#### Bill

Received: 11/15/2001			Received By: malaigm					
Wanted: As time permits			Identical to LRB:					
For: Joseph Leibham (608) 266-0656					By/Representing: Patrick Vender Sanden			
This file	may be shown	to any legislate	or: NO		Drafter: malaigm			
May Contact:				Addl. Drafters:				
Subject		n - miscellane - abortion	ous		Extra Copies:			
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Instruc	tions:		<u> </u>					
Redraft	ASA 1 to 1999	AB 312						
Draftin	g History:			<u> </u>			·	
<u>Vers</u>	Drafted	Reviewed	Typed	Proofed	Submitted	Jacketed	Required	
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/1			pgreensl 12/20/200	1	lrb_docadmin 12/20/2001		S&L	
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01/23/2002 10:26:36 AM Page 2

FE Sent For:

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# Bill

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Receive	d: <b>11/15/2001</b>				Received By: ma	laigm	
Wanted: As time permits  For: Joseph Leibham (608) 266-0656				Identical to LRB.			
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Bill

Received: 11/15/2001

Received By: malaigm

Wanted: As time permits

Identical to LRB:

For: Joseph Leibham (608) 266-0656

By/Representing: Patrick Vender Sanden

This file may be shown to any legislator: NO

Drafter: malaigm

May Contact:

Addl. Drafters:

Subject:

Children - miscellaneous

Extra Copies:

Health - abortion

Submit via email: NO

Pre Topic:

No specific pre topic given

Topic:

Parental consent for a minor's abortion

**Instructions:** 

Redraft ASA 1 to 1999 AB 312

**Drafting History:** 

Vers.

FE Sent For:

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DNOTE

QLRB-4269

GMM: rsdhinh

Use the appropriate components and routines developed for bills.

AN ACT... [generate catalog] to repeal ...; to renumber ...; to consolidate and renumber ...; to renumber and amend ...; to consolidate, renumber and amend ...; to amend ...; to repeal and recreate ...; and to create ... of the statutes; relating to:

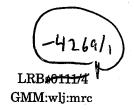
[Note: See section 4.02 (2) (bit), Drafting Manual, for specific order of standard phrases.]

#### Analysis by the Legislative Reference Bureau

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION #.

#### 1999 - 2000 LEGISLATURE



# TO 1999 ASSEMBLY BILL 312

October 1, 1999 – Offered by Representative KEDZIE.

Generate

AN ACT to repeal 48.375 (2) (b), 48.375 (2) (em), 48.375 (4) (b) 1m. and 48.375 (7) 1 (bm); to renumber and amend 48.375 (4) (a) 1.; to amend 46.24, 48.23 (1) 2 3 (cm), 48.257 (1) (h), 48.257 (4), 48.27 (9), 48.273 (4) (b), 48.375 (2) (c), 48.375 (4) (b) 1., 48.375 (4) (b) 3., 48.375 (6), 48.375 (7) (a) (intro.), 48.375 (7) (a) 4., 48.375 4 (7) (b) (intro.), 48.375 (7) (d), 48.375 (7) (f), 69.186 (1) (j), 809.105 (2), 809.105 5 6 (3) (a), 809.105 (3) (d), 809.105 (5), 809.105 (8), 809.105 (8m), 809.105 (9), 809.105 (10), 809.105 (11) (a) (intro.), 809.105 (11) (a) 3., 809.105 (11) (cm), 7 809.105 (11) (d), 809.105 (11) (e), 809.105 (13) and 895.037 (3) (a); and to create 8 48.375 (2) (fm), 48.375 (4) (a) 1. a., 48.375 (4) (a) 1. b. and 48.375 (4) (a) 1. c. of 9 the statutes; relating to: the requirement that an unemancipated minor 10 obtain parental or other consent or a judicial waiver of that consent 11 12 requirement before she may have an abortion.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

[Iner+A]

· <sub>1</sub>	SECTION 1. 46.24 of the statutes is amended to read:
	<b>\</b>
2	46.24 Assistance to minors concerning parental consent for abortion.
3	If a minor who is contemplating an abortion requests assistance from a county
4	department under s. 46.215, 46.22 or 46.23 in seeking the consent of the minor's
(5)	parent, guardian or legal custodian, or in seeking the consent of an adult family
6	member, as defined in s. 48.375 (2) (b), for the contemplated abortion or in seeking
7	a waiver from the circuit court, the county department shall provide assistance,
8	including, if so requested, accompanying the minor as appropriate.
9	SECTION 2. 48.23 (1) (cm) of the statutes is amended to read:
10	48.23 (1) (cm) Any minor who is subject to the jurisdiction of the circuit court
11	under s. 48.16 and who is required to appear in court shall be represented by counsel.
12	SECTION 3. 48.257 (1) (h) of the statutes is amended to read:
13	48.257 (1) (h) If the minor is not represented by counsel, the place where and
14	the manner in which the minor wishes to be notified of proceedings under s. 48.375
15	(7) until appointment of counsel under s. 48.375 (7) (a) 1. If the petition is filed by
16	a member of the clergy on behalf of the minor, the place where and manner in which
17	the member of the clergy wishes to be notified of proceedings under s. 48.375 (7).
18	SECTION 4. 48.257 (4) of the statutes is amended to read:
19	48.257 (4) The clerk of circuit court shall give a copy of the petition to the minor
20	or to the member of the clergy who files a petition on behalf of the minor, if any.
21	SECTION 5. 48.27 (9) of the statutes is amended to read:
22	48.27 (9) Subsections (1) to (8) do not apply in any proceeding under s. 48.375
23	(7). For proceedings under s. 48.375 (7), the circuit court shall provide notice only
24	to the minor, her counselif any, the member of the clergy who filed the petition on
25	behalf of the minor, if any, and her guardian ad litem, if any. The notice shall contain

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the title and case number of the proceeding, and the nature, location, date and time of the hearing or other proceeding. Notice to the minor or to the member of the clergy, if any, shall be provided as requested under s. 48.257 (1) (h) and, after appointment of the minor's counsel, if any, by her counsel.

**Section 6.** 48.273 (4) (b) of the statutes is amended to read:

48.273 (4) (b) Personal service is required for notice of all proceedings under s. 48.375 (7), except that, if the minor is not represented by counsel, notice to the minor shall be in the manner and at the place designated by the minor in the petition under s. 48.257 (1) until appointment of the minor's counsel, if any, under s. 48.375 (7) (a) 1. Notice shall be served immediately for any proceeding under s. 48.375 (7) unless the minor waives the immediate notice. If the minor waives the immediate notice, the notice shall be served at least 24 hours before the time of the hearing under s. 48.375 (7) (b) or any other proceeding under s. 48.375 (7). A minor may, in acknowledging receipt of service of the notice, sign the name "Jane Doe" in lieu of providing the minor's full signature.

SECTION 7. 48.375 (2) (b) of the statutes is repealed.

SECTION 8. 48.375 (2) (c) of the statutes is amended to read:

48.375 (2) (c) "Counselor" means a physician including a physician specializing in psychiatry, a licensed psychologist, as defined in s. 455.01 (4), or an ordained member of the clergy, as defined in s. 765.002 (1). "Counselor" does not include any person who is employed by or otherwise affiliated with a reproductive health care facility, a family planning clinic or a family planning agency; any person affiliated with the performance of abortions, except abortions performed to save the life of the mother; or any person who may profit from giving advice to seek an abortion.

SECTION 9. 48.375 (2) (em) of the statutes is repealed.

1	SECTION 10. 48.375 (2) (fm) of the statutes is created to read:
2	48.375 (2) (fm) "Parent who has legal custody of the minor" means a parent who
3	has the right and responsibility to make major decisions concerning the minor,
4	whether that right and responsibility are derived from common law, statute or court
5	order.
6	<b>SECTION 11.</b> 48.375 (4) (a) 1. of the statutes is renumbered 48.375 (4) (a) 1.
7	(intro.) and amended to read:
8	48.375 (4) (a) 1. (intro.) The person or the person's agent has, either directly
9	or through a referring physician or his or her agent, received and made part of the
<b>L</b> O	minor's medical record, under the requirements of s. 253.10, the voluntary and
11	informed written consent of the minor and the voluntary and informed written
12	consent of one of her the minor's parents; who has legal custody of the minor or of the
13	minor's guardian or legal custodian, if one has been appointed; or of an adult family
<b>L</b> 4	member of the minor; or of one of the minor's foster parents or treatment foster
15	parents, if the minor has been placed in a foster home or treatment foster home and
16	the minor's parent has signed a waiver granting the department, a county
17	department, the foster parent or the treatment foster parent the authority to consent
(8)	to medical services or treatment on behalf of the minor. All of the following shall
9	govern the provision of consent under this subdivision by the parent, guardian or
20	legal custodian of a minor:
21	SECTION 12. 48.375 (4) (a) 1. a. of the statutes is created to read:
2	48.375 (4) (a) 1. a. The parent, guardian or legal custodian shall sign and
23	acknowledge the consent document before a notary public, who shall determine,
24	either from personal knowledge or from satisfactory evidence consisting of one or
25	more forms of identification, that the person appearing before the notary public and

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making the acknowledgment is the person whose signature is on the consent document. The parent, guardian or legal custodian shall also verify upon oath or affirmation before the notary public that he or she is the parent, guardian or legal custodian of the minor, and the notary public shall determine, either from personal knowledge or from satisfactory evidence consisting of one or more forms of identification, that the person appearing before the notary public and making the verification is the person whose true signature is on the statement verified. The person signing the consent document and verification upon oath or affirmation shall provide the consent document and verification to the person who intends to perform or induce the abortion or the person's agent, who shall place the consent document and verification in the minor's medical record.

SECTION 13. 48.375 (4) (a) 1. b. of the statutes is created to read:

48.375 (4) (a) 1. b. For purposes of subd. 1. a., a form of identification constitutes satisfactory evidence of a person's identity if it contains the name, address, signature and photograph of the person identified and if it has been issued by a federal, state, local, or foreign governmental agency. Forms of identification that constitute satisfactory evidence of a person's identity, when they contain the name, address, signature and photograph of the person identified, include a valid operator's license issued under ch. 343 or under the laws of any other state, an identification card issued under s. 343.50, a military identification card, a valid passport, an alien registration card or any other identification document issued by a federal, state, local or foreign governmental agency.

SECTION 14. 48.375 (4) (a) 1. c. of the statutes is created to read:

48.375 (4) (a) 1. c. A notary public who takes an acknowledgement and a verification upon oath or affirmation under subd. 1. a. shall keep confidential any

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information acquired in taking the acknowledgement and verification. Any person
who under oath or affirmation makes a statement under subd. 1. a. that the person
does not believe is true is subject to prosecution for a violation of s. 946.32.

SECTION 15. 48.375 (4) (b) 1. of the statutes is amended to read:

48.375 (4) (b) 1. The person who intends to perform or induce the abortion believes, to the best of his or her medical judgment based on the facts of the case before him or her, that a A medical emergency, as defined in s. 253.10 (2) (d), exists that complicates the pregnancy so as to require an immediate abortion.

SECTION 16. 48.375 (4) (b) 1m. of the statutes is repealed.

SECTION 17. 48.375 (4) (b) 3. of the statutes is amended to read:

48.375 (4) (b) 3. The minor provides the person who intends to perform or induce the abortion with a written statement, signed and dated by the minor, that a parent who has legal custody of the minor, or the minor's guardian or legal custodian, if one has been appointed, or an adult family member of the minor, or a foster parent or treatment foster parent, if the minor has been placed in a foster home or treatment foster home and the minor's parent has signed a waiver granting the department, a county department, the foster parent or the treatment foster parent the authority to consent to medical services or treatment on behalf of the minor, has inflicted abuse on the minor. The person who intends to perform or induce the abortion shall place the statement in the minor's medical record. The person who intends to perform or induce the abortion shall report the abuse as required under s. 48.981 (2).

