Nonstat File Sequence: EEE

LRB	/
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INITIAL APPLICABILITY

2.	For the budget action phrase, execute: create → action: → *NS: → 93XX For the text, execute:
	SECTION # 193///. Initial applicability
••	(#1) WM PUBLICLY - FUNDED ORGANIZATIONS O
 چ م	The treatment of sections 0.927 5 (1) (intro.), (am) and (em), (2) (intro.), (a) 2, and a. to (2m) (intro.) and (c), (2n), (3), (3m), and (6) to (8)
 	of the statutes
() ()	est applies to) suploners who are affected by a collecture againing agreement that contains provious inconsistent with that treatment on the day on which the collecture pargaining agreement expires or is extended, modified, or rener
	In the component bar: For the action phrase, execute: For the text, execute: Create → action: → *NS: → inappl Create → text: → *NS: → inapplA Nonstatutory subunits are numbered automatically. Fill in the Section # or subsection # only if a "frozen" number is needed.
	SECTION # Initial applicability;
a	(#1) () This act first pplies to
•	contracts on the day on which the contract expires or is extended, modified, or renewed, [rev: 8/28/00 2001inappl(fm)] whichever first occurs and to

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

To Representative Gundrum:

stats.

- 1. For this redraft, I have made the following changes, for the following reasons, to the material proposed by Ms. Mary Klaver as amendments to s. 20.9275 (2) (intro.) and (a) 2. to incorporate language of the 1988 federal Title X regulations upheld in Rust v. Sullivan, 500 U.S. 173, 111 S. Ct. 1759 (1991):
- a. I changed the phrase "including, but not limited to", where proposed, to "including" to avoid the redundancy inherent in the phrase and to comply with long-standing LRB drafting policy, as specified in our Drafting Manual, sections 2.01 (1) (i) and 7.08. Please note that when a statute (such as s. 20.9275 (2) (intro.), stats.) contains specific enumerations, they may undercut a statute's force by raising a question as to whether the statute applies to examples not enumerated or whether the statute applies only to examples of the same general type enumerated. In Hatheway v. Gannett Satellite Network, 157 Wis. 2d 395 (Ct. App. 1990), the court relied on two related canons of statutory construction: ejusdem generis, which holds that, when a general definition is followed by a list of specifics, the definition is limited to other examples of the same kind, class, or nature as the items listed; and noscitur a sociis, which holds that a word is known by its associates. In *Hatheway*, the statute in question had coupled the specific enumeration with language stating that the definition "shall be interpreted broadly to include, but not be limited to [the enumerated items]"; nonetheless, the court refused to broaden the applicability of the statute to include a classified ad section of a newspaper as a "place of business". Thus, it is not the phrase "but not limited to" that can provide support to a broad interpretation of items that are not specified, but, rather, the range of the specified items. In s. 20.9275 (2) (intro.), stats., the specified items are publicly funded programs; if it is your ultimate intent to limit public funding of abortion-related activities to publicly funded programs, the language, as drafted, appears to meet that goal. You may wish to review whether the enumerated examples in the material drafted (particularly in s. 20.9275 (2) (a) 2. g.) provide a sufficiently broad range. Obviously, the definition in s. 20.9275 (1) (am) in the draft has some of the same potential flaws. **SLOBORED** -, stats.,
- b. The language proposed as an amendment to s. 20.9275 (2) (a) 2/did not include all of the language of the federal regulations; specifically, it did not include reference to increasing the availability or accessibility of abortion for family planning purposes. and it did not include the phrase "as a method of family planning" for the specified

items or the definitions of "family planning" and "prenatal care" contained in the federal regulations. I have drafted all of these, because it is my understanding from Ms. Mary Klaver that you wished to duplicate the language of the federal regulations. In addition, the language is important with respect to the First Amendment challenge to the regulations at issue in Rust v. Sullivan; the court found that programs covered by the restrictions did not significantly impinge on the doctor-patient relationship because that relationship was "not sufficiently all-encompassing" given that the program "does not provide post-conception medical care" Id., at 200, 111 S. Ct. at 1776.

- c. Fors. 20.9275 (6) (a), I did not draft proposed language that stated "[T]o ensure that the state, a state agency or local governmental unit does not lend its imprimatur to an activity that is specified under sub. (2) (a) 1. to 3., and to ensure that an organization that engages in an activity that is specified under sub. (2) (a) 1. to 3. does not receive a direct or indirect economic or marketing benefit from program funds. This language is redundant to the prohibition involved; it also is, in effect, a statement of legislative intent, which we do not draft except as a separate statement in support of a statute that may be vulnerable to a constitutional challenge. I spoke with Ms. Klaver concerning this and suggested that she provide me with such a statement if, indeed, it is your intent to have it included and if, indeed, there appears to be a constitutional vulnerability that you wish to address.
- d. I significantly changed the language proposed for s. 20.9275 (6) (intro.), to make it clearer, and throughout made minor technical changes. Also, note that I amended s. 20.9275 (2), stats., to make it subject to the newly—created sub. (6).
- 2. I consulted Senior Attorney Robert Nelson concerning the "standing to enforce" language proposed for s. 20.9275 (8). We believe that, rather than an assertion of standing, what would best fulfill what appears to be your intent is a statement that authorizes a person to file a petition for a writ of mandamus or prohibition to enforce s. 20.9275, stats. The standing is automatically provided under this authority and it appears to be the most appropriate legal remedy for enforcement. It would be necessary, of course, for the person bringing the petition to fulfill the requirements for mandamus (the legal right to the action sought to be compelled, as provided by s. 20.9275 (8), is clear, specific, and free from substantial doubt), Mazurek v. Miller, 100 Wis. 2d 426, 430, citing Eisenberg v. ILHR Department, 59 Wis. 2d 98, 101 (1973). The definition of "person" in s. 990.01 (26), stats., which would govern this provision, is extremely broad, so it is unnecessary to specify, as proposed, that a legislator may file a petition.
- 3. Section 20.9275 (6) in this redraft permits the provision of public funding to an organization that is affiliated with an organization that engages in abortion—related activities, under specified restrictions. This language is, according to Ms. Klaver, current Missouri law. Several of the specific restrictions proposed and drafted appear to exceed the limit specified in *Planned Parenthood of Mid–Missouri v. Dempsey*, 167 F.3d 458 (8th Cir. 1999), U.S. cert. den., 120 S. Ct. 501 (1999), however. The *Dempsey* court specified these restrictions as follows:

"To remain truly "independent" however, any affiliate that provides abortion services must not be directly or indirectly subsidized by a section 10.715 grantee.... No subsidy will exist if the affiliate that provides abortion services is separately incorporated, has separate facilities, and maintains adequate financial records to demonstrate that it receives no State family—planning funds." *Id.*, at 463.

In s. 20.9275 (6) (a), as proposed and drafted, the publicly funded organization and its affiliate are prohibited from occupying the same building and sharing, among other things, the same or a similar name; equipment or supplies; services; employees; and databases. Further, s. 20.9275 (6) (c) prohibits separation of program funds from other moneys by means of bookkeeping alone; the language is not specific as to what other methods must be employed to demonstrate that the financial independence exists. Dempsey required only separate incorporation and facilities and "adequate" financial records; the restrictions appear to go beyond those requirements and, with respect to s. 20.9275 (6) (c), are vague.

- 4. Please note that I included an initial applicability provision, to prevent any potential impairment of contract issue from being raised under Article I, section 10 of the U.S. Constitution or Article I, section 12, of the Wisconsin Constitution.
 - 5. The proposed and drafted language repeals s. 20.9275 (3m), stats., which states that restrictions under current law under s. 20.9275 (2) and (3), stats., on the authorization of payment and the use of federal funds passing through the state treasury shall apply only to the extent that the application of the restriction does not result in the loss of any federal funds. Thus, the bill eliminates protection to the state if the restrictions under s. 20.9275 result in a loss of federal funds.

6. This redraft eliminates the words "that is" from s. 20.9275 (2) (intro.) and substitutes the word "including". Because the change, in effect, broadens the applicability of s. 20.9275 (2) (intro.) to any federal funds, and because the definition of "program funds" under s. 20.9275 (1) (f) encompasses funds specified under s. 20.9275 (2) (intro.), I have deleted the language "or any other public funds" as an amendment to s. 20.9275 (3). By these changes, an organization that receives public funds may not use the funds for an abortion-related activity. A direct conflict then results with respect to s. 20.927, Shape, which permits use of public funds for performance of an abortion that is directly and medically necessary to save the life of the woman, in the case of sexual assault or incest (s. 20.927 (2) (a), stats.) or if the abortion is directly and medically necessary to prevent grave, long-lasting physical health damage to the woman (s. 20.927 (2) (b), stats.). To avoid this conflict, I have notwithstood those paragraphs in amending s. 20.9275 (2) (intro.) and (3), stats.

This effect of the amendments to s. 20.9275 () (intro.) and (3) appears to exceed the federal restrictions on the provision of medical assistance under the Hyde Amendment, since no exception is made for abortions in the case of rape; therefore, the prohibitions would place the state out of compliance with federal Title XIX (medicaid) requirements; although potential loss to the state of federal medicaid money would not have occurred, under operation of s. 20.9275 (3m), stats., that provision, as noted above, is eliminated.

stats.,

Secondly, as proposed, the language is in conflict with s. 20.927, which permits use of public funds for performance of an abortion that is directly and medically necessary to save the life of the woman, in the case of sexual assault or incest (s. 20.927 (2) (a), stats.) or if the abortion is directly and medically necessary to prevent grave, long-lasting physical health damage to the woman (s. 20.927 (2) (b), stats.).

