Bill

Received: 12/19/2000 Received By: kunkemd

Wanted: As time permits Identical to LRB.

For: Scott Walker (608) 266-9180 By/Representing: Mary Klaver

This file may be shown to any legislator: NO Drafter: kunkemd

May Contact: Alt. Drafters:

Subject: Health - miscellaneous Extra Copies: DAK, GMM

Occupational Reg. - misc

Health - abortion

Pre Topic:

No specific pre topic given

Topic:

Exempting certain health care professionals from discipline and liability for refusing to be involved in abortions, sterilizations, euthanasia and certain other procedures.

Instructions:

Redraft 1999 AB 324 as amended by AA1 and AA5. Klaver will get back on whether to also incorporate AA1 to AA1.

Drafting History:

Vers.	<u>Drafted</u>	Reviewed	Typed	<u>Proofed</u>	Submitted	Jacketed	Required
/?	kunkemd 01/17/2001	hhagen 01/17/2001					State
/1	kunkemd 02/05/2001	hhagen 02/05/2001	rschluet 01/18/200	1	lrb_docadmin 01/18/2001		State
/2			jfrantze 02/05/200	1	lrb_docadmin 02/05/2001	lrb_docadmi: 02/27/2001	n

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Pre Topic:					
No specific	pre topic given				
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AA1 to AA1.

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/1	kunkemd 02/05/2001	hhagen 02/05/2001	rschluet 01/18/2001	l	lrb_docadmin 01/18/2001		State
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Redraft 1999 AB 324 as amended by AA1 and AA5. Klaver will get back on whether to also incorporate

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Drafting History:

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1999 - 2000 LEGISLATURE

D-NO 76

1999 ASSEMBLY BILL 324

MDK: Karaila: if

RM NOT

May 6, 1999 – Introduced by Representatives Walker, Staskunas, Gundrum, Rhoades, Huebsch, Ryba, Kestell, Urban, Owens, Ziegelbauer, Handrick, Kreibich, Jeskewitz, Hutchison, E. Lasee, Meyerhofer, Ladwic, Freese, Musser, Kedzie, Sykora, Albers, Plale, Grothman, Goetsch, Wiegrert, Seratti, Gunderson, Mass, Montgomery, Spillner, Pettis, Leibham, Stone, Duff, Waukau and Gard, cosponsored by Senators Breske, Roessler, Farrow, Drzewiecki, Fitzgerald, Schultz, Welch, Cowles Lazich and Zien. Referred to Committee on Labor and Employment.

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AN ACT to renumber and amend 111.337 (1), 253.09 (1), 441.06 (6) and 448.03 (5) (a); to amend 253.09 (title), 253.09 (2), 253.09 (3), 253.09 (4) (a), 253.09 (4) (b) 1., 253.09 (4) (b) 2., 441.06 (title) and 45.03 (5) (title); and to create 111.337 (1g), 111.337 (1r) (b), 253.09 (1g), 253.09 (1r) (a) 1. to 7., 441.06 (6) (a), 441.06 (6) (b) 1. to 7., 441.06 (7), 448.03 (5) (ag), 448.03 (5) (am), 448.03 (5) (ar) 1. to 7. and 450.135 of the statutes; relating to: employment discrimination based on creed and exemption from liability and discipline for physicians, nurses, pharmacists, other health care providers and hospital employes who refuse to participate in sterilization, abortion, assisted suicide and other procedures on moral or religious grounds.

Analysis by the Legislative Reference Bureau

Under current law, with certain exceptions, an employer may not engage in employment discrimination based on creed. "Creed" is defined as a system of religious beliefs, including moral or ethical beliefs about right and wrong, that a person sincerely holds with the strength of traditional religious views. Employment discrimination based on creed is defined to include refusing to reasonably

accommodate an employe's or prospective employe's religious observances or practices unless the employer can demonstrate that the accommodation would pose an undue hardship.

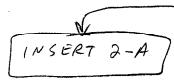
This bill expands the definition of employment discrimination based on creed to include discriminating against a health care provider on the basis of his or her refusal, based on creed, to participate in any of the following activities: 1) sterilization procedures; 2) certain procedures that prevent the implantation of a fertilized human ovum; 3) abortions; 4) experiments or medical procedures that involve the destruction of a human embryo or that involve a human embryo or unborn child but do not relate to the beneficial treatment of the human embryo or unborn child; 5) procedures using fetal tissue or organs other than fetal tissue or organs from a stillbirth, spontaneous abortion or miscarriage; 6) withholding or withdrawing nutrition or hydration under certain circumstances; or 7) acts causing or assisting in the death of an individual, including assisted suicide, euthanasia or mercy killing. There is no exception for an employer to show that the refusal poses an undue hardship.

Under current law, hospitals, certain health care professionals and hospital employes may not, under certain circumstances, be required to participate in procedures involving sterilization or the removal of a human embryo or fetus. Specifically, a hospital may not be required to admit a patient or allow the use of its facilities for such a procedure. In addition, physicians and other hospital employes who object, in writing, to participating in such a procedure on moral or religious grounds may not be disciplined for refusing to participate in the procedure. Also, a hospital, school or employer may not take any disciplinary action regarding employment, staff or student status against a person who refuses to participate in such a procedure if the refusal is based on moral or religious precepts. Finally, under current law, a hospital and the following persons are exempt from liability for damages that result from a refusal to perform such a procedure if the refusal is based on religious or moral precepts: persons employed by or associated with the staff of a hospital, physicians and other health care professionals licensed or certified by the medical examining board in the department of regulation and licensing (DORL) and registered nurses licensed by the board of nursing in DORL.

This bill expands all of the provisions described above regarding hospitals, health care professionals and hospital employes to include a refusal to participate, based on moral or religious grounds, in any of the seven activities described above with respect to employment discrimination based on creed. Also, the bill provides that pharmacists licensed by the pharmacy examining board in DORL are exempt from liability for damages that result from a refusal to participate in any of the seven activities if the refusal is based on religious or moral precepts. In addition, the bill changes the exemptions from liability under current law for physicians and other health care professionals licensed or certified by the medical examining board and registered nurses licensed by the board of nursing so that they are consistent with the exemption under the bill for pharmacists.