SECTION 18. 48.375 (6) of the statutes is amended to read:

48.375 (6) RIGHT TO PETITION COURT FOR WAIVER. Any pregnant minor who is seeking an abortion in this state, and any member of the clergy on the minor's behalf,

1	may file a petition specified under s. 48.257 with any court for a waiver of the
2	parental consent requirement under sub. (4) (a) 1.
3	SECTION 19. 48.375 (7) (a) (intro.) of the statutes is amended to read:
4	48.375 (7) (a) Receipt of petition; initial appearance. (intro.) On the data that
ల్	a petition under s. 48.257 is filed, on if it is impossible to do so on that day, on the next
6	calendar day, the court shall hold an initial appearance in chambers at which the
7	minor or the member of the clergy who filed the petition on behalf of the minor, if any,
8	is present and shall do all of the following:
9	SECTION 20. 48.375 (7) (a) 4. of the statutes is amended to read:
<b>©</b>	48.375 (7) (a) 4. Notify the minor, the minor's counsels if any, the member of the
11	elergy who filed the petition on behalf of the minor, if any, and the minor's guardian
12	ad litem, if any, of the time, date and place of the hearing.
13	SECTION 21. 48.375 (7) (b) (intro.) of the statutes is amended to read:
14	48.375 (7) (b) Hearing; evidence. (intro.) The court shall hold a confidential
15	hearing on a the petition that is filed by a minor. The hearing shall be held in
16	chambers, unless a public fact-finding hearing is demanded by the minor through
17	her counsel. At the hearing, the court shall consider the report of the guardian ad
18	litem, if any, and hear evidence relating to all of the following:
19	SECTION 22. 48.375 (7) (bm) of the statutes is repealed.
20	SECTION 23. 48.375 (7) (d) of the statutes is amended to read:
21	48.375 (7) (d) Time limit.)1. The court shall make the determination under par.
22	(c) and issue an order within 3 calendar days after the initial appearance unless the
23	minor and her counsel, or the member of the clergy who filed the petition on behalf
24	of the minor, if any, consent to an extension of the time period. The order shall be
25	effective immediately. The court shall prepare and file with the clerk of court

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findings of fact, conclusions of law and a final order granting or denying the petition within 24 hours after making the determination and order. If the court grants the petition, the court shall immediately so notify the minor by personal service on her counsel, or the member of the clergy who filed the petition on behalf of the minor, if any, of a certified copy of the court's order granting the petition. If the court denies the petition, the court shall immediately so notify the minor by personal service on her counsel, or the member of the clergy who filed the petition on behalf of the minor, if any, of a copy of the court's order denying the petition and shall also notify the minor by her counsel, or the member of the clergy who filed the petition on behalf of the

minor, if any, that she has a right to initiate an appeal under s. 809.105.

THE 48.375 (7) (2) \$ [m., as affected by 2001 Wiscons Act 16, is a mender 48.375 (2) am. Except as provided under s. 48.315 (1) (b), (c) and (f), if the court fails to -Act 16, is amended to read. comply with the time limits specified under subd. 1. without the prior consent of the minor and the minor's counsel, if any, or the member of the clergy who filed the petition on behalf of the minor, if any, the minor and the minor's counsel, if any, or the member of the clergy, if any, shall select a temporary reserve judge, as defined in s. 753.075 (1) (b), to make the determination under par. (c) and issue an order granting or denying the petition and the chief judge of the judicial administrative district in which the court is located shall assign the temporary reserve judge selected by the minor and the minor's counsel, if any, or the member of the clergy, if any, to make the determination and issue the order. A temporary reserve judge assigned under this subdivision to make a determination under par. (c) and issue an order granting or denying a petition shall make the determination and issue the order within 2 calendar days after the assignment, unless the minor and her counsel, if any, or the member of the clergy who filed the petition on behalf of the minor, if any, consent to an extension of that time period. The order shall be effective immediately.

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minor's medical record.

The court shall prepare and file with the clerk of court findings of fact, conclusions of law and a final order granting or denying the petition, and shall notify the minor

of the court's order, as provided under subd. 1. 4 μιτρή (Δ) 2. Counsel for the minor, or the member of the clergy who filed the petition on behalf of the minor, if any, shall immediately, upon notification under subd. 1. or 1m. that the court has granted or denied the petition, notify the minor. If the court has granted the petition, counsel for the minor, or the member of the clergy who filed the petition on behalf of the minor, if any, shall hand deliver a certified copy of the court order to the person who intends to perform or induce the abortion. If with reasonable diligence the person who intends to perform or induce the abortion cannot be located for delivery, then counsel for the minor, or the member of the clergy who filed the petition on behalf of the minor, if any, shall leave a certified copy of the order with the person's agent at the person's principal place of business. If a clinic or medical facility is specified in the petition as the corporation, limited liability company, partnership or other unincorporated association that employs the person who intends to perform or induce the abortion, then counsel for the minor, or the member of the clergy who filed the petition on behalf of the minor, if any, shall hand deliver a certified copy of the order to an agent of the corporation, limited liability company, partnership or other unincorporated association at its principal place of business.

**Section 24.** 48.375 (7) (f) of the statutes is amended to read:

48.375 (7) (f) Certain persons barred from proceedings. No parent, or guardian or legal custodian, if one has been appointed, or foster parent or treatment foster

There may be no service by mail or publication. The person or agent who receives

the certified copy of the order under this subdivision shall place the copy in the

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parent, if the minor has been placed in a foster home or treatment foster home and the minor's parent has signed a waiver granting the department, a county department, the foster parent or the treatment foster parent the authority to consent to medical services or treatment on behalf of the minor, or adult family member, of any minor who is seeking a court determination under this subsection may attend, intervene or give evidence in any proceeding under this subsection.

SECTION 25. 69.186 (1) (j) of the statutes is amended to read:

69.186 (1) (j) If the patient is a minor, whether consent was provided under s. 48.375(4)(a) 1. for the abortion and, if so, the relationship of the individual providing consent to the minor; or, if consent under s. 48.375(4)(a) 1. was not provided, on which of the bases under s. 48.375(4)(a) 2. or (b) 1., 1g.,  $\frac{1}{1}$  2. or 3. the abortion was performed.

SECTION 26. 809.105 (2) of the statutes is amended to read:

809.105 (2) Initiating an appeal. Only a minor may initiate an appeal under this section. The minor shall initiate the appeal by filing, or by a member of the clergy filing on the minor's behalf, a notice of appeal with the clerk of the trial court in which the order appealed from was entered and shall specify in the notice of appeal the order appealed from. At the same time, the minor or member of the clergy shall notify the court of appeals of the filing of the appeal by sending a copy of the notice of appeal to the clerk of the court of appeals. The clerk of the trial court shall assist the minor or member of the clergy in sending a copy of the notice of appeal to the clerk of the court of appeals. The minor may use the name "Jane Doe" instead of her name on the notice of appeal and all other papers filed with the court of appeals.

SECTION 27. 809.105 (3) (a) of the statutes is amended to read:

1	809.105 (3) (a) Fee. No fee for filing an appeal in the court of appeals under this
2	section may be required of a minor or of a member of the clergy who files an appeal
3	under this section on behalf of the minor.
4	SECTION 28. 809.105 (3) (d) of the statutes is amended to read:
5	809.105 (3) (d) Statement on transcript. A minor or member of the clergy may
6	not be required to file a statement on transcript in an appeal under this section.
7	SECTION 29. 809.105 (5) of the statutes is amended to read:
8	809.105 (5) Transcript of reporter's notes. At the time that a minor or
9	member of the clergy files a notice of appeal, the minor or member of the clergy shall
10	make arrangements with the reporter for the preparation of a transcript of the
11	reporter's notes of the proceedings under s. 48.375 (7). The reporter shall file the
12	transcript with the trial court within 2 calendar days after the notice of appeal is
13	filed. The county of the court that held the proceeding under s. 48.375 (7) shall pay
14	the expense of transcript preparation under this subsection.
15	SECTION 30. 809.105 (8) of the statutes is amended to read:
16	809.105 (8) Assignment and advancement of cases. The court of appeals shall
17	take cases appealed under this section in an order that ensures that a judgment is
18	made within 4 calendar days after the appeal has been filed in the court of appeals.
19	The time limit under this subsection may be extended with the consent of the minor
20	and her counsel, if any, or the member of the clergy who initiated the appeal under
21	this section, if any.
22	SECTION 31. 809.105 (8m) of the statutes is amended to read:
23	809.105 (8m) ORAL ARGUMENT. If the court of appeals determines that a case
24	appealed under this section is to be submitted with oral argument, the oral argument
25	shall be held in chambers or, on motion of the minor through her counsel or through

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the member of the clergy who filed the appeal under this section, if any, or on the court of appeals' own motion, by telephone, unless the minor through her counsel or the member of the clergy demands that the oral argument be held in open court.

SECTION 32. 809.105 (9) of the statutes is amended to read:

809.105 (9) Costs. The court of appeals may not assess costs against a minor or member of the clergy in an appeal under this section.

SECTION 33. 809.105 (10) of the statutes is amended to read:

809.105 (10) REMITTITUR. (a) A judgment by the court of appeals under this section is effective immediately, without transmittal to the trial court, as an order either granting or denying the petition. If the court of appeals reverses a trial court order denying a petition under s. 48.375 (7), the court of appeals shall immediately so notify the minor by personal service on her counsel or the member of the clergy who initiated the appeal under this section, if any, of a certified copy of the order of the court of appeals granting the minor's petition. If the court of appeals affirms the trial court order, it shall immediately so notify the minor by personal service on her counsel or the member of the clergy who initiated the appeal under this section, if any, of a copy of the order of the court of appeals denying the petition and shall also notify the minor by her counsel or the member of the clergy who initiated the appeal under this section on behalf of the minor, if any, that she may, under sub. (11), file a petition for review with the supreme court under s. 809.62. The court of appeals shall pay the expenses of service of notice under this subsection. The clerk of the court of appeals shall transmit to the trial court the judgment and opinion of the court of appeals and the record in the case filed under sub. (4), within 31 days after the date that the judgment and opinion of the court of appeals are filed. If a petition for review

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is filed under sub. (11), the transmittal shall be made within 31 days after the date that the supreme court rules on the petition for review.

(b) Counsel for the minor, if any, or the member of the clergy who initiated the appeal under this section, if any, shall immediately, upon notification under par. (a) that the court of appeals has granted or denied the petition, notify the minor. If the court of appeals has granted the petition, counsel for the minor, if any, or the member of the clergy who initiated the appeal under this section, if any, shall hand deliver a certified copy of the order of the court of appeals to the person who intends to perform or induce the abortion. If with reasonable diligence the person who intends to perform or induce the abortion cannot be located for delivery, then counsel for the minor, if any, or the member of the clergy who initiated the appeal under this section, if any, shall leave a certified copy of the order with the person's agent at the person's principal place of business. If a clinic or medical facility is specified in the petition ( as the corporation, limited liability company, partnership or other unincorporated association that employs the person who intends to perform or induce the abortion, then counsel for the minor, if any, or the member of the clergy who initiated the appeal under this section, if any, shall hand deliver a certified copy of the order to an agent of the corporation, limited liability company, partnership, or other unincorporated association at its principal place of business. There may be no service by mail or publication. The person or agent who receives the certified copy of the order under this paragraph shall place the copy in the minor's medical record.

SECTION 34. 809.105 (11) (a) (intro.) of the statutes is amended to read:

809.105 (11) (a) (intro.) Only a minor or the member of the clergy who initiated the appeal under this section, if any, may initiate a review of an appeal under this section. The petition for review of an appeal in the supreme court shall contain:

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SECTION 35. 809.105 (11) (a) 3. of the statutes is amended to read:

809.105 (11) (a) 3. The judgment and opinion of the court of appeals, and the findings of fact, conclusions of law and final order of the trial court that were furnished to the court of appeals. The court of appeals shall provide a copy of these papers to the minor, if any, the member of the elergy who initiated the appeal under this section, if any, her counsel or her guardian ad litem, if any, immediately upon request.

SECTION 36. 809.105 (11) (cm) of the statutes is amended to read:

809.105 (11) (cm) If the supreme court determines that a case reviewed under this subsection is to be submitted with oral argument, the oral argument shall be held in chambers or, on motion of the minor through her counsel or through the member of the clergy who initiated the appeal under this section, if any, or on the supreme court's own motion, by telephone, unless the minor through her counsel or the member of the clergy demands that the oral argument be held in open court.

SECTION 37. 809.105 (11) (d) of the statutes is amended to read:

809.105 (11) (d) Ajudgment or decision by the supreme court under this section is effective immediately, without transmittal to the trial court, as an order either granting or denying the petition. If the supreme court reverses a court of appeals order affirming a trial court order denying a petition under s. 48.375 (7), the supreme court shall immediately so notify the minor by personal service on her counsel, if any, or on the member of the clergy who initiated the appeal under this section, if any, of a certified copy of the order of the supreme court granting the minor's petition. If the supreme court affirms the order of the court of appeals, it shall immediately so notify the minor by her counsel or by the member of the clergy who initiated the appeal under this section, if any. The clerk of the supreme court shall transmit to the trial

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court the judgment, or decision, and opinion of the supreme court and the complete record in the case within 31 days after the date that the judgment, or decision, and opinion of the supreme court are filed. The supreme court shall pay the expense of service of notice under this subsection.