Lastly, the breadth of the prohibitions, especially with respect to counseling in favor of an abortion and referral for an abortion, may impinge on the doctor-patient relationship to a degree that violates the First Amendment to the U. S. Constitution and article I, section 3, of the Wisconsin Constitution. Restrictions on counseling or referrals for abortion that were at one time placed on recipients of Title X funds were upheld in Rust v. Sullivan, 500 U.S. 173, 111 S. Ct. 1759 (1991). With respect to the First Amendment challenge, the court found that programs covered by the restrictions did not significantly impinge on the doctor-patient relationship because that relationship was "not sufficiently all-encompassing" given that the program "does not provide post-conception medical care." Rust, 500 U.S. at 200, 111 S. Ct. at 1776. By going further than the regulations at issue in Rust and extending restrictions on abortion counseling and referral to all activities of a physician who provides care under the affected funding, including the panoply of health care offered women under medical assistance, the prohibitions created in this draft may be more susceptible to a free speech challenge.

Debora A. Kennedy Managing Attorney Phone: (608) 266–0137

E-mail: debora.kennedy@legis.state.wi.us

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1625/2dn DAK:wlj;jf

April 24, 2001

To Representative Gundrum:

- 1. For this redraft, I have made the following changes, for the following reasons, to the material proposed by Ms. Mary Klaver as amendments to s. 20.9275 (2) (intro.) and (a) 2., stats., to incorporate language of the 1988 federal Title X regulations upheld in *Rust v. Sullivan*, 500 U.S. 173, 111 S. Ct. 1759 (1991):
- a. I changed the phrase "including, but not limited to," where proposed, to "including," to avoid the redundancy inherent in the phrase and to comply with long-standing LRB drafting policy, as specified in our Drafting Manual, sections 2.01 (1) (i) and 7.08. Please note that when a statute (such as s. 20.9275 (2) (intro.), stats.) contains specific enumerations, they may undercut a statute's force by raising a question as to whether the statute applies to examples not enumerated or whether the statute applies only to examples of the same general type enumerated. In Hatheway v. Gannett Satellite Network, 157 Wis. 2d 395 (Ct. App. 1990), the court relied on two related canons of statutory construction: ejusdem generis, which holds that, when a general definition is followed by a list of specifics, the definition is limited to other examples of the same kind, class, or nature as the items listed; and noscitur a sociis, which holds that a word is known by its associates. In Hatheway, the statute in question had coupled the specific enumeration with language stating that the definition "shall be interpreted broadly to include, but not be limited to [the enumerated items]"; nonetheless, the court refused to broaden the applicability of the statute to include a classified ad section of a newspaper as a "place of business." Thus, it is not the phrase "but not limited to" that can provide support to a broad interpretation of items that are not specified, but, rather, the range of the specified items. In s. 20.9275 (2) (intro.), stats... the specified items are publicly funded programs; if it is your ultimate intent to limit public funding of abortion-related activities to publicly funded programs, the language, as drafted, appears to meet that goal. You may wish to review whether the enumerated examples in the material drafted (particularly in proposed s. 20.9275 (2) (a) 2. g.) provide a sufficiently broad range. Obviously, the definition in proposed s. 20.9275 (1) (am) in the draft has some of the same potential flaws.
- b. The language proposed as an amendment to s. 20.9275 (2) (a) 2., stats., did not include all of the language of the federal regulations; specifically, it did not include reference to increasing the availability or accessibility of abortion for family planning purposes, and it did not include the phrase "as a method of family planning" for the

specified items or the definitions of "family planning" and "prenatal care" contained in the federal regulations. I have drafted all of these, because it is my understanding from Ms. Mary Klaver that you wished to duplicate the language of the federal regulations. In addition, the language is important with respect to the First Amendment challenge to the regulations at issue in *Rust v. Sullivan*; the court found that programs covered by the restrictions did not significantly impinge on the doctor—patient relationship because that relationship was "not sufficiently all—encompassing" given that the program "does not provide post—conception medical care." *Id.*, at 200, 111 S. Ct. at 1776.

- c. For s. 20.9275 (6) (a), I did not draft proposed language that stated "[T]o ensure that the state, a state agency or local governmental unit does not lend its imprimatur to an activity that is specified under sub. (2) (a) 1. to 3., and to ensure that an organization that engages in an activity that is specified under sub. (2) (a) 1. to 3. does not receive a direct or indirect economic or marketing benefit from program funds." This language is redundant to the prohibition involved; it also is, in effect, a statement of legislative intent, which we do not draft except as a separate statement in support of a statute that may be vulnerable to a constitutional challenge. I spoke with Ms. Klaver concerning this and suggested that she provide me with such a statement if, indeed, it is your intent to have it included and if, indeed, there appears to be a constitutional vulnerability that you wish to address.
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E-mail: debora.kennedy@legis.state.wi.us



l Right to Life Commissee. Inc. Washington, DC 36004-1193

FAX COVER SHEET

OPERATOR: PLEASE NOTIFY THE PERSON NAMED BELOW THAT THIS FAX HAS ARRIVED. THANK YOU

Important Notice: The information contained in this transmission is

WRL Board of Directors Susanna D. Herra, President Alan Kramer, Vice President Thomas Carroll, Secretary		specific person(s) addressed. If you have received this fax in error immediately at the phone number below. Thank You!
John J. Glinski, Treasurer M. Susan Celentani Allan Christianson	TO (Name):	Debora Kennedy
Barbara K. Njedermeter Dan Filon Tam Rucinski	LOCATION:	LRB
Delegate to National	AT FAX #:	608-264-6948 AT PHONE# 608-266-013
Right to Life Committee Chet Ruchshi	FROM:	Mary Klaver
Executive Director Barbara L. Lyons		WRL Fax: 414/778-5785 WRL Phone: 414/778-5780
Development Director Mary Philips	Date Sent:	5/1/6/
Legislative/I/AC.	Pages:	(including this cover sheet)
Susan Armacost	Time Sent:	a.m. / p.m.
Lagialativa Lagal Counsel <i>Mary A. Klaver</i>	MESSAGE:	Legislative intent statement for
Education Director Catherine Souhrada	er i	Ø.20.9275
Chapter Director <i>Mary Rice</i>	·	
Wisconsin Right to Lift, Inc. 10625 W. North Ave., Suite LL Milwaukee, WI 53226-2331	•	
Th: 414-778-5780 Tax: 414-778-5785 Toll Free: 677-855-5007 Home Page: www.wrtl.org	CC: Reg	p. Mark Gundrum FAX: 608-282-3684

Help make Life Without Limits a reality for future generations Please remember Wisconsin Right to Life in your will, living trust or life incurprise

Legislative intent provision for s. 20.9275

- (1) It is the intent of the legislature that this section shall further the profound and compelling state interest in all of the following:
- (a) To protect the life of an unborn child throughout pregnancy by favoring childbirth over abortion and implementing that value judgment through the allocation of public resources.
- (b) To ensure that the state, state agencies and local governmental units do not lend their imprimatur to abortion-related activities.
- (c) To ensure that organizations that engage in abortion-related activities do not receive a direct or indirect economic or marketing benefit from public tunds.

OK Spm

TOTAL P.02

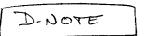
STATE OF WISCONSIN – **LEGISLATIVE REFERENCE BUREAU** – LEGAL SECTION (608–266–3561)

5/8/01 For rednast of -1625/3 from Mary Klaver
"Except as provided in sub (2m) and naturalist anding 3,20,927 (2),"
1 (2) 20.9275 (2n) - add: Except as provided in sub. (6)
1. (3) 20.9275 (3) - change noted to only 20.927 (2)
ore. Hat otherwise is qualified to receive funding
She wied he sonding heg Intent Stont



[MONDAY - 9:00, please]

State of Misconsin 2001 – 2002 LEGISLATURE



LRB-1625/**¥** 3 DAK:wlj**;≹**

2001 BILL

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AN ACT to repeat 20.9275 (2m) (c), 20.9275 (3m), 253.02 (2m) (c), 253.07 (1) (a) 3. and 253.07 (1) (b) 3.; to renumber and amend 20.9275 (2) (a) 2.; to amend 20.9275 (1) (intro.), 20.9275 (2) (intro.), 20.9275 (2m) (intro.), 20.9275 (3), 253.02 (2m) (intro.), 253.07 (1) (a) (intro.) and 253.07 (1) (b) (intro.); and to create 20.9275 (1) (am), 20.9275 (1) (em), 20.9275 (2) (a) 2. a., 20.9275 (2) (a) 2. b., 20.9275 (2) (a) 2. c., 20.9275 (2) (a) 2. d., 20.9275 (2) (a) 2. e., 20.9275 (2) (a) 2. f., 20.9275 (2) (a) 2. g., 20.9275 (2n), 20.9275 (6), 20.9275 (7) and 20.9275 (8) of the statutes; relating to: prohibiting an organization or affiliate of an organization that engages in abortion—related activities from receiving certain public funds, prohibiting an organization that receives certain public funds from using other public and private funds for abortion—related activities, specifying restrictions on affiliation between certain organizations, changing the types of information that may be provided by organizations that receive the

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funds, changing requirements related to the maternal and child health program and family planning services, and requiring audits.

Analysis by the Legislative Reference Bureau

Under current law, federal funds passing through the state treasury and state and local funds may not be paid as a grant, subsidy, or other funding that wholly or partially or directly or indirectly involves pregnancy programs, projects, or services and that is a grant, subsidy, or other funding under specific state programs pregnancy prevention and pregnancy services, self-sufficiency and pregnancy prevention, adolescent choices, welfare and hygiene of maternity and infancy, family planning, pregnancy counseling, and outreach to low-income pregnant women and under federal maternal and child health services block grants), if the pregnancy program, project, or service using these federal. state. or local funds, using income derived from the funds, or using matching funds provides abortion services; promotes, encourages, or counsels in favor of abortion services; or makes abortion referrals either directly or through an intermediary in any instance other than when an abortion is directly and medically necessary to save the life of the pregnant woman. The restriction applies only to the extent that applying it does not result in the loss of any federal funds. An organization that violates the prohibition may not receive the funds for 24 months after the violation and must return all funds paid under the grant, subsidy, or other funding, and the grant, subsidy, or other funding is terminated. This law specifically does not prohibit the providing of nondirective information explaining prenatal care and delivery; infant care, foster care, or adoption; or pregnancy termination.

