

State of Misconsin 2001 - 2002 LEGISLATURE

Friday

LRB—1806/ PI DAK, RPN MJI......

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

I D AN ACT ...; relating to: authorizing a declaration of and actions under a state of emergency related to public health, requiring exercise of rule-making authority, and making all appropriation.

# Analysis by the Legislative Reference Bureau

This is a preliminary draft. An analysis will be provided on a subsequent version.

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The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

Section 1. 20.435 (1) (e) of the statutes is created to read:

20.435 (1) (e) Public health emergency. A sum sufficient to respond to a state of emergency related to public health only if the governor declares such an emergency and designates the department of health and family services as the lead public health authority to respond to the emergency under s. 166.03 (1) (b) 1.

\*\*\*\*NOTE: Perhaps this language is too limiting. Should this appropriation account be available to the department of health and family services whenever the governor declares a state of emergency related to public health? Will that department need extra

525 21 . (1) funds when such an emergency is declared, regardless of who is designated as the lead agency. As drafted, this appropriation account is available only when that state of emergency is declared and the governor designates the department of health and family services as the lead public health authority to respond to the emergency.

SECTION 2. 95.22 of the statutes is renumbered 95.22 (1).

- SECTION 3. 95.22 (2) of the statutes is created to read:
- 95.22 (2) The department shall provide the reports of any communicable diseases under sub. (1) to the department of health and family services, as requested by that department.
- 5 by that department.

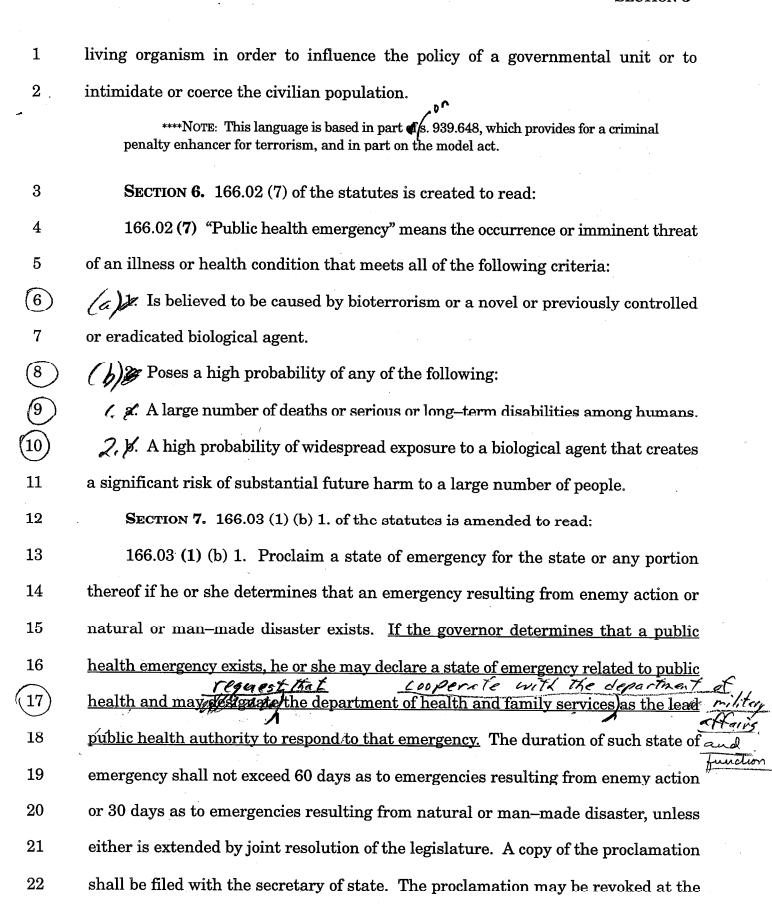
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\*\*\*\*NOTE: I drafted this as an ongoing requirement; you may, however, want it to apply only during the period of a state of emergency relating to public health. In addition, I required that DATCP share with DHFS only the information that DHFS asks for, to avoid flooding DHFS with information in which DHFS may have little interest.

- 6 Section 4. 166.02 (1p) of the statutes is created to read:
- 7 166.02 (1p) "Biological agent" means any of the following.
- 8 (a) A select agent that is a virus, bacterium, rickettsia, fungus, or toxin that is specified under 42 CFR 72, Appendix A.
- (b) 2. A genetically modified microorganism or genetic element from an organism under subdech that is shown to produce or encode for a factor associated with a disease.
- 13 (C) & A genetically modified microorganism or genetic element that contains nucleic acid sequences coding for a toxin under subtraction its toxic subunit.

\*\*\*\*NOTE: The Model Act refers to "infectious agent" and "biological toxin" and defines neither of those terms. In contrast, this draft uses a definition of "biological agent" that is taken from the definition of "select agent" under 42 CFR 72.6 (j) (the federal rules that govern interstate shipment of etiologic agents). The select agents listed in 42 CFR 72, Appendix A, include both infectious agents and biological toxins. In addition, the select agents include bacteria, rickettsiae, and fungi, and appear to be far more comprehensive. Does this drafting decision comport with your intent?

- SECTION 5. 166.02 (1) of the statutes is created to read:
- 16 166.02 (1r) "Bioterrorism" means the intentional use of any biological agent to cause death, disease or biological malfunction in a human, animal, plant, or other



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1	discretion of either the governor by written order or the legislature by joint
2	resolution.
3 198	SECTION 8. 166.03 (1) (b) 8. of the statutes is created to read:
4	166.03 (1) (b) 8. During a state of emergency related to public health, suspend
5	the provisions of any administrative rule if the strict compliance with that rule would
6	prevent, hinter, or delay necessary actions to respond to the emergency and increase
7	the health threat to the population.
8	SECTION 9. 250.01 (6g) of the statutes is created to read:
9	250.01 (6g) "Public health authority" means the department, if the governor
10	declares under s. 166.03 (1) (b) 1. a state of emergency related to public health and
	reguests that to corperate with the department of melitare designated the department as the lead public health authority to respond to that affair
12	emergency.  and  function
13	SECTION 10. 250.01 (6r) of the statutes is created to read:
14	250.01 (6r) "Public health emergency" has the meaning given in s. 166.02 (7).
15	SECTION 11. 250.03 (3) of the statutes is created to read:
16	250.03 (3) No later than 90 days after a state of emergency relating to public
( <del>1</del> 7)	health is declared under s. 166.03 (1) (b) 1. and no later than 90 days after the lead
[18]	termination of state of emergency relating to public health, the department shall
19	submit to the legislature under s. 13.172 (2) and to the governor a report on all of the
20	following:
21	(a) The emergency powers used by the public health authority or its agents.

