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SENATE HEARING SLIP

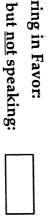
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Please return this slip to a messenger PROMPTLY.

Senate Sergeant-At-Arms

Room 109-LL One East Main

Madison, WI 53707-7882

P.O.Box 7882

Senate Sergeant-At-Arms

Room 109-LL One East Main

Madison, WI 53707-7882

P.O.Box 7882

SENATE HEARING SLIP

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Please return this slip to a messenger PROMPTLY. Senate Sergeant-At-Arms Madison, WI 53707-7882 P.O.Box 7882 Room 109-LL One East Main

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Please return this slip to a messenger PROMPTLY. Senate Sergeant-At-Arms Room 109-LL One East Main Madison, WI 53707-7882 P.O.Box 7882

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Please return this slip to a messenger PROMPTLY Senate Sergeant-At-Arms Madison, WI 53707-7882 Room 109-LL One East Main P.O.Box 7882

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Please return this slip to a messenger PROMPTLY. Madison, WI 53707-7882 Senate Sergeant-At-Arms P.O.Box 7882 Room 109-LL One East Main

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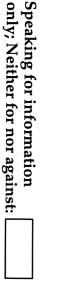
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Madison, WI 53707-7882

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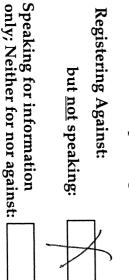
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Please return this slip to a messenger PROMPTLY Madison, WI 53707-7882 P.O.Box 7882 Room 109-LL One East Main Senate Sergeant-At-Arms

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Please return this slip to a messenger PROMPTLY.

Senate Sergeant-At-Arms Room 109-LL One East Main

Please return this slip to a messenger PROMPTLY.
Senate Sergeant-At-Arms
Room 109-LL One East Main

Madison, WI 53707-7882

P.O.Box 7882

P.O.Box 7882 Madison, WI 53707-7882

SENATE HEARING SLIP

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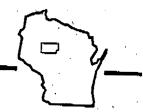
Vote Record

Senate Committee on Judiciary and Consumer Affairs

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Sen. Gary George, Chair		3			
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Sen. Alberta Darling					
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Taylor County



Treasurers Office

Mary Ann Kropp, Treasurer Debra Wiinamaki, Deputy

January 25, 1999

Senator Gary George, Chair Judiciary and Consumer Affairs P. O. Box 7882 Madison, WI 53707

Re: SJR2 - Lottery

Dear Senator George:

I am writing to protest the current frenzy to give lottery credits to Wisconsin residents only. I am against this for the following reasons:

- 1. I have had no complaints regarding lottery credits the way it has been on every parcel for the
- 2. One program change can put the lottery credit on each parcel. When residents had to certify, we spent hours mailing cards, entering the replies on the system, and taking call after call from people. "Did you get my card?" "I didn't receive a card." Then late in the year, "I just found my lottery card, can I still send it in?' The municipal treasurers hate the system. People just don't bother to send in their cards, but insist on the lottery credit. The treasurers have to adjust the tax bill, and we have to do extra work to correct the situation.
- 3. Even though businesses and corporations get lottery credit, they keep our citizens employed. Our young people don't have to move long distances to get jobs.

If you and your committee insist on going ahead with this referendum, may I make the following

- 1. Please give the residents only so much time to respond. After a specific date, there will be no late claims, etc. In other words, put more responsibility on the residents and not on municipal treasurers and county treasurers.
- 2. Reimburse the counties for expenses. We spend many hours, have postage, supplies, and computer software expense to contend with. All of these are unfunded mandates.
- 3. Do not implement this until 2001. We are struggling now with Y2K problems. One more thing just might be too much to handle right now.

Sincerely,

Mary and Kupp Mary Ann Kropp

Taylor County Treasurer

Courthouse

224 South Second Street • Medford, Wisconsin 54451-1899 • 715-748-1466 • Fax; 715-748-1415

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811 Harding Street -Courthouse, (715) 258-6200 Fax: (715) 258-6212

Waupaca County

SJR 2

Fax

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□ Ung	ent 🛘 For Review	☐ Please Comment	☐ Please Reply	☐ Please Recycle
Ro:	and the second s	CC:		
Phone:	715-258-6220	Date:	January 22,	1999
Fax:	608-266-7381	Pages	4(includi	ng cover)
To:	Dan Rossmiller	From:	James Goeser	[*

DAW-Please distribute this to the members of the Judicinar Ad Consumer Affairs Committee. Thomas,

J. Am



WAUPACA COUNTY TREASURER COURTHOUSE 811 HARDING ST., P.O. BOX 663 WAUPACA, WI 54981

James W. Goeser County Treasurer Phone:715-258-6220 Fax: 715-258-6212

January 22, 1999

Schator Gary George PO Box 7882 Madison, WI 53707-7882

Dear Senator George:

I have been made aware of a hearing of the Senate Judiciary and Consumer Affairs Committee concerning the proposed constitutional amendment on the administration of the Lottery Credit distribution. I will be unable to attend this hearing, but would like to address this issue.