SECTION 38. 809.105 (11) (e) of the statutes is amended to read:

809.105 (11) (e) Counsel for the minor, if any, or the member of the clergy who initiated the appeal under this section, if any, shall immediately, upon notification under par. (d) that the supreme court has granted or denied the petition, notify the minor. If the supreme court has granted the petition, counsel for the minor, if any, or the member of the clergy who initiated the appeal under this section, if any, shall hand deliver a certified copy of the order of the supreme court to the person who intends to perform or induce the abortion. If with reasonable diligence the person who intends to perform or induce the abortion cannot be located for delivery, then counsel for the minor, if any, or the member of the clergy who initiated the appeal under this section, if any, shall leave a certified copy of the order with the person's agent at the person's principal place of business. If a clinic or medical facility is specified in the petition as the corporation, limited liability company, partnership or other unincorporated association that employs the person who intends to perform or induce the abortion, then counsel for the minor, if any, or the member of the clergy who initiated the appeal under this section, if any, shall hand deliver a certified copy of the order to an agent of the corporation, limited liability company, partnership or other unincorporated association at its principal place of business. There may be no service by mail or publication. The person or agent who receives the certified copy of the order under this paragraph shall place the order in the minor's medical record.

SECTION 39. 809.105 (13) of the statutes is amended to read:

(2) WAIVER PETITIONS FILED. The treatment of sections 48.23 (1) (cm), 48.257 (1)

(h) and (4), 48.27 (9), 48.273 (4) (b), 48.375 (2) (c) and (em), (6) and (7) (a) (intro.) and

4., (b) (intro.), (bm), (d) and (f) and 809.105 (2), (3) (a) and (d), (5), (8), (8m), (9), (10),

(11) (a) (intro.) and 3., (cm), (d) and (e) and (13) of the statutes first applies to petitions

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- filed to initiate a proceeding under section 48.375 (7) of the statutes, as affected by
- 2 this act, on the effective date of this subsection.

(END)

Representative Leibham.

Last session the Assembly also adopted AA 9 to ASAI RB312, which requires as a condition for civil liability For the performance of an abortion Knithant parental consent a showing that the porson performed the abortion under Circumstances in which the person know or should have the known that the parental consent low was not complied with. This includes that requirement. It you do not want That requirement included in this draft, please advise and the requirement can be removed on rediat



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1999 - 2000 LEGISLATURE

LRB-0505/3 GMM:wlj&ksh:ijs

# **1999 SENATE BILL 133**

April 28, 1999.—Introduced by Senators Welch, Fitzgerald, Drzewiecki, Breske, Schultz, Roessler, Zien and Farrow, cosponsored by Representatives Kedzie, Plale, Hahn, Seratti, Ladwig, Suder, Duff, Sykora, Ryba, Kestell, Huebsch, Urban, M. Lehman, Vrakas, Ziegelbauer, Gundrum, Montgomery, F. Lasee, Albers, Kreibich, Gunderson, Staskanas, Petrowski, Hoven, Nass, Ward, Goetsch, Porter, Meterhofer, Walker, Owens, Grothman, Freese, Rhoades, Leibham, Wieckert and Hundertmark. Referred to Committee on Judiciary and Consumer Affairs.

AN ACT to repeal 48.375 (2) (b), 48.375 (2) (em), 48.375 (4) (b) 1m. and 48.375 (7) (bm); and to amend 46.24, 48.23 (1) (cm), 48.257 (1) (h), 48.257 (4), 48.27 (9), 48.273 (4) (b), 48.375 (2) (c), 48.375 (4) (a) 1., 48.375 (4) (b) 1., 48.375 (4) (b) 3., 48.375 (6), 48.375 (7) (a) (intro.), 48.375 (7) (a) 4., 48.375 (7) (b) (intro.), 48.375 (7) (d), 48.375 (7) (f), 69.186 (1) (j), 809.105 (2), 809.105 (3) (a), 809.105 (3) (d), 809.105 (5), 809.105 (8), 809.105 (8m), 809.105 (9), 809.105 (10), 809.105 (11) (a) (intro.), 809.105 (11) (a) 3., 809.105 (11) (cm), 809.105 (11) (d), 809.105 (11) (e), 809.105 (13) and 895.037 (3) (a) of the statutes; relating to: the requirement that an unemancipated minor obtain parental or other consent or

# Analysis by the Legislative Reference Bureau

a judicial waiver of that consent requirement before she has an abortion

This bill makes various changes to the law that requires an unemancipated minor to obtain parental or other consent or a judicial waiver of that consent requirement before she may have an abortion (generally referred to as "the parental consent" law).

consisting of one or more forms of Identification issued by a governmental agency 1999 - 2000 Legislature -2-LRB-0505/3 GMM:wlj&ksh:ijs **SENATE BILL 133** Consent or judicial waiver requirement. Under current law, subject to certain exceptions, before an unemancipated minor may have an abortion, she must have the written consent of one of her parents; or of her guardian or legal custodian, if one has been appointed; or of an adult family member; or one of her foster parents or treatment foster parents, if the minor has ype yens been placed in a foster home or a treatment foster home and the minor's parent has signed a waiver granting the department of health and family services, a county department of human services or social services, the foster parent or the treatment foster parent the authority to consent to medical services or treatment on behalf of the minor, unless the minor obtains a waiver of this requirement from the circuit court. Current law defines "adult family member" as a grandparent, aunt, uncle, sister or brother who is at least 25 years of age. (from) This bill eliminates the authority of an adult family member to consent to an unemancipated minor's abortion, The bill also requires the parent, guardian, legal (The consent custodian, foster parent or treatment foster parent who consents to the minor's Locument abortion to sign and acknowledge, that is, declare that he or she has signed the consent document for the purpose stated in the consent document, before a notary who must public. The bill requires the notary public in taking the acknowledgment, to determine, either from personal knowledge or satisfactory evidence, that the person appearing before the notary public and making the acknowledgment is the person whose signature is on the consent document that the person is, in fact, the parent, guardian legal custodian, foster parent or treatment foster parent of the minor and that the person does, in fact, have the authority to consent to medical services of treatment on behalf of the mine. The bill also requires the notary public to keep confidential any information acquired in taking the acknowledgment. and ventication Exceptions to consent or judicial waiver requirement. Under current law, the consent or judicial waiver requirement does not apply if the person who intends to perform or induce the abortion believes, to the best of verifica Kon his or her medical judgment based on the facts of the case before him or her, that a 14. the medical emergency exists that complicates the pregnancy so as to require an Person This bill provides that the consent or judicial waiver immediate abortion. whose requirement does not apply if a medical emergency, as defined in the law requiring Signature voluntary and informed consent to an abortion (informed consent law), exists. The 15 on the informed consent law defines a "medical emergency" as a condition that, in a physician's reasonable medical judgment, so complicates the medical condition of a Stoten pregnant woman as to necessitate the immediate abortion of her pregnancy to avert Statement revike9 her death or for which a 24-hour delay in the performance or inducement of the abortion will create a serious risk of substantial and irreversible impairment of one or more of the woman's major bodily functions. In addition, under current law, the consent or judicial waiver requirement does not apply if a psychiatrist or psychologist states in writing that he or she believes that the minor is likely to commit suicide rather than seek consent or a judicial waiver. This bill eliminates that exception. It's verify upon outh or affirmation before the notary public that he or she 15 the parent, guardian, or legal custodian of the minor, and requires the notary Public to determine, either from personal knowledge or from satisfactory evidence consisting of one or more sorms of identification issued by a governmental agency, that the person appearing before the notary public and making the

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and instead requires that the Violation be committed under exercise of reasonable care, should have known LRB-0505/3

1999-2000 Legislature

That the consent or judicial GMM:wij&kshijis

SENATE BILL 133

Waive: requirement way

Not complied with

Civil liability for violation of consent or judicial waiver requirement.

Under current law, a person who intentionally performs or induces an abortion on or for a minor without prior consent or waiver of the consent requirement by a court is liable to the minor and to the minor's parent, guardian and legal custodian for damages arising out of the performance or inducement of the abortion. This bill eliminates the requirement that the violation of the consent or judicial waiver requirement be intentional.

#### Judicial waiver procedures.

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Under current law, a minor who is seeking an abortion, or a member of the clergy on behalf of the minor, may petition a circuit court for a waiver of the consent requirement. If the minor files a petition on her own behalf, the minor must be present at an initial appearance at which the court appoints counsel for the minor and sets a date for a hearing to determine whether the minor is mature and well-informed enough to make the abortion decision on her own or whether the performance or inducement of an abortion is in the minor's best interests. If a member of the clergy files a petition on behalf of the minor, the member of the clergy may be present at the initial appearance instead of the minor and the court need not appoint counsel for the minor or set a date for a hearing on the petition. Instead, the member of the clergy must file with the petition an affidavit stating that the member of the clergy has explored with the minor alternative choices for managing the minor's pregnancy, including keeping the baby or placing the baby for adoption, and has discussed with the minor the possibility of obtaining consent for the abortion and whether or not obtaining that consent would be in the minor's best interests. The court may grant the petition, without hearing, based on the member of the clergy's affidavit.

This bill eliminates the option of permitting a member of the clergy to file a petition and affidavit on behalf of the minor. Under the bill, the minor must file her own petition and be present at the initial appearance, and the court must appoint counsel for the minor and hold a hearing on the petition.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 46.24 of the statutes is amended to read:

46.24 Assistance to minors concerning parental consent for abortion.

If a minor who is contemplating an abortion requests assistance from a county department under s. 46.215, 46.22 or 46.23 in seeking the consent of the minor's parent, guardian or legal custodian, or in seeking the consent of an adult family

(edfinst)

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-4269/1dn GMM:rs&hmh:pg

December 20, 2001

#### Representative Leibham:

Last session the assembly also adopted AA9 to ASA 1 to AB 312, which requires as a condition for civil liability for the performance of an abortion on a minor without parental consent a showing that the person performed the abortion under circumstances in which the person knew or should have known that the parental consent law was not complied with. This draft includes that requirement. If you do not want that requirement included in this draft, please advise and the requirement can be removed on redraft.

Gordon M. Malaise Senior Legislative Attorney Phone: (608) 266–9738

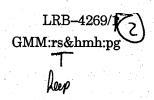
E-mail: gordon.malaise@legis.state.wi.us

# STATE OF WISCONSIN – LEGISLATIVE REFERENCE BUREAU – LEGAL SECTION (608–266–3561)

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1/8/02
Patrick
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## State of Misconsin 2001 - 2002 LEGISLATURE



## **2001 BILL**





AN ACT to repeal 48.375 (2) (b), 48.375 (2) (em), 48.375 (4) (b) 1m. and 48.375 (7) (bm); to renumber and amend 48.375 (4) (a) 1.; to amend 46.24, 48.23 (1) (cm), 48.257 (1) (h), 48.257 (4), 48.27 (9), 48.273 (4) (b), 48.375 (2) (c), 48.375 (4) (b) 1., 48.375 (4) (b) 3., 48.375 (6), 48.375 (7) (a) (intro.), 48.375 (7) (a) 4., 48.375 (7) (b) (intro.), 48.375 (7) (d) 1., 48.375 (7) (d) 1m., 48.375 (7) (d) 2., 48.375 (7) (f), 69.186 (1) (j), 809.105 (2), 809.105 (3) (a), 809.105 (3) (d), 809.105 (5), 809.105 (8), 809.105 (8m), 809.105 (9), 809.105 (10), 809.105 (11) (a) (intro.), 809.105 (11) (a) 3., 809.105 (11) (cm), 809.105 (11) (d), 809.105 (11) (e), 809.105 (13) and 895.037 (3) (a); and to create 48.375 (2) (fm), 48.375 (4) (a) 1. a., 48.375 (4) (a) 1. b. and 48.375 (4) (a) 1. c. of the statutes; relating to: the requirement that an unemancipated minor obtain parental or other consent or a judicial waiver

#### Analysis by the Legislative Reference Bureau

of that consent requirement before she may have an abortion.

This bill makes various changes to the law that requires an unemancipated minor to obtain parental or other consent or a judicial waiver of that consent

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requirement before she may have an abortion (generally referred to as "the parental consent" law).