\*\*\*\*Note: Draft #2 of the Model Act omits any requirement that a report be made that describes detection and tracking efforts, emergency powers used, moneys

acting under the state of emergency related to public health.

(b) The expenses incurred by the public health authority and its agents in

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LRB-4806/? DAK,RPN,MJL:..:... **SECTION 11** 

cooperate with the department of military affairs and sincurred under the Act. I have changed the function

transferred, and liabilities and expenses incurred under the Act. I have changed the provision so that DHFS is required to describe preparedness (see Nonstatutory provisions, and I have deleted detection and tracking efforts. Do these decisions comport with your intent?

SECTION 12. 250.042 of the statutes is created to read:

250.042 Powers and duties of the department as public health authority. (1) If the governor declares a state of emergency related to public health under s. 166.03 (1) (b) 1. and designates the department as the lead public health authority, the department shall act as the public health authority during the period of the state of emergency. During the period of the state of emergency, the secretary may designate a local health department as an agent of the department and confer upon the local health department, acting under that agency, the powers and duties of the public health authority.

- (2) As the public health authority, the department may do any of the following:
- (a) From the appropriation under s. 20.435 (1) (e), purchase, store, or distribute antitoxins, serums, vaccines, immunizing agents, antibiotics, and other pharmaceutical agents or medical supplies that the department determines are advisable to control a public health emergency.

\*\*\*\*Note: In this draft, I did not include language from the Model Act that permits the public health authority to purchase and distribute these materials in order to prepare for a public health emergency, because I wasn't sure that you wanted DHFS to have access to a sum sufficient appropriation of gpr to purchase drugs on an ongoing basis, before a state of emergency related to public health occurs. I also did not include language from the Model Act that allows the public health authority to take and distribute antitoxins, serums, etc., during a state of emergency relating to public health, because it raises certain takings issues; do these drafting decisions comport with your intent?

- (b) Act as specified in s. 252.041.
- 16 Section 13. 251.05 (3) (e) of the statutes is created to read:
- 251.05 (3) (e) Act as agent of the department, if designated by the secretary under s. 250.042 (1).
- 19 Section 14. 252.02 (6) of the statutes is amended to read:

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1	252.02 (6) The In addition to the powers specified under s. 250.04, the
2	department may authorize and implement all emergency measures necessary to
3	control communicable diseases.
4	History: 1981 c. 291; 1993 a. 27 s. 284; Stats. 1993 s. 252.02; 1999 a. 150 s. 672.  SECTION 15. 252.041 of the statutes is created to read:
5	252.041 Compulsory vaccination during a state of emergency. (1)
6	Except as provided in sub. (2), during the period under which the department is
7	authorized to act as the public health authority, as specified in s. 250.042 (2), the
8	department, as the public health authority, may do all of the following as necessary
9	to address a public health emergency:
10	(a) Authorize and order any qualified person to perform a vaccination on any
11	individual unless the vaccination is reasonably likely to lead to serious harm to the
12	individual.
13	(b) Isolate or quarantine, under s. 252.06, any individual who is unable or
14	unwilling for reasons of health, religion, or conscience to receive vaccination under
15	par. (a).
16	(2) The department shall promulgate rules that specify circumstances, if any,
17	under which vaccination may not be performed on an individual and under which
18	individuals may not be isolated or quarantined.
19	SECTION 16. 252.05 (1) of the statutes is amended to read:
20	252.05 (1) Any person licensed, permitted, registered or certified under ch. 441
21	or 448 knowing or having and any pharmacist, as defined in s. 450.01 (15), who
22	knows or has reason to know that a person treated of visited, or otherwise provided
23	service by him or her has a communicable disease, or having a communicable

disease, has died, shall report the appearance of the communicable disease or the

1	death to the local health officer. The local health officer shall report this information
2	to the department or shall direct the person reporting to report to the department.
3	Any person directed to report shall submit this information to the department.
4	History: 1971 c. 164 s. 91; 1981 c. 291; 1993 a. 16; 1993 a. 27 ss. 286 to 291, 293, 294, 471; Stats. 1993 s. 252.05; 1993 a. 183.  SECTION 17. 252.06 (1) of the statutes is amended to read:
5	252.06 (1) The department or the local health officer acting on behalf of the
6	department may require isolation of the patient a patient or of an individual under
7	s. 252.041 (2), quarantine of contacts, concurrent and terminal disinfection, or
8	modified forms of these procedures as may be necessary and which are determined
9	by the department by rule.
10	SECTION 18. 252.06 (4) of the statutes is amended to read:
11	252.06 (4) If deemed necessary by the department or a local health officer for
12	a particular communicable disease, all persons except the local health officer, or his
13	or her representative, attending physicians and nurses, members of the clergy, the
14	members of the immediate family and, any other person having a special written
15	permit from the local health officer, and, during a state of emergency related to public
16	health, the public health authority and agents of the public health authority, are
17	forbidden to be in direct contact with the patient.
18	History: 1981 c. 291; 1983 a. 189 s. 329 (19); 1993 a. 27 s. 295; Stats. 1993 s. 252.06.  SECTION 19. 440.142 of the statutes is created to read:
19	440.142 Reporting potential causes of public health emergency. (1) A
20	pharmacist or pharmacy shall report to the department of health and family services
21	all of the following:
22	(a) An unusual increase in the number of prescriptions dispensed or
23	nonprescription drug products sold for the treatment of medical conditions specified
24	by the department of health and family services by rule under s. 252.02 (7).

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- (b) An unusual increase in the number of prescriptions dispensed that are antibiotic drugs.
- (c) The dispensing of a prescription for treatment of a disease that is relatively uncommon or may be associated with bioterrorism, as defined in s. 166.02 (1r).
- (2) A pharmacist or pharmacy may not report personally identifying information concerning an individual who is dispensed a prescription or who purchases a nonprescription drug product as specified in sub. (1).

