Received: 06/21/2001

2001 DRAFTING REQUEST

Received By: mdsida

Assembly Amendment (AA-ASA1-SB55)

Wanted: A	As time peri	nits			Identical to LRB:		
For: Assembly Republican Caucus 7-08			1892		By/Representing: Raschka		
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May Con	tact:				Addl. Drafters:		
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ARC:	.Raschka - A	.M1	1 1 1				
Topic:			1 1				
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Instruct	ions:						
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06/28/2001 12:31:59 PM Page 2

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/2	mdsida 06/28/2001	wjackson 06/28/2001	rschluet 06/28/200	01	lrb_docadmin 06/28/2001		
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2001 DRAFTING REQUEST

Assembly Amendment (AA-ASA1-SB55)

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Received: 06/21/2001			Received By:	Received By: mdsida			
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06/27/2001 06:44:02 PM Page 2

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2001 DRAFTING REQUEST

Assembly Amendment (AA-ASA1-SB55)

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For: Assemb	oly Republican Caucus 7-0892	By/Representing: R	aschka				
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	approaches to criminal justice and corrections ogram; AODA programs	ons; restorative justice; neighb	orhood organization				
Instruction	as:						
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06/21/2001 11:46:54 AM Page 2

FE Sent For:

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Prepared by the Assembly Republican Caucus

Statement of Intent Faith-Based Approaches to Crime Prevention and Justice based on Assembly Bill 443

Legislator

Jensen

Amendment

1

Legislator 2

Pass or Fail

Pass

Legislator 3

Spending Cut

Legislator 4

Withdrawn

Staff contact

RJ

Package

Agency

Justice

Summary

RESTORATIVE JUSTICE DISTRICT ATTORNEY POSITIONS

This motion authorizes one new assistant district attorney project position each for Dane County, Milwaukee County, and a third county (to be selected by the attorney general in consultation with the Department of Corrections (DOC)). The motion also requires the district attorney for each of those three counties to assign one assistant district attorney to be a restorative justice coordinator.

Under the motion, the restorative justice coordinator must establish restorative justice programs that provide support to the victim, facilitate the reintegration of the victim into community life, and provide a forum for an offender to:

- meet with the victim;
- discuss the impact of the offense on the victim or the community;
- explore appropriate restorative responses by the offender; and
- facilitate the reintegration of the offender into community life.

The motion also requires each restorative justice coordinator to assist district attorneys in other counties in establishing restorative justice programs. The motion further requires each restorative justice coordinator to maintain records regarding restorative justice activities and to submit to DOA annual reports describing the restorative justice activities that each has undertaken, including the number of victims and offenders served, the types of crimes involved, and the rates of recidivism among offenders, served by restorative justice program. In addition, by October 1, 2004, the Legislative Audit Bureau must conduct a quantitative and qualitative evaluation of the success of restorative justice programs in serving victims, offenders, and communities affected by crime and to report these findings to the legislature.

The assistant district attorney project positions created under the motion expire after June 30, 2005.

ESTABLISHMENT OF THE OFFICE OF FAITH-BASED CRIME PREVENTION

The motion creates an office of faith-based crime prevention initiatives (the Office). Under the motion, the Office is required to assist in the implementation of state and federal laws regarding nondiscrimination against religious organizations by doing all of the following:

- act as a clearinghouse for and provide information to faith-based organizations on opportunities to provide government services related to drug control and crime prevention;
- assist state government and local units of government in using the services of faith-based organizations

Request #

Prepared by the Assembly Republican Caucus

to address drug control, violent crimes and serious crimes; and

- compile and provide to the public information on government crime prevention and drug control services available through faith-based organizations.

The Office is to operate for three years, is to be attached to the Department of Administration, and is to be headed by an executive director. The executive director may not be a member of the board of directors, be otherwise involved in the governance or control of, or be employed by any faith-based organization eligible for funding to provide government services under the motion. In addition, the executive director must have experience relevant to the operation of nonprofit organizations or state or local government and must have a demonstrated understanding of state and federal laws regarding nondiscrimination against religious organizations.

NONDISCRIMINATION AGAINST RELIGIOUS ORGANIZATIONS

Current law specifies that the Department of Health and Family services (DHFS) and the Department of Workforce Development may contract with or award grants to religious organizations on the same basis as they do with respect to any other nongovernmental provider.

This motion similarly specifies that DOC and counties may contract with or award grants to religious organizations for use in the prevention of delinquency and crime and the rehabilitation of offenders. In particular, the motion:

- specifies that if DOC or a county is authorized to distribute any grant to or contract with a nongovernmental entity, that nongovernmental entity (the grantee) can be a religious organization, as long as the programs are implemented consistently with the U.S. and Wisconsin constitutions;
- prohibits DOC and counties from discriminating against an organization because the organization does or does not have a religious character or because of the specific religious nature of the organization;
- specifies that a grantee retains its independence from federal, state, and local governments, including in its control over the definition, development, practice, and expression of its religious beliefs;
- specifies that if an individual has an objection to the religious character of a grantee from which the individual would receive assistance from a program supported with funding administered by DOC or a county, DOC or the county must provide the individual assistance of equal value from an accessible nonreligious provider upon the individual's request;
- requires DOC and counties to provide written information to individuals who are eligible for assistance regarding the availability of assistance from a nonreligious provider;
- prohibits a grantee from discriminating against an individual in regard to rendering services, funded under any DOC or county program on the basis of religion, a religious belief or a refusal to actively

Prepared by the Assembly Republican Caucus

participate in a religious practice;

- specifies that any grantee is subject to the same laws and rules as other contractors and grantees regarding accounting in accordance with generally accepted auditing principles for the use of these funds:
- prohibits any grantee from expending any of those funds for sectarian worship, instruction, or proselytization; and
- requires every grantee providing crime prevention or rehabilitation assistance to eligible recipients to certify in writing that it has complied with the proscription against discrimination and the proscription against the expenditure of public funds for sectarian purposes.

Fiscal ImpactARC AnalystDrafting Inst

RESTORATIVE JUSTICE DISTRICT ATTORNEY POSITIONS

Raschka AB 443

INMATE REHABILITATIONFunding: \$113,400 PR in the first year, \$151,500 PR in the second year.

This motion authorizes DOC to permit one or more nonprofit community-based organizations to

Source of Funding: reduce by a concomitant amount federal Byrne anti-drug enforcement program grant operate an inmate rehabilitation program in any facility if:

money and matching penalty assessment funds

set aside to fund a misdemeanor offender diversion

program." According to the Legislative Fiscal Bureau, even though no specific proposal has been

- DOC determines that operation of the program does not constitute a threat to the security of the forwarded and it is not known what the cost would be to implement a diversion program, over \$1.8 facility or to the safety of inmates or the public; million was set aside. Under the budget, a diversion

program proposal is to be submitted to DOA on

- DOC determines that operation of the program is in the best interest of the inmates; and
and only after DOA approval and JFC review could a program be implemented.

July 1, 2002,

- the organization submits to DOC a detailed proposal for the operation of the program. ESTABLISHMENT OF THE OFFICE OF FAITH-BASED CRIME PREVENTION

The organization must also agree in writing:

Funding: Funding for the office would be \$67,600 PR in the first year and \$77,400 PR in the second

- not to receive compensation from DOC for services provided in the rehabilitation program; year. Direct DOA to petition the federal government for the necessary approvals (see below).
 - not to deny an inmate the opportunity to participate in the program for any reason related to the inmate's religious beliefs or nonbelief; Source of Funding: reduce by a concomitant amount federal Byrne anti-
- drug enforcement program grant
 to permit an inmate to withdraw from participation in the program at any time; and money and matching penalty assessment funds set aside to fund a misdemeanor offender diversion
 - to provide community-based aftercare services for each inmate upon the inmate's release if he or she program. According to the Legislative Fiscal Bureau, even though no specific proposal has been completes the program and resides in the area in which the organization is providing such services.

forwarded and it is not known what the cost would be to implement a diversion program in 2002-03, over \$1.8 million was set aside. Under the budget, a diversion program proposal is to be submitted to In addition, if an organization promotes religious activity in connection with the program in a particular DOA on July 1, 2002, and only after DOA approval and JFC passive review could a program be

facility, DOC must allow all other religious organizations meeting the requirements of the motion to implemented. [In order to use federal Byrne funds for this purpose, Wisconsin would need to obtain operate an inmate rehabilitation program in that facility. federal approval to increase our portion of Byrne

dollars used for administrative costs to approximately

4%. Currently, 3% of our Byrne dollars are used for administrative costs; federal law permits up to DOC must provide reasonable access to inmates by an organization operating in inmate rehabilitation 10% of Byrne dollars to be used for administrative costs. In addition, Wisconsin would need to obtain

program established under the motion and must designate a specific portion of the facility for operation federal approval to use Byrne dollars in this fashion.]

Request #

Request #

182

ESTABLISHMENT OF A NEIGHBORHOOD ORGANIZATION INCUBATOR GRANT

Wednesday, June 20, 2001 of 13 PROGRAM Page 10

Amount of Funding: \$100,000 GPR in the first year, \$100,000 GPR in the second year.