Finally, the bill specifies that the medical examining board, board of nursing, pharmacy examining board or DORL may not take any disciplinary action against

Also



INSERT 3-A

(9) Finally

any of the following who, in writing, refuse, or state an intention to refuse, to participate in any of the seven activities if the refusal is based on moral or religious grounds: a physician or other health care professional licensed or certified by the medical examining board, registered nurse licensed by the board of nursing or pharmacist licensed by the pharmacy examining board. Under the bill, the medical examining board may not take disciplinary action against a physician who makes such a refusal even if the physician refuses to transfer a patient who has executed a declaration authorizing the withholding or withdrawal of life-sustaining procedures or feeding tubes, or who has executed a power of attorney for health care instrument consenting to the withholding or withdrawal of feeding tubes, to another physician who will comply with the declaration or instrument. Under current law under certain circumstances, a physician who refuses to transfer such a petient to another physician is subject to discipline for unprofessional conduct.

For further information see the *state* fiscal estimate, which will be printed as

an appendix to this bill.

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The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 111.337 (1) of the statutes is renumbered 111.337 (1r) (intro.) and amended to read:

111.337 (1r) (intro.) Employment discrimination because of creed includes, but is not limited to, refusing any of the following:

(a) Refusing to reasonably accommodate an employe's or prospective employe's religious observance or practice unless the employer can demonstrate that the accommodation would pose an undue hardship on the employer's program, enterprise or business.

SECTION 2. 111.337 (1g) of the statutes is created to read:

111.337 (1g) In this section:

(a) "Health care provider" means any of the following:

1. An individual licensed, registered, permitted or certified by the department of health and family services or the department of regulation and licensing to provide health care services in this state.

$\widehat{1}$	2. An individual who provides health care services as directed, supervised or
2	inspected by an individual specified in subd. 1.
3	(b) "Human embryo" includes any organism that is derived by fertilization,
4	parthenogenesis, cloning, or any other means from one or more human gametes or
5	human diploid cells.
6	(c) "Participate in" means to perform, assist in, recommend, counsel in favor
7	of, make referrals for, prescribe, dispense or administer drugs for, or otherwise
8)	promote, encourage or aid.
9	SECTION 3. 111.337 (1r) (b) of the statutes is created to read:
10	111.337 (1r) (b) Discriminating against any health care provider by engaging
11	in any of the actions prohibited under s. 111.322 on the basis of the health care
12	provider's refusal, or statement of an intention to refuse, whether or not in writing,
13	based on his or her creed, to participate in any of the following:
14	1. A sterilization procedure.
15	2. A procedure involving a drug or device that may prevent the implantation
16	of a fertilized human ovum.
17	3. An abortion, as defined in s. 253.10 (2) (a).
18	4. An experiment or medical procedure involving any of the following:
19	a. The destruction of a human embryo.
20	b. A human embryo or unborn child, at any stage of development, in which the
21	experiment or procedure is not related to the beneficial treatment of the human
22	embryo or unborn child.
23	5. A procedure, including a transplant procedure, that uses fetal tissue or
$\overline{24}$	organs other than fetal tissue or organs from a stillbirth, spontaneous abortion or
25	miscarriage.

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1	6. The withholding or withdrawal of nutrition or hydration, unless the
2	administration of nutrition or hydration is medically contraindicated.
3	7. An act that causes or assists in causing the death of an individual, such as
4	by assisted suicide, euthanasia or mercy killing.
5	SECTION 4. 253.09 (title) of the statutes is amended to read:
6	253.09 (title) Abortion refused Refusal to participate in certain
7	practices; no liability; no discrimination.
8	SECTION 5. 253.09 (1) of the statutes is renumbered 253.09 (1r) (a) (intro.) and
9	amended to read:
10	253.09 (1r) (a) (intro.) No hospital shall be is required to admit any patient or
11	to allow the use of the hospital facilities for the purpose of performing a sterilization
12	procedure or removing a human embryo or fetus. any of the following:
13	(b) A physician or any other person who is a member of or associated with the
14)	staff of a hospital, or any employe of a hospital in which such a procedure the
15	performance of an activity specified in par. (a) 1. to 7. has been authorized, who shall
16	state in writing his or her objection to the performance of or providing assistance to
L 7	such a procedure, in writing, refuses, or states an intention to refuse, to participate
18	in the activity on moral or religious grounds shall not be required to participate in
L 9	such medical procedure, and the activity.
20	(c) A physician or any other person who is a member of or associated with the
21)	staff of a hospital, or any employe of a hospital, is immune from liability for any
22	damage caused by, and may not be subjected to any disciplinary or recriminatory
23	action based on, the refusal of any such the person to participate therein shall not

form the basis of any claim for damages on account of such refusal or for any

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1	disciplinary or recriminatory action against such person in an activity specified in
2	par. (a) 1. to 7. on moral or religious grounds.
3	SECTION 6. 253.09 (1g) of the statutes is created to read:
4	253.09 (1g) In this section:
5	(a) "Human embryo" includes any organism that is derived by fertilization,
6	parthenogenesis, cloning, or any other means from one or more human gametes or
7	human diploid cells.
8	(b) "Participate in" means to perform, assist in, recommend, counsel in favor
9	of, make referrals for, prescribe, dispense or administer drugs for, or otherwise
10)	promote, encourage or aid.
11	SECTION 7. 253.09 (1r) (a) 1. to 7. of the statutes are created to read:
12	253.09 (1r) (a) 1. A sterilization procedure.
13	2. A procedure involving a drug or device that may prevent the implantation
14	of a fertilized human ovum.
15	3. An abortion, as defined in s. 253.10 (2) (a).
16	4. An experiment or medical procedure involving any of the following:
17	a. The destruction of a human embryo.
18	b. A human embryo or unborn child, at any stage of development, in which the
19	experiment or procedure is not related to the beneficial treatment of the human
20	embryo or unborn child.
21	5. A procedure, including a transplant procedure, that uses fetal tissue or
22	organs other than fetal tissue or organs from a stillbirth, spontaneous abortion or
23	miscarriage.
24	6. The withholding or withdrawal of nutrition or hydration, unless the
25	administration of nutrition or hydration is medically contraindicated.