#### Consent or judicial waiver requirements

Under current law, subject to certain exceptions, before an unemancipated minor may have an abortion, she must have the written consent of one of her parents; or of her guardian or legal custodian, if one has been appointed; or of an adult family member; or of one of her foster parents or treatment foster parents, if the minor has been placed in a foster home or a treatment foster home and the minor's parent has signed a waiver granting the department of health and family services, a county department of human services or social services, the foster parent, or the treatment foster parent the authority to consent to medical services or treatment on behalf of the minor; unless the minor obtains a waiver of this requirement from the circuit court. Current law defines "adult family member" as a grandparent, aunt, uncle, sister, or brother who is at least 25 years of age.

This bill eliminates the authority of an adult family member, a foster parent, a treatment foster parent, or a parent who does not have legal custody of an

unemanticipated minor to consent to an abortion for the minor.

The bill also requires the parent, guardian, or legal custodian who consents to the minor's abortion to sign and acknowledge the consent document, that is, declare that he or she has signed the consent document for the purpose stated in the consent document, before a notary public, who must determine, either from personal knowledge or from satisfactory evidence consisting of one or more forms of identification issued by a governmental agency, that the person appearing before the notary public and making the acknowledgment is the person whose signature is on the consent document. In addition, the bill requires the parent, guardian, or legal custodian to verify upon oath or affirmation before the notary public that he or she is the parent, guardian, or legal custodian of the minor, and requires the notary public to determine, either from personal knowledge or from satisfactory evidence consisting of one or more forms of identification issued by a governmental agency, that the person appearing before the notary public and making the verification is the person whose signature is on the statement verified. The bill also requires the notary public to keep confidential any information acquired in taking the acknowledgment and verification.

#### Exceptions to consent or judicial waiver requirements

Under current law, the consent or judicial waiver requirement does not apply if the person who intends to perform or induce the abortion believes, to the best of his or her medical judgment based on the facts of the case before him or her, that a medical emergency exists that complicates the pregnancy so as to require an immediate abortion. This bill provides that the consent or judicial waiver requirement does not apply if a medical emergency, as defined in the law requiring voluntary and informed consent to an abortion (informed consent law), exists. The informed consent law defines a "medical emergency" as a condition that, in a physician's reasonable medical judgment, so complicates the medical condition of a pregnant woman as to necessitate the immediate abortion of her pregnancy to avert her death or for which a 24-hour delay in the performance or inducement of the

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abortion will create a serious risk of substantial and irreversible impairment of one or more of the woman's major bodily functions.

In addition, under current law, the consent or judicial waiver requirement does not apply if a psychiatrist or psychologist states in writing that he or she believes that the minor is likely to commit suicide rather than seek consent or a judicial waiver. This bill eliminates that exception.

#### Civil liability for violation of consent or judicial waiver requirement.

Under current law, a person who intentionally performs or induces an abortion on or for a minor without prior consent or waiver of the consent requirement by a court is liable to the minor and to the minor's parent, guardian, and legal custodian for damages arising out of the performance or inducement of the abortion. This bill eliminates the requirement that the violation of the consent or judicial waiver requirement be intentional and instead requires that the violation be committed under circumstances in which the person knew or, in the exercise of reasonable care, should have known that the consent or judicial waiver requirement was not complied with.

#### Judicial waiver procedures?

Under current law, a minor who is seeking an abortion, or a member of the clergy on behalf of the minor, may petition a circuit court for a waiver of the consent requirement. If the minor files a petition on her own behalf, the minor must be present at an initial appearance at which the court appoints counsel for the minor and sets a date for a hearing to determine whether the minor is mature and well-informed enough to make the abortion decision on her own or whether the performance or inducement of an abortion is in the minor's best interests. If a member of the clergy files a petition on behalf of the minor, the member of the clergy may be present at the initial appearance instead of the minor, and the court need not appoint counsel for the minor or set a date for a hearing on the petition. Instead, the member of the clergy must file with the petition an affidavit stating that the member of the clergy has explored with the minor alternative choices for managing the minor's pregnancy, including keeping the baby or placing the baby for adoption, and has discussed with the minor the possibility of obtaining consent for the abortion and whether or not obtaining that consent would be in the minor's best interests. The court may grant the petition, without hearing, based on the member of the clergy's affidavit.

This bill eliminates the option of permitting a member of the clergy to file a petition and affidavit on behalf of the minor. Under the bill, the minor must file her own petition and be present at the initial appearance, and the court must appoint counsel for the minor and hold a hearing on the petition.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

Ensurif

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

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SECTION 1.	46.24 of the s	statutes is	amended to	read.
SECTION 1.	40.24 of the s	statutes is	amended to	)

46.24 Assistance to minors concerning parental consent for abortion. If a minor who is contemplating an abortion requests assistance from a county department under s. 46.215, 46.22, or 46.23 in seeking the consent of the minor's parent, guardian, or legal custodian, or in seeking the consent of an adult family member, as defined in s. 48.375 (2) (b), for the contemplated abortion or in seeking a waiver from the circuit court, the county department shall provide assistance, including, if so requested, accompanying the minor as appropriate.

**SECTION 2.** 48.23 (1) (cm) of the statutes is amended to read:

48.23 (1) (cm) Any minor who is subject to the jurisdiction of the circuit court under s. 48.16 and who is required to appear in court shall be represented by counsel.

**Section 3.** 48.257 (1) (h) of the statutes is amended to read:

48.257 (1) (h) If the minor is not represented by counsel, the place where and the manner in which the minor wishes to be notified of proceedings under s. 48.375 (7) until appointment of counsel under s. 48.375 (7) (a) 1. If the petition is filed by a member of the clergy on behalf of the minor, the place where and manner in which the member of the clergy wishes to be notified of proceedings under s. 48.375 (7).

**SECTION 4.** 48.257 (4) of the statutes is amended to read:

48.257 (4) The clerk of circuit court shall give a copy of the petition to the minor or to the member of the clergy who files a petition on behalf of the minor, if any.

**SECTION 5.** 48.27 (9) of the statutes is amended to read:

48.27 (9) Subsections (1) to (8) do not apply in any proceeding under s. 48.375 (7). For proceedings under s. 48.375 (7), the circuit court shall provide notice only to the minor, her counsel, if any, the member of the clergy who filed the petition on behalf of the minor, if any, and her guardian ad litem, if any. The notice shall contain

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the title and case number of the proceeding, and the nature, location, date, and time of the hearing or other proceeding. Notice to the minor or to the member of the clergy, if any, shall be provided as requested under s. 48.257 (1) (h) and, after appointment of the minor's counsel, if any, by her counsel.

**Section 6.** 48.273 (4) (b) of the statutes is amended to read:

48.273 (4) (b) Personal service is required for notice of all proceedings under s. 48.375 (7), except that, if the minor is not represented by counsel, notice to the minor shall be in the manner and at the place designated by the minor in the petition under s. 48.257 (1) until appointment of the minor's counsel, if any, under s. 48.375 (7) (a) 1. Notice shall be served immediately for any proceeding under s. 48.375 (7) unless the minor waives the immediate notice. If the minor waives the immediate notice, the notice shall be served at least 24 hours before the time of the hearing under s. 48.375 (7) (b) or any other proceeding under s. 48.375 (7). A minor may, in acknowledging receipt of service of the notice, sign the name "Jane Doe" in lieu of providing the minor's full signature.

**Section 7.** 48.375 (2) (b) of the statutes is repealed.

SECTION 8. 48.375 (2) (c) of the statutes is amended to read:

48.375 (2) (c) "Counselor" means a physician, including a physician specializing in psychiatry, a licensed psychologist, as defined in s. 455.01 (4), or an ordained member of the clergy, as defined in s. 765.002 (1). "Counselor" does not include any person who is employed by or otherwise affiliated with a reproductive health care facility, a family planning clinic, or a family planning agency; any person affiliated with the performance of abortions, except abortions performed to save the life of the mother; or any person who may profit from giving advice to seek an abortion.

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		f the statutes is repealed.

**SECTION 10.** 48.375 (2) (fm) of the statutes is created to read:

48.375 (2) (fm) "Parent who has legal custody of the minor" means a parent who has the right and responsibility to make major decisions concerning the minor, whether that right and responsibility are derived from common law, statute, or court order.

SECTION 11. 48.375 (4) (a) 1. of the statutes is renumbered 48.375 (4) (a) 1. (intro.) and amended to read:

48.375 (4) (a) 1. (intro.) The person or the person's agent has, either directly or through a referring physician or his or her agent, received and made part of the minor's medical record, under the requirements of s. 253.10, the voluntary and informed written consent of the minor and the voluntary and informed written consent of one of her the minor's parents; who has legal custody of the minor or of the minor's guardian or legal custodian, if one has been appointed; or of an adult family member of the minor; or of one of the minor's foster parents or treatment foster parents, if the minor has been placed in a foster home or treatment foster home and the minor's parent has signed a waiver granting the department, a county department, the foster parent or the treatment foster parent the authority to consent to medical services or treatment on behalf of the minor. All of the following shall govern the provision of consent under this subdivision by the parent, guardian, or legal custodian of a minor:

SECTION 12. 48.375 (4) (a) 1. a. of the statutes is created to read:

48.375 (4) (a) 1. a. The parent, guardian, or legal custodian shall sign and acknowledge the consent document before a notary public, who shall determine, either from personal knowledge or from satisfactory evidence consisting of one or

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more forms of identification, that the person appearing before the notary public and making the acknowledgment is the person whose signature is on the consent document. The parent, guardian, or legal custodian shall also verify upon oath or affirmation before the notary public that he or she is the parent, guardian, or legal custodian of the minor, and the notary public shall determine, either from personal knowledge or from satisfactory evidence consisting of one or more forms of identification, that the person appearing before the notary public and making the verification is the person whose true signature is on the statement verified. The person signing the consent document and verification upon oath or affirmation shall provide the consent document and verification to the person who intends to perform or induce the abortion or the person's agent, who shall place the consent document and verification in the minor's medical record.

SECTION 13. 48.375 (4) (a) 1. b. of the statutes is created to read:

48.375 (4) (a) 1. b. For purposes of subd. 1. a., a form of identification constitutes satisfactory evidence of a person's identity if it contains the name, address, signature, and photograph of the person identified and if it has been issued by a federal, state, local, or foreign governmental agency. Forms of identification that constitute satisfactory evidence of a person's identity, when they contain the name, address, signature, and photograph of the person identified, include a valid operator's license issued under ch. 343 or under the laws of any other state, an identification card issued under s. 343.50, a military identification card, a valid passport, an alien registration card, or any other identification document issued by a federal, state, local, or foreign governmental agency.

SECTION 14. 48.375 (4) (a) 1. c. of the statutes is created to read:

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48.375 (4) (a) 1. c. A notary public who takes an acknowledgement and a verification upon oath or affirmation under subd. 1. a. shall keep confidential any information acquired in taking the acknowledgement and verification. Any person who under oath or affirmation makes a statement under subd. 1. a. that the person does not believe is true is subject to prosecution for a violation of s. 946.32.

**SECTION 15.** 48.375 (4) (b) 1. of the statutes is amended to read:

48.375 (4) (b) 1. The person who intends to perform or induce the abortion believes, to the best of his or her medical judgment based on the facts of the case before him or her, that a  $\Delta$  medical emergency, as defined in s. 253.10 (2) (d), exists that complicates the pregnancy so as to require an immediate abortion.

SECTION 16. 48.375 (4) (b) 1m. of the statutes is repealed.

**SECTION 17.** 48.375 (4) (b) 3. of the statutes is amended to read:

48.375 (4) (b) 3. The minor provides the person who intends to perform or induce the abortion with a written statement, signed and dated by the minor, that a parent who has legal custody of the minor, or the minor's guardian or legal custodian, if one has been appointed, or an adult family member of the minor, or a foster parent or treatment foster parent, if the minor has been placed in a foster home or treatment foster home and the minor's parent has signed a waiver granting the department, a county department, the foster parent or the treatment foster parent the authority to consent to medical services or treatment on behalf of the minor, has inflicted abuse on the minor. The person who intends to perform or induce the abortion shall place the statement in the minor's medical record. The person who intends to perform or induce the abortion shall report the abuse as required under s. 48.981 (2).