Source of funding: the Minority Business Economic Development Program in the Department of Commerce. According to the Legislative Fiscal Bureau, this fund is currently projected to have a closing balance of \$592,500 in 2001-02 and \$465,100 in 2002-03. This motion would reduce the projected closing balances to \$492,500 in 2001-02 and \$365,100 in 2002-03.

Prepared by the Assembly Republican Caucus

of the program. To the extent possible, inmates participating in the program must be housed in the portion of the facility in which the program is operated. DOC, however, may not require an inmate to participate in an inmate rehabilitation program established under the motion, nor may it base any decision regarding an inmate's conditions of confinement on his or her participation or nonparticipation in such a program. The motion also provides that DOC may restrict an inmate's participation in such a program only if necessary for the security of the facility or the safety of the inmates or the public. In addition, the motion requires DOC to evaluate, or contract with a private or public agency for an evaluation of, the effectiveness of a rehabilitation program in reducing recidivism and AODA.

DISTRIBUTION OF AODA FUNDING

Under current law, DHFS administers various programs that provide funding for AODA intervention and treatment services.

Under the motion, DIIFS and DOC must:

- develop one or more methods to evaluate the effectiveness of AODA intervention and treatment services and develop performance standards regarding those services;
- adopt policies to ensure that, to the extent possible under state and federal law, all funding for AODA intervention and treatment services they administer is distributed giving primary consideration to the effectiveness of the services in meeting department performance standards for alcohol and other drug abuse services;
- require every application for funding for AODA intervention or treatment services to include a plan for the evaluation of the effectiveness of the services in reducing AODA by recipients of services; and
- require recipients of AODA funding from DHFS or DOC to provide to DHFS or DOC the results of its evaluation.

ESTABLISHMENT OF A NEIGHBORHOOD ORGANIZATION INCUBATOR GRANT PROGRAM

The motion authorizes DHFS to award a grant to a private nonprofit or public organization that is community based (an agency) to enable the agency to help neighborhood social service organizations secure funding and become more effective.

Prepared by the Assembly Republican Caucus

As a condition of receiving the grant, the agency is required to:

- provide information to neighborhood organizations about sources of public and private funding;
- assist neighborhood organizations in obtaining funding and other assistance from public and private entities;
- act as a liaison between the neighborhood organizations and the public and private funding sources;
- provide appropriate training and professional development services to members of neighborhood organizations;
- engage in outreach efforts to inform neighborhood organizations of the services available from the agency;
- undertake other activities to facilitate the effectiveness and development of neighborhood organizations; and
- submit to DHFS, within 90 days after spending the entire grant, a report detailing the use of the grant proceeds.

Prepared by the Assembly Republican Caucus

This grant program sunsets on June 30, 2005.

Dsida, Michael

> ----Original Message-----

Pirlot, R.J.

From:

Dsida, Michael

Sent:

Friday, June 22, 2001 4:18 PM

To:

Pirlot, R.J.

Subject:

> From:

RE: ARC amdt 1:faith-based approaches follow-up

Thanks. I couldn't figure out the inmate rehab stuff because the summary I have on that part is garbled text. I assume that the caucus adopted what you proposed on this. If so, do you have a description of the inmate rehab provisions in writing that you can share with me?

```
Friday, June 22, 2001 4:15 PM
> Sent:
> To:
                Dsida, Michael
> Subject:
                RE: ARC amdt 1:faith-based approaches follow-up
> Those changes are correct and we also expanded the "inmate
> rehabilitation" provision. Under the bill, DOC could allow
> one or more groups to run a program at the new Milwaukee AODA
> facility. Under the motion, DOC DOC could allow one or more
> groups to run a program at any DOC facility.
> R.J. Pirlot
> Policy Director and Legal Counsel
> Office of Assembly Speaker Scott R. Jensen
> Direct: 608-261-9482
> Fax: 608-266-5123
        > ----Original Message-----
                    Dsida, Michael
        > From:
                     Friday, June 22, 2001 3:54 PM
        > Sent:
        > To:
                     Dsida, Michael; Raschka, Adam; Pirlot, R.J.
        > Subject: RE: ARC amdt 1:faith-based approaches follow-up
        > You should also note that the funding for the DA positions is
        > for 2 full years, even though one of the counties
        > participating in the restorative justice program has not yet
        > been selected. Dane and Milwaukee County DA offices may also
        > not be in a position to hire someone for these positions
        > immediately.
        >> -----Original Message---
        > > From:
                         Dsida, Michael
        >> Sent: Friday, June 22, 2001 3:43 PM
        >> To: Raschka, Adam; Pirlot, R.J.
        > > Subject:
                         ARC amdt 1:faith-based approaches...
        > >
        >> Is it possible to get a list of the differences between this
        >> request and AB 443? Thus far, I have replaced the provisions
        >> regarding the Office of Charitable Choice Implementation with
        >> provisions regarding the Office of Faith-Based Crime
        >> Prevention Initiatives and changed the sunset date for the
        > > office from 11/1/04 to 7/1/04. It also appears that you may
        >> have eliminated the sunset provision for the inmate AODA
        >> rehab program. I haven't seen any other differences, but I
        > > just wanted to make sure that I didn't miss anything.
        >> Thanks.
```

Inmate Rehabilitation

This motion authorizes DOC to permit one or more nonprofit community—based organizations to operate an inmate rehabilitation program in any facility if:

- DOC determines that operation of the program does not constitute a threat to the security of the facility
 or to the safety of inmates or the public;
- DOC determines that operation of the program is in the best interest of the inmates; and
- the organization submits to DOC a detailed proposal for the operation of the program.

The organization must also agree in writing:

- not to receive compensation from DOC for services provided in the rehabilitation program;
- not to deny an inmate the opportunity to participate in the program for any reason related to the inmate's religious beliefs or nonbelief;
- to permit an inmate to withdraw from participation in the program at any time; and
- to provide community—based aftercare services for each inmate upon the inmate's release if he or she completes the program and resides in the area in which the organization is providing such services.

In addition, if an organization promotes religious activity in connection with the program in a particular facility, DOC must allow all other religious organizations meeting the requirements of the motion to operate an inmate rehabilitation program in that facility.

DOC must provide reasonable access to inmates by an organization operating in inmate rehabilitation program established under the motion and must designate a specific portion of the facility for operation of the program. To the extent possible, inmates participating in the program must be housed in the portion of the facility in which the program is operated. DOC, however, may not require an inmate to participate in an inmate rehabilitation program established under the motion, nor may it base any decision regarding an inmate's conditions of confinement on his or her participation or nonparticipation in such a program. The motion also provides that DOC may restrict an inmate's participation in such a program only if necessary for the security of the facility or the safety of the inmates or the public. In addition, the motion requires DOC to evaluate, or contract with a private or public agency for an evaluation of, the effectiveness of a rehabilitation program in reducing recidivism and AODA.

Dsida, Michael

From:

Salm, Debbie

Sent:

Tuesday, June 26, 2001 7:05 PM

To:

Dsida, Michael

Cc:

Onsager, Paul; Morgan, Charlie; Hinz, Daryl

Subject:

Faith-Based Approaches to Crime Draft--PR changes

Mike,

Here's the phone message I left you.

5

- 1. 3.0 ADA PR positions in s.20.472(1)(k).
- 2. Office of Faith-Based Crime Prevention: \$67,600 PR in 2001-02 and \$77,400 PR in 2002-02 and (I believe) 1.0 PR position in a newly-created appropriation, funded with Byrne and matching penaty assessment dollars.
- 3. OJA appropriation changes for 1 & 2:

2001-02

2002-03

28,400 s.20.505(6)(kp)

37,900 s.20.505(6)(kp)

16,900 s.20.505(6)(kt)

-83,200 s.20.505(6)(kt)

4. Non-stat provision under 9101(13):

Delete \$1,864,700 and substitute \$1,454,800. NOTE that this does not include the decrease needed for the crime prevention resource center that we talked about earlier today. In the reconciled amendment, s. 9101(13) should say delete \$1,864,700 and substitute \$1,364,800.

I'm assuming that you're clear on the funding for the DHFS neighborhood org incubator grant program and the funding change in Commerce' minority business economic development program associated with the faith-based provision.

Please call if you have questions.

Debbie

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Pate (time)
needed

LRB b /3/2 //--

ARC CAUCUS BUDGET AMENDMENT [ONLY FOR CAUCUS]

ngd: WLj:

See form AMENDMENTS — COMPONENTS & ITEMS.

