

**2001 DRAFTING REQUEST**

**Assembly Substitute Amendment (ASA-AB843)**

Received: 02/20/2002

Received By: **kuesejt**

Wanted: **Today**

Identical to LRB:

For: **David Travis (608) 266-5340**

By/Representing: **him**

This file may be shown to any legislator: **NO**

Drafter: **kuesejt**

May Contact:

Addl. Drafters: **rmarchan  
shoveme**

Subject: **Elections - campaign finance  
Elections - miscellaneous  
Lobbying  
Tax - individual income**

Extra Copies:

Submit via email: **NO**

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**Pre Topic:**

No specific pre topic given

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**Topic:**

ASA to AB (LRB-2872/5) (Campaign financing; lobbying regulation; WECF designations; Elections Board staffing)

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**Instructions:**

Per 2001 AB 801.

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**Drafting History:**

<u>Vers.</u>	<u>Drafted</u>	<u>Reviewed</u>	<u>Typed</u>	<u>Proofed</u>	<u>Submitted</u>	<u>Jacketed</u>	<u>Required</u>
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			02/25/2002 _____		02/25/2002	02/25/2002	

FE Sent For:

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17/1	kuesejt	2/20 1-2/20 Kmg	KSL 2/20	KJL/ps 2/20			

FE Sent For:

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(DNOTE)

2001 - 2002 LEGISLATURE

Wanted Wed 4/20

ABY SUB AMDT

50334/1

LRB-47807Z

JTK&RJM:kmg:jf

TUES ✓

TO 2001 ASSEMBLY BILL ~~801~~ (LRB-2872/5)

See p. 73 only

February 12, 2002 - Introduced by Representatives TRAVIS, MEYERHOFER, BERCEAU, BLACK, BOYLE, CARPENTER, CULLEN, HEBL, J. LEHMAN, MILLER, MÜSSER, PLOUFF, REYNOLDS, SCHOOFF, SINICKI, STEINBRINK, TURNER and KAUFERT, cosponsored by Senators ELLIS, ERPENBACH, COWLES, GEORGE, M. MEYER, DECKER, HARSDFOR, MOEN, PLACHE, ROBSON, SCHULTZ and WIRCH. Referred to Committee on Campaigns and Elections.

1 AN ACT *to repeal* 11.01 (12s), 11.05 (3) (o), 11.26 (9) (c), 11.265, 11.31 (2m), 11.50  
2 (2) (h), 11.50 (2) (i) and 11.50 (3); *to renumber* 11.05 (2r) (title), 11.24 (2), 11.50  
3 (1) (a) 1. and 11.50 (1) (a) 2.; *to renumber and amend* 11.05 (1), 11.05 (2), 11.05  
4 (2r), 11.12 (6), 11.26 (9) (a), 11.26 (9) (b), 11.50 (9), 19.49 (5) and 19.59 (7); *to*  
5 *amend* 5.02 (13), 7.08 (2) (c) and (cm), 8.10 (3) (intro.), 8.15 (6) (intro.), 8.20 (4),  
6 8.30 (2), 8.35 (4) (a) 1. a. and b., 8.35 (4) (c) and (d), 11.05 (3) (c), 11.05 (5), 11.05  
7 (12) (b), 11.05 (13), 11.06 (1) (intro.), 11.06 (1) (e), 11.06 (2), 11.06 (4) (b), 11.06  
8 (5), 11.06 (7m) (a), 11.06 (7m) (c), 11.06 (11) (c), 11.07 (1), 11.07 (5), 11.09 (3),  
9 11.10 (1), 11.12 (2), 11.12 (4), 11.12 (5), 11.14 (3), 11.16 (2), 11.16 (5), 11.19 (title),  
10 11.19 (1), 11.20 (1), 11.20 (7), 11.20 (9), 11.20 (10) (a), 11.20 (12), 11.21 (2), 11.21  
11 (15), 11.21 (16), 11.22 (3), 11.23 (1), 11.23 (2), 11.25 (2) (b), 11.26 (1) (intro.), 11.26  
12 (2) (intro.), 11.26 (2) (a), 11.26 (4), 11.26 (8), 11.26 (10), 11.26 (12m), 11.31 (1)  
13 (intro.), 11.31 (1) (a) to (d), 11.31 (1) (e) and (f), 11.31 (2), 11.31 (3), 11.38 (1) (a)  
14 2., 11.38 (6), 11.38 (8) (b), 11.50 (2) (a), 11.50 (2) (b) 5., 11.50 (2) (c), 11.50 (2) (g),

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1 11.50 (5), 11.50 (6), 11.50 (9) (title), 11.50 (11) (a), 11.50 (11) (e), 11.60 (4), 11.61  
2 (1) (a), 19.53 (6), 19.59 (8) (c), 20.510 (1) (q), 25.42, 71.10 (3) (a) and 71.10 (3) (b);  
3 *to repeal and recreate* 11.05 (9) (title) and 11.50 (4); and *to create* 7.08 (2)  
4 (cs), 11.001 (2m), 11.01 (16) (a) 3., 11.05 (1) (b), 11.05 (2) (b), 11.05 (3) (m), 11.05  
5 (3) (r), 11.06 (2m) (b) to (d), 11.12 (2m), 11.12 (6) (c) and (d), 11.12 (8) and (9),  
6 11.20 (2s), 11.20 (2t), 11.24 (1w), 11.24 (4), 11.26 (2) (ad) to (au), 11.26 (8m), 11.26  
7 (9) (a) 1. to 7., 11.26 (9) (b) 1. to 7., 11.31 (1) (de), 11.31 (1m), 11.31 (3p), 11.31  
8 (9), 11.50 (1) (a) 1. (intro.), 11.50 (1) (a) 2m., 11.50 (1) (am), 11.50 (1) (bm) and  
9 (cm), 11.50 (2) (j), 11.50 (2m), 11.50 (2s), 11.50 (2w), 11.50 (4m), 11.50 (9) (b), (ba)  
10 and (bb), 11.50 (14), 11.60 (3s) and (3t), 13.625 (3m), 19.42 (3m), (4g) and (4r),  
11 19.45 (13), 19.49 (1m), 19.49 (5) (b), 19.535, 19.59 (1) (br), 19.59 (7) (b), 19.59 (8)  
12 (cm) and (cn), 20.855 (4) (ba) and 806.04 (11m) of the statutes; **relating to:**  
13 **campaign financing, official action in return for providing or withholding**  
14 **political contributions, services, or other things of value, lobbying regulation,**  
15 **designations for the Wisconsin election campaign fund by individuals filing**  
16 **state income tax returns, staffing of the elections board, providing exemptions**  
17 **from emergency rule procedures, granting rule-making authority, making**  
18 **appropriations, and providing penalties.**

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***Analysis by the Legislative Reference Bureau***

This bill makes numerous changes in the campaign financing law. The bill also makes changes to the income tax laws and to the staffing of the elections board. Significant changes include:

**FILING OF CAMPAIGN FINANCE REPORTS**

***Exemptions from registration and reporting***

Currently, any individual who accepts contributions, makes disbursements, or incurs obligations, and any committee or group that makes or accepts contributions, makes disbursements, or incurs obligations, in connection with one or more elections for state or local office or one or more state or local referenda exceeding \$25

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cumulatively within a calendar year is potentially subject to requirements to register with the appropriate filing officer and to file campaign finance reports.

This bill provides that an individual who accepts contributions, makes disbursements, or incurs obligations or a group that makes or accepts contributions, makes disbursements, or incurs obligations in connection with one or more referenda is not subject to registration and reporting requirements until the individual or group engages in activity exceeding \$100 cumulatively within a calendar year.

The bill also permits an individual or committee to claim an exemption from reporting requirements if the individual or committee does not accept contributions, make disbursements, or incur obligations exceeding \$1,000 cumulatively within a calendar year with respect to an election for state office, and does not accept contributions exceeding \$100 from a single source cumulatively within a calendar year. If an individual or committee does not accept contributions, make disbursements, or incur obligations with respect to an election for any state office but accepts contributions, makes disbursements, or incurs obligations with respect to an election for local office, the bill permits the individual or committee to claim an exemption from reporting requirements only if the individual or committee does not accept contributions, make disbursements, or incur obligations exceeding \$100 cumulatively within a calendar year.

***Electronic filing***

Currently, reports under the campaign finance law must be filed by certain dates specified by law and must cover time periods specified by law. Candidates for state office or their personal campaign or authorized support committees and other individuals, committees, and groups supporting or opposing candidates for state office or statewide ballot questions file their reports with the state elections board. Each registrant for whom the elections board serves as a filing agency and who or that accepts contributions in a total amount or value of \$20,000 or more during a campaign period, or a biennial period for a registrant other than a candidate or personal campaign or support committee, must file reports with the board electronically. Any registrant who or that files a report electronically must also file a copy of the report recorded on a medium prescribed by the board.

This bill requires each committee that is currently required to file its campaign finance reports electronically to file those reports within 24 hours after a reportable transaction occurs. Under the bill, once a registrant becomes subject to an electronic reporting requirement, the requirement continues to apply until a termination report is filed, regardless of the level of continuing financial activity of the registrant. In accordance with current law, the bill also requires registrants who file electronically to file copies of reports, at the times currently prescribed by law, recorded on a medium prescribed by the board. The change applies effective with reports filed on or after the day on which the bill becomes law.

***Mass media activities***

Currently, individuals who accept contributions, organizations that make or accept contributions, and individuals who or organizations that incur obligations or make disbursements for the purpose of influencing an election for state or local office are generally required to register with the appropriate filing officer and to file



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financial reports with that officer, regardless of whether they act in conjunction with or independently of any candidate who is supported or opposed.

With certain exceptions, this bill imposes registration and reporting requirements, in addition, upon any individual who and organization that, within 60 days of an election and by means of communications media, makes communications which include a reference to a candidate at that election, an office to be filled at that election, or a political party. The bill, however, does not require registration and reporting if the communication is made by a corporation, cooperative, or nonpolitical voluntary association and is limited to the corporation's, cooperative's, or association's members, shareholders, or subscribers.

***Special reporting by certain registrants***

Currently, a committee making contributions or a candidate or other individual or committee accepting contributions, making disbursements, or incurring obligations in support of or opposition to a candidate is generally required to file a report no later than the eighth day before a primary or election at which the candidate seeks nomination or election to office. The report must disclose contributions made or accepted, disbursements made, and obligations incurred through the 14th day prior to the primary or election. Currently, if a candidate for state office receives one or more contributions from a single contributor aggregating \$500 or more during the 14-day period preceding an election, the candidate must report to the elections board the information currently required to be disclosed pertaining to contributions received by the candidate no later than 24 hours following receipt of any such contribution or contributions.

This bill requires each candidate at the general or a special election for a major state office (the office of governor, lieutenant governor, attorney general, secretary of state, state treasurer, superintendent of public instruction, justice of the supreme court, state senator, or representative to the assembly) who does not accept a public grant (see below) and who makes any disbursement after the candidate has accumulated cash in his or her campaign depository or has made disbursements in his or her campaign exceeding a combined total of 75% of the amount of the disbursement limitation for the office that the candidate seeks, to file daily reports, by electronic mail or facsimile transmission, with the elections board and with each candidate whose name appears on the ballot for the office in connection with which the disbursement is made. The daily reports may be filed no later than 24 hours after each disbursement is made, and must include the information that is currently required to be reported pertaining to disbursements made by candidates. The daily reports must be filed during the time period beginning with the later of the date of the disbursement that triggers the requirement or the 7th day after the applicable primary election or the date that a primary would be held, if required, and ending with date of the election at which the candidate seeks office.

This bill also creates additional reporting requirements, applicable to certain special interest committees. Under the bill, reporting may be required of any special interest committee, other than a conduit, that intends to receive any contribution, make any disbursement, or incur any obligation to make a disbursement (as currently defined) independently of a candidate for the purpose of advocating the

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election or defeat of a clearly identified candidate for a major state office at the general or a special election or any applicable primary election. In addition, reporting may be required of any special interest committee, other than a conduit, that intends to receive any contribution, make any disbursement, or incur any obligation to make any other expenditure independently of a candidate for the purpose of making communications, within 60 days of an election and by means of communications media, which include a reference to a candidate at that election, an office to be filled at that election, or a political party. These additional reporting requirements do not apply to communications that are made by a corporation, cooperative, or nonpolitical voluntary association and that are limited to the corporation's, cooperative's, or association's members, shareholders, or subscribers.

Under the bill, the special interest committee must file these additional reports on the 63rd, 42nd, and 21st day prior to the applicable election, and in the case of a special election, on the 21st day prior to that election. The reports must specify the name of each candidate who is supported or whose opponent is opposed and the total amount of contributions to be received, disbursements or other expenditures to be made, and obligations to be incurred for that purpose during the 21-day period following the date on which the report is due to be filed. The bill also requires additional reports to be filed on the 39th and 18th days preceding each general election and the 18th day preceding each special election, itemizing the actual contributions transferred and received, disbursements made, and obligations incurred for the applicable 21-day period.

***Timeliness in filing reports***

Currently, where a requirement is imposed under the campaign finance law for filing of a report by a specified date, the requirement may be satisfied by depositing the report with the U.S. postal service no later than the date provided by law for receipt of the report.

This bill permits satisfaction of the filing requirement only by delivering a report to the appropriate filing officer or agency on or before the date provided by law for receipt of the report or by depositing the report with the U.S. postal service no later than the third day before that date.

**DISBURSEMENT LIMITATIONS AND INDEPENDENT DISBURSEMENTS**

Under current law, disbursement (expenditure) levels are specified for candidates for various state and local offices. These levels become a binding limitation upon any candidate for state office who accepts a state grant from the Wisconsin election campaign fund or who agrees to be bound by the limitation, unless the candidate is opposed by a major opponent who could have qualified for a grant but declines to accept one. A candidate for state office who accepts a grant from the Wisconsin election campaign fund and who agrees to be bound by the disbursement limit applicable to the office which the candidate seeks may receive a grant equal to 45% of that disbursement limit, less certain committee contributions accepted by the candidate, if there are sufficient moneys in the fund to finance the full amount of grants for which candidates qualify.

Current law also imposes registration and financial reporting requirements on committees and individuals making disbursements independently of a candidate in

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support of or in opposition to a candidate for a state or local office. One requirement is the obligation of the committee or individual to file reports with the appropriate filing officer within 24 hours of making such a disbursement, if the disbursement is made less than 15 days before a primary or election and if the cumulative amount of such disbursements exceeds \$20.

This bill:

1. Revises the current disbursement levels applicable to candidates for the offices shown in the following chart:

<i>Office</i>	<i>Current Level</i>	<i>Proposed Level</i>
Governor	\$1,078,200	\$2,000,000
Lieutenant governor	323,475	500,000
Attorney general	539,000	700,000
Secretary of state	215,625	250,000
State treasurer	215,625	250,000
Supreme court justice	215,625	300,000
State superintendent	215,625	250,000
State senator	34,500	100,000
Representative to the assembly	17,250	50,000

2. Increases the total disbursement limitation for a candidate for partisan office at a general or special election whose name appears on the ballot at a primary election, who receives less than twice as many votes at that election as another candidate for the same office within the same party, and who has an opponent at the general or special election who received at least 6% of the votes cast for all candidates for that office at the primary election. Under the bill, the increased disbursement limitation is 120% of the amount provided for the candidate receiving the greatest number of votes for that office.

3. Creates a biennial cost-of-living adjustment that causes the statutory disbursement levels to be adjusted biennially, beginning in 2004, in accordance with a formula tied to the "consumer price index" determined by the U.S. department of labor.

4. Replaces the provision requiring reports of cumulative independent disbursements exceeding \$20 made later than 15 days prior to a primary or election with a provision that requires cumulative independent disbursements *or obligations* exceeding \$20 during that period to be so reported.

5. Increases the disbursement limitation of any candidate who accepts a public grant by: a) an amount equal to any independent disbursements or independent expenditures other than disbursements made by special interest committees in close proximity to the election for the purpose of making certain mass communications that are made to oppose that candidate, or to support that candidate's opponent, if that amount exceeds 10% of the disbursement limitation for the office that the candidate seeks; b) the total amount of disbursements exceeding the amount of the

**ASSEMBLY BILL 801**

disbursement limitation for that office made by any opposing candidate who does not accept a public grant; and c) the total amount of contributions intended to be received or received by special interest committees for the purpose of opposing the candidate who accepts the grant or supporting that candidate's opponent.

6. Repeals the procedure by which a candidate who would not otherwise be subject to statutory disbursement limitations may voluntarily agree to comply with these limitations.

7. Repeals the exemption from disbursement limitations that currently applies to any candidate who accepts a grant from the Wisconsin election campaign fund and who is opposed by a major opponent who could have qualified for a grant but declines to accept one. Under the bill, the candidate accepting the grant remains bound by the applicable disbursement limitations.

**CONTRIBUTION LIMITATIONS**

Under current law, committees other than political party committees and legislative campaign committees are subject to limitations on the amount of contributions made cumulatively to a particular candidate. A committee may contribute up to \$43,238 to a candidate for statewide office. Current law also limits the cumulative amount of contributions that a committee may make annually to a particular political party, limits the cumulative amount of contributions that a political party may accept annually from a particular committee, and limits the aggregate total of contributions that a political party may accept during any biennium from all committees. Currently, a committee may annually contribute up to \$6,000 to a particular political party, a political party may annually accept up to \$6,000 from a particular committee, and a political party may accept up to \$150,000 in contributions from all committees during any biennium.