Also under current law, federal funds passing through the state treasury and state and local funds may not be paid for the performance of an abortion other than an abortion that is directly and medically necessary to save the life of the pregnant woman, in a case of sexual assault or incest, or if, due to a medical condition existing before the abortion, the physician determines that the abortion is directly and medically necessary to prevent grave, long—lasting, physical health damage to the pregnant woman.

This bill expands the prohibition on payment of public funds to an organization that engages in abortion—related activities, in the following ways:

1. The bill applies the prohibition to all public funds for, among other things, prenatal care, pregnancy services, and reproductive health care services that are related to pregnancy.

2. The bill prohibits payment to an organization that is affiliated with an organization that engages in abortion—related activities unless the organizations are physically and financially independent from each other. Specifically, the two organizations may not share the same or a similar name; medical or nonmedical facilities, equipment, or supplies; services; income, grants, donations, and other revenue; fund—raising activities; expenses; employees; employee wages or salaries; or databases. They also may not be located in the same building, must be separately

incorporated, and must maintain financial and database records that demonstrate that the affiliate receives no economic or marketing benefit from the funded organization.

3. The bill prohibits a publicly funded organization from transferring public funds to another organization or to an affiliate of the organization that provides abortion—related activities.

The bill also specifies prohibited abortion—related activities related to promoting, encouraging, or counseling in favor of abortion services, including acting to assist women to obtain abortions; acting to increase the availability or accessibility of abortion for family planning purposes; lobbying for passage of legislation to increase the availability of abortion; providing speakers to promote the use of abortion; paying dues to a group that advocates abortion; using legal action to make abortion available; and developing or disseminating materials advocating abortion.

The bill authorizes the filing of a petition for a writ of mandamus or prohibition with the circuit court of the county where a violation of the prohibitions is alleged to have occurred or is proposed to occur. The bill also requires the legislative audit bureau to conduct an audit of each organization receiving the public funds to determine if the organization or the state agency or local governmental unit has strictly complied with the requirements or prohibitions. If the publicly funded organization is an affiliate of an organization that engages in abortion—related activities, the audit must be conducted annually.

Lastly, the bill eliminates authorization, including authorization under the maternal and child health and family planning laws, to provide nondirective information about pregnancy termination and, instead, specifies that an organization that receives the funds is not prohibited from promoting, encouraging, or counseling in favor of or referring directly or through an intermediary for prenatal care and delivery and infant care, foster care, or adoption. The bill eliminates the provision that specifies that the prohibitions on the use of the funds applies only to the extent that applying it does not result in the loss of any federal funds.

For further information see the **state** and **local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows: the Statutes is renumber of 1 , and 20.9275 SECTION 1. 20.9275 (1) (MALFA) Matthe statutes is amended to read: 1 , as 20.9275 (1) (intro.) In this section, except as otherwise specified: 2 renumbered NSERI SECTION 2. 20.9275 (am) of the statutes is created to read: 3 "Family planning" means the process of establishing 20.9275/ (**4**) (am) objectives for the number and spacing of one's children and selecting the means by 5

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Section 2

which those objectives may be achieved, including a broad range of acceptable and effective methods and services to limit or enhance fertility, including contraceptive methods, including natural family planning and abstinence; the management of infertility, including adoption; and preconceptional counseling, education, and general reproductive health care, including diagnosis and treatment of infections that threaten reproductive capability. "Family planning" does not include pregnancy care, including obstetric or prenatal care. SECTION 3. 20.9275 (em) of the statutes is created to read: 20.9275 (2) (em) "Prenatal care" means medical services provided to a pregnant woman to promote maternal and fetal health.

Section 4. 20.9275 (2) (intro.) of the statutes is amended to read:

20.9275 (2) (intro.) No String of the Apple of the property of no state agency or local governmental unit may authorize payment of funds of this state, of any local governmental unit or, subject to sub. (3m), of federal funds passing through the state treasury as a grant, subsidy, or other funding that wholly or partially or directly or indirectly involves pregnancy programs, projects, or services, that is including a grant, subsidy, or other funding under s. 46.93, 46.99, 46.995, 253.02 (2), 253.05, 253.07, 253.08, or 253.085 or 42 USC 701 to 710, if any of the following applies:

Section 5. 20.9275 (2) (a) 2. of the statutes is renumbered 20.9275 (2) (a) 2. (intro.) and amended to read:

20.9275 (2) (a) 2. (intro.) Promotes, encourages, or counsels in favor of abortion services, including by doing any of the following:

Section 6. 20.9275 (2) (a) 2. a. of the statutes is created to read:

20.9275 (2) (a) 2. a. Acting to assist women to obtain abortions.

1	SECTION 7. 20.9275 (2) (a) 2. b. of the statutes is created to read:
2	20.9275 (2) (a) 2. b. Acting to increase the availability or accessibility of
3	abortion for family planning purposes.
4	Section 8. 20.9275 (2) (a) 2. c. of the statutes is created to read:
5	20.9275 (2) (a) 2. c. Lobbying for the passage of legislation to increase in any
6	way the availability of abortion as a method of family planning.
7	Section 9. 20.9275 (2) (a) 2. d. of the statutes is created to read:
8	20.9275 (2) (a) 2. d. Providing speakers to promote the use of abortion as a
9	method of family planning.
10	SECTION 10. 20.9275 (2) (a) 2. e. of the statutes is created to read:
11	20.9275 (2) (a) 2. e. Paying dues to a group that as a significant part of its
12	activities advocates abortion as a method of family planning.
13	SECTION 11. 20.9275 (2) (a) 2. f. of the statutes is created to read:
14	20.9275 (2) (a) 2. f. Using legal action to make abortion available in any way
15	as a method of family planning.
16	SECTION 12. 20.9275 (2) (a) 2. g. of the statutes is created to read:
17	20.9275 (2) (a) 2. g. Developing or disseminating in any way materials,
18	including printed matter and audiovisual materials, advocating abortion as a
19	method of family planning.
20	Section 13. 20.9275 (2m) (intro.) of the statutes is amended to read:
21	20.9275 (2m) (intro.) Nothing in sub. (2) prohibits the providing of nondirective
22	information explaining promotion, encouragement, or counseling in favor of, or
23	referral either directly or through an intermediary for, any of the following:
24	Section 14. 20.9275 (2m) (c) of the statutes is repealed.
25	SECTION 15. 20.9275 (2n) of the statutes is created to read:

Section 15

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20.9275 (2n) None of the funds specified under sub. (2) (intro.) may be paid to an organization or affiliate of an organization that engages in an activity that is specified under sub. (2) (a) 1. to 3.

SECTION 16. 20.9275 (3) of the statutes is amended to read:

20.9275 (3) Subject to sub. (3m) Notwithstanding s. 20.927 (1) (2), no organization that receives funds specified under sub. (2) (intro.) may use program funds for an activity that is specified under sub. (2) (a) 1. to 3. No organization that receives funds specified under sub. (2) (intro.) may transfer any program funds or any other public funds to an organization or affiliate of an organization that engages in an activity that is specified under sub. (2) (a) 1. to 3.

SECTION 17. 20.9275 (3m) of the statutes is repealed.

SECTION 18. 20.9275 (6) of the statutes is created to read:

20.9275 (6) Subsection (2)/does not apply to an organization that otherwise most the requirements of sub. (2) and that is affiliated with an organization that engages in an activity that is specified under sub. (2) (a) 1. to 3. if the organizations are physically and financially independent from each other under all of the following criteria:

- (a) The organization that receives funds specified under sub. (2) (intro.) and its independent affiliate that engages in an activity that is specified under sub. (2) (a) 1. to 3. are not located in the same building and do not share any of the following:
 - 1. The same or a similar name.
- Medical or nonmedical facilities, including treatment, consultation, 2. examination, and waiting rooms, and business offices.
- Equipment or supplies, including computers, telephone systems, 3. telecommunications equipment, vehicles, office supplies, and medical supplies.

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1	4. Services, including management, accounting, and payroll services and
2	equipment and facility maintenance.
3	5. Income, grants, donations of cash or property, in-kind gifts, and other
4	revenue.
5	6. Fund-raising activities.
6	7. Expenses.
7	8. Employees.
8	9. Employee wages or salaries.
9	10. Databases, including client lists.
10	(b) The organization that receives funds specified under sub. (2) (intro.) is
11	separately incorporated from its independent affiliate that engages in an activity
12	that is specified under sub. (2) (a) 1. to 3.
13	(c) The organization that receives funds specified under sub. (2) (intro.)
14	maintains financial records and database records that demonstrate that its
15	independent affiliate that engages in an activity that is specified under sub. (2) (a)
16	1. to 3. receives no direct or indirect economic or marketing benefit from the program
17	funds. Separation of program funds from other moneys by means of bookkeeping
18	alone is not sufficient to meet the requirement of this paragraph.
19	SECTION 19. 20.9275 (7) of the statutes is created to read:
20	20.9275 (7) At least once every 3 years, the legislative audit bureau shall
21	conduct an audit of each organization that receives the funds specified under sub. (2)

(intro.) and the state agency or local governmental unit that authorizes payment of

the funds to the organization, to determine if the organization, state agency, or local

governmental unit has strictly complied with this section. If the organization is an

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1	affiliate of an organization that engages in an activity that is specified under sub. (2)
2	(a) 1. to 3., the legislative audit bureau shall conduct the audit at least annually.
3	SECTION 20. 20.9275 (8) of the statutes is created to read:
4	20.9275 (8) A person may file a petition for a writ of mandamus or prohibition
5	with the circuit court for the county where a violation of this section is alleged to have
6	occurred or is proposed to occur.
7	SECTION 21. 253.02 (2m) (intro.) of the statutes is amended to read:
8	253.02 (2m) (intro.) Nothing in this section authorizes the performance,
9	promotion, encouragement, or counseling in favor of, or referral either directly or
10	through an intermediary for, voluntary termination of pregnancy. Nothing in this
11	section prohibits the providing of nondirective information explaining promotion,
12	encouragement, or counseling in favor of, or referral either directly or through an
13	intermediary for, any of the following:
14	SECTION 22. 253.02 (2m) (c) of the statutes is repealed.
15	SECTION 23. 253.07 (1) (a) (intro.) of the statutes is amended to read:
16	253.07 (1) (a) (intro.) "Family planning" means voluntary action by individuals
17	to prevent or aid conception. "Family planning" does not include the performance,
18	promotion, encouragement, or counseling in favor of, or referral either directly or
19	through an intermediary for, voluntary termination of pregnancy, but may include
20	the providing of nondirective information explaining promotion, encouragement, or
21	counseling in favor of, or referral either directly or through an intermediary for, any
22	of the following:
23	Section 24. 253.07 (1) (a) 3. of the statutes is repealed.
94	SECTION 25, 253.07 (1) (b) (intro.) of the statutes is amended to read:

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253.07 (1) (b) (intro.) "Family planning services" mean means counseling by trained personnel regarding family planning; distribution of information relating to family planning; and referral to licensed nurse practitioners within the scope of their practice, licensed physicians, or local health departments for consultation, examination, medical treatment, and prescriptions for the purpose of family "Family planning" does not include the performance, promotion. planning. encouragement, or counseling in favor of, or referral either directly or through an intermediary for, voluntary termination of pregnancy, but may include the providing of nondirective information explaining promotion, encouragement, or counseling in favor of, or referral either directly or through an intermediary for, any of the following:

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Section 26. 253.07 (1) (b) 3. of the statutes is repealed.