Noto

CAUCUS AMENDMENT TO ASSEMBLY SUBSTITUTE AMENDMENT 1 TO 2001 SENATE BILL 55

>>FOR CAUCUS SUPERAMENDMENT — NOT FOR INTRODUCTION<<

At the locations indicated, amend the substitute amendment as follows:

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2001

AMENDMENTS

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\$\$\$ INCREASE/DECREASE

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In the component bar, for a "frozen" amendment item (used in amendments to amend For the item text, execute:	ments):
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by \$,	for fiscal year
[purposes] for which the appropriation is made] [tocrease funding f	
* Use the 2nd alternative if the purpose of the increase or decrease is no ited than the purpose or purposes of the appropriation as currently in the text of ch. 20, stats.	tere lim-

2001

AMENDMENTS

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\$\$\$ INCREASE/DECREASE

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2002-03 by \$, 8.3. , 2.00 . Ito de crease funding for the purposek
[purposes] for which the appropriation is made] [to]crease funding for
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by \$ and in(de)crease the dollar amount for fiscal year
2002-03 by \$, [to crease funding for the [purpose]
[purposes] for which the appropriation is made] [tocrease funding for
]*.
In the component bar, for a "frozen" amendment item (used in amendments to amendments): For the item text, execute: create → item: → afterline [or the applicable item] For the "frozen" item text, execute: create → item: → frz: → m: → \$inc-dec
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by \$, and in(de)crease the dollar amount for fiscal year
2002-03 by \$, , [to crease funding for the [purpose]
[purposes] for which the appropriation is made] [tocrease funding for
]*.
* Use the 2nd alternative if the purpose of the increase or decrease is more limited than the purpose or purposes of the appropriation as currently shown in the text of ch. 20, stats.

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ARC CAUCUS BUDGET AMENDMENT [ONLY FOR CAUCUS]

See form AMENDMENTS — COMPONENTS & ITEMS.

CAUCUS AMENDMENT TO ASSEMBLY SUBSTITUTE AMENDMENT 1 TO 2001 **SENATE** BILL

>>FOR CAUCUS SUPERAMENDMENT — NOT FOR INTRODUCTION<<

At the locations indicated, amend the substitute amendment as follows:

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(NSext 6)

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#. Page 5.74 line .4.:

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ARC CAUCUS BUDGET AMENDMENT **IONLY FOR CAUCUS**

See form AMENDMENTS — COMPONENTS & ITEMS.

CAUCUS AMENDMENT TO ASSEMBLY SUBSTITUTE AMENDMENT 1 TO 2001 SENATE BILL 55

>>FOR CAUCUS SUPERAMENDMENT — NOT FOR INTRODUCTION<<

At the locations indicated, amend the substitute amendment as follows:

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June 12, 2001 – Introduced by Representatives Jensen, Riley, Kestell, Walker, Suder, Freese, Musser, Vrakas, Lippert, Townsend, Krawczyk, Ott, Hahn, Ladwig, Albers, McCormick, Ainsworth, Petris, Gunderson, Leibham, Owens, Huebsch, Nass and Sykora, cosponsored by Senators Darling, Welch and Roessler. Referred to Committee on Corrections and the Courts.

AN ACT to repeal 301.047; to amend 15.01 (6), 15.02 (3) (c) 1., 15.105 (title), 20.505 (4) (title), 230.08 (2) (e) 1., 302.11 (1g) (b) 2., 978.03 (3) and 978.05 (8) (b); to repeal and recreate 302.11 (1g) (b) 2.; and to create 15.105 (28), 16.235, 20.435 (3) (ft), 20.505 (4) (em) 46.03 (44), 46.72, 59.54 (27), 301.03 (2t), 301.047, 301.065 and 978.044 of the statutes; relating to: authorizing the appointment of assistant district attorneys to provide restorative justice services; authorizing counties and the department of corrections to contract with religious organizations for the provision of services relating to delinquency and crime prevention and the rehabilitation of offenders; inmate rehabilitation; creating the office of charitable choice implementation; establishing a grant

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2

program for a neighborhood organization incubator; distributing funding for alcohol and other drug abuse services; and making appropriations.

Analysis by the Legislative Reference Bureau

Restorative justice district attorney positions

Current law specifies that each county shall have one district attorney. Current law also authorizes the appointment of one or more deputy district attorneys for certain counties and, subject to the positions being requested by the department of administration (DOA), one or more assistant district attorneys for all counties. This bill authorizes one new assistant district attorney project position each for Dane County, Milwaukee County, and a third county (to be selected by the attorney general in consultation with the department of corrections (DOC)). The bill also requires the district attorney for each of those three counties to assign one assistant district attorney to be a restorative justice coordinator.

Under the bill, the restorative justice coordinator must establish restorative justice programs that provide support to the victim, facilitate the reintegration of the victim into community life, and provide a forum for an offender to: 1) meet with the victim; 2) discuss the impact of the offense on the victim or the community; 3) explore appropriate restorative responses by the offender; and 4) facilitate the reintegration of the offender into community life. The bill also requires each restorative justice coordinator to assist district attorneys/in other counties in establishing restorative justice programs. The bill further requires each restorative justice coordinator to maintain records regarding restorative justice activities and to submit to DOA annual reports describing the restorative justice activities that each has undertaken, including the number of victims and offenders served, the types of crimes involved, and the rates of recidivism among offenders, served by restorative justice program. In addition, by October 1, 2004, the legislative audit bureau must conduct a quantitative and qualitative evaluation of the success of restorative justice programs in serving victims, offenders, and communities affected by crime and to report these findings to the legislature.

The assistant district attorney project positions created under the bill expire after June 30, 2005.

Establishment of the office of charitable choice implementation

The bill creates an office of charitable choice implementation (OCCI). Under the bill, OCCI is required to assist in the implementation of state and federal laws regarding nondiscrimination against religious organizations by doing all of the following: 1) providing information on laws regarding nondiscrimination against faith-based organizations in the provision of government services; 2) assisting government agencies in using the services of faith-based organizations in the provision of government services; and 3) compiling and providing to the public information on government services available through faith-based organizations. OCCI is to operate for three years, is to be attached to the department of administration, and is to be headed by an executive director. The executive director

may not be a member of the board of directors, be otherwise involved in the governance or control of, or be employed by any faith—based organization eligible for funding to provide government services under the bill. In addition, the executive director must have experience relevant to the operation of nonprofit organizations or state or local government and must have a demonstrated understanding of state and federal laws regarding nondiscrimination against religious organizations.

Nondiscrimination against religious organizations

Current law specifies that the department of health and family services (DHFS) and the department of workforce development may contract with or award grants to religious organizations on the same basis as they do with respect to any other nongovernmental provider. This bill similarly specifies that DOC and counties may contract with or award grants to religious organizations for use in the prevention of delinquency and crime and the rehabilitation of offenders. In particular, the bill: 1) specifies that if DOC or a county is authorized to distribute any grant to or contract with a nongovernmental entity, that nongovernmental entity (the grantee) can be a religious organization, as long as the programs are implemented consistently with the U.S. and Wisconsin constitutions; 2) prohibits DOC and counties from discriminating against an organization because the organization does or does not have a religious character or because of the specific religious nature of the organization; 3) specifies that a grantee retains its independence from federal, state, and local governments, including in its control over the definition, development. practice, and expression of its religious beliefs; 4) specifies that if an individual has an objection to the religious character of a grantee from which the individual would receive assistance from a program supported with funding administered by DOC or a county, DOC or the county must provide the individual assistance of equal value from an accessible nonreligious provider upon the individual's request; 5) requires DOC and counties to provide written information to individuals who are eligible for assistance regarding the availability of assistance from a nonreligious provider; 6) prohibits a grantee from discriminating against an individual in regard to rendering services, funded under any DOC or county program on the basis of religion, a religious belief or a refusal to actively participate in a religious practice; 7) specifies that any grantee is subject to the same laws and rules as other contractors and grantees regarding/accounting in accordance with generally accepted auditing principles for the use of these funds; 8) prohibits any grantee from expending any of those funds for sectarian worship, instruction, or proselytization; and 9) requires every grantee providing crime prevention or rehabilitation assistance to eligible recipients to certify in writing that it has complied with the proscription against discrimination and the proscription against the expenditure of public funds for sectarian purposes.

Inmate AODA rehabilitation

Under current law, DOC must provide alcohol and other drug abuse (AODA) treatment programs at certain prisons. As is the case with other correctional services and programs, DOC may provide AODA treatment programs by contracting with a public or voluntary agency. This bill authorizes DOC to permit one or more nonprofit community—based organizations to operate an inmate rehabilitation

program in DOC's Milwaukee AODA treatment facility if: 1) DOC determines that operation of the program does not constitute a threat to the security of the facility or to the safety of inmates or the public; 2) DOC determines that operation of the program is in the best interest of the inmates; and 3) the organization submits to DOC a detailed proposal for the operation of the program. The organization must also agree in writing: 1) not to receive compensation from DOC for services provided in the rehabilitation program; 2) not to deny an inmate the opportunity to participate in the program for any reason related to the inmate's religious beliefs or nonbelief; 3) to permit an inmate to withdraw from participation in the program at any time; and 4) to provide community—based aftercare services for each inmate upon the inmate's release if he or she completes the program and resides in the area in which the organization is providing such services. In addition, if the organization promotes religious activity in connection with the program, DOC must allow all other religious organizations meeting the requirements of the bill to operate an inmate AODA program.