SECTION 18. 48.375 (6) of the statutes is amended to read:

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1	48.375 (6) RIGHT TO PETITION COURT FOR WAIVER. Any pregnant minor who is
2	seeking an abortion in this state, and any member of the clergy on the minor's behalf,
3	may file a petition specified under s. 48.257 with any court for a waiver of the
4	parental consent requirement under sub. (4) (a) 1.
5	SECTION 19. 48.375 (7) (a) (intro.) of the statutes is amended to read:
6	48.375 (7) (a) Receipt of petition; initial appearance. (intro.) On the date that
7	day on which a petition under s. 48.257 is filed, or, if it is impossible to do so on that
8	day, on the next calendar day, the court shall hold an initial appearance in chambers
9	at which the minor or the member of the clergy who filed the petition on behalf of the
10	minor, if any, is present and shall do all of the following:
11	Section 20. 48.375 (7) (a) 4. of the statutes is amended to read:
12	48.375 (7) (a) 4. Notify the minor, the minor's counsel, if any, the member of the
13	clergy who filed the petition on behalf of the minor, if any, and the minor's guardian
14	ad litem, if any, of the time, date, and place of the hearing.
15	SECTION 21. 48.375 (7) (b) (intro.) of the statutes is amended to read:
16	48.375 (7) (b) Hearing; evidence. (intro.) The court shall hold a confidential
17	hearing on -a the petition that is filed by a minor. The hearing shall be held in
18	chambers, unless a public fact-finding hearing is demanded by the minor through
19	her counsel. At the hearing, the court shall consider the report of the guardian ad
20	litem, if any, and hear evidence relating to all of the following:
21	SECTION 22. 48.375 (7) (bm) of the statutes is repealed.
22	SECTION 23. 48.375 (7) (d) 1. of the statutes is amended to read:
23	48.375 (7) (d) 1. The court shall make the determination under par (c) and issue

an order within 3 calendar days after the initial appearance unless the minor and

her counsel, or the member of the clergy who filed the petition on behalf of the minor,

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if any, consent to an extension of the time period. The order shall be effective immediately. The court shall prepare and file with the clerk of court findings of fact, conclusions of law, and a final order granting or denying the petition within 24 hours after making the determination and order. If the court grants the petition, the court shall immediately so notify the minor by personal service on her counsel, or the member of the clergy who filed the petition on behalf of the minor, if any, of a certified copy of the court's order granting the petition. If the court denies the petition, the court shall immediately so notify the minor by personal service on her counsel, or the member of the clergy who filed the petition on behalf of the minor, if any, of a copy of the court's order denying the petition and shall also notify the minor by her counsel, or the member of the clergy who filed the petition on behalf of the minor, if any, that she has a right to initiate an appeal under s. 809.105.

SECTION 24. 48.375 (7) (d) 1m. of the statutes, as affected by 2001 Wisconsin Act 16, is amended to read:

48.375 (7) (d) 1m. Except as provided under s. 48.315 (1) (b), (c), (f), and (h) if the court fails to comply with the time limits specified under subd. 1. without the prior consent of the minor and the minor's counsel, if any, or the member of the clergy who filed the petition on behalf of the minor, if any, the minor and the minor's counsel, if any, or the member of the clergy, if any, shall select a temporary reserve judge, as defined in s. 753.075 (1) (b), to make the determination under par. (c) and issue an order granting or denying the petition, and the chief judge of the judicial administrative district in which the court is located shall assign the temporary reserve judge selected by the minor and the minor's counsel, if any, or the member of the clergy, if any, to make the determination and issue the order. A temporary reserve judge assigned under this subdivision to make a determination under par.

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(c) and issue an order granting or denying a petition shall make the determination and issue the order within 2 calendar days after the assignment, unless the minor and her counsel, if any, or the member of the clergy who filed the petition on behalf of the minor, if any, consent to an extension of that time period. The order shall be effective immediately. The court shall prepare and file with the clerk of court findings of fact, conclusions of law, and a final order granting or denying the petition, and shall notify the minor of the court's order, as provided under subd. 1.

Section 25. 48.375 (7) (d) 2. of the statutes is amended to read:

48.375 (7) (d) 2. Counsel for the minor, or the member of the clergy who filed the petition on behalf of the minor, if any, shall immediately, upon notification under subd. 1. or 1m. that the court has granted or denied the petition, notify the minor. If the court has granted the petition, counsel for the minor, or the member of the clergy who filed the petition on behalf of the minor, if any, shall hand deliver a certified copy of the court order to the person who intends to perform or induce the abortion. If with reasonable diligence the person who intends to perform or induce the abortion cannot be located for delivery, then counsel for the minor, or the member of the clergy who filed the petition on behalf of the minor, if any, shall leave a certified copy of the order with the person's agent at the person's principal place of business. If a clinic or medical facility is specified in the petition as the corporation, limited liability company, partnership, or other unincorporated association that employs the person who intends to perform or induce the abortion, then counsel for the minor, or the member of the clergy who filed the petition on behalf of the minor, if any, shall hand deliver a certified copy of the order to an agent of the corporation, limited liability company, partnership, or other unincorporated association at its principal place of business. There may be no service by mail or publication. The person or

agent who receives the certified copy of the order under this subdivision shall place the copy in the minor's medical record.

**Section 26.** 48.375 (7) (f) of the statutes is amended to read:

48.375 (7) (f) Certain persons barred from proceedings. No parent, or guardian or legal custodian, if one has been appointed, or foster parent or treatment foster parent, if the minor has been placed in a foster home or treatment foster home and the minor's parent has signed a waiver granting the department, a county department, the foster parent or the treatment foster parent the authority to consent to medical services or treatment on behalf of the minor, or adult family member, of any minor who is seeking a court determination under this subsection may attend, intervene, or give evidence in any proceeding under this subsection.

**SECTION 27.** 69.186 (1) (j) of the statutes is amended to read:

69.186 (1) (j) If the patient is a minor, whether consent was provided under s. 48.375 (4) (a) 1. for the abortion and, if so, the relationship of the individual providing consent to the minor; or, if consent under s. 48.375 (4) (a) 1. was not provided, on which of the bases under s. 48.375 (4) (a) 2. or (b) 1., 1g., 1m., 2., or 3. the abortion was performed.

**Section 28.** 809.105 (2) of the statutes is amended to read:

809.105 (2) Initiating an appeal. Only a minor may initiate an appeal under this section. The minor shall initiate the appeal by filing, or by a member of the clergy filing on the minor's behalf, a notice of appeal with the clerk of the trial court in which the order appealed from was entered and shall specify in the notice of appeal the order appealed from. At the same time, the minor or member of the clergy shall notify the court of appeals of the filing of the appeal by sending a copy of the notice of appeal to the clerk of the court of appeals. The clerk of the trial court shall assist the minor

or member of the	clergy in sending a copy of the notice of appeal to the clerk	of the
court of appeals.	The minor may use the name "Jane Doe" instead of her name	ne on
the notice of appe	eal and all other papers filed with the court of appeals.	i 1

SECTION 29. 809.105 (3) (a) of the statutes is amended to read:

809.105 (3) (a) Fee. No fee for filing an appeal in the court of appeals under this section may be required of a minor or of a member of the clergy who files an appeal under this section on behalf of the minor.

SECTION 30. 809.105 (3) (d) of the statutes is amended to read:

809.105 (3) (d) Statement on transcript. A minor or member of the clergy may not be required to file a statement on transcript in an appeal under this section.

**Section 31.** 809.105 (5) of the statutes is amended to read:

809.105 (5) Transcript of reporter's notes. At the time that a minor of member of the clergy files a notice of appeal, the minor of member of the clergy shall make arrangements with the reporter for the preparation of a transcript of the reporter's notes of the proceedings under s. 48.375 (7). The reporter shall file the transcript with the trial court within 2 calendar days after the notice of appeal is filed. The county of the court that held the proceeding under s. 48.375 (7) shall pay the expense of transcript preparation under this subsection.

SECTION 32. 809.105 (8) of the statutes is amended to read:

809.105 (8) Assignment and advancement of cases. The court of appeals shall take cases appealed under this section in an order that ensures that a judgment is made within 4 calendar days after the appeal has been filed in the court of appeals. The time limit under this subsection may be extended with the consent of the minor and her counsel, if any, or the member of the clergy who initiated the appeal under this section, if any.

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**SECTION 33.** 809.105 (8m) of the statutes is amended to read:

809.105 (8m) ORAL ARGUMENT. If the court of appeals determines that a case appealed under this section is to be submitted with oral argument, the oral argument shall be held in chambers or, on motion of the minor through her counsel or through the member of the clergy who filed the appeal under this section, if any, or on the court of appeals' own motion, by telephone, unless the minor through her counsel or the member of the clergy demands that the oral argument be held in open court.

**Section 34.** 809.105 (9) of the statutes is amended to read:

809.105 (9) Costs. The court of appeals may not assess costs against a minor or member of the clergy in an appeal under this section.

**Section 35.** 809.105 (10) of the statutes is amended to read:

809.105 (10) REMITTITUR. (a) A judgment by the court of appeals under this section is effective immediately, without transmittal to the trial court, as an order either granting or denying the petition. If the court of appeals reverses a trial court order denying a petition under s. 48.375 (7), the court of appeals shall immediately so notify the minor by personal service on her counsel or the member of the elergy who initiated the appeal under this section, if any, of a certified copy of the order of the court of appeals granting the minor's petition. If the court of appeals affirms the trial court order, it shall immediately so notify the minor by personal service on her counsel or the member of the clergy who initiated the appeal under this section, if any, of a copy of the order of the court of appeals denying the petition and shall also notify the minor by her counsel or the member of the clergy who initiated the appeal under this section on behalf of the minor, if any, that she may, under sub. (11), file a petition for review with the supreme court under s. 809.62. The court of appeals shall pay the expenses of service of notice under this subsection. The clerk of the

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court of appeals shall transmit to the trial court the judgment and opinion of the court of appeals and the record in the case filed under sub. (4), within 31 days after the date that on which the judgment and opinion of the court of appeals are filed. If a petition for review is filed under sub. (11), the transmittal shall be made within 31 days after the date that on which the supreme court rules on the petition for review.

(b) Counsel for the minor, if any, or the member of the clergy who initiated the appeal under this section, if any, shall immediately, upon notification under par. (a) that the court of appeals has granted or denied the petition, notify the minor. If the court of appeals has granted the petition, counsel for the minor, if any, or the member of the clergy who initiated the appeal under this section, if any, shall hand deliver a certified copy of the order of the court of appeals to the person who intends to perform or induce the abortion. If with reasonable diligence the person who intends to perform or induce the abortion cannot be located for delivery, then counsel for the minor, if any, or the member of the clergy who initiated the appeal under this section, if any, shall leave a certified copy of the order with the person's agent at the person's principal place of business. If a clinic or medical facility is specified in the petition as the corporation, limited liability company, partnership, or other unincorporated association that employs the person who intends to perform or induce the abortion, then counsel for the minor, if any, or the member of the clergy who initiated the appeal under this section, if any, shall hand deliver a certified copy of the order to an agent of the corporation, limited liability company, partnership, or other unincorporated association at its principal place of business. There may be no service by mail or publication. The person or agent who receives the certified copy of the order under this paragraph shall place the copy in the minor's medical record.

**Section 36.** 809.105 (11) (a) (intro.) of the statutes is amended to read:

809.105 (11) (a) (intro.) Only a minor or the member of the clergy who initiated the appeal under this section, if any, may initiate a review of an appeal under this section. The petition for review of an appeal in the supreme court shall contain:

SECTION 37. 809.105 (11) (a) 3. of the statutes is amended to read:

809.105 (11) (a) 3. The judgment and opinion of the court of appeals, and the findings of fact, conclusions of law, and final order of the trial court that were furnished to the court of appeals. The court of appeals shall provide a copy of these papers to the minor, if any, the member of the clergy who initiated the appeal under this section, if any, her counsel, or her guardian ad litem, if any, immediately upon request.

**SECTION 38.** 809.105 (11) (cm) of the statutes is amended to read:

809.105 (11) (cm) If the supreme court determines that a case reviewed under this subsection is to be submitted with oral argument, the oral argument shall be held in chambers or, on motion of the minor through her counsel or through the member of the clergy who initiated the appeal under this section, if any, or on the supreme court's own motion, by telephone, unless the minor through her counsel or the member of the clergy demands that the oral argument be held in open court.

SECTION 39. 809.105 (11) (d) of the statutes is amended to read:

809.105 (11) (d) A judgment or decision by the supreme court under this section is effective immediately, without transmittal to the trial court, as an order either granting or denying the petition. If the supreme court reverses a court of appeals order affirming a trial court order denying a petition under s. 48.375 (7), the supreme court shall immediately so notify the minor by personal service on her counsel, if any, or on the member of the clergy who initiated the appeal under this section, if any, of a certified copy of the order of the supreme court granting the minor's petition. If the

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supreme court affirms the order of the court of appeals, it shall immediately so notify the minor by her counsel or by the member of the clergy who initiated the appeal under this section, if any. The clerk of the supreme court shall transmit to the trial court the judgment, or decision, and opinion of the supreme court and the complete record in the case within 31 days after the date that on which the judgment, or decision, and opinion of the supreme court are filed. The supreme court shall pay the expense of service of notice under this subsection.