Enclosed is a copy of a resolution passed by the Wisconsin County Treasurer's Association at our Fall/1998 Conference. Lurge you please not rubber stamp this proposal from the assembly. Recently, on my local TV station, state representatives were touting the proposed constitutional amendment as a "boon to farmers." I truly take issue with that and have made my feelings known to my representative from the 42nd District. The simple process, that we as County Treasurers administer now, gives each parcel a lottery credit. This gives many, many farmers 2, 4, 6 or more credits each year. How can the new proposed amendment give farmers relief? Also, the process itself is flawed. It creates a "paper nightmare" for counties, making me wonder if we are getting any relief at all!

I urge you please do not pass this political solution. It, once again, creates unfunded mandates for counties with very little real property tax relief. I urge you to listen to people who know!

Sincerely,

lames W. Goeser

Waupaca County Treasurer

cc:

Senator Alice Clausing Senator Alberta Darling Senator Joanne Huelsman

Senator Fred Risser

Betty Majeski, Racine County Treasurer



Wisconsin County Treasurers' Association

RESOLUTION

WHEREAS the County Treasurers of the State of Wisconsin have been charged with the direct administration and distribution of the lottery tax credit

And WHEREAS the property taxpayers have conveyed their strong support for the current method of distribution

And WHEREAS the administrative cost under the current mandate are minimal for municipalities, counties, and the State of Wisconsin

And WHEREAS the current distribution method provides direct property tax relief for all property taxpayers without imposing more unfunded mandates

And WHEREAS with the pending Y2K concerns, this proposed constitutional change would further stress the technological resource capabilities for all governmental entities

And WHEREAS the proposed referendum question would further compromise the uniformity clause of the Wisconsin State Constitution

And WHEREAS the original intent of the lottery was to provide property tax relief for every taxpayer

Now, therefore, be it resolved that the Wisconsin County Treasurers' Association go on record as supporting the current lottery credit distribution method and opposing the proposed referendum question targeting this property tax relief method.

PATRICIA J WODELE BUFFALO COUNTY TREASURER 407 S 2ND ST

407 S 2^{AD} ST PO Box 28 Alma WI 54610-0028

Marilynn Sheahan & Gloria Pank Deputy County Treasurer Telcphone (608) 685-6215 Fax (608) 685-6213

e-mail pwodele1@buffalocounty.com

January 22, 1999

TO: Honorable Senator Gary George

FR: Patricia J Wodele, Treasurer

Buffalo County

RE: Lottery Tax Credit Hearing
Monday, January 25, 1999
Judiciary and Consumer Affairs Committee

Please consider the following points in your discussion of the change of Lottery Tax Credit. I am not in favor of a change in the Lottery Credit Law.

- Unfunded Mandate to Counties No reimbursement for costs
 - Cost of the Lottery Credit Cards (or paper and envelopes)
 - Cost of Postage (\$.33 each for County and \$.20 for applicant)
 - Limited Term Employee wages and benefits (sorting, mailing, indexing, re-mail)
- State Auditor/Administration
 - Entailed 3 employees last time Lottery Credit was selective; and they were still
 not able to truly 'audit', only put out fires because not sufficient number of
 employees
- Great Loss of Revenue to Farmers
 - Decrease from receiving Lottery Credit each parcel to, owner/occupied dwelling may increase some farmers tax a thousand dollars in our County

Because of the short notice of the meeting, I will not be able to attend. Please share this correspondence with the other Committee members.

Thank you for your kind consideration to my thoughts.

Post-it* Fax Note	7671	Date 1/22/99	# of pages ► /
To Sen Gary	Senree	From Pat L	Jodele
Co./Dept STate Cap	ictol	Co Buffalo	County
Phone # 608-266-2		Phone # 608-6	85-6215
Fax# 608-266			85.6213

GOVERNMENT RELATIONS & ASSOCIATION MANAGEMENT

TO: Members of the Senate Committee on Judiciary and Consumer Affairs

FROM: Tony Studt, Lobbyist

Wisconsin Retail Lumber Association

DATE: January 25, 1999

RE: Senate Joint Resolution 2

The Wisconsin Retail Lumber Association (WRLA) would like to express its opposition for Senate Joint Resolution (SJR) 2, which would add a referendum question to ballot of the April 6, 1999, election. The resolution would change the way in which the lottery credit can be distributed to property taxpayers.