DOC must provide reasonable access to inmates by an organization operating an inmate rehabilitation program established under the bill and must designate a specific portion of the facility for operation of the program. To the extent possible, inmates participating in the program must be housed in the portion of the facility in which the program is operated. DOC, however, may not require an inmate to participate in an inmate rehabilitation program established under the bill, nor may it base any decision regarding an inmate's conditions of confinement on his or her participation or nonparticipation in such a program. The bill also provides that DOC may restrict an inmate's participation in such a program only if necessary for the security of the facility or the safety of the inmates or the public. In addition, the bill requires DOC to evaluate, or contract with a private or public agency for an evaluation of, the effectiveness of the program in reducing recidivism and AODA.

The provisions described in this section of the analysis expire two years after an inmate rehabilitation program established under the bill begins operation.

Distribution of AODA funding

Under current law, DHFS administers various programs that provide funding for AODA intervention and treatment services. Under the bill, DHFS and DOC must: 1) develop one or more methods to evaluate the effectiveness of, and develop performance standards for, AODA intervention and treatment services that each department administers; 2) adopt policies to ensure that, to the extent possible under state and federal law, all funding for AODA intervention and treatment services that each of them administers is distributed giving primary consideration to the effectiveness of the services in meeting department performance standards for AODA services; 3) require every application for department funding for AODA intervention or treatment services to include a plan to evaluate the effectiveness of the services in reducing AODA by recipients of services; and 4) require recipients of AODA funding from each department to provide that department the results of its evaluation.

Establishment of a neighborhood organization incubator grant program

The bill authorizes DHFS to award a grant to a private conprofit or public organization that is community based (an agency) to enable the agency to help neighborhood social service organizations secure funding and become more effective. As a condition of receiving the grant, the agency is required to: 1) provide information to neighborhood organizations about sources of public and private funding; 2) assist neighborhood organizations in obtaining funding and other assistance from public and private entities; 3) act as a liaison between the neighborhood organizations and the public and private funding sources; 4) provide appropriate training and professional development services to members of neighborhood organizations; 5) engage in outreach efforts to inform neighborhood organizations of the services available from the agency; 6) undertake other activities to facilitate the effectiveness and development of neighborhood organizations; and 7) submit to DHFS, within 90 days after spending the entire grant, a report detailing the use of the grant proceeds. This grant program sunsets on June 30, 2005.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION (130) SECTION (15.01 (6) of the statutes is amended to read:

15.01 (6) "Division," "bureau," "section," and "unit" means mean the subunits of a department or an independent agency, whether specifically created by law or created by the head of the department or the independent agency for the more economic and efficient administration and operation of the programs assigned to the department or independent agency. The office of justice assistance and the office of chartable choice implementation in the department of administration and the office of credit unions in the department of financial institutions have the meaning of "division" under this subsection. The office of the long—term care ombudsman under the board on aging and long—term care and the office of educational accountability in the department of public instruction have the meaning of "bureau" under this subsection.

SECTION \mathfrak{F} . 15.02 (3) (c) 1. of the statutes is amended to read;

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division shall be headed by an "administrator"." The office of justice assistance and the office of charitable choice implementation in the department of administration and the office of credit unions in the department of financial institutions have the meaning of "division," and the executive staff director of the office of justice assistance and the executive director heading the office of charitable charge implementation in the department of administration and the director of credit unions have the meaning of "administrator" under this subdivision.

SECTION 3. 15.105 (title) of the statutes is amended to read:

15.105 (title) Same; attached boards, commissions and office offices.

SECTION 2 15.105 (28) of the statutes is created to read:

office of charitable choice implementation, headed by the executive director, which is attached to the department of administration under s. 15.03. The executive director shall be nominated by the governor, and with the advice and consent of the senate appointed, to serve at the pleasure of the governor. The executive director may not be a member of the board of directors of, be otherwise involved in the governance or control of, or be employed by any faith-based organization eligible for contracts or grants under s. 59.54 (27) or 301.065. The executive director shall have experience relevant to the operation of nonprofit organizations or state or local government and shall have a demonstrated understanding of state and federal laws regarding nondiscrimination against religious organizations. This subsection does not apply after November 1, 2004.

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SECTION 5. 16.235 of the statutes is created to read:

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1 dministration, department of $\mathbf{2}$ ATTACHED DIVISIONS, BOARDS, COUNCILS 3 COMMISSIONS, AND OFFICE Office of charitable choice imple 67,600 mentation SECTION 7. 20.435 (3) (ft) of the statutes is created to read: 20.435 (3) (ft) Neighborhood organization incubator grants. The amounts in the schedule for neighborhood organization incubator grants under s. 46.72. SECTION 8. 20.505 (4) (title) of the statutes is amended to read: 10 20.505 (4) (title) Attached divisions, spards, councils and commission ØFFICE. 11 20.505 (4) (602) of the statutes is created to read: (I) faith-based crime prevention in 1797 ves 13 Office of churituble choice implementations 20.505 (4) (m) The amounts in the 14 schedule for the general program operations of the office of charitable received & from state as All mon implementation. SECTION 10. 46.03 (44) of the statutes is created to read: ′16 17 PERFORMANCE EVALUATIONS FOR ALCOHOL AND OTHER DRUG ABUSE 18 INTERVENTION AND TREATMENT SERVICES. Promote efficient use of resources for alcohol 19 and other drug abuse intervention and treatment services by doing all of the

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following:

(a) Developing one or more methods to evaluate the effectiveness of, and developing performance standards for, alcohol and other drug abuse intervention and treatment services that are administered by the department.

1	(b) Adopting policies to ensure that, to the extent possible under state and
2	federal law, funding for alcohol and other drug abuse intervention and treatment
3	services that are administered by the department is distributed giving primary
4	consideration to the effectiveness of the services in meeting department performance
5	standards for alcohol and other drug abuse services.
6	(c) Requiring every application for funding from the department for alcohol and
7	other drug abuse intervention or treatment services to include a plan for the
8	evaluation of the effectiveness of the services in reducing alcohol and other drug
9	abuse by recipients of services.
10	(d) Requiring every person receiving funding from the department for alcohol
11	and other drug abuse intervention or treatment services to provide the department
12	the results of the evaluation conducted under par. (c). \checkmark
13	SECTION 11. 46.72 of the statutes is created to read:
14	46.72 Neighborhood organization incubator grants. (1) Definitions. In
15	this section:
16	(a) "Agency" means a private nonprofit or public organization that is
17	community based.
18	(b) "Neighborhood organization" means a private nonprofit organization that
19	is community based and that provides any of the following services or programs
20	primarily to residents of the area in which the organization is located:
21	1. Crime prevention programs.
22	2. After-school and recreational programs for youth.
23	3. Child abuse and domestic abuse prevention services.
24	4. Alcohol and other drug abuse counseling and prevention services.

5. Programs for diversion of youth from gang activities.

- 6. Inmate and ex-offender rehabilitation or aftercare services.
- (2) GRANTS. From the appropriation under s. 20.435 (3) (ft), the department shall award grants to agencies to enable them to provide services described under sub. (3) to neighborhood organizations. An agency application for a grant shall contain a plan detailing the proposed use of the grant.
- (3) REQUIREMENTS FOR GRANT RECIPIENTS. An agency receiving a grant under this section shall do all of the following:
- (a) Provide information to neighborhood organizations about funding and other assistance that may be available to neighborhood organizations from private and public entities.
- (b) Assist neighborhood organizations in obtaining funding and other assistance from public and private entities.
- (c) Act as a liaison between neighborhood organizations and public and private entities.
- (d) Provide appropriate training and professional development services to members of neighborhood organizations.
- (e) Engage in outreach to neighborhood organizations to inform them of the services available from the agency.
- (f) Undertake other activities that will increase the effectiveness and facilitate the development of neighborhood organizations.
- (4) REPORT. An agency receiving a grant under this section shall submit to the department within 90 days after spending the full amount of the grant a report detailing the actual use of the proceeds of the grant.
 - (5) SUNSET. This section does not apply after June 30, 2005. SECTION (2. 59.54 (27) of the statutes is created to read:



- 59.54 (27) Religious organizations; contract powers. (a) *Definition*. In this subsection, "board" includes any department, as defined in s. 59.60 (2) (a).
- (b) General purpose and authority. The purpose of this subsection is to allow the board to contract with, or award grants to, religious organizations, under any program administered by the county dealing with delinquency and crime prevention or the rehabilitation of offenders, on the same basis as any other nongovernmental provider, without impairing the religious character of such organizations and without diminishing the religious freedom of beneficiaries of assistance funded under such program.
- (c) Nondiscrimination against religious organizations. If the board is authorized to contract with a nongovernmental entity, or is authorized to award grants to a nongovernmental entity, religious organizations are eligible, on the same basis as any other private organization, to be contractors and grantees under any program administered by the board so long as the programs are implemented consistently with the first amendment to the U.S. Constitution and article I, section 18, of the Wisconsin constitution. Except as provided in par. (L), the board may not discriminate against an organization that is or applies to be a contractor or grantee on the basis that the organization does or does not have a religious character or because of the specific religious nature of the organization.
- (d) Religious character and freedom. 1. The board shall allow a religious organization with which the board contracts or to which the board awards a grant to retain its independence from government, including the organization's control over the definition, development, practice, and expression of its religious beliefs.