### SECTION 20. Nonstatutory provisions.

- (1) PREPAREDNESS OF PUBLIC HEALTH SYSTEM; REPORT. No later than 90 days after the effective date of this subsection .... [revisor inserts date], the department of health and family services shall submit to the legislature in the manner provided under section 13.172 (2) of the statutes and to the governor a report on the preparedness of the public health system to address public health emergencies, as defined in section 250.01 (6r) of the statutes, as created by this act.
- (2) EXCEPTIONS TO COMPULSORY VACCINATION; RULES. (a) The department of health and family services shall submit in proposed form the rules required under section 252.041 (2) of the statutes, as created by this act, to the legislative council staff under section 227.15 (1) of the statutes no later than the first day of the 6th month beginning after the effective date of this subsection.
- (b) Using the procedure under section 227.24 of the statutes, the department of health and family services may promulgate rules required under section 252.041 (2) of the statutes, as created by this act, for the period before the effective date of the rules submitted under paragraph (a), but not to exceed the period authorized under section 227.24 (1) (c) and (2) of the statutes. Notwithstanding section 227.24 (1) (a), (2) (b), and (3) of the statutes, the department of health and family services is not

(END)
after publication.
252.041 (1) of the statutes takes effect on the first day of the fifth month beginning
(1) Exceptions to compulsory vaccination; Rules. The treatment of section
except as follows:
SECTION 21. Effective dates. This act takes effect on the day after publication,
promulgated under this paragraph.
or welfare and is not required to provide a finding of emergency for a rule
emergency rule is necessary for the preservation of the public peace, health, safety,
required to provide evidence that promulgating a rule under this paragraph as an

# STATE OF WISCONSIN - LEGISLATIVE REFERENCE BUREAU - LEGAL SECTION

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AGG. 02 /7) Publiched menergy
20.285 (i) (fg)
Sec # cn; 20.285 (1) (fg) / State laboration)
Of hysière j & limited-term employees.
A sum sufficient to pay the salones
and benefits of limited-term imployees
under 5. 3625 (11) (em).
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### 2001–2002 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

#### (INSERT 2-1)

SECTION 1. 21.80 (title) of the statutes, as created by 2001 Wisconsin Act 26, is amended to read:

21.80 (title) Reemployment rights after national guard or, state defense force, or public health emergency service.

History: 2001 a. 26.

SECTION 2. 21.80 (1) (a) of the statutes, as created by 2001 Wisconsin Act 26, is renumbered 21.80 (1) (a) (intro.) and amended to read:

21.80 (1) (a) (intro.) "Active service" means active any of the following:

1. Active service in the national guard or the state defense force under an order of the governor issued under this chapter or active service in the national guard under 32 USC 502 (f) that is not considered to be service in the uniformed services.

History: 2001 a. 26. SECTION 3. 21.80 (1) (a) 2. of the statutes is created to read:

21.80 (1) (a) 2. Active service with the state laboratory of hygiene under s. 36.25 (11) (em) for the purpose of assisting the department of health and family services under s. 250.042 during a state of emergency relating to public health declared by the governor under s. 166.03 (1) (b) 1.

SECTION 4. 21.89 (1) (a) of the statutes, as created by 2001 Wisconsin Act 26, is renumbered and amended to read:

SECTION 5. 21.80 (3) (a) 4. of the statutes, as created by 2001 Wisconsin Act 26, is amended to read:

21.80 (3) (a) 4. The person's <u>In the case of active</u> service in the national guard or the state defense force, the active service has not been terminated under other than honorable conditions.

History: 2001 a. 26.

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SECTION 6. 21.80 (3) (c) 1. of the statutes, as created by 2001 Wisconsin Act 26, is amended to read:

21.80 (3) (c) 1. Any period of active service, as defined in sub. (1) (a) 1., beyond that 5-year period that is required to complete an initial period of obligated active service.

History: 2001 a. 26.

SECTION 7. 21.80 (3) (c) 2. of the statutes, as created by 2001 Wisconsin Act 26, is amended to read:

21.80 (3) (c) 2. Any period of active service, as defined in sub. (1) (a) 1., for which the person, through no fault of the person's own, was unable to obtain orders releasing the person from a period of active service before the expiration of the 5-year period.

History: 2001 a. 26.

SECTION 8. 21.80 (3) (c) 3. of the statutes, as created by 2001 Wisconsin Act 26, is amended to read:

21.80 (3) (c) 3. Any period of active service, as defined in sub. (1) (a) 1., that was performed to fulfill any additional training requirements determined and certified in writing by the federal secretary of the army, the federal secretary of the air force, or the adjutant general to be necessary for professional development or for completion of skill training or retraining.

History: 2001 a. 26.

SECTION 9. 21.80 (3) (f) 1. of the statutes, as created by 2001 Wisconsin Act 26, is amended to read:

21.80 (3) (f) 1. A person who submits an application for reemployment under par. (e) 2. or 3. must, on the request of the person's employer, provide to the employer documentation to establish that the application was submitted within the time limits specified in par. (e) 2. or 3., that the person's cumulative length of all absences

from employment with the employer because of active service or service in the uniformed services does not, except as permitted under par. (c), exceed 5 years, and, in the case of active service in the national guard or the state defense force, that the person's service was not terminated under other than honorable conditions.

History: 2001 a. 26.

(INSERT CONTINUED ON NEXT PAGE)

### Kennedy, Debora

From:

Buschman, Sara

Sent:

Friday, February 08, 2002 9:58 AM

To:

Kennedy, Debora

Subject:

LRB 4806 changes

Debora,

Here are my comments/changes etc for LRB 4806. Sorry to not get it to you earlier this morning, it took me a little longer than I anticipated.

If you have any technical questions you can direct them to Dick Sweet. If I missed anything that needs addressing you can either ask Dick or e-mail me.

Thanks again

Sara

-I noticed on Underheim's draft that they changed the verbage in 20.435 (1) to read "defray all expenditures necessary to respond to a state of emergency". You can change our draft to that as well.