SECTION 27. Initial applicability.

(1) Publicly-funded organizations. The treatment of sections 20.9275 (1) (intro.), (am), and (em), (2) (intro.), (a) 2. and a. to g., (2m) (intro.) and (c), (2n), (3), (3m), and (6) to (8) of the statutes first applies to contracts on the day on which the contract expires or is extended, modified, or renewed, whichever first occurs and to employees who are affected by a collective bargaining agreement that contains provisions inconsistent with that treatment on the day on which the collective bargaining agreement expires or is extended, modified, or renewed, whichever first occurs.

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Vegislative integratory son for s. 20.9275

SECTION # . CR; 20.9275 (19)

It is the intent of the legislature that this section shall further the profound and compelling state interest in all of the following:

- (a) To protect the life of an unborn child throughout pregnancy by favoring childbirth over abortion and implementing that value judgment through the allocation of public resources.
- (b) To ensure that the state, state agencies and local governmental units do not lend their imprimatur to abortion-related activities.
- (c) To ensure that organizations that engage in abortion-related activities do not receive a direct or indirect economic or marketing benefit from public funds.

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DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU



To Representative Gundrum:

- 1. For this redraft, I have made the following changes, for the following reasons, to the material proposed by Ms. Mary Klaver as amendments to s. 20.9275 (2) (intro.) and (a) 2., stats., to incorporate language of the 1988 federal Title X regulations upheld in *Rust v. Sullivan*, 500 U.S. 173, 111 S. Ct. 1759 (1991):
- a. I changed the phrase "including, but not limited to," where proposed, to "including," to avoid the redundancy inherent in the phrase and to comply with long-standing LRB drafting policy, as specified in our Drafting Manual, sections 2.01 (1) (i) and 7.08. Please note that when a statute (such as s. 20.9275 (2) (intro.) stats.) contains specific enumerations, they may undercut a statute's force by raising a question as to whether the statute applies to examples not enumerated or whether the statute applies only to examples of the same general type enumerated. In Hatheway v. Gannett Satellite Network, 157 Wis. 2d 395 (Ct. App. 1990), the court relied on two related canons of statutory construction: ejusdem generis, which holds that, when a general definition is followed by a list of specifics, the definition is limited to other examples of the same kind, class, or nature as the items listed; and noscitur a sociis, which holds that a word is known by its associates. In Hatheway, the statute in question had coupled the specific enumeration with language stating that the definition "shall be interpreted broadly to include, but not be limited to [the enumerated items]"; nonetheless, the court refused to broaden the applicability of the statute to include a classified ad section of a newspaper as a "place of business." Thus, it is not the phrase "but not limited to" that can provide support to a broad interpretation of items that are not specified, but, rather, the range of the specified items. In s. 20.9275 (2) (intro.), stats., the specified items are publicly funded programs; if it is your ultimate intent to limit public funding of abortion-related activities to publicly funded programs, the language, as drafted, appears to meet that goal. You may wish to review whether the enumerated examples in the material drafted (particularly in proposed s. 20.9275 (2) (a) 2. g.) provide a sufficiently broad range. Obviously, the definition in proposed s. 20.9275 (1) (am) in the draft has some of the same potential flaws.
- b. The language proposed as an amendment to s. 20.9275 (2) (a) 2., stats., did not include all of the language of the federal regulations; specifically, it did not include reference to increasing the availability or accessibility of abortion for family planning purposes, and it did not include the phrase "as a method of family planning" for the

specified items or the definitions of "family planning" and "prenatal care" contained in the federal regulations. I have drafted all of these, because it is my understanding from Ms. Mary Klaver that you wished to duplicate the language of the federal regulations. In addition, the language is important with respect to the First Amendment challenge to the regulations at issue in *Rust v. Sultivan*; the court found that programs covered by the restrictions did not significantly impinge on the doctor–patient relationship because that relationship was "not sufficiently all–encompassing" given that the program "does not provide post–conception medical care." *Id.*, at 200, 111 S. Ct. at 1776.

- c. For s. 20.9275 (6) (a), I did not draft proposed language that stated "[T]o ensure that the state, a state agency or local governmental unit does not lend its imprimatur to an activity that is specified under sub. (2) (a) 1, to 3., and to ensure that an organization that engages in an activity that is specified under sub. (2) (a) 1, to 3, does not receive a direct or indirect economic or marketing benefit from program funds." This language is redundant to the prohibition involved; it also is, in effect, a statement of legislative intent, which we do not draft except as a separate statement in support of a statute that may be vulnerable to a constitutional challenge. I spoke with Ms. Klaver concerning this and suggested that she provide me with such a statement if, indeed, it is your intent to have it included and if, indeed, there appears to be a constitutional vulnerability that you wish to address.
- d. I significantly changed the language proposed for s. 20.9275 (6) (intro.), to make it clearer, and throughout made minor technical changes. Also, note that I amended s. 20.9275 (2), stats., to make it subject to the newly created sub. (6).
- 2. I consulted Senior Attorney Robert Nelson concerning the "standing to enforce" language proposed for s. 20.9275 (8). We believe that, rather than an assertion of standing, what would best fulfill what appears to be your intent is a statement that authorizes a person to file a petition for a writ of mandamus or prohibition to enforce s. 20.9275, stats. The standing is automatically provided under this authority and it appears to be the most appropriate legal remedy for enforcement. It would be necessary, of course, for the person bringing the petition to fulfill the requirements for mandamus (the legal right to the action sought to be compelled, as provided by s. 20.9275 (8), is clear, specific, and free from substantial doubt), Mazurek v. Miller, 100 Wis. 2d 426, 430, citing Eisenberg v. ILHR Department, 59 Wis. 2d 98, 101 (1973). The definition of "person" in s. 990.01 (26), stats., which would govern this provision, is extremely broad, so it is unnecessary to specify, as proposed, that a legislator may file a petition.
- Section 20.9275 (6) in this redraft permits the provision of public funding to an organization that is affiliated with an organization that engages in abortion-related activities, under specified restrictions. This language is, according to Ms. Klaver, current Missouri law. Several of the specific restrictions proposed and drafted appear to exceed the limit specified in *Planned Parenthood of Mid-Missouri v. Dempsey*, 167 F.3d 458 (8th Cir. 1999), U.S. cert. den., 120 S. Ct. 501 (1999), however. The *Dempsey* court specified these restrictions as follows:

"To remain truly "independent" however, any affiliate that provides abortion services must not be directly or indirectly subsidized by a section 10.715 grantee.... No subsidy will exist if the affiliate that provides abortion services is separately incorporated, has separate facilities, and maintains adequate financial records to demonstrate that it receives no State family—planning funds." *Id.*, at 463.

In s. 20.9275 (6) (a), as proposed and drafted, the publicly funded organization and its affiliate are prohibited from occupying the same building and sharing, among other things, the same or a similar name; equipment or supplies; services; employees; and databases. Further, s. 20.9275 (6) (c) prohibits separation of program funds from other moneys by means of bookkeeping alone; the language is not specific as to what other methods must be employed to demonstrate that the financial independence exists. Dempsey required only separate incorporation and facilities and "adequate" financial records; the restrictions appear to go beyond those requirements and, with respect to s. 20.9275 (6) (c), are vague.

4. Please note that I included an initial applicability provision, to prevent any potential impairment of contract issue from being raised under article I, section 10, of the U.S. Constitution or article I, section 12, of the Wisconsin Constitution.

The proposed and drafted language repeals s. 20.9275 (3m), stats., which states that restrictions under current law under s. 20.9275 (2) and (3), stats., on the authorization of payment and the use of federal funds passing through the state treasury shall apply only to the extent that the application of the restriction does not result in the loss of any federal funds. Thus, the bill eliminates protection to the state if the restrictions under s. 20.9275, stats., result in a loss of federal funds.

This redraft eliminates the words "that is" from s. 20.9275 (2) (intro.), stats., and substitutes the word "including." Because the change, in effect, broadens the applicability of s. 20.9275 (2) (intro.), stats., to any federal funds, and because the definition of "program funds" under s. 20.9275 (1) (f), stats., encompasses funds specified under s. 20.9275 (2) (intro.), stats., have deleted the language "or any other public funds" as an amendment to \$2.209275 (3), stats. 2By these changes; an organization that receives public funds may not use the funds for an abortion-related activity. A direct conflict then results with respect to s. 20.927, stats., which permits use of public funds for performance of an abortion that is directly and medically necessary to save the life of the woman, in the case of sexual assault or incest (s. 20.927 (2) (a), stats.) or if the abortion is directly and medically necessary to prevent grave, long-lasting physical health damage to the woman (s. 20.927 (2) (b), stats.). To avoid this conflict, I have notwithstood those paragraphs in amending s. 20.9275 (2) (intro.) and (3), stats.