This bill establishes specified limitations on committee contributions to candidates for statewide office as follows: a) candidates for governor, \$45,000; b) candidates for lieutenant governor, \$15,000; c) candidates for attorney general, \$25,000; and d) candidates for secretary of state, state treasurer, superintendent of public instruction, or justice of the supreme court, \$10,000. Under the bill, the limitation on committee contributions to a particular political party, and on the annual amount that a political party may accept from a particular committee, is increased to \$18,000, and the aggregate limitation on contributions that a political party may accept during a biennium from all committees is increased to \$450,000.

Under current law, the aggregate contributions accepted by a candidate for state or local office from all committees, when combined with any grant received from the Wisconsin election campaign fund, may not exceed 65% of the disbursement level or limitation for the office that the candidate seeks. In addition, the contributions received by a candidate for state or local office from all committees other than political party or legislative campaign committees, when combined with any grant received from the Wisconsin election campaign fund, may not exceed 45% of the disbursement level or limitation for the office that the candidate seeks. This bill

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provides instead that the aggregate contributions accepted by a candidate for state or local office from all political party committees may not exceed the following:

<i>Office</i>	<i>Maximum Amount</i>
Governor	\$400,000
Lieutenant governor	100,000
Attorney general	100,000
Secretary of state, state treasurer, justice of the supreme court or superintendent of public instruction	50,000
State senator	24,000
Representative to the assembly	12,000
Any other state or local office	20% of the value of the total dis- bursement level for the office

In addition, the bill provides that the aggregate contributions received by a candidate for state or local office from all committees other than political party committees may not exceed the following:

<i>Office</i>	<i>Maximum Amount</i>
Governor	\$485,190
Lieutenant governor	145,564
Attorney general	242,550
Secretary of state, state treasurer, justice of the supreme court or superintendent of public instruction	97,031
State senator	15,525
Representative to the assembly	7,763
Any other state or local office	25% of the value of the total dis- bursement level for the office

**TREATMENT OF LEGISLATIVE CAMPAIGN COMMITTEES**

Currently, the adherents of any political party in either house of the legislature may organize a "legislative campaign committee" to support the candidacy of members of their party for legislative office. Committees other than legislative campaign committees and political party committees are generally subject to a limitation upon the contributions that they may make to candidates for legislative office or to political parties. Legislative campaign committees are subject only to overall limitations on the aggregate contributions that may be accepted by a candidate from entities other than individuals.

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This bill eliminates the special status of legislative campaign committees, thus causing them to be treated in the same manner as other special interest committees for the purpose of contribution limitations.

**OTHER CONTRIBUTION RESTRICTIONS**

This bill creates the following new prohibitions on contributions:

1. It prohibits contributions to incumbents who are seeking reelection to a partisan state office from the first Monday in January of each odd-numbered year through the enactment of the biennial budget act. The prohibition does not apply to contributions made to an incumbent who is subject to a recall election from the date on which the petition for a recall election is filed until the date of the recall election.
2. It prohibits any committee from making a contribution to any special interest committee. The prohibition does not apply to a committee that is affiliated with a labor organization that transfers a contribution to another committee that is affiliated with the same labor organization.
3. It prohibits an elective state official or personal campaign committee of an elective state official from soliciting a lobbyist or principal (person who employs a lobbyist) to arrange for another person to make a contribution to that official or personal campaign committee or to another elective state official or the personal campaign committee of that official.

Currently, if a registrant receives a contribution, the registrant must deposit the contribution in its campaign depository account no later than the end of the fifth business day commencing after receipt, unless the registrant returns the contribution before that time. A registrant must report the occupation and principal place of employment of any individual who makes any contribution or contributions to a registrant exceeding \$100 in amount or value cumulatively within a calendar year. This bill provides that whenever a registrant receives a contribution in the form of money the registrant must obtain this information from a contributor, if required, before depositing the contributor's contribution in its campaign depository account. Under the bill, if the registrant does not obtain the required information within the period prescribed for making deposits, the registrant must return the contribution.

**CONTRIBUTIONS THROUGH CONDUITS**

Currently, if an individual or organization receives a political contribution consisting of money and transfers the contribution to another individual or organization without exercising discretion as to the amount to be transferred and the individual to whom or the organization to which the transfer is made, the contribution is considered to be made by the original contributor for purposes of reporting by the ultimate recipient. The contribution is also treated as an individual contribution for purposes of determining compliance with contribution limitations and qualifying contributions for public grants. The individual or organization making the transfer is called a "conduit" under the law. In most cases, a conduit is required to register and file campaign finance reports unless the conduit does not transfer any contributions to candidates or to personal campaign, legislative campaign, or political party committees.

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This bill treats a contribution of money transferred by a conduit as a contribution from the conduit rather than from the individuals contributing to the conduit and applies the same limitations on the amounts of conduit contributions to candidates as apply to committee contributions to candidates. The change does not affect aggregate limitations on the amounts of contributions that candidates may accept from committees.

**DISPOSITION OF RESIDUAL OR EXCESS FUNDS**

Under current law, residual funds remaining when a person who is required to register under the campaign financing law disbands or ceases incurring obligations, making disbursements, or accepting contributions or excess funds received by a registrant that may not be legally expended may generally be used for any lawful political purpose, returned to the original contributors, or donated to a charitable organization or the common school fund.

This bill allows residual or excess funds to be transferred to the Wisconsin election campaign fund.

**WISCONSIN ELECTION CAMPAIGN FUND*****Sources and uses of funds***

Under current law, the Wisconsin election campaign fund is financed through an individual income tax "checkoff." Every individual filing a state income tax return who has a tax liability or is entitled to a tax refund may direct that \$1 of general purpose revenue be transferred to the fund. Individuals filing a joint return may separately choose whether to direct that the \$1 transfer be made. All moneys transferred to the fund are placed in accounts for specified state offices, and candidates for those offices may qualify for grants from the fund to be used for specified campaign expenses. No moneys in the fund may be used for any other purpose.

This bill:

1. Increases the amount of the individual income tax checkoff for the Wisconsin election campaign fund from \$1 to \$5, effective for tax returns filed for taxable years beginning on or after January 1 following the day on which the bill becomes law. Under the bill, individuals filing a joint return may separately choose whether to make the \$5 checkoff. The bill also permits individuals to determine whether to designate their checkoffs for a "general account," which is distributed to all candidates who qualify for a grant, or for the account of an eligible political party, which is distributed to all candidates representing that party who qualify for a grant. However, if there are insufficient moneys in these accounts to permit any candidate who qualifies for a grant from receiving the full amount for which the candidate qualifies, the bill provides for the deficiency to be drawn from state general purpose revenue.

2. Authorizes the state elections board to set aside an amount not exceeding 5% of the moneys transferred to the Wisconsin election campaign fund in each year, before distributions are made to candidate office accounts, to provide public information concerning the purpose and effect of the fund and the income tax checkoff for the fund. As part of the public information program, the board must prepare an easily understood description of the purpose and effect of the fund and

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the tax checkoff. The department of revenue is required to include and highlight the description in its income tax preparation instructions related to the tax checkoff.

***Grant eligibility requirements and amounts***

Under current law, grants from the Wisconsin election campaign fund are available to finance specified campaign expenses of eligible candidates for the offices of state senator, representative to the assembly, governor, lieutenant governor, attorney general, state treasurer, secretary of state, justice of the supreme court, and superintendent of public instruction. To receive a grant, a candidate must file an application with the state elections board no later than the deadline for filing nomination papers. Following the primary election or the date on which a primary would be held, if required, the board determines whether a candidate who applies for a grant meets the following eligibility requirements:

1. If the candidate seeks a partisan state office at a general election, the candidate must have received at least 6% of the total votes cast in the primary and have won the primary. If the candidate seeks a partisan state office at a special election, the candidate must either: a) appear on the ballot or in the column of a political party whose candidate for the same office at the preceding general election received at least 6% of the vote; or b) receive at least 6% of the votes cast at the special election.

2. The candidate must have an opponent in the election.

3. The candidate must receive, during a specified time period, a specified amount through contributions from individuals of \$100 or less. For a candidate for the office of governor, lieutenant governor, secretary of state, state treasurer, attorney general, justice of the supreme court, or superintendent of public instruction, the amount is 5% of the authorized disbursement level for the office which the candidate seeks. For a candidate for the office of state senator or representative to the assembly, the amount is 10% of the authorized disbursement level for the office which the candidate seeks.

Under current law, a candidate for any office who accepts a grant must comply with statutorily prescribed contribution and disbursement limitations, unless at least one of the candidate's opponents who received at least 6% of the votes cast for all candidates for that office at a partisan primary, if a primary was held, does not accept a grant and does not voluntarily agree to comply with the contribution and disbursement limitations for that office. The maximum grant that a candidate may receive is that amount which, when added to all other contributions accepted from sources other than individuals, political party committees, and legislative campaign committees, is equal to 45% of the authorized disbursement level for the office which the candidate seeks. No grants are available to finance campaign expenses in primary elections.

Currently, the elections board must notify the state treasurer that a candidate has qualified to receive a grant as soon as possible after the board is able to determine that the candidate has qualified to receive the grant. The state treasurer then has three business days to transmit the grant to the candidate.

This bill:



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1. Provides that a candidate for the office of state senator or representative to the assembly must receive contributions equal to only 3% of the authorized disbursement level for the office which the candidate seeks in order to qualify for a grant, but provides that the contributions of \$100 or less from individuals used by a candidate for any state office to determine eligibility for a grant from the Wisconsin election campaign fund must be made by individuals who reside in this state and, in the case of a candidate for legislative office, by individuals at least 50% of whom reside in a county having territory within the district in which the candidate seeks office.

2. Provides that a candidate who applies for a grant may not accept any contribution from any committee other than a political party committee. If the candidate has accepted any contribution from a committee other than a political party committee during the campaign for the office that the candidate is currently seeking, the candidate must return the contribution to the contributor or donate the contribution to a charitable organization or to the Wisconsin election campaign fund or the common school fund before filing an application for a grant. The candidate may, however, later accept a contribution from a committee other than a political party committee if the candidate is determined by the elections board to be ineligible to receive a grant, after the date of that determination.

3. Provides that the maximum grant that a candidate for state office may receive is the lesser of 45% of the authorized disbursement limitation for the office that the candidate seeks, or that amount which, when added to all other contributions accepted by the candidate, is equal to the disbursement limitation for the office that the candidate seeks, unless the candidate qualifies to receive a grant for primary election campaign expenses or a supplemental grant (see below).

4. Permits a candidate who qualifies to receive a grant for a general, spring, or special election campaign, who was opposed at the primary election preceding that election by a candidate whose name appeared on the ballot, and who files double the minimum number of nomination paper signatures currently required for the office that the candidate seeks, to receive a grant to finance specified primary election campaign expenses. This grant, in combination with the grant received by the candidate for the election campaign, is equal the lesser of 55% of the authorized disbursement limitation for the office that the candidate seeks or that amount which, when added to all other contributions accepted by the candidate, is equal to the disbursement limitation for the office that the candidate seeks, unless the candidate qualifies to receive a supplemental grant (see below).

5. Provides that a candidate who accepts a grant shall receive a supplemental grant in an amount equal to: a) the total amount of any independent disbursements that are made by special interest committees to oppose that candidate, or to support that candidate's opponent and of any independent expenditures other than disbursements made by special interest committees in close proximity to the election for the purpose of making certain mass communications to oppose that candidate or to support that candidate's opponent, if the total amount exceeds 10% of the disbursement limitation for the office that the candidate seeks; b) the total amount of disbursements exceeding the amount of the disbursement limitation for that office

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made by an opposing candidate who does not accept a grant; and c) the total amount of contributions intended to be received or received by special interest committees for the purpose of opposing the candidate who accepts the grant or supporting that candidate's opponent.

6. Requires the elections board and state treasurer to electronically transmit supplemental grants to qualifying candidates who so request within 24 hours after the candidates qualify to receive the supplemental grants.

**PENALTIES FOR VIOLATIONS**

Currently, violators of the campaign finance law are subject to a forfeiture (civil penalty) of not more than \$500 for each violation, except that violators of contribution limitations are subject to a forfeiture of not more than treble the amount unlawfully contributed. In addition, currently, any person who is delinquent in filing a report is subject to a forfeiture of not more than \$50 or one percent of the annual salary of the office for which a candidate is being supported or opposed, whichever is greater, for each day of delinquency. Currently, any person who makes an unlawful contribution is subject to a forfeiture of treble the amount of the unlawful contribution.

Currently, whoever intentionally violates certain provisions of the campaign finance law, such as registration requirements, contribution limitations, the prohibition against making contributions in the name of another person, the prohibition against using contributions for most nonpolitical purposes, and the prohibition against filing false reports and statements may be fined not more than \$1,000 or imprisoned for not more than six months, or both, if the violation does not exceed \$100 in amount or value, and may be fined not more than \$10,000 or imprisoned for not more than four years and six months, or both, if the violation exceeds \$100 in amount or value.

This bill provides that if any candidate or committee, other than a conduit, accepts a contribution, makes a disbursement, makes any other expenditure for the purpose of making certain mass media communications (see above) or incurs an obligation to make a disbursement to support or oppose a candidate for a major state office (governor, lieutenant governor, attorney general, secretary of state, state treasurer, state superintendent of public instruction, or justice of the supreme court) without first registering and reporting to the extent required under the bill, the offender is subject to a forfeiture (civil penalty) of not more than \$500 for each day of violation. The bill also provides that if any of these candidates or committees accepts one or more contributions, makes one or more disbursements, or incurs one or more obligations to make disbursements for such a purpose in an amount that is more or less than the amount reported by that candidate or committee:

1. By more than 5% but not more than 10%, the candidate or committee must forfeit four times the amount of the difference.
2. By more than 10% but not more than 15%, the candidate or committee must forfeit six times the amount of the difference.
3. By more than 15%, the candidate or committee must forfeit eight times the amount of the difference.

**ASSEMBLY BILL 801****INITIAL APPLICABILITY**

All campaign finance changes under the bill apply to elections held on or after the day on which the bill becomes law.

**ELECTIONS BOARD**

This bill increases the authorized FTE positions for the board by 1.0 GPR campaign finance investigator position and 1.0 GPR auditor position.

**OFFICIAL ACTION IN RETURN FOR PROVIDING  
OR WITHHOLDING THINGS OF VALUE**

Currently, no person may offer or give to a state public official, including a member of the legislature, directly or indirectly, and no state public official may solicit or accept from any person, directly or indirectly, anything of value if it could reasonably be expected to influence the state public official's vote, official actions, or judgment, or could reasonably be considered a reward for any official action or inaction on the part of the state public official.

This bill provides, in addition, that no state or local public official holding an elective office may, directly or by means of an agent, give, or offer or promise to give, or withhold, or offer or promise to withhold, his or her vote or influence, or promise to take or refrain from taking official action with respect to any proposed or pending matter in consideration of or upon condition that any other person make or refrain from making a political contribution, or provide or refrain from providing any service or other thing of value, to or for the benefit of a candidate, a political party, any other person who is subject to a registration requirement under the campaign finance law, or any person making a mass communication that contains a reference to a clearly identified state or local public official or a candidate for state or local public office.

Violators are subject to a forfeiture (civil penalty) of not more than \$5,000 for each violation, and are also subject to a forfeiture in an amount equal to the amount or value of any political contribution, service, or other thing of value that was wrongfully obtained, or if no political contribution, service, or other thing of value was obtained, an amount equal to the maximum contribution that an individual is permitted to make to a candidate for the office sought or held by the official, whichever amount is greater. Intentional violators are guilty of a misdemeanor and are subject to a fine of not less than \$100 nor more than \$5,000 or imprisonment in the county jail for not more than one year or both.

The bill also provides that, if the ethics board refuses or otherwise fails to authorize an investigation or a district attorney fails to initiate a prosecution with respect to any violation of the prohibition created by the bill within 30 days after receiving a verified complaint alleging such a violation, the person making the complaint may bring a lawsuit to recover a forfeiture on behalf of the state. If the person making the complaint prevails, the bill provides that the court may require the defendant to pay the complainant's attorney fees and costs, but any forfeiture recovered must be paid to the state. If the court finds that a lawsuit was frivolous, the court must award fees and costs to the defendant. The bill provides that no complaint alleging a violation of the prohibition contained in the bill may be filed during the period beginning 120 days before a general or spring election or the date that a special election is ordered and ending on the date of that election against a

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candidate who files a declaration of candidacy to have his or her name appear on the ballot at that election.

**NONSEVERABILITY**

Currently, if any part of an act is found by a court to be invalid, those parts that are valid are severed from the invalid part and the severed parts continue in force. This bill provides that, if any part of the bill relating to the reporting of disbursements by candidates who decline to accept public grants and the provision of supplemental grants to candidates who are opposed or whose opponents are supported by those disbursements is unconstitutional, then the entire bill is void. In addition, the bill provides that if any of the following parts of the bill is unconstitutional, then all of the following parts are void: a) parts relating to the reporting of independent expenditures for mass communications; b) parts relating to the provision of supplemental grants to candidates who are opposed or whose opponents are supported by such independent expenditures or by independent disbursements that are reportable under current law; c) parts relating to the reporting of contributions received or intended to be received for the purpose of making such independent expenditures or independent disbursements; and d) parts relating to the provision of supplemental grants to candidates who are intended to be opposed or whose opponents are intended to be supported through the use of such contributions.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

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*The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:*

1           **SECTION 1.** 5.02 (13) of the statutes is amended to read:

2           5.02 (13) "Political party" or "party" means a state committee registered under  
3 s. 11.05 and organized exclusively for political purposes under whose name  
4 candidates appear on a ballot at any election, and all county, congressional,  
5 legislative, local and other affiliated committees authorized to operate under the  
6 same name. For purposes of ch. 11, the term does not include ~~a legislative campaign~~  
7 ~~committee or~~ a committee filing an oath under s. 11.06 (7).