Currently, because of the uniformity clause of the Wisconsin Constitution, Wisconsin property is taxed the same whether it is a home used for a primary residence, a cottage used as a vacation home, or business that someone owns and operates. In each of these examples the owner of the land pays property taxes, and, therefore, receives a credit from the lottery, pari-mutuel on-track betting and bingo proceeds.

You will recall that when the lottery tax credit was first instituted in the State of Wisconsin, the goal was to return the monies earned in the form of property tax relief. And, that money was to be targeted to Wisconsinites who own a home. The money was to be targeted specifically to the primary residence of any Wisconsin citizen. In the ensuing years, there was recognition that this property tax credit system violated the State Constitution. We in Wisconsin can be proud that our State Constitution requires that all property tax payers be treated the same. The lottery credit system that returned money only to homeowners was found to be unconstitutional by the courts because it violated the uniformity clause.

As has been stressed by leadership in the Assembly and Senate, SJR 2 intends to change this so that property owners will receive a credit only on a home which is used as their primary residence. This will completely exclude persons who own and pay property taxes on a business, or any other pieces of property on which property taxes are paid.

If this effort is successful, other property owners are (again) going to be harmed. Small businesses in the State of Wisconsin employ more people than do big businesses and small business owners own business property. They own, for example, the parcel on which their restaurant or lumber yard or gas station is located and they pay property taxes on those business parcels. Under the proposed change to the constitution these businesses will not receive a credit on their property tax bills for their business property.

If this resolution passes, the legislature will in effect be stating that those who own and pay property taxes on a business should not be treated the same as those who own and pay property taxes on a home. This is especially unfair when considering the fact that these business owners are creating jobs, and helping to stimulate the economy.

We at the Wisconsin Retail Lumber Association believe this is a very dangerous precedent to set. Some will argue that technically the resolution does not change the uniformity clause in the state Constitution, but amends the section regarding gambling. While this may be true, the result is the same. The legislation will be tinkering with how property taxes are paid (or credited) and some property taxpayers will receive preferential treatment. With this amendment to our Constitution, a tax credit will go to homeowners when other property owners who are contributing to the economy of this state are penalized. Unequal treatment of property taxpayers is wrong and should not be supported. The WRLA urges you to vote "no" on SJR 2.



Legislative Fiscal Bureau

One East Main, Suite 301 • Madison, WI 53703 • (608) 266-3847 • Fax: (608) 267-6873

January 25, 1999

TO:

Senator Gary George

Room 118 South, State Capitol

FROM:

Rick Olin, Fiscal Analyst

SUBJECT: Senate Joint Resolution 2 Regarding the Distribution of Revenues from the State

Lottery, Pari-Mutuel On-Track Betting and Bingo

At your request, this memorandum provides information on 1999 Senate Joint Resolution 2 (SJR 2), which would amend provisions in the Wisconsin Constitution regarding the distribution of revenues from the state lottery, pari-mutuel on-track betting and bingo.

Amendments to the Wisconsin Constitution must be adopted by two successive Legislatures and ratified by the voters before becoming effective. A proposed change is introduced in the form of a joint resolution. SJR 2 was introduced on January 6, 1999, and referred to the Senate Committee on Judiciary and Consumer Affairs. The resolution contains wording identical to 1997 Assembly Joint Resolution 80, which was approved by the Legislature in the 1997-99 legislative session.

A resolution identical to SJR 2 has been introduced in the Assembly as AJR 2. The Committee on Ways and Means recommended the resolution for passage by a vote of 15 to 0 and, on January 14, 1999, the Assembly adopted AJR 2 by a vote of 96 to 1. AJR 2 has been messaged to the Senate and referred to the Committee on Judiciary and Consumer Affairs.

SUMMARY OF JOINT RESOLUTION

SJR 2 would amend three provisions in Section 24 of Article IV of the Wisconsin Constitution. That section enumerates the forms of gambling that are permissible in the state, and identifies certain activities as not constituting gambling. The three provisions to be amended relate to the state lottery, pari-mutuel on-track betting and bingo. Specifically, SJR 2 would permit state revenues from those activities to continue to be used for operations, regulation and enforcement activities related to gambling, but would limit the use of the remaining revenues to property tax relief for state residents. State revenues would be defined to include investment earnings on lottery, pari-mutuel on-track betting and bingo revenues. The distribution of monies for property tax relief for state residents would be subject to two conditions. First, the distribution could not be based on the recipient's age or income. Second, the distribution would not have to conform to the rules of uniform taxation required under Section 1 of Article VIII of the Wisconsin Constitution.