Section 40. 809.105 (11) (e) of the statutes is amended to read:

809.105 (11) (e) Counsel for the minor, if any, or the member of the clergy who initiated the appeal under this section, if any, shall immediately, upon notification under par. (d) that the supreme court has granted or denied the petition, notify the minor. If the supreme court has granted the petition, counsel for the minor, if any, or the member of the clergy who initiated the appeal under this section, if any, shall hand deliver a certified copy of the order of the supreme court to the person who intends to perform or induce the abortion. If with reasonable diligence the person who intends to perform or induce the abortion cannot be located for delivery, then counsel for the minor, if any, or the member of the clergy who initiated the appeal under this section, if any, shall leave a certified copy of the order with the person's agent at the person's principal place of business. If a clinic or medical facility is specified in the petition as the corporation, limited liability company, partnership, or other unincorporated association that employs the person who intends to perform or induce the abortion, then counsel for the minor, if any, or the member of the clergy who initiated the appeal under this section, if any, shall hand deliver a certified copy of the order to an agent of the corporation, limited liability company, partnership, or other unincorporated association at its principal place of business. There may be no

service by mail or publication. The person or agent who receives the certified copy of the order under this paragraph shall place the order in the minor's medical record.

**SECTION 41.** 809.105 (13) of the statutes is amended to read:

809.105 (13) Certain persons barred from proceedings. No parent, or guardian or legal custodian, if one has been appointed, or foster parent or treatment foster parent, if the minor has been placed in a foster home or treatment foster home, and the minor's parent has signed a waiver granting the department of health and family services, a county department under s. 46.215, 46.22 or 46.23, the foster parent or the treatment foster parent the authority to consent to medical services or treatment on behalf of the minor, or adult family member, as defined in s. 48.375 (2) (b), of any minor who has initiated an appeal under this section may attend or intervene in any proceeding under this section.

SECTION 42. 895.037 (3) (a) of the statutes is amended to read:

895.037 (3) (a) A person who intentionally violates s. 48.375 (4) under circumstances in which the person knew or, in the exercise of reasonable care, should have known that the requirements of that subsection have not been complied with is liable to the minor on or for whom the abortion was performed or induced and to the minor's parent, guardian, and legal custodian for damages arising out of the performance or inducement of the abortion including, but not limited to, damages for personal injury and emotional and psychological distress.

### SECTION 43. Initial applicability.

(1) ABORTIONS PERFORMED OR INDUCED. The treatment of sections 46.24, 48.375 (2) (b) and (fm) and (4) (b) 1., 1m., and 3., 69.186 (1) (j), and 895.037 (3) (a) of the statutes, the renumbering and amendment of section 48.375 (4) (a) 1. of the statutes

(and 2m.)

and the creation of section 48.375 (4) (a) 1. a., b., and c. of the statutes first apply to abortions performed or induced on the effective date of this subsection.

(2) WAIVER PETITIONS FILED. The treatment of sections 48.23 (1) (cm), 48.257 (1) (h) and (4), 48.27 (9), 48.273 (4) (b), 48.375 (2) (c) and (em), (6), and (7) (a) (intro.) and 4., (b) (intro.) (bm), (d), and (f), and 809.105 (2), (3) (a) and (d), (5), (8), (8m), (9), (10), (11) (a) (intro.) and 3., (cm), (d), and (e), and (13) of the statutes first applies to petitions filed to initiate a proceeding under section 48.375 (7) of the statutes, as affected by this act, on the effective date of this subsection.

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1	SECTION 1. 48.375 (7) (b) 2m. of the statutes is created to read:
2	48.375 (7) (b) 2m. The nature of the relationship between the minor and her
3	parents.
4	Section 2. Initial applicability.
5	(1) EVIDENCE AT JUDICIAL WAIVER OF PARENTAL CONSENT HEARING. This act first
6	applies to a petition to initiate a proceeding under section 48.375 (7) of the statutes,
7	as affected by this act, filed on the effective date of this subsection.
8	(END)



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# State of Misconsin 2001 - 2002 LEGISLATURE

[Frent A]

\_\_LRB\_4006/1 GMM:rs&jld:kjf

( Use two)

2001 BILL

before the court may grant a naturer of the consent requirement

P In addition, water current law,

AN ACT to create 48.375 (%) (b) 2m. of the statutes; relating to: the evidence that

a court must hear at a hearing on a petition for a waiver of the requirement that

a minor's parent consent before the minor may have an abortion.

Analysis by the Legislative Reference Burequi

Under current law, subject to certain exceptions, before an unernancipated minor may have an abortion, she must have the written consent of one of her parents, a guardian or legal custodian, an adult family member 25 years of age or ever or, in certain cases, a foster parent or treatment foster parent, unless the minor obtains a waiver of that consent requirement from the circuit court. Before granting such a waiver, the circuit court must hold a hearing at which the court must hear evidence relating to the emotional development, maturity, intellect, and understanding of the minor and the understanding of the minor about the nature of, possible consequences of, and alternatives to the intended abortion. After the hearing, the court must grant the petition if the court finds either that the minor is mature and well informed enough to make the abortion decision on her own or that the performance or inducement of the abortion is in the minor's best interests. This bill requires the circuit court, in addition to hearing the evidence that the court must hear under current law, to hear evidence relating to the nature of the relationship between the minor and her parents.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:



STEPHEN R. MILLER CHIEF

## State of Misconsin

#### LEGISLATIVE REFERENCE BUREAU

100 NORTH HAMILTON STREET 5TH FLOOR MADISON, WI 53701-2037

LEGAL SECTION: LEGAL FAX:

(608) 266-3561 (608) 264-6948

January 17, 2002

#### **MEMORANDUM**

To:

Representative Leibham

From:

Gordon M. Malaise, Senior Legislative Attorney

Re:

LRB-4269/2 Parental consent for a minor's abortion

The attached draft was prepared at your request. Please review it carefully to ensure that it is accurate and satisfies your intent. If it does and you would like it jacketed for introduction, please indicate below for which house you would like the draft jacketed and return this memorandum to our office. If you have any questions about jacketing, please call our program assistants at 266-3561. Please allow one day for jacketing.

\ /			
<u>_X</u>	JACKET FOR ASSEMBLY	JACKET FOR SEN	ATE

If you have any questions concerning the attached draft, or would like to have it redrafted, please contact me at (608) 266-9738 or at the address indicated at the top of this memorandum.

If the last paragraph of the analysis states that a fiscal estimate will be prepared, the LRB will request that it be prepared after the draft is introduced. You may obtain a fiscal estimate on the attached draft before it is introduced by calling our program assistants at 266-3561. Please note that if you have previously requested that a fiscal estimate be prepared on an earlier version of this draft, you will need to call our program assistants in order to obtain a fiscal estimate on this version before it is introduced.

Please call our program assistants at 266-3561 if you have any questions regarding this memorandum.

- 5. The North Carolina law requires a candidate for local office who brings an action for damages for violation of the television or radio disclosure requirements to file a notice of complaint with the local board of elections. Unlike North Carolina, Wisconsin generally does not have local boards of election. Thus, this draft requires these candidates to file the notice with the county clerk or board of election commissioners and to publish a notice of complaint in a newspaper of general circulation within the candidate's jurisdiction or district. See proposed s. 11.59 (1). Please let us know if these requirements are inconsistent with your intent.
- 6. Under the North Carolina law, a plaintiff in an action for damages must send a copy of a particular notice to a specified governmental official "within 5 days after the notice is returned to the possession of the plaintiff." It is unclear what this provision means. This bill instead requires the copy to be sent within 5 days after the return receipt is provided to the plaintiff. See proposed s. 11.59 (2). Please review this provision and let us know if you desire any changes.
- 7. The definition of "print media" under this draft includes "billboards" and "outdoor advertising facilities." See proposed s. 11.01 (17). It is unclear what outdoor advertising facilities are, although they may be the same as billboards. We have removed "outdoor advertising facilities" from the definition. Also, the definition of "print media" does not specifically include sample ballots, however, even though sample ballots in some cases are regulated as campaign advertisements under current law. Please let us know if you would like to make any change to the definition of "print media."
- 8. The North Carolina law provides that, with the exception of misrepresentation, certain information required to be disclosed in television or radio advertisements cannot be used as the basis for a criminal prosecution. This language is likely designed to eliminate the chilling effect that potential criminal penalties may have on campaign—related speech. However, this language is extremely broad and could potentially affect even a prosecution for disorderly conduct. This draft, instead, exempts these disclosure requirements from the criminal penalties provided under s. 11.61 (1) (c), stats. Please let us know if you prefer the North Carolina language instead.
- 9. North Carolina's s. 163.278.39 creates a Class I misdemeanor for misrepresentation of information disclosed in certain communications. We did not incorporate this provision because: a) it does not require any proof of criminal intent, which is generally required in a criminal statute; and b) there is an existing misdemeanor provided in s. 11.61 (1) (c), stats., that will automatically apply to intentional violations of all provisions of the requirements and prohibitions in this draft, except the radio and television advertisement disclosure requirements, violation of which this draft specifically exempts from the misdemeanor penalty (North Carolina provides that compliance with these requirements cannot be used as a basis for establishing criminal liability). Please let us know if this treatment is not in accord with your intent.
- 10. Several other provisions of current law are not incorporated into this draft and, thus, would be eliminated if this draft becomes law. Please review s. 11.30 (2) (d), (e), (g), (hm), and (i), stats., and let us know if you would like to preserve any of these

provisions. Also, please note that current law, with certain exceptions, requires disclosure with every communication that is paid for by or through a contribution, disbursement, or incurred obligation. This draft only applies if the communications are made in print media [as defined in proposed s. 11.01 (17)] or on television or radio. In this way, the draft is narrower in scope than the current disclosure law under s. 11.30 (2), stats. Please let us know if the scope of this draft is inconsistent with your intent.

11. This draft also raises three constitutional issues. First, by requiring certain persons to affirmatively state in their advertisements their position for or against a particular candidate or question presented at a referendum, the draft may compel speech in violation of the First Amendment. See North Carolina Right to Life v. Leake, 108 F. Supp. 2d 498 (E.D.N.C. 2000) (enjoining enforcement of a similar provision in North Carolina law). While compelled sponsorship disclosures are likely constitutional, see FEC v. Public Citizen, Inc., 2001 U.S. App. LEXIS 21692 (11th Cir.) and Kentucky Right to Life, Inc. v. Terry, 108 F.3d 637, 648 (6th Cir. 1997), cert. denied, 118 S. Ct. 162 (1997), the courts may be less willing to uphold a requirement-that a person voice a particular opinion. However, please note that currently there is no court decision on this issue that is binding in Wisconsin. It is possible that, if presented with the issue, a court with jurisdiction over Wisconsin would uphold a requirement of this type.

Second, like our current disclosure law, this draft requires disclosures to be made in certain communications relating to referenda. Although the U.S. Supreme Court has not addressed the issue, at least one federal district court has held that disclosure requirements that apply to communications relating to referenda are invalid under the First Amendment. See Yes for life Political Action Committee v. Webster, 84 F. Supp. 2d 150 (D. ME 2000).

Finally, please note that many requirements under this draft are not uniform and, as a result, the requirements may violate the Equal Protection Clause. For example, the content of the televised disclosures required under this draft is not uniform. Compare proposed s. 11.30 (2m) (d) 5. to proposed s. 11.30 (2m) (d) 1. to 4. Also, the full—screen picture requirement under proposed s. 11.30 (2m) (d) 6. does not apply to persons required to disclose information under proposed s. 11.30 (2m) (d) 5. Furthermore, the content of the required radio disclosures is not uniform as compared with the content of the televised disclosure statements. Compare proposed s. 11.30 (2m) (d) 1. to 5. with proposed s. 11.30 (2m) (e) 1. to 5. It is unclear what the rational basis is for these differing treatments. If there is no rational basis, then these differing treatments would be susceptible to challenge under the Equal Protection Clause. You may want to treat these disclosures uniformly, except where it is rational to do otherwise (for example, it would be rational to specify image size in the context of televised disclosure statements but not radio disclosure statements).

