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State of Misconsin 2001 - 2002 LEGISLATURE

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2001 BILL



AN ACT to renumber 95.22; to renumber and amend 21.80 (1) (a), to amend 21.80 (title), 21.80 (3) (a) 4., 21.80 (3) (c) 1., 21.80 (3) (c) 2., 21.80 (3) (c) 3., 21.80 (3) (f) 1., 166.03 (1) (b) 1., 252.02 (title), 252.02 (6), 252.05 (1), 252.06 (1) and 252.06 (4); and to create 20.285 (1) (fg), 20.435 (1) (e), 21.80 (1) (a) 2., 36.25 (11) (em), 95.22 (2), 166.02 (1p), 166.02 (1r), 166.02 (7), 250.01 (6g), 250.01 (6r), 250.03 (3), 250.03 (3) (b), 250.042, 251.05 (3) (e), 252.02 (7), 252.041 and 440.142 of the statutes; relating to: authorizing a declaration of and actions under a state of emergency related to public health, requiring the exercise of rule—making authority, and making appropriations

Analysis by the Legislative Reference Bureau

Under current law, the governor may proclaim a state of emergency for any portion of the state or the whole state if the governor determines that an emergency resulting from enemy action or a natural or man—made disaster exists. The state of emergency may not exceed 60 days for an emergency resulting from enemy action or 30 days from disasters, unless extended by a joint resolution of the legislature. The department of military affairs, through the division of emergency government, is the lead state agency to respond to the emergency. This bill allows the governor to

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proclaim a state of emergency related to public health and designate the department of health and family services (DHFS) as the lead state agency if the governor determines that a public health emergency exists. The bill defines a public health emergency as the occurrence or threat of a health condition that is caused by bioterrorism or a novel or previously controlled biological agent and that poses a high probability of a large number of deaths or serious injury and a high probability of widespread exposure to a biological agent that creates a significant risk of harm to

a large number of people.

Under current law, DHFS must carry out a statewide immunization program to eliminate mumps, measles, German measles, diphtheria, whooping cough, poliomyelitis, and other diseases that DHFS specifies by rule and to protect against tetanus. Any registered nurse, licensed practical nurse, nurse midwife, physician, physician assistant, respirator care practitioner, physician therapist, podiatrist, dietitian, athletic trainer, or occupational therapist who knows or has reason to know that a person treated or visited by him or her has a communicable disease or, having a communicable disease, has died, must report the appearance of the disease or the death to the local health officer; the local health officer must report, or require the person reporting, to report to DHFS. DHFS has broad authority to implement emergency measures necessary to control communicable diseases, that are diseases specified by DHFS by rule. DHFS or local health officers of local health departments may require isolation of a patient, quarantine of contacts, disinfection, or modified forms of these procedures. If a local health officer has a reasonable belief in the existence of a communicable disease or receives a diagnostic report of a physician or notification or a confirming report from a parent or caretaker, the local health officer must immediately quarantine, isolate, and impose restrictions on persons or take other communicable disease control measures. If DHFS or a local health officer determines it necessary for a particular communicable disease, no persons except the local health officer, his or her representative, the attending physicians and nurses, members of the clergy, members of a patient's immediate family, and other persons with a special permit from the local health officer may be in direct contact with the patient.

This bill requires DHFS to act as the public health authority during the period of a state of emergency related to public health, if the governor declares the state of emergency and designates the department as the lead state agency. During the state of emergency, the secretary of health and family services may designate a local health department as an agent of DHFS and confer upon the local health department, acting under that agency, the powers and duties of the public health authority.

The bill creates a sum sufficient appropriation of general purpose revenues from which DHFS may purchase, store, or distribute antitoxins, serums, vaccines, immunizing agents, antibiotics, and other pharmaceutical agents or medical supplies that DHFS determines are advisable to control a public health emergency. DHFS also may authorize and order any qualified person to perform veccinations on individual unless a vaccination is reasonably likely to lead to serious harm to the individual may isolate or quarantine any individual who is unable or

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unwilling for reasons of health, religion, or conscience to receive the vaccination.) Further, the bill danger (provisions relating to visitation during isolation or than quarantine to zauthorize entrance during a state of emergency related to public health of persons authorized by the public health authority or agent of the public health authority. All health care providers who know or have reason to know that a person treated, visited, or otherwise provided service by them has a communicable disease, or, having a communicable disease, has died, must report the communicable disease or death to the local health officer.

The bill requires a pharmacist or pharmacy to report to DHFS all of the

following: an isolatio

An unusual increase in the number of prescriptions dispensed or ionprescription drug products sold for the treatment of medical conditions, as specified by DHFS by rule.

An unusual increase in the number of antibiotic drug prescriptions

dispensed.

3. Prescriptions dispensed for treatment of a disease that is relatively

uncommon or may be associated with bioterrorism.

This bill directs the laboratory of hygiene board to maintain a roster of scientists and others with technical expertise who are willing to work at the laboratory if the governor declares the existence of an emergency related to public health. The bill provides that if the governor declares such an emergency, the laboratory board must hire as limited-term employees the requisite number of persons from the roster to assist DHFS to perform the duties described above. The bill requires the employer of a person who is hired by the laboratory board to assist DHFS during an emergency related to public health, subject to certain exceptions and conditions, to reemploy the person on completion of that service in the position in which the person would have been employed or in a position of like seniority, status, and pay, and with the seniority that the person would have had, if the person's employment had not been interrupted by that service. In addition, the bill prohibits the employer of such a person from discharging the person, except for cause, for 180 isolatur days after reemployment, if the person's service with the laboratory was for more than 30 days, but less than 181 days, or for one year after reemployment, if that service was for more than 180 days. The bill also permits such a person, if covered under an employer-provided health benefit plan, to continue his or her coverage under the plan while absent from employment.

Lastly, beginning on July 1, 2002, after first consulting with the adjutant general, local health departments, health care providers, and law enforcement agencies, the bill requires DHFS to report biennially to the governor and to the legislature on the preparedness of the public health system to address public health emergencies. In addition, no later than 90 days after a state of emergency relating to public health is declared and BHPS is designated as the lead state agency to respond to that emergency and no later than 90 days after the termination of this state of emergency, Diffes, must submit to the legislature and to the governor a report on the emergency powers used and the expenses incurred by the public kealth eathority, and its agents.

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For further information see the **state** and **local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1.	SECTION	1. 20.285	(1) (fg)) of the	statutes i	is created	l to read	:
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- 20.285 (1) (fg) State laboratory of hygiene; limited-term employees. A sum sufficient to pay the salaries and benefits of limited-term employees under s. 36.25 (11) (em).
 - **Section 2.** 20.435 (1) (e) of the statutes is created to read:
- 20.435 (1) (e) *Public health emergency*. A sum sufficient to defray all expenses necessary to respond to a state of emergency related to public health only if the governor declares such an emergency and designates the department of health and family services as the lead public health authority to respond to the emergency under s. 166.03 (1) (b) 1.
- **SECTION 3.** 21.80 (title) of the statutes, as created by 2001 Wisconsin Act 26, is amended to read:
- 21.80 (title) Reemployment rights after national guard or, state defense force, or public health emergency service.
- **SECTION 4.** 21.80 (1) (a) of the statutes, as created by 2001 Wisconsin Act 26, is renumbered 21.80 (1) (a) (intro.) and amended to read:
 - 21.80 (1) (a) (intro.) "Active service" means active any of the following:
- 1. Active service in the national guard or the state defense force under an order of the governor issued under this chapter or active service in the national guard under 32 USC 502 (f) that is not considered to be service in the uniformed services.
 - SECTION 5. 21.80 (1) (a) 2. of the statutes is created to read:

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21.80(1)(a) 2. Active service with the state laboratory of hygiene under s. 36.25
(11) (em) for the purpose of assisting the department of health and family services
under s. 250.042 during a state of emergency relating to public health declared by
 the governor under s. 166.03 (1) (b) 1.
SECTION 6. 21.80(3)(a) 4. of the statutes, as created by 2001 Wisconsin Act 26,
is amended to read:
21.80 (3) (a) 4. The person's In the case of active service in the national guard
or the state defense force, the active service has not been terminated under other
than honorable conditions.
SECTION 7. 21.80 (3) (c) 1. of the statutes, as created by 2001 Wisconsin Act 26,
is amended to read:
21.80 (3) (c) 1. Any period of active service, as defined in sub. (1) (a) 1., beyond
that 5-year period that is required to complete an initial period of obligated active
service.
SECTION 8. 21.80 (3) (c) 2. of the statutes, as created by 2001 Wisconsin Act 26,
is amended to read:
21.80 (3) (c) 2. Any period of active service, as defined in sub. (1) (a) 1., for which
the person, through no fault of the person's own, was unable to obtain orders
releasing the person from a period of active service before the expiration of the 5-year
period.
SECTION 9. 21.80 (3) (c) 3. of the statutes, as created by 2001 Wisconsin Act 26,
 is amended to read:
21.80 (3) (c) 3. Any period of active service, as defined in sub. (1) (a) 1., that was
performed to fulfill any additional training requirements determined and certified
in writing by the federal secretary of the army, the federal secretary of the air force,

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SECTION 10. 21.80 (3) (f) 1. of the statutes, as created by 2001 Wisconsin Act 26, is amended to read:

21.80 (3) (f) 1. A person who submits an application for reemployment under par. (e) 2. or 3. must, on the request of the person's employer, provide to the employer documentation to establish that the application was submitted within the time limits specified in par. (e) 2. or 3., that the person's cumulative length of all absences from employment with the employer because of active service or service in the uniformed services does not, except as permitted under par. (c), exceed 5 years, and, in the case of active service in the national guard or the state defense force, that the person's service was not terminated under other than honorable conditions.

