of the Office of Management and Budget apply to a recipient of the funds under this subtitle;

"(C) subject to paragraph (2), prepare, at least every year, an audit of the expenditures of the State of amounts

received under this subtitle and amounts transferred to carry out the purposes of this subtitle; and

"(D) make appropriate books, documents, papers, and records available to the Secretary and the Comptroller General of the United States, or any of their duly authorized representatives, for examination, copying, or mechanical reproduction on or off the premises of the appropriate entity upon a reasonable request for the items.

"(2) AUDITS.—

"(A) IN GENERAL.—Subject to subparagraph (B), each audit required by subsection (a)(1)(C) shall be conducted by an entity independent of any agency administering activities or services carried out under this subtitle and shall be conducted in accordance with generally accepted accounting principles.

"(B) SINGLE AUDIT REQUIREMENTS.—Audits shall be conducted under this paragraph in the manner and to the extent provided in chapter 75 of title 31, United States Code (commonly known as the Single Audit Act Amendments of 1996).

"(C) SUBMISSION OF COPIES.—Within 30 days after the completion of each such audit in a State, the chief executive officer of the State shall submit a copy of such audit to any eligible entity that was the subject of the audit at no charge, to the legislature of the State, and to the Secretary.

"(3) REPAYMENTS.—The State shall repay to the United States amounts found not to have been expended in accordance with this subtitle or the Secretary may offset such amounts against any other amount to which the State is or may become entitled under this subtitle.

"(b) WITHHOLDING.—

"(1) IN GENERAL.—The Secretary shall, after providing adequate notice and an opportunity for a hearing conducted within the affected State, withhold funds from any State that does not utilize the grant or allotment under section 675A or 675B in accordance with the provisions of this subtitle, including the assurances such State provided under section 676.

"(2) RESPONSE TO COMPLAINTS.—The Secretary shall respond in an expeditious and speedy manner to complaints of a substantial or serious nature that a State has failed to use funds in accordance with the provisions of this subtitle, including the assurances provided by the State under section 676. For purposes of this paragraph, a complaint of a failure to meet any one of the assurances provided under section 676 that constitutes disregarding that assurance shall be considered to be a complaint of a serious nature.

"(3) INVESTIGATIONS.—Whenever the Secretary determines that there is a pattern of complaints of failures described in paragraph (2) from any State in any fiscal year, the Secretary shall conduct an investigation of the use of funds received under this subtitle by such State in order to ensure compliance with the provisions of this subtitle.

**SEC. 678E. ACCOUNTABILITY AND REPORTING REQUIREMENTS.**

"(a) STATE ACCOUNTABILITY AND REPORTING REQUIREMENTS.—

"(1) PERFORMANCE MEASUREMENT.—  
 "(A) IN GENERAL.—By October 1, 2001, each State that receives funds under this subtitle shall participate, and shall ensure that all eligible entities in the State participate, in a performance measurement system, which may be a performance measurement system for which the Secretary facilitated development pursuant to subsection (b), or an alternative system that the Secretary is satisfied meets the requirements of subsection (b).

"(B) LOCAL AGENCIES.—The State may elect to have local agencies that are subcontractors of the eligible entities under this subtitle participate in the performance measurement system. If the State makes that election, references in this section to eligible entities shall be considered to include the local agencies.

"(2) ANNUAL REPORT.—Each State shall annually prepare and submit to the Secretary a report on the measured performance of the State and the eligible entities in the State. Prior to the participation of the State in the performance measurement system, the State shall include in the report any information collected by the State relating to such performance. Each State shall also include in the report an accounting of the expenditure of funds received by the State through the community services block grant program, including an accounting of funds spent on administrative costs by the State and the eligible entities, and funds spent by eligible entities on the direct delivery of local services, and shall include information on the number of and characteristics of clients served under this subtitle in the State, based on data collected from the eligible entities. The State shall also include in the report a summary describing the training and technical assistance offered by the State under section 678C(a)(3) during the year covered by the report.

"(b) SECRETARY'S ACCOUNTABILITY AND REPORTING REQUIREMENTS.—

"(1) PERFORMANCE MEASUREMENT.—The Secretary, in collaboration with the States and with eligible entities throughout the Nation, shall facilitate the development of one or more model performance measurement systems, which may be used by the States and by eligible entities to measure their performance in carrying out the requirements of this subtitle and in achieving the goals of their community action plans. The Secretary shall provide technical assistance, including support for the enhancement of electronic data systems, to States and to eligible entities to enhance their capability to collect and report data for such a system and to aid in their participation in such a system.