8           **SECTION 2.** 7.08 (2) (c) and (cm) of the statutes are amended to read:

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1           7.08 (2) (c) As soon as possible after the canvass of the spring and September  
2 primary votes, but no later than the first Tuesday in March and the 4th Tuesday in  
3 September, transmit to the state treasurer a certified list of all eligible candidates  
4 for state office who have filed applications under s. 11.50 (2) and ~~whom~~ who the board  
5 determines to be are eligible to receive payments from the Wisconsin election  
6 campaign fund. The board shall also electronically transmit a similar list of  
7 candidates who the board determines are eligible to receive a grant under s. 11.50  
8 (9) (b), (ba), or (bb) within 24 hours after any candidate qualifies to receive such a  
9 grant. Each list shall contain each candidate's name, the mailing address indicated  
10 upon the candidate's registration form, the office for which the individual is a  
11 candidate and the party or principle which he or she represents, if any.

12           (cm) As soon as possible after the canvass of a special primary, or the date that  
13 the primary would be held, if required, transmit to the state treasurer a certified list  
14 of all eligible candidates for state office who have filed applications under s. 11.50 (2)  
15 and ~~whom~~ who the board determines to be are eligible to receive a grant from the  
16 Wisconsin election campaign fund prior to the election. The board shall also transmit  
17 a similar list of candidates, if any, who have filed applications under s. 11.50 (2) and  
18 ~~whom~~ who the board determines to be are eligible to receive a grant under s. 11.50  
19 (1) (a) 2. after the special election. The board shall electronically transmit a similar  
20 list of candidates who the board determines are eligible to receive a grant under s.  
21 11.50 (9) (b), (ba), or (bb) within 24 hours after any candidate qualifies to receive such  
22 a grant. Each list shall contain each candidate's name, the mailing address indicated  
23 upon the candidate's registration form, the office for which the individual is a  
24 candidate and the party or principle which he or she represents, if any.

25           **SECTION 3.** 7.08 (2) (cs) of the statutes is created to read:

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1           7.08 (2) (cs) In each even-numbered year, certify to the state treasurer for the  
2 period beginning with the month following certification and ending with the month  
3 in which the next certification is made by the board:

4           1. No later than July 1, the name of each political party that qualifies under  
5 s. 11.50 (1) (am) 1. as an eligible political party as of the preceding June 1 and whose  
6 state chairperson has filed a request to establish an account for the party under s.  
7 11.50 (2s) (a).

8           2. No later than December 15, the name of each political party that qualifies  
9 under s. 11.50 (1) (am) 2. as an eligible political party as of the date of the preceding  
10 general election and whose state chairperson has filed a written request to establish  
11 an account for the party under s. 11.50 (2s) (a).

12           **SECTION 4.** 8.10 (3) (intro.) of the statutes is amended to read:

13           8.10 (3) (intro.) The certification of a qualified elector under s. 8.15 (4) (a) shall  
14 be appended to each nomination paper. The Except as otherwise required under s.  
15 11.50 (4m) for a candidate who seeks a grant from the Wisconsin election campaign  
16 fund, the number of required signatures on nomination papers filed under this  
17 section is:

18           **SECTION 5.** 8.15 (6) (intro.) of the statutes is amended to read:

19           8.15 (6) (intro.) The Except as otherwise required under s. 11.50 (4m) for a  
20 candidate who seeks a grant from the Wisconsin election campaign fund, the number  
21 of required signatures on nomination papers shall be as follows:

22           **SECTION 6.** 8.20 (4) of the statutes is amended to read:

23           8.20 (4) The Except as otherwise required under s. 11.50 (4m) for a candidate  
24 who seeks a grant from the Wisconsin election campaign fund, the number of  
25 required signatures on nomination papers for independent candidates shall be the

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1 same as the number specified in s. 8.15 (6). For independent presidential electors  
2 intending to vote for the same candidates for president and vice president, the  
3 number of required signatures shall be not less than 2,000 nor more than 4,000  
4 electors.

5 SECTION 7. 8.30 (2) of the statutes is amended to read:

6 8.30 (2) If no registration statement has been filed by or on behalf of a candidate  
7 for state or local office in accordance with s. 11.05 (2g) ~~or (2r)~~ by the applicable  
8 deadline for filing nomination papers by ~~such~~ the candidate, or the deadline for filing  
9 a declaration of candidacy for an office for which nomination papers are not filed, the  
10 name of the candidate may not appear on the ballot. This subsection may not be  
11 construed to exempt a candidate from applicable penalties if he or she files a  
12 registration statement later than the time prescribed in ss. 11.01 (1) and 11.05 (2g).

13 SECTION 8. 8.35 (4) (a) 1. a. and b. of the statutes are amended to read:

14 8.35 (4) (a) 1. a. ~~Donated to the former candidate's local or state political party~~  
15 ~~if~~ If the former candidate was a partisan candidate or, donated to the former  
16 candidate's local or state political party, donated to the a charitable organization of  
17 the former candidate's choice or the charitable organization chosen or transferred to  
18 the board for deposit in the Wisconsin election campaign fund, as instructed by the  
19 former candidate or, if the candidate left no instruction, by the former candidate's  
20 next of kin if the former candidate is deceased, or if no choice is made returned to the  
21 donors on a proportional basis; or

22 b. If the former candidate was a nonpartisan candidate, donated to ~~the a~~  
23 charitable organization of the former candidate's choice or the charitable  
24 organization chosen or transferred to the board for deposit in the Wisconsin election  
25 campaign fund, as instructed by the former candidate or, if the candidate left no

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1 instruction, by the former candidate's next of kin ~~if the former candidate is deceased~~;  
2 or

3 SECTION 9. 8.35 (4) (c) and (d) of the statutes are amended to read:

4 8.35 (4) (c) The transfer to the replacement candidate under par. (b) shall be  
5 made and reported to the appropriate filing officer ~~in a special report submitted by~~  
6 the former candidate's campaign treasurer. If the former candidate is deceased and  
7 was serving as his or her own campaign treasurer, the former candidate's petitioner  
8 or personal representative shall ~~file the report and~~ make the transfer ~~required by~~  
9 par. (b), if any and file the report. The report shall be made in the manner provided  
10 under s. 11.21 (16), if applicable, or otherwise at the appropriate interval under s.  
11 11.20 (2) or (4) and shall include a complete statement of all contributions,  
12 disbursements and incurred obligations pursuant to s. 11.06 (1) covering the period  
13 from the day after the last date covered on the former candidate's most recent report  
14 to the date of disposition.

15 (d) The newly appointed candidate shall file his or her report in the manner  
16 provided under s. 11.21 (16), if applicable, or otherwise at the next appropriate  
17 interval under s. 11.20 (2) or (4) after his or her appointment. The appointed  
18 candidate shall include any transferred ~~funds~~ moneys in his or her first report.

19 SECTION 10. 11.001 (2m) of the statutes is created to read:

20 11.001 (2m) The legislature finds a compelling justification for minimal  
21 disclosure of all communications made near the time of an election that include a  
22 reference to a candidate at that election, an office to be filled at that election, or a  
23 political party in order to permit increased funding for candidates who are affected  
24 by those communications. This minimal disclosure burden is outweighed by the need



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1 to establish an effective funding mechanism for affected candidates to effectively  
2 respond to communications that may impact an election.

3 **SECTION 11.** 11.01 (12s) of the statutes is repealed.

4 **SECTION 12.** 11.01 (16) (a) 3. of the statutes is created to read:

5 11.01 (16) (a) 3. A communication that is made by means of one or more  
6 communications media, other than a communication that is exempt from reporting  
7 under s. 11.29, that is made during the period beginning on the 60th day preceding  
8 an election and ending on the date of that election and that includes a reference to  
9 a candidate whose name is certified under s. 7.08 (2) (a) or 8.50 (1) (d) to appear on  
10 the ballot at that election, a reference to an office to be filled at that election, or a  
11 reference to a political party.

12 **SECTION 13.** 11.05 (1) of the statutes is renumbered 11.05 (1) (a) and amended  
13 to read:

14 11.05 (1) (a) Except as provided in s. 9.10 (2) (d), every committee, other than  
15 a personal campaign committee, ~~and every political group subject to registration~~  
16 ~~under s. 11.23 which~~ that makes or accepts contributions, incurs obligations or  
17 makes disbursements in a calendar year in an aggregate amount in excess of \$25  
18 shall file a statement with the appropriate filing officer giving the information  
19 required by sub. (3). In the case of any committee other than a personal campaign  
20 committee, the statement shall be filed by the treasurer. A personal campaign  
21 committee shall register under sub. (2g) ~~or (2r)~~.

22 **SECTION 14.** 11.05 (1) (b) of the statutes is created to read:

23 11.05 (1) (b) Every political group subject to registration under s. 11.23 which  
24 makes or accepts contributions, incurs obligations, or makes disbursements in a

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1 calendar year in an aggregate amount in excess of \$100 shall file a statement with  
2 the appropriate filing officer giving the information required by sub. (3).

3 **SECTION 15.** 11.05 (2) of the statutes is renumbered 11.05 (2) (a) and amended  
4 to read:

5 11.05 (2) (a) Except as provided in s. 9.10 (2) (d), every individual, other than  
6 a candidate or agent of a candidate, who accepts contributions, incurs obligations,  
7 or makes disbursements with respect to one or more elections for state or local office  
8 in a calendar year in an aggregate amount in excess of \$25 shall file a statement with  
9 the appropriate filing officer giving the information required by sub. (3). An  
10 individual who guarantees a loan on which an individual, committee or group subject  
11 to a registration requirement defaults is not subject to registration under this  
12 subsection solely as a result of such default.

13 **SECTION 16.** 11.05 (2) (b) of the statutes is created to read:

14 11.05 (2) (b) Every individual who accepts contributions, incurs obligations, or  
15 makes disbursements with respect to one or more referenda in a calendar year in an  
16 aggregate amount in excess of \$100 shall file a statement with the appropriate filing  
17 officer giving the information required by sub. (3).

18 **SECTION 17.** 11.05 (2r) (title) of the statutes is renumbered 11.06 (2m) (title).

19 **SECTION 18.** 11.05 (2r) of the statutes is renumbered 11.06 (2m) (a) and  
20 amended to read:

21 11.06 (2m) (a) Any person, committee or group, other than ~~a committee or an~~  
22 individual or committee required to file an oath under s. 11.06 (7), who or which does  
23 not anticipate accepting contributions, making disbursements or incurring  
24 obligations in an aggregate amount in excess of \$1,000 in a calendar year and does  
25 not anticipate accepting any contribution or contributions from a single source, other

**ASSEMBLY BILL 801****SECTION 18**

1 than contributions made by a candidate to his or her own campaign, exceeding \$100  
2 in that year may indicate on its registration statement that the person, committee  
3 or group will not accept contributions, incur obligations or make disbursements in  
4 the aggregate in excess of \$1,000 in any calendar year and will not accept any  
5 contribution or contributions from a single source, other than contributions made by  
6 a candidate to his or her own campaign, exceeding \$100 in such any calendar year.  
7 Any registrant making such an indication is not subject to any filing requirement if  
8 the statement is true. The registrant need not file a termination report. A registrant  
9 not making such an indication on a registration statement is subject to a filing  
10 requirement. The indication may be revoked and the registrant is then subject to a  
11 filing requirement as of the date of revocation, or the date that aggregate  
12 contributions, disbursements or obligations for the calendar year exceed \$1,000, or  
13 the date on which the registrant accepts any contribution or contributions exceeding  
14 \$100 from a single source, other than contributions made by a candidate to his or her  
15 own campaign, during ~~that~~ any calendar year, whichever is earlier. ~~If the revocation~~  
16 ~~is not timely, the registrant violates s. 11.27 (1).~~

17 **SECTION 19.** 11.05 (3) (c) of the statutes is amended to read:

18 11.05 (3) (c) In the case of a committee, a statement as to whether the  
19 committee is a personal campaign committee, a political party committee, ~~a~~  
20 ~~legislative campaign committee~~, a support committee or a special interest  
21 committee.

22 **SECTION 20.** 11.05 (3) (m) of the statutes is created to read:

23 11.05 (3) (m) In the case of a personal campaign committee, the name of the  
24 candidate on whose behalf the committee was formed or intends to operate and the  
25 office or offices that the candidate seeks.

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1           **SECTION 21.** 11.05 (3) (o) of the statutes is repealed.

2           **SECTION 22.** 11.05 (3) (r) of the statutes is created to read:

3           11.05 (3) (r) In the case of a candidate or personal campaign committee of a  
4 candidate, the telephone number or numbers and a facsimile transmission number  
5 or electronic mail address, if any, at which the candidate may be contacted.

6           **SECTION 23.** 11.05 (5) of the statutes is amended to read:

7           11.05 (5) CHANGE OF INFORMATION. Any change in information previously  
8 submitted in a statement of registration shall be reported by the registrant to the  
9 appropriate filing officer within 10 days following the change. This period does not  
10 apply in case of change of an indication made under ~~sub. (2r)~~ s. 11.06 (2m), which  
11 shall be reported no later than the date that a registrant is subject to a filing  
12 requirement under ~~sub. (2r)~~ s. 11.06 (2m). Any such change may be reported only by  
13 the individual or by the officer who has succeeded to the position of an individual who  
14 signed the original statement; but in the case of a personal campaign committee, a  
15 candidate or campaign treasurer may report a change in the statement except as  
16 provided in s. 11.10 (2), and in the case of any other committee or group, the chief  
17 executive officer or treasurer indicated on the statement may report a change. If a  
18 preexisting support committee is adopted by a candidate as his or her personal  
19 campaign committee, the candidate shall file an amendment to the committee's  
20 statement under this subsection indicating that all information contained in the  
21 statement is true, correct and complete.

22           **SECTION 24.** 11.05 (9) (title) of the statutes is repealed and recreated to read:

23           11.05 (9) (title) DEPOSIT OF CONTRIBUTIONS; CONDUITS.

24           **SECTION 25.** 11.05 (12) (b) of the statutes is amended to read:

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## SECTION 25

1           11.05 (12) (b) Except as authorized under sub. (13), a committee, group or  
2 individual other than a candidate or agent of a candidate shall comply with sub. (1)  
3 or (2) no later than the 5th business day commencing after receipt of the first  
4 contribution by such committee, group or individual, and before making any  
5 disbursement. No committee, group or individual, other than a candidate or agent  
6 of a candidate, may accept any contribution or contributions exceeding \$25 in the  
7 aggregate the amount specified in sub. (1) or (2) during a calendar year at any time  
8 when the committee, group or individual is not registered under this section except  
9 within the initial 5-day period authorized by this paragraph.

10           **SECTION 26.** 11.05 (13) of the statutes is amended to read:

11           11.05 (13) BANK ACCOUNT AND POSTAL BOX; EXEMPTION. An individual, committee  
12 or group does not violate this section by accepting a contribution and making a  
13 disbursement in the amount required to rent a postal box, or in the minimum amount  
14 required by a bank or trust company to open a checking account, prior to the time of  
15 registration, if the disbursement is properly reported on the first report submitted  
16 under s. 11.20 or 11.21 (16) after the date that the individual, committee or group is  
17 registered, whenever a reporting requirement applies to the registrant.

18           **SECTION 27.** 11.06 (1) (intro.) of the statutes is amended to read:

19           11.06 (1) CONTENTS OF REPORT. (intro.) Except as provided in subs. (2), (2m),  
20 (3) and (3m) and ~~ss. 11.05 (2r) and s. 11.19 (2)~~, each registrant under s. 11.05 shall  
21 make full reports, upon a form prescribed by the board and signed by the appropriate  
22 individual under sub. (5), of all contributions received, contributions or  
23 disbursements made, and obligations incurred. Each report shall contain the  
24 following information, covering the period since the last date covered on the previous  
25 report, unless otherwise provided:

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1           **SECTION 28.** 11.06 (1) (e) of the statutes is amended to read:

2           11.06 (1) (e) An itemized statement of contributions over \$20 from a single  
3 source donated to a charitable organization or to the common school fund, with the  
4 full name and mailing address of the donee, and a statement of contributions over  
5 \$20 transferred to the board for deposit in the Wisconsin election campaign fund.

6           **SECTION 29.** 11.06 (2) of the statutes is amended to read:

7           11.06 (2) DISCLOSURE OF CERTAIN INDIRECT DISBURSEMENTS. Notwithstanding  
8 sub. (1), if a disbursement is made or obligation incurred by an individual other than  
9 a candidate or by a committee or group which is not primarily organized for political  
10 purposes, and the disbursement does not constitute a contribution to any candidate  
11 or other individual, committee or group, the disbursement or obligation is required  
12 to be reported only if the purpose is to expressly advocate the election or defeat of a  
13 clearly identified candidate or the adoption or rejection of a referendum. The  
14 exemption provided by this subsection shall in no case be construed to apply to a  
15 political party, ~~legislative campaign~~, personal campaign or support committee.