Section 11. 36.25 (11) (em) of the statutes is created to read:

36.25 (11) (em) The laboratory of hygiene board shall create and maintain a roster of scientists and other persons with technical expertise who are willing to work at the laboratory of hygiene if the governor declares that an emergency related to public health exists. If the governor declares such an emergency, the laboratory of hygiene board shall hire as limited—term employees the requisite number of persons from the roster to assist the department of health and family services under s. 250.042. Salaries and benefits for these employees shall be paid from the appropriation under s. 20.285 (1) (fg).

Section 12. 95.22 of the statutes is renumbered 95.22 (1).

Section 13. 95.22 (2) of the statutes is created to read:

1	95.22 (2) The department shall provide the reports of any communicable
2	diseases under sub. (1) to the department of health and family services as to question
3	by that department.
7-3 14	SECTION 14. 166.02 (1p) of the statutes is created to read:
5	166.02 (1p) "Biological agent" means any of the following:
6	(a) A select agent that is a virus, bacterium, rickettsia, fungus, or toxin that is
7	specified under 42 CFR 72, Appendix A.
8	(b) A genetically modified microorganism or genetic element from an organism
9	under par. (a) that is shown to produce or encode for a factor associated with a
10	disease.
11	(c) A genetically modified microorganism or genetic element that contains
12	nucleic acid sequences coding for a toxin under par. (a) or its toxic subunit.
13	SECTION 15. 166.02 (1r) of the statutes is created to read:
[14]	166.02 (1r) "Bioterrorism" means the intentional use of any biological agent
15	to cause death, disease or biological malfunction in a human, animal, plant, or other
16	living organism in order to influence the policy of a governmental unit or to
17	intimidate or coerce the civilian population.
18	SECTION 16. 166.02 (7) of the statutes is created to read:
19	166.02 (7) "Public health emergency" means the occurrence or imminent threat
20	of an illness or health condition that meets all of the following criteria:
21	(a) Is believed to be caused by bioterrorism or a novel or previously controlled
22	or eradicated biological agent.
23	(b) Poses a high probability of any of the following:
24	1. A large number of deaths or serious or long-term disabilities among humans.
	SEC 46 (R) 166.02 (14)
	GEC to CR; 166.02 (14) 166.02 (14) "Ehemical agent" means a substance that has chemical properties that produce lethal or serious effects in plants or animals.

thereof of the state if he or she determines that an emergency resulting from enemy action or natural or man-made disaster exists. If the governor determines that a public health emergency exists, he or she may declare a state of emergency related to public health and may designate the department of health and family services as the lead state agency to respond to that emergency. The duration of such state of emergency shall not exceed 60 days as to emergencies resulting from enemy action or 30 days as to emergencies resulting from natural or man-made disaster, unless either is extended by joint resolution of the legislature. A copy of the proclamation shall be filed with the secretary of state. The proclamation may be revoked at the discretion of either the governor by written order or the legislature by joint resolution.

Section 18. 250.01 (6g) of the statutes is created to read:

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250.01 (6g) "Public health authority" means the department, if the governor declares under s. 166.03 (1) (b) 1. a state of emergency related to public health and designates the department as the lead state agency to respond to that emergency.

SECTION 19. 250.01 (6r) of the statutes is created to read:

250.01 (6r) "Public health emergency" has the meaning given in s. 166.02 (7).

SECTION 20. 250.03 (3) of the statutes is created to read:

250.03 (3) (a) No later than 90 days after a state of emergency relating to public health is declared and the department is designated under s. 166.03 (1) (b) 1. as the lead state agency to respond to that emergency and no later than 90 days after the

- termination of this state of emergency relating to public health, the department shall submit to the legislature under s. 13.172 (2) and to the governor a report on all of the following:
 - 1. The emergency powers used by the public health authority or its agents.
 - 2. The expenses incurred by the public health authority and its agents in acting under the state of emergency related to public health.

SECTION 21. 250.03 (3) (b) of the statutes is created to read:

250.03 (3) (b) Biennially, beginning on July 1, 2002, after first consulting with the adjutant general, local health departments, health care providers, as defined in s. 146.81 (1), and law enforcement agencies, as defined in s. 165.77 (1) (b), the department shall submit to the legislature under s. 13.172 (2) and to the governor a report on the preparedness of the public health system to address public health emergencies.

Section 22. 250.042 of the statutes is created to read:

250.042 Powers and duties of the department as public health authority. (1) If the governor declares a state of emergency related to public health under s. 166.03 (1) (b) 1. and designates the department as the lead state agency to respond to that emergency, the department shall act as the public health authority during the period of the state of emergency. During the period of the state of emergency, the secretary may designate a local health department as an agent of the department and confer upon the local health department, acting under that agency, the powers and duties of the public health authority.

- (2) As the public health authority, the department may do any of the following:
- (a) From the appropriation under s. 20.435 (1) (e), purchase, store, or distribute antitoxins, serums, vaccines, immunizing agents, antibiotics, and other

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1	pharmaceutical agents or medical supplies that the department determines are
2	advisable to control a public health emergency.
3	(b) Act as specified in s. 252.041.
4	SECTION 23. 251.05 (3) (e) of the statutes is created to read:
5	251.05 (3) (e) Act as agent of the department, if designated by the secretary
6	under s. 250.042 (1).
7	SECTION 24. 252.02 (title) of the statutes is amended to read:
8	252.02 (title) Powers and duties of department.
9	SECTION 25, 252.02 (6) of the statutes is amended to read:
10	252.02 (6) The In addition to the powers specified under s. 250.042, the
11	department may authorize and implement all emergency measures necessary to
12	control communicable diseases.
13	SECTION 26. 252.02 (7) of the statutes is created to read:
14	252.02 (7) The department shall promulgate rules that specify medical
15	conditions treatable by prescriptions or nonprescription drug products for which
16	pharmacists and pharmacies must report under s. 440.142 (1).
17	SECTION 27. 252.041 of the statutes is created to read:
18	252.041 Compulsory vaccination during a state of emergency. (1)
19	Except as provided in sub. (2), during the period under which the department is
20	designated as the lead state agency, as specified in s. 250.042 (2), the department,
21	as the public health authority, may do all of the following as necessary to address a
22	public health emergency: To receive a vaccination
23	(a) Authorize and order any qualified person to perform a vaccination of any
24	individual unless the vaccination is reasonably likely to lead to serious harm to the
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	individual for unless the individual, for reasons of religion or conscience, remose to obtain the vaccina

1	(b) Isolate or quarantine, under s. 252.06, any individual who is unable or
2	unwilling for reasons of health religion of conscience to receive vaccination under
3	par. (a). (Specified under sub. (1)
4	(2) The department shall promulgate rules that specify circumstances, if any,
5	under which vaccination may not be performed on an individual.
6	SECTION 28. 252.05 (1) of the statutes is amended to read:
7	252.05 (1) Any person licensed, permitted, registered or certified under ch. 441
8	or 448 knowing or having and any health care provider, as defined in s. 146.81 (1),
9	who knows or has reason to know that a person treated or, visited, or otherwise
10	provided service by him or her has a communicable disease, or having a
11	communicable disease, has died, shall report the appearance of the communicable
12	disease or the death to the local health officer. The local health officer shall report
L3	this information to the department or shall direct the person reporting to report to
l4	the department. Any person directed to report shall submit this information to the
15	department.
16	SECTION 29. 252.06 (1) of the statutes is amended to read:
17	252.06 (1) The department or the local health officer acting on behalf of the
18	department may require isolation of the patient a patient or of an individual under
19	s. 252.041 (2), quarantine of contacts, concurrent and terminal disinfection, or
20	modified forms of these procedures as may be necessary and which are as are
21	determined by the department by rule.
22	SECTION 30. 252.06 (4) of the statutes is amended to read:
23	252.06 (4) If deemed necessary by the department or a local health officer for
24	a particular communicable disease, all persons except the local health officer, or his
25	or her representative, attending physicians and nurses, members of the clergy, the

members of the immediate family and, any other person having a special written permit from the local health officer, and, during a state of emergency related to public health, the public health authority and agents of the public health authority, are forbidden to be in direct contact with the patient.