Because SJR 2 is the Legislature's second consideration of this proposal, the resolution also specifies the date for submitting the question to the people at a statewide election and contains the wording for the ballot question. The question would appear on the ballot for the election scheduled for Tuesday, April 6, 1999, and would be worded as follows:

Question 1: "Distribution of gambling proceeds. Shall section 24 (3), (5) and (6) (a) of article IV of the constitution be amended to require that the net proceeds of the state lottery and of moneys received by the state from bingo games and pari-mutuel on-track betting be used for property tax relief for residents of this state as provided by law, but subject to the condition that the distribution not vary based on the income or age of the person provided property tax relief?"

FISCAL EFFECT

Under SJR 2, gambling revenues available for property tax relief are estimated to range from \$120 million to \$125 million, annually. Table 1 reports the estimated revenues from the affected sources for 1998-99 and 1999-00. These amounts are net of funds expended on operations, regulation and enforcement activities related to gambling.

TABLE 1

Estimated Revenues from Gambling Activities

Available for Property Tax Relief under Proposed Joint Resolution

	<u>1998-99</u>	<u>1999-00</u>
Bingo Revenues Pari-Mutuel Revenues Lottery Proceeds	\$507,800 2,632,600 <u>121,025,700</u>	\$429,200 2,552,200 119,559,100
Total Available Revenues	\$124,166,100	\$122,540,500

Under current law, these revenues are used in a variety of ways. Under the joint resolution, their use would be restricted to property tax relief for state residents. Currently, lottery proceeds are

used to fund the lottery and farmland tax relief credits. While both credits are for property tax relief, the credits are received both by residents and by nonresidents. Therefore, SJR 2 would require modifications to these programs. Additional changes would be required for statutory provisions directing the distribution of the other revenues:

- \$386,000 in bingo revenues and \$2,200,000 in pari-mutuel revenues are deposited annually in the general fund;
- \$14,000 in pari-mutuel revenues and \$36,000 in lottery revenues are expended annually by the Department of Health and Family Services for compulsive gambling awareness campaigns;
- up to \$650,000 in pari-mutuel revenues is distributed annually by the Department of Agriculture, Trade and Consumer Protection as aid to counties, agricultural societies, associations or boards and dairy livestock associations; and
- up to \$50,000 in pari-mutuel revenues is distributed annually by the Department of Agriculture, Trade and Consumer Protection as assistance to the Wisconsin Livestock Breeders Association for junior livestock shows and other educational programs.

These uses would not be permitted under SJR 2.

UNIFORMITY CLAUSE

SJR 2 would not amend the uniformity clause of the Wisconsin Constitution. Instead, SJR 2 would amend the section of the Constitution regarding gambling so that the expenditures of state revenues from gambling would not be subject to limitations imposed by the uniformity clause.

The uniformity clause requires that property taxes be imposed equally, according to value and at the same rate, for all classes of property within a taxing jurisdiction. Uniformity generally requires that property of equal value be taxed equally, or be entirely exempt from taxation.

In October, 1996, a Dane County Circuit Court found the previous lottery credit unconstitutional because it violated the uniformity clause. From 1991(92) through 1995(96), lottery credits were extended exclusively to property used as the owner's primary residence. The credit caused taxes to be unequal between properties receiving the credit and properties not receiving the credit. Passage of SJR 2 would permit, but not require, a homeowner credit similar to the one in existence before the 1996 court decision.

If you have any questions on this information, please let me know.

RO/dls

ROCK COUNTY, WISCONSIN



Office of County Treasurer 51 South Main Street Janesville, Wisconsin 53545 608/757-5675

January 25, 1999

Wisconsin State Judiciary and Consumer Affairs Committee

Re: Lottery Tax Credit

Good afternoon. I am here again in protest to the thought of considering changing the method of distribution of the Lottery Credit if the proposed referendum is presented and placed on the ballot in April.

The old saying "Been there, done that" holds true for the lottery credit. I was here when it started and I'm here now to inform you that the only way to handle the lottery credit is the way it has been distributed on the last two years tax bills. A lottery credit on every tax bill is the only fair way to give everyone who pays school taxes the benefit of tax relief.

The cost for Rock County to handle the Lottery Credit via the old system of precertification for only residential, Wisconsin residents will be approximately \$70,000. This expense will be passed on to the residents of Rock County in the form of tax levy in the County budget. With lower State Revenue money to the County and higher expenses the bottom line results in higher taxes.

My office, with current responsibilities, will be unable to add this extra time consuming method. Mailing of cards to arrive at who gets the credit and who doesn't will result in adding more staff. This constitutes an unfunded mandate from the State.

It has been stated that if the Lottery Credit is given to only Wisconsin residents who use the property as their primary residence the amount of the Lottery Credit will be more than was allowed on the 1998 tax bill. When you add the cost involved to administer, audit, staffing both on the State and County level, I am not convinced the amount of Lottery Credit will change that much.