"(2) REPORTING REQUIREMENTS.—At the end of each fiscal year beginning after September 30, 1999, the Secretary shall, directly or by grant or contract, prepare a report containing—  
 "(A) a summary of the planned use of funds by each State, and the eligible entities in the State, under the community services block grant program, as contained in each State plan submitted pursuant to section 676;



"(B) a description of how funds were actually spent by the State and eligible entities in the State, including a breakdown of funds spent on administrative costs and on the direct delivery of local services by eligible entities;

"(C) information on the number of entities eligible for funds under this subtitle, the number of low-income persons served under this subtitle, and such demographic data on the low-income populations served by eligible entities as is determined by the Secretary to be feasible;

"(D) a comparison of the planned uses of funds for each State and the actual uses of the funds;

"(E) a summary of each State's performance results, and the results for the eligible entities, as collected and submitted by the States in accordance with subsection (a)(2); and

"(F) any additional information that the Secretary considers to be appropriate to carry out this subtitle, if the Secretary informs the States of the need for such additional information and allows a reasonable period of time for the States to collect and provide the information.

"(3) SUBMISSION.—The Secretary shall submit to the Committee on Education and the Workforce of the House of Representatives and the Committee on Labor and Human Resources of the Senate the report described in paragraph (2), and any comments the Secretary may have with respect to such report. The report shall include definitions of direct and administrative costs used by the Department of Health and Human Services for programs funded under this subtitle.

"(4) COSTS.—Of the funds reserved under section 674(b)(3), not more than \$350,000 shall be available to carry out the reporting requirements contained in paragraph (2).

**\*SEC. 678F. LIMITATIONS ON USE OF FUNDS.**

"(a) CONSTRUCTIONS ON FACILITIES.—

"(1) LIMITATIONS.—Except as provided in paragraph (2), grants made under this subtitle (other than amounts reserved under section 674(b)(3)) may not be used by the State, or by any other person with which the State makes arrangements to carry out the purposes of this subtitle, for the purchase or improvement of land, or the purchase, construction, or permanent improvement (other than low-cost residential weatherization or other energy-related home repairs) of any building or other facility.

"(2) WAIVER.—The Secretary may waive the limitation contained in paragraph (1) upon a State request for such a waiver, if the Secretary finds that the request describes extraordinary circumstances to justify the purchase of land or the construction of facilities (or the making of permanent improvements) and that permitting the waiver will contribute to the ability of the State to carry out the purposes of this subtitle.

"(b) POLITICAL ACTIVITIES.—

"(1) TREATMENT AS A STATE OR LOCAL AGENCY.—For purposes of chapter 15 of title 5, United States Code, any entity that assumes responsibility for planning, developing, and coordinating activities under this subtitle and receives assistance

under this subtitle shall be deemed to be a State or local agency. For purposes of paragraphs (1) and (2) of section 1502(a) of such title, any entity receiving assistance under this subtitle shall be deemed to be a State or local agency.

"(2) PROHIBITIONS.—Programs assisted under this subtitle shall not be carried on in a manner involving the use of program funds, the provision of services, or the employment or assignment of personnel, in a manner supporting or resulting in the identification of such programs with—

"(A) any partisan or nonpartisan political activity or any political activity associated with a candidate, or contending faction or group, in an election for public or party office;

"(B) any activity to provide voters or prospective voters with transportation to the polls or similar assistance in connection with any such election; or

"(C) any voter registration activity.

"(3) RULES AND REGULATIONS.—The Secretary, after consultation with the Office of Personnel Management, shall issue rules and regulations to provide for the enforcement of this subsection, which shall include provisions for summary suspension of assistance or other action necessary to permit enforcement on an emergency basis.

"(c) NONDISCRIMINATION.—

"(1) IN GENERAL.—No person shall, on the basis of race, color, national origin, or sex be excluded from participation in, be denied the benefits of, or be subjected to discrimination under, any program or activity funded in whole or in part with funds made available under this subtitle. Any prohibition against discrimination on the basis of age under the Age Discrimination Act of 1975 (42 U.S.C. 6101 et seq.) or with respect to an otherwise qualified individual with a disability as provided in section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794), or title II of the Americans with Disabilities Act of 1990 (42 U.S.C. 12131 et seq.) shall also apply to any such program or activity.