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Pris effect of the amendments to s. 20.9275 (2) (intro.) and (3) appears to exceed the federal restrictions on the provision of medical assistance under the Hyde Amendment, since no exception is made for abortions in the case of rape; therefore, the prohibitions would place the state out of compliance with federal Title XIX (medicaid) requirements; although potential loss to the state of federal medicaid money would not have occurred, under operation of s. 20.9275 (3m), stats., that provision, as noted above, is eliminated.

Secondly, as proposed, the language is in conflict with s. 20.927, stats., which permits use of public funds for performance of an abortion that is directly and medically necessary to save the life of the woman, in the case of sexual assault or incest (s. 20.927 (2) (a), stats.) or if the abortion is directly and medically necessary to prevent grave, long—lasting physical health damage to the woman (s. 20.927 (2) (b), stats.).

Lastly, the breadth of the prohibitions, especially with respect to counseling in favor of an abortion and referral for an abortion, may impinge on the doctor-patient relationship to a degree that violates the First Amendment to the U. S. Constitution and article I, section 3, of the Wisconsin Constitution. Restrictions on counseling or referrals for abortion that were attended placed on recipients of Title X funds were upheld in Rust v. Sullivan, 500 U.S. 173, 111 S. Ct. 1759 (1991). With respect to the First Amendment challenge, the court found that programs covered by the restrictions did not significantly impinge on the doctor-patient relationship because that relationship was "not sufficiently all-encompassing" given that the program "does not provide post-conception medical care." Rust, 500 U.S. at 200, 111 S. Ct. at 1776. By going further than the regulations at issue in Rust and extending restrictions on abortion counseling and referral to all activities of a physician who provides care under the affected funding, including the panoply of health care offered women under medical assistance, the prohibitions created in this draft may be more susceptible to a free speech challenge.

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sewices provided under s. 253.02, state.

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1625/3dn DAK:wlj:ch

May 7, 2001

To Representative Gundrum:

1. Section 20.9275 (6) in this redraft permits the provision of public funding to an organization that is affiliated with an organization that engages in abortion—related activities, under specified restrictions. This language is, according to Ms. Klaver, current Missouri law. Several of the specific restrictions proposed and drafted appear to exceed the limit specified in *Planned Parenthood of Mid–Missouri v. Dempsey*, 167 F.3d 458 (8th Cir. 1999), U.S. cert. den., 120 S. Ct. 501 (1999), however. The *Dempsey* court specified these restrictions as follows:

"To remain truly "independent" however, any affiliate that provides abortion services must not be directly or indirectly subsidized by a section 10.715 grantee.... No subsidy will exist if the affiliate that provides abortion services is separately incorporated, has separate facilities, and maintains adequate financial records to demonstrate that it receives no State family—planning funds." *Id.*, at 463.

In s. 20.9275 (6) (a), as proposed and drafted, the publicly funded organization and its affiliate are prohibited from occupying the same building and sharing, among other things, the same or a similar name; equipment or supplies; services; employees; and databases. Further, s. 20.9275 (6) (c) prohibits separation of program funds from other moneys by means of bookkeeping alone; the language is not specific as to what other methods must be employed to demonstrate that the financial independence exists. Dempsey required only separate incorporation and facilities and "adequate" financial records; the restrictions appear to go beyond those requirements and, with respect to s. 20.9275 (6) (c), are vague.

2. The proposed and drafted language repeals s. 20.9275 (3m), stats., which states that restrictions under current law under s. 20.9275 (2) and (3), stats., on the authorization of payment and the use of federal funds passing through the state treasury shall apply only to the extent that the application of the restriction does not result in the loss of any federal funds. Thus, the bill eliminates protection to the state if the restrictions under s. 20.9275, stats., result in a loss of federal funds. Further, this redraft eliminates the words "that is" from s. 20.9275 (2) (intro.), stats., and substitutes the word "including." Because the change, in effect, broadens the applicability of s. 20.9275 (2) (intro.), stats., to any federal funds, and because the definition of "program funds" under s. 20.9275 (1) (f), stats., encompasses funds specified under s. 20.9275 (2)

(intro.), stats., an organization that receives public funds may not use the funds for an abortion—related activity.

The effect of the amendments to s. 20.9275 (2) (intro.) and (3) appears to exceed the federal restrictions on the provision of medical assistance under the Hyde Amendment, since no exception is made for abortions in the case of rape; therefore, the prohibitions would place the state out of compliance with federal Title XIX (medicaid) requirements; although potential loss to the state of federal medicaid money would not have occurred, under operation of s. 20.9275 (3m), stats., that provision, as noted, is eliminated.

Secondly, as proposed, the language is in conflict with s. 20.927 (2), stats., which permits use of public funds for performance of an abortion that is directly and medically necessary to save the life of the woman, in the case of sexual assault or incest (s. 20.927 (2) (a), stats.) or if the abortion is directly and medically necessary to prevent grave, long—lasting physical health damage to the woman (s. 20.927 (2) (b), stats.).

Lastly, the breadth of the prohibitions, especially with respect to counseling in favor of an abortion and referral for an abortion, may imping on the doctor-patient relationship to a degree that violates the First Amendment to the U.S. Constitution and article I, section 3, of the Wisconsin Constitution. Restrictions on counseling or referrals for abortion that were at one time placed on recipients of Title X funds under the 1988 federal regulations were upheld in Rust v. Sullivan, 500 U.S. 173, 111 S. Ct. 1759 (1991). With respect to the First Amendment challenge, the court found that programs covered by the restrictions did not significantly impinge on the doctor-patient relationship because that relationship was "not sufficiently all-encompassing" given that the program "does not provide post-conception medical care." Rust, 500 U.S. at 200, 111 S. Ct. at 1776. By going further than the regulations at issue in Rust and extending restrictions on abortion counseling and referral to all activities of a physician who provides care under the affected funding, including the panoply of health care offered women under medical assistance and the services provided under s. 253.02, stats., the prohibitions created in this draft may be more susceptible to a free speech challenge.

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STATE OF WISCONSIN – **LEGISLATIVE REFERENCE BUREAU** – LEGAL SECTION (608–266–3561)

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2001 BILL

AN ACT to repeal 20.9275 (2m) (c), 20.9275 (3m), 253.02 (2m) (c), 253.07 (1) (a)

3. and 253.07 (1) (b) 3.; to renumber and amend 20.9275 (1) and 20.9275 (2)

(a) 2.; to amend 20.9275 (2) (intro.), 20.9275 (2m) (intro.), 20.9275 (3), 253.02

(2m) (intro.), 253.07 (1) (a) (intro.) and 253.07 (1) (b) (intro.); and to create

20.9275 (1g), 20.9275 (1r) (am), 20.9275 (1r) (em), 20.9275 (2) (a) 2. a., 20.9275

(2) (a) 2. b., 20.9275 (2) (a) 2. c., 20.9275 (2) (a) 2. d., 20.9275 (2) (a) 2. e., 20.9275

(2) (a) 2. f., 20.9275 (2) (a) 2. g., 20.9275 (2n), 20.9275 (6), 20.9275 (7) and

20.9275 (8) of the statutes; relating to: prohibiting an organization or affiliate of an organization that engages in abortion—related activities from receiving certain public funds, prohibiting an organization that receives certain public funds from using other public and private funds for abortion—related activities, specifying restrictions on affiliation between certain organizations, changing the types of information that may be provided by organizations that receive the

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funds, changing requirements related to the maternal and child health program and family planning services, and requiring audits.

Analysis by the Legislative Reference Bureau

Under current law, federal funds passing through the state treasury and state and local funds may not be paid as a grant, subsidy, or other funding that wholly or partially or directly or indirectly involves pregnancy programs, projects, or services and that is a grant, subsidy, or other funding under specific state programs pregnancy prevention and pregnancy services, (adolescent self-sufficiency and pregnancy prevention, adolescent choices, welfare and hygiene of maternity and infancy, family planning, pregnancy counseling, and outreach to low-income pregnant women and under federal maternal and child health services block grants), if the pregnancy program, project, or service using these federal, state, or local funds, using income derived from the funds, or using matching funds provides abortion services; promotes, encourages, or counsels in favor of abortion services; or makes abortion referrals either directly or through an intermediary in any instance other than when an abortion is directly and medically necessary to save the life of the pregnant woman. The restriction applies only to the extent that applying it does not result in the loss of any federal funds. An organization that violates the prohibition may not receive the funds for 24 months after the violation and must return all funds paid under the grant, subsidy, or other funding, and the grant, subsidy, or other funding is terminated. This law specifically does not prohibit the providing of nondirective information explaining prenatal care and delivery: infant care, foster care, or adoption; or pregnancy termination.

Also under current law, federal funds passing through the state treasury and state and local funds may not be paid for the performance of an abortion other than an abortion that is directly and medically necessary to save the life of the pregnant woman, in a case of sexual assault or incest, or if, due to a medical condition existing before the abortion, the physician determines that the abortion is directly and medically necessary to prevent grave, long—lasting, physical health damage to the pregnant woman.

This bill expands the prohibition on payment of public funds to an organization that engages in abortion—related activities, in the following ways:

- 1. The bill applies the prohibition to all public funds for, among other things, prenatal care, pregnancy services, and reproductive health care services that are related to pregnancy.
- 2. The bill prohibits payment to an organization that is affiliated with an organization that engages in abortion—related activities unless the organizations are physically and financially independent from each other. Specifically, the two organizations may not share the same or a similar name; medical or nonmedical facilities, equipment, or supplies; services; income, grants, donations, and other revenue; fund—raising activities; expenses; employees; employee wages or salaries; or databases. They also may not be located in the same building, must be separately

incorporated, and must maintain financial and database records that demonstrate that the affiliate receives no economic or marketing benefit from the funded organization.

3. The bill prohibits a publicly funded organization from transferring public funds to another organization or to an affiliate of the organization that provides abortion—related activities.