Attached you will find a copy of my own personal tax bills. You will see that I received a total of \$271.66 of Lottery Credit. To change this and only put the credit on the

primary residence, I could lose several dollars in credit. Can you guarantee that the amount of the Lottery Credit will increase enough to see that I won't see an increase in my overall property taxes? I am a small potato when you look at those who own several properties and the farmer who has several 40 acre parcels.

The Wisconsin County Treasurer's Association has gone on record, (Resolution attached) in opposition of any change in the procedure to distribute the Lottery Credit.

The cost to the State of Wisconsin in the past has been documented to be over \$250 million dollars. That money should have gone for property tax relief. The elderly trying to stay in their homes are being pushed out because of higher taxes and unnecessary spending mandated by the State.

Please use caution when imposing more taxes upon those in Wisconsin who cannot afford higher property taxes in an effort to try to keep out the people from out of state. If those who own property in Wisconsin but reside out of Wisconsin are not to receive any tax relief from the Lottery, I would suggest that they not spend any money on lottery tickets. As a good legislator you should also remove the School Tax from their tax bills as they receive no benefits from the schools. Their children attend school out of state. Also that should include the vocational schools. Fair is fair. No credit. No tax.

An additional question needs to be asked. "Who supports the Tourist Trade in Wisconsin?" Are we to believe its only Wisconsin residents.

The taxpayer deserves more. They deserve to have those elected to represent them to watch out for their pocketbooks. Taxpayers have told me many times over that the credit belongs on all tax bills. They like the way it is being handled. No one has suggested that the credit will be so large that they will pay little or no taxes. A credit of any amount of money is better than none.

Please re-consider and do not proceed with a referendum in April.

Thank you.

Peggy S. Ross, Rock County Treasurer

19- 1 - 13 E LINDALE PLACE LOT 28 LP: 2050 E GORTON	School taxes reduced by school levy tax credit 86.23 school levy tax credit IMPORTANT: Be sure this description covers your property. This description is for property tax bill only and may not be a full legal description.	Total	TEXING Jurisdiction TO CX COUNTY TO EX OF TURTLE SCH DIST OF BELOIT TODB - BLACKHAUK	2,800 32,	Assessed Value Land Assid Value improvements	PEGGY S ROSS, P O BOX 1975 JANESVILLE
PT SW1/ BLK	86.23 property. This x be a full legal description	1073176	Est. Salv Ads Allocated Tax Dist. 153268 167746 698678	500		CTY TR UI 53547-197
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Or Pay 1st Installment TO ABOVE TREASURER \$ 459.36 BY JANUARY 31 1 Property Tax Paid Paid by Rec'd by	Opes NOT raised writery credity . 02330262	882.58 58.93 -34 763.65 4	- UN O S%	39,000	Est Fair Mkt. Improvements	1998 CORRESPON
Pay 1st Installment ABOVE TREASURER 459.36 BY JANUARY311999 Balance Due Rec'd by			Change Change C. SX Change C. S	Net Property Tax	Total Est. Fair Mixt.	ROSS JOHN P & PECCY 038 001595 PONDENCE SHOULD REFER TO THIS TAX ACCOUNT SEE REVERSE SIDE FOR IMPORTANT INFORMATION
And Pay 2nd Installment TO COUNTY TREASURER 411.29 BY JULY 31, 1999 Date	■ \$70.65 Wamling: If not paid by due dates, installment option is lost and total tax is delinquent subject to interest and if applicable, penalty. (See reverse)	IOTALDUE FOR FULL PAYMENT PAY BY JANUARY 31, 1999	COLL 107.00	763.65	A star in this box means unpaid prior year taxes	ROSS JOHN P & PECCY S 038 001595 CORRESPONDENCE SHOULD REFER TO THIS TAX ACCOUNT NUMBER SEE REVERSE SIDE FOR IMPORTANT INFORMATION 1067

THIS IS A MEMORANDUM TAX BILL AND NOT A TAX RECEIPT

STATE OF WISCONSIN ROCK COUNTY
TOWN OF TURTLE
SCH DIST OF BELOIT
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TO: Members, State Senate Committee on Judiciary & Consumer Affairs

Chairman, Senator Gary George

FROM: Ed Lump, Executive Vice-President/CEO and

Kathi Kilgore, Member Services/Government Relations Specialist

Wisconsin Restaurant Association

DATE: January 25, 1999

RE: SJR2, relating to the distribution of lottery tax credit

Residents of Wisconsin can be very proud of our State Constitution because it requires all property tax payers to be treated and taxed the same.

When the lottery credit was first instituted in Wisconsin, its purpose was to "repay" monies earned by the lottery in the form of property tax relief to homeowners for their primary residence. This tax credit system was found to be unconstitutional and the lottery credit was then disbursed to all property owners of the state, equally, in accordance with the Constitution.