- of after's note on page 5 line 1, fine as drafted
- drafter's note page 5 line 9; I think both we and Underheim are awaiting a reply from DHFS so you can just leave this section as drafted for now
- drafter's note on page 5 line 14; if I read this right, you are indicating to us that we probably should have included a penalty enhancer? I noticed that Underheim left the section alone so for now we will do so as well
- RPN \( \sigma \)-on page 6 line 9, minor change. In LRB 4715 you drafted it slightly differently to read "of the state" I am assuming that change should be made in ours as well.
- replaying fairs 12-13, 23 you can remove the "cooperate with the department of military affairs" language and change it to "may designate the department of health and family services as the lead state agency to respond to that emergency"
- DAK page 7 lines 15-16, change it to "under s. 166.03 (1) (b) 1. And designates the department as the lead state agency"
- page 8 drafters note; fine as drafted
- DAK page 9 line 5; after the word individual, strike out the rest of the sentence
- page 9 line 9; change that to read "health care provider, as defined in s. 146.81 (1), who knows or has" I am assuming by making this change we no longer need to have the "or otherwise provided service" wording so you can remove that  $N_0$
- page 9 line 20; in Underheim's draft they changed it from "which are" to "as" I am not sure of the ramification of this change but if it makes sense to change it in ours as well, please go ahead and do so. If you are unsure, you can ask Dick. Even if this means adding another section later in the bill dealing with administrative rules that is fine since there was nothing on rules in Underheim's draft that we found objectionable.
- Page 10 line 20; our draft differs from Underheim's draft. My question is, is our draft a one time report or is it an ongoing requirement? I think it should be an ongoing biennial requirement. It is possible we were confusing the other reporting requirement that pertained directly to a public health emergency which we wanted to happen within a 90 day timeframe. So, my suggestion is to scrap this paragraph and instead draft it as you did on page 7 lines 1-6 of LRB 4715. Since that appears to move it from a nonstatutory provision to a statutory one there may be further implications that I am not aware of. I don't think we would have a problem with it being a statutory provision, and it may just be that when you make something an ongoing requirement verses a one time report that the result is you put it in statutes. (that is my guess, if I am wrong you can discuss with Dick)



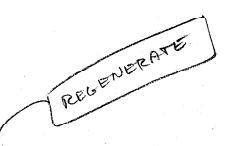
# State of Misconsin 2001 - 2002 LEGISLATURE

LRB-4806/P

DAK/RPN/MJL/GMM:hmh:last

TOD AY III Mar. 2/11

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION



AN ACT to renumber 95.22; to renumber and amend 21.80 (1) (a); to amend 1 21.80 (title), 21.80 (3) (a) 4., 21.80 (3) (c) 1., 21.80 (3) (c) 2., 21.80 (3) (c) 3., 21.80 (3) (f) 1., 166.03 (1) (b) 1., 252.02 (6), 252.05 (1), 252.06 (1) and 252.06 (4); and to create 20.285 (1) (fg), 20.435 (1) (e), 21.80 (1) (a) 2., 36.25 (11) (em), 95.22 (2), 4 166.02 (1p), 166.02 (1r), 166.02 (7), 250.01 (6g), 250.01 (6r), 250.03 (3), 250.042, 5 251.05 (3) (e), \$\infty\$52.041 and 440.142 of the statutes; **relating to:** authorizing a 6 7 declaration of and actions under a state of emergency related to public health, requiring the exercise of rule-making authority, and making appropriations.

Analysis by the Legislative Reference Bureau

This is a preliminary draft.) An analysis will be provided on a subsequent version.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**Section 1.** 20.285 (1) (fg) of the statutes is created to read:

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1	20.285 (1) (fg) State laboratory of hygiene; limited-term employees. A sum
2	sufficient to pay the salaries and benefits of limited-term employees under s. 36.25
3	(11) (em).
4	SECTION 2. 20.435 (1) (e) of the statutes is created to read:
(5)	20.435 (1) (e) Public health emergency. A sum sufficient to respond to a state
6	of emergency related to public health only if the governor declares such an
7	emergency and designates the department of health and family services as the lead
8	public health authority to respond to the emergency under s. 166.03 (1) (b) 1.
	be available to the department of health and family services whenever the governor declares a state of emergency related to public health? Will that department need extra funds when such an emergency is declared, regardless of who is designated as the lead agency. As drafted, this appropriation account is available only when that state of emergency is declared and the governor designates the department of health and family services as the lead public health authority to respond to the emergency.
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10	is amended to read:
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15	21.80 (1) (a) (intro.) "Active service" means active any of the following:
16	1. Active service in the national guard or the state defense force under an order
17	of the governor issued under this chapter or active service in the national guard
18	under 32 USC 502 (f) that is not considered to be service in the uniformed services.
19	Section 5. 21.80 (1) (a) 2. of the statutes is created to read:
20	21.80(1)(a) 2. Active service with the state laboratory of hygiene under s. 36.25
21	(11) (em) for the purpose of assisting the department of health and family services

1 under s. 250.042 during a state of emergency relating to public health declared by 2 the governor under s. 166.03 (1) (b) 1. SECTION 6. 21.80 (3) (a) 4. of the statutes, as created by 2001 Wisconsin Act 26, 3 4 is amended to read: 21.80 (3) (a) 4. The person's In the case of active service in the national guard 5 or the state defense force, the active service has not been terminated under other 6 7 than honorable conditions. SECTION 7. 21.80 (3) (c) 1. of the statutes, as created by 2001 Wisconsin Act 26, 8 9 is amended to read: 21.80 (3) (c) 1. Any period of active service, as defined in sub. (1) (a) 1., beyond 10 11 that 5-year period that is required to complete an initial period of obligated active 12 service. 13 SECTION 8. 21.80 (3) (c) 2. of the statutes, as created by 2001 Wisconsin Act 26, 14 is amended to read: 21.80 (3) (c) 2. Any period of active service, as defined in sub. (1) (a) 1., for which 15 the person, through no fault of the person's own, was unable to obtain orders 16 releasing the person from a period of active service before the expiration of the 5-year 17 18 period. 19 SECTION 9. 21.80 (3) (c) 3. of the statutes, as created by 2001 Wisconsin Act 26, is amended to read: 20 21 21.80 (3) (c) 3. Any period of active service, as defined in sub. (1) (a) 1., that was 22 performed to fulfill any additional training requirements determined and certified 23 in writing by the federal secretary of the army, the federal secretary of the air force, or the adjutant general to be necessary for professional development or for 24 25 completion of skill training or retraining.

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					en e
26,	is amended to read:				

21.80 (3) (f) 1. A person who submits an application for reemployment under par. (e) 2. or 3. must, on the request of the person's employer, provide to the employer documentation to establish that the application was submitted within the time limits specified in par. (e) 2. or 3., that the person's cumulative length of all absences from employment with the employer because of active service or service in the uniformed services does not, except as permitted under par. (c), exceed 5 years, and, in the case of active service in the national guard or the state defense force, that the person's service was not terminated under other than honorable conditions.