16           **SECTION 30.** 11.06 (2m) (b) to (d) of the statutes are created to read:

17           11.06 (2m) (b) Any individual or committee who or which is required to file an  
18 oath under s. 11.06 (7) and who or which accepts contributions, makes disbursements  
19 or incurs obligations for the purpose of supporting or opposing one or more  
20 candidates for state office and who or which does not anticipate accepting  
21 contributions, making disbursements or incurring obligations in an aggregate  
22 amount in excess of \$1,000 in a calendar year and does not anticipate accepting any  
23 contribution or contributions from a single source exceeding \$100 in that year may  
24 indicate on its registration statement that the individual or committee will not  
25 accept contributions, incur obligations or make disbursements in the aggregate in

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1 excess of \$1,000 in any calendar year and will not accept any contribution or  
2 contributions from a single source exceeding \$100 in any calendar year. Any  
3 registrant making such an indication is not subject to any filing requirement if the  
4 statement is true. The registrant need not file a termination report. A registrant not  
5 making such an indication on a registration statement is subject to a filing  
6 requirement. The indication may be revoked and the registrant is then subject to a  
7 filing requirement as of the date of revocation, or the date on which aggregate  
8 contributions, disbursements or obligations for the calendar year exceed \$1,000, or  
9 the date on which the registrant accepts any contribution or contributions exceeding  
10 \$100 from a single source during any calendar year, whichever is earlier.

11 (c) Any individual or committee who or which is required to file an oath under  
12 s. 11.06 (7) and who or which accepts contributions, makes disbursements or incurs  
13 obligations for the purpose of supporting or opposing one or more candidates for local  
14 office but not for the purpose of supporting or opposing any candidate for state office  
15 and who or which does not anticipate accepting contributions, making  
16 disbursements or incurring obligations in an aggregate amount in excess of \$100 in  
17 a calendar year may indicate on its registration statement that the individual or  
18 committee will not accept contributions, incur obligations or make disbursements in  
19 the aggregate in excess of \$100 in any calendar year and will not accept any  
20 contribution or contributions from a single source, other than contributions made by  
21 a candidate to his or her own campaign, exceeding \$100 in any calendar year. Any  
22 registrant making such an indication is not subject to any filing requirement if the  
23 statement is true. The registrant need not file a termination report. A registrant not  
24 making such an indication on a registration statement is subject to a filing  
25 requirement. The indication may be revoked and the registrant is then subject to a

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1 filing requirement as of the date of revocation, or the date that aggregate  
2 contributions, disbursements or obligations for the calendar year exceed \$100,  
3 whichever is earlier.

4 (d) If a revocation by a registrant under this subsection is not timely, the  
5 registrant violates s. 11.27 (1).

6 **SECTION 31.** 11.06 (4) (b) of the statutes is amended to read:

7 11.06 (4) (b) Unless it is returned or donated within 15 days of receipt, a  
8 contribution must be reported as received and accepted on the date received. This  
9 ~~subsection paragraph~~ applies notwithstanding the fact that the contribution is not  
10 deposited in the a campaign depository account by the closing date for the a reporting  
11 period as provided in s. 11.20 (8) or the reporting deadline provided in s. 11.21 (16).

12 **SECTION 32.** 11.06 (5) of the statutes is amended to read:

13 11.06 (5) REPORT MUST BE COMPLETE. A registered individual or treasurer of a  
14 group or committee shall make a good faith effort to obtain all required information.  
15 The first report shall commence no later than the date that the first contribution is  
16 received and accepted or the first disbursement is made. Each report shall be filed  
17 with the appropriate filing officer on the dates designated in s. 11.20 and, if the  
18 registrant files reports under s. 11.21 (16), at the times specified in s. 11.21 (16). The  
19 individual or the treasurer of the group or committee shall certify to the correctness  
20 of each report. In the case of a candidate, the candidate or treasurer shall certify to  
21 the correctness of each report. If a treasurer is unavailable, any person designated  
22 as a custodian under s. 11.05 (3) (e) may certify to the correctness of a report.

23 **SECTION 33.** 11.06 (7m) (a) of the statutes is amended to read:

24 11.06 (7m) (a) If a committee which was registered under s. 11.05 as a political  
25 party committee ~~or legislative campaign committee~~ supporting candidates of a



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1 political party files an oath under sub. (7) affirming that it does not act in cooperation  
2 or consultation with any candidate who is nominated to appear on the party ballot  
3 of the party at a general or special election, that the committee does not act in concert  
4 with, or at the request or suggestion of, such a candidate, that the committee does  
5 not act in cooperation or consultation with such a candidate or agent or authorized  
6 committee of such a candidate who benefits from a disbursement made in opposition  
7 to another candidate, and that the committee does not act in concert with, or at the  
8 request or suggestion of, such a candidate or agent or authorized committee of such  
9 a candidate who benefits from a disbursement made in opposition to another  
10 candidate, the committee filing the oath may not make any contributions in support  
11 of any candidate of the party at the general or special election or in opposition to any  
12 such candidate's opponents exceeding the amounts specified in s. 11.26 (2), except as  
13 authorized in par. (c).

14 **SECTION 34.** 11.06 (7m) (c) of the statutes is amended to read:

15 11.06 (7m) (c) A committee filing an oath under sub. (7) which desires to change  
16 its status to a political party committee ~~or legislative campaign committee~~ may do  
17 so as of December 31 of any even-numbered year. Section 11.26 does not apply to  
18 contributions received by such a committee prior to the date of the change. Such a  
19 committee may change its status at other times only by filing a termination  
20 statement under s. 11.19 (1) and reregistering as a newly organized committee under  
21 s. 11.05.

22 **SECTION 35.** 11.06 (11) (c) of the statutes is amended to read:

23 11.06 (11) (c) A contribution of money received from a conduit, accompanied by  
24 the information required under par. (a), is considered to be a contribution from the  
25 original contributor for the purposes of ss. 11.26 (1) and (4) and 11.50 (2) (b) 5.

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1           **SECTION 36.** 11.07 (1) of the statutes is amended to read:

2           11.07 (1) Every nonresident committee or group making contributions and  
3 every nonresident individual, committee or group making disbursements exceeding  
4 ~~\$25 cumulatively~~ the amount specified in s. 11.05 (1) or (2) in a calendar year within  
5 this state shall file ~~the~~ name, mailing and street address and the name and the  
6 mailing and street address of a designated agent within the state with the office of  
7 the secretary of state. An agent may be any adult individual who is a resident of this  
8 state. After any change in the name or address of such agent the new address or  
9 name of the successor agent shall be filed within 30 days. Service of process in any  
10 proceeding under this chapter or ch. 12, or service of any other notice or demand may  
11 be made upon such agent.

12           **SECTION 37.** 11.07 (5) of the statutes is amended to read:

13           11.07 (5) Any campaign treasurer or individual who knowingly receives a  
14 contribution made by an unregistered nonresident in violation of this section may  
15 not use or expend such contribution but shall immediately return it to the source or  
16 at the option of the campaign treasurer or individual, donate the contribution to a  
17 charitable organization or to the common school fund or transfer the contribution to  
18 the board for deposit in the Wisconsin election campaign fund.

19           **SECTION 38.** 11.09 (3) of the statutes is amended to read:

20           11.09 (3) Each registrant whose filing officer is the board, who or which makes  
21 disbursements in connection with elections for offices which serve or referenda  
22 which affect only one county or portion thereof, except a candidate, personal  
23 campaign committee, political party committee or other committee making  
24 disbursements in support of or in opposition to a candidate for state senator,  
25 representative to the assembly, court of appeals judge or circuit judge, shall file a

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1 duplicate original of each financial report filed with the board with the county clerk  
2 or board of election commissioners of the county in which the elections in which the  
3 registrant participates are held. Such reports shall be filed no later than the dates  
4 specified under s. 11.20 (2) and (4) for the filing of each report with the board. This  
5 subsection does not apply to a registrant who or which files reports under s. 11.21  
6 (16).

7 **SECTION 39.** 11.10 (1) of the statutes is amended to read:

8 11.10 (1) Each candidate in an election shall appoint one campaign treasurer.  
9 Except as provided in s. 11.14 (3), each candidate shall designate one campaign  
10 depository account within 5 business days after the candidate receives his or her first  
11 contribution and before the candidate makes or authorizes any disbursement in  
12 behalf of his or her candidacy. If a candidate adopts a preexisting support committee  
13 as his or her personal campaign committee, the candidate shall make such  
14 designation within 5 business days of adoption. The person designated as campaign  
15 treasurer shall be the treasurer of the candidate's personal campaign committee, if  
16 any. The candidate may appoint himself or herself or any other elector as campaign  
17 treasurer. A registration statement under s. 11.05 (2g) ~~or (2f)~~ must be filed jointly  
18 by every candidate and his or her campaign treasurer. The candidate does not  
19 qualify for ballot placement until this requirement is met. Except as authorized  
20 under s. 11.06 (5), the campaign treasurer or candidate shall certify as to the  
21 correctness of each report required to be filed, and the candidate bears the  
22 responsibility for the accuracy of each report for purposes of civil liability under this  
23 chapter, whether or not the candidate certifies it personally.

24 **SECTION 40.** 11.12 (2) of the statutes is amended to read:

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1           11.12 (2) Any anonymous contribution exceeding \$10 received by a campaign  
2 or committee treasurer or by an individual under s. 11.06 (7) may not be used or  
3 expended. The contribution shall be donated to the common school fund or to any  
4 charitable organization or transferred to the board for deposit in the Wisconsin  
5 election campaign fund, at the option of the treasurer.

6           **SECTION 41.** 11.12 (2m) of the statutes is created to read:

7           11.12 (2m) If the campaign treasurer of a registrant receives a contribution in  
8 the form of money that is made by an individual who has made contributions to the  
9 registrant cumulatively within a calendar year exceeding \$100 in amount or value,  
10 and the contributor has not provided to the treasurer the information required under  
11 s. 11.06 (1) (b), the treasurer shall obtain the information from the contributor before  
12 depositing the contribution in the campaign depository account. If the treasurer does  
13 not receive the information within the period prescribed under s. 11.14 (1), the  
14 treasurer shall return the contribution to the contributor.

15           **SECTION 42.** 11.12 (4) of the statutes is amended to read:

16           11.12 (4) Each registrant shall report contributions, disbursements and  
17 incurred obligations in accordance with s. 11.20 and, if the registrant files reports  
18 under s. 11.21 (16), in accordance with s. 11.21 (16). Except as permitted under s.  
19 11.06 (2), (3) and (3m), each report shall contain the information which is required  
20 under s. 11.06 (1).

21           **SECTION 43.** 11.12 (5) of the statutes is amended to read:

22           11.12 (5) If any contribution or contributions of \$500 or more cumulatively are  
23 received by a candidate for state office or by a committee or individual from a single  
24 contributor later than 15 days prior to a primary or election such that it is not  
25 included in the preprimary or preelection report submitted under s. 11.20 (3), the

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1 treasurer of the committee or the individual receiving the contribution shall within  
2 24 hours of receipt inform the appropriate filing officer of the information required  
3 under s. 11.06 (1) in such manner as the board may prescribe. The information shall  
4 also be included in the treasurer's or individual's next regular report. For purposes  
5 of the reporting requirement under this subsection, only contributions received  
6 during the period beginning with the day after the last date covered on the  
7 preprimary or preelection report, and ending with the day before the primary or  
8 election need be reported. This subsection does not apply to a registrant who or  
9 which files reports under s. 11.21 (16).

10 SECTION 44. 11.12 (6) of the statutes is renumbered 11.12 (6) (a) and amended  
11 to read:

12 11.12 (6) (a) If any an individual or committee incurs an obligation or makes  
13 a disbursement of more than \$20 cumulatively is made to advocate the election or  
14 defeat of a clearly identified candidate by an individual or committee later than 15  
15 days prior to a primary or election in which the candidate's name appears on the  
16 ballot without cooperation or consultation with a candidate or agent or authorized  
17 committee of a candidate who is supported or whose opponent is opposed, and not in  
18 concert with or at the request or suggestion of such a candidate, agent or committee,  
19 the individual or treasurer of the committee shall, within 24 hours of after incurring  
20 the obligation or making the disbursement, inform the appropriate filing officer of  
21 the information required under s. 11.06 (1) in such manner as the board may  
22 prescribe. The information shall also be included in the next regular report of the  
23 individual or committee under s. 11.20. For purposes of this subsection, paragraph,  
24 obligations and disbursements cumulate beginning with the day after the last date  
25 covered on the preprimary or preelection report and ending with the day before the

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1 primary or election. Upon receipt of a report under this subsection ~~paragraph~~, the  
2 filing officer shall, within 24 hours of receipt, mail a copy of the report to all  
3 candidates for any office in support of or opposition to one of whom ~~a~~ an incurred  
4 obligation or disbursement identified in the report is incurred or made. A committee  
5 that files a report pertaining to a disbursement under par. (c) is not required to file  
6 a report pertaining to the same disbursement under this paragraph. This paragraph  
7 does not apply to a committee that files reports under s. 11.21 (16).

8 SECTION 45. 11.12 (6) (c) and (d) of the statutes are created to read:

9 11.12 (6) (c) 1. If any committee identified under s. 11.05 (3) (c) as a special  
10 interest committee, other than a conduit, intends to receive any contribution, make  
11 any disbursement, or incur any obligation to make a disbursement for the purpose  
12 of advocating the election or defeat of a clearly identified candidate for a state office  
13 specified in s. 11.31 (1) (a) to (de), (e), or (f) at the general or a special election, or any  
14 such candidate who seeks a nomination for such an office at a primary election, or  
15 for a purpose described in s. 11.01 (16) (a) 3., without cooperation or consultation with  
16 a candidate or agent or authorized committee of a candidate who is supported or  
17 whose opponent is opposed, and not in concert with or at the request or suggestion  
18 of such a candidate, agent, or committee, the committee shall report to the board at  
19 the times specified in s. 11.20 (2s), in such manner as the board may prescribe, the  
20 name of each candidate who is supported or whose opponent is opposed and the total  
21 amount of contributions to be received, disbursements to be made, and obligations  
22 to be incurred for such a purpose in support or opposition to that candidate during  
23 the 21-day period following the date on which the report is due to be filed.

24 2. A committee which is required to file reports under this paragraph shall also  
25 report to the board, at the times specified in s. 11.20 (2t), in such manner as the board

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1 may prescribe, the amount and date of each contribution received, disbursement  
2 made, or obligation incurred for the purpose of advocating the election or defeat of  
3 a candidate specified in this paragraph in the manner specified in this paragraph,  
4 and the name of the candidate in support of or in opposition to whom the contribution  
5 was received, disbursement made, or obligation incurred, during the 21-day period  
6 ending on each date specified in s. 11.20 (2t).

7 3. A committee which files a report under this paragraph concerning a  
8 disbursement is not required to file a report pertaining to the same disbursement  
9 under par. (a).

10 (d) All information reported by a registrant under this subsection shall also be  
11 included in the next regular report of the registrant under s. 11.20.

12 **SECTION 46.** 11.12 (8) and (9) of the statutes are created to read:

13 11.12 (8) If a candidate for a state office specified in s. 11.31 (1) (a) to (de), (e),  
14 or (f) who does not accept a grant under s. 11.50 makes any disbursement after that  
15 candidate has accumulated cash in his or her campaign depository account or has  
16 made disbursements during his or her campaign, as defined in s. 11.31 (7), exceeding  
17 a combined total of 75% of the amount specified in s. 11.31 (1) (a) to (de), (e), or (f),  
18 as adjusted under s. 11.31 (9), for the office that the candidate seeks, that candidate  
19 or the candidate's personal campaign committee shall file daily reports with the  
20 board and with each candidate whose name is certified to appear on the ballot for the  
21 office in connection with which the disbursement is made, by electronic mail or  
22 facsimile transmission, on each day beginning with that date or the 7th day after the  
23 primary election or the date that a primary would be held, if required, whichever is  
24 later, and ending on the date of the election at which the candidate seeks office. Each  
25 report shall contain information pertaining to each disbursement made by the

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1 candidate or committee and shall be filed no later than 24 hours after that  
2 disbursement is made. Each report shall include the same information concerning  
3 each disbursement that is required to be reported for other disbursements under s.  
4 11.06 (1). The information shall also be included in the next regular report of the  
5 candidate or committee under s. 11.20.

6 (9) Whenever a report is required to be filed with a candidate by electronic mail  
7 or facsimile transmission under this section, the report shall be filed at the address  
8 or number of the candidate or personal campaign committee as shown on the  
9 registration statement of the candidate or committee. If no electronic mail address  
10 or facsimile transmission number is shown, the report shall be filed at the mailing  
11 address shown on the statement.

12 **SECTION 47.** 11.14 (3) of the statutes is amended to read:

13 11.14 (3) Notwithstanding sub. (1), any candidate who serves as his or her own  
14 campaign treasurer and who is authorized to make and makes an indication on his  
15 or her registration statement under s. ~~11.05 (2r)~~ 11.06 (2m) that he or she will not  
16 accept contributions, make disbursements or incur obligations in an aggregate  
17 amount exceeding \$1,000 in a calendar year, and will not accept any contribution or  
18 contributions from a single source, other than contributions made by the candidate  
19 to his or her own campaign, exceeding \$100 in a calendar year, may designate a single  
20 personal account as his or her campaign depository account, and may intermingle  
21 personal and other funds with campaign funds. If a separate depository account is  
22 later established by the candidate, the candidate shall transfer all campaign funds  
23 in the personal account to the new depository account. Disbursements made from  
24 such personal account need not be identified in accordance with s. 11.16 (3).

