

Fiscal Estimate Narratives
DOC 02/05/2002

LRB Number	01-4302/1	Introduction Number	SB-383	Estimate Type	Updated
Subject					
Residence of sex offenders					

Assumptions Used in Arriving at Fiscal Estimate

This bill places additional restrictions upon persons convicted of a serious sex offense. Under this bill, any child sex offender placed on parole, extended supervision or probation, is prohibited from residing within 1,000 feet of any state, county, city, village, or town park; a multiunit public housing project; a public swimming pool; a child care facility; a youth center; a community center; or any private or public school.

Departmental Impact:

During calendar year 2000, 725 serious child sex offenders as defined in this bill were either placed on parole (359) or probation (366). It is assumed that 725 is the average number of serious sex offenders placed in the community each year and that the average supervision time for each offender is 5 years. Thus, for each of the first five years of any housing program, total offender populations will grow by 725 inmates per year, capping out at 3,625 offenders in year 5. During year 6, 725 additional offenders will be supervised but the first 725 to enter the program will drop off supervision roles. Note that it is also assumed that serious child sex offenders receiving probation will no longer be allowed to live in their current residence due to the 1,000 foot rule, whether owned or rented.

The attached maps demonstrate that Department staff will find it extremely difficult to find housing for offenders in several counties with large urban areas (Brown, Racine, Kenosha, Milwaukee, and Dane) once the 1,000-foot rule is implemented. In addition, communities have increasingly placed pressure on landlords and homeowners to refuse housing to sex offenders. It is also assumed that each of Wisconsin's 72 counties will have at least a handful of serious sex offenders released into the community or placed on probation every year. Due to these pressures, it is assumed that the Department will no longer be able to locate housing for serious sex offenders except in rural areas of every county.

Very few employment opportunities are available in rural areas of Wisconsin. Additionally, there is no public transportation so offenders will need Department assistance in acquiring both a job and transportation to and from any work opportunities and general purposes such as grocery shopping and medical appointments. Probation and Parole Agents' travel time for home visits could also increase under the provisions of this bill.

2001 Wisconsin Act 16 directs the Department under s. 301.03 (19), Wis. Stats. "...to minimize to the greatest extent possible, the residential population density of sex offenders...who are on probation, parole, or extended supervision..." If the Department assumes that housing must be located in rural areas of every county, and that each of the approximately 3,600 offenders must be dispersed, it appears unrealistic that sufficient existing housing exists.

This bill does not require the Department to construct and manage housing for offenders. Nevertheless, one option is for the Department to construct multi-unit-housing units in rural areas of each county. Assuming a construction cost of \$35,000 per offender to construct efficiency apartments, the five-year building costs total \$126,875,000, excluding the costs of purchasing land. A second option is the Department could purchase and manage existing rural motel/hotel units in counties where they are available.

The Department could also contract with rural temporary living placement vendors who would construct and manage housing in rural areas. The Department is currently paying an average of \$27.25 per night for beds. Total annual costs for 3,625 beds would total \$36,385,900. This would provide the added benefit of on-site vendor staff to provide on-site supervision.