"(2) ACTION OF SECRETARY.—Whenever the Secretary determines that a State that has received a payment under this subtitle has failed to comply with paragraph (1) or an applicable regulation, the Secretary shall notify the chief executive officer of the State and shall request that the officer secure compliance. If within a reasonable period of time, not to exceed 60 days, the chief executive officer fails or refuses to secure compliance, the Secretary is authorized to—

"(A) refer the matter to the Attorney General with a recommendation that an appropriate civil action be instituted;

"(B) exercise the powers and functions provided by title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d et seq.), the Age Discrimination Act of 1975 (42 U.S.C. 6101 et seq.), section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794), or title II of the Americans with Disabilities Act of 1990 (42 U.S.C. 12131 et seq.), as may be applicable; or

"(C) take such other action as may be provided by law.

"(3) ACTION OF ATTORNEY GENERAL.—When a matter is referred to the Attorney General pursuant to paragraph (2), or whenever the Attorney General has reason to believe that the State is engaged in a pattern or practice of discrimination in violation of the provisions of this subsection, the Attorney General may bring a civil action in any appropriate United States district court for such relief as may be appropriate, including injunctive relief.

**"SEC. 678G. DRUG AND CHILD SUPPORT SERVICES AND REFERRALS.**

**"(a) DRUG TESTING AND REHABILITATION.—**

"(1) IN GENERAL.—Nothing in this subtitle shall be construed to prohibit a State from testing participants in programs, activities, or services carried out or provided under this subtitle for controlled substances. A State that conducts such testing shall inform the participants who test positive for any of such substances about the availability of treatment or rehabilitation services and refer such participants for appropriate treatment or rehabilitation services.

"(2) ADMINISTRATIVE EXPENSES.—Any funds provided under this subtitle expended for such testing shall be considered to be expended for administrative expenses and shall be subject to the limitation specified in section 675C(b)(2).

"(3) DEFINITION.—In this subsection, the term 'controlled substance' has the meaning given the term in section 102 of the Controlled Substances Act (21 U.S.C. 802).

"(b) CHILD SUPPORT SERVICES AND REFERRALS.—During each fiscal year for which an eligible entity receives a grant under section 675C, such entity shall—

"(1) inform custodial parents in single-parent families that participate in programs, activities, or services carried out or provided under this subtitle about the availability of child support services; and

"(2) refer eligible parents to the child support offices of State and local governments.

**"SEC. 679. OPERATIONAL RULE.**

"(a) RELIGIOUS ORGANIZATIONS INCLUDED AS NONGOVERNMENTAL PROVIDERS.—For any program carried out by the Federal Government, or by a State or local government under this subtitle, the government shall consider, on the same basis as other nongovernmental organizations, religious organizations to provide the assistance under the program, so long as the program is implemented in a manner consistent with the Establishment Clause of the first amendment to the Constitution. Neither the Federal Government nor a State or local government receiving funds under this subtitle shall discriminate against an organization that provides assistance under, or applies to provide assistance under, this subtitle, on the basis that the organization has a religious character.

**"(b) RELIGIOUS CHARACTER AND INDEPENDENCE.—**

"(1) IN GENERAL.—A religious organization that provides assistance under a program described in subsection (a) shall retain its religious character and control over the definition, development, practice, and expression of its religious beliefs.

"(2) ADDITIONAL SAFEGUARDS.—Neither the Federal Government nor a State or local government shall require a religious organization—

"(A) to alter its form of internal governance, except for purposes of administration of the community services block grant program) as provided in section 676B; or

"(B) to remove religious art, icons, scripture, or other symbols;

in order to be eligible to provide assistance under a program described in subsection (a).

"(3) EMPLOYMENT PRACTICES.—A religious organization's exemption provided under section 702 of the Civil Rights Act of 1964 (42 U.S.C. 2000e-1) regarding employment practices shall not be affected by its participation in, or receipt of funds from, programs described in subsection (a).

"(c) LIMITATIONS ON USE OF FUNDS FOR CERTAIN PURPOSES.—No funds provided directly to a religious organization to provide assistance under any program described in subsection (a) shall be expended for sectarian worship, instruction, or proselytization.

**"(d) FISCAL ACCOUNTABILITY.—**

"(1) IN GENERAL.—Except as provided in paragraph (2), any religious organization providing assistance under any program described in subsection (a) shall be subject to the same regulations as other nongovernmental organizations to account in accord with generally accepted accounting principles for the use of such funds provided under such program.

"(2) LIMITED AUDIT.—Such organization shall segregate government funds provided under such program into a separate account. Only the government funds shall be subject to audit by the government.

"(e) TREATMENT OF ELIGIBLE ENTITIES AND OTHER INTERMEDIATE ORGANIZATIONS.—If an eligible entity or other organization (referred to in this subsection as an 'intermediate organization') acting under a contract, or grant or other agreement, with the Federal Government or a State or local government, is given the authority under the contract or agreement to select nongovernmental organizations to provide assistance under the programs described in subsection (a), the intermediate organization shall have the same duties under this section as the government.