25 **SECTION 48.** 11.16 (2) of the statutes is amended to read:



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1           11.16 (2) LIMITATION ON CASH CONTRIBUTIONS. Every contribution of money  
2 exceeding \$50 shall be made by negotiable instrument or evidenced by an itemized  
3 credit card receipt bearing on the face the name of the remitter. No treasurer may  
4 accept a contribution made in violation of this subsection. The treasurer shall  
5 promptly return the contribution, ~~or donate it~~ the contribution to the common school  
6 fund or to a charitable organization or transfer the contribution to the board for  
7 deposit in the Wisconsin election campaign fund in the event that the donor cannot  
8 be identified.

9           **SECTION 49.** 11.16 (5) of the statutes is amended to read:

10           11.16 (5) ESCROW AGREEMENTS. Any personal campaign committee, or political  
11 party committee ~~or legislative campaign committee~~ may, pursuant to a written  
12 escrow agreement with more than one candidate, solicit contributions for and  
13 conduct a joint fund raising effort or program on behalf of more than one named  
14 candidate. The agreement shall specify the percentage of the proceeds to be  
15 distributed to each candidate by the committee conducting the effort or program.  
16 The committee shall include this information in all solicitations for the effort or  
17 program. All contributions received and disbursements made by the committee in  
18 connection with the effort or program shall be received and disbursed through a  
19 separate depository account under s. 11.14 (1) that is identified in the agreement.  
20 For purposes of s. 11.06 (1), the committee conducting the effort or program shall  
21 prepare a schedule in the form prescribed by the board supplying all required  
22 information under s. 11.06 (1) and items qualifying for exclusion under s. 11.31 (6)  
23 for the effort or program, and shall transmit a copy of the schedule to each candidate  
24 who receives any of the proceeds within the period prescribed in s. 11.06 (4) (c).

25           **SECTION 50.** 11.19 (title) of the statutes is amended to read:

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1           **11.19** (title) **Dissolution Carry-over of surplus funds; dissolution of**  
2 **registrants; termination reports.**

3           **SECTION 51.** 11.19 (1) of the statutes is amended to read:

4           **11.19 (1)** Whenever any registrant disbands or determines that obligations will  
5 no longer be incurred, and contributions will no longer be received nor disbursements  
6 made during a calendar year, and the registrant has no outstanding incurred  
7 obligations, the registrant shall file a termination report with the appropriate filing  
8 officer. Such report shall indicate a cash balance on hand of zero at the end of the  
9 reporting period and shall indicate the disposition of residual funds. Residual funds  
10 may be used for any political purpose not prohibited by law, returned to the donors  
11 in an amount not exceeding the original contribution, transferred to the board for  
12 deposit in the Wisconsin election campaign fund or donated to a charitable  
13 organization or the common school fund. The report shall be filed and certified as  
14 were previous reports, and shall contain the information required by s. 11.06 (1). A  
15 registrant to which s. 11.055 (1) applies shall pay the fee imposed under that  
16 subsection with a termination report filed under this subsection. If a termination  
17 report or suspension report under sub. (2) is not filed, the registrant shall continue  
18 to file periodic reports with the appropriate filing officer, no later than the dates  
19 specified in s. 11.20 and, if the registrant files reports under s. 11.21 (16), no later  
20 than the times specified in s. 11.21 (16). This subsection does not apply to any  
21 registrant making an indication under s. ~~11.05 (2f)~~ 11.06 (2m).

22           **SECTION 52.** 11.20 (1) of the statutes is amended to read:

23           **11.20 (1)** All reports required by s. 11.06 which relate to activities which  
24 promote or oppose candidates for state office or statewide referenda and all reports  
25 under s. 11.08 shall be filed with the board. All reports required by s. 11.06 which

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1 relate to activities which promote or oppose candidates for local office or local  
2 referenda shall be filed with the appropriate filing officer under s. 11.02, except  
3 reports filed under s. 11.08. Each registrant shall file the reports required by this  
4 section. If the registrant is subject to a requirement under s. 11.21 (16) to report  
5 electronically the same information that is reportable under this section, the  
6 registrant shall, in addition, file the reports required by this section recorded on a  
7 medium specified by the board.

8 SECTION 53. 11.20 (2s) of the statutes is created to read:

9 11.20 (2s) A registrant who or which is required to file reports under s. 11.12  
10 (6) (c) 1. with respect to a candidate at the general election shall file the reports on  
11 the 63rd, 42nd, and 21st day prior to that election. A registrant who is required to  
12 file reports under s. 11.12 (6) (c) 1. with respect to a special election shall file a report  
13 on the 21st day prior to that election.

14 SECTION 54. 11.20 (2t) of the statutes is created to read:

15 11.20 (2t) A registrant who or which is required to file reports under s. 11.12  
16 (6) (c) 2. with respect to a candidate at the general election shall file the reports no  
17 later than the 39th and 18th days prior to that election. A registrant who or which  
18 is required to file reports under s. 11.12 (6) (c) 2. with respect to a candidate at a  
19 special election shall file the reports no later than the 18th day prior to that election.

20 SECTION 55. 11.20 (7) of the statutes is amended to read:

21 11.20 (7) ~~In~~ Except as otherwise required under s. 11.21 (16), in the event that  
22 any report is required to be filed under this ~~section~~ chapter on a nonbusiness day, it  
23 may be filed on the next business day thereafter.

24 SECTION 56. 11.20 (9) of the statutes is amended to read:

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1           11.20 (9) Except as provided in ss. ~~11.05 (2r)~~ 11.06 (2m) and 11.19 (2), the duty  
2 to file reports under this section continues until a termination report is filed in  
3 accordance with s. 11.19.

4           **SECTION 57.** 11.20 (10) (a) of the statutes is amended to read:

5           11.20 (10) (a) Where a requirement is imposed under this section for the filing  
6 of a financial report which is to be received by the appropriate filing officer no later  
7 than a certain date, the requirement may be satisfied either by actual receipt of the  
8 report by the prescribed time for filing at the office of the filing officer, or by filing a  
9 report with the U.S. postal service by first class mail with sufficient prepaid postage,  
10 addressed to the appropriate filing officer, no later than the 3rd day before the date  
11 provided by law for receipt of such report.

12           **SECTION 58.** 11.20 (12) of the statutes is amended to read:

13           11.20 (12) If a candidate is unopposed in a primary or election, the obligation  
14 to file the reports required by this chapter does not cease. Except as provided in ss.  
15 ~~11.05 (2r)~~ 11.06 (2m) and 11.19 (2), a registrant who makes or receives no  
16 contributions, makes no disbursements or incurs no obligations shall so report on the  
17 dates designated in subs. (2) and (4).

18           **SECTION 59.** 11.21 (2) of the statutes is amended to read:

19           11.21 (2) Furnish to each registrant prescribed forms for the making of reports  
20 and statements. Forms shall be sent by 1st class mail not earlier than 21 days and  
21 not later than 14 days prior to the applicable filing deadline under s. 11.20, and  
22 addressed to the attention of the treasurer or other person indicated on the  
23 registration statement. Forms need not be sent to a registrant who has made an  
24 indication that aggregate contributions, disbursements and obligations will not  
25 exceed the amount specified under s. ~~11.05 (2r)~~ 11.06 (2m) or to a registrant who has

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1 been granted a suspension under s. 11.19 (2). Forms for reports shall not be sent by  
2 the board to a registrant if the registrant is required to file reports with the board  
3 in an electronic format. Whenever any notice of filing requirements under this  
4 chapter is sent to a candidate's campaign treasurer, the board shall also send a notice  
5 to the candidate if he or she has appointed a separate treasurer. Failure to receive  
6 any form or notice does not exempt a registrant from compliance with this chapter.

7 **SECTION 60.** 11.21 (15) of the statutes is amended to read:

8 11.21 (15) Inform each candidate who files an application to become eligible to  
9 receive a grant from the Wisconsin election campaign fund of the dollar amount of  
10 the applicable disbursement limitation under s. 11.31 (1) or (1m), adjusted as  
11 provided under s. 11.31 (9), which applies to the office for which such person is a  
12 candidate. Failure to receive the notice required by this subsection does not  
13 constitute a defense to a violation of s. 11.27 (1) or 11.31.

14 **SECTION 61.** 11.21 (16) of the statutes is amended to read:

15 11.21 (16) Require each registrant for whom the board serves as filing officer  
16 and who or which accepts contributions in a total amount or value of \$20,000 or more  
17 during a campaign period to file each campaign finance report that is required to be  
18 filed under this chapter in an electronic format, and accept from any other registrant  
19 for whom the board serves as a filing officer any campaign finance report that is  
20 required to be filed under this chapter in an electronic format. A registrant who or  
21 which becomes subject to a requirement to file reports in an electronic format under  
22 this subsection shall initially file the registrant's report in an electronic format for  
23 the period which includes the date on which the registrant becomes subject to the  
24 requirement or, if the registrant is required to report transactions within 24 hours  
25 of their occurrence, within 24 hours after the date on which the registrant becomes

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1 subject to the requirement. To facilitate implementation of this subsection, the board  
2 shall specify, by rule, a type of software that is suitable for compliance with the  
3 electronic filing requirement under this subsection. The board shall provide copies  
4 of the software to registrants at a price fixed by the board that may not exceed cost.  
5 Each registrant who or which files a report under this subsection in an electronic  
6 format shall also file a copy of the report with the board that is recorded on a medium  
7 specified by the board. The copy shall be signed by an authorized individual and filed  
8 with the board by each registrant no later than the time prescribed for filing of the  
9 report under this chapter. If a registrant is a committee, the copy shall be certified  
10 by an authorized individual and filed with the board by the registrant no later than  
11 24 hours after the occurrence of any transaction that is reportable under s. 11.06 (1).  
12 If a registrant or other person becomes subject to a requirement to report  
13 electronically under this subsection, the registrant or other person shall continue to  
14 report electronically regardless of the amount of contributions accepted or  
15 expenditures made by the registrant or other person, until a termination report is  
16 filed. The board shall provide complete instructions to any registrant who or which  
17 files a report under this subsection. In this subsection, the “campaign period” of a  
18 candidate, personal campaign committee or support committee begins and ends with  
19 the “campaign” of the candidate whose candidacy is supported, as defined in s. 11.26  
20 (17), and the “campaign period” of any other registrant begins on January 1 of each  
21 odd-numbered year and ends on December 31 of the following year. Section 990.001  
22 (4) does not apply to the computation of time permitted for compliance with the filing  
23 requirements under this subsection.

24 SECTION 62. 11.22 (3) of the statutes is amended to read:

**ASSEMBLY BILL 801****SECTION 62**

1           11.22 (3) Furnish to each registrant prescribed forms for the making of reports  
2 and statements. Forms shall be sent by 1st class mail not earlier than 21 days and  
3 not later than 14 days prior to the applicable filing deadline under s. 11.20 and  
4 addressed to the attention of the treasurer or other person indicated on the  
5 registration statement. Forms need not be sent to a registrant who has made an  
6 indication that aggregate contributions, disbursements and obligations will not  
7 exceed the amount specified under s. ~~11.05 (2r)~~ 11.06 (2m) or to a registrant who has  
8 been granted a suspension under s. 11.19 (2). Whenever any notice of the filing  
9 requirements under this chapter is sent to a candidate's campaign treasurer, the  
10 filing officer shall also send a notice to the candidate if he or she has appointed a  
11 separate treasurer. Failure to receive any form or notice does not exempt a registrant  
12 from compliance with this chapter.

13           **SECTION 63.** 11.23 (1) of the statutes is amended to read:

14           11.23 (1) Any group or individual may promote or oppose a particular vote at  
15 any referendum in this state. Before making disbursements, receiving contributions  
16 or incurring obligations in excess of ~~\$25~~ \$100 in the aggregate in a calendar year for  
17 such purposes, the group or individual shall file a registration statement under s.  
18 11.05 (1), or (2) ~~or (2r)~~. In the case of a group the name and mailing address of each  
19 of its officers shall be given in the statement. Every group and every individual  
20 under this section shall designate a campaign depository account under s. 11.14.  
21 Every group shall appoint a treasurer, who may delegate authority but is jointly  
22 responsible for the actions of his or her authorized designee for purposes of civil  
23 liability under this chapter. The appropriate filing officer shall be notified by a group  
24 of any change in its treasurer within 10 days of the change under s. 11.05 (5). The

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1 treasurer of a group shall certify the correctness of each statement or report  
2 submitted by it under this chapter.

3 **SECTION 64.** 11.23 (2) of the statutes is amended to read:

4 11.23 (2) Any anonymous contribution exceeding \$10 received by an individual  
5 or group treasurer may not be used or expended. The contribution shall be donated  
6 to the common school fund or to any charitable organization or transferred to the  
7 board for deposit in the Wisconsin election campaign fund. at the option of the  
8 treasurer.

9 **SECTION 65.** 11.24 (1w) of the statutes is created to read:

10 11.24 (1w) No candidate or personal campaign committee of a candidate who  
11 applies for a grant under s. 11.50 may accept any contribution from a committee  
12 other than a political party committee.

13 **SECTION 66.** 11.24 (2) of the statutes is renumbered 11.24 (5).

14 **SECTION 67.** 11.24 (4) of the statutes is created to read:

15 11.24 (4) (a) No person may make a contribution to an incumbent partisan state  
16 elective official or to the personal campaign committee or support committee  
17 authorized under s. 11.05 (3) (p) of that official for the purpose of promoting that  
18 official's nomination or reelection to the office held by the official during the period  
19 beginning on the first Monday of January in each odd-numbered year and ending  
20 on the date of enactment of the biennial budget act.

21 (b) Notwithstanding par. (a), a person may make a contribution to an  
22 incumbent partisan state elective official against whom a recall petition has been  
23 filed during the period beginning on the date that the petition offered for filing is filed  
24 under s. 9.10 (3) (b) and ending on the date of the recall election unless the official  
25 resigns at an earlier date under s. 9.10 (3) (c).



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## SECTION 68

1           **SECTION 68.** 11.25 (2) (b) of the statutes is amended to read:

2           11.25 (2) (b) Notwithstanding par. (a), a registrant may accept contributions  
3 and make disbursements from a campaign depository account for the purpose of  
4 making expenditures in connection with a campaign for national office; for payment  
5 of civil penalties incurred by the registrant under this chapter but not under any  
6 other chapter; or for payment of the expenses of nonpartisan campaigns to increase  
7 voter registration or participation. Notwithstanding par. (a), a personal campaign  
8 committee or support committee may accept contributions and make disbursements  
9 from a campaign depository account for payment of inaugural expenses of an  
10 individual who is elected to state or local office. If such expenses are paid from  
11 contributions made to the campaign depository account, they are reportable under  
12 s. 11.06 (1) as disbursements. Otherwise, such expenses are not reportable under s.  
13 11.06 (1). If contributions from the campaign depository account are used for such  
14 expenses, they are subject to s. 11.26.

15           **SECTION 69.** 11.26 (1) (intro.) of the statutes is amended to read:

16           11.26 (1) (intro.) No individual, except an individual serving as a conduit, may  
17 make any contribution or contributions to a candidate for election or nomination to  
18 any of the following offices and to any individual or committee under s. 11.06 (7)  
19 acting solely in support of such a candidate or solely in opposition to the candidate's  
20 opponent to the extent of more than a total of the amounts specified per candidate:

21           **SECTION 70.** 11.26 (2) (intro.) of the statutes is amended to read:

22           11.26 (2) (intro.) No committee, other than a political party committee or  
23 legislative campaign committee, and no individual or committee serving as a  
24 conduit, may make any contribution or contributions to a candidate for election or  
25 nomination to any of the following offices and to any individual or committee under

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1 s. 11.06 (7) acting solely in support of such a candidate or solely in opposition to the  
2 candidate's opponent to the extent of more than a total of the amounts specified per  
3 candidate:

4 **SECTION 71.** 11.26 (2) (a) of the statutes is amended to read:

5 11.26 (2) (a) Candidates for governor, ~~lieutenant governor, secretary of state,~~  
6 ~~state treasurer, attorney general, state superintendent or justice, 4% of the value of~~  
7 ~~the disbursement level specified in the schedule under s. 11.31 (1) \$45,000.~~

8 **SECTION 72.** 11.26 (2) (ad) to (au) of the statutes are created to read:

9 11.26 (2) (ad) Candidates for lieutenant governor, \$15,000.

10 (am) Candidates for attorney general, \$25,000.

11 (au) Candidates for secretary of state, state treasurer, state superintendent, or  
12 justice, \$10,000.

13 **SECTION 73.** 11.26 (4) of the statutes is amended to read:

14 11.26 (4) No Except as provided in sub. (10), no individual, except an individual  
15 servng as a conduit, may make any contribution or contributions to all candidates  
16 for state and local offices and to any individuals who or committees which are subject  
17 to a registration requirement under s. 11.05, including ~~legislative campaign~~  
18 ~~committees and~~ committees of a political party, to the extent of more than a total of  
19 \$10,000 in any calendar year.