The bill also specifies prohibited abortion—related activities related to promoting, encouraging, or counseling in favor of abortion services, including acting to assist women to obtain abortions; acting to increase the availability or accessibility of abortion for family planning purposes; lobbying for passage of legislation to increase the availability of abortion; providing speakers to promote the use of abortion; paying dues to a group that advocates abortion; using legal action to make abortion available; and developing or disseminating materials advocating abortion.

The bill authorizes the filing of a petition for a writ of mandamus or prohibition with the circuit court of the county where a violation of the prohibitions is alleged to have occurred or is proposed to occur. The bill also requires the legislative audit bureau to conduct an audit of each organization receiving the public funds to determine if the organization or the state agency or local governmental unit has strictly complied with the requirements or prohibitions. If the publicly funded organization is an affiliate of an organization that engages in abortion—related activities, the audit must be conducted annually.

Lastly, the bill eliminates authorization, including authorization under the maternal and child health and family planning laws, to provide nondirective information about pregnancy termination and, instead, specifies that an organization that receives the funds is not prohibited from promoting, encouraging, or counseling in favor of or referring directly or through an intermediary for prenatal care and delivery and infant care, foster care, or adoption. The bill eliminates the provision that specifies that the prohibitions on the use of the funds applies only to the extent that applying it does not result in the loss of any federal funds.

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

- **SECTION 1.** 20.9275 (1) of the statutes is renumbered 20.9275 (1r), and 20.9275
- 2 (1r) (intro.), as renumbered, is amended to read:
- 3 20.9275 (1r) (intro.) In this section, except as otherwise specified:
- **SECTION 2.** 20.9275 (1g) of the statutes is created to read:

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- 20.9275 (1g) It is the intent of the legislature that this section shall further the profound and compelling state interest in all of the following:
- (a) To protect the life of an unborn child throughout pregnancy by favoring childbirth over abortion and implementing that value judgment through the allocation of public resources.
- (b) To ensure that the state, state agencies, and local governmental units do not lend their imprimatur to abortion—related activities.
- (c) To ensure that organizations that engage in abortion-related activities do not receive a direct or indirect economic or marketing benefit from public funds.
 - **SECTION 3.** 20.9275 (1r) (am) of the statutes is created to read:
- 20.9275 (1r) (am) "Family planning" means the process of establishing objectives for the number and spacing of one's children and selecting the means by which those objectives may be achieved, including a broad range of acceptable and effective methods and services to limit or enhance fertility, including contraceptive methods, including natural family planning and abstinence; the management of infertility, including adoption; and preconceptional counseling, education, and general reproductive health care, including diagnosis and treatment of infections that threaten reproductive capability. "Family planning" does not include pregnancy care, including obstetric or prenatal care.
 - **SECTION 4.** 20.9275 (1r) (em) of the statutes is created to read:
- 20.9275 (1r) (em) "Prenatal care" means medical services provided to a pregnant woman to promote maternal and fetal health.
 - **Section 5.** 20.9275 (2) (intro.) of the statutes is amended to read:
 - 20.9275 (2) (intro.) No Except as provided in sub. (2m) and notwithstanding s. 20.927 (2), no state agency or local governmental unit may authorize payment of

1	funds of this state, of any local governmental unit or, subject to sub. (3m), of federal
2	funds passing through the state treasury as a grant, subsidy, or other funding that
3	wholly or partially or directly or indirectly involves pregnancy programs, projects,
4	or services, that is including a grant, subsidy, or other funding under s. 46.93, 46.99,
5	46.995, <u>253.02 (2)</u> , 253.05, 253.07, 253.08, or 253.085 or 42 USC 701 to 710, if any of
6	the following applies:
7	SECTION 6. 20.9275 (2) (a) 2. of the statutes is renumbered 20.9275 (2) (a) 2.
8	(intro.) and amended to read:
9	20.9275 (2) (a) 2. (intro.) Promotes, encourages, or counsels in favor of abortion
10	services, including by doing any of the following:
11	SECTION 7. 20.9275 (2) (a) 2. a. of the statutes is created to read:
12	20.9275 (2) (a) 2. a. Acting to assist women to obtain abortions.
13	SECTION 8. 20.9275 (2) (a) 2. b. of the statutes is created to read:
14	20.9275 (2) (a) 2. b. Acting to increase the availability or accessibility of
15	abortion for family planning purposes.
16	SECTION 9. 20.9275 (2) (a) 2. c. of the statutes is created to read:
17	20.9275 (2) (a) 2. c. Lobbying for the passage of legislation to increase in any
18	way the availability of abortion as a method of family planning.
19	SECTION 10. 20.9275 (2) (a) 2. d. of the statutes is created to read:
20	20.9275 (2) (a) 2. d. Providing speakers to promote the use of abortion as a
21	method of family planning.
22	SECTION 11. 20.9275 (2) (a) 2. e. of the statutes is created to read:
23	20.9275 (2) (a) 2. e. Paying dues to a group that as a significant part of its
24	activities advocates abortion as a method of family planning.
25	Section 12. 20.9275 (2) (a) 2. f. of the statutes is created to read:

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1	20.9275 (2) (a) 2. f. Using legal action to make abortion available in any way
2	as a method of family planning.
3	SECTION 13. 20.9275 (2) (a) 2. g. of the statutes is created to read:
4	20.9275 (2) (a) 2. g. Developing or disseminating in any way materials,
5	including printed matter and audiovisual materials, advocating abortion as a
6	method of family planning.
7	SECTION 14. 20.9275 (2m) (intro.) of the statutes is amended to read:
8	20.9275 (2m) (intro.) Nothing in sub. (2) prohibits the providing of nondirective
9	information explaining promotion, encouragement, or counseling in favor of, or
10	referral either directly or through an intermediary for, any of the following:
, 11	SECTION 15. 20.9275 (2m) (c) of the statutes is repealed.
12	SECTION 16. 20.9275 (2n) of the statutes is created to read:
13	20.9275 (2n) Except as provided in sub. (6), none of the funds specified under
14	sub. (2) (intro.) may be paid to an organization or affiliate of an organization that
15	engages in an activity that is specified under sub. (2) (a) 1. to 3.
16	SECTION 17. 20.9275 (3) of the statutes is amended to read:
17	20.9275 (3) Subject to sub. (3m) Notwithstanding s. 20.927 (2), no organization
18	that receives funds specified under sub. (2) (intro.) may use program funds for an
19	activity that is specified under sub. (2) (a) 1. to 3. No organization that receives funds
20	specified under sub. (2) (intro.) may transfer any program funds or any other public
21	funds to an organization or affiliate of an organization that engages in an activity
22	that is specified under sub. (2) (a) 1. to 3.
23	SECTION 18. 20.9275 (3m) of the statutes is repealed.
24	SECTION 19. 20.9275 (6) of the statutes is created to read:

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20.9275 (6) Subsection (2n) does not apply to an organization that otherwise
is qualified to receive funding under sub. (2) and that is affiliated with an
organization that engages in an activity that is specified under sub. (2) (a) 1. to 3. if
the organizations are physically and financially independent from each other under
all of the following criteria:
(a) The organization that receives funds specified under sub. (2) (intro.) and its
independent affiliate that engages in an activity that is specified under sub. (2) (a)
1. to 3. are not located in the same building and do not share any of the following:
1. The same or a similar name.
2. Medical or nonmedical facilities, including treatment, consultation,
examination, and waiting rooms, and business offices.
3. Equipment or supplies, including computers, telephone systems,
telecommunications equipment, vehicles, office supplies, and medical supplies.
4. Services, including management, accounting, and payroll services days
equipment and facility maintenance.
5. Income, grants, donations of cash or property, in-kind gifts, the other
revenue.
6. Fund-raising activities.
7. Expenses.
8. Employees.
9. Employee wages or salaries.
10. Databases, including client lists.
(b) The organization that receives funds specified under sub. (2) (intro.) is
separately incorporated from its independent affiliate that engages in an activity
that is specified under sub. (2) (a) 1. to 3.

(c) The organization that receives funds specified under sub. (2) (intro.)
maintains financial records and database records that demonstrate that its
independent affiliate that engages in an activity that is specified under sub. (2) (a)
1. to 3. receives no direct or indirect economic or marketing benefit from the program
funds. Separation of program funds from other moneys by means of bookkeeping
alone is not sufficient to meet the requirement of this paragraph.

SECTION 20. 20.9275 (7) of the statutes is created to read:

20.9275 (7) At least once every 3 years, the legislative audit bureau shall conduct an audit of each organization that receives the funds specified under sub. (2) (intro.) and the state agency or local governmental unit that authorizes payment of the funds to the organization, to determine if the organization, state agency, or local governmental unit has strictly complied with this section. If the organization is an affiliate of an organization that engages in an activity that is specified under sub. (2) (a) 1. to 3., the legislative audit bureau shall conduct the audit at least annually.

Section 21. 20.9275 (8) of the statutes is created to read:

20.9275 (8) A person may file a petition for a writ of mandamus or prohibition with the circuit court for the county where a violation of this section is alleged to have occurred or is proposed to occur.

SECTION 22. 253.02 (2m) (intro.) of the statutes is amended to read:

253.02 (2m) (intro.) Nothing in this section authorizes the performance, promotion, encouragement, or counseling in favor of, or referral either directly or through an intermediary for, voluntary termination of pregnancy. Nothing in this section prohibits the providing of nondirective information explaining promotion, encouragement, or counseling in favor of, or referral either directly or through an intermediary for, any of the following:

Ĺ	•	SECTION 23.	253.02	(2m)	(c)	c) of the statutes is repealed

SECTION 24. 253.07 (1) (a) (intro.) of the statutes is amended to read:

253.07 (1) (a) (intro.) "Family planning" means voluntary action by individuals to prevent or aid conception. "Family planning" does not include the performance, promotion, encouragement, or counseling in favor of, or referral either directly or through an intermediary for, voluntary termination of pregnancy, but may include the providing of nondirective information explaining promotion, encouragement, or counseling in favor of, or referral either directly or through an intermediary for, any of the following:

SECTION 25. 253.07 (1) (a) 3. of the statutes is repealed.