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SECTION 31. 440.142 of the statutes is created to read:

- 440.142 Reporting potential causes of public health emergency. (1) A pharmacist or pharmacy shall report to the department of health and family services all of the following:
- (a) An unusual increase in the number of prescriptions dispensed or nonprescription drug products sold for the treatment of medical conditions specified by the department of health and family services by rule under s. 252.02 (7).
- (b) An unusual increase in the number of prescriptions dispensed that are antibiotic drugs.
- (c) The dispensing of a prescription for treatment of a disease that is relatively uncommon or may be associated with bioterrorism, as defined in s. 166.02 (1r).
- (2) A pharmacist or pharmacy may not report personally identifying information concerning an individual who is dispensed a prescription or who purchases a nonprescription drug product as specified in sub. (1).

SECTION 32. Nonstatutory provisions.

(1) EXCEPTIONS TO COMPULSORY VACCINATION; RULES. (a) The department of health and family services shall submit in proposed form the rules required under section 252.041 (2) of the statutes, as created by this act, to the legislative council staff under section 227.15 (1) of the statutes no later than the first day of the 6th month beginning after the effective date of this subsection.

(b) Using the procedure under section 227.24 of the statutes, the department
of health and family services may promulgate rules required under section 252.041
(2) of the statutes, as created by this act, for the period before the effective date of the
rules submitted under paragraph (a), but not to exceed the period authorized under
section 227.24 (1) (c) and (2) of the statutes. Notwithstanding section 227.24 (1) (a),
(2) (b), and (3) of the statutes, the department of health and family services is not
required to provide evidence that promulgating a rule under this paragraph as an
emergency rule is necessary for the preservation of the public peace, health, safety,
or welfare and is not required to provide a finding of emergency for a rule
promulgated under this paragraph.

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(2) MEDICAL CONDITIONS FOR WHICH PHARMACEUTICAL DRUGS ARE DISPENSED OR SOLD; RULES. The department of health and family services shall submit in proposed form the rules required under section 252.02 (7) of the statutes, as created by this act, to the legislative council staff under section 227.15 (1) of the statutes no later than the first day of the 6th month beginning after the effective date of this subsection.

Using the procedure under section 227.24 of the statutes, the department of health and family services may promulgate rules required under section 252.02 (7) of the statutes, as created by this act, for the period before the effective date of the rules submitted under paragraph (a), but not to exceed the period authorized under section 227.24 (1) (c) and (2) of the statutes. Notwithstanding section 227.24 (1) (a), (2) (b) and (3) of the statutes, the department of health and family services is not required to provide evidence that promulgating a rule under this paragraph as an emergency rule is necessary for the preservation of the public peace, health, safety,

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SECTION 33. Effective dates. This act takes effect on the day after publication, except as follows:

- (1) Exceptions to compulsory vaccination; rules. The treatment of section 252.041 (1) of the statutes takes effect on the first day of the fifth month beginning after publication.
- (2) Medical conditions for which pharmaceutical drugs are dispensed or sold; rules. The treatment of section 440.142 (1) of the statutes takes effect on the first day of the fifth month beginning after publication.

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proclaim a state of emergency related to public health and designate the department of health and family services (DHFS) as the lead state agency if the governor determines that a public health emergency exists. The bill defines a public health emergency as the occurrence or threat of a health condition that is caused by bioterrorism or a novel or previously controlled biological agent and that poses a high probability of a large number of deaths or serious injury and a high probability of widespread exposure to a biological agent that creates a significant risk of harm to a large number of people. Under the bill, during a state of emergency related to public health, the governor may suspend any administrative rule that would hinder necessary actions to respond to the emergency and increase the health threat to the population.

Current law relating to the duties of funeral directors prohibits a public officer, an employee or officer of a public institution, or a physician from sending the corpse of a person to a funeral director without having first made inquiry as to the desires of the next of kin or others who may be chargeable with the funeral expenses. No person who is not licensed as a funeral director by the funeral directors examining board may engage in the business of a funeral director. Further, no person may cremate a corpse without first obtaining a cremation permit from the appropriate county coroner or medical examiner. If a corpse is the subject of a coroner's or medical examiner's investigation concerning cause of death, no person may embalm or conduct an autopsy on the corpse without authorization from the appropriate coroner or medical examiner.

Under current law, DHFS must carry out a statewide immunization program to eliminate mumps, measles, German measles, diphtheria, whooping cough, poliomyelitis and other diseases that DHFS specifies by rule and to protect against tetanus. Any registered nurse, licensed practical nurse, nurse midwife, physician, physician assistant, respirator care practitioner, physician therapist, podiatrist, dietitian, athletic trainer, or occupational therapist who knows or has reason to know that a person treated or visited by him or her has a communicable disease or, having a communicable disease, has died, must report the appearance of the disease or the death to the local health officer; the local health officer must report, or require the person reporting, to report to DHFS. DHFS has broad authority to implement emergency measures necessary to control communicable diseases, that are diseases specified by DHFS by rule. DHFS or local health officers of local health departments may require isolation of a patient, quarantine of contacts, disinfection, or modified forms of these procedures. If a local health officer has a reasonable belief in the existence of a communicable disease or receives a diagnostic report of a physician or notification or a confirming report from a parent or caretaker, the local health officer must immediately quarantine, isolate, and impose restrictions on persons or take other communicable disease control measures. If DHFS of a local health officer determines it necessary for a particular communicable disease, no persons except the local health officer, his or her representative, the attending physicians and nurses, members of the clergy, members of a patient's immediate family, and other persons with a special permit from the local health officer may be in direct contact with the patient. Expenses for necessary medical care, food, and other articles necessary for

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the care of an infected person must be charged to the person or whoever is liable for his or her support.

This bill requires DHFS to act as the public health authority during the period of a state of emergency related to public health, if the governor declares the state of emergency and designates the department as the lead state agency. During the state of emergency, the secretary of DHFS may designate a local health department as an agent of DHFS and confer upon the local health department, acting under that

agency, the powers and duties of the public health authority.

Under the bill, as the public health authority, DIIFS must inform state residents when a state of emergency related to public health has been declared or is terminated, how to protect themselves, and what actions the public health authority is taking to control a public health emergency. This information must be provided by all available and reasonable means calculated to inform the general public. From a sum sufficient appropriation of general purpose revenues created in the bill, DHFS may purchase, store, or distribute antitoxins, serums, vaccines, immunizing agents, antibiotics, and other pharmaceutical/agents or medical supplies that DHFS determines are advisable to control a public health emergency. DHFS also may authorize and order any qualified person to perform vaccinations on any individuals unless a vaccination is reasonably likely to lead to serious harm to the individual, and may isolate or quarantine any individual who is unable or unwilling for reasons of health, religion, or conscience to receive the vaccination. Further, the bill changes provisions relating to visitation during isolation or quarantine to establish a penalty for any person, other than a person authorized by the local health department, or, during a state of emergericy related to public health, authorized by the public health authority or agent of the public health authority, who enters an isolation or quarantine premises. In addition, a person, whether authorized or not, who enters an isolation or quarantine premises may be subject to quarantine or isolation. A county or municipality is made liable for the expense of providing a reasonable means of communication for a person who is isolated or quarantined and followpenses for necessary/medical care, food, and other articles needed for the care and treatment of an infected person who is quarantined or isolated in a place other than his or her residence or a family member's residence, unless third-party payment is available for these expenses. All health care providers who know or have reason to know that a person treated or visited by them has a communicable disease, or, having communicable disease, has died, must report the communicable disease or death to the local health officer.