Is make uniform to take away his issue

Please feel free to contact us if you would like to discuss any of these items.

Robert J. Marchant Legislative Attorney Phone: (608) 261–4454

E-mail: robert.marchant@legis.state.wi.us

Jeffery T. Kuesel Managing Attorney Phone: (608) 266–6778 **2001 - 2002 LEGISLATURE** 

1-18-02

**2001 BILL** 

LRB-4193/4 2
RJM&JTK:kg:jf

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AN ACT to repeal 1.30 (2); to renumber 11.01 (1); to amend 7.40, 8.30 (2), 11.05

(2g), 11.30 (3) (b), 11.61 (1) (c) and 13.62 (5g); and to create 11.01 (1g), 11.01

(17), 11.30 (2m) and 11.59 of the statutes; relating to: disclosures required in

certain campaign advertisements.

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#### Analysis by the Legislative Reference Bureau

#### CURRENT LAW

Current law contains several disclosure requirements with regard to advertisements and similar communications relating to campaigns for state or local office. For example, with certain exceptions, current law requires every printed advertisement, billboard, handbill, sample ballot, television or radio advertisement, or other communication that is paid for through a campaign contribution, disbursement (expenditure), or obligation to make a campaign contribution or disbursement to include a statement disclosing the source of the communication. Generally, current law requires this statement to include the words "Paid for by," followed by the name of the committee, group, or individual who pays for or reimburses the cost of the communication. If the communication is by a personal campaign committee, this statement may identify that committee or any of its bona fide subcommittees. If the communication is a solicitation on behalf of more than one candidate for a lawful joint fund—raising effort, this statement may indicate that a joint fund—raising effort is being conducted on behalf of the named candidates rather than indicate the names of the candidates or personal campaign committees

assuming responsibility for the communication. The statement need not be included at all if the communication is made by a person that is not primarily organized for political purposes, unless the communication constitutes an independent expenditure (generally, an expenditure made without cooperation or consultation with a candidate or candidate's personal campaign committee and made for the purpose of expressly advocating the election or defeat of a clearly identified candidate). If the communication is made by a person who has filed an oath indicating an intent to make independent expenditures, the communication must also include the words "Not authorized by any candidate or candidate's agent or committee."

Current law contains several exceptions to these disclosure requirements. The requirements do not apply to the preparation and transmittal of personal correspondence; the production, wearing, or display of a single personal item which is not reproduced or manufactured for distribution to more than one individual; or communications printed on small items on which the disclosure information cannot be conveniently printed. In addition, the requirements do not apply to certain election—related, nonadvertising material included in an organization's newsletter, if the newsletter is distributed only to members of the organization.

Current law also prohibits a person from publishing or disseminating a communication that does not comply with these disclosure requirements. However, this prohibition does not apply to a communications medium that relies in good faith on the reasonable representations of a person who places an advertisement with the medium as to the applicability of these requirements to the person.

Currently, a person who violates these disclosure requirements or the prohibition on publication or dissemination is subject to a forfeiture (civil penalty) of up to \$500 per violation. In addition, depending upon the amount or value of the violation, if the violation is intentional, the person is subject to a fine of up to \$10,000 or imprisonment for up to four years and six months, or both, or a fine of up to \$1,000 or imprisonment of up to six months, or both.

#### CHANGES TO CURRENT LAW

#### Generally

This bill repeals these disclosure requirements and the prohibition on publication or dissemination and creates a new system of disclosure requirements applicable to elections for state or local office. The disclosure requirements under the bill apply to any person who purchases or incurs an obligation for an advertisement. Generally, an "advertisement" under this bill is a communication in a billboard, card, newspaper, newspaper insert, magazine, mailing with more than 500 pieces, pamphlet, flier, or periodical or on television or radio, if the communication constitutes a campaign contribution or disbursement. However, among other things, the bill does not apply to certain communications that do not expressly advocate the election or defeat of a clearly identified candidate or the adoption or rejection of a question at a referendum (commonly referred to as "issue ads"). The bill creates general disclosure requirements and additional disclosure requirements applicable to television or radio advertisements. In addition, the bill prohibits any person from

or radio

misrepresenting in an advertisement the sponsorship or authorization of the advertisement.

The general disclosure requirements under the bill prohibit a person from purchasing or incurring an obligation for an advertisement unless: advertisement includes the statement "Paid for by .... [name of each purchaser]"; b) if the advertisement supports or opposes the nomination or election of one or more clearly identified candidates, the person states in the advertisement its position for or against the candidate or candidates; c) if the advertisement supports or opposes a question presented at a referendum, the person states in the advertisement its position for or against the question; d) if the advertisement is in the print media and supports or opposes the nomination or election of one or more clearly identified candidates, the person states whether or not the advertisement is authorized by a candidate, except that this requirement does not apply if the person purchasing the advertisement is the candidate whom the advertisement supports or that candidate's personal campaign committee; and e) if the advertisement is in the print media and identifies a candidate whom the person is opposing, the person discloses in the advertisement the name of any candidate whom the advertisement is intended to benefit, except that this requirement applies only if the person coordinates or consults with regard to the advertisement, or with regard to the disbursement for the advertisement, with the candidate who is intended to benefit.

The bill establishes certain requirements with regard to the manner in which these general disclosure requirements may be satisfied. In a print media advertisement, the height of all of the disclosure statements must constitute at least 5% of the height of the printed space of the advertisement, except that the type may not be less than 12 points in size. If a single advertisement consists of multiple pages, folds, or faces, the disclosure statements apply only to one page, fold, or face of the advertisement. In a television advertisement, a written disclosure statement must be made with letters equal to or greater than 4% of the vertical picture height. In a radio advertisement, the disclosure statements must last at least a total of three seconds.

Additional disclosure requirements applicable to television of media

The bill requires a person who purchases or incurs an obligation for a television advertisement that supports or opposes the nomination or election of one or more clearly identified candidates to make certain additional disclosures. If the advertisement is obtained by a candidate or a candidate's personal campaign committee and mentions the name of, shows the picture of, transmits the voice of, or otherwise refers to an opposing candidate, the advertisement must include a statement spoken by the candidate containing at least the following: "I am (or "This is") .... [name of candidate], candidate for .... [name of office], and I (or "my campaign committee") sponsored this advertisement." If the advertisement is obtained by a political party, the advertisement must include a statement spoken by the chairperson, executive director, or treasurer of the political party containing at least the following: "The .... [name of political party] sponsored this advertisement [opposing or supporting] .... [name of candidate] for .... [name of office]." If the advertisement is obtained by a committee other than a political party or legislative

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campaign committee, the advertisement must include a statement spoken by the chief executive officer or treasurer of the committee containing at least the following: "The .... [name of committee], a political action committee, sponsored this advertisement [opposing or supporting] ... [name of candidate] for .... [name of office]." If the advertisement is obtained by an individual, the advertisement must include a statement spoken by the individual containing at least the following: "I am .... [individual's name], and I sponsored this advertisement [opposing or supporting] .... [name of candidate] for .... [name of office]." If the advertisement is obtained by any other person, the advertisement shall include a statement spoken by the chief executive or principal decision maker of the person containing at least the following: ....[Name of person] sponsored this advertisement." If an advertisement requiring one of these additional disclosures is obtained by a political party, judividual, or committee other than a political party or legislative campaign committee, the political party, individual, or committee must characterize the advertisement as either supporting or opposing the nomination or election of one or more clearly identified candidates. (Jelevised)

The bill establishes certain requirements with regard to the manner in which these additional disclosure requirements may be satisfied. A full—screen picture containing the individual making the required statement must be featured throughout the duration of any statement of a candidate, personal campaign committee, political party, individual, or committee other than a political party or legislative campaign committee. The picture may not contain any printed material other than any visual disclosure statement required by law. In addition, the image of the individual must occupy at least 50% of the vertical picture height and nothing may block the view of the individual's face. If the advertisement is more than five minutes long, the statement must be made at the beginning and at the end of the advertisement.

Additional disclosure requirements applicable to radio

The bill requires a person who purchases or incurs an obligation for a radio advertisement that supports or opposes the nomination or election of one or more clearly identified sandidates to make certain additional disclosures. advertisement is obtained by a candidate or a candidate's personal campaign committee and mentions the name of, transmits the voice of, or otherwise refers to an opposing candidate, the advertisement must include a statement spoken by the candidate containing at least the following: "I am (or "This is") .... [name of candidate], candidate for .... [name of office], and this advertisement was paid for (or "sponsored" or "furnished") by me (or ".... [name of personal campaign committee]")." If the advertisement is obtained by a political party, the advertisement must include a statement spoken by the chairperson, executive director, or treasurer of the political party containing at least the following: "This advertisement lopposing or supporting] .... [name of candidate] for ./.. [name of office] was paid for (or "sponsored" or "furnished") by .... [name of political party]." If the advertisement is obtained by a committee other than a political/party or legislative campaign committee, the advertisement must include a statement spoken by the chief executive officer or treasurer of the committee containing at least the following: "This advertisement

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lopposing or supporting] .... [name of candidate] for .... [name of office] was paid for (or "sponsored" or "furnished") by .... [name of committee], a political action committee." If the advertisement is obtained by an individual, the advertisement must include a statement spoken by the individual containing at least the following: "I am .... [individual's name], and this advertisement [opposing or supporting] .... [name of candidate] for .... [name of office] was paid for (or "sponsored" or "furnished") by me." If the advertisement is obtained by any other person, the advertisement shall include a statement spoken by the chief executive or principal decision maker of the person containing at least the following: "....[Name of person] paid for (or "sponsored" or "furnished") this advertisement." If an advertisement requiring one of these additional disclosures is obtained by a political party, individual, or committee other than a political party or legislative campaign committee, the political party individual, or committee must characterize the advertisement as either supporting or opposing the nomination or election of one or more clearly identified candidates.

#### Remedies and penalties

This bill provides a candidate, or his or her personal campaign committee, with a private right of action against any person who purchases or incurs an obligation for a television or radio advertisement that violates these disclosure requirements. if the advertisement relates to an election for the office that the candidate seeks. The bill establishes filing requirements that a candidate or personal campaign committee must follow in order to bring such an action and requires the action to be brought no later than the 90th day after the election. The bill permits a successful plaintiff to receive damages equal to the total dollar amount of the television and radio advertising time that was aired in violation of these disclosure requirements, except that the damages must be increased to three times that amount in certain circumstances. Under the bill, a candidate and his or her personal campaign committee are jointly and individually liable for the payment of damages and any attorney fees awarded in such an action. However, if a candidate is held personally liable for the payment of damages, attorney fees, or both, the candidate may not use or be reimbursed with funds from his or her personal campaign committee in paying the damages or attorney fees.

This bill also applies the civil and criminal penalties that apply to violations of the current disclosure requirements to violations of the disclosure requirements established under the bill, except that under the bill the criminal penalties do not apply to violations of the additional disclosure requirements for television and radio advertisements.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

7.40 Sample ballots. Any individual, committee or candidate, at their own
expense, subject to limitations upon contributions and disbursements under ch. 11,
may print a supply of sample ballots, provided they bear on their face the information
required by s. 11.30 (2) and they contain all $\underline{of}$ the names shown on the official ballot.
SECTION 2. 8.30 (2) of the statutes is amended to read:
8.30 (2) If no registration statement has been filed by or on behalf of a candidate

8.30 (2) If no registration statement has been filed by or on behalf of a candidate for state or local office in accordance with s. 11.05 (2g) or (2r) by the applicable deadline for filing nomination papers by such candidate, or the deadline for filing a declaration of candidacy for an office for which nomination papers are not filed, the name of the candidate may not appear on the ballot. This subsection may not be construed to exempt a candidate from applicable penalties if he or she files a registration statement later than the time prescribed in ss. 11.01 (1) (1r) and 11.05 (2g).