- 2. The board may not require a religious organization to alter its form of internal governance or to remove religious art, icons, scripture, or other symbols to be eligible for a contract or grant.
- (e) Rights of beneficiaries of assistance. 1. If the board contracts with, or awards grants to, a religious organization for the provision of crime prevention or offender rehabilitation assistance under a program administered by the board, an individual who is eligible for this assistance shall be informed in writing that assistance of equal value and accessibility is available from a nonreligious provider upon request.
- 2. The board shall provide an individual who is otherwise eligible for assistance from an organization described under subd. 1. with assistance of equal value from a nonreligious provider if the individual objects to the religious character of the organization described under subd. 1. and requests assistance from a nonreligious provider. The board shall provide such assistance within a reasonable period of time after the date of the objection and shall ensure that it is accessible to the individual.
- (f) Employment practices. To the extent permitted under federal law, a religious organization's exemption under 42 USC 2000e—la regarding employment practices is not affected by its participation in, or receipt of funds from, programs administered by the board.
- (g) Nondiscrimination against beneficiaries. A religious organization may not discriminate against an individual in regard to rendering assistance that is funded under any program administered by the board on the basis of religion, a religious belief or nonbelief, or a refusal to actively participate in a religious practice.
- (h) Fiscal accountability. 1. Except as provided in subd. 2., any religious organization that contracts with or receives a grant from the board is subject to the

same laws and rules as other contractors and grantees regarding accounting, in accord with generally accepted auditing principles, for the use of the funds provided under such programs.

- 2. If the religious organization segregates funds provided under programs administered by the board into separate accounts, only the financial assistance provided with those funds shall be subject to audit.
- (i) Compliance. Any party that seeks to enforce its rights under this subsection may bring a civil action for injunctive relief against the entity that allegedly commits the violation.
- (j) Limitations on use of funds for certain purposes. No funds provided directly to religious organizations by the board may be expended for sectarian worship, instruction, or proselytization.
- (k) Certification of compliance. Every religious organization that contracts with or receives a grant from the county board to provide delinquency and crime prevention or offender rehabilitation services to eligible recipients shall certify in writing that it has complied with the requirements of pars. (g) and (j) and submit to the board a copy of this certification and a written description of the policies the organization has adopted to ensure that it has complied with the requirements under pars. (g) and (j).
- (L) *Preemption*. Nothing in this subsection may be construed to preempt any provision of federal law, the U.S. Constitution, the Wisconsin constitution, or any other statute that prohibits or restricts the expenditure of federal or state funds by or the granting of federal or state funds to religious organizations.

SECTION 13, 230.98 (2) (e) 1. of the statutes is amended to read:

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SECTION 13. 301.03 (2t) of the statutes is created to read:

301.03 (2t) (a) Develop one or more methods to evaluate the effectiveness of, and develop performance standards for, alcohol and other drug abuse intervention and treatment services that are administered by the department.

- (b) Adopt policies to ensure that, to the extent possible under state and federal law, funding for alcohol and other drug abuse intervention and treatment services that are administered by the department is distributed giving primary consideration to the effectiveness of the services in meeting department performance standards for alcohol and other drug abuse services.
- (c) Require every application for funding from the department for alcohol and other drug abuse intervention or treatment services to include a plan for the evaluation of the effectiveness of the services in reducing alcohol and other drug abuse by recipients of the services.
- (d) Require every person receiving funding from the department for alcohol and other drug abuse intervention or treatment services to provide the department the results of the evaluation conducted under par. (c).

SECTION (15. 301.047 of the statutes is created to read:

department may permit one or more nonprofit community—based organizations meeting the requirements of this section to operate an inmate rehabilitation and department program in the Milwaukee alcohol and other drug abuse treatment facility enumerated in 1997 Wisconsin Act 27, section 9107(1) (b) 11 if the department determines that operation of that program does not constitute a threat to the security of the facility or the safety of inmates or the public and that operation of the program is in the best interest of the inmates.

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1	(2) PROGRAM REQUIREMENTS. (a) An organization seeking to operate a
2	rehabilitation program under sub. (1) shall submit to the department a detailed
3	proposal for the operation of the program. The proposal shall include all of the
4	following:
5	1. A description of the services to be provided, including aftercare services, and
6	a description of the geographic area in which aftercare services will be provided.
7	2. A description of the activities to be undertaken and the approximate daily
8	schedule of programming for inmates participating in the program.
9	3. A statement of the qualifications of the individuals providing services.
10	4. A statement of the organization's policies regarding eligibility of inmates to
11	participate in the program.
12	5. A statement of the goals of the program.
13	6. A description of the methods by which the organization will evaluate the
14	effectiveness of the program in attaining the goals under subd. 5.
15	7. Any other information specified by the department.
16	(b) An organization seeking to operate a rehabilitation program under sub. (1)
17	shall agree in writing to all of the following:
18	1. The organization may not receive compensation from the department for
19	services provided in the rehabilitation program.
20	2. The organization may not deny an inmate the opportunity to participate in
21	the program for any reason related to the inmate's religious beliefs or nonbelief.
22	3. An inmate may stop participating in the program at any time.
23	4. Upon the inmate's release, the organization shall provide community-based
24	aftercare services for each inmate who completes the program and who resides in the
25	geographic area described in par. (a) 1.

(3)	DUTIES	AND	AUTHORITY	OF	THE	DEPARTMENT.	(a)	The	department	shall
establish	policies	that	provide an	or	ganiz	ation operati	ng a	rehal	oilitation pro	gram
under sul	b. (1) rea	sona	ble access	to i	nmat	es.				

- (b) The department shall designate a specific portion of the facility for operation of a rehabilitation program, if one is established, under sub. (1). To the extent possible, inmates participating in the program shall be housed in the portion of the facility in which the program is operated.
- (c) The department may not require an inmate to participate in a rehabilitation program under sub. (1).
- (d) The department may not base any decision regarding an inmate's conditions of confinement, including discipline, or an inmate's eligibility for release, on an inmate's decision to participate or not to participate in a rehabilitation program under sub. (1).
- (e) The treatment of inmates, including the provision of housing, activities in which an inmate may participate, freedom of movement, and work assignments, shall be substantially the same for inmates who participate in a rehabilitation program under sub. (1) and inmates who do not participate in such a program.
- (f) The department may restrict an inmate's participation in a rehabilitation program under sub. (1) only if the restriction is necessary for the security of the facility or the safety of the inmates or the public.
- (g) The department may suspend or terminate operation of a rehabilitation program under sub. (1) if the organization operating the program fails to comply with any of the requirements under this section and shall suspend or terminate the operation of a program if the department determines that suspension or termination

-17 - on which the retrabilitation program begins

of the program is necessary for the security of the facility or the safety of the inmates or the public or is in the best interests of the inmates.

- Except as provided in subd. 2., if an organization operating a rehabilitation program under sub. (1) promotes or informs the department that the organization intends to promote sectarian worship, instruction, or proselytization in connection with the rehabilitation program, the department shall permit all other religious organizations meeting the requirements of this section to operate an inmate rehabilitation program under sub. (1).
- The department is not required under subd. 1. to permit a religious organization to operate an inmate rehabilitation program under sub. (1) if the department determines that the organization's operation of that program constitutes a threat to the security of the facility or the safety of the inmates or the public.
- (4) EVALUATION. The department shall evaluate or contract with a public or private agency for an evaluation of the effectiveness of a rehabilitation program operated under sub. (1) in reducing recidivism and alcohol and other drug abuse among program participants. The department shall collect the data and information necessary to evaluate the program. No later than 3 years from the date of the protice poblished under 2001. Wisdonsin Apt Athis act, section 24, the department shall submit a report of the evaluation to the governor and to the appropriate standing committees of the legislature, as determined by the speaker of the assembly and the president of the senate, under s. 13.172 (3).
- (5) SUSPENSION OR TERMINATION OF AN INMATE'S PARTICIPATION. Notwithstanding sub. (2) (b) 2., an organization operating a rehabilitation program under sub. (1) may suspend or terminate an inmate's participation in a program for reasons unrelated





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to religious beliefs, including the inmate's failure to participate meaningfully in the

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SECTION 16. 301.047 of the statutes, as created by 2001 Wisconsin Act (this

act), is repealed.

SECTION 17. 301.065 of the statutes is created to read:

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301.065 Religious organizations; contract powers. (1) Religious ORGANIZATIONS; LEGISLATIVE PURPOSE. The purpose of this section is to allow the department to contract with, or award grants to, religious organizations, under any program administered by the department relating to the prevention of delinquency and crime or the rehabilitation of offenders, on the same basis as any other nongovernmental provider, without impairing the religious character of such organizations, and without diminishing the religious freedom of beneficiaries of assistance funded under such program.