# SECTION 11. 36.25 (11) (em) of the statutes is created to read:

36.25 (11) (em) The laboratory of hygiene board shall create and maintain a roster of scientists and other persons with technical expertise who are willing to work at the laboratory of hygiene if the governor declares that an emergency related to public health exists. If the governor declares such an emergency, the laboratory of hygiene board shall hire as limited—term employees the requisite number of persons from the roster to assist the department of health and family services under s. 250.042. Salaries and benefits for these employees shall be paid from the appropriation under s. 20.285 (1) (fg).

**SECTION 12.** 95.22 of the statutes is renumbered 95.22 (1).

**Section 13.** 95.22 (2) of the statutes is created to read:

95.22 (2) The department shall provide the reports of any communicable diseases under sub. (1) to the department of health and family services, as requested by that department.

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***/*Note: I drafted this as an ongoing requirement; you may, however, want it to apply only during the period of a state of emergency relating to public health. In addition I required that DATCP share with DHFS only the information that DHFS asks for to avoid flooding DHFS with information in which DHFS may have little interest.

- **Section 14.** 166.02 (1p) of the statutes is created to read:
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  - (a) A select agent that is a virus, bacterium, rickettsia, fungus, or toxin that is specified under 42 CFR 72, Appendix A.
    - (b) A genetically modified microorganism or genetic element from an organism under par. (a) that is shown to produce or encode for a factor associated with a disease.
    - (c) A genetically modified microorganism or genetic element that contains nucleic acid sequences coding for a toxin under par. (a) or its toxic subunit.

\*\*\*\*Note: The Model Act refers to "infectious agent" and "biological toxin" and defines neither of those terms. In contrast, this draft uses a definition of "biological agent" that is taken from the definition of "select agent" under 42 CFR 72.6 (f) (the federal rules that govern interstate shipment of etiologic agents). The select agents listed in 42 CFR 72, Appendix A, include both infectious agents and biological toxins. In addition, the select agents include bacteria, rickettsiae, and fungi, and appear to be far more comprehensive. Does this drafting decision comport with your intent?

SECTION 15. 166.02 (1r) of the statutes is created to read:

166.02 (1r) "Bioterrorism" means the intentional use of any biological agent to cause death, disease or biological malfunction in a human, animal, plant, or other living organism in order to influence the policy of a governmental unit or to intimidate or coerce the civilian population.

\*\*\*\*NOTE: This language is based in part on s. 939.648, which provides for a criminal penalty enhancer for terrorism, and in part on the model act.

Section 16. 166.02 (7) of the statutes is created to read:

166.02 (7) "Public health emergency" means the occurrence or imminent threat of an illness or health condition that meets all of the following criteria:

- 1 (a) Is believed to be caused by bioterrorism or a novel or previously controlled 2 or eradicated biological agent. 3 (b) Poses a high probability of any of the following: 4 1. A large number of deaths or serious or long-term disabilities among humans. 2. A high probability of widespread exposure to a biological agent that creates 5 a significant risk of substantial future harm to a large number of people. 6 7 **SECTION 17.** 166.03 (1) (b) 1. of the statutes is amended to read: 8 166.03 (1) (b) 1. Proclaim a state of emergency for the state or any portion thereofif he or she determines that an emergency resulting from enemy action or 10 natural or man-made disaster exists. If the governor determines that a public 11 health emergency exists, he or she may declare a state of emergency related to public 12/ health and may request/that/the department of health and family services cooperate /13 with the department of military affairs, and function as the lead public health **14** t emergency. The duration of such state of emergency 15 shall not exceed 60 days as to emergencies resulting from enemy action or 30 days 16 as to emergencies resulting from natural or man-made disaster, unless either is **17** extended by joint resolution of the legislature. A copy of the proclamation shall be 18 filed with the secretary of state. The proclamation may be revoked at the discretion 19 of either the governor by written order or the legislature by joint resolution. 20 **Section 18.** 250.01 (6g) of the statutes is created to read: 21 250.01 (6g) "Public health authority" means the department, if the governor 22 declares under s. 166.03 (1) (b) 1. a state of emergency related to public health and 23requests that the department cooperate with the department of military affairs and
  - SECTION 19. 250.01 (6r) of the statutes is created to read:

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fagetion as the lead proble health authority to respond to that emergency.

LRB-4806/P1 DAK/RPN/MJL/GMM:hmh:kjf

Section 19 as the lead state agen

1 250.01 (6r) "Public health emergency" has the meaning given in s. 166.02 (7).

**Section 20.** 250.03 (3) of the statutes is created to read:

250.03 (3) No later than 90 days after a state of emergency relating to public (designated) health is declared and the department is requested to reaction as the least public health authority under s. 166.03 (1) (b) 1. and no later than 90 days after the termination of this state of emergency relating to public health, the department shall 7 submit to the legislature under s. 13.172 (2) and to the governor a report on all of the 8

following:

(a) The emergency powers used by the public health authority or its agents.

(The expenses incurred by the public health authority and its agents in

11 acting under the state of emergency related to public health.

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\*\*\*\*NOTE: Draft #2 of the Model Act omits any requirement that a report be made that describes detection and tracking efforts, emergency powers used inoneys transferred, and liabilities and expenses incurred under the Act. I have changed the provision so that DHFS is required to describe preparedness (see Nonstatutory provisions, and I have deleted detection and tracking efforts. Do these decisions comport with your intent?

**Section 21.** 250.042 of the statutes is created to read:

250.042 Powers and duties of the department as public health authority. (1) If the governor declares a state of emergency related to public health under s. 166.03 (1) (b) 1. and represts that the department cooperate with the (16) department of military affairs and function as the lead published the atthough the department shall act as the public health authority during the period of the state of emergency. During the period of the state of emergency, the secretary may designate a local health department as an agent of the department and confer upon the local health department, acting under that agency, the powers and duties of the public health authority.