The bill also permits a public health authority, during a period of a state of emergency relating to public health, to do all of the following:

- 1. Adopt and enforce measures that are reasonable and necessary to provide for the safe disposal of human remains, including by embalming, burial, cremation, interment, disinterment, transportation, and other disposal.
 - 2. Take possession and control of any human remains.
- 3. Order the disposal, through burial or cremation, of any human remains of an individual who has died of a communicable disease, within 24 hours after the individual's death.

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- 4. If reasonable and necessary for emergency response, compel a funeral establishment, as a condition of its permit, to accept human remains or provide the use of its business to the public health authority for the period of the state of emergency.
- 5. Require the labeling of all human remains before disposal with all available identifying information and information concerning the circumstances of death, and require the tagging of the human remains of an individual with a communicable disease.
- 6. Maintain or require maintenance of a written or electronic record of all human remains that are disposed of and, if it is impossible to identify the human remains, require that fingerprints, photographs, or identifying dental information be obtained and a specimen of deoxyribonucleic acid be collected.

7. Authorize a county medical examiner or county coroner to appoint assistants or deputies, if necessary to perform the duties of the medical examiner or the coroner.

The bill requires a pharmacist or pharmacy to report to DHFS all of the following:

An unusual increase in the number of prescriptions dispensed or nonprescription drug products sold for the treatment of medical conditions, specified by DHFS by rule.

2. An unusual increase in the number of antibiotic drug prescriptions

dispensed.

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3. Prescriptions dispensed for treatment of a disease that is relatively uncommon or may be associated with bioterrorism.

The bill also requires a coroner or medical examiner to report to DHFS any illness or health condition of a deceased that is caused by bioterrorism or by a novel or previously controlled or eradicated biological agent.

Lastly, beginning on July 1, 2002, after first consulting with the adjutant general, local health departments, health care providers, and law enforcement agencies, the bill requires QHFS to report biennially to the governor and to the legislature on the preparedness of the public health system to address public health emergencies.

For further information see the state and local fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do énact as follows:

Section 1. 20.435 (1) (e) of the statutes is created to read:

20.435 (1) (e) Public health emergency. A sum sufficient to defray all expenditures necessary to respond to a state of emergency related to public health only if the governor declares such an emergency and designates the department of

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- health and family services as the lead state agency to respond to the emergency under s. 166.03 (1) (b) 1.
- 3 Section 2. 95.22 of the statutes is renumbered 95.22 (1).
- 4 SECTION 3. 95.22 (2) of the statutes is created to read:
- 5 95.22 (2) The department shall provide the reports of any communicable diseases under sub. (1) to the department of health and family services as feeders.
- 7 by that Bepartment

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- SECTION 4. 157.055 of the statutes is created to read:
- 9 157.055 Disposal of human remains during state of emergency relating 10 to public health. (1) In this section:
 - (a) "Funeral establishment" has the meaning given in s. 445.01 (6).
- 12 (b) "Public health authority" has the meaning given in s. 250.01 (6g).
 - (2) Notwithstanding ss. 69.18 (4), 445.04 (2), 445.14, 979.01 (3), (3m), and (4), 979.02, and 979.10, during a period of a state of emergency related to public health declared by the governor under s. 166.03 (1) (b) 1., a public health authority may do all of the following:
 - (a) Adopt and enforce measures that are reasonable and necessary to provide for the safe disposal of human remains, including by embalming, burial, cremation, interment, disinterment, transportation, and other disposal.
 - (b) Take possession and control of any human remains.
 - (c) Order the disposal, through burial or cremation, of any human remains of an individual who has died of a communicable disease, within 24 hours after the individual's death and consider, to the extent feasible, the religious, cultural, or individual beliefs of the deceased individual or his or her family in disposing of the remains.

- (P.3
- (d) If reasonable and necessary for emergency response, compel a funeral establishment, as a condition of its permit under s. 445.105 (1), to accept human remains or provide the use of its business or facility, including by transferring the management and supervision of the funeral establishment to the public health authority, for a period of time not to exceed the period of the state of emergency.
- (e) Require the labeling of all human remains before disposal with all available identifying information and information concerning the circumstances of death and, in addition, require that the human remains of an individual with a communicable disease be clearly tagged to indicate that remains contain a communicable disease and, if known, the specific communicable disease.
- (f) Maintain or require the maintenance of a written or electronic record of all human remains that are disposed of, including all available identifying information and information concerning the circumstances of death and disposal. If it is impossible to identify human remains prior to disposal, the public health authority may require that a qualified person obtain any fingerprints, photographs, or identifying dental information, and collect a specimen of deoxyribonucleic acid from the human remains and transmit this information to the public health authority.
- (g) Notwithstanding s. 59.34 (1) or 59.35 (1), authorize a county medical examiner or a county coroner to appoint emergency assistant medical examiners or emergency deputy coroners, whichever is applicable, if necessary to perform the duties of the office of medical examiner or coroner, and to prescribe the duties of the emergency assistant medical examiners or emergency deputy coroners. The term of any emergency appointment authorized under this paragraph may not exceed the period of the state emergency. A county medical examiner or county coroner may terminate an emergency appointment before the end of the period of the state

emergency, if termination of the appointment will not impede the performance of the 1 duties of his or her office. From the appropriation under s. 20.435 (1) (e), the 2 department shall reimburse counties for the cost of any emergency medical 3 4 examiners or emergency deputy coroners appointed under this paragraph. SECTION 5. 166.02 (1p) of the statutes is created to read: 5 166.02 (1p) "Biological agent" means any of the following: 6 (a) A select agent that is a virus, bacterium, rickettsia, fungus, or toxin that is 7 specified under 42 CFR 72, Appendix A. 8 9 (b) A genetically modified microorganism or genetic element from an organism under par. (a) that is shown to produce or encode for a factor associated with a 10 11 disease. (c) A genetically modified microorganism or genetic element that contains 12 nucleic acid sequences coding for a toxin under par. (a) or its toxic subunit. 13 SECTION 6. 166.02 (1r) of the statutes is created to read: 14 166.02 (1r) "Bioterrorism" means the intentional use of any biological agent 15 to cause death, disease, or biological malfunction in a human, animal, plant, or other 16 living organism in order to influence the policy of a governmental unit or to 17 18 intimidate or coerce the civilian population. Section 7. 166.02 (7) of the statutes is created to read: 19 166.02 (7) "Public health emergency" means the occurrence or imminent threat 20 of an illness or health condition that meets all of the following criteria: 21 22

(a) Is believed to be caused by bioterrorism or a novel or previously controlled or eradicated biological agent.

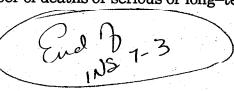
(b) Poses a high probability of any of the following:

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1. A large number of deaths or serious or long-term disabilities among humans.



2001–2002 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-4806/2ins RPN::

T	insert 8–15:
2	SECTION 1. 166.03 (2) (a) 6. of the statutes is created to read:
3	166.03 (2) (a) 6. No later than 90 days after a state of emergency relating to
4	public health is declared and the department is designated under s. $166.03(1)(b)1$.
5	as the lead state agency to respond to that emergency and no later than 90 days after
6)	the termination of this state of emergency relating to public health,
0	submit to the legislature under s. 13.172 (2) and to the governor a report on all
8	of the following:
9	A The emergency powers used by the department of military affairs or its
10	agents.
11	${\mathfrak D}$. The expenses incurred by the department of military affairs and its agents
12	in acting under the state of emergency related to public health.
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252.06 (10) (b) 5. If a person is quarantined or isolated in a place that is not the

residence of the person or of an immediate family member of the person, the expenses

of necessary medical care, food, and other articles needed for the care and treatment

SECTION 24. 252.06 (10) (b) 6. of the statutes is created to read:

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of the person.

1 252.06 (10) (b) 6. The expense of providing a reasonable means of communication for the person.

SECTION 25. 440.142 of the statutes is created to read:

- 440.142 Reporting potential causes of public health emergency. A pharmacist or pharmacy shall report to the department of health and family services all of the following:
- (1) An unusual increase in the number of prescriptions dispensed or nonprescription drug products sold for the treatment of medical conditions specified by the department of health and family services by rule under s. 252.02 (7).
- (2) An unusual increase in the number of prescriptions dispensed that are antibiotic drugs.
- (3) The dispensing of a prescription for treatment of a disease that is relatively uncommon or may be associated with bioterrorism, as defined in s. 166.02 (1r).

SECTION 26. 895.46 (5) (c) of the statutes is created to read:

895.46 (5) (c) An emergency county medical examiner or an emergency county coroner appointed under the authority of s. 157.055 (2) (h).