Last session, however, legislators bi-partisanly voted to amend our State Constitution and make an exception in the tax uniformity clause to allow the lottery property tax credit to be returned solely to homeowners for their primary residence. It appears that the second consideration of this constitutional amendment is on a fast track. While this may seem like the "politically correct" thing to do in the eyes of the home-owning voter, the Wisconsin Restaurant Association asks you to pause and think carefully about the dangerous precedent that is about to be set.

With this Constitutional Amendment, a tax credit will be given to homeowners of primary residences, while other property owners who are contributing to the economy of this state and tax base of our local schools are being penalized. Keep in mind that many homeowners are also owners of small businesses. These small business owners own business property and under the proposed change to the constitution they will not receive a credit on their property tax bills for their business property. Instead they will only receive a minimal tax credit increase on their primary residence. This is simply tax shifting!

While we realize this amendment does not technically change the uniformity clause in the State Constitution, it may be tempting to try to do so in the future for other purposes. If you are willing to amend the Constitution to give homeowners another \$10 or \$20, it may be hard to stop there. We fear the door will be opened to the possibility of uniformity clause amendments, such as taxing business property differently than residential property, thereby completely erasing the balanced tax system that our state's founders so wisely put in place 150 years ago. Is \$10 or \$20 really worth that?



COUNTY TREASURER ELIZABETH A. MAJESKI

730 Wisconsin Avenue

RACINE, WISCONSIN
53403-1274

PHONE 414-636-3239 FAX 414-636-3851 email:BettyM@RacineCo.Com

January 25, 1999

Honorable Senators of the Committee on Judiciary and Consumer Affairs Gary George, Chairperson
Fred A. Risser
Alice Clausing
Joanne Huelsman
Alberta Darling

I am Elizabeth A. Majeski, Treasurer of Racine County and President of the Wisconsin County Treasurers Association. I'm here representing both entities. I want to address this hearing regarding the Uniformity Clause of the State Constitution and subsequent Lottery Tax Credit matters.

In October, 1998, the Wisconsin County Treasurers Association passed a resolution regarding proposed action on the Uniformity Clause as it relates to the Lottery Tax Credit. I present this resolution to you. In addition to our resolution, I submit to you, an opinion published in the *Wisconsin State Journal*, on Sunday, January 24, 1999.

I respect the Assembly's decision to pass the Joint Resolution regarding the Uniformity Clause and am realistic enough to know that the Senate will follow suit.

However, the end result of how the lottery credit will be administered is a very serious matter and cannot be ignored, even at this early stage in the process.

Counties and County Treasurers are the people responsible for the direct administration of the Lottery Credit. The previous methods of certifying property owners and distribution of the credit was fraught with problems and high costs to counties. The reimbursement of \$0.50 does not touch the costs associated with implementation of this method. Staff costs are primary with this method, in the Treasurer's Department, Information Systems Departments and the Department of Revenue. Counties are dealing with the Y2K issue and now will have to deal with certification, again. I'm not sure that there is staff available for this matter, because of Y2K. I believe that county costs run closer to \$1.50 to \$2.00 per certification.

With the previous method, the credit was included on the tax bill, there were no disgruntled taxpayers, no late certifications, no work = minimal costs!!!

Loss to farmers will be considerable. One farmer in Racine County will lose \$1,307.04 in lottery credit under the proposed method.

People were so disgruntled with the certification method. They were always calling the office and complaining and also complained when they paid their taxes. They thought it was a lot of bother to go through for so little money, and questioned what the costs were in relation to what they were getting.

Late claims were also a horrific problem and created much work on everyone's part that also raised costs.

Timing is critical. With an April referendum and then to implement the plan in 1999 could impose a terrific hardship on everyone involved.

If this is what it comes down to, will County Treasurers work with you to achieve the best results for the taxpayer, of course.

We urge you, to remember, we are the ones to implement your legislation. Please keep in contact with us and value our input on the subject.

Sincerely,

Elizabeth A. Majeski Racine County Treasurer

Is lottery credit too good to be true?

When the Wisconsin Assembly votes 96-1 to do anything, other than to adjourn, it's worth a note of caution.

The Legislature's lower house voted last week to approve a proposed constitutional amendment that would allow lottery tax credits to be given only to Wisconsin residents, not businesses or out-of-state residents. If the Senate approves the measure, it will be put to a voter referendum April 6 and become a part of the Wisconsin Constitution.

If it passes, the average lottery credit on homeowners' tax bills will rise from an average of about \$50 per year to \$100 or so.

Sound good to you? It certainly did to Assembly members, who viewed this amendment as a quick-and-easy way to target tax relief to homeowners who also happen to be voters.

As with much in life, if something seems too good be true, it sometimes is. This lottery tax amendment is no exception.