(2) As the public health authority, the department may do any of the following:

1	(a) From the appropriation under s. 20.435 (1) (e), purchase, store, or distribute
2	antitoxins, serums, vaccines, immunizing agents, antibiotics, and other
3	pharmaceutical agents or medical supplies that the department determines are
4	advisable to control a public health emergency.
	****NOTE: In this draft, I did not include language from the Model Act that permits the public health authority to purchase and distribute these materials in order to prepare for a public health emergency, because I wasn't sure that you wanted DHFS to have access to a sum sufficient appropriation of gpr to purchase drugs on an ongoing basis, before a state of emergency related to public health occurs. I also did not include language from the Model Act that allows the public health authority to take and distribute antitoxins, serums, etc., during a state of emergency relating to public health, because it raises certain takings issues; do these drafting decisions comport with your intent?
5	(b) Act as specified in s. 252.041.
6	SECTION 22. 251.05 (3) (e) of the statutes is created to read:
7	251.05 (3) (e) Act as agent of the department, if designated by the secretary
8 >02 T 8	under s. 250.042 (1).
9	SECTION 23. 252.02 (6) of the statutes is amended to read:
LO	252.02 (6) The In addition to the powers specified under s. 250.042, the
11	department may authorize and implement all emergency measures necessary to
12	control communicable diseases. (designated) (lead state agency)
ENT 8	SECTION 24. 252.041 of the statutes is created to read:
<b>L4</b>	252.041 Compulsory vaccination during a state of emergency. (1)
15	Except as provided in sub. (2), during the period under which the department is
13	and horized to alt as the public health and oring, as specified in s. 250.042 (2), the
L7	department, as the public health authority, may do all of the following as necessary
<b>L8</b>	to address a public health emergency:
19	(a) Authorize and order any qualified person to perform a vaccination on any
20	individual unless the vaccination is reasonably likely to lead to serious harm to the
21	individual.

1	(b) Isolate or quarantine, under s. 252.06, any individual who is unable or
2	unwilling for reasons of health, religion, or conscience to receive vaccination under
3	par. (a).
4	(2) The department shall promulgate rules that specify circumstances, if any,
(5)	under which vaccination may not be performed on an individual and under which
6	indicatuals may not be isolated or quaractimed.
7	SECTION 25. 252.05 (1) of the statutes is amended to read:
8	252.05 (1) Any person licensed, permitted, registered or certified under ch. 441
9	or 448 knowing or having and any pharmacist, as defined in s. 430,012 (45), who
10	knows or has reason to know that a person treated or, visited, or otherwise provided
11	service by him or her has a communicable disease, or having a communicable
12	disease, has died, shall report the appearance of the communicable disease or the
13	death to the local health officer. The local health officer shall report this information
14	to the department or shall direct the person reporting to report to the department.
15	Any person directed to report shall submit this information to the department.
16	SECTION 26. 252.06 (1) of the statutes is amended to read:
17	252.06 (1) The department or the local health officer acting on behalf of the
18	department may require isolation of the patient a patient or of an individual under
19	s. 252.041 (2), quarantine of contacts, concurrent and terminal disinfection, or
20	modified forms of these procedures as may be necessary and which are determined
21	by the department by rule.
22	SECTION 27. 252.06 (4) of the statutes is amended to read:
23	252.06 (4) If deemed necessary by the department or a local health officer for
24	a particular communicable disease, all persons except the local health officer, or his
25	or her representative, attending physicians and nurses, members of the clergy, the
	health care provider, as defined in 5.146.81(1)

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members of the immediate family and, any other person having a special written permit from the local health officer, and, during a state of emergency related to public health, the public health authority and agents of the public health authority, are forbidden to be in direct contact with the patient.

**Section 28.** 440.142 of the statutes is created to read:

- 440.142 Reporting potential causes of public health emergency. (1) A pharmacist or pharmacy shall report to the department of health and family services all of the following:
- (a) An unusual increase in the number of prescriptions dispensed or nonprescription drug products sold for the treatment of medical conditions specified by the department of health and family services by rule under s. 252.02 (7).
- (b) An unusual increase in the number of prescriptions dispensed that are antibiotic drugs.
- (c) The dispensing of a prescription for treatment of a disease that is relatively uncommon or may be associated with bioterrorism, as defined in s. 166.02 (1r).
- (2) A pharmacist or pharmacy may not report personally identifying information concerning an individual who is dispensed a prescription or who purchases a nonprescription drug product as specified in sub. (1).

### Section 29. Nonstatutory provisions.

20 (1) PREPAREDNESS OF PUBLIC HEALTH SYSTEM; REPORT. No later than 90 days after
21 the effective date of this subsection .... [revisor inserts date], the department of
22 health and family services shall submit to the legislature in the manner provided
23 under section 13.172 (2) of the statutes and to the governor a report on the
24 preparedness of the public health system to address public health emergencies, as
25 defined in section 250.01 (6r) of the statutes, as created by this act.

1	EXCEPTIONS TO COMPULSORY VACCINATION; RULES. (a) The department of
2	health and family services shall submit in proposed form the rules required under
3	section 252.041 (2) of the statutes, as created by this act, to the legislative council
4	staff under section 227.15 (1) of the statutes no later than the first day of the 6th
5	month beginning after the effective date of this subsection.
6	(b) Using the procedure under section 227.24 of the statutes, the department

(b) Using the procedure under section 227.24 of the statutes, the department of health and family services may promulgate rules required under section 252.041 (2) of the statutes, as created by this act, for the period before the effective date of the rules submitted under paragraph (a), but not to exceed the period authorized under section 227.24 (1) (c) and (2) of the statutes. Notwithstanding section 227.24 (1) (a), (2) (b), and (3) of the statutes, the department of health and family services is not required to provide evidence that promulgating a rule under this paragraph as an emergency rule is necessary for the preservation of the public peace, health, safety, or welfare and is not required to provide a finding of emergency for a rule promulgated under this paragraph.

SECTION 30. Effective dates. This act takes effect on the day after publication,

except as follows:

(1) EXCEPTIONS TO COMPULSORY VACCINATION; RULES. The treatment of section 252.041 (1) of the statutes takes effect on the first day of the fifth month beginning after publication.

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# State of Misconsin 2001 - 2002 LEGISLATURE

LRB-4715/1 DAK/RPN/RLR/MDK:hmh:ch

# **2001 BILL**

Insert RPN
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AN ACT to renumber 95.22; to amend 166.03 (1) (b) 1., 252.02 (title), 252.02 (6), 252.05 (1), 252.06 (1) and 252.06 (10) (a); to repeal and recreate 252.06 (4); and to create 20.435 (1) (e), 95.22 (2), 157.055, 166.02 (1p), 166.02 (1r), 166.02 (7), 166.03 (1) (b) 8., 250.01 (6g), 250.01 (6r), 250.03 (3), 250.042, 251.05 (3) (c), 252.02 (7), 252.041, 252.06 (10) (b) 5., 252.06 (10) (b) 6., 440.142, 895.46 (5) (c) and 979.012 of the statutes; relating to: authorizing a declaration of and actions under a state of emergency related to public health, requiring the exercise of rule—making authority, making an appropriation, and providing a penalty.