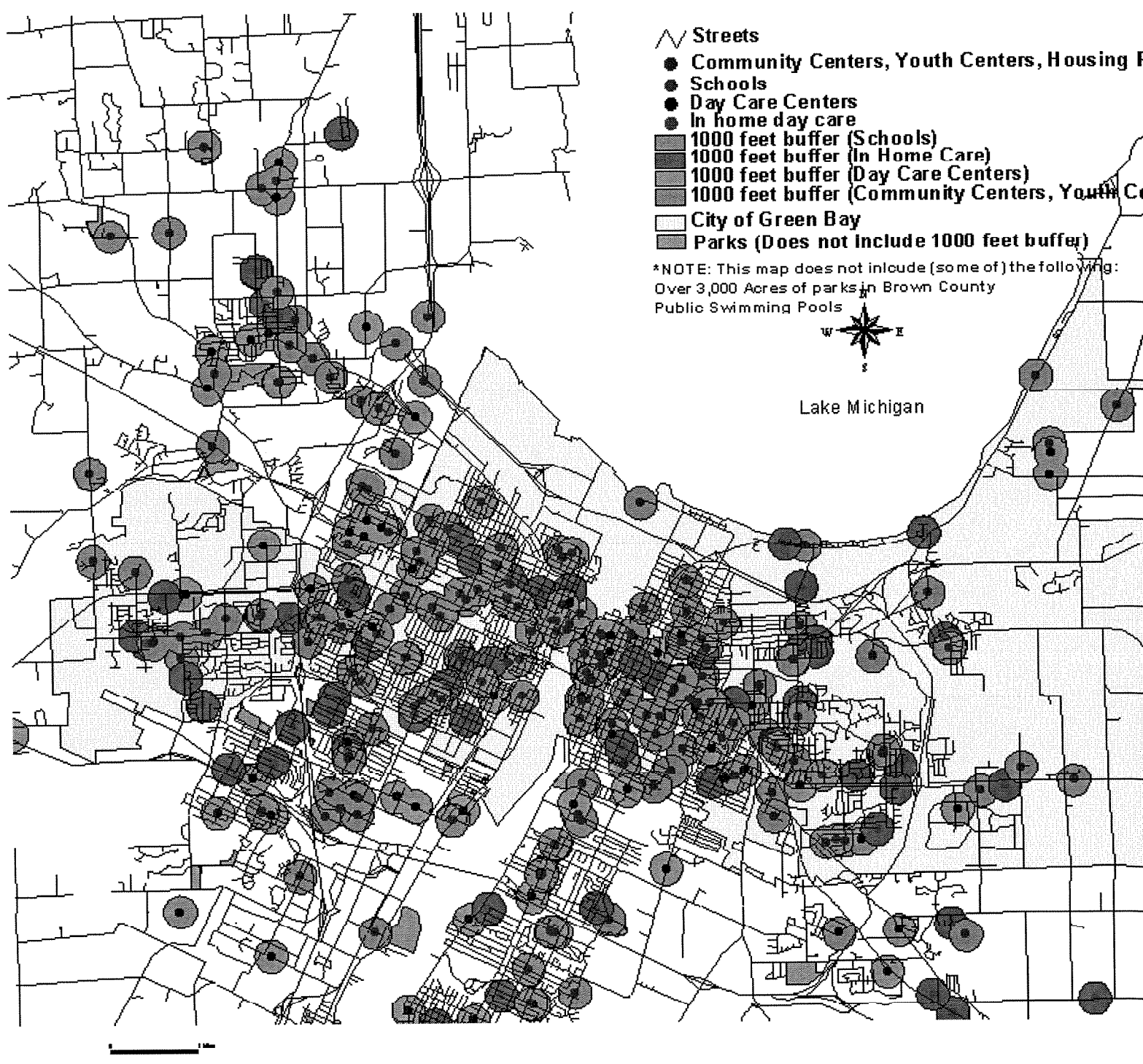
Offenders paying rent for the units would offset some of the costs of any of these options. If we assume each offender pays \$400 per month, once employed, at the end of the five-year period, annual revenue is approximately \$17,400,000.

Local Government Impact:

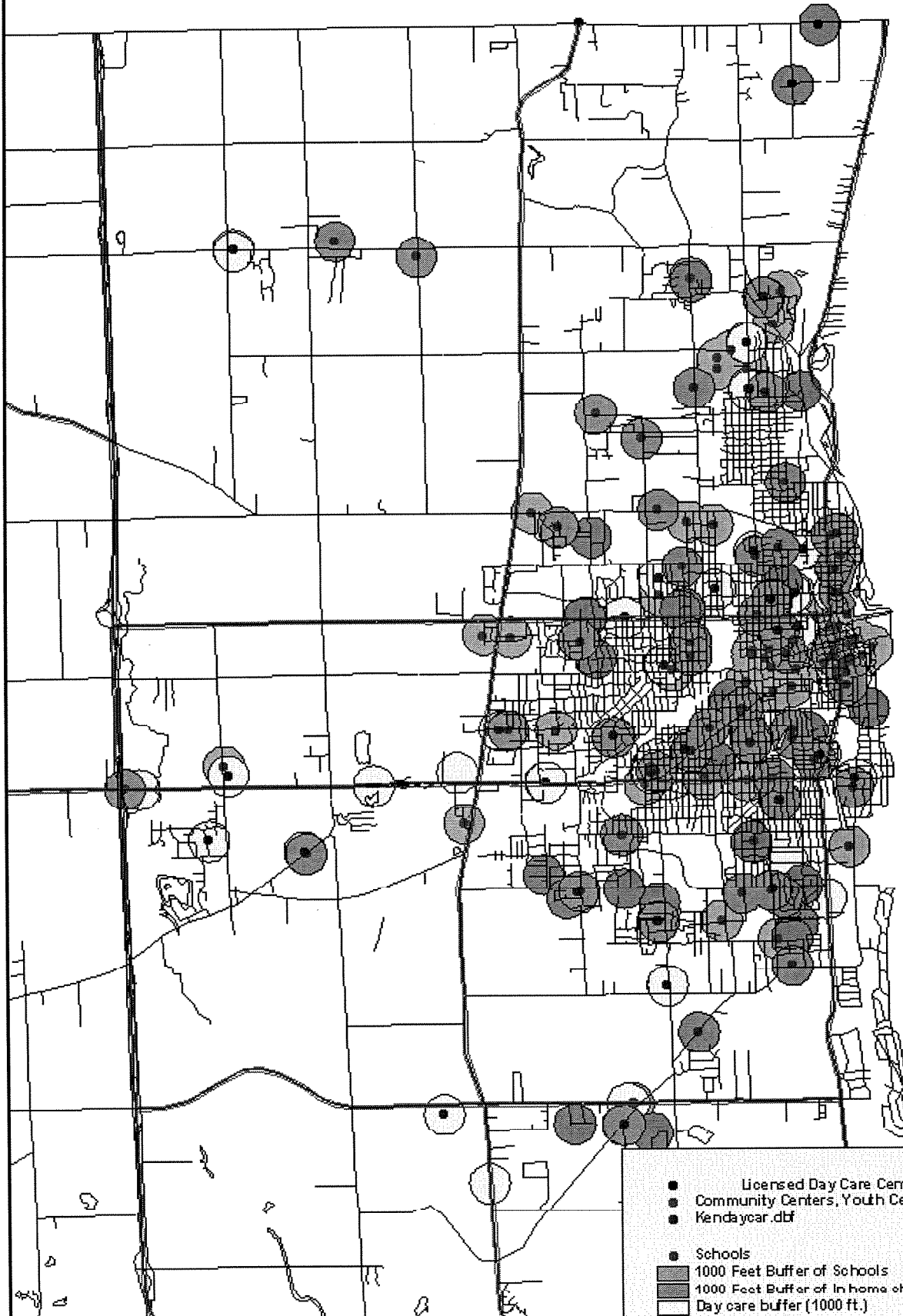
Multi-unit housing units that are constructed by the State in rural areas may remove land from tax roles thus reducing a community's tax revenues.

Long-Range Fiscal Implications

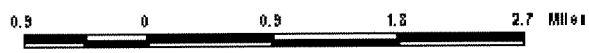
Brown County (Green Bay)