SECTION 27. 979.012 of the statutes is created to read:

- 979.012 Reporting deaths of public health concern. (1) If a coroner or medical examiner is aware of the death of a person who, at the time of his or her death, had an illness or a health condition that satisfies s. 166.02 (7) (a), the coroner or medical examiner shall report the illness or health condition to the department of health and family services in writing or by electronic transmission within 24 hours of learning of the deceased's illness or health condition.
- (2) In a report under sub. (1), the coroner or medical examiner shall include all of the following information if such information is available:

DAK/RPN/RLR/MDK:hmh:ch

- 1 (a) The illness or health condition of the deceased.
 - (b) The name, date of birth, gender, race, occupation, and home and work addresses of the deceased.
 - (c) The name and address of the coroner or medical examiner.
 - (d) If the illness or health condition was related to an animal or insect bite, the suspected location where the bite occurred and the name and address of the owner of the the animal or insect, if an owner is identified.

SECTION 28. Nonstatutory provisions.

- (1) MEDICAL CONDITIONS FOR WHICH PHARMACEUTICAL DRUGS ARE DISPENSED OR SOLD; RULES. (a) The department of health and family services shall submit in proposed form the rules required under section 252.02 (7) of the statutes, as created by this act, to the legislative council staff under section 227.15 (1) of the statutes no later than the first day of the 6th month beginning after the effective date of this subsection.
- (b) Using the procedure under section 227.24 of the statutes, the department of health and family services may promulgate rules required under section 252.02 (7) of the statutes, as created by this act, for the period before the effective date of the rules submitted under paragraph (a), but not to exceed the period authorized under section 227.24 (1) (c) and (2) of the statutes. Notwithstanding section 227.24 (1) (a), (2) (b) and (3) of the statutes, the department of health and family services is not required to provide evidence that promulgating a rule under this paragraph as an emergency rule is necessary for the preservation of the public peace, health, safety, or welfare and is not required to provide a finding of emergency for a rule promulgated under this paragraph.

STATE OF WISCONSIN – **LEGISLATIVE REFERENCE BUREAU** – LEGAL SECTION (608–266-3561)

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Date LKB-4886 RPN: hmh D-Note Sara:
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DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

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February 20, 2002

Sara:

I am unhappy with the definitions of "chemical agent" and "radiological agent" because they seem very broad. However, I was unable to receive clarification from Dr. Anderson, so I put those definitions in as requested.

Robert P. Nelson Senior Legislative Attorncy Phone: (608) 267–7511

E-mail: robert.nelson@legis.state.wi.us



LRB-4806/2 3

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/RLR

2001 ASSEMBLY BILL

Regenerate

AN ACT to renumber 95.22 and 252.06 (4); to renumber and amend 21.80 (1) 1 (a); $to\ amend\ 21.80\ (title),\ 21.80\ (3)\ (a)\ 4.,\ 21.80\ (3)\ (c)\ 1.,\ 21.80\ (3)\ (c)\ 2.,\ 21.80$ 2 3 (3) (c) 3., 21.80 (3) (f) 1., 166.03 (1) (b) 1., 252.02 (title), 252.05 (1) and 252.06 4 (1); and to create 20.285 (1) (fg), 20.435 (1) (e), 21.80 (1) (a) 2., 36.25 (11) (em), 5 95.22 (2), 157.055, 166.02 (1p), 166.02 (1r), 166.02 (1t), 166.02 (7), 166.02 (8), 166.03 (2) (a) 6., 250.01 (6g), 250.01 (6r), 250.03 (3), 250.03 (3) (b), 250.042, 6 251.05 (3) (e), 252.02 (7), 252.041, 252.06 (4) (b), 440.142 and 979.012 of the 7 8 statutes; relating to: authorizing a declaration of and actions under a state of 9 emergency related to public health, requiring the exercise of rule-making 10 authority, making appropriations, and providing a penalty.

Analysis by the Legislative Reference Bureau

Under current law, the governor may proclaim a state of emergency for any portion of the state or the whole state if the governor determines that an emergency resulting from enemy action or a natural or man-made disaster exists. The state of emergency may not exceed 60 days for an emergency resulting from enemy action or 30 days from disasters, unless extended by a joint resolution of the legislature. The

department of military affairs, through the division of emergency government, is the lead state agency to respond to the emergency. This bill allows the governor to proclaim a state of emergency related to public health and designate the department of health and family services (DHFS) as the lead state agency if the governor determines that a public health emergency exists. The bill defines a public health emergency as the occurrence or threat of a health condition that is caused by bioterrorism or a novel or previously controlled biological agent and that poses a high probability of a large number of deaths or serious injury and a high probability of widespread exposure to a biological, chemical, or radiological agent that creates a significant risk of harm to a large number of people.

Current law relating to the duties of funeral directors prohibits a public officer, an employee or officer of a public institution, or a physician from sending the corpse of a person to a funeral director without having first made inquiry as to the desires of the next of kin or others who may be chargeable with the funeral expenses. No person who is not licensed as a funeral director by the funeral directors examining board may engage in the business of a funeral director. Further, no person may cremate a corpse without first obtaining a cremation permit from the appropriate county coroner or medical examiner. If a corpse is the subject of a coroner's or medical examiner's investigation concerning cause of death, no person may embalm or conduct an autopsy on the corpse without authorization from the appropriate coroner or medical examiner.

Under current law, DHFS must carry out a statewide immunization program to eliminate mumps, measles, German measles, diphtheria, whooping cough, poliomyelitis, and other diseases that DHFS specifies by rule and to protect against tetanus. Any registered nurse, licensed practical nurse, nurse midwife, physician, physician assistant, respirator care practitioner, physician therapist, podiatrist, dietitian, athletic trainer, or occupational therapist who knows or has reason to know that a person treated or visited by him or her has a communicable disease or, having a communicable disease, has died, must report the appearance of the disease or the death to the local health officer; the local health officer must report, or require the person reporting, to report to DHFS. DHFS has broad authority to implement emergency measures necessary to control communicable diseases, that are diseases specified by DHFS by rule. DHFS or local health officers of local health departments may require isolation of a patient, quarantine of contacts, disinfection, or modified forms of these procedures. If a local health officer has a reasonable belief in the existence of a communicable disease or receives a diagnostic report of a physician or notification or a confirming report from a parent or caretaker, the local health officer must immediately quarantine, isolate, and impose restrictions on persons or take other communicable disease control measures. If DHFS or a local health officer determines it necessary for a particular communicable disease, no persons except the local health officer, his or her representative, the attending physicians and nurses. members of the clergy, members of a patient's immediate family, and other persons with a special permit from the local health officer may be in direct contact with the patient.

Issue

This bill requires DHFS to act as the public health authority during the period of a state of emergency related to public health, if the governor declares the state of emergency and designates the department as the lead state agency. During the state of emergency, the secretary of health and family services may designate a local health department as an agent of DHFS and confer upon the local health department, acting under that agency, the powers and duties of the public health authority.

The bill creates a sum sufficient appropriation of general purpose revenues from which DHFS may purchase, store, or distribute antitoxins, serums, vaccines, immunizing agents, antibiotics, and other pharmaceutical agents or medical supplies that DHFS determines are advisable to control a public health emergency. DHFS also may order any individual to receive a vaccination unless the vaccination is reasonably likely to lead to serious harm to the individual or unless the individual. for reasons of religion or conscience, refuses. DHFS also may isolate or quarantine any individual who is unable or unwilling for reasons of health, religion, or conscience to receive the vaccination. Further, the bill creates provisions relating to visitation during isolation or quarantine under a state of emergency related to public health to establish a penalty for any person, other than a person authorized by the public health authority or agent of the public health authority, who enters an isolation or quarantine premises. In addition, a person, whether authorized or not, who enters an isolation or quarantine premises may be subject to quarantine or isolation. All health care providers who know or have reason to know that a person treated, visited, or otherwise provided service by them has a communicable disease. or, having a communicable disease, has died, must report the communicable disease or death to the local health officer. (orders)

The bill also permits a public health authority, during a period of a state of

emergency relating to public health, to do all of the following:

1. Adapt and enforce measures that are reasonable and necessary to provide for the safe disposal of human remains, including by embalming, burial, cremation, interment, disinterment, transportation, and other disposal.