**"SEC. 680. DISCRETIONARY AUTHORITY OF THE SECRETARY.**

"(a) GRANTS, CONTRACTS, ARRANGEMENTS, LOANS, AND GUARANTEES.—

"(1) IN GENERAL.—The Secretary shall, from funds reserved under section 674(b)(3), make grants, loans, or guarantees to States and public agencies and provide, nonprofit organizations, or enter into contracts or jointly financed cooperative arrangements with States and public agencies and provide, nonprofit organizations (and for-profit organizations, to the extent specified in paragraph (2)(E)) for each of the objectives described in paragraphs (2) through (4).

**"(2) COMMUNITY ECONOMIC DEVELOPMENT.—**

"(A) ECONOMIC DEVELOPMENT ACTIVITIES.—The Secretary shall make grants described in paragraph (1) on a competitive basis to private, nonprofit organizations that



are community development corporations to provide technical and financial assistance for economic development activities designed to address the economic needs of low-income individuals and families by creating employment and business development opportunities.

"(B) CONSULTATION.—The Secretary shall exercise the authority provided under subparagraph (A) after consultation with other relevant Federal officials.

"(C) GOVERNING BOARDS.—For a community development corporation to receive funds to carry out this paragraph, the corporation shall be governed by a board that shall consist of residents of the community and business and civic leaders and shall have as a principal purpose planning, developing, or managing low-income housing or community development projects.

"(D) GEOGRAPHIC DISTRIBUTION.—In making grants to carry out this paragraph, the Secretary shall take into consideration the geographic distribution of funding among States and the relative proportion of funding among rural and urban areas.

"(E) RESERVATION.—Of the amounts made available to carry out this paragraph, the Secretary may reserve not more than 1 percent for each fiscal year to make grants to private, nonprofit organizations or to enter into contracts with private, nonprofit or for-profit organizations to provide technical assistance to aid community development corporations in developing or implementing activities funded to carry out this paragraph and to evaluate activities funded to carry out this paragraph.

"(3) RURAL COMMUNITY DEVELOPMENT ACTIVITIES.—The Secretary shall provide the assistance described in paragraph (1) for rural community development activities, which shall include providing—

"(A) grants to private, nonprofit corporations to enable the corporations to provide assistance concerning home repair to rural low-income families and concerning planning and developing low-income rural rental housing units; and

"(B) grants to multistate, regional, private, nonprofit organizations to enable the organizations to provide training and technical assistance to small, rural communities concerning meeting their community facility needs.

"(4) NEIGHBORHOOD INNOVATION PROJECTS.—The Secretary shall provide the assistance described in paragraph (1) for neighborhood innovation projects, which shall include providing grants to neighborhood-based private, nonprofit organizations to test or assist in the development of new approaches or methods that will aid in overcoming special problems identified by communities or neighborhoods or otherwise assist in furthering the purposes of this subtitle, and which may include providing assistance for projects that are designed to serve low-income individuals and families who are not being effectively served by other programs.

"(b) EVALUATION.—The Secretary shall require all activities receiving assistance under this section to be evaluated for their effective-

ness. Funding for such evaluations shall be provided as a stated percentage of the assistance or through a separate grant awarded by the Secretary specifically for the purpose of evaluation of a particular activity or group of activities.

"(c) ANNUAL REPORT.—The Secretary shall compile an annual report containing a summary of the evaluations required in subsection (b) and a listing of all activities assisted under this section. The Secretary shall annually submit the report to the Chairperson of the Committee on Education and the Workforce of the House of Representatives and the Chairperson of the Committee on Labor and Human Resources of the Senate.

**"SEC. 681. COMMUNITY FOOD AND NUTRITION PROGRAMS.**

"(a) GRANTS.—The Secretary may, through grants to public and private, nonprofit agencies, provide for community-based, local, statewide, and national programs—

"(1) to coordinate private and public food assistance resources, wherever the grant recipient involved determines such coordination to be inadequate, to better serve low-income populations;

"(2) to assist low-income communities to identify potential sponsors of child nutrition programs and to initiate such programs in underserved or unserved areas; and

"(3) to develop innovative approaches at the State and local level to meet the nutrition needs of low-income individuals.