SECTION 26. 253.07 (1) (b) (intro.) of the statutes is amended to read.

253.07 (1) (b) (intro.) "Family planning services" mean means counseling by trained personnel regarding family planning; distribution of information relating to family planning; and referral to licensed nurse practitioners within the scope of their practice, licensed physicians, or local health departments for consultation, examination, medical treatment, and prescriptions for the purpose of family planning. "Family planning" does not include the performance, promotion, encouragement, or counseling in favor of, or referral either directly or through an intermediary for, voluntary termination of pregnancy, but may include the providing of nondirective information explaining promotion, encouragement, or counseling in favor of, or referral either directly or through an intermediary for, any of the following:

SECTION 27. 253.07 (1) (b) 3. of the statutes is repealed.

SECTION 28. Initial applicability.

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(1) Publicly-funded organizations. The treatment of sections 20.9275 (1) (intro.), (am), and (em), (2) (intro.), (a) 2. and a. to g., (2m) (intro.) and (c), (2n), (3), (3m), and (6) to (8) of the statutes first applies to contracts on the day on which the contract expires or is extended, modified, or renewed, whichever first occurs and to employees who are affected by a collective bargaining agreement that contains provisions inconsistent with that treatment on the day on which the collective bargaining agreement expires or is extended, modified, or renewed, whichever first occurs.

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(END)



State Affiliate of the National Right to Life Committee, Inc., Washington, DC 36004-1193

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Time Sent:	a.m. / p.m.
MESSAGE:	Rep. Gundram wants one more
	Change to LRB-1625/4. See
	attached language. He needs
	this by Jane 14 in order to
	Meet the deadling set by the
	Assembly Republican Caucus for
	budget items. I will call to
	Confirm,

Help make Life Without Limits a reality for future generations
Please remember Wisconsin Right to 1 ife in your will. living trust or life insurance

CC: Rep. Gundrum (fax: 608-282-3684)

1	20.9275 (2) (a) 2. f. Using legal action to make abortion available in any way
· 2	as a method of family planning.
3	SECTION 13. 20.9275 (2) (a) 2. g. of the statutes is created to read:
4	20.9275 (2) (a) 2. g. Developing or disseminating in any way materials,
5	including printed matter and audiovisual materials, advocating abortion as a
6	method of family planning.
7	SECTION 14. 20.9275 (2m) (intro.) of the statutes is amended to read:
8	20.9275 (2m) (intro.) Nothing in sub. (2) prohibits the providing of nondirective
9	information explaining promotion, encouragement, or counseling in favor of, or
10	referral either directly or through an intermediary for, any of the following:
11	SECTION 15. 20.9275 (2m) (c) of the statutes is repealed.
12	SECTION 16. 20.9275 (2n) of the statutes is created to read:
13	20.9275 (2n) Except as provided in sub. (6), none of the funds specified under
14	sub. (2) (intro.) may be paid to an organization or affiliate of an organization that
15	engages in an activity that is specified under sub. (2) (a) 1. to 3
16	SECTION 17. 20.9275 (3) of the statutes is amended to read:
17	20.9275 (3) Subject to sub. (3m) Notwithstanding s. 20.927 (2), no organization
18	that receives funds specified under sub. (2) (intro.) may use program funds for an
19	activity that is specified under sub. (2) (a) 1. to 3. No organization that receives funds
20	specified under sub. (2) (intro.) may transfer any program funds or any other public
21	funds to an organization or affiliate of an organization that engages in an activity
22	that is specified under sub. (2) (a) 1, to 3.
23	SECTION 18. 20.9275 (3m) of the statutes is repealed.
24	SECTION 19. 20.9275 (6) of the statutes is created to read:
	or receives funds from any source that requires, as a condition for receipt of the funds, that the organization performany of the activities specified in par. (a) 1. to 3.

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2001 BILL

AN ACT to repeat 20.9275 (2m) (c), 20.9275 (3m), 253.02 (2m) (c), 253.07 (1) (a) 3. and 253.07 (1) (b) 3.; to renumber and amend 20.9275 (1) and 20.9275 (2) (a) 2.; to amend 20.9275 (2) (intro.), 20.9275 (2m) (intro.), 20.9275 (3), 253.02 (2m) (intro.), 253.07 (1) (a) (intro.) and 253.07 (1) (b) (intro.); and to create 20.9275 (1g), 20.9275 (1r) (am), 20.9275 (1r) (em), 20.9275 (2) (a) 2. a., 20.9275 (2) (a) 2. b., 20.9275 (2) (a) 2. c., 20.9275 (2) (a) 2. d., 20.9275 (2) (a) 2. e., 20.9275 (2) (a) 2. f., 20.9275 (2) (a) 2. g., 20.9275 (2n), 20.9275 (6), 20.9275 (7) and 20.9275 (8) of the statutes; relating to: prohibiting an organization or affiliate of an organization that engages in abortion—related activities from receiving certain public funds, prohibiting an organization that receives certain public funds from using other public and private funds for abortion—related activities, specifying restrictions on affiliation between certain organizations, changing the types of information that may be provided by organizations that receive the

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funds, changing requirements related to the maternal and child health

program and family planning services, and requiring audits.

Analysis by the Legislative Reference Bureau

Under current law, federal funds passing through the state treasury and state and local funds may not be paid as a grant, subsidy, or other funding that wholly or partially or directly or indirectly involves pregnancy programs, projects, or services and that is a grant, subsidy, or other funding under specific state programs pregnancy services. pregnancy prevention and self-sufficiency and pregnancy prevention, adolescent choices, welfare and hygiene of maternity and infancy, family planning, pregnancy counseling, and outreach to low-income pregnant women and under federal maternal and child health services block grants), if the pregnancy program, project, or service using these federal, state, or local funds, using income derived from the funds, or using matching funds provides abortion services; promotes, encourages, or counsels in favor of abortion services; or makes abortion referrals either directly or through an intermediary in any instance other than when an abortion is directly and medically necessary to save the life of the pregnant woman. The restriction applies only to the extent that applying it does not result in the loss of any federal funds. An organization that violates the prohibition may not receive the funds for 24 months after the violation and must return all funds paid under the grant, subsidy, or other funding, and the grant, subsidy, or other funding is terminated. This law specifically does not prohibit the providing of nondirective information explaining prenatal care and delivery; infant care, foster care, or adoption; or pregnancy termination.

Also under current law, federal funds passing through the state treasury and state and local funds may not be paid for the performance of an abortion other than an abortion that is directly and medically necessary to save the life of the pregnant woman, in a case of sexual assault or incest, or if, due to a medical condition existing before the abortion, the physician determines that the abortion is directly and medically necessary to prevent grave, long—lasting, physical health damage to the pregnant woman.

This bill expands the prohibition on payment of public funds to an organization that engages in abortion—related activities, in the following ways:

1. The bill applies the prohibition to all public funds for, among other things, prenatal care, pregnancy services, and reproductive health care services that are related to pregnancy.

2. The bill prohibits payment to an organization that is affiliated with an organization that engages in abortion-related activities unless the organizations are physically and financially independent from each other. Specifically, the two organizations may not share the same or a similar name; medical or nonmedical facilities, equipment, or supplies; services; income, grants, donations, and other revenue; fund-raising activities; expenses; employees; employee wages or salaries; or databases. They also may not be located in the same building, must be separately

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on that receives fund from any source that requires, for receipt of the funds, that the affiliate engage in abortion-negated activities

incorporated, and must maintain financial and database records that demonstrate that the affiliate receives no economic or marketing benefit from the funded organization.

3. The bill prohibits a publicly funded organization from transferring public funds to another organization or to an affiliate of the organization that provides

abortion-related activities.

The bill also specifies prohibited abortion—related activities related to promoting, encouraging, or counseling in favor of abortion services, including acting to assist women to obtain abortions; acting to increase the availability or accessibility of abortion for family planning purposes; lobbying for passage of legislation to increase the availability of abortion; providing speakers to promote the use of abortion; paying dues to a group that advocates abortion; using legal action to make abortion available; and developing or disseminating materials advocating abortion.

The bill authorizes the filing of a petition for a writ of mandamus or prohibition with the circuit court of the county where a violation of the prohibitions is alleged to have occurred or is proposed to occur. The bill also requires the legislative audit bureau to conduct an audit of each organization receiving the public funds to determine if the organization or the state agency or local governmental unit has strictly complied with the requirements or prohibitions. If the publicly funded organization is an affiliate of an organization that engages in abortion—related activities, the audit must be conducted annually.

Lastly, the bill eliminates authorization, including authorization under the maternal and child health and family planning laws, to provide nondirective information about pregnancy termination and, instead, specifies that an organization that receives the funds is not prohibited from promoting, encouraging, or counseling in favor of or referring directly or through an intermediary for prenatal care and delivery and infant care, foster care, or adoption. The bill eliminates the provision that specifies that the prohibitions on the use of the funds applies only to the extent that applying does not result in the loss of any federal funds.

For further information see the **state** and **local** fiscal estimate, which will be printed as an appendix to this bill.