Analysis by the Legislative Reference Bureau

Under current law, the governor may proclaim a state of emergency for any portion of the state or the whole state if the governor determines that an emergency resulting from enemy action or a natural or man—made disaster exists. The state of emergency may not exceed 60 days for an emergency resulting from enemy action or 30 days from disasters, unless extended by a joint resolution of the legislature. The department of military affairs, through the division of emergency government, is the lead state agency to respond to the emergency. This bill allows the governor to

BILL

end est

proclaim a state of emergency related to public health and designate the department of health and family services (DHFS) as the lead state agency if the governor determines that a public health emergency exists. The bill defines a public health emergency as the occurrence or threat of a health condition that is caused by bioterrorism or a novel or previously controlled biological agent and that poses a high probability of a large number of deaths or serious injury and a high probability of widespread exposure to a biological agent that creates a significant risk of harm to a large number of people. Under the bill, during a state of emergency related to public health, the governor may suspend any administrative rule that would hinder necessary actions to respond to the emergency and increase the health threat to the population.

Current law relating to the duties of funeral directors prohibits a public officer, an employee or officer of a public institution, or a physician from sending the corpse of a person to a funeral director without having first made inquiry as to the desires of the next of kin or others who may be chargeable with the funeral expenses. No person who is not licensed as a funeral director by the funeral directors examining board may engage in the business of a funeral director. Further, no person may cremate a corpse without first obtaining a cremation permit from the appropriate county coroner or medical examiner. If a corpse is the subject of a coroner's or medical examiner's investigation concerning cause of death, no person may embalm or conduct an autopsy on the corpse without authorization from the appropriate coroner or medical examiner.

Under current law, DHFS must carry out a statewide immunization program to eliminate mumps, measles, German measles, diphtheria, whooping cough, poliomyelitis and other diseases that DHFS specifies by rule and to protect against tetanus. Any registered nurse, licensed practical nurse, nurse midwife, physician, physician assistant, respirator care practitioner, physician therapist, podiatrist, dietitian, athletic trainer, or occupational the apist who knows or has reason to know that a person treated or visited by him or her has a communicable disease or, having a communicable disease, has died, must report the appearance of the disease or the death to the local health officer; the local health officer must report, or require the person report to DHFS. DHFS has broad authority to implement emergency measures necessary to control communicable diseases, that are diseases specified by DHFS by rule. DHFS or local health officers of local health departments may require isolation of a patient, quarantine of contacts, disinfection, or modified forms of these procedures. If a local health officer has a reasonable belief in the existence of a communicable disease or receives a diagnostic report of a physician or notification or a confirming report from a parent or caretaker, the local health officer must immediately quarantine, isolate, and impose restrictions on persons or take other communicable disease control measures. If DHFS or a local health officer determines it necessary for a particular communicable disease, no persons except the local health officer, his or her representative, the attending physicians and nurses, members of the clergy, members of a patient's immediate family, and other persons with a special permit from the local health officer may be in direct contact with the patient. Expenses for necessary medical care, food, and other articles necessary for Insert Anl by RPN

#### **INSERT ANAL**

Under current law, DHFS must carry out a statewide immunization program to eliminate mumps, measles, German measles, diphtheria, whooping cough, poliomyelitis and other diseases that DHFS specifies by rule and to protect against tetanus. Any registered nurse, licensed practical nurse, nurse midwife, physician. physician assistant, respirator care practitioner, physician therapist, podiatrist, dietitian, athletic trainer, or occupational therapist who knows or has reason to know that a person treated or visited by him or her has a communicable disease or, having a communicable disease, has died, must report the appearance of the disease or the death to the local health officer; the local health officer must report, or require the person reporting, to report to DHFS. DHFS has broad authority to implement emergency measures necessary to control communicable diseases, that are diseases specified by DHFS by rule. DHFS or local health officers of local health departments may require isolation of a patient, quarantine of contacts, disinfection, or modified forms of these procedures. If a local health officer has a reasonable belief in the existence of a communicable disease or receives a diagnostic report of a physician or notification or a confirming report from a parent or caretaker, the local health officer must immediately quarantine, isolate, and impose restrictions on persons or take other communicable disease control measures. If DHFS or a local health officer determines it necessary for a particular communicable disease, no persons except the local health officer, his or her representative, the attending physicians and nurses, members of the clergy, members of a patient's immediate family, and other persons with a special permit from the local health officer may be in direct contact with the patient.

This bill requires DHFS to act as the public health authority during the period of a state of emergency related to public health, if the governor declares the state of emergency and designates the department as the lead state agency. During the state of emergency, the secretary of health and family services may designate a local health department as an agent of DHFS and confer upon the local health department, acting under that agency, the powers and duties of the public health authority.

The bill creates a sum sufficient appropriation of general purpose revenues from which DHFS may purchase, store, or distribute antitoxins, serums, vaccines, immunizing agents, antibiotics, and other pharmaceutical agents or medical supplies that DHFS determines are advisable to control a public health emergency. DHFS also may authorize and order any qualified person to perform vaccinations on any individuals unless a vaccination is reasonably likely to lead to serious harm to the individual, and may isolate or quarantine any individual who is unable or unwilling for reasons of health, religion, or conscience to receive the vaccination. Further, the bill changes provisions relating to visitation during isolation or quarantine to authorize entrance, during a state of emergency related to public health, of persons authorized by the public health authority or agent of the public health authority. All health care providers who know or have reason to know that

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This bill directs the laboratory of
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of scientists and others with technical
expertise who are willing to work as
the laboratory of the governor declares the existence of
that an emergency related to public health.
The bill provides that if the givernor
declares such an emagency, the laboratory
bowd must hive as limited term employees
the requisite number of passes from the
voster to assist DHFs to perform the
duties described a trove. The bill radge requires
the employer of a person who is hired by the
laboratory board to assist DITES during an

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emergency related to public health, subject to certain
exceptions and conditions, to reemploy the person on
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completion of that service in the position in which the
position in which the
person & would have been employed or in a position of
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that the person would have had it there is
that the person would have had, if the person's
employment had not been interrupted by that services
In addition the bill prohibits the employer of such a
person from discharging the person except for cause
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For 130 days after reemployment, if the person's service
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with the laboratory was for more than 30 days but
less than 181 days on Go me were A consul
less than 181 days or for one year after reemployment
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a person treated, visited, or otherwise provided service by them has a communicable disease, or, having a communicable disease, has died, must report the communicable disease or death to the local health officer.