There are several concerns. Assembly Minority Leader Shirley Krug, D-Milwaukee, was correct when she warned: "This is the easy vote." The harder task will be to figure out how lottery tax breaks will be redistributed. Might renters deserve a break, she asked?

Rep. Joe Handrick, the Republican from Minocqua who cast the only "no" vote, raised an important if unpopular point. Is it right to deny the credit to someone who owns property in Wisconsin — such as a vacation home—simply because they live somewhere else? They may not live here, but they do pay taxes here.

The Assembly vote also dodges the sad truth about the lottery tax credit and the lottery itself. The credit has been declining for years, not because all those nasty out-of-staters took all the money, but because the lottery isn't doing very well. Boosting the credit from \$50 to \$100 will offer only temporary relief.

Finally, the amendment is yet another way to chip away at Wisconsin's tax uniformity clause. The uniformity clause of the Constitution requires that property taxes be imposed equally, according to value and at the same rate, for all classes of property within a taxing jurisdiction. Uniformity generally requires that property or equal value be tax equally, or be entirely exempt from taxation.

The people who wrote Wisconsin's Constitution in 1848 included the uniformity clause for a reason. Experience had taught them that tax policy can be distorted by favoritism unless there are firewalls against special-interest politics. Your house should be taxed at the same rate as your neighbors' house, not at a higher rate because they happen to be a part of a more privileged or well-connected group.

In Minnesota, where there is no tax uniformity clause, the property tax system is chaotic and fundamentally unfair. There are complex and conflicting tax classes that leave some people paying very little in taxes and others paying much more. It is one of the main reasons why Minnesota companies are setting up shop in western Wisconsin. The property taxes here may be high, but at least they're consistent.

The Senate should not be stampeded by the Assembly's 96-1 vote. It should think long and hard before voting for a short-term benefit that could erode Wisconsin's uniformity clause for years to come.

Ever in search of intelligent life

All members of Congress are allowed to give daily one-minute speeches at the start of each session. Most use it to praise some constituent, who will presumably be forever grateful for getting his or her name mentioned in the Congressional Record.

A delightful exception to this rule is U.S. Rep. James Traficant, D-Ohio, who uses his minute to elucidate — and usually entertains while he's at it. His trademark signature is a demand to be "beamed up" to somewhere (other than the U.S. House of Representatives) where intelligent life exists.

Here's one of his pithier comments: "Mr. Speaker, the Lord's prayer is 66 words, the Gettysburg Address is 286 words, the Declaration of Independence is 1,322 words. U.S. regulations on the sale of cabbage — that is right, cabbage — is 27,000 words. Now, if that is not enough to give Hulk Hogan's dictionary a hernia, check this out. Regulatory red tape in America costs taxpayers \$400 billion every year — over \$4,000 each year, every year, year in, year out, for every family. Beam me up."

WISCONSIN L STATE JOURNAL

Phil Blake, publisher Frank Denton, editor Thomas W. Still, associate editor Sunny Schubert, editorial writer Chuck Martin, editorial writer

State of Wisconsin



GARY R. GEORGE SENATOR

TO: Members, Senate Committee on Judiciary and Consumer Affairs

FROM: Dan Rossmiller, Clerk

Senate Committee on Judiciary and Consumer Affairs

RE: Materials Detailing Concerns of County Treasurers Regarding Potential Changes

in the Distribution of Lottery Credits

DATE: January 25, 1999

Our office has received faxes from county treasurers regarding Senate Joint Resolution 2, relating to: the distribution of the net proceeds of the state lottery and certain moneys received by the state that are attributable to pari-mutuel on-track betting and bingo (2nd consideration). This proposed constitutional amendment (as well as its Assembly counterpart AJR 2) is scheduled for a public hearing and executive session this afternoon.

Our office has been asked to distribute these materials to committee members. Attached please find copies of materials that were sent to our office.

HUMAN SERVICES AND AGING, Room 417 North - State Capitol Senator Judy Robson, Chair

Tuesday, January 26, 1999; 2:00 p.m.

Community Service Block Grants

Committee to receive testimony on the distribution of the community service block grants administered by the division of children and families in the Wisconsin department of health and family services through the following grantees: community action agencies, Indian tribes; Coalition of Wisconsin Aging Groups; Rural Housing, Inc.; and the Wisconsin Community Action Program Association.

JUDICIARY AND CONSUMER AFFAIRS, Room 201 Southeast - State Capitol Senator Gary George, Chair

Monday, January 25, 1999; 1:30 p.m.