- (2) Nondiscrimination against religious organizations. If the department is authorized under ch. 16 to contract with a nongovernmental entity, or to award grants to a nongovernmental entity, religious organizations are eligible, on the same basis as any other private organization, to be contractors and grantees under any program administered by the department so long as the programs are implemented consistently with the first amendment to the U.S. Constitution and article I, section 18, of the Wisconsin constitution. Except as provided in sub. (11), the department may not discriminate against an organization that is or applies to be a contractor or grantee on the basis that the organization does or does not have a religious character or because of the specific religious nature of the organization.
- (3) RELIGIOUS CHARACTER AND FREEDOM. (a) The department shall allow a religious organization with which the department contracts or to which the

department awards a grant to retain its independence from government, including the organization's control over the definition, development, practice, and expression of its religious beliefs.

- (b) The department may not require a religious organization to alter its form of internal governance or to remove religious art, icons, scripture, or other symbols to be eligible for a contract or grant.
- (4) RIGHTS OF BENEFICIARIES OF ASSISTANCE. (a) If the department contracts with or awards grants to a religious organization for the provisions of crime prevention or offender rehabilitation assistance under a program administered by the department, an individual who is eligible for this assistance shall be informed in writing that assistance of equal value and accessibility is available from a nonreligious provider upon request.
- (b) The department shall provide an individual who is otherwise eligible for assistance from an organization described under par. (a) with assistance of equal value from a nonreligious provider if the individual objects to the religious character of the organization described under par. (a) and requests assistance from a nonreligious provider. The department shall provide such assistance within a reasonable period of time after the date of the objection and shall ensure that it is accessible to the individual.
- (5) EMPLOYMENT PRACTICES. To the extent permitted under federal law, a religious organization's exemption under 42 USC 2000e—la regarding employment practices is not affected by its participation in, or receipt of funds from, programs administered by the department.
- (6) NONDISCRIMINATION AGAINST BENEFICIARIES. A religious organization may not discriminate against an individual in regard to rendering assistance that is funded

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under any program administered by the department on the basis of religion, a religious belief or nonbelief, or a refusal to actively participate in a religious practice.

- (7) FISCAL ACCOUNTABILITY. (a) Except as provided in par. (b), any religious organization that contracts with, or receives a grant from, the department is subject to the same laws and rules as other contractors and grantees regarding accounting, in accord with generally accepted auditing principles, for the use of the funds provided under such programs.
- (b) If the religious organization segregates funds provided under programs administered by the department into separate accounts, only the financial assistance provided with those funds shall be subject to audit.
- (8) COMPLIANCE. Any party that seeks to enforce its rights under this section may bring a civil action for injunctive relief against the entity that allegedly commits the violation.
- (9) LIMITATIONS ON USE OF FUNDS FOR CERTAIN PURPOSES. No funds provided directly to religious organizations by the department may be expended for sectarian worship, instruction, or proselytization.
- (10) CERTIFICATION OF COMPLIANCE. Every religious organization that contracts with, or receives a grant from, the department to provide delinquency and crime prevention or offender rehabilitation services to eligible recipients shall certify in writing that it has complied with the requirements of subs. (6) and (9) and submit to the department a copy of this certification and a written description of the policies the organization has adopted to ensure that it has complied with the requirements under subs. (6) and (9).
- (11) PREEMPTION. Nothing in this section may be construed to preempt any provision of federal law, the U.S. Constitution, the Wisconsin constitution, or any

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other statute that prohibits or restricts the expenditure of federal or state funds by or the granting of federal or state funds to religious organizations.

SECTION 13. 302.11 (1g) (b) 2. of the statutes is amended to read:

302.11 (1g) (b) 2. Refusal by the inmate to participate in counseling or treatment that the social service and clinical staff of the institution determines is necessary for the inmate, including pharmacological treatment using an antiandrogen or the chemical equivalent of an antiandrogen if the inmate is a serious child sex offender as defined in s. 304.06 (1q) (a). The parole commission may not deny presumptive mandatory release to an inmate because of the inmate's refusal to participate in a rehabilitation program under s. 301.047.

SECTION (9, 302.11 (1g) (b) 2. of the statutes, as affected by 2001 Wisconsin Act., ... (this act), is repealed and recreated to read:

302.11 (1g) (b) 2. Refusal by the inmate to participate in counseling or treatment that the social service and clinical staff of the institution determines is necessary for the inmate, including pharmacological treatment using an antiandrogen of the chemical equivalent of an antiandrogen if the inmate is a serious child sex effender as defined in s. 304.06 (1q) (a).

SECTION 20. 978.03 (3) of the statutes is amended to read:

978.03 (3) Any assistant district attorney under sub. (1), (1m) or (2) must be an attorney admitted to practice law in this state and, except as provided in s. ss. 978.043 and 978.044, may perform any duty required by law to be performed by the district attorney. The district attorney of the prosecutorial unit under sub. (1), (1m), or (2) may appoint such temporary counsel as may be authorized by the department of administration.

SECTION 21. 978.044 of the statutes is created to read:

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(b).

1	978.044 Assistants to perform restorative justice services. (1)
2	DEFINITIONS. In this section:
3	(a) "Crime" has the meaning given in s. 950.02 (1m).
4	(b) "Offender" means an individual who is, or could be, charged with
5	committing a crime or who is, or could be, the subject of a petition under ch. 938
6	alleging that he or she has committed a crime.
7	(c) "Victim" has the meaning given in s. 950.02 (4).
8	(2) DUTIES. The district attorneys of Dane and Milwaukee counties and of the
9	county selected under sub. (4) shall each assign one assistant district attorney in his
10	or her prosecutorial unit to be a restorative justice coordinator. An assistant district
11	attorney assigned under this subsection to be a restorative justice coordinator shall
12	do all the following:
13	(a) Establish restorative justice programs that provide support to the victim,
14	help reintegrate the victim into community life, and provide a forum where an
15	offender may meet with the victim or engage in other activities to do all of the
16	following:
17	1. Discuss the impact of the offender's crime on the victim or on the community.
18	2. Explore potential restorative responses by the offender.
19	3. Provide methods for reintegrating the offender into community life.
20	(b) Provide assistance to the district attorney in other counties relating to the
21	establishment of restorative justice programs, as described in par. (a).
22	(c) Maintain a record of all of the following:
23	1. The amount of time spent implementing the requirements of pars. (a) and

1	2. The number of victims and offenders served by programs established under
2	par. (a).

- 3. The types of offenses addressed by programs established under par. (a).
- 4. The rate of recidivism among offenders served by programs established under par. (a) compared to the rate of recidivism by offenders not served by such programs.
- (3) REPORT TO DEPARTMENT OF ADMINISTRATION. Annually, on a date specified by the department of administration, the district attorneys of Dane and Milwaukee counties and of the county selected under sub. (4) shall each submit to the department of administration a report summarizing the records under sub. (2) (c) covering the preceding 12—month period. The department of administration shall maintain the information submitted under this subsection by the district attorney.
- (4) Selection of 3RD COUNTY. The attorney general, in consultation with the department of corrections, shall select a county other than Dane or Milwaukee county in which restorative justice services are to be provided under sub. (2).
 - (5) EXPIRATION. This section does not apply after June 30, 2005.

SECTION 22. 978.05 (8) (b) of the statutes is amended to read:

978.05 (8) (b) Hire, employ, and supervise his or her staff and, subject to s. ss. 978.043 and 978.044, make appropriate assignments of the staff throughout the prosecutorial unit. The district attorney may request the assistance of district attorneys, deputy district attorneys, or assistant district attorneys from other prosecutorial units or assistant attorneys general who then may appear and assist in the investigation and prosecution of any matter for which a district attorney is responsible under this chapter in like manner as assistants in the prosecutorial unit and with the same authority as the district attorney in the unit in which the action

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ASSEMBLY BILL 443

is brought. Nothing in this paragraph limits the authority of counties to regulate the hiring, employment, and supervision of county employees.

Section 23. Nonstatutory provisions; administration.