20 **SECTION 74.** 11.26 (8) of the statutes is amended to read:

21 11.26 (8) (a) No political party as defined in s. 5.02 (13) may receive more than  
22 a total of ~~\$150,000~~ \$450,000 in value of its contributions in any biennium from all  
23 other committees, excluding ~~contributions from legislative campaign committees~~  
24 ~~and~~ transfers between party committees of the party. In this paragraph, a biennium

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1 commences with January 1 of each odd-numbered year and ends with December 31  
2 of each even-numbered year.

3 (b) No such political party may receive more than a total of ~~\$6,000~~ \$18,000 in  
4 value of its contributions in any calendar year from any specific committee or its  
5 subunits or affiliates, excluding ~~legislative campaign and~~ political party committees.

6 (c) No committee, other than a political party ~~or legislative campaign~~  
7 committee, may make any contribution or contributions, directly or indirectly, to a  
8 political party under s. 5.02 (13) in a calendar year exceeding a total value of ~~\$6,000~~  
9 \$18,000.

10 **SECTION 75.** 11.26 (8m) of the statutes is created to read:

11 11.26 **(8m)** (a) Except as provided in par. (b), no committee may make a  
12 contribution to any other committee except a political party, personal campaign, or  
13 support committee.

14 (b) Paragraph (a) does not apply to any contribution made by a committee that  
15 is affiliated with a labor organization to any other committee that is affiliated with  
16 the same labor organization.

17 **SECTION 76.** 11.26 (9) (a) of the statutes is renumbered 11.26 (9) (a) (intro.) and  
18 amended to read:

19 11.26 **(9)** (a) (intro.) No individual who is a candidate for state or local office may  
20 receive and accept more than ~~65% of the value of the total disbursement level~~  
21 ~~determined under s. 11.31 for the office for which he or she is a candidate~~ the  
22 following amount during any primary and election campaign combined from ~~all~~  
23 ~~committees subject to a filing requirement, including political party and legislative~~  
24 ~~campaign committees.;~~

25 **SECTION 77.** 11.26 (9) (a) 1. to 7. of the statutes are created to read:

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- 1           11.26 (9) (a) 1. For a candidate for the office of governor, \$400,000.
- 2           2. For a candidate for the office of lieutenant governor, \$100,000.
- 3           3. For a candidate for the office of attorney general, \$100,000.
- 4           4. For a candidate for the office of secretary of state, state treasurer, justice or
- 5           state superintendent, \$50,000.
- 6           5. For a candidate for the office of state senator, \$24,000.
- 7           6. For a candidate for the office of representative to the assembly, \$12,000.
- 8           7. For a candidate for any other state or local office, 20% of the value of the total
- 9           disbursement level, as determined under s. 11.31 (1) and adjusted as provided under
- 10          s. 11.31 (9) but without respect to any adjustment under s. 11.31 (1m), for the office
- 11          for which he or she is a candidate.

12           **SECTION 78.** 11.26 (9) (b) of the statutes is renumbered 11.26 (9) (b) (intro.) and  
13          amended to read:

14           11.26 (9) (b) (intro.) No individual who is a candidate for state or local office may  
15          receive and accept more than ~~45% of the value of the total disbursement level~~  
16          ~~determined under s. 11.31 for the office for which he or she is a candidate~~ the  
17          following amount during any primary and election campaign combined from all  
18          committees other than political party ~~and legislative campaign~~ committees subject  
19          to a filing requirement.:

20           **SECTION 79.** 11.26 (9) (b) 1. to 7. of the statutes are created to read:

- 21           11.26 (9) (b) 1. For a candidate for the office of governor, \$485,190.
- 22           2. For a candidate for the office of lieutenant governor, \$145,564.
- 23           3. For a candidate for the office of attorney general, \$ 242,550.
- 24           4. For a candidate for the office of secretary of state, state treasurer, justice or
- 25           state superintendent, \$97,031.

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1           5. For a candidate for the office of state senator, \$15,525.

2           6. For a candidate for the office of representative to the assembly, \$7,763.

3           7. For a candidate for any other state or local office, 25% of the value of the total  
4 disbursement level, as determined under s. 11.31 (1) and as adjusted as provided  
5 under s. 11.31 (9) but without respect to any adjustment under s. 11.31 (1m), for the  
6 office for which he or she is a candidate.

7           **SECTION 80.** 11.26 (9) (c) of the statutes is repealed.

8           **SECTION 81.** 11.26 (10) of the statutes is amended to read:

9           11.26 (10) No candidate for state office who files a sworn statement and  
10 application to receive a grant from the Wisconsin election campaign fund may make  
11 contributions of more than 200% of the amounts specified in sub. (1) to the  
12 candidate's own campaign from the candidate's personal funds or property or the  
13 personal funds or property which are owned jointly or as marital property with the  
14 candidate's spouse, unless the board determines that the candidate is not eligible to  
15 receive a grant, ~~the candidate withdraws his or her application under s. 11.50 (2) (h),~~  
16 ~~or s. 11.50 (2) (i) applies.~~ For purposes of this subsection, any contribution received  
17 by a candidate or his or her personal campaign committee from a committee which  
18 is registered with the federal elections commission as the authorized committee of  
19 the candidate under 2 USC 432 (e) shall be treated as a contribution made by the  
20 candidate to his or her own campaign. The contribution limit of sub. (4) applies to  
21 amounts contributed by such a candidate personally to the candidate's own  
22 campaign and to other campaigns, except that a candidate may exceed the limitation  
23 if authorized under this subsection to contribute more than the amount specified to  
24 the candidate's own campaign, up to the amount of the limitation.

25           **SECTION 82.** 11.26 (12m) of the statutes is amended to read:

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1           11.26 (12m) For purposes of ~~this section~~ subs. (1) and (4), a contribution of  
2 money received from a conduit identified in the manner prescribed in s. 11.06 (11)  
3 (a) shall be considered a contribution received from the original contributor.

4           **SECTION 83.** 11.265 of the statutes is repealed.

5           **SECTION 84.** 11.31 (1) (intro.) of the statutes is amended to read:

6           11.31 (1) SCHEDULE. (intro.) The following levels of disbursements are  
7 established with reference to the candidates listed below. The levels are subject to  
8 adjustment under subs. (1m) and (9). Except as provided in sub. (2), such levels do  
9 not operate to restrict the total amount of disbursements which are made or  
10 authorized to be made by any candidate in any primary or other election.

11          **SECTION 85.** 11.31 (1) (a) to (d) of the statutes are amended to read:

12          11.31 (1) (a) Candidates for governor, ~~\$1,078,200~~ \$2,000,000.

13          (b) Candidates for lieutenant governor, ~~\$323,475~~ \$500,000.

14          (c) Candidates for attorney general, ~~\$539,000~~ \$700,000.

15          (d) Candidates for secretary of state, state treasurer, ~~justice~~ or state  
16 superintendent, ~~\$215,625~~ \$250,000.

17          **SECTION 86.** 11.31 (1) (de) of the statutes is created to read:

18          11.31 (1) (de) Candidates for justice, \$300,000.

19          **SECTION 87.** 11.31 (1) (e) and (f) of the statutes are amended to read:

20          11.31 (1) (e) Candidates for state senator, ~~\$34,500~~ \$100,000 total in the primary  
21 and election, with disbursements not exceeding ~~\$21,575~~ \$72,000 for either the  
22 primary or the election.

23          (f) Candidates for representative to the assembly, ~~\$17,250~~ \$50,000 total in the  
24 primary and election, with disbursements not exceeding ~~\$10,775~~ \$36,000 for either  
25 the primary or the election.

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1           **SECTION 88.** 11.31 (1m) of the statutes is created to read:

2           **11.31 (1m) DISBURSEMENT LEVEL FOR CANDIDATES IN COMPETITIVE PARTISAN**  
3           **PRIMARY ELECTIONS.** The total disbursement level for any candidate for a partisan  
4           office at a general or special election whose name appears on the ballot as a candidate  
5           for an office at a primary election preceding that election and who receives less than  
6           twice as many votes at that primary election as another candidate for the same office  
7           within the same political party, and who has an opponent in the general or special  
8           election who received at least 6% of the votes cast for all candidates for the office that  
9           the candidate seeks on all ballots at the September primary or any special primary  
10          preceding the general or special election, is 120% of the amount specified in sub. (1)  
11          for the candidate for the same office who receives the greatest number of votes in the  
12          primary election, as adjusted as provided in sub. (9).

13          **SECTION 89.** 11.31 (2) of the statutes is amended to read:

14          **11.31 (2) LIMITATION IMPOSED.** No candidate for state office at a spring or general  
15          election who files a sworn statement and application to receive a grant from the  
16          Wisconsin election campaign fund may make or authorize total disbursements from  
17          the his or her campaign treasury in any campaign to the extent of more than the  
18          amount prescribed in sub. (1) or (1m), whichever is applicable, adjusted as provided  
19          under sub. (9), unless the board determines that the candidate is not eligible to  
20          receive a grant, ~~the candidate withdraws his or her application under s. 11.50 (2) (h),~~  
21          ~~or s. 11.50 (2) (i) sub. (3p) applies.~~ No candidate for state office at a special election  
22          who files a sworn statement and application to receive a grant from the Wisconsin  
23          election campaign fund may make or authorize total disbursements from the his or  
24          her campaign treasury in any campaign to the extent of more than the amount  
25          prescribed under sub. (1), adjusted as provided under sub. (9), for the preceding

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1 spring or general election for the same office, unless the board determines that the  
2 candidate is not eligible to receive a grant, ~~the candidate withdraws his or her~~  
3 ~~application under s. 11.50 (2) (h), or s. 11.50 (2) (i) sub. (3p) applies.~~

4 **SECTION 90.** 11.31 (2m) of the statutes is repealed:

5 **SECTION 91.** 11.31 (3) of the statutes is amended to read:

6 11.31 (3) GUBERNATORIAL CAMPAIGNS. For purposes of compliance with the  
7 limitations imposed under sub. (2), candidates for governor and lieutenant governor  
8 of the same political party who both accept grants from the Wisconsin election  
9 campaign fund may agree to combine disbursement levels under sub. (1) (a) and (b),  
10 adjusted as provided under sub. (9), and reallocate the total level between them. The  
11 candidates shall each inform the board of any such agreement.

12 **SECTION 92.** 11.31 (3p) of the statutes is created to read:

13 11.31 (3p) CANDIDATES RECEIVING ADDITIONAL GRANTS; EXCEPTION. If a candidate  
14 receives a grant under s. 11.50 (9) (b), (ba), or (bb), the disbursement limitation of  
15 that candidate for the campaign in which the grant is received is increased by the  
16 amount of that grant.

17 **SECTION 93.** 11.31 (9) of the statutes is created to read:

18 11.31 (9) ADJUSTMENT OF DISBURSEMENT LEVELS. (a) In this subsection,  
19 “consumer price index” means the average of the consumer price index over each  
20 12-month period, all items, U.S. city average, as determined by the bureau of labor  
21 statistics of the U.S. department of labor.

22 (b) The dollar amounts of all disbursement limitations specified in sub. (1) shall  
23 be subject to a cost-of-living adjustment to be determined by rule of the board in  
24 accordance with this subsection. To determine the adjustment, the board shall  
25 calculate the percentage difference between the consumer price index for the



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1 12-month period ending on December 31 of each odd-numbered year and the  
2 consumer price index for calendar year 2003. For each biennium, the board shall  
3 adjust the disbursement limitations specified under sub. (1) by that percentage to the  
4 extent required to reflect any difference, rounded to the nearest multiple of \$25 in  
5 the case of amounts of \$1 or more, which amount shall be in effect until a subsequent  
6 rule is promulgated under this subsection. Notwithstanding s. 227.24 (1) (a), (2) (b),  
7 and (3), determinations under this subsection may be promulgated as an emergency  
8 rule under s. 227.24 without providing evidence that the emergency rule is necessary  
9 for the public peace, health, safety, or welfare, and without a finding of emergency.

10 **SECTION 94.** 11.38 (1) (a) 2. of the statutes is amended to read:

11 11.38 (1) (a) 2. Notwithstanding subd. 1., any such corporation or association  
12 may establish and administer a separate segregated fund and solicit contributions  
13 from individuals to the fund to be utilized by such corporation or association, for the  
14 purpose of supporting or opposing any candidate for state or local office but the  
15 corporation or association may not make any contribution to the fund. The fund shall  
16 appoint a treasurer and shall register as a political committee under s. 11.05. A  
17 parent corporation or association engaging solely in this activity is not subject to  
18 registration under s. 11.05, but shall register and file special reports on forms  
19 prescribed by the board disclosing its administrative and solicitation expenses on  
20 behalf of such fund. A corporation not domiciled in this state need report only its  
21 expenses for administration and solicitation of contributions in this state together  
22 with a statement indicating where information concerning other administration and  
23 solicitation expenses of its fund may be obtained. The reports shall be filed with the  
24 filing officer for the fund specified in s. 11.02 in the manner provided under s. 11.21

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1 (16), if applicable, or otherwise in the manner in which continuing reports are filed  
2 under s. 11.20 (4) and (8).

3 SECTION 95. 11.38 (6) of the statutes is amended to read:

4 11.38 (6) Any individual or campaign treasurer who receives funds in violation  
5 of this section shall promptly return such funds to the contributor ~~or~~ donate the  
6 funds to the common school fund or a charitable organization or transfer the funds  
7 to the board for deposit in the Wisconsin election campaign fund, at the treasurer's  
8 option.

9 SECTION 96. 11.38 (8) (b) of the statutes is amended to read:

10 11.38 (8) (b) Except as authorized in s. 11.05 (12) (b) and (13), prior to making  
11 any disbursement on behalf of a political group which is promoting or opposing a  
12 particular vote at a referendum and prior to accepting any contribution or making  
13 any disbursement to promote or oppose a particular vote at a referendum, a  
14 corporation or association organized under ch. 185 shall register with the  
15 appropriate filing officer specified in s. 11.02 and appoint a treasurer. The  
16 registration form of the corporation or association under s. 11.05 shall designate an  
17 account separate from all other corporation or association accounts as a campaign  
18 depository account, through which all moneys received or expended for the adoption  
19 or rejection of the referendum shall pass. The corporation or association shall file  
20 periodic reports under s. 11.20 and under s. 11.21 (16), if applicable, providing the  
21 information required under s. 11.06 (1).

22 SECTION 97. 11.50 (1) (a) 1. (intro.) of the statutes is created to read:

23 11.50 (1) (a) 1. (intro.) For purposes of qualification for a grant from the general  
24 account:

25 SECTION 98. 11.50 (1) (a) 1. of the statutes is renumbered 11.50 (1) (a) 1. a.

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1           **SECTION 99.** 11.50 (1) (a) 2. of the statutes is renumbered 11.50 (1) (a) 1. b.

2           **SECTION 100.** 11.50 (1) (a) 2m. of the statutes is created to read:

3           11.50 (1) (a) 2m. For purposes of qualification for a grant from a political party  
4 account, an individual who is certified under s. 7.08 (2) (a) in the general election or  
5 a special election as the candidate of an eligible political party for a state office, other  
6 than district attorney, or an individual who has been lawfully appointed and certified  
7 to replace such an individual on the ballot at the general or a special election and who  
8 has qualified for a grant under sub. (2).

9           **SECTION 101.** 11.50 (1) (am) of the statutes is created to read:

10          11.50 (1) (am) “Eligible political party” means any of the following:

11           1. A party qualifying under s. 5.62 (1) (b) for a separate ballot or one or more  
12 separate columns or rows on a ballot for the period beginning on the date of the  
13 preceding general election and ending on the day before the general election that  
14 follows that election.

15           2. A party qualifying under s. 5.62 (2) for a separate ballot or one or more  
16 separate columns or rows on a ballot for the period beginning on the preceding June  
17 1, or if that June 1 is in an odd-numbered year, the period beginning on June 1 of the  
18 preceding even-numbered year, and ending on May 31 of the 2nd year following that  
19 June 1.

20          **SECTION 102.** 11.50 (1) (bm) and (cm) of the statutes are created to read:

21          11.50 (1) (bm) “General account” means the account in the fund created under  
22 sub. (2w).

23          (cm) “Political party account” means an account in the fund created under sub.  
24 (2s).

25          **SECTION 103.** 11.50 (2) (a) of the statutes is amended to read:

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1           11.50 (2) (a) Any individual who desires to qualify as an eligible candidate may  
2 file an application with the board requesting approval to participate in the fund. The  
3 application shall be filed no later than the applicable deadline for filing nomination  
4 papers under s. 8.10 (2) (a), 8.15 (1), 8.20 (8) (a) or 8.50 (3) (a), no later than 4:30 p.m.  
5 on the 7th day after the primary or date on which the primary would be held if  
6 required in the case of write-in candidates, or no later than 4:30 p.m. on the 7th day  
7 after appointment in the case of candidates appointed to fill vacancies. The  
8 application shall contain a sworn statement that the candidate and his or her  
9 authorized agents have complied with the contribution limitations prescribed in s.  
10 11.26 and the disbursement limitations ~~prescribed~~ imposed under s. 11.31 (2), as  
11 adjusted under s. 11.31 (9), at all times to which such limitations have applied to his  
12 or her candidacy and will continue to comply with the limitations at all times to  
13 which the limitations apply to his or her candidacy for the office in contest, unless  
14 the board determines that the candidate is not eligible to receive a grant, ~~the~~  
15 ~~candidate withdraws his or her application under par. (h), or par. (i) s. 11.31 (3p)~~  
16 applies. The application shall also contain a sworn statement that the candidate and  
17 his or her agents have not accepted any contribution made by a committee other than  
18 a political party committee during the campaign, or, if any such contribution has  
19 been accepted, that the contribution has been returned or donated as provided in par.  
20 (j), and the candidate and his or her agents will not accept any such contribution  
21 during the campaign, unless the candidate is determined by the board to be ineligible  
22 to receive a grant after the date of that determination.