"(b) ALLOTMENTS AND DISTRIBUTION OF FUNDS.—

"(1) NOT TO EXCEED \$6,000,000 IN APPROPRIATIONS.—Of the amount appropriated for a fiscal year to carry out this section (but not to exceed \$6,000,000), the Secretary shall distribute funds for grants under subsection (a) as follows:

"(A) ALLOTMENTS.—From a portion equal to 60 percent of such amount (but not to exceed \$3,600,000), the Secretary shall allot for grants to eligible agencies for statewide programs in each State the amount that bears the same ratio to such portion as the low-income and unemployed population of such State bears to the low-income and unemployed population of all the States.

"(B) COMPETITIVE GRANTS.—From a portion equal to 40 percent of such amount (but not to exceed \$2,400,000), the Secretary shall make grants on a competitive basis to eligible agencies for local and statewide programs.

"(2) GREATER AVAILABLE APPROPRIATIONS.—Any amounts appropriated for a fiscal year to carry out this section in excess of \$6,000,000 shall be allotted as follows:

"(A) ALLOTMENTS.—The Secretary shall use 40 percent of such excess to allot for grants under subsection (a) to eligible agencies for statewide programs in each State an amount that bears the same ratio to 40 percent of such excess as the low-income and unemployed population of such State bears to the low-income and unemployed population of all the States.

"(B) COMPETITIVE GRANTS FOR LOCAL AND STATEWIDE PROGRAMS.—The Secretary shall use 40 percent of such excess to make grants under subsection (a) on a competitive basis to eligible agencies for local and statewide programs.

"(C) **COMPETITIVE GRANTS FOR NATIONWIDE PROGRAMS.**—The Secretary shall use the remaining 20 percent of such excess to make grants under subsection (a) on a competitive basis to eligible agencies for nationwide programs, including programs benefiting Indians, as defined in section 677, and migrant or seasonal farmworkers.

"(3) **ELIGIBILITY FOR ALLOTMENTS FOR STATEWIDE PROGRAMS.**—To be eligible to receive an allotment under paragraph (1)(A) or (2)(A), an eligible agency shall demonstrate that the proposed program is statewide in scope and represents a comprehensive and coordinated effort to alleviate hunger within the State.

"(4) **MINIMUM ALLOTMENTS FOR STATEWIDE PROGRAMS.**—

"(A) **IN GENERAL.**—From the amounts allotted under paragraphs (1)(A) and (2)(A), the minimum total allotment for each State for each fiscal year shall be—

"(i) \$15,000 if the total amount appropriated to carry out this section is not less than \$7,000,000 but less than \$10,000,000;

"(ii) \$20,000 if the total amount appropriated to carry out this section is not less than \$10,000,000 but less than \$15,000,000; or

"(iii) \$30,000 if the total amount appropriated to carry out this section is not less than \$15,000,000.

"(B) **DEFINITION.**—In this paragraph, the term 'State' does not include Guam, American Samoa, the United States Virgin Islands, the Commonwealth of the Northern Mariana Islands.

"(5) **MAXIMUM GRANTS.**—From funds made available under paragraphs (1)(B) and (2)(B) for any fiscal year, the Secretary may not make grants under subsection (a) to an eligible agency in an aggregate amount exceeding \$50,000. From funds made available under paragraph (2)(C) for any fiscal year, the Secretary may not make grants under subsection (a) to an eligible agency in an aggregate amount exceeding \$300,000.

"(c) **REPORT.**—For each fiscal year, the Secretary shall prepare and submit, to the Committee on Education and the Workforce of the House of Representatives and the Committee on Labor and Human Resources of the Senate, a report concerning the grants made under this section. Such report shall include—

"(1) a list of grant recipients;

"(2) information on the amount of funding awarded to each grant recipient; and

"(3) a summary of the activities performed by the grant recipients with funding awarded under this section and a description of the manner in which such activities meet the objectives described in subsection (a).

"(d) **AUTHORIZATION OF APPROPRIATIONS.**—There are authorized to be appropriated to carry out this section such sums as may be necessary for each of fiscal years 1999 through 2003.

"SEC. 682. **NATIONAL OR REGIONAL PROGRAMS DESIGNED TO PROVIDE INSTRUCTIONAL ACTIVITIES FOR LOW-INCOME YOUTH.**

"(a) **GENERAL AUTHORITY.**—The Secretary is authorized to make a grant to an eligible service provider to administer national or regional programs to provide instructional activities for low-income youth. In making such a grant, the Secretary shall give priority to eligible service providers that have a demonstrated ability to operate such a program.