Assistant district attorney for the period beginning on January 1, 2006, and ending on December 31, 2005, to be funded from the appropriation under section 20.475 (1) (1) of the statutes, for the purpose of providing one assistant district attorney for Dane County, one assistant district attorney for Milwaukee County, and one assistant district attorney for the county selected under section 978.044 (4) of the statutes, as created by this act, to perform restorative justice services under section 978.044 of the statutes, as created by this act.

positions for the department of administration are increased by 1.0 GPR project position to be funded from the appropriation under section 20.505 (4) (cm) of the statutes, as created by this act, for the purpose of administering the office of

charitable choice implementation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation of the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes, as the experimentation under section 15.105 (28) of the statutes 15.105 (28) of the statutes 15.105

SECTION 24. Nonstatutory provisions; corrections.

days after an inmate begins receiving services through a program established under section 301.047 (1) of the statutes, as created by this act, the department of corrections shall certify to the revisor of statutes that the program has commenced operations. Upon the certification, the revisor of statutes shall publish notice in the Wisconsin Administrative Register of that fact.

each of the following 2002 Legislature LRB-2854/1 MGD:wlj:rs SECTION 25 **ASSEMBLY BILL 443** 2/8.044(4)of to Section 25. Nonstatutory provisions; legislative audit bureau. 1 (4) EVALUATION AND REPORT TO LEGISLATURE. By October 1, 2004, the legislative 2 audit bureau shall evaluate, on a quantitative and qualitative basis, the success of 3 restorative justice programming in Dane and Milwaukee counties and the county selected under section 978.044 (4) of the statutes, as created by this act, in serving 5 victims, offenders, and communities affected by crime and shall report its findings to the appropriate standing committees of the legislature, as determined by the 7 speaker of the assembly and the president of the senate, under section 13.172 (3) of 8 the statutes. (g) $\overline{10}$ Section 26 Appropriation changes; administration. vi ASSISTANT DISTRICT ATTORNEYS FOR RESTORATIVE JUSTICE SERVICES. In the 11 schedule under section 20.005 (3) of the statutes for the appropriation to the 12 department of administration under section 20.475 (1) (d) of the statutes, as affected 13 by the acts of 2001, the dellar amount is increased by \$151,500 for fiscal year 2001-02 14 and the dollar amount is increased by \$151,500 for fiscal year 2002-03 to fund 3.0 15 APR/project positions authorized order Section 23 (1) of this acto 16 SECTION 27. Effective dates. This act takes effect on the day after publication, or the 2nd day after publication of the 2001-03 biennial budget act, whichever is 19 later, except as follows: (d) The repeal of section 301.047 of the statutes and the repeal and recreation of section 302,11 (1g) (b) 2. of the statutes take effect on the first day of the 25th month beginning after the certification described in Section of this act occurs. (2) The treatment of sections 978.03 (3), 978.044, and 978.05 (8) (b) of the 23 statutes and Section 23 (1) of this act take effect on January 1, 2002. 25 (END) department by

2001–2002 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

INSERT these inserts into LRB2854

INSERT 5/12

SECTION 130k. 15.01 (6) of the statutes, as affected by 2001 Wisconsin Act (this act), is amended to read:

department or an independent agency, whether specifically created by law or created by the head of the department or the independent agency for the more economic and efficient administration and operation of the programs assigned to the department or independent agency. The office of justice assistance and the office of faith—based erime prevention initiatives in the department of administration and the office of credit unions in the department of financial institutions have the meaning of "division" under this subsection. The office of the long—term care ombudsman under the board on aging and long—term care and the office of educational accountability in the department of public instruction have the meaning of "bureau" under this subsection.

INSERT 6/8

SECTION 130s. 15.02 (3) (c) 1. of the statutes, as affected by 2001 Wisconsin Act (this act), is amended to read:

15.02 (3) (c) 1. The principal subunit of the department is the "division." Each division shall be headed by an "administrator." The office of justice assistance and the office of faith-based crime prevention initiatives in the department of administration and the office of credit unions in the department of financial institutions have the meaning of "division," and the executive staff director of the

T	office of justice assistance and the executive director heading the office of faith-based
2	crime prevention initiatives in the department of administration and the director of
3	credit unions have the meaning of "administrator" under this subdivision.".
4	INSERT 6/10
5	SECTION 138k. 15.105 (title) of the statutes, as affected by 2001 Wisconsin Act
6	(this act), is amended to read:
7	15.105 (title) Same; attached boards, commissions and offices office.".
8	INSERT 8/8
9	SECTION 701r. 20.435 (3) (ft) of the statutes, as affected by 2001 Wisconsin Act
10	(this act), is repealed.".
11	INSERT 8/15
12	SECTION 842r. 20.505 (4) (on) of the statutes, as affected by 2001 Wisconsin Act
13	(this act), is repealed.". \wedge $k \neq$
14	INSERT 13/25
15	* A. Page 1004, line 11: after that line insert:
16	"Section 3048j. 230.08 (2) (e) 1. of the statutes, as affected by 2001 Wisconsin
L7	Act (this act), is amended to read: 230.08 (2) (e) 1. Administration — 13 12.". INSERT 25/16 R. Page 1416 line 25: after that line insert: Substitute 31, 454, 800"6
18	230.08 (2) (e) 1. Administration — 13 12.". #. Page 1713, 200" and
19	INSERT 25/16
20	None 1416, line 25: after that line insert:
21	"(3) SUNSET OF OFFICE OF FAITH-BASED CRIME PREVENTION INITIATIVES. The
22	treatment of sections 15.01 (6) (by Section 130k), 15.02 (3) (c) 1. (by Section 130s),
23	15.105 (title) (by Section 138k), and 230.08 (2) (e) 1. (by Section 3048j) of the
24	statutes and the repeal of section 20.505 (4) (2004) take effect on July 1, 2004.".

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3. Page 1420, line 19: after that line insert:

"(16) SUNSET OF NEIGHBORHOOD ORGANIZATION INCUBATOR GRANT PROGRAM. The

repeal of section 20.435 (3) (ft) of the statutes takes effect on July 1, 2005."

2001-2002 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

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(27) Funding for office of faith-based crime prevention initiatives. The
secretary of administration shall allocate \$67,600 in fiscal year 2001–02 and $\$7\overline{2,400}$
in fiscal year 2002-03 from the appropriation accounts under section 20.505 (6) (kt)
and (m) of the statutes, to provide funding for the office of faith-based crime
prevention initiatives.".

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRBb1312/1dn MGD:/..:...

Like this amendment, the bill on which this amendment is based (2001 AB, 443) authorizes the department of corrections (DOC) to contract with nonprofit community—based organizations to operate an inmate rehabilitation program (although AB-443 applies only to DOC's AODA facility in Milwaukee). In addition, both bills require DOC to evaluate the effectiveness of the program. AB-443 links the deadline for that evaluation on a certification published by the revisor of statutes. But AB-443 contains certification requirement primarily to make public the sunset date for the program. Since there is no sunset date for the inmate rehabilitation program in this amendment, the amendment links the date for the evaluation to the date on which the program being evaluated began operating.

Michael Dsida Legislative Attorney Phone: (608) 266–9867

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRBb1312/1dn MGD:wlj:kjf

June 27, 2001

Like this amendment, the bill on which this amendment is based (2001 AB–443) authorizes the department of corrections (DOC) to contract with nonprofit community—based organizations to operate an inmate rehabilitation program (although AB–443 applies only to DOC's AODA facility in Milwaukee). In addition, both bills require DOC to evaluate the effectiveness of the program. AB–443 links the deadline for that evaluation on a certification published by the revisor of statutes. But AB–443 contains a certification requirement primarily to make public the sunset date for the program. Since there is no sunset date for the inmate rehabilitation program in this amendment, the amendment links the date for the evaluation to the date on which the program being evaluated began operating.

Michael Dsida Legislative Attorney Phone: (608) 266–9867



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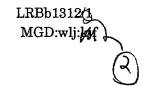
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State of Misconsin 2001 - 2002 LEGISLATURE



ARC:.....Raschka – AM1 Faith-based approaches to criminal justice and corrections; restorative justice; neighborhood organization incubator program; AODA programs

FOR 2001-03 BUDGET — NOT READY FOR INTRODUCTION

CAUCUS ASSEMBLY AMENDMENT TO ASSEMBLY SUBSTITUTE AMENDMENT 1,

TO 2001 SENATE BILL 55

At the locations indicated, amend the substitute amendment as follows:

1. Page 24, line 21: after that line insert:

"Section 130j. 15.01 (6) of the statutes is amended to read:

15.01 (6) "Division," "bureau," "section," and "unit" means mean the subunits of a department or an independent agency, whether specifically created by law or created by the head of the department or the independent agency for the more economic and efficient administration and operation of the programs assigned to the department or independent agency. The office of justice assistance and the office of faith—based crime prevention initiatives in the department of administration and

the office of credit unions in the department of financial institutions have the meaning of "division" under this subsection. The office of the long-term care ombudsman under the board on aging and long-term care and the office of educational accountability in the department of public instruction have the meaning of "bureau" under this subsection.

SECTION 130k. 15.01 (6) of the statutes, as affected by 2001 Wisconsin Act (this act), is amended to read:

15.01 (6) "Division," "bureau," "section," and "unit" mean the subunits of a department or an independent agency, whether specifically created by law or created by the head of the department or the independent agency for the more economic and efficient administration and operation of the programs assigned to the department or independent agency. The office of justice assistance and the office of faith—based erime prevention initiatives in the department of administration and the office of credit unions in the department of financial institutions have the meaning of "division" under this subsection. The office of the long—term care ombudsman under the board on aging and long—term care and the office of educational accountability in the department of public instruction have the meaning of "bureau" under this subsection.