Kenosha County East of I-94

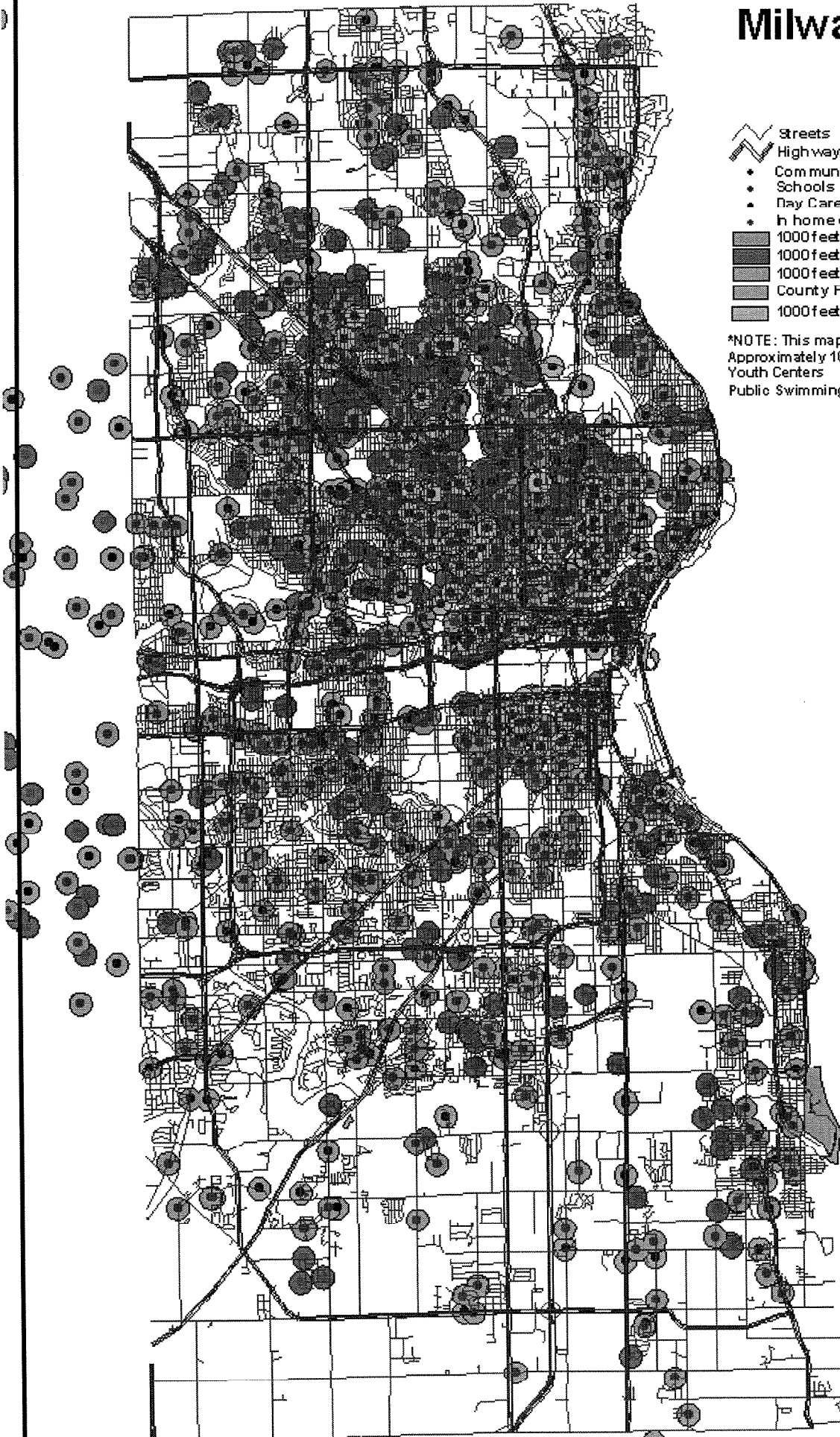













Lake Michigan



- Licensed Day Care Centers
- Community Centers, Youth Centers, Multiunit housing projects
- Kendaycar.dbf
- Schools
- 1000 Feet Buffer of Schools
- 1000 Feet Buffer of In home child care
- Day care buffer (1000 ft.)
- 1000 Feet Buffer of Day Cares
- 1000 Feet Buffer of Com. Ctrs, Youth Cntrs, Multiunit housing projects
- Water
- Roads
- Highways