(Then

apply

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

Section 1. 20.9275 (1) of the statutes is renumbered 20.9275 (1r), and 20.9275

(1r) (intro.), as renumbered, is amended to read:

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- 3 20.9275 (1r) (intro.) In this section, except as otherwise specified:
 - SECTION 2. 20.9275 (1g) of the statutes is created to read:

•
20.9275 (1g) It is the intent of the legislature that this section shall further the
profound and compelling state interest in all of the following:
(a) To protect the life of an unborn child throughout pregnancy by favoring
childbirth over abortion and implementing that value judgment through the
allocation of public resources.
(b) To ensure that the state, state agencies, and local governmental units do not
lend their imprimatur to abortion-related activities.
(c) To ensure that organizations that engage in abortion-related activities do
not receive a direct or indirect economic or marketing benefit from public funds.
Section 3. 20.9275 (1r) (am) of the statutes is created to read:
20.9275 (1r) (am) "Family planning" means the process of establishing
objectives for the number and spacing of one's children and selecting the means by
which those objectives may be achieved, including a broad range of acceptable and
effective methods and services to limit or enhance fertility, including contraceptive
methods, including natural family planning and abstinence; the management of
infertility, including adoption; and preconceptional counseling, education, and
general reproductive health care, including diagnosis and treatment of infections
that threaten reproductive capability. "Family planning" does not include pregnancy
care, including obstetric or prenatal care.
Section 4. 20.9275 (1r) (em) of the statutes is created to read:
20.9275 (1r) (em) "Prenatal care" means medical services provided to a
pregnant woman to promote maternal and fetal health.
SECTION 5. 20.9275 (2) (intro.) of the statutes is amended to read:
20.9275 (2) (intro.) No Except as provided in sub. (2m) and notwithstanding

s. 20.927 (2), no state agency or local governmental unit may authorize payment of

1	funds of this state, of any local governmental unit or, subject to sub. (3m), of federal
2	funds passing through the state treasury as a grant, subsidy, or other funding that
3	wholly or partially or directly or indirectly involves pregnancy programs, projects,
4	or services, that is including a grant, subsidy, or other funding under s. 46.93, 46.99,
5	46.995, <u>253.02 (2)</u> , <u>253.05</u> , <u>253.07</u> , <u>253.08</u> , or <u>253.085</u> or <u>42 USC 701</u> to 710, if any of
6	the following applies:
7	Section 6. 20.9275 (2) (a) 2. of the statutes is renumbered 20.9275 (2) (a) 2.
8	(intro.) and amended to read:
9	20.9275 (2) (a) 2. (intro.) Promotes, encourages, or counsels in favor of abortion
10	services, including by doing any of the following:
11	SECTION 7. 20.9275 (2) (a) 2. a. of the statutes is created to read:
12	20.9275 (2) (a) 2. a. Acting to assist women to obtain abortions.
13	Section 8. 20.9275 (2) (a) 2. b. of the statutes is created to read:
14	20.9275 (2) (a) 2. b. Acting to increase the availability or accessibility of
15	abortion for family planning purposes.
16	SECTION 9. 20.9275 (2) (a) 2. c. of the statutes is created to read:
17	20.9275 (2) (a) 2. c. Lobbying for the passage of legislation to increase in any
18	way the availability of abortion as a method of family planning.
19	SECTION 10. 20.9275 (2) (a) 2. d. of the statutes is created to read:
20	20.9275 (2) (a) 2. d. Providing speakers to promote the use of abortion as a
21	method of family planning.
22	SECTION 11. 20.9275 (2) (a) 2. e. of the statutes is created to read:
23	20.9275 (2) (a) 2. e. Paying dues to a group that as a significant part of its
24	activities advocates abortion as a method of family planning.
25	SECTION 12. 20.9275 (2) (a) 2. f. of the statutes is created to read:

1	20.9275 (2) (a) 2. f. Using legal action to make abortion available in any way
2	as a method of family planning.
3	SECTION 13. 20.9275 (2) (a) 2. g. of the statutes is created to read:
4	20.9275 (2) (a) 2. g. Developing or disseminating in any way materials,
5	including printed matter and audiovisual materials, advocating abortion as a
6	method of family planning.
7	SECTION 14. 20.9275 (2m) (intro.) of the statutes is amended to read:
8	20.9275 (2m) (intro.) Nothing in sub. (2) prohibits the providing of nondirective
9	information explaining promotion, encouragement, or counseling in favor of, or
10	referral either directly or through an intermediary for, any of the following:
11	SECTION 15. 20.9275 (2m) (c) of the statutes is repealed.
12	SECTION 16. 20.9275 (2n) of the statutes is created to read:
13	20.9275 (2n) Except as provided in sub. (6), none of the funds specified under
14	sub. (2) (intro.) may be paid to an organization or affiliate of an organization that does any of the following: # (a)
15/	engages in an activity that is specified under sub. (2) (a) 1. to 3.
16	SECTION 17. 20.9275 (3) of the statutes is amended to read:
17	20.9275 (3) Subject to sub. (3m) Notwithstanding s. 20.927 (2), no organization
18	that receives funds specified under sub. (2) (intro.) may use program funds for an
19	activity that is specified under sub. (2) (a) 1. to 3. No organization that receives funds
20	specified under sub. (2) (intro.) may transfer any program funds or any other public
21)	funds to an organization or affiliate of an organization Walledgages in awagings
22	that is specified finder sub Perfora 1996 to which subo (2n) (a) or (b)
23	SECTION 18. 20.9275 (3m) of the statutes is repealed.
24	SECTION 19. 20.9275 (6) of the statutes is created to read:

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to which subo(2n) (a) on(b)

SECTION 19

20.9275 (6) Subsection (2n) does not apply to an organization that otherwise 1 is qualified to receive funding under sub. (2) and that is affiliated with an 2 organization that eneages in an activity that is specified under sub. (2) (a) 1/16 31) if 3 the organizations are physically and financially independent from each other under 4 all of the following criteria: 5 (a) The organization that receives funds specified under sub. (2) (intro.) and its 6 independent affiliate that engages in an activity that is specified andersub (2) (2) **Rea are not located in the same building and do not share any of the following: 1. The same or a similar name. 9 Medical or nonmedical facilities, including treatment, consultation, 2. 10 examination, or waiting rooms or business offices. 11 Equipment or supplies, including computers, telephone systems, 12 3. telecommunications equipment, vehicles, office supplies, or medical supplies. 13 Services, including management, accounting, or payroll services or 14 equipment or facility maintenance. 15 5. Income, grants, donations of cash or property, in–kind gifts, or other revenue. 16 17 6. Fund-raising activities. 18 7. Expenses. 8. Employees. 19 9. Employee wages or salaries. 20 10. Databases, including client lists. 21 (b) The organization that receives funds specified under sub. (2) (intro.) is 22

separately incorporated from its independent affiliate that engages in an activity

that is specified under sab. (2) (a) 1.200

(13)

to which sub. (2 n) (a) or (b)
applies

(c) The organization that receives funds specified under sub. (2) (intro.) maintains financial records and database records that demonstrate that its independent affiliate the requirement of this specified under sub. (2) (a) 12/13, receives no direct or indirect economic or marketing benefit from the program funds. Separation of program funds from other moneys by means of bookkeeping alone is not sufficient to meet the requirement of this paragraph.

SECTION 20. 20.9275 (7) of the statutes is created to read:

20.9275 (7) At least once every 3 years, the legislative audit bureau shall conduct an audit of each organization that receives the funds specified under sub. (2) (intro.) and the state agency or local governmental unit that authorizes payment of the funds to the organization, to determine if the organization, state agency, or local governmental unit has strictly complied with this section. If the organization is an affiliate of an organization that engages in a activity that is specified under sub. (2) (a) That the legislative audit bureau shall conduct the audit at least annually.

Section 21. 20.9275 (8) of the statutes is created to read:

20.9275 (8) A person may file a petition for a writ of mandamus or prohibition with the circuit court for the county where a violation of this section is alleged to have occurred or is proposed to occur.

SECTION 22. 253.02 (2m) (intro.) of the statutes is amended to read:

253.02 (2m) (intro.) Nothing in this section authorizes the performance, promotion, encouragement, or counseling in favor of, or referral either directly or through an intermediary for, voluntary termination of pregnancy. Nothing in this section prohibits the providing of nondirective information explaining promotion, encouragement, or counseling in favor of, or referral either directly or through an intermediary for, any of the following:

1 SECTION	23. 253.02	(2m) (c) of t	he statutes is re	pealed.
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SECTION 24. 253.07 (1) (a) (intro.) of the statutes is amended to read:

253.07 (1) (a) (intro.) "Family planning" means voluntary action by individuals to prevent or aid conception. "Family planning" does not include the performance, promotion, encouragement, or counseling in favor of, or referral either directly or through an intermediary for, voluntary termination of pregnancy, but may include the providing of nondirective information explaining promotion, encouragement, or counseling in favor of, or referral either directly or through an intermediary for, any of the following:

SECTION 25. 253.07 (1) (a) 3. of the statutes is repealed.

SECTION 26. 253.07 (1) (b) (intro.) of the statutes is amended to read:

253.07 (1) (b) (intro.) "Family planning services" mean means counseling by trained personnel regarding family planning; distribution of information relating to family planning; and referral to licensed nurse practitioners within the scope of their practice, licensed physicians, or local health departments for consultation, examination, medical treatment, and prescriptions for the purpose of family planning. "Family planning" does not include the performance, promotion, encouragement, or counseling in favor of, or referral either directly or through an intermediary for, voluntary termination of pregnancy, but may include the providing of nondirective information explaining promotion, encouragement, or counseling in favor of, or referral either directly or through an intermediary for, any of the following:

Section 27. 253.07 (1) (b) 3. of the statutes is repealed.

SECTION 28. Initial applicability.

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(1) Publicly-funded organizations. The treatment of sections 20.9275 (1) (intro.), (am), and (em), (2) (intro.), (a) 2. and a. to g., (2m) (intro.) and (c), (2n), (3), (3m), and (6) to (8) of the statutes first applies to contracts on the day on which the contract expires or is extended, modified, or renewed, whichever first occurs and to employees who are affected by a collective bargaining agreement that contains provisions inconsistent with that treatment on the day on which the collective bargaining agreement expires or is extended, modified, or renewed, whichever first occurs.

(END)

INSERT 6-15

STATE OF WISCONSIN – **LEGISLATIVE REFERENCE BUREAU** – LEGAL SECTION (608–266–3561)

9 (b) Received funds from any source that
$lue{lue}$
requires, as a condition for receipt of the funds,
that the organization or affiliate perform any of the sub. (2)
Sub. (2)
activities specified in past/(a) 1. to 30
<u> </u>

Emery, Lynn

From: Sent:

Churchill, Jolene Wednesday, August 29, 2001 11:23 AM

To: Subject:

Emery, Lynn

Please send Rep. Gundrum's office the bill jacket for LRB 1625/5. 19-North - Thanks!