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1	7. An act that causes or assists in causing the death of an individual, such as
$\binom{2}{2}$	by assisted suicide, euthanasia or mercy killing.
3	SECTION 8. 253.09 (2) of the statutes is amended to read:
4	253.09 (2) No \underline{A} hospital or employe of any \underline{a} hospital shall be liable for any civil
5	damages resulting from is immune from liability for any damage caused by a refusal
6	to perform sterilization procedures or remove a human embryo or fetus from a
7	person, if such participate in an activity specified in sub. (1r) (a) 1. to 7., if the refusal
8	is based on religious or moral precepts.
9	SECTION 9. 253.09 (3) of the statutes is amended to read:
10)	253.09 (3) No hospital, school or employer may discriminate against any
11)	person with regard to admission, hiring or firing, tenure, term, condition or privilege
(12)	of employment, student status or staff status on the ground that the person refuses
13	to recommend, aid or perform procedures for sterilization or the removal of a human
14	embryo or fetus, or states an intention to refuse, whether or not in writing, to
15	participate in an activity specified in sub. (1r) (a) 1. to 7., if the refusal is based on
16	religious or moral precepts.
17	SECTION 10. 253.09 (4) (a) of the statutes is amended to read:
18	253.09 (4) (a) Such individual to perform or assist in the performance of any
19	sterilization procedure or removal of a human embryo or fetus participate in an
20	activity specified in sub. (1r) (a) 1. to 7., if the individual's performance or assistance
21	participation in the performance of such a procedure would be activity is contrary to
22	the individual's religious beliefs or moral convictions; or
23	SECTION 11. 253.09 (4) (b) 1. of the statutes is amended to read:
24	253.09 (4) (b) 1. Make its facilities available for the performance of any

sterilization procedure or removal of a human embryo or fetus an individual to

participate in an activity specified in sub. (1r) (a) 1. to 7., if the performance of such
a procedure in such facilities is prohibited by the entity prohibits the activity from
taking place in the facilities on the basis of religious beliefs or moral convictions; or
SECTION 12. 253.09 (4) (b) 2. of the statutes is amended to read:
253.09 (4) (b) 2. Provide any personnel for the performance or assistance in the
performance of any sterilization procedure or assistance to participate in an activity
specified in sub. (1r) (a) 1. to 7., if the performance or assistance in the performance
of such procedure or the removal of a human embryo or fetus by such personnel would
be activity is contrary to the religious beliefs or moral convictions of such the
personnel. [INSEAT 8-10]
SECTION 13. 441.06 (title) of the statutes is amended to read:
441.06 (title) Licensure; civil liability and disciplinary exemption.
Section 14. 441.06 (6) of the statutes is renumbered 441.06 (6) (b) (intro.) and
amended to read:
441.06 (6) (b) (intro.) No \underline{A} person licensed as a registered nurse under this
section is liable for any civil damages resulting from immune from liability for any
damage caused by his or her refusal to perform sterilization procedures or to remove
or aid in the removal of a human embryo or fetus from a person, assist in, recommend,
counsel in favor of, make referrals for, prescribe, dispense or administer drugs for,
or otherwise promote, encourage or aid any of the following, if the refusal is based
on religious or moral precepts.
SECTION 15. 441.06 (6) (a) of the statutes is created to read:
441.06 (6) (a) In this subsection, "human embryo" includes any organism that
is derived by fertilization, parthenogenesis, cloning, or any other means from one or
more human gametes or human diploid cells.

1	SECTION 16. 441.06 (6) (b) 1. to 7. of the statutes are created to read:
2	441.06 (6) (b) 1. A sterilization procedure.
3	2. A procedure involving a drug or device that may prevent the implantation
4	of a fertilized human ovum.
5	3. An abortion, as defined in s. 253.10 (2) (a).
6	4. An experiment or medical procedure involving any of the following:
7	a. The destruction of a human embryo.
8	b. A human embryo or unborn child, at any stage of development, in which the
9	experiment or procedure is not related to the beneficial treatment of the human
10	embryo or unborn child.
11	5. A procedure, including a transplant procedure, that uses fetal tissue or
$\widehat{12}$	organs other than fetal tissue or organs from a stillbirth, spontaneous abortion or
13	miscarriage.
14	6. The withholding or withdrawal of nutrition or hydration, unless the
15	administration of nutrition or hydration is medically contraindicated.
16	7. An act that causes or assists in causing the death of an individual, such as
(17)	by assisted suicide, euthanasia/or mercy killing.
18	SECTION 17. 441.06 (7) of the statutes is created to read:
19	441.06 (7) A person licensed as a registered nurse under this section who, in
20	writing, refuses, or states an intention to refuse, on moral or religious grounds to
21	engage in a practice of professional nursing that is related to an activity specified in
22	sub. (6) (b) 1. to 7. shall not be required to engage in the practice with respect to the
23	activity and may not be disciplined by the board or the department for refusing or
24	stating an intention to refuse to engage in the practice with respect to the activity.
25	SECTION 18. 448.03 (5) (title) of the statutes is amended to read:

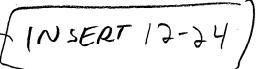
1	448.03 (5) (title) CIVIL LIABILITY AND DISCIPLINARY EXEMPTION; CERTAIN MEDICAL
2	PROCEDURES AND REPORTS.
3	SECTION 19. 448.03 (5) (a) of the statutes is renumbered 448.03 (5) (ar) (intro.)
4	and amended to read:
5	448.03 (5) (ar) (intro.) No \underline{A} person licensed or certified under this subchapter
6	shall be liable for any civil damages resulting from such is immune from liability for
7	any damage caused by the person's refusal to perform sterilization procedures or to
8	remove or aid in the removal of a human embryo or fetus from a person if such, assist
9	in, recommend, counsel in favor of, make referrals for, prescribe, dispense or
10	administer drugs for, or otherwise promote, encourage or aid any of the following if
11	the refusal is based on religious or moral precepts. \geq
12	SECTION 20. 448.03 (5) (ag) of the statutes is created to read:
13	448.03 (5) (ag) In this subsection, "human embryo" includes any organism that
14	is derived by fertilization, parthenogenesis, cloning, or any other means from one or
15	more human gametes or human diploid cells.
16	SECTION 21. 448.03 (5) (am) of the statutes is created to read:
17	448.03 (5) (am) A person licensed or certified under this subchapter who, in
18	writing, refuses, or states an intention to refuse, on moral or religious grounds to
19	engage in a practice within the scope of his or her license or certification that is
20	related to an activity specified in par. (ar) 1. to 7. shall not be required to engage in
21	the practice with respect to the activity and, notwithstanding s. 154.07 (1) (a) 3. or
22	155.50 (1) (b), may not be disciplined by the board or the department for refusing or
23	stating an intention to refuse to engage in the practice with respect to the activity
24	SECTION 22. 448.03 (5) (ar) 1. to 7. of the statutes are created to read:
25	448.03 (5) (ar) 1. A sterilization procedure.