2. Take possession and control of any human remains.

- 3. Order the disposal, through burial or cremation, of any human remains of an individual who has died of a communicable disease, within 24 hours after the individual's death.
- 4. If reasonable and necessary for emergency response, compel a funeral establishment, as a condition of its permit, to accept human remains or provide the use of its business to the public health authority for the period of the state of emergency.
- 5. Require the labeling of all human remains before disposal with all available identifying information and information concerning the circumstances of death, and require the tagging of the human remains of an individual with a communicable disease.
- 6. Maintain or require maintenance of a written or electronic record of all human remains that are disposed of and, if it is impossible to identify the human

remains, require that fingerprints, photographs, or identifying dental information be obtained and a specimen of deoxyribonucleic acid be collected.

7. Authorize a county medical examiner or county coroner to appoint assistants or deputies, if necessary to perform the duties of the medical examiner or the coroner.

The bill requires a pharmacist or pharmacy to report to DHFS all of the following:

- 1. An unusual increase in the number of prescriptions dispensed or nonprescription drug products sold for the treatment of medical conditions, as specified by DHFS by rule.
- 2. An unusual increase in the number of antibiotic drug prescriptions dispensed.
- 3. Prescriptions dispensed for treatment of a disease that is relatively uncommon or may be associated with bioterrorism.

The bill also requires a coroner or medical examiner to report to DHFS any illness or health condition of a deceased that is caused by bioterrorism or by a novel or previously controlled or eradicated biological agent.

This bill directs the laboratory of hygiene board to maintain a roster of scientists and others with technical expertise who are willing to work at the laboratory if the governor declares the existence of an emergency related to public health. The bill provides that if the governor declares such an emergency, the laboratory board must hire as limited-term employees the requisite number of persons from the roster to assist DHFS to perform the duties described above. The bill requires the employer of a person who is hired by the laboratory board to assist DHFS during an emergency related to public health, subject to certain exceptions and conditions, to reemploy the person on completion of that service in the position in which the person would have been employed or in a position of like seniority, status, and pay, and with the seniority that the person would have had, if the person's employment had not been interrupted by that service. In addition, the bill prohibits the employer of such a person from discharging the person, except for cause, for 180 days after reemployment, if the person's service with the laboratory was for more than 30 days, but less than 181 days, or for one year after reemployment, if that service was for more than 180 days. The bill also permits such a person, if covered under an employer-provided health benefit plan, to continue his or her coverage under the plan while absent from employment.

Lastly, beginning on July 1, 2002, after first consulting with the adjutant general, local health departments, health care providers, and law enforcement agencies, the bill requires DHFS to report biennially to the governor and to the legislature on the preparedness of the public health system to address public health emergencies. In addition, no later than 90 days after a state of emergency relating to public health is declared and the lead state agency is designated to respond to that emergency and no later than 90 days after the termination of this state of emergency, the lead state agency, either DHFS or the department of military affairs, must submit to the legislature and to the governor a report on the emergency powers used and the expenses incurred by the department and its agents.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1	Section 1. 20.285 (1) (fg) of the statutes is created to read:
2	20.285 (1) (fg) State laboratory of hygiene; limited-term employees. A sum
(3)	sufficient to pay the salaries and benefits of limited-term employees under s. 36.25
4	(11) (em).
5	SECTION 2. 20.435 (1) (e) of the statutes is created to read:
6	20.435 (1) (e) Public health emergency. A sum sufficient to defray all expenses
7	necessary to respond to a state of emergency related to public health only if the
8	governor declares such an emergency and designates the department of health and
9	family services as the lead public health authority to respond to the emergency under
10	s. 166.03 (1) (b) 1.
11	SECTION 3. 21.80 (title) of the statutes, as created by 2001 Wisconsin Act 26,
12	is amended to read:
13	21.80 (title) Reemployment rights after national guard or, state
14	defense force, or public health emergency service.
15	SECTION 4. 21.80 (1) (a) of the statutes, as created by 2001 Wisconsin Act 26,
16	is renumbered 21.80 (1) (a) (intro.) and amended to read:
17	21.80 (1) (a) (intro.) "Active service" means active any of the following:
18	1. Active service in the national guard or the state defense force under an order
19	of the governor issued under this chapter or active service in the national guard
20	under 32 USC 502 (f) that is not considered to be service in the uniformed services.
21	SECTION 5. 21.80 (1) (a) 2. of the statutes is created to read:

	21.80(1)(a) 2. Active service with the state laboratory of hygiene under s. 36.25
	(11) (em) for the purpose of assisting the department of health and family services
	under s. 250.042 during a state of emergency relating to public health declared by
	the governor under s. 166.03 (1) (b) 1.
	SECTION 6. 21.80 (3) (a) 4. of the statutes, as created by 2001 Wisconsin Act 26,
	is amended to read:
٠.	21.80 (3) (a) 4. The person's In the case of active service in the national guard
	or the state defense force, the active service has not been terminated under other
	than honorable conditions.
	SECTION 7. 21.80 (3) (c) 1. of the statutes, as created by 2001 Wisconsin Act 26,
	is amended to read:
	21.80 (3) (c) 1. Any period of active service, as defined in sub. (1) (a) 1., beyond
	that 5-year period that is required to complete an initial period of obligated active
	service.
	SECTION 8. 21.80 (3) (c) 2. of the statutes, as created by 2001 Wisconsin Act 26,
	is amended to read:
	21.80 (3) (c) 2. Any period of active service, as defined in sub. (1) (a) 1., for which
	the person, through no fault of the person's own, was unable to obtain orders
	releasing the person from a period of active service before the expiration of the 5-year
	period.
•	SECTION 9. 21.80 (3) (c) 3. of the statutes, as created by 2001 Wisconsin Act 26,
	is amended to read:
	21.80 (3) (c) 3. Any period of active service, as defined in sub. (1) (a) 1., that was
-	performed to fulfill any additional training requirements determined and certified
	in writing by the federal secretary of the army, the federal secretary of the air force,

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1	or the adjutant general to be necessary for professional development or for
2	completion of skill training or retraining.
3	SECTION 10. 21.80 (3) (f) 1. of the statutes, as created by 2001 Wisconsin Act
4	26, is amended to read:
5	21.80 (3) (f) 1. A person who submits an application for reemployment under
6	par. (e) 2. or 3. must, on the request of the person's employer, provide to the employer
7	documentation to establish that the application was submitted within the time
8	limits specified in par. (e) 2. or 3., that the person's cumulative length of all absences
9	from employment with the employer because of active service or service in the
10	uniformed services does not, except as permitted under par. (c), exceed 5 years, and,
11	in the case of active service in the national guard or the state defense force, that the
12	person's service was not terminated under other than honorable conditions.
13	Section 11. 36.25 (11) (em) of the statutes is created to read:
14	36.25 (11) (em) The laboratory of hygiene board shall create and maintain a
15	roster of scientists and other persons with technical expertise who are willing to work
16	at the laboratory of hygiene if the governor declares that an emergency related to
17	public health exists. If the governor declares such an emergency, the laboratory of
18	hygiene board shall hire as limited-term employees the requisite number of persons
19	from the roster to assist the department of health and family services under s.
20	250.042. Salaries and benefits these employees shall be paid from the
21	appropriation under s. 20.285 (1) (fg).
22	Section 12. 95.22 of the statutes is renumbered 95.22 (1).
23	SECTION 13. 95.22 (2) of the statutes is created to read:
24	95.22 (2) The department shall provide the reports of any communicable

diseases under sub. (1) to the department of health and family services.

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1	SECTION 14. 157.055 of the statutes is created to read:
2	157.055 Disposal of human remains during state of emergency relating
3	to public health. (1) In this section:
4	(a) "Funeral establishment" has the meaning given in s. 445.01 (6).
5	(b) "Public health authority" has the meaning given in s. 250.01 (6g).
6	(2) Notwithstanding ss. 69.18 (4), 445.04 (2), 445.14, 979.01 (3), (3m), and (4),
7	979.02, and 979.10, during a period of a state of emergency related to public health
8	declared by the governor under s. 166.03 (1) (b) 1., a public health authority may do
9	all of the following: (Issue and enforce orders)
10	(a) Adopt and enforcemeasures that are reasonable and necessary to provide
11	for the safe disposal of human remains, including by embalming, burial, cremation,
12	interment, disinterment, transportation, and other disposal.
13	(b) Take possession and control of any human remains.
14	(c) Order the disposal, through burial or cremation, of any human remains of
15	an individual who has died of a communicable disease, within 24 hours after the
16	individual's death and consider, to the extent feasible, the religious, cultural, or
17	individual beliefs of the deceased individual or his or her family in disposing of the
18	remains.
19	(d) If reasonable and necessary for emergency response, compel a funeral
20	establishment, as a condition of its permit under s. 445.105 (1), to accept human
21	remains or provide the use of its business or facility, including by transferring the
22	management and supervision of the funeral establishment to the public health
23	authority, for a period of time not to exceed the period of the state of emergency.