"(b) **PROGRAM REQUIREMENTS.**—Any instructional activity carried out by an eligible service provider receiving a grant under this section shall be carried out on the campus of an institution of higher education (as defined in section 1201(a) of the Higher Education Act of 1965 (20 U.S.C. 1141(a))) and shall include—

"(1) access to the facilities and resources of such an institution;

"(2) an initial medical examination and follow-up referral or treatment, without charge, for youth during their participation in such activity;

"(3) at least one nutritious meal daily, without charge, for participating youth during each day of participation;

"(4) high quality instruction in a variety of sports (that shall include swimming and that may include dance and any other high quality recreational activity) provided by coaches and teachers from institutions of higher education and from elementary and secondary schools (as defined in section 14101 of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 8801)) and

"(5) enrichment instruction and information on matters relating to the well-being of youth, to include educational opportunities and information on study practices, education for the prevention of drug and alcohol abuse, and information on health and nutrition, career opportunities, and family and job responsibilities.

"(c) **ADVISORY COMMITTEE, PARTNERSHIPS.**—The eligible service provider shall, in each community in which a program is funded under this section—

"(1) ensure that—

"(A) a community-based advisory committee is established, with representatives from local youth, family, and social service organizations, schools, entities providing park and recreation services, and other community-based organizations serving high-risk youth; or

"(B) an existing community-based advisory board, commission, or committee with similar membership is utilized to serve as the committee described in subparagraph (A); and

"(2) enter into formal partnerships with youth-serving organizations or other appropriate social service entities in order to link program participants with year-round services in their home communities that support and continue the objectives of this subtitle.

"(d) **ELIGIBLE PROVIDERS.**—A service provider that is a national private, nonprofit organization, a coalition of such organizations, or

a private, nonprofit organization applying jointly with a business concern shall be eligible to apply for a grant under this section if—

"(1) the applicant has demonstrated experience in operating a program providing instruction to low-income youth;

"(2) the applicant agrees to contribute an amount (in cash or in kind, fairly evaluated) of not less than 25 percent of the amount requested, for the program funded through the grant;

"(3) the applicant agrees to use no funds from a grant authorized under this section for administrative expenses; and

"(4) the applicant agrees to comply with the regulations or program guidelines promulgated by the Secretary for use of funds made available through the grant.

"(e) APPLICATION PROCESS.—To be eligible to receive a grant under this section, a service provider shall submit to the Secretary, for approval, an application at such time, in such manner, and containing such information as the Secretary may require.

"(f) PROMULGATION OF REGULATIONS OR PROGRAM GUIDELINES.—The Secretary shall promulgate regulations or program guidelines to ensure funds made available through a grant made under this section are used in accordance with the objectives of this subtitle.

"(g) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated \$15,000,000 for each of fiscal years 1999 through 2003 for grants to carry out this section.

**"SEC. 683. REFERENCES.**

"Any reference in any provision of law to the poverty line set forth in section 624 or 625 of the Economic Opportunity Act of 1964 shall be construed to be a reference to the poverty line defined in section 673. Except as otherwise provided, any reference in any provision of law to any community action agency designated under title II of the Economic Opportunity Act of 1964 shall be construed to be a reference to an entity eligible to receive funds under the community services block grant program."

**SEC. 202. CONFORMING AMENDMENTS.**

(a) **OLDER AMERICANS ACT OF 1965.**—Section 306(a)(6)(E)(ii) of the Older Americans Act of 1965 (42 U.S.C. 3026(a)(6)(E)(ii)) is amended by striking "section 675(c)(3) of the Community Services Block Grant Act (42 U.S.C. 9904(c)(3))" and inserting "section 676B of the Community Services Block Grant Act".

(b) **COMMUNITY ECONOMIC DEVELOPMENT ACT OF 1981.**—

(1) **SOURCE OF FUNDS.**—Section 614 of the Community Economic Development Act of 1981 (42 U.S.C. 9803) is repealed.

(2) **ADVISORY COMMUNITY INVESTMENT BOARD.**—Section 615(a)(2) of the Community Economic Development Act of 1981 (42 U.S.C. 9804(a)(2)) is amended by striking "through the Office" and all that follows and inserting "through an appropriate office."

(c) **HUMAN SERVICES REAUTHORIZATION ACT OF 1986.**—Section 407 of the Human Services Reauthorization Act of 1986 (42 U.S.C. 9812a) is amended—

(1) in subsection (a)—

(A) by inserting after "funds available" the following: "(before the date of enactment of the Coats Human Services Reauthorization Act of 1998)", and

(B) by inserting after "9910(a))" the following: "(as in effect before such date)", and

(2) in subsection (b)(2)—

(A) by inserting after "funds available" the following: "(before the date of enactment of the Coats Human Services Reauthorization Act of 1998)", and

(B) by inserting after "9910(a))" the following: "(as in effect before such date)".