1	2. A procedure involving a drug or device that may prevent the implantation
2	of a fertilized human ovum.
3	3. An abortion, as defined in s. 253.10 (2) (a).
4	4. An experiment or medical procedure involving any of the following:
5	a. The destruction of a human embryo.
6	b. A human embryo or unborn child, at any stage of development, in which the
7	experiment or procedure is not related to the beneficial treatment of the human
8	embryo or unborn child.
9	5. A procedure, including a transplant procedure, that uses fetal tissue or
10	organs other than fetal tissue or organs from a stillbirth, spontaneous abortion or
11	miscarriage.
12	6. The withholding or withdrawal of nutrition or hydration, unless the
13	administration of nutrition or hydration is medically contraindicated.
14	7. An act that causes or assists in causing the death of an individual, such as
15	by assisted suicide, euthanasia/or mercy killing.
16	SECTION 23. 450.135 of the statutes is created to read:
17	450.135 Pharmacist's refusal to be involved in certain activities. (1)
18	In this section, "human embryo" includes any organism that is derived by
19	fertilization, parthenogenesis, cloning, or any other means from one or more human
20	gametes or human diploid cells.
21	(2) A person licensed as a pharmacist under this chapter is immune from
22	liability for any damage caused by his or her refusal to be involved in the performance
23	of, assistance in, recommendation of, counseling in favor of, making referrals for,
24	prescribing dispensing or administering drugs for or otherwise promoting

1)	encouraging or aiding any of the following, if the refusa	al is based on relig	gious or moral
2	precepts:	•	

- (a) A sterilization procedure.
- (b) A procedure involving a drug or device that may prevent the implantation of a fertilized human ovum.
 - (c) An abortion, as defined in s. 253.10 (2) (a).
 - (d) An experiment or medical procedure involving any of the following:
 - 1. The destruction of a human embryo.
- 2. A human embryo or unborn child, at any stage of development, in which the experiment or procedure is not related to the beneficial treatment of the human embryo or unborn child.
- (e) A procedure, including a transplant procedure, that uses fetal tissue or organs other than fetal tissue or organs from a stillbirth, spontaneous abortion, or miscarriage.
- The withholding or withdrawal of nutrition or hydration, unless the administration of nutrition or hydration is medically contraindicated.
- (g) An act that causes or assists in causing the death of an individual, such as by assisted suicide, euthanasia, or mercy killing.
- (3) (A person licensed as a pharmacist under this chapter who, in writing, refuses, or states an intention to refuse, on moral or religious grounds to engage in a practice of pharmacy that is related to an activity specified in sub. (2) (a) to (g) shall not be required to engage in the practice with respect to the activity and may not be disciplined by the board or department for refusing or stating an intention to refuse to engage in the practice with respect to the activity.

SECTION 24. Initial applicability.



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(1) This act first applies to refusals or statements of an intention to refuse that
are made on the effective date of this subsection

(END)

2001–2002 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

1		7 INSERT 2-A:
2	Por	In addition, the bill allows a person who is adversely affected by conduct that violates
3		these provisions to bring a civil action for injunctive relief, damages, and attorneys
4		fees.
5	Q	INSERT 3-A:
6	Pale	In addition, the bill allows a pharmacist who is adversely affected by conduct that
7		violates this prohibition to bring a civil action for injunctive relief, damages, and
8		attorneys fees.
9	P	INSERT 3-B:
10	$h_{0,\mu}$	However, under the bill, the medical examining board may take disciplinary action
11		against a physician who makes such a refusal if the physician refuses to transfer an
L2		incapacitated, terminally ill patient who has executed such a declaration.

- Offered by Representative WALKER.

At the locations indicated, amend the bill as follows: 1. Page 8, line 10. after that line inser 2 SECTION 12m. 253.09 (5) of the statutes is created to read: 3 253.09 (5) A person who is adversely affected by, or who reasonably may be 4 expected to be adversely affected by, conduct that is in violation of this section may 5 bring a civil action for injunctive relief, including reinstatement, damages, including 6 7 damages for emotional or psychological distress, or both injunctive relief and damages. In an action under this subsection, the court shall award reasonable 8 attorney fees, notwithstanding s. 814.04 (1), to a person who obtains injunctive relief, 9

Page 12, line 19: after "(3)" insert

an award of damages or both.

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1999 - 2000 LEGISLATURE

LRBa0804/1 MDK:jlg:km

ASSEMBLY AMENDMENT 1, FO 1999 ASSEMBLY BILL 324

November 2, 1999 - Offered by Committee on Labor and EMPLOYMENT.

INSERT 10-23A

1 At the locations indicated, amend the bill as follows:

Page 10 line 23. after activity insert, including refusing or stating an intention to refuse to transfer a patient to another physician who will comply with a declaration, as defined in s. 154.02 (1), instrument for power of attorney for health care, as defined in s. 155.01 (10), or health care decision, as defined in s. 155.01 (5), of a health care agent, as defined in s. 155.01 (4).

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END of INSERT

1999 - 2000 LEGISLATURE

LRBa1030/1 DAK:cmh:hmh

ASSEMBLY AMENDMENT 1, TO ASSEMBLY AMENDMENT 1, TO 1999 ASSEMBLY BILL 324

INSEAT 10-23B

November 9, 1999 - Offered by Representatives WALKER, STASKUNAS and LADWIG.

At the locations indicated, amend the amendment as follows:

1. Page 1, line 6: after "(4)" inserted. This paragraph does not apply to the
refusal to make a good faith attempt to transfer a declarant with incapacity, as
defined in s. 155.01 (8) and with a terminal condition, as defined in s. 154.01 (8), to
another physician who will comply with the declaration of the declarant.