(e) Require the labeling of all human remains before disposal with all available

identifying information and information concerning the circumstances of death and,

- in addition, require that the human remains of an individual with a communicable disease be clearly tagged to indicate that remains contain a communicable disease and, if known, the specific communicable disease.
- (f) Maintain or require the maintenance of a written or electronic record of all human remains that are disposed of, including all available identifying information and information concerning the circumstances of death and disposal. If it is impossible to identify human remains prior to disposal, the public health authority may require that a qualified person obtain any fingerprints, photographs, or identifying dental information, and collect a specimen of deoxyribonucleic acid from the human remains and transmit this information to the public health authority.
- examiner or a county coroner to appoint emergency assistant medical examiners or emergency deputy coroners, whichever is applicable, if necessary to perform the duties of the office of medical examiner or coroner, and to prescribe the duties of the emergency assistant medical examiners or emergency deputy coroners. The term of any emergency appointment authorized under this paragraph may not exceed the period of the state emergency. A county medical examiner or county coroner may terminate an emergency appointment before the end of the period of the state emergency, if termination of the appointment will not impede the performance of the duties of his or her office. From the appropriation under s. 20.435 (1) (e), the department shall reimburse counties for the cost of any emergency medical examiners or emergency deputy coroners appointed under this paragraph.

SECTION 15. 166.02 (1p) of the statutes is created to read:

166.02 (1p) "Biological agent" means any of the following:

number of people.

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1	(a) A select agent that is a virus, bacterium, rickettsia, fungus, or toxin that is
2	specified under 42 CFR 72, Appendix A.
3	(b) A genetically modified microorganism or genetic element from an organism
4	under par. (a) that is shown to produce or encode for a factor associated with a
5	disease.
6	(c) A genetically modified microorganism or genetic element that contains
7	nucleic acid sequences coding for a toxin under par. (a) or its toxic subunit.
8	SECTION 16. 166.02 (1r) of the statutes is created to read:
9	166.02 (1r) "Bioterrorism" means the intentional use of any biological,
10	chemical, or radiological agent to cause death, disease or biological malfunction in
11	a human, animal, plant, or other living organism in order to influence the policy of
12	a governmental unit or to intimidate or coerce the civilian population.
13	SECTION 17. 166.02 (1t) of the statutes is created to read:
14	166.02 (1t) "Chemical agent" means a substance that has chemical properties
15	that produce lethal or serious effects in plants or animals.
16	SECTION 18. 166.02 (7) of the statutes is created to read:
17	166.02 (7) "Public health emergency" means the occurrence or imminent threat
18	of an illness or health condition that meets all of the following criteria:
19	(a) Is believed to be caused by bioterrorism or a novel or previously controlled
20	or eradicated biological agent.
21	(b) Poses a high probability of any of the following:
22	1. A large number of deaths or serious or long-term disabilities among humans.
23	2. A high probability of widespread exposure to a biological, chemical, or
24	radiological agent that creates a significant risk of substantial future harm to a large

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SECTION 19. 166.02 (8) of the statutes is created to	, waaali
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166.02 (8) "Radiological agent" means radiation or radioactive material at a level that is dangerous to human health.

Section 20. 166.03 (1) (b) 1. of the statutes is amended to read:

thereof of the state if he or she determines that an emergency resulting from enemy action or natural or man—made disaster exists. If the governor determines that a public health emergency exists, he or she may declare a state of emergency related to public health and may designate the department of health and family services as the lead state agency to respond to that emergency. The duration of such state of emergency shall not exceed 60 days as to emergencies resulting from enemy action or 30 days as to emergencies resulting from natural or man—made disaster, unless either is extended by joint resolution of the legislature. A copy of the proclamation shall be filed with the secretary of state. The proclamation may be revoked at the discretion of either the governor by written order or the legislature by joint resolution.

Section 21. 166.03 (2) (a) 6. of the statutes is created to read:

166.03 (2) (a) 6. No later than 90 days after a state of emergency relating to public health is declared and the department is designated under s. 166.03 (1) (b) 1. as the lead state agency to respond to that emergency and no later than 90 days after the termination of this state of emergency relating to public health, submit to the legislature under s. 13.172 (2) and to the governor a report on all of the following:

a. The emergency powers used by the department of military affairs or its agents.

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emergencies.

1	b. The expenses incurred by the department of military affairs and its agents
2	in acting under the state of emergency related to public health.
3	SECTION 22. 250.01 (6g) of the statutes is created to read:
4	250.01 (6g) "Public health authority" means the department, if the governor
5	declares under s. 166.03 (1) (b) 1. a state of emergency related to public health and
6	designates the department as the lead state agency to respond to that emergency.
7	Section 23. 250.01 (6r) of the statutes is created to read:
8	250.01 (6r) "Public health emergency" has the meaning given in s. 166.02 (7).
9	SECTION 24. 250.03 (3) of the statutes is created to read:
10	250.03 (3) (a) No later than 90 days after a state of emergency relating to public
11	health is declared and the department is designated under s. 166.03 (1) (b) 1. as the
12	lead state agency to respond to that emergency and no later than 90 days after the
13	termination of this state of emergency relating to public health, the department shall
14	submit to the legislature under s. 13.172 (2) and to the governor a report on all of the
15	following:
16	1. The emergency powers used by the public health authority or its agents.
17	2. The expenses incurred by the public health authority and its agents in acting
18	under the state of emergency related to public health.
19	SECTION 25. 250.03 (3) (b) of the statutes is created to read:
20	250.03 (3) (b) Biennially, beginning on July 1, 2002, after first consulting with
21	the adjutant general, local health departments, health care providers, as defined in
22	s. 146.81 (1), and law enforcement agencies, as defined in s. 165.77 (1) (b), the
23	department shall submit to the legislature under s. 13.172 (2) and to the governor

a report on the preparedness of the public health system to address public health

	SECTION 26. 250.042 of the statutes is created to read:
	250.042 Powers and duties of the department as public health
-	authority. (1) If the governor declares a state of emergency related to public health
	under s. 166.03 (1) (b) 1. and designates the department as the lead state agency to
	respond to that emergency, the department shall act as the public health authority
	during the period of the state of emergency. During the period of the state of
	emergency, the secretary may designate a local health department as an agent of the
	department and confer upon the local health department, acting under that agency,
	the powers and duties of the public health authority.
	(2) As the public health authority, the department may do any of the following:
	(a) From the appropriation under s. 20.435 (1) (e), purchase, store, or distribute
	antitoxins, serums, vaccines, immunizing agents, antibiotics, and other
	pharmaceutical agents or medical supplies that the department determines are
	advisable to control a public health emergency.
	(b) Act as specified in s. 252.041.
	SECTION 27. 251.05 (3) (e) of the statutes is created to read:
	251.05 (3) (e) Act as agent of the department, if designated by the secretary
	under s. 250.042 (1).
	SECTION 28. 252.02 (title) of the statutes is amended to read:
	252.02 (title) Powers and duties of department.
	SECTION 29. 252.02 (7) of the statutes is created to read:
	252.02 (7) The department shall promulgate rules that specify medical
	conditions treatable by prescriptions or nonprescription drug products for which
	pharmacists and pharmacies must report under s. 440.142 (1).
	SECTION 30. 252.041 of the statutes is created to read:

(16)

(17)

252.041	Compulsory vaccination during a state of emergency. (1)
Except as pro	vided in sub. (2), during the period under which the department is
designated as	the lead state agency, as specified in s. 250.042 (2), the department,
as the public h	nealth authority, may do all of the following as necessary to address a
public health	emergency:

- (a) Order any individual to receive a vaccination unless the vaccination is reasonably likely to lead to serious harm to the individual or unless the individual, for reasons of religion or conscience, refuses to obtain the vaccination.
- (b) Isolate or quarantine, under s. 252.06, any individual who is unable or unwilling for reasons specified under sub. (1) to receive vaccination under par. (a).
- (2) The department shall promulgate rules that specify circumstances, if any, under which vaccination may not be performed on an individual.

 RESTORE TO PLAIN TEXT

Section 31. 252.05 (1) of the statutes is amended to read:

252.05 (1) Any person licensed, permitted, registered or certified under ch. 441 or 448 knowing or having and any health care provider, as defined in s. 146.81 (1), who knows or has reason to know that a person treated or visited or the registered by him or her has a communicable disease, or having a communicable disease, has died, shall report the appearance of the communicable disease or the death to the local health officer. The local health officer shall report this information to the department or shall direct the person reporting to report to the department. Any person directed to report shall submit this information to the department.