Milwaukee County



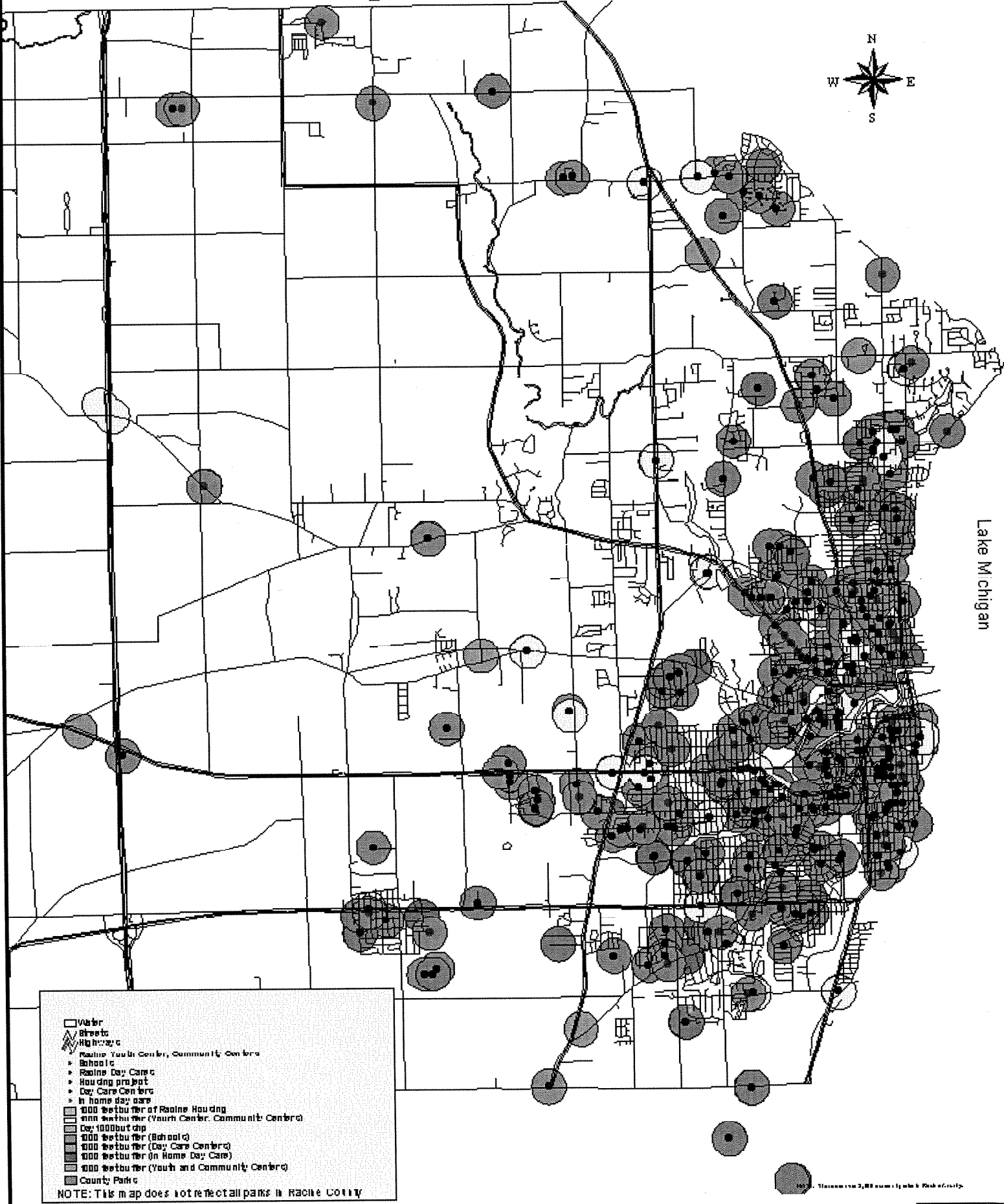
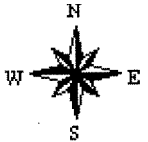
-  Streets
-  Highways
-  Community Centers
-  Schools
-  Day Care Centers
-  In home day care
-  1000 feet buffer (Schools)
-  1000 feet buffer (In Home Day Care)
-  1000 feet buffer (Day Care Centers)
-  County Park
-  1000 feet buffer (Community Centers)

*NOTE: This map does not contain the following:
 Approximately 100 parks with 15,000 Acres
 Youth Centers
 Public Swimming Pools



Lake Michigan

Racine County East of I-94



Lake Michigan

Water
 Streets
 Highways
 Racine Youth Center, Community Centers
 School
 Racine Day Care
 Housing project
 Day Care Centers
 In Home Day Care
 1000 foot buffer of Racine Housing
 1000 foot buffer (Youth Center, Community Centers)
 Day 1000 foot dip
 1000 foot buffer (School)
 1000 foot buffer (Day Care Center)
 1000 foot buffer (In Home Day Care)
 1000 foot buffer (Youth and Community Centers)
 County Parks

NOTE: This map does not reflect all parks in Racine County

0 2 Miles

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