ENO OF INSERT

END OF INSERT

damages or both

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1565/1dn MDK:.....

Date

Representative Walker:

This bill, which is based on instructions from Mary Klaver, is identical to 1999 AB 324, except that it incorporates AA 1 (as amended by AA 1 to AA 1) and AA 5.

If you have any questions or redraft instructions, please contact me.

Mark D. Kunkel Legislative Attorney Phone: (608) 266–0131

E-mail: mark.kunkel@legis.state.wi.us

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1565/1dn MDK:hmh;rs

January 17, 2001

Representative Walker:

This bill, which is based on instructions from Mary Klaver, is identical to 1999 AB 324, except that it incorporates AA 1 (as amended by AA 1 to AA 1) and AA 5.

If you have any questions or redraft instructions, please contact me.

Mark D. Kunkel Legislative Attorney Phone: (608) 266–0131

E-mail: mark.kunkel@legis.state.wi.us

2001 - 2002 LEGISLATURE

D-NOTE

2001 BILL

LRB-1565/1
MDK:hmh:rs
Staffs

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RMNOT

Regenerate

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AN ACT to renumber and amend 111.337 (1), 253.09 (1), 441.06 (6) and 448.03

(5) (a); to amend 253.09 (title), 253.09 (2), 253.09 (3), 253.09 (4) (a), 253.09 (4)

(b) 1., 253.09 (4) (b) 2., 441.06 (title) and 448.03 (5) (title); and to create 111.337

(1g), 111.337 (1r) (b), 253.09 (1g), 253.09 (1r) (a) 1. to 7., 253.09 (5), 441.06 (6)

(a), 441.06 (6) (b) 1. to 7., 441.06 (7), 448.03 (5) (ag), 448.03 (5) (am), 448.03 (5)

(ar) 1. to 7. and 450.135 of the statutes; relating to: employment

discrimination based on creed and exemption from liability and discipline for

physicians, nurses, pharmacists, other health care providers, and hospital

employees who refuse to participate in sterilization, abortion, assisted suicide,

and other procedures on moral or religious grounds.

Anulysis by the Legislative Reference Bureau

Under current law, with certain exceptions, an employer may not engage in employment discrimination based on creed. "Creed" is defined as a system of religious beliefs, including moral or ethical beliefs about right and wrong, that a person sincerely holds with the strength of traditional religious views. Employment discrimination based on creed is defined to include refusing to reasonably

BILL

accommodate an employee's or prospective employee's religious observances or practices unless the employer can demonstrate that the accommodation would pose an undue hardship.

This bill expands the definition of employment discrimination based on creed to include discriminating against a health care provider on the basis of his or her refusal, based on creed, to participate in any of the following activities: 1) sterilization procedures; 2) certain procedures that prevent the implantation of a fertilized human ovum; 3) abortions; 4) experiments or medical procedures that involve the destruction of a human embryo or that involve a human embryo or unborn child but do not relate to the beneficial treatment of the human embryo or unborn child; 5) procedures using fetal tissue or organs other than fetal tissue or organs from a stillbirth, spontaneous abortion, or miscarriage; 6) withholding or withdrawing nutrition or hydration under certain circumstances; or 7) acts causing or assisting in the death of an individual, including assisted suicide, euthanasia, or mercy killing. There is no exception for an employer to show that the refusal poses an undue hardship.

Under current law, hospitals, certain health care professionals and hospital employees may not, under certain circumstances, be required to participate in procedures involving sterilization or the removal of a human embryo or fetus. Specifically, a hospital may not be required to admit a patient or allow the use of its facilities for such a procedure. In addition, physicians and other hospital employees who object, in writing, to participating in such a procedure on moral or religious grounds may not be disciplined for refusing to participate in the procedure. Also, a hospital, school, or employer may not take any disciplinary action regarding employment, staff, or student status against a person who refuses to participate in such a procedure if the refusal is based on moral or religious precepts. Finally, under current law, a hospital and the following persons are exempt from liability for damages that result from a refusal to perform such a procedure if the refusal is based on religious or moral precepts: persons employed by or associated with the staff of a hospital, physicians, and other health care professionals licensed or certified by the medical examining board in the department of regulation and licensing (DORL) and registered nurses licensed by the board of nursing in DORL.

This bill expands all of the provisions described above regarding hospitals, health care professionals, and hospital employees to include a refusal to participate, based on moral or religious grounds, in any of the seven activities described above with respect to employment discrimination based on creed. In addition, the bill allows a person who is adversely affected by conduct that violates these provisions to bring a civil action for injunctive relief, damages, and attorneys fees. Also, the bill provides that pharmacists licensed by the pharmacy examining board in DORL are exempt from liability for damages that result from a refusal to participate in any of the seven activities if the refusal is based on religious or moral precepts. In addition, the bill changes the exemptions from liability under current law for physicians and other health care professionals licensed or certified by the medical examining board and registered nurses licensed by the board of nursing so that they are consistent with the exemption under the bill for pharmacists.

Also, the bill specifies that the medical examining board, board of nursing, pharmacy examining board, or DORL may not take any disciplinary action against and of the following who, in writing, refuse, or state an intention to refuse, to participate in any of the seven activities if the refusal is based on moral or religious grounds: a physician or other health care professional licensed or certified by the medical examining board, registered nurse licensed by the board of nursing, or pharmacist licensed by the pharmacy examining board. In addition, the bill allows a pharmacist who is adversely affected by conduct that violates this prohibition to bring a civil action for injunctive relief, damages, and attorneys fees. Finally, under the bill, the medical examining board may not take disciplinary action against a physician who makes such a refusal even if the physician refuses to transfer a patient who has executed a declaration authorizing the withholding or withdrawal of life-sustaining procedures or feeding tubes, or who has executed a power of attorney for health care instrument consenting to the withholding or withdrawal of feeding tubes, to another physician who will comply with the declaration or instrument. However, under the bill, the medical examining board may take disciplinary action against a physician who makes such a refusal if the physician refuses to transfer an incapacitated, terminally ill patient who has executed such a declaration.