23           **SECTION 104.** 11.50 (2) (b) 5. of the statutes is amended to read:

24           11.50 (2) (b) 5. The financial reports filed by or on behalf of the candidate as  
25 of the date of the spring or September primary, or the date that the special primary

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1 is or would be held, if required, indicate that the candidate has received an amount  
2 equal to at least the amount provided in this subdivision 3% of the applicable  
3 authorized disbursement limitation, as determined under s. 11.31 (1) and adjusted  
4 under s. 11.31 (9) but without respect to any adjustment under s. 11.31 (1m), from  
5 contributions of money, other than loans, made by individuals who reside in this  
6 state and, in the case of a candidate for legislative office, by individuals at least 50%  
7 of whom reside in a county having territory within the legislative district in which  
8 the candidate seeks office, which contributions have been received during the period  
9 ending on the date of the spring primary and July 1 preceding such date in the case  
10 of candidates at the spring election, or the date of the September primary and  
11 January 1 preceding such date in the case of candidates at the general election, or  
12 the date that a special primary will or would be held, if required, and 90 days  
13 preceding such date or the date a special election is ordered, whichever is earlier, in  
14 the case of special election candidates at a special election, which contributions are  
15 in the aggregate amount of \$100 or less, and which contributions are fully identified  
16 and itemized as to the exact source thereof. A contribution received from a conduit  
17 which is identified by the conduit as originating from an individual shall be  
18 considered a contribution made by the individual. Only the first \$100 of an aggregate  
19 contribution of more than \$100 may be counted toward the required percentage. For  
20 a candidate at the spring or general election for an office identified in s. 11.26 (1) (a)  
21 or a candidate at a special election, the required amount to qualify for a grant is 5%  
22 of the candidate's authorized disbursement limitation under s. 11.31. For any other  
23 candidate at the general election, the required amount to qualify for a grant is 10%  
24 of the candidate's authorized disbursement limitation under s. 11.31.

25 SECTION 105. 11.50 (2) (c) of the statutes is amended to read:

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1           11.50 (2) (c) If a candidate has not filed financial reports as of the date of the  
2 spring primary, September primary, special primary, or date that the special primary  
3 would be held, if required, which indicate that he or she has met the qualification  
4 under par. (b) 5., the candidate may file a special report with the board. Such report  
5 shall be filed not later than the 7th day after the primary, or 7th day after the date  
6 the primary would be held, if required, and shall include such supplementary  
7 information as to sources of contributions which may be necessary to complete the  
8 candidate's qualification. The special report shall cover the period from the day after  
9 the last date covered on the candidate's most recent report, or from the date on which  
10 the first contribution was received or the first disbursement was made, whichever  
11 is earlier, if the candidate has not previously filed a report, to the date of such report.  
12 All information included on the special report shall also be included in the  
13 candidate's next report under s. 11.20. This paragraph does not apply to a candidate  
14 who files reports under s. 11.21 (16).

15           **SECTION 106.** 11.50 (2) (g) of the statutes is amended to read:

16           11.50 (2) (g) A candidate who voluntarily files an application to receive a grant  
17 in accordance with this subsection accepts and agrees to comply with the  
18 contribution limitations prescribed in s. 11.26 and the disbursement limitations  
19 imposed under s. 11.31 (2), as adjusted under s. 11.31 (9), as binding upon himself  
20 or herself and his or her agents during the campaign of that candidate as defined in  
21 s. 11.31 (7), as a precondition to receipt of a grant under this section, unless the board  
22 determines that the candidate is not eligible to receive a grant, ~~the candidate~~  
23 ~~withdraws the application under par. (h), or par. (i) s. 11.31 (3p) applies.~~

24           **SECTION 107.** 11.50 (2) (h) of the statutes is repealed.

25           **SECTION 108.** 11.50 (2) (i) of the statutes is repealed.

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1           **SECTION 109.** 11.50 (2) (j) of the statutes is created to read:

2           11.50 (2) (j) If a candidate who desires to apply for a grant has accepted, or the  
3 candidate's personal campaign committee has accepted, a contribution from a  
4 committee other than a political party committee during the campaign for the office  
5 that the candidate seeks, the candidate shall, before filing an application to receive  
6 a grant, return the contribution or its monetary equivalent to the contributor, or, at  
7 the contributor's option, donate an amount equal to the contribution to the fund or  
8 to the common school fund. If the board later determines that the candidate is  
9 ineligible to receive a grant, the candidate may then accept contributions from  
10 committees other than political party committees after the date of that  
11 determination.

12           **SECTION 110.** 11.50 (2m) of the statutes is created to read:

13           11.50 (2m) PUBLIC INFORMATION. (a) Annually, no later than September 1, the  
14 board may notify the state treasurer that an amount not exceeding 5% of the amount  
15 transferred to the fund in that year shall be placed in a public information account.  
16 Moneys in this account shall be expended by the board for the purpose of providing  
17 public information concerning the purpose and effect of this section and s. 71.10 (3).

18           (b) As part of the public information program under par. (a), the board shall  
19 prepare an easily understood description of the purpose and effect of this section and  
20 s. 71.10 (3).

21           (c) Any amount placed in the public information account that is not expended  
22 by the board in any year shall be retained in that account.

23           **SECTION 111.** 11.50 (2s) of the statutes is created to read:

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1           11.50 (2s) POLITICAL PARTY ACCOUNTS. (a) There is established a political party  
2 account for each eligible political party. Each political party account consists of all  
3 moneys designated by individuals for deposit in that account under s. 71.10 (3) (a).

4           (b) From the account of each eligible political party, the board shall apportion  
5 moneys to eligible candidates representing that party who qualify to receive grants.  
6 Whenever an eligible candidate representing an eligible political party receives a  
7 grant, the state treasurer shall first make payment of the grant from the political  
8 party account of that party, to the extent that sufficient moneys are available in that  
9 account to make payment of the grant.

10           (c) If a political party for which an account is established under this subsection  
11 ceases to be an eligible political party, the board shall transfer the unencumbered  
12 balance of that account to the general account.

13           **SECTION 112.** 11.50 (2w) of the statutes is created to read:

14           11.50 (2w) GENERAL ACCOUNT. There is established a general account within  
15 the fund consisting of all moneys designated by individuals for deposit in that  
16 account under s. 71.10 (3) (a).

17           **SECTION 113.** 11.50 (3) of the statutes is repealed.

18           **SECTION 114.** 11.50 (4) of the statutes is repealed and recreated to read:

19           11.50 (4) PAYMENT OF GRANT AMOUNTS. The state treasurer shall make payment  
20 of each grant to an eligible candidate from the political party account of that  
21 candidate's political party, if any, if there are sufficient moneys in that account to  
22 make full payment of the grant, and then from the general account. If there are  
23 insufficient moneys in the general account to make full payment of a grant, the state  
24 treasurer shall supplement the general account from the appropriation under s.  
25 20.855 (4) (ba) in an amount sufficient to make full payment of the grant. Except as



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1 provided in subs. (4m) and (10), the amount of each grant is the amount specified in  
2 sub. (9).

3 **SECTION 115.** 11.50 (4m) of the statutes is created to read:

4 **11.50 (4m) GRANTS FOR PRIMARY CAMPAIGNS.** If an eligible candidate who  
5 qualifies to receive a grant in a spring, general, or special election was opposed in the  
6 spring or September primary, or in a special primary, by a candidate who qualified  
7 to have his or her name appear on the primary ballot and the eligible candidate won  
8 nomination in that primary, the board shall award to that candidate the primary  
9 grant specified in sub. (9) (a) at the same time that grants are distributed under that  
10 paragraph for the spring, general, or special election, provided that the candidate  
11 has filed with the board, no later than the time specified in s. 8.10 (2) (a), 8.15 (1),  
12 8.20 (8) (a), or 8.50 (3) (a) nomination papers containing at least the following number  
13 of valid signatures of electors for the office that the candidate seeks:

14 (a) For candidates for statewide offices, not less than 4,000 electors.

15 (b) For candidates for state senator, not less than 800 electors.

16 (c) For candidates for representative to the assembly, not less than 400 electors.

17 **SECTION 116.** 11.50 (5) of the statutes is amended to read:

18 **11.50 (5) TIME OF DISBURSEMENT.** The state treasurer shall make the  
19 disbursements of grants under sub. (9) (a) to the campaign depository account of each  
20 eligible candidate under subs. (3) and (4) by the end of the 3rd business day following  
21 notice from the board under s. 7.08 (2) (c) or (cm). **If an eligible candidate notifies the**  
22 state treasurer of the information required to make electronic transfers to the  
23 candidate's campaign depository account, the state treasurer shall transfer to the  
24 candidate any supplemental grants under sub. (9) (b), (ba), or (bb) for which the  
25 candidate qualifies immediately following notice from the board under s. 7.08 (2) (c)

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1 or (cm). Eligible candidates for governor and lieutenant governor of the same  
2 political party may combine accounts if desired.

3 SECTION 117. 11.50 (6) of the statutes is amended to read:

4 11.50 (6) EXCESS MONEYS. If the amounts which are to be apportioned to each  
5 eligible candidate under ~~subs. (3) and (4)~~ are more than the amount which a  
6 candidate may accept under sub. (9), or more than the amount which a candidate  
7 elects to accept under sub. (10), the excess moneys shall be retained in the fund.

8 SECTION 118. 11.50 (9) (title) of the statutes is amended to read:

9 11.50 (9) (title) ~~LIMITATION ON~~ AMOUNT OF GRANTS.

10 SECTION 119. 11.50 (9) of the statutes is renumbered 11.50 (9) (a) and amended  
11 to read:

12 11.50 (9) (a) ~~The~~ Except as provided in this paragraph and pars. (b), (ba), and  
13 (bb) the total grant available to an eligible candidate may not exceed an amount  
14 equal to the lesser of 45% of the disbursement level specified for the office that the  
15 candidate seeks, as determined under s. 11.31 (1) and adjusted under s. 11.31 (9) but  
16 without respect to any adjustment under s. 11.31 (1m) or that amount which, when  
17 added to all other contributions accepted from sources other than individuals,  
18 political party committees and legislative campaign committees by the candidate, is  
19 equal to 45% of the disbursement level specified for the applicable office that the  
20 candidate seeks, as determined under s. 11.31 (1) and adjusted as provided under s.  
21 11.31 (9) but without respect to any adjustment under s. 11.31 (1m). Except as  
22 provided in pars. (b), (ba), and (bb), the total grant available to an eligible candidate  
23 who qualifies for a grant for primary campaign expenses under sub. (4m) may not  
24 exceed an amount equal to the lesser of 55% of the disbursement level specified for  
25 the office that the candidate seeks, as determined under s. 11.31 (1) and adjusted

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1 under s. 11.31 (9), but without respect to any adjustment under s. 11.31 (1m), or that  
2 amount which, when added to all other contributions accepted by the candidate, is  
3 equal to the disbursement level specified for the office that the candidate seeks, as  
4 determined under s. 11.31 (1) and adjusted under s. 11.31 (9) but without respect to  
5 any adjustment under s. 11.31 (1m). The board shall scrutinize accounts and reports  
6 and records kept under this chapter to assure that applicable limitations under ss.  
7 11.26 (9) and 11.31 are not exceeded and any violation is reported. No candidate or  
8 campaign treasurer may accept grants exceeding the amount authorized by this  
9 subsection.

10 SECTION 120. 11.50 (9) (b), (ba) and (bb) of the statutes are created to read:

11 11.50 (9) (b) If an eligible candidate who accepts a grant is opposed by one or  
12 more candidates in a general or special election whose names are certified under s.  
13 7.08 (2) (a) or 8.50 (1) (d) to appear on the ballot, and if a committee intends to receive  
14 or receives any contribution or contributions that are intended to be used or that are  
15 used to oppose the election of the eligible candidate who accepts a grant or to support  
16 a certified opponent of that candidate without cooperation or consultation with any  
17 certified opposing candidate or such a candidate's agent or authorized committee,  
18 and not in concert with, or at the request or suggestion of any certified opposing  
19 candidate's agent or authorized committee, then the board shall make an additional  
20 grant to the eligible candidate who accepts a grant in an amount equal to the total  
21 amount of contributions received for the purpose of advocating the election of the  
22 certified opposing candidate or for the purpose of opposing the election of the eligible  
23 candidate who accepts the grant, as reported by committees under s. 11.12 (6) (c).

24 (ba) If an eligible candidate at a primary or election, or both, who accepts a  
25 grant is opposed by one or more candidates who are required, or whose personal

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1 campaign committees are required, to file a report under s. 11.12 (8), then the board  
2 shall make an additional grant to the eligible candidate who accepts a grant in an  
3 amount equal to the total amount or value of disbursements, as reported under s.  
4 11.12 (8), made by the opposing candidate or candidates exceeding the amount  
5 specified under s. 11.31 (1) (a) to (de), (e), or (f) for the office which the candidate  
6 seeks, as adjusted under s. 11.31 (9) but without respect to any adjustment under s.  
7 11.31 (1m) .

8 (bb) If the sum of the aggregate disbursements made against an eligible  
9 candidate and of the disbursements made for that candidate's opponent, as reported  
10 under s. 11.12 (6) (c), exceed 10% of the amount specified under s. 11.31 (1) (a) to (de),  
11 (e), or (f), for the office that the eligible candidate seeks as adjusted under s. 11.31  
12 (9) but without respect to any adjustment under s. 11.31 (1m), then the board shall  
13 make an additional grant to the eligible candidate. The amount of the additional  
14 grant shall equal the total of such disbursements made.

15 SECTION 121. 11.50 (11) (a) of the statutes is amended to read:

16 11.50 (11) (a) ~~No~~ Except as authorized for candidates who are awarded grants  
17 under sub. (4m), no grant may be utilized in any primary.

18 SECTION 122. 11.50 (11) (e) of the statutes is amended to read:

19 11.50 (11) (e) No candidate may expend, authorize the expenditure of or incur  
20 any obligation to expend any grant if he or she violates the pledge required under  
21 sub. (2) (a) as a precondition to receipt of a grant, ~~except as authorized in sub. (2) (h)~~  
22 ~~or (i).~~

23 SECTION 123. 11.50 (14) of the statutes is created to read:

24 11.50 (14) CERTIFICATIONS TO SECRETARY OF REVENUE. (a) In each  
25 even-numbered year, the board shall certify to the secretary of revenue:

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1           1. No later than July 1, the name of each political party that qualifies under  
2 sub. (1) (am) 1. as an eligible political party as of the preceding June 1 and whose  
3 state chairperson has filed a request to establish an account for the party under sub.  
4 (2s) (a).

5           2. No later than December 15, the name of each political party that qualifies  
6 under sub. (1) (am) 2. as an eligible political party as of the date of the preceding  
7 general election.

8           (b) As soon as possible after receiving a valid application from an eligible  
9 candidate under sub. (2) (a) and determining that the candidate is eligible to receive  
10 a grant, the board shall certify to the secretary of revenue the full name of that  
11 candidate as the name appears on the candidate's nomination papers.

12           (c) In each certification under this subsection, the board shall specify the  
13 expiration date of the certification.

14           **SECTION 124.** 11.60 (3s) and (3t) of the statutes are created to read:

15           11.60 (3s) Notwithstanding sub. (1), if any candidate or committee, other than  
16 a conduit, accepts a contribution, makes a disbursement, or incurs an obligation to  
17 make a disbursement for the purpose of supporting or opposing a candidate for an  
18 office specified in s. 11.31 (1) (a) to (de), (e), or (f) without first registering under s.  
19 11.05 (1), (2), or (2g) to the extent required under s. 11.05 (1), (2), and (2g), or without  
20 reporting the information required under s. 11.12 (6) (c) or (8) or 11.20 (3) or (4) with  
21 respect to that contribution, disbursement, or obligation, to the extent required  
22 under ss. 11.12 (6) (c) and (8) and 11.20 (3) and (4), the candidate or other individual  
23 or committee may be required to forfeit not more than \$500 per day for each day of  
24 continued violation.

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1           **(3t)** Notwithstanding sub. (1), if any candidate or committee, other than a  
2 conduit, accepts one or more contributions, makes one or more disbursements, or  
3 incurs one or more obligations to make disbursements for the purpose of supporting  
4 or opposing a candidate for an office specified in s. 11.31 (1) (a) to (de), (e), or (f) in  
5 an amount or value that differs from the amount reported by that individual or  
6 committee under s. 11.12 (6) (c) or (8) or 11.20 (3) or (4):

7           (a) By more than 5% but not more than 10% cumulatively, the candidate or  
8 other individual or committee shall forfeit 4 times the amount or value of the  
9 difference.

10          (b) By more than 10% but not more than 15% cumulatively, the candidate or  
11 other individual or committee shall forfeit 6 times the amount or value of the  
12 difference.