SECTION 32. 252.06 (1) of the statutes is amended to read:

252.06 (1) The department or the local health officer acting on behalf of the department may require isolation of the patient a patient or of an individual under

1	s. 252.041 (2), quarantine of contacts, concurrent and terminal disinfection, or
2	modified forms of these procedures as may be necessary and which are as are
3	determined by the department by rule.
4	Section 33. 252.06 (4) of the statutes is renumbered 252.06 (4) (a).
5	SECTION 34. 252.06 (4) (b) of the statutes is created to read:
6	252.06 (4) (b) If s. 250.042 (1) applies, all of the following apply:
7	1. No person, other than a person authorized by the public health authority or
8	agent of the public health authority, may enter an isolation or quarantine premises.
9	2. A violation of subd. 1. is subject to a fine not to exceed \$10,000 or
10	imprisonment not to exceed 9 months, or both.
11	3. Any person, whether authorized under subd. 1. or not, who enters an
12	isolation or quarantine premises may be subject to isolation or quarantine under this
13	section.
14	Section 35. 440.142 of the statutes is created to read:
15	440.142 Reporting potential causes of public health emergency. (1) A
16	pharmacist or pharmacy shall report to the department of health and family services
17	all of the following:
18	(a) An unusual increase in the number of prescriptions dispensed or
19	nonprescription drug products sold for the treatment of medical conditions specified
20	by the department of health and family services by rule under s. 252.02 (7).
21	(b) An unusual increase in the number of prescriptions dispensed that are
22	antibiotic drugs.
23	(c) The dispensing of a prescription for treatment of a disease that is relatively
24	uncommon or may be associated with bioterrorism, as defined in s. 166.02 (1r).

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(2) A	h pharmacis	t or	pharmacy	may	not	report	p	ersonally i	dent	ifying
information	concerning	an	individual	who i	s dis	pensed	a	prescription	n oi	who
purchases a	nonprescrip	tion	drug produ	ct as s	pecif	ied in sı	ıb.	(1).	4	

SECTION 36. 979.012 of the statutes is created to read:

979.012 Reporting deaths of public health concern. (1) If a coroner or medical examiner is aware of the death of a person who, at the time of his or her death, had an illness or a health condition that satisfies s. 166.02 (7) (a), the coroner or medical examiner shall report the illness or health condition to the department of health and family services in writing or by electronic transmission within 24 hours of learning of the deceased's illness or health condition.

- (2) In a report under sub. (1), the coroner or medical examiner shall include all of the following information if such information is available:
 - (a) The illness or health condition of the deceased.
- (b) The name, date of birth, gender, race, occupation, and home and work addresses of the deceased.
 - (c) The name and address of the coroner or medical examiner.
- (d) If the illness or health condition was related to an animal or insect bite, the suspected location where the bite occurred and the name and address of the owner of the the animal or insect, if an owner is identified.

Section 37. Nonstatutory provisions.

- (1) EXCEPTIONS TO COMPULSORY VACCINATION; RULES.
- (a) The department of health and family services shall submit in proposed form the rules required under section 252.041 (2) of the statutes, as created by this act, to the legislative council staff under section 227.15 (1) of the statutes no later than the first day of the 6th month beginning after the effective date of this subsection.

- (b) Using the procedure under section 227.24 of the statutes, the department of health and family services may promulgate rules required under section 252.041 (2) of the statutes, as created by this act, for the period before the effective date of the rules submitted under paragraph (a), but not to exceed the period authorized under section 227.24 (1) (c) and (2) of the statutes. Notwithstanding section 227.24 (1) (a), (2) (b), and (3) of the statutes, the department of health and family services is not required to provide evidence that promulgating a rule under this paragraph as an emergency rule is necessary for the preservation of the public peace, health, safety, or welfare and is not required to provide a finding of emergency for a rule promulgated under this paragraph.
- (2) Medical conditions for which pharmaceutical drugs are dispensed or SOLD; RULES.
- (a) The department of health and family services shall submit in proposed form the rules required under section 252.02 (7) of the statutes, as created by this act, to the legislative council staff under section 227.15 (1) of the statutes no later than the first day of the 6th month beginning after the effective date of this subsection.
- (b) Using the procedure under section 227.24 of the statutes, the department of health and family services may promulgate rules required under section 252.02 (7) of the statutes, as created by this act, for the period before the effective date of the rules submitted under paragraph (a), but not to exceed the period authorized under section 227.24 (1) (c) and (2) of the statutes. Notwithstanding section 227.24 (1) (a), (2) (b) and (3) of the statutes, the department of health and family services is not required to provide evidence that promulgating a rule under this paragraph as an emergency rule is necessary for the preservation of the public peace, health, safety,

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	or welfare and is not required to provide a finding of emergency for a rule
	promulgated under this paragraph.
	SECTION 38. Effective dates. This act takes effect on the day after publication,
. *	except as follows:
	(1) Exceptions to compulsory vaccination; rules. The treatment of section
:	252.041 (1) of the statutes takes effect on the first day of the fifth month beginning
	after publication.

(2) MEDICAL CONDITIONS FOR WHICH PHARMACEUTICAL DRUGS ARE DISPENSED OR

SOLD; RULES. The treatment of section 440.142 (1) of the statutes takes effect on the

(END)

first day of the fifth month beginning after publication.

Lounce and Robin-Die marked the redrapt changes with the appropriate drafter - please make the changes + send on as soon as possible - they want it this afternoon. (It is in your inbox, Lorenia).

TELEPHONE DRAFTING INSTRUCTIONS

Drafting instructions received by Debora Kennedy.

DATE:

2/25/02

CONVERSATION WITH:

Sara Buschman

OF:

Urban's office

TELEPHONE NO:

6-9175

REGARDING LRB# OR DRAFT TOPIC: 4806/2

INSTRUCTIONS: Reducts

MJL Deste lab Jug. p.S, 1.3 - Sum. suff. slad.

pay for training as well + p.7, 1.20

RPN/DAK D p. 5, e.9 - lead pub. health authority shid he lead State agency

DAK Bp. 14, l. 16- detete underscord material RIR V (4) p. 14, l. 19 - extra the" - delete

DAK & RLR 5 Changes in Sandy Lonergan e-mail (from Dan Stier

Kennedy, Debora

From:

Lonergan, Sandra

Sent: Thursday, February 21, 2002 5:13 PM

To: Subject: Kennedy, Debora RE: LRB-4715/1

Oh, sure. We're really into sharing lately!

----Original Messaye----

From: Kennedy, Debora

Sent: Thursday, February 21, 2002 4:59 PM

To: Lonergan, Sandra

Cc: Nelson, Robert P.; Ryan, Robin

Subject: RE: LRB-4715/1

Yes, we will do a /3. Should I contact Rep. Urban's office concerning the first two changes (the third is irrelevant to their draft)?

----Original Message----

From: Lonergan, Sandra

Sent: Thursday, February 21, 2002 4:51 PM

To: Kennedy, Debora

Cc: Nelson, Robert P.; Sweet, Richard; Grapentine, Mark

Subject: RE: LRB-4715/1

Hi Debora,

These are fine to add. Does that mean we will have a /3 Yes, please.

now?

Thank you,

Sandy

----Original Message----

From: Kennedy, Debora

Sent: Thursday, February 21, 2002 1:51 PM

To: Lonergan, Sandra Cc: Nelson, Robert P. Subject: FW: LRB-4715/1

Bob and I received this message from Dan Stier. Do you want us to incorporate these changes into a redraft of LRB-4715/2?

----Original Message----

From: Stier, Dan

Sent: Thursday, February 21, 2002 10:08 AM

To: Kennedy, Debora; Nelson, Robert P.; Sweet, Richard

Subject: LRB-4715/1

I asked Jean Gilpin to carefully look over the bill. She provided the

AF Page 5, line 17: "Adopt and enforce measures" should be replaced with

and enforce orders". Jean's concern, with which I agree, is that the

term, borrowed from the model act, is vague and raises the concern

whether we

would have to adopt those measures in rule form.

Page 6, lines 24 and 25 and page 7, line 1: "state emergency" should be

p. 8, l. 10 + anal.

p.9, ll. 17\$ 18

replaced with "state of emergency".

Page 13, lines 15 and 16: "emergency county medical examiner" should be replaced with "emergency assistant medical examiner" and "emergency county coroner" should be replaced with "emergency deputy coroner" for consistency with the cross-referenced language.