For further information see the **state** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 111.337 (1) of the statutes is renumbered 111.337 (1r) (intro.) and amended to read:

111.337 (1r) (intro.) Employment discrimination because of creed includes, but is not limited to, refusing any of the following:

- (a) Refusing to reasonably accommodate an employee's or prospective employee's religious observance or practice unless the employer can demonstrate that the accommodation would pose an undue hardship on the employer's program, enterprise, or business.
- **Section 2.** 111.337 (1g) of the statutes is created to read:
- 10 111.337 (1g) In this section:

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(a) "Health care provider" means any of the following:

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- 1. An individual licensed, registered, permitted, or certified by the department of health and family services or the department of regulation and licensing to provide health care services in this state.
- 2. An individual who provides health care services as directed, supervised, or inspected by an individual specified in subd. 1.
- (b) "Human embryo" includes any organism that is derived by fertilization, parthenogenesis, cloning, or any other means from one or more human gametes or human diploid cells.
- (c) "Participate in" means to perform, assist in, recommend, counsel in favor of, make referrals for, prescribe, dispense or administer drugs for, or otherwise promote, encourage, or aid.
 - **SECTION 3.** 111.337 (1r) (b) of the statutes is created to read:
- 111.337 (1r) (b) Discriminating against any health care provider by engaging in any of the actions prohibited under s. 111.322 on the basis of the health care provider's refusal, or statement of an intention to refuse, whether or not in writing, based on his or her creed, to participate in any of the following:
 - 1. A sterilization procedure.
- 2. A procedure involving a drug or device that may prevent the implantation of a fertilized human ovum.
 - 3. An abortion, as defined in s. 253.10 (2) (a).
 - 4. An experiment or medical procedure involving any of the following:
 - a. The destruction of a human embryo.
- b. A human embryo or unborn child, at any stage of development, in which the experiment or procedure is not related to the beneficial treatment of the human embryo or unborn child.

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1	5. A procedure, including a transplant procedure, that uses fetal tissue or
2	organs other than fetal tissue or organs from a stillbirth, spontaneous abortion, or
3	miscarriage.
4	6. The withholding or withdrawal of nutrition or hydration, unless the
5	administration of nutrition or hydration is medically contraindicated.
6	7. An act that causes or assists in causing the death of an individual, such as
7	by assisted suicide, euthanasia, or mercy killing.
8	SECTION 4. 253.09 (title) of the statutes is amended to read:
9	253.09 (title) Abortion refused Refusal to participate in certain
10	practices; no liability; no discrimination.
11	SECTION 5. 253.09 (1) of the statutes is renumbered 253.09 (1r) (a) (intro.) and
12	amended to read:
13	253.09 (1r) (a) (intro.) No hospital shall be is required to admit any patient or
14	to allow the use of the hospital facilities for the purpose of performing a sterilization
15	procedure or removing a human embryo or fetus. any of the following:
16	(b) A physician or any other person who is a member of or associated with the
17	staff of a hospital, or any employee of a hospital in which such a procedure the
18	performance of an activity specified in par. (a) 1. to 7. has been authorized, who shall
19	state in writing his or her objection to the performance of or providing assistance to
20	such a procedure, in writing, refuses, or states an intention to refuse, to participate
21	in the activity on moral or religious grounds shall not be required to participate in
22	such medical procedure, and the activity.
23	(c) A physician or any other person who is a member of or associated with the
24	staff of a hospital, or any employee of a hospital, is immune from liability for any
25	damage caused by, and may not be subjected to any disciplinary or recriminatory

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miscarriage.

action based on, the refusal of any such the person to participate therein shall not
form the basis of any claim for damages on account of such refusal or for any
disciplinary or recriminatory action against such person in an activity specified in
par. (a) 1. to 7. on moral or religious grounds.
SECTION 6. 253.09 (1g) of the statutes is created to read:
253.09 (1g) In this section:
(a) "Human embryo" includes any organism that is derived by fertilization,
parthenogenesis, cloning, or any other means from one or more human gametes or
human diploid cells.
(b) "Participate in" means to perform, assist in, recommend, counsel in favor
of, make referrals for, prescribe, dispense or administer drugs for, or otherwise
promote, encourage, or aid.
SECTION 7. 253.09 (1r) (a) 1. to 7. of the statutes are created to read:
253.09 (1r) (a) 1. A sterilization procedure.
2. A procedure involving a drug or device that may prevent the implantation
of a fertilized human ovum.
3. An abortion, as defined in s. 253.10 (2) (a).
4. An experiment or medical procedure involving any of the following:
a. The destruction of a human embryo.
b. A human embryo or unborn child, at any stage of development, in which the
experiment or procedure is not related to the beneficial treatment of the human
embryo or unborn child.
5. A procedure, including a transplant procedure, that uses fetal tissue or
organs other than fetal tissue or organs from a stillbirth, spontaneous abortion, or

BILL

- 6. The withholding or withdrawal of nutrition or hydration, unless the administration of nutrition or hydration is medically contraindicated.
- 7. An act that causes or assists in causing the death of an individual, such as by assisted suicide, euthanasia, or mercy killing.

SECTION 8. 253.09 (2) of the statutes is amended to read:

253.09 (2) No A hospital or employee of any a hospital shall be liable for any civil damages resulting from is immune from liability for any damage caused by a refusal to perform sterilization procedures or remove a human embryo or fetus from a person, if such participate in an activity specified in sub. (1r) (a) 1. to 7., if the refusal is based on religious or moral precepts.

SECTION 9. 253.09 (3) of the statutes is amended to read:

253.09 (3) No hospital, school, or employer may discriminate against any person with regard to admission, hiring or firing, tenure, term, condition, or privilege of employment, student status, or staff status on the ground that the person refuses to recommend, aid or perform procedures for sterilization or the removal of a human embryo or fetus, or states an intention to refuse, whether or not in writing, to participate in an activity specified in sub. (1r) (a) 1. to 7., if the refusal is based on religious or moral precepts.