- SECTION 3. 11.01 (1) of the statutes is renumbered 11.01 (1r).
- SECTION 4. 11.01 (1g) of the statutes is created to read:
  - 11.01 (1g) "Advertisement" means a communication in the print media or on television or radio that constitutes a contribution or disbursement.
    - **SECTION 5.** 11.01 (17) of the statutes is created to read:
  - 11.01 (17) "Print media" means billboards, cards, newspapers, newspaper inserts, magazines, mailings with more than 500 pieces, pamphlets, fliers, or periodicals.
    - **SECTION 6.** 11.05 (2g) of the statutes is amended to read:
  - 11.05 (2g) CANDIDATES AND PERSONAL CAMPAIGN COMMITTEES. Every candidate, as defined in s. 11.01 (1) (1r), shall file a registration statement with the appropriate filing officer giving the information required by sub. (3). If a candidate appoints

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another person as campaign treasurer the candidate's registration statement shall
be cosigned by the candidate and the candidate's appointed treasurer. A candidate
who receives no contributions and makes no disbursements shall file such statement
as provided in s. 11.10 (1) but need not appoint a campaign treasurer or designate
a campaign depository account until the first contribution is received or
disbursement made.
SECTION 7. 11.30 (2) of the statutes is repealed.
SECTION 8. 11.30 (2m) of the statutes is created to read:

- 11.30 (2m) (a) Except as provided in par. (s), no person may purchase or incur an obligation for an advertisement unless all of the following conditions are satisfied:
- 1 The advertisement includes the statement "Paid for by .... [name of each purchaser, as indicated on the purchaser's registration statement under s. 11.05]."
- 2. If the advertisement supports or opposes the nomination or election of one or more clearly identified candidates, the person states in the advertisement its position for or against the candidate or candidates.
- 3. If the advertisement supports or opposes a question proposed at a referendum, the person states in the advertisement its position for or against the question.
- 4. If the advertisement is in the print media and supports or opposes the nomination or election of one or more clearly identified candidates, the person states whether or not the advertisement is authorized by a candidate. The statement in the advertisement shall indicate as follows: "Authorized by .... [name of candidate], candidate for .... [name or office]" or "Not authorized by a candidate," as applicable. This subdivision does not apply if the person purchasing the advertisement is the

candidate whom the advertisement supports or that candidate's personal campaign committee.

- 5. If the advertisement is in the print media and identifies a candidate whom the person is opposing, the person discloses in the advertisement the name of any candidate whom the advertisement is intended to benefit. This subdivision applies only if the person coordinates or consults with regard to the advertisement, or with regard to the disbursement for the advertisement, with the candidate who is intended to benefit.
- (b) 1. In a print media advertisement, the height of all disclosure statements required under par. (a) shall constitute at least 5% of the height of the printed space of the advertisement, except that the type may not be less than 12 points in size. If a single advertisement consists of multiple pages, folds, or faces, the disclosure statements required under par. (a) apply only to one page, fold, or face of the advertisement.
- 2. In a television advertisement, a written disclosure statement used to comply with par. (a) shall be made with letters equal to or greater than 4% of the vertical picture height.
- 3. In a radio advertisement, all disclosure statements, combined, that are required under par. (a) shall last at least 3 seconds.
- (c) No person may misrepresent in an advertisement the sponsorship or authorization of the advertisement.
- (d) In addition to the disclosure statements required under par (a) and except as provided in par. (a), a person purchasing or incurring an obligation for an advertisement on television that supports or opposes the nomination or election of one or more clearly identified candidates shall satisfy all of the following:

- 1. If the advertisement is purchased by a candidate or a candidate's personal campaign committee, the advertisement shall include a statement spoken by the candidate containing at least the following: "I am (or "This is") .... [name of candidate], candidate for .... [name of office], and I (or "my campaign committee") sponsored this advertisement." This subdivision applies only to an advertisement that mentions the name of, shows the picture of, transmits the voice of, or otherwise refers to a candidate for the same office as that sought by the purchasing candidate or by the candidate supported by the purchasing personal campaign committee.
- 2. If the advertisement is purchased by a political party, the advertisement shall include a statement spoken by the chairperson, executive director, or treasurer of the political party containing at least the following: "The .... [name of political party] sponsored this advertisement [opposing or supporting] .... [name of candidate] for .... [name of office]." The name of the political party disclosed under this subdivision shall include the name used by the political party on the ballot at the election.
- 3. If the advertisement is purchased by a committee other than a political party or legislative campaign committee, the advertisement shall include a statement spoken by the chief executive officer or treasurer of the committee containing at least the following: "The .... [name of committee], a political action committee, sponsored this advertisement [opposing or supporting] .... [name of candidate] for .... [name of office]." The name of the committee disclosed under this subdivision shall be the same as the name indicated on the committee's registration statement under s. 11.05.
- 4. Except as provided under subd. 1., if the advertisement is purchased by an individual, the advertisement shall include a statement spoken by the individual

1	containing at least the following: "I am [individual's name], and I sponsored this
2	advertisement [opposing or supporting] [name of candidate] for [name of
3	office]."
4	5. If the advertisement is purchased by a person other than a candidate, a
5 👡	candidate's personal campaign committee, a political party, a committee other than
6	a political party or legislative campaign committee, or an individual, the
7	advertisement shall include a statement spoken by the chief executive or principal

sponsored this advertisement," .... [Opposing or supporting] .... [Name of candidate] for .... [Name of candidate] for .... [Opposing or supporting] .... [Name of candidate] for .... [Name o

containing an image of the individual making the statement, in photographic form or through the actual appearance of the individual on camera, shall be featured throughout the duration of the statement. The picture may not contain any printed material other than any visual disclosure statement required by law. The image of the individual shall occupy at least 50% of the vertical picture height and nothing may block the view of the individual's face.

- 7. If the advertisement is more than 5 minutes long, any statement required under this paragraph shall be made at the beginning and at the end of the advertisement.
- 8. If a statement is required under subd. 2. 18, but the person shall characterize the advertisement as either supporting or opposing the nomination or election of one or more clearly identified candidates.
- (e) In addition to the disclosure statements required under par. (a) and except as provided in par. (g), a person purchasing or incurring an obligation for an

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advertisement on radio that supports or opposes the nomination or election of one or more clearly identified candidates shall satisfy all of the following:

"my campaign committee

- 1. If the advertisement is purchased by a candidate or a candidate's personal campaign committee, the advertisement shall include a statement spoken by the candidate containing at least the following: "I am (or "This is") .... [name of candidate], candidate for .... [name of office], and this advertisement was paid for 'sponsored" or "farnished" by me (av)... "Thanke of personal campaign committee."

  This subdivision applies only to an advertisement that mentions the name of, transmits the voice of, or otherwise refers to a candidate for the same office as that sought by the purchasing candidate or by the candidate supported by the purchasing personal campaign committee.
- 2. If the advertisement is purchased by a political party, the advertisement shall include a statement spoken by the chairperson, executive director, or treasurer of the political party containing at least the following: This advertisement [opposing or supporting] .... [name of candidate] for ... [name of office] was paid for lor "sponsored" or furnished" by ... [name of political party]." The name of the political party disclosed under this subdivision shall include the name used by the political party on the ballot at the election.
  - 3. If the advertisement is purchased by a committee other than a political party or legislative campaign committee, the advertisement shall include a statement spoken by the chief executive officer or treasurer of the committee containing at least the following: "This advertisement [opposing or supporting] .... [name of candidate] for .... [name of office] was paid for (or spensored" or "furnished") .... [name of

committee], a political action committee." The name of the committee disclosed

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under this subdivision shall be the same as the name indicated on the committee's registration statement under s. 11.05.

- 4. Except as provided in subd. 1., if the advertisement is purchased by an individual, the advertisement shall include a statement spoken by the individual containing at least the following: "I am .... [individual's name], and this advertisement [opposing or supporting] .... [name of candidate] for .... [name of office] was paid for (or "sponsored" or "farmished") by ane."
- 5. If the advertisement is purchased by a person other than a candidate, a candidate's personal campaign committee, a political party, a committee other than a political party or legislative campaign committee, or an individual, the advertisement shall include a statement spoken by the chief executive or principal decision maker of the person containing at least the following: "....[Name of person]

  paid for (or "sponsored" or "furnished") this advertisement."

  for [name of candidate].
- 6. If a statement is required under subd. 2. 37, of the person shall characterize the advertisement as either supporting or opposing the nomination or election of one or more clearly identified candidates.
- If an advertisement that is subject to par. (d) for (e) is jointly purchased or if an obligation for such an advertisement is jointly incurred, the statement required under par. (d) for (e) shall name all of the purchasers but need be made by only one individual. If a candidate or a candidate's personal campaign committee is one of the purchasers or persons who incurs the obligation, that candidate shall be the individual making the statement. If multiple candidates are the purchasers or persons who incur the obligation, if a candidate and a personal campaign committee of another candidate are the purchasers or persons who incur the obligation, or if the personal campaign committees of multiple candidates are the purchasers or persons

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1	who incur the obligation, at least one of the candidates shall be the individual
2	making the statement.
3	Paragraphs (a) (d) (and (e) do not apply to any of the following:
4	1. An individual who makes disbursements with regard to a particular election
5	that total less than \$1,000 and that do not constitute a contribution to any candidate
6	or other individual.
7	2. An individual who purchases or incurs an obligation for an advertisement
8	with regard to a referendum.
9	3. A person who is exempt from reporting the purchase of or obligation incurred
10	for an advertisement under s. 11.06 (2).
11	SECTION 9. 11.30 (3) (b) of the statutes is amended to read:
12	11.30 (3) (b) Any person named in par. (a) is guilty of a violation of this chapter
13	unless, before using the communications medium for political purposes other than
14	as provided for in sub. (2) (2m), there is filed with the board a verified declaration
15	specifically stating the communications medium in which the person has financial
16	interest or over which the person has control and the exact nature and extent of the
17	interest or control.
18	SECTION 10. 11.59 of the statutes is created to read:
19	11.59 Liability for unlawful advertisements. (1) A candidate who
20	complies with all applicable requirements under s. 11.30 (2m) throughout the
21	candidate's campaign, or the personal campaign committee of such a candidate, may

bring an action for damages against any person who violates s. 11.30 (2m) with

regard to a television or radio advertisement relating to an election for the office that

the candidate seeks. As a condition of bringing an action under this section, a

candidate for state office, or the personal campaign committee of such a candidate,

shall complete and file with the board a notice of complaint, on a form prescribed by the board, regarding a violation of s. 11.30 (2m). The notice shall be filed after the airing of the advertisement, but no later than the Friday after the date of the election. Any other candidate, or the personal campaign committee of such other candidate, as a condition of bringing an action under this section, shall file the notice of complaint during the same time period with the county clerk or, if applicable, the county board of election commissioners, of any county with territory in the jurisdiction or district that the candidate seeks to represent and shall publish a short form notice of complaint, in the form prescribed by the board, in a newspaper having general circulation in the jurisdiction or district that the candidate seeks to represent. A candidate or personal campaign committee shall bring an action in circuit court for the county where the notice of complaint is filed no later than the 90th day following the date of the election.

(2) The court shall award a successful plaintiff in an action under this section damages equal to the total dollar amount of the television and radio advertising time that was aired in violation of s. 11.30 (2m). The court shall award treble damages if the plaintiff notified or reasonably attempted to notify the defendant, by 1st class mail with return receipt requested, that a particular advertisement or that particular advertisements failed to comply with s. 11.30 (2m) and if, after the notice or attempted notice, the advertisement continued to be aired. The court shall calculate the treble damages beginning on the date on which the notice was accepted or rejected by the defendant. Within 5 days after the return receipt for any notice mailed under this subsection is provided to the plaintiff, the plaintiff shall send a copy of the notice to the board or to the county clerk or county board of election commissioners of the county where the plaintiff's notice of complaint was filed.

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(3) A candidate and his or her personal campaign committee are jointly and
severally liable for the payment of damages and any attorney fees awarded in an
action under this section. If a candidate is held personally liable for the payment of
damages or attorney fees or both, the candidate may not use or be reimbursed with
funds from his or her campaign depository account in paying the damages or attorney
fees.
Section 11. 11.61 (1) (c) of the statutes is amended to read:
11.61 (1) (c) Whoever intentionally violates any provision of this chapter other
than those provided listed in par. (a) and other than s. 11.30 (2m) (d) and (e) and
whoever intentionally violates any provision under par. (b) where the intentional
violation concerns a specific figure which does not exceed \$100 in amount or value
may be fined not more than \$1,000 or imprisoned for not more than 6 months or both.
SECTION 12. 13.62 (5g) of the statutes is amended to read:
13.62 (5g) "Candidate" has the meaning given under s. $11.01 (1) (1r)$ .

(END)

#### Basford, Sarah

From:

Wavrunek, Glenn

Sent:

Tuesday, January 22, 2002 3:20 PM

To:

LRB.Legal

Subject:

Draft review: LRB-4193/2 Topic: Campaign ad disclosure requirements (stand by your ad)

It has been requested by <Wavrunek, Glenn> that the following draft be jacketed for the ASSEMBLY:

Draft review: LRB-4193/2 Topic: Campaign ad disclosure requirements (stand by your ad)