(d) **ANTI-DRUG ABUSE ACT OF 1988.**—Section 3521(c)(2) of the Anti-Drug Abuse Act of 1988 (42 U.S.C. 11841(c)(2)) is amended by striking "such as activities authorized by section 681(a)(2)(F) of the Community Services Block Grant Act (42 U.S.C. section 9910(a)(2)(F)),"

### **TITLE III—LOW-INCOME HOME ENERGY ASSISTANCE**

**SEC. 301. SHORT TITLE.**

This title may be cited as the "Low-Income Home Energy Assistance Amendments of 1998".

**SEC. 302. AUTHORIZATION.**

(a) **IN GENERAL.**—Section 2602(b) of the Low-Income Home Energy Assistance Act of 1981 (42 U.S.C. 8621(b)) is amended by inserting ", such sums as may be necessary for each of fiscal years 2000 and 2001, and \$2,000,000,000 for each of fiscal years 2002 through 2004" after "1995 through 1999".

(b) **PROGRAM YEAR.**—Section 2602(c) of the Low-Income Home Energy Assistance Act of 1981 (42 U.S.C. 8621(c)) is amended to read as follows:

"(c) Amounts appropriated under this section for any fiscal year for programs and activities under this title shall be made available for obligation in the succeeding fiscal year."

(c) **INCENTIVE PROGRAM FOR LEVERAGING NON-FEDERAL RESOURCES.**—Section 2602(d) of the Low-Income Home Energy Assistance Act of 1981 (42 U.S.C. 8621(d)) is amended—

(1) by striking "(d)" and inserting "(d)(1)";

(2) by striking "are authorized" and inserting "is authorized";

(3) by striking "\$50,000,000" and all that follows and inserting the following: "\$30,000,000 for each of fiscal years 1999 through 2004, except as provided in paragraph (2)."; and

(4) by adding at the end the following:

"(2) For any of fiscal years 1999 through 2004 for which the amount appropriated under subsection (b) is not less than \$1,400,000,000, there is authorized to be appropriated \$50,000,000 to carry out section 2607A."

(d) **TECHNICAL AMENDMENTS.**—Section 2602(e) of the Low-Income Home Energy Assistance Act of 1981 (42 U.S.C. 8621(e)) is amended—

First let me explain very briefly about The Foundation for Rural Housing, Inc. We are what is called in the plan a Limited Purpose Agency – because our focus is on housing. We have been serving the State of Wisconsin very low-income rural residents for 28 years. There was a statement made about Rural Housing which pretty well sums it up “ Over the years thousands of low income households have been aided in acquiring and maintaining safe and sanitary homes. Hundreds of communities, agencies and organizations have benefited from our training, technical assistance, demonstrations and information dissemination activities. Millions of dollars have been generated by our actions”

Over the years our role changes with the needs to fill the gaps where other programs are not available. Yet there are some repeating problems – such as repairs, affordability and septs. We often demonstrate new ideas and turn them over to local groups.

We are small and spread thin statewide but without the \$42,990 of CSBG funds we would not be able to help the thousand plus persons who call us and the villages and sanitary districts that seek advise.

Over the years about 60% of our clients are seniors who want to stay in their homes. In the last three years a shift has occurred to approximately a doubling of calls from young mothers needing a stable place to live. For example in our HCRI Housing Cost Reduction Initiative Program for critical assistance (covering 42 counties) – one eligible item is one months rent or security deposit -in

1995-96 contract July – June 421 clients – 54 rent

1996-97 contract we had 388 clients – 104 were for rent – with average income of \$3,080 per person, ave. household size 3

1997-98 contract 393 clients – 133 rent income ave \$2,953

1998-99 contract 163 so far, 44 rent

We would not be able to deal with that many clients plus all those that call that don't fit our program who we refer to a local agency or with whom we do some very creative problem solving without CSBG funding.

In addition for example because of CSBG funds we were able to write a grant to leverage \$200,000 from a private foundation to create a program where volunteers help hundreds of seniors to stay in their homes with small repairs. That has been operating three years now in 9 counties and recently we received additional \$200,000 funds to expand it to 16 more counties.