SECTION 10. 253.09 (4) (a) of the statutes is amended to read:

253.09 (4) (a) Such individual to perform or assist in the performance of any sterilization procedure or removal of a human embryo or fetus participate in an activity specified in sub. (1r) (a) 1. to 7., if the individual's performance or assistance participation in the performance of such a procedure would be activity is contrary to the individual's religious beliefs or moral convictions; or

SECTION 11. 253.09 (4) (b) 1. of the statutes is amended to read:

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253.09 (4) (b) 1. Make its facilities available for the performance of any sterilization procedure or removal of a human embryo or fetus an individual to participate in an activity specified in sub. (1r) (a) 1. to 7., if the performance of such a procedure in such facilities is prohibited by the entity prohibits the activity from taking place in the facilities on the basis of religious beliefs or moral convictions; or

SECTION 12. 253.09 (4) (b) 2. of the statutes is amended to read:

253.09 (4) (b) 2. Provide any personnel for the performance or assistance in the performance of any sterilization procedure or assistance to participate in an activity specified in sub. (1r) (a) 1. to 7., if the performance or assistance in the performance of such procedure or the removal of a human embryo or fetus by such personnel would be activity is contrary to the religious beliefs or moral convictions of such the personnel.

SECTION 13. 253.09 (5) of the statutes is created to read:

253.09 (5) A person who is adversely affected by, or who reasonably may be expected to be adversely affected by, conduct that is in violation of this section may bring a civil action for injunctive relief, including reinstatement, damages, including damages for emotional or psychological distress, or both injunctive relief and damages. In an action under this subsection, the court shall award reasonable attorney fees, notwithstanding s. 814.04 (1), to a person who obtains injunctive relief, an award of damages, or both.

SECTION 14. 441.06 (title) of the statutes is amended to read:

441.06 (title) Licensure; civil liability and disciplinary exemption.

SECTION 15. 441.06 (6) of the statutes is renumbered 441.06 (6) (b) (intro.) and amended to read:

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miscarriage.

441.06 (6) (b) (intro.) No $\underline{\mathbf{A}}$ person licensed as a registered nurse under this
section is liable for any civil damages resulting from immune from liability for any
damage caused by his or her refusal to perform sterilization procedures or to remove
or aid in the removal of a human embryo or fetus from a person, assist in, recommend,
counsel in favor of, make referrals for, prescribe, dispense or administer drugs for,
or otherwise promote, encourage, or aid any of the following, if the refusal is based
on religious or moral precepts.:
SECTION 16. 441.06 (6) (a) of the statutes is created to read:
441.06 (6) (a) In this subsection, "human embryo" includes any organism that
is derived by fertilization, parthenogenesis, cloning, or any other means from one or
more human gametes or human diploid cells.
SECTION 17. 441.06 (6) (b) 1. to 7. of the statutes are created to read:
441.06 (6) (b) 1. A sterilization procedure.
2. A procedure involving a drug or device that may prevent the implantation
of a fertilized human ovum.
3. An abortion, as defined in s. 253.10 (2) (a).
4. An experiment or medical procedure involving any of the following:
a. The destruction of a human embryo.
b. A human embryo or unborn child, at any stage of development, in which the
experiment or procedure is not related to the beneficial treatment of the human
embryo or unborn child.
5. A procedure, including a transplant procedure, that uses fetal tissue or

organs other than fetal tissue or organs from a stillbirth, spontaneous abortion, or

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6. The withholding or withdrawal of nutrition or hydration, unless the administration of nutrition or hydration is medically contraindicated.

7. An act that causes or assists in causing the death of an individual, such as by assisted suicide, euthanasia, or mercy killing.

SECTION 18. 441.06 (7) of the statutes is created to read:

441.06 (7) A person licensed as a registered nurse under this section who, in writing, refuses, or states an intention to refuse, on moral or religious grounds to engage in a practice of professional nursing that is related to an activity specified in sub. (6) (b) 1. to 7. shall not be required to engage in the practice with respect to the activity and may not be disciplined by the board or the department for refusing or stating an intention to refuse to engage in the practice with respect to the activity.

Section 19. 448.03 (5) (title) of the statutes is amended to read:

448.03 (5) (title) CIVIL LIABILITY AND DISCIPLINARY EXEMPTION; CERTAIN MEDICAL PROCEDURES AND REPORTS.

SECTION 20. 448.03 (5) (a) of the statutes is renumbered 448.03 (5) (ar) (intro.) and amended to read:

448.03 (5) (ar) (intro.) No A person licensed or certified under this subchapter shall be liable for any civil damages resulting from such is immune from liability for any damage caused by the person's refusal to perform sterilization procedures or to remove or aid in the removal of a human embryo or fetus from a person if such, assist in, recommend, counsel in favor of, make referrals for, prescribe, dispense or administer drugs for, or otherwise promote, encourage, or aid any of the following if the refusal is based on religious or moral precepts:

SECTION 21. 448.03 (5) (ag) of the statutes is created to read:

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448.03 (5) (ag) In this subsection, "human embryo" includes any organism that is derived by fertilization, parthenogenesis, cloning, or any other means from one or more human gametes or human diploid cells.

Section 22. 448.03 (5) (am) of the statutes is created to read:

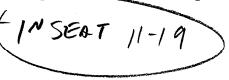
448.03 (5) (am) A person licensed or certified under this subchapter who, in writing, refuses, or states an intention to refuse, on moral or religious grounds to engage in a practice within the scope of his or her license or certification that is related to an activity specified in par. (ar) 1. to 7. shall not be required to engage in the practice with respect to the activity and, notwithstanding s. 154.07 (1) (a) 3. or 155.50 (1) (b), may not be disciplined by the board or the department for refusing or stating an intention to refuse to engage in the practice with respect to the activity, including refusing or stating an intention to refuse to transfer a patient to another physician who will comply with a declaration, as defined in s. 154.02 (1), instrument for power of attorney for health care, as defined in s. 155.01 (10), or health care decision, as defined in s. 155.01 (5), of a health care agent, as defined in s. 155.01 (4). This paragraph does not apply to the refusal to make a good faith attempt to transfer a declarant with incapacity, as defined in s. 155.01 (8) and with a terminal condition, as defined in s. 154.01 (8), to another physician who will comply with the declaration of the declarant.

SECTION 23. 448.03 (5) (ar) 1. to 7. of the statutes are created to read:

448.03 (5) (ar) 1. A sterilization procedure.