- LOTTERY, ON-TRACK BETTING, BINGO PROCEEDS, DISTRIBUTION; CONSTITUTIONAL AMEND-SJR 2 MENT-(By Senators Decker, Clausing, Chvala, Breske, Plache, Drzewiecki, Erpenbach, Jauch, Burke, Roessler, Moen, Baumgart and Schultz; co-sponsored by Reps. M. Lehman, Jensen, Gard, Wood, Spillner, Bock, Musser, Plale, Kreuser, Porter, Goetsch, Owens, Ourada, Stone, Hasenohrl, Huber, Olsen, Black, Kreibich, Freese, Sykora, Ott, Cullen, Hahn, Meyer, Ladwig, Ainsworth, Gunderson, Plouff and Carpenter)-To amend the constitution to require money received by the state from bingo games and pari-mutuel on-track betting (other than funds used for regulation and enforcement of such activities) and the net proceeds of the state lottery be distributed only for property tax relief for Wisconsin residents. Amounts distributed to include earnings on the net proceeds. To exempt distribution of net proceeds from the uniformity clause of the state constitution. To prohibit basing distribution of the funds on recipient's income or age. (Second consideration)
- DISTRICT ATTORNEY TERMS; CONSTITUTIONAL AMENDMENT-(By Senators Burke, Breske, Clausing, SJR 3 Darling, Drzewiecki, Erpenbach, Farrow, Fitzgerald, George, Grobschmidt, Huelsman, Lazich, Moen, Panzer, Plache, Risser, Roessler, Rosenzweig, Rude, Schultz, Shibilski and Welch; co-sponsored by Reps. Foti, Ainsworth, Albers, Bock, Boyle, Colon, Duff, Goetsch, Gronemus, Grothman, Gunderson, Handrick, Huebsch, Jensen, Johnsrud, Kedzie, Kelso, Krusick, Ladwig, F. Lasee, Lassa, M. Lehman, Meyer, Miller, Musser, Nass, Olsen, Ott, Ourada, Owens, Plale, Pocan, Porter, Richards, Skindrud, Spillner, Stone, Turner, Underheim, Vrakas and Walker)-To amend the constitution to provide that district attorneys shall serve 4- (now, 2-) year terms. (Second consideration)

ASSEMBLY COMMITTEE HEARINGS

FINANCIAL INSTITUTIONS, Room 225 Northwest - State Capitol Rep. David Ward, Chair

Wednesday, January 27, 1999; 10:00 a.m.

BUSINESS CORPORATION; SHAREHOLDER PROXY-Relating to the appointment of a proxy by a shareholder AB 60 in a business corporation. (A copy of the proposal was not available when this notice was prepared.)

TOURISM AND RECREATION, Room 328 Northwest - State Capitol Rep. Joan Spillner, Chair

Tuesday, January 26, 1999; 11:30 a.m.

STATE HIGHWAY MAPS; ADVERTISEMENTS-(By Reps. Hahn, Spillner, Ainsworth, Gunderson, Sykora, **AB 47** Porter, Ott, Freese, F. Lasee, Handrick and Ryba; co-sponsored by Senators Breske and Fitzgerald)-To require the department of transportation (DOT) to sell commercial advertising space in folded highway maps. Advertisements to be nonpolitical and to be consistent with goals of DOT and of the department of tourism. Advertising not to include products persons under age 18 may not purchase. Proceeds to supplement the heritage tourism pilot program, which promotes enjoyment of historic and prehistoric resources.

ADVANCE NOTICE OF HEARINGS

(A complete summary will appear in the listing for the week of the hearing.)

SENATE COMMITTEE HEARING

INSURANCE, TOURISM, TRANSPORTATION AND CORRECTIONS, Room 201 Southeast - State Capitol Wednesday, February 3, 1999; 10:00 a.m.

Appointments:

As Secretary of the Department of Tourism: Richard Speros, Madison; as Secretary of the Department of Transportation: Charles H. Thompson, Wisconsin Dells; as Commissioner of Insurance: Connie L. O'Connell, Sun Prairie; as Secretary of the Department of Corrections: Jon E. Litscher, Lake Mills

ASSEMBLY COMMITTEE HEARING

EDUCATION REFORM, North Hearing Room - State Capitol (second floor)

Wednesday, February 10, 1999; 10:00 a.m.

Legislative Audit Bureau Report 98-15 (Charter School Program)

Senate Committee on Judiciary and Consumer Affairs January 25, 1999 Executive Session

Motions:

Lottery Credit Amendment

- Move that <u>Senate</u> Joint Resolution 2 be recommended for <u>adoption</u>.
- Move that <u>Assembly</u> Joint Resolution 2 be recommended for <u>concurrence</u>.

4-Year Terms for District Attorneys

- Move that Senate amendment LRB 0015/1 be recommended for introduction and adoption.
- Move that <u>Senate</u> Joint Resolution 3 be recommended for <u>adoption as amended</u>.