The bill requires a pharmacist or pharmacy to report to DHFS all of the following:

- 1. An unusual increase in the number of prescriptions dispensed or nonprescription drug products sold for the treatment of medical conditions, as specified by DHFS by rule.
- 2. An unusual increase in the number of antibiotic drug prescriptions dispensed.

3. Prescriptions dispensed for treatment of a disease that is relatively uncommon or may be associated with bioterrorism.

Lastly, beginning on July 1, 2002, after first consulting with the adjutant general, local health departments, health care providers, and law enforcement agencies, the bill requires DHFS to report biennially to the governor and to the legislature on the preparedness of the public health system to address public health emergencies. In addition, no later than 90 days after a state of emergency relating to public health is declared and DHFS is designated as the lead state agency to respond to that emergency and no later than 90 days after the termination of this state of emergency, DHFS must submit to the legislature and to the governor a report on the emergency powers used and the expenses incurred by the public health authority and its agents.

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

INSERT 7-11

SECTION 1. 250.03 (3) (b) of the statutes is created to read:

250.03 (3) (b) Biennially, beginning on July 1, 2002, after first consulting with the adjutant general, local health departments, health care providers, as defined in s. 146.81 (1), and law enforcement agencies, as defined in s. 165.77 (1) (b), the department shall submit to the legislature under s. 13.172 (2) and to the governor a report on the preparedness of the public health system to address public health emergencies.

INSERT 8-8

**SECTION 2.** 252.02 (title) of the statutes is amended to read:

252.02 (title) Powers and duties of department.

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History: 1981 c. 291; 1993 a. 27 s. 284; Stats. 1993 s. 252.02; 1999 a. 150 s. 672.

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#### INSERT 8-12

SECTION 3. 252.02 (7) of the statutes is created to read:

252.02 (7) The department shall promulgate rules that specify medical conditions treatable by prescriptions or nonprescription drug products for which pharmacists and pharmacies must report under s. 440.142 (1).

#### **INSERT 11-15**

- (2) MEDICAL CONDITIONS FOR WHICH PHARMACEUTICAL DRUGS ARE DISPENSED OR SOLD; RULES. (a) The department of health and family services shall submit in proposed form the rules required under section 252.02 (7) of the statutes, as created by this act, to the legislative council staff under section 227.15 (1) of the statutes no later than the first day of the 6th month beginning after the effective date of this subsection.
- (b) Using the procedure under section 227.24 of the statutes, the department of health and family services may promulgate rules required under section 252.02 (7) of the statutes, as created by this act, for the period before the effective date of the rules submitted under paragraph (a), but not to exceed the period authorized under section 227.24 (1) (c) and (2) of the statutes. Notwithstanding section 227.24 (1) (a), (2) (b) and (3) of the statutes, the department of health and family services is not required to provide evidence that promulgating a rule under this paragraph as an emergency rule is necessary for the preservation of the public peace, health, safety, or welfare and is not required to provide a finding of emergency for a rule promulgated under this paragraph.

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- 2. Nonstatutory subunits are numbered automatically. Fill in the Section # or subsection # only if a "frozen" number is needed.

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SECTION # Effective dates;  This act takes effect on the day after publication, except as follows:	
(#) WOO MEDICAL CONDITIONS FOR WHICH PHARMACEUTICAL DRUGS	ARE DISPENSED
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<ol> <li>In the component bar: For the budget action phrase, execute:create → action: →*NS: → 94XX         For the text, execute:</li></ol>	
SECTION 94 Effective dates;	

[rev: 8/28/00 2001effdate(fm)]

The treatment of

## **Emery, Lynn**

From:

Buschman, Sara

Sent:

Thursday, February 14, 2002 11:40 AM

To:

LRB.Legal

Subject:

Draft review: LRB-4806/1 Topic: Bioterrorism; emergency health powers

It has been requested by <Buschman, Sara> that the following draft be jacketed for the ASSEMBLY:

Draft review: LRB-4806/1 Topic: Bioterrorism; emergency health powers

### Kennedy, Debora

From: Sent:

Buschman, Sara

To:

Friday, February 15, 2002 3:18 PM

Kennedy, Debora

Subject:

FW: Public health preparedness

-----Original Message-

From:

Sweet, Richard

Sent:

Friday, February 15, 2002 2:05 PM

To:

Buschman, Sara; Lonergan, Sandra; Grapentine, Mark

Subject:

Public health preparedness

I'm writing this as a follow-up to our meeting this morning and a subsequent conversation I had with Dan Stier of DHFS. The 2 drafts would be changed as follows:

1. LRB4715--page 5, lines 6 and 7, delete ", as requested by that department". Same change in LRB4806, page 7, lines 1 and 2.

- $\mathcal{R}^{\triangleright h}$  2. The definition of "bioterrorism" in both drafts would be expanded to include chemical agents and radiological agents. "Chemical agent" would be defined as "a solid, liquid, or gas that has chemical properties that produce lethal or serious effects in plants and animals" "Radiological agent" would be defined as "radiation or radioactive material at a level that is dangerous to human health".
- 3. LRB4715--page 11, lines 6 to 8 should read: "(1) Order any individual to receive a vaccination unless the vaccination is reasonably likely to lead to serious harm to the individual or the individual, for reasons of religion or conscience, refuses to obtain the vaccination." On line 10, "specified under sub. (1)" could be substituted for "of health, religion or conscience". LRB4806, page 10, line 23 to page 11, line 11, delete that material and substitute the same language as in LRR4715.
- 4. LRB4715, page 12, line 3--keep current law on who may enter a quarantine/isolation area, but make it a par. (a) and add "Except as provided in par. (b),". Par. (b) would then be the language from lines 4 to 13, minus the sentence beginning on line 6. Thus, par. (b) would apply in public health emergencies and par. (a) would apply the rest of the time. Same language in LRB4806, page 11, line 22 to page 12, line 4 (and you need to add "and providing a penalty" in the relating clause).
  - DAK J/ 5. LRB4806, SECTION 20--add this provision to LRB4715. In both drafts, specify that if the Governor declares a public health emergency, but doesn't designate DHFS as the lead state agency, the Division of Emergency Management would have to submit the required report.
- DAK 6. LRB4715, page 10, lines 16 to 19--delete the change to 252.02(6). Same change in LRB4806, page 10, lines 9 to 12.

Dick Sweet **Senior Staff Attorney** Wisconsin Legislative Council (608)266-2982 richard.sweet@legis.state.wi.us From Som : Add to draft from a01-4715;