2. A procedure involving a drug or device that may prevent the implantation of a fertilized human ovum.

- 3. An abortion, as defined in s. 253.10 (2) (a).
 - 4. An experiment or medical procedure involving any of the following:



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- a. The destruction of a human embryo.
- b. A human embryo or unborn child, at any stage of development, in which the experiment or procedure is not related to the beneficial treatment of the human embryo or unborn child.
- 5. A procedure, including a transplant procedure, that uses fetal tissue or organs other than fetal tissue or organs from a stillbirth, spontaneous abortion, or miscarriage.
- 6. The withholding or withdrawal of nutrition or hydration, unless the administration of nutrition or hydration is medically contraindicated.
- 7. An act that causes or assists in causing the death of an individual, such as by assisted suicide, euthanasia, or mercy killing.
 - **Section 24.** 450.135 of the statutes is created to read:
- 450.135 Pharmacist's refusal to be involved in certain activities. (1) In this section, "human embryo" includes any organism that is derived by fertilization, parthenogenesis, cloning, or any other means from one or more human gametes or human diploid cells.
- (2) A person licensed as a pharmacist under this chapter is immune from liability for any damage caused by his or her refusal to be involved in the performance of, assistance in, recommendation of, counseling in favor of, making referrals for, prescribing, dispensing or administering drugs for, or otherwise promoting, encouraging, or aiding any of the following, if the refusal is based on religious or moral precepts:
 - (a) A sterilization procedure.
- (b) A procedure involving a drug or device that may prevent the implantation of a fertilized human ovum.

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(c)	An aho	rtion a	s defined	line	253.10	(2)(a)

- (d) An experiment or medical procedure involving any of the following:
 - 1. The destruction of a human embryo.
 - 2. A human embryo or unborn child, at any stage of development, in which the experiment or procedure is not related to the beneficial treatment of the human embryo or unborn child.
 - (e) A procedure, including a transplant procedure, that uses fetal tissue or organs other than fetal tissue or organs from a stillbirth, spontaneous abortion, or miscarriage.
 - (f) The withholding or withdrawal of nutrition or hydration, unless the administration of nutrition or hydration is medically contraindicated.
 - (g) An act that causes or assists in causing the death of an individual, such as by assisted suicide, euthanasia, or mercy killing.
 - (3) (a) A person licensed as a pharmacist under this chapter who, in writing, refuses, or states an intention to refuse, on moral or religious grounds to engage in a practice of pharmacy that is related to an activity specified in sub. (2) (a) to (g) shall not be required to engage in the practice with respect to the activity and may not be disciplined by the board or department for refusing or stating an intention to refuse to engage in the practice with respect to the activity.
 - (b) A person who is adversely affected by, or who reasonably may be expected to be adversely affected by, conduct that is in violation of par. (a) may bring a civil action for injunctive relief, including reinstatement, damages, including damages for emotional or psychological distress, or both injunctive relief and damages. In an action under this paragraph, the court shall award reasonable attorney fees,

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notwithstanding s	. 814.04 (1),	to a person	who obtains	injunctive relie	ef, an award o	f
damages, or both.	•					

SECTION 25. Initial applicability.

(1) This act first applies to refusals or statements of an intention to refuse that are made on the effective date of this subsection.

6 (END)

2001–2002 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

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SECTION 1. 441.06 (8) of the statutes is created to read:

441.06 (8) A person who is adversely affected by, or who reasonably may be expected to be adversely affected by, conduct that is in violation of sub. (7) may bring a civil action for injunctive relief, including reinstatement, damages, including damages for emotional or psychological distress, or both injunctive relief and damages. In an action under this subsection, the court shall award reasonable attorney fees, notwithstanding s. 814.04 (1), to a person who obtains injunctive relief, an award of damages, or both.

INSERT 11-19:

SECTION 2. 448.03 (5) (ao) of the statutes is created to read:

448.03 (5) (ao) A person who is adversely affected by, or who reasonably may be expected to be adversely affected by, conduct that is in violation of par. (am) may bring a civil action for injunctive relief, including reinstatement, damages, including damages for emotional or psychological distress, or both injunctive relief and damages. In an action under this paragraph, the court shall award reasonable attorney fees, notwithstanding s. 814.04 (1), to a person who obtains injunctive relief, an award of damages, or both.

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1565/2dn MDK: han

Dave.

Representative Walker:

This version of the bill is identical to the previous version, except that it includes private causes of action for registered nurses and physicians.

Mark D. Kunkel Legislative Attorney Phone: (608) 266–0131

E-mail: mark.kunkel@legis.state.wi.us

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1565/2dn MDK:hmh:jf

February 5, 2001

Representative Walker:

This version of the bill is identical to the previous version, except that it includes private causes of action for registered nurses and physicians.

Mark D. Kunkel Legislative Attorney Phone: (608) 266–0131

E-mail: mark.kunkel@legis.state.wi.us



State of Misconsin

LEGISLATIVE REFERENCE BUREAU

STEPHEN R. MILLER CHIEF 100 NORTH HAMILTON STREET 5TH FLOOR MADISON, WI 53701-2037

LEGAL SECTION: LEGAL FAX:

(608) 266-3561

February 5, 2001

MEMORANDUM

To:

Representative Walker

From:

Mark D. Kunkel, Legislative Attorney

Re:

LRB-1565 Exempting certain health care professionals from discipline and liability for

refusing to be involved in abortions, sterilizations, euthanasia and certain

other procedures.

The attached draft was prepared at your request. Please review it carefully to ensure that it is accurate and satisfies your intent. If it does and you would like it jacketed for introduction, please indicate below for which house you would like the draft jacketed and return this memorandum to our office. If you have any questions about jacketing, please call our program assistants at 266-3561. Please allow one day for jacketing.



If you have any questions concerning the attached draft, or would like to have it redrafted, please contact me at (608) 266-0131 or at the address indicated at the top of this memorandum.

If the last paragraph of the analysis states that a fiscal estimate will be prepared, the LRB will request that it be prepared after the draft is introduced. You may obtain a fiscal estimate on the attached draft before it is introduced by calling our program assistants at 266-3561. Please note that if you have previously requested that a fiscal estimate be prepared on an earlier version of this draft, you will need to call our program assistants in order to obtain a fiscal estimate on this version before it is introduced.

Please call our program assistants at 266-3561 if you have any questions regarding this memorandum.