13          (c) By more than 15% cumulatively, the candidate or other individual or  
14 committee shall forfeit 8 times the amount of the difference.

15           **SECTION 125.** 11.60 (4) of the statutes is amended to read:

16           **11.60 (4)** Actions under this section arising out of an election for state office or  
17 a statewide referendum may be brought by the board or by the district attorney of  
18 the county where the violation is alleged to have occurred, except as specified in s.  
19 11.38. Actions under this section arising out of an election for local office or local  
20 referendum may be brought by the district attorney of the county where the violation  
21 is alleged to have occurred. Actions under this section arising out of an election for  
22 county office or a county referendum may be brought by the county board of election  
23 commissioners of the county wherein the violation is alleged to have occurred. In  
24 addition, whenever a candidate or personal campaign committee or agent of a  
25 candidate is alleged to have violated this chapter, action may be brought by the

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1 district attorney of any county any part of which is contained within the jurisdiction  
2 or district in which the candidate seeks election. If a violation concerns a district  
3 attorney or circuit judge or candidate for such offices, the action shall be brought by  
4 the attorney general. If a violation concerns the attorney general or a candidate for  
5 such office, the governor may appoint special counsel under s. 14.11 (2) to bring suit  
6 in behalf of the state. The counsel shall be independent of the attorney general and  
7 need not be a state employe at the time of appointment.

8 **SECTION 126.** 11.61 (1) (a) of the statutes is amended to read:

9 11.61 (1) (a) Whoever intentionally violates s. 11.05 (1), (2), or (2g) ~~or (2r)~~, 11.07  
10 (1) or (5), 11.10 (1), 11.12 (5), 11.23 (6), or 11.24 (1) may be fined not more than \$10,000  
11 or imprisoned for not more than 4 years and 6 months or both.

12 **SECTION 127.** 13.625 (3m) of the statutes is created to read:

13 13.625 (3m) No elective state official and no personal campaign committee of  
14 an elective state official may solicit a lobbyist or principal to arrange for another  
15 person to make a campaign contribution to that official or personal campaign  
16 committee or to another elective state official or the personal campaign committee  
17 of that official.

18 **SECTION 128.** 19.42 (3m), (4g) and (4r) of the statutes are created to read:

19 19.42 (3m) "Candidate," except as otherwise provided, has the meaning given  
20 in s. 11.01 (1).

21 (4g) "Clearly identified," when used in reference to a communication  
22 containing a reference to a person, means one of the following:

23 (a) The person's name appears.

24 (b) A photograph or drawing of the person appears.

25 (c) The identity of the person is apparent by unambiguous reference.

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1           **(4r)** "Communication" means a message transmitted by means of a printed  
2 advertisement, billboard, handbill, sample ballot, radio or television advertisement,  
3 telephone call, or any medium that may be utilized for the purpose of disseminating  
4 or broadcasting a message, but not including a poll conducted solely for the purpose  
5 of identifying or collecting data concerning the attitudes or preferences of electors.

6           **SECTION 129.** 19.45 (13) of the statutes is created to read:

7           **19.45 (13)** No state public official holding an elective office may, directly or by  
8 means of an agent, give, or offer or promise to give, or withhold, or offer or promise  
9 to withhold, his or her vote or influence, or promise to take or refrain from taking  
10 official action with respect to any proposed or pending matter in consideration of, or  
11 upon condition that, any other person make or refrain from making a political  
12 contribution, or provide or refrain from providing any service or other thing of value,  
13 to or for the benefit of a candidate, a political party, any other person who is subject  
14 to a registration requirement under s. 11.05, or any person making a communication  
15 that contains a reference to a clearly identified state public official holding an  
16 elective office or to a candidate for state public office.

17           **SECTION 130.** 19.49 (1m) of the statutes is created to read:

18           **19.49 (1m)** No complaint alleging a violation of s. 19.45 (13) may be filed during  
19 the period beginning 120 days before a general or spring election, or during the  
20 period commencing on the date of the order of a special election under s. 8.50, and  
21 ending on the date of that election, against a candidate who files a declaration of  
22 candidacy to have his or her name appear on the ballot at that election.

23           **SECTION 131.** 19.49 (5) of the statutes is renumbered 19.49 (5) (a) and amended  
24 to read:



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1           19.49 (5) (a) ~~No~~ Except as provided in par. (b), no action may be taken on any  
2 complaint ~~which~~ that is filed later than 3 years after a violation of this subchapter  
3 or subch. III of ch. 13 is alleged to have occurred.

4           **SECTION 132.** 19.49 (5) (b) of the statutes is created to read:

5           19.49 (5) (b) The period of limitation under par. (a) is tolled for a complaint  
6 alleging a violation of s. 19.45 (13) or 19.59 (1) (br) for the period during which such  
7 a complaint may not be filed under s. 19.49 (1m) or 19.59 (8) (cm).

8           **SECTION 133.** 19.53 (6) of the statutes is amended to read:

9           19.53 (6) An order requiring the accused to forfeit not more than \$500 for each  
10 violation of s. 19.43, 19.44, or 19.56 (2) or not more than \$5,000 for each violation of  
11 any other provision of this subchapter, or not more than the applicable amount  
12 specified in s. 13.69 for each violation of subch. III of ch. 13; ~~and, if,~~ If the board  
13 determines that the accused has realized economic gain as a result of the violation,  
14 ~~an~~ the board may, in addition, order ~~requiring~~ the accused to forfeit the amount  
15 gained as a result of the violation. In addition, if the board determines that a state  
16 public official has violated s. 19.45 (13), the board may order the official to forfeit an  
17 amount equal to the amount or value of any political contribution, service, or other  
18 thing of value that was wrongfully obtained. If the board determines that a state  
19 public official has violated s. 19.45 (13) and no political contribution, service or other  
20 thing of value was obtained, the board may order the official to forfeit an amount  
21 equal to the maximum contribution authorized under s. 11.26 (1) for the office held  
22 or sought by the official, whichever amount is greater. The attorney general, when  
23 so requested by the board, shall institute proceedings to recover any forfeiture  
24 incurred under this section or s. 19.545 which is not paid by the person against whom  
25 it is assessed.

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1           **SECTION 134.** 19.535 of the statutes is created to read:

2           **19.535 Direct enforcement.** If the board refuses or otherwise fails to  
3 authorize an investigation under s. 19.49 (3) with respect to a violation of s. 19.45 (13)  
4 within 30 days after receiving a verified complaint alleging a violation of s. 19.45 (13),  
5 the person making the complaint may bring an action to recover the forfeiture under  
6 s. 19.53 (6) on his or her relation in the name, and on behalf, of the state. In such  
7 actions, the court may award actual and necessary costs of prosecution, including  
8 reasonable attorney fees, to the relator if he or she prevails, but any forfeiture  
9 recovered shall be paid to the state. If the court finds in any such action that the  
10 cause of action was frivolous as provided in s. 814.025, the court shall award costs  
11 and fees to the defendant under that section.

12           **SECTION 135.** 19.59 (1) (br) of the statutes is created to read:

13           **19.59 (1) (br)** No local public official holding an elective office may, directly or  
14 by means of an agent, give, or offer or promise to give, or withhold, or offer or promise  
15 to withhold, his or her vote or influence, or promise to take or refrain from taking  
16 official action with respect to any proposed or pending matter in consideration of, or  
17 upon condition that, any other person make or refrain from making a political  
18 contribution, or provide or refrain from providing any service or other thing of value,  
19 to or for the benefit of a candidate, a political party, any other person who is subject  
20 to a registration requirement under s. 11.05, or any person making a communication  
21 that contains a reference to a clearly identified local public official holding an elective  
22 office or to a candidate for local public office.

23           **SECTION 136.** 19.59 (7) of the statutes is renumbered 19.59 (7) (a) and amended  
24 to read:

**ASSEMBLY BILL 801**

1           19.59 (7) (a) Any person who violates sub. (1) may be required to forfeit not  
2 more than \$1,000 for each violation, and, if the court determines that the accused has  
3 violated sub. (1) (br), the court may, in addition, order the accused to forfeit an  
4 amount equal to the amount or value of any political contribution, service, or other  
5 thing of value that was wrongfully obtained.

6           **SECTION 137.** 19.59 (7) (b) of the statutes is created to read:

7           19.59 (7) (b) Any person who violates sub. (1) may be required to forfeit not  
8 more than \$1,000 for each violation, and, if the court determines that a local public  
9 official has violated sub. (1) (br) and no political contribution, service or other thing  
10 of value was obtained, the court may, in addition, order the accused to forfeit an  
11 amount equal to the maximum contribution authorized under s. 11.26 (1) for the  
12 office held or sought by the official, whichever amount is greater.

13           **SECTION 138.** 19.59 (8) (c) of the statutes is amended to read:

14           19.59 (8) (c) If the district attorney fails to commence an action to enforce sub.  
15 (1) (a), (b), or (c) to (g) within 20 days after receiving a verified complaint or if the  
16 district attorney refuses to commence such an action, the person making the  
17 complaint may petition the attorney general to act upon the complaint. The attorney  
18 general may then bring an action under par. (a) or (b), or both.

19           **SECTION 139.** 19.59 (8) (cm) and (cn) of the statutes are created to read:

20           19.59 (8) (cm) No complaint alleging a violation of sub. (1) (br) may be filed  
21 during the period beginning 120 days before a general or spring election, or during  
22 the period commencing on the date of the order of a special election under s. 8.50, and  
23 ending on the date of that election, against a candidate who files a declaration of  
24 candidacy to have his or her name appear on the ballot at that election.

## ASSEMBLY BILL 801

1 (cn) If the district attorney refuses or otherwise fails to commence an action to  
2 enforce sub. (1) (br) within 30 days after receiving a verified complaint alleging a  
3 violation of sub. (1) (br), the person making the complaint may bring an action to  
4 recover the forfeiture under sub. (7) on his or her relation in the name, and on behalf,  
5 of the state. In such actions, the court may award actual and necessary costs of  
6 prosecution, including reasonable attorney fees, to the relator if he or she prevails,  
7 but any forfeiture recovered shall be paid to the state. If the court finds in any such  
8 action that the cause of action was frivolous as provided in s. 814.025, the court shall  
9 award costs and fees to the defendant under that section.

10 **SECTION 140.** 20.510 (1) (q) of the statutes is amended to read:

11 20.510 (1) (q) *Wisconsin election campaign fund.* As a continuing  
12 appropriation, from the Wisconsin election campaign fund, the moneys determined  
13 under s. 11.50 to provide for payments to eligible candidates whose names are  
14 certified under s. 7.08 (2) (c) and (cm) and to provide for public information as  
15 authorized under s. 11.50 (2m).

16 **SECTION 141.** 20.855 (4) (ba) of the statutes is created to read:

17 20.855 (4) (ba) *Wisconsin election campaign fund supplement.* A sum sufficient  
18 equal to the amounts required to make full payment of grants which candidates  
19 qualify to receive from the Wisconsin election campaign fund, to be transferred from  
20 the general fund to the Wisconsin election campaign fund no later than the time  
21 required to make payments of grants under s. 11.50 (5).

22 **SECTION 142.** 25.42 of the statutes is amended to read:

23 **25.42 Wisconsin election campaign fund.** All moneys appropriated under  
24 s. 20.855 (4) (b) and (ba) together with all moneys deposited under ss. 8.35 (4) (a),  
25 11.07 (5), 11.12 (2), 11.16 (2), 11.19 (1), 11.23 (2), and 11.38 (6), all moneys reverting

## ASSEMBLY BILL 801

1 to the state under s. 11.50 (8) and all gifts, bequests and devises received under s.  
2 11.50 (13) constitute the Wisconsin election campaign fund, to be expended for the  
3 purposes of s. 11.50. All moneys in the fund not disbursed by the state treasurer shall  
4 continue to accumulate indefinitely.

5 SECTION 143. 71.10 (3) (a) of the statutes is amended to read:

6 71.10 (3) (a) Every individual filing an income tax return who has a tax liability  
7 or is entitled to a tax refund may designate \$1 \$5 for transfer to the Wisconsin  
8 election campaign fund for the use of eligible candidates under s. 11.50. If the  
9 individuals filing a joint return have a tax liability or are entitled to a tax refund,  
10 each individual may make a designation of \$1 \$5 under this subsection. Each  
11 individual making a designation shall indicate whether the amount designated by  
12 that individual shall be placed in the general account for the use of all eligible  
13 candidates for state office, or in the account of an eligible political party whose name  
14 is certified to the secretary of revenue under s. 11.50 (14). If an individual does not  
15 indicate that the amount of his or her designation shall be placed in the account of  
16 a particular eligible political party, that amount shall be placed in the general  
17 account.

18 SECTION 144. 71.10 (3) (b) of the statutes is amended to read:

19 71.10 (3) (b) The secretary of revenue shall provide a place for ~~those~~  
20 designations under par. (a) on the face of the individual income tax return and shall  
21 provide next to that place a statement that a designation will not increase tax  
22 liability. ~~Annually on August 15~~ The secretary shall also provide and highlight a  
23 place in the instructions that accompany the return for any information submitted  
24 to the secretary by the elections board under s. 11.50 (2m) without cost to the board.  
25 No later than the 15th day of each month, the secretary of revenue shall certify to

**ASSEMBLY BILL 801**

1 the elections board, the department of administration and the state treasurer under  
2 s. ~~11.50~~ the total amount of designations made on returns processed by the  
3 department of revenue during the preceding fiscal year month and the amount of  
4 designations made during that month for the general account and for the account of  
5 each eligible political party. If any individual attempts to place any condition or  
6 restriction upon a designation not authorized under par. (a), that individual is  
7 deemed not to have made a designation on his or her tax return.

8 **SECTION 145.** 806.04 (11m) of the statutes is created to read:

9 806.04 (11m) CAMPAIGN FINANCE REGISTRATION. Any person who proposes to  
10 publish, disseminate, or broadcast, or causes to be published, disseminated, or  
11 broadcast, any communication may commence a proceeding under this section to  
12 determine the application to that person of a registration requirement under s. 11.05  
13 (1), (2), or (2g).

14 **SECTION 146. Nonstatutory provisions.**

15 (1) NONSEVERABILITY.

16 (a) Notwithstanding section 990.001 (11) of the statutes, if a court finds that  
17 all or any portion of sections 11.01 (16) (a) 3., 11.12 (6) (c), 11.26 (8m), or 11.50 (9) (b)  
18 or (bb) of the statutes, as created by this act, is unconstitutional, then sections 11.01  
19 (16) (a) 3., 11.12 (6) (c), 11.26 (8m), and 11.50 (9) (b) and (bb) of the statutes, as created by  
20 this act, are void in their entirety.

21 (b) Notwithstanding section 990.001 (11) of the statutes, if a court finds that  
22 any part of section 11.12 (8) or 11.50 (9) (ba) of the statutes, as created by this act,  
23 is unconstitutional, this entire act is void.

24 **SECTION 147. Appropriation changes; elections board.**



DRAFTER'S NOTE  
FROM THE  
LEGISLATIVE REFERENCE BUREAU

50334/1du  
LRB-478072dn  
JTK&RJM:kmg:jf  
↑

February 5, 2002

20

Representative Travis:

*Substitute amendment*

This ~~bill~~ is based on engrossed SB-104. Because the senate has not passed SB-104, it is possible that SB-104 may be further amended. If that happens, you may want to have this ~~bill~~ redrafted to incorporate the new amendments. In addition, please note that engrossed SB-104 marries two different reporting and matching systems, one from the original SB-104, sponsored by Senator Ellis, and one from the committee substitute, SSA 1. In preparing this ~~bill~~, we addressed one technical issue and noted one substantive issue with respect to the combined system.

One feature of the system from the original SB-104, as contained in proposed s. 11.50 (9) (b) of SA 3, matches contributions intended to be received or received by independent committees other than conduits for use against a candidate. SSA 1 contained a separate proposed s. 11.50 (9) (b) which matched conventional independent disbursements by committees. SA 6 redefined the definition of political purpose so that proposed s. 11.50 (9) (b) was no longer needed because the match that it contained was provided elsewhere. SA 6, therefore, deleted the cross-references to proposed s. 11.50 (9) (b), which are needed to fully carry out the effect of SA 3. We restored these cross-references in preparing this ~~bill~~.

The substantive effect of matching contributions to independent committees as well as disbursements by those committees could result in a double match of some of the same money. This would not necessarily occur because some contribution money might not be spent, some disbursements might be made too late in a campaign to effectively match, and a treasury might have earnings that do not result from contributions. Nevertheless, you may want to consider adopting the entire reporting structure from the original SB-104 (which matched contributions but not disbursements), deleting the match for contributions in proposed s. 11.50 (9) (b), or matching only that amount of disbursements that exceeds the amount of matched contributions relating to the same committee.

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**DRAFTER'S NOTE**  
**FROM THE**  
**LEGISLATIVE REFERENCE BUREAU**

LRBs0334/1dn  
JTK&RJM:king:kjf

February 20, 2002

Representative Travis:

This substitute amendment is based on engrossed SB-104. Because the senate has not passed SB-104, it is possible that SB-104 may be further amended. If that happens, you may want to have this substitute amendment redrafted to incorporate the new amendments. In addition, please note that engrossed SB-104 marries two different reporting and matching systems, one from the original SB-104, sponsored by Senator Ellis, and one from the committee substitute, SSA 1. In preparing this substitute amendment, we addressed one technical issue and noted one substantive issue with respect to the combined system.

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