I'm available for any questions. Char Thompson 238-3448

AGENCY	USE OF COMMUNITY SERVICES BLOCK GRANT	CY 1998 FUNDING	CY 1999 FUNDING	COUNTIES SERVED
Advocap	Advocap uses CSBG for planning, coordination, collaboration and administration related to all programs. CSBG funds direct services in employment, education, housing, homeless program, and food programs.	\$220,809	\$224,405	Fond du Lac, Winnebago and Green Lake
CAP Services	CAP Services uses CSBG for planning, coordination, collaboration and administration related to all programs. CSBG funds direct services in employment, family development, housing & emergency services programs. Agency is involved with Wausshara Co. Family Preservation and Support.	\$253,765	\$257,896	Portage, Waupaca, Outagamie, Wausshara and Marquette
Central Wisconsin CAC	CWCAC uses CSBG for planning, coordination, collaboration and administration related to all programs. CSBG funds direct services in JOBS, literacy, housing emergency services and food programs. CWCAC is also involved in Family Preservation and Support.	\$194,801	\$197,972	Adams, Columbia, Dodge, Juneau and Sauk
CAC for South Central Wisconsin	CACSCW uses CSBG for planning, coordination, collaboration and administration related to all programs. CSBG funds direct services in employment, food, housing, emergency assistance, advocacy and outreach. In Waukesha County, CSBG supports transitional employment and childcare at the workforce development center and in home support services.	\$506,610	\$514,860	Dane, Jefferson and Waukesha
Community Action Inc. of Rock/Walworth	Community Action Inc. uses CSBG for planning, coordination, collaboration and administration related to all programs. CSBG funds direct services in income/financial counseling, outreach, emergency services and food programs. CAI was involved with Family Preservation and Support in both counties.	\$210,640	\$214,068	Rock, Walworth
Indianhead CAA	Indianhead uses CSBG for planning, coordination, collaboration and administration related to all programs. CSBG funds direct services in Head Start and Parenting programs, emergency energy programs, housing programs, County outreach and food programs. The agency also has large transportation and home health care programs that are not funded by CSBG.	\$174,444	\$177,284	Burnett, Washburn, Sawyer, Rusk, Taylor and Clark.
Lakeshore Community Action Program	Lakeshore CAP uses CSBG for planning, coordination, collaboration and administration related to all programs. CSBG funds direct services in youth programs, energy programs, housing programs, emergency services programs, food programs, health and legal services.	\$188,521	\$191,590	Door, Kewaunee, Manitowoc and Sheboygan.

AGENCY	USE OF COMMUNITY SERVICES BLOCK GRANT	CY 1998 FUNDING	CY 1999 FUNDING	COUNTIES SERVED
NEWCAP	NEWCAP uses CSBG for planning, coordination and administration related to all programs. CSBG funds direct services in employment (JTPA), energy, weatherization, housing, information and referral, health and food programs.	\$448,415	\$455,714	Brown, Shawano, Oconto, Menominee, Langlade, Oneida, Vilas, Forest, Florence and Marinette.
North Central Community Action Program	NCCAP uses CSBG for planning, coordination, collaboration and administration related to all programs. CSBG funds direct services in education, employment, Family Resource Program, housing, food, information referral and general assistance programs.	\$199,811	\$203,064	Marathon, Wood and Lincoln.
Northwest Community Services Agency	NWCSA uses CSBG for planning, coordination, collaboration and administration related to all programs. CSBG funds direct services in energy, housing, emergency services and food programs.	\$155,516	\$158,048	Douglas, Bayfield, Ashland, Iron and Price
Racine/Kenosha Community Action Agency	R/K CAA uses CSBG for planning, coordination, collaboration and administration related to all programs. CSBG fund direct services in employment, energy and weatherization, housing, case management, community support and food programs.	\$298,775	\$303,638	Racine and Kenosha
Social Development Commission	SDC uses CSBG for planning, coordination, collaboration and administration related to all programs. CSBG funds direct services in employment, energy and weatherization, housing, health, emergency services, youth, food and community planning programs.	\$1,382,934	\$1,405,446	Milwaukee
Southwest Community Action Program	SWCAP uses CSBG for planning, coordination, collaboration and administration related to all programs. CSBG funds direct services in parenting, energy, childcare coordination, housing, emergency services, outreach, food and community planning programs.	\$135,975	\$138,188	Richland, Iowa, Grant and Lafayette
West Central Community Action Agency	West CAP uses CSBG for planning, coordination, collaboration and administration related to all programs. CSBG funds direct services in energy, weatherization, housing, emergency assistance, outreach and food programs. Other notable programs include the Full Circle Project and participation in the Pierce Co. Family Preservation and Support program.	\$299,056	\$303,924	Chippewa, Dunn, Pepin, Pierce, St. Croix, Polk and Barron
Western Dairyland Economic Opportunity Council	WDEOC uses CSBG for planning, coordination, collaboration and administration related to all programs. CSBG funds direct services in employment, childcare assistance, housing, emergency assistance, health, outreach and food programs.	\$203,096	\$206,402	Templeau, Buffalo, Eau Claire, and Jackson