Section 130r. 15.02 (3) (c) 1. of the statutes is amended to read:

15.02 (3) (c) 1. The principal subunit of the department is the "division"." Each division shall be headed by an "administrator"." The office of justice assistance and the office of faith—based crime prevention initiatives in the department of administration and the office of credit unions in the department of financial institutions have the meaning of "division," and the executive staff director of the office of justice assistance and the executive director heading the office of faith—based

1	crime prevention initiatives in the department of administration and the director of
2	credit unions have the meaning of "administrator" under this subdivision.
3	Section 130s. 15.02 (3) (c) 1. of the statutes, as affected by 2001 Wisconsin Act
4	(this act), is amended to read:
5	15.02 (3) (c) 1. The principal subunit of the department is the "division." Each
6	division shall be headed by an "administrator." The office of justice assistance and
7	the office of faith-based crime prevention initiatives in the department of
8	administration and the office of credit unions in the department of financial
9	institutions have the meaning of "division," and the executive staff director of the
10	office of justice assistance and the executive director heading the office of faith-based
11	crime prevention initiatives in the department of administration and the director of
12	credit unions have the meaning of "administrator" under this subdivision.".
13	2. Page 25, line 12: after that line insert:
14	"Section 138j. 15.105 (title) of the statutes is amended to read:
15	15.105 (title) Same; attached boards, commissions and office offices.
16	SECTION 138k. 15.105 (title) of the statutes, as affected by 2001 Wisconsin Act
17	(this act), is amended to read:
18	15.105 (title) Same; attached boards, commissions and offices office.".
19	3. Page 26, line 9: after that line insert:
20	"Section 160j. 15.105 (28) of the statutes is created to read:
21	15.105 (28) Office of faith-based crime prevention initiatives. There is
22	created an office of faith-based crime prevention initiatives, headed by the executive
23	director, which is attached to the department of administration under s. 15.03. The
24	executive director shall be nominated by the governor, and with the advice and

consent of the senate appointed, to serve at the pleasure of the governor. The executive director may not be a member of the board of directors of, be otherwise involved in the governance or control of, or be employed by any faith-based organization eligible for contracts or grants under s. 59.54 (27) or 301.065. The executive director shall have experience relevant to the operation of nonprofit organizations or state or local government and shall have a demonstrated understanding of state and federal laws regarding nondiscrimination against religious organizations. This subsection does not apply after June 30, 2004."

4. Page 36, line 14: after that line insert:

"Section 219j. 16.235 of the statutes is created to read:

- 16.235 Office of faith-based crime prevention initiatives. (1) The office of faith-based crime prevention initiatives shall do all of the following to assist in the implementation of federal and state laws regarding nondiscrimination against religious organizations in the provision of government services:
- (a) Act as a clearinghouse for and provide information to faith-based organizations on opportunities to provide government services related to drug control and crime prevention.
- (b) Assist state and local governments in using the services of faith-based organizations to address violent crimes, crimes and other matters involving controlled substances, and other serious crimes.
- (c) Compile and provide to the public information on government drug control and crime prevention services available through faith—based organizations.
 - (2) This section does not apply after June 30, 2004.".
 - **5.** Page 205, line 21: after that line insert:

1	"(ft) Neighborhood organization incu-
2	bator grants GPR A 100,000 100,000".
3	6. Page 250, line 7: after that line insert:
4	"(kf) Office of faith-based crime pre-
5	vention initiatives PR-S A 67,600 77,400".
6	7. Page 252, line 2: increase the dollar amount for fiscal year 2001-02 by
7	\$28,400 and increase the dollar amount for fiscal year 2002-03 by \$37,900 to
8	increase funding for the purpose for which the appropriation is made.
9	8. Page 252, line 6: increase the dollar amount for fiscal year 2001-02 by
10	\$16,900 to increase funding for the purpose for which the appropriation is made.
11	9. Page 252, line 6: decrease the dollar amount for fiscal year 2002-03 by
12	\$83,200 to decrease funding for the purpose for which the appropriation is made.
13	10. Page 356, line 18: after that line insert:
14	"Section 701j. 20.435 (3) (ft) of the statutes is created to read:
15	20.435 (3) (ft) Neighborhood organization incubator grants. The amounts in
16	the schedule for neighborhood organization incubator grants under s. 46.72.
17	Section 701r. 20.435 (3) (ft) of the statutes, as affected by 2001 Wisconsin Act
18	(this act), is repealed.".
19	11. Page 391, line 24: after that line insert:
20	"Section 846p. 20.505 (4) (kf) of the statutes is created to read:
21	20.505 (4) (kf) Office of faith-based crime prevention initiatives. The amounts
22	in the schedule for the general program operations of the office of faith-based crime
23	prevention initiatives. All moneys received from state agencies for the operations of

the office of faith-based crime prevention initiatives shall be credited to this appropriation account.

SECTION 846r. 20.505 (4) (kf) of the statutes, as affected by 2001 Wisconsin Act (this act), is repealed.".

12. Page 559, line 14: after that line insert:

"Section 1483j. 46.03 (44) of the statutes is created to read:

- 46.03 (44) PERFORMANCE EVALUATIONS FOR ALCOHOL AND OTHER DRUG ABUSE INTERVENTION AND TREATMENT SERVICES. Promote efficient use of resources for alcohol and other drug abuse intervention and treatment services by doing all of the following:
- (a) Developing one or more methods to evaluate the effectiveness of, and developing performance standards for, alcohol and other drug abuse intervention and treatment services that are administered by the department.
- (b) Adopting policies to ensure that, to the extent possible under state and federal law, funding for alcohol and other drug abuse intervention and treatment services that are administered by the department is distributed giving primary consideration to the effectiveness of the services in meeting department performance standards for alcohol and other drug abuse services.
- (c) Requiring every application for funding from the department for alcohol and other drug abuse intervention or treatment services to include a plan for the evaluation of the effectiveness of the services in reducing alcohol and other drug abuse by recipients of services.

this section shall do all of the following:

1	(d) Requiring every person receiving funding from the department for alcohol
2	and other drug abuse intervention or treatment services to provide the department
3	the results of the evaluation conducted under par. (c).".
4	13. Page 574, line 4: after that line insert:
5	"Section 1563j. 46.72 of the statutes is created to read:
6	46.72 Neighborhood organization incubator grants. (1) Definitions. In
7	this section:
8	(a) "Agency" means a private nonprofit or public organization that is
9	community based.
10	(b) "Neighborhood organization" means a private nonprofit organization that
11	is community based and that provides any of the following services or programs
12	primarily to residents of the area in which the organization is located:
13	1. Crime prevention programs.
14	2. After-school and recreational programs for youth.
15	3. Child abuse and domestic abuse prevention services.
16	4. Alcohol and other drug abuse counseling and prevention services.
17	5. Programs for diversion of youth from gang activities.
18	6. Inmate and ex-offender rehabilitation or aftercare services.
19	(2) Grants. From the appropriation under s. 20.435 (3) (ft), the department
20	shall award grants to agencies to enable them to provide services described under
21	sub. (3) to neighborhood organizations. An agency application for a grant shall
22	contain a plan detailing the proposed use of the grant.
23	(3) REQUIREMENTS FOR GRANT RECIPIENTS. An agency receiving a grant under

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1	(a) Provide information to neighborhood organizations about funding and other
2	assistance that may be available to neighborhood organizations from private and
3	public entities.
4	(b) Assist neighborhood organizations in obtaining funding and other
5	assistance from public and private entities.
6	(c) Act as a liaison between neighborhood organizations and public and private
7	entities.
8	(d) Provide appropriate training and professional development services to
9	members of neighborhood organizations.
10	(e) Engage in outreach to neighborhood organizations to inform them of the
11	services available from the agency.
12	(f) Undertake other activities that will increase the effectiveness and facilitate
13	the development of neighborhood organizations.
14	(4) REPORT. An agency receiving a grant under this section shall submit to the
15	department within 90 days after spending the full amount of the grant a report
16	detailing the actual use of the proceeds of the grant.
17	(5) Sunset. This section does not apply after June 30, 2005.".
18	14. Page 665, line 20: after that line insert:
19	"Section 2002j. 59.54 (27) of the statutes is created to read:
20	59.54 (27) Religious organizations; contract powers. (a) Definition. In this
21	subsection, "board" includes any department, as defined in s. 59.60 (2) (a).

(b) General purpose and authority. The purpose of this subsection is to allow

the board to contract with, or award grants to, religious organizations, under any

program administered by the county dealing with delinquency and crime prevention

- or the rehabilitation of offenders, on the same basis as any other nongovernmental provider, without impairing the religious character of such organizations and without diminishing the religious freedom of beneficiaries of assistance funded under such program.
- (c) Nondiscrimination against religious organizations. If the board is authorized to contract with a nongovernmental entity, or is authorized to award grants to a nongovernmental entity, religious organizations are eligible, on the same basis as any other private organization, to be contractors and grantees under any program administered by the board so long as the programs are implemented consistently with the first amendment to the U.S. Constitution and article I, section 18, of the Wisconsin constitution. Except as provided in par. (L), the board may not discriminate against an organization that is or applies to be a contractor or grantee on the basis that the organization does or does not have a religious character or because of the specific religious nature of the organization.
- (d) Religious character and freedom. 1. The board shall allow a religious organization with which the board contracts or to which the board awards a grant to retain its independence from government, including the organization's control over the definition, development, practice, and expression of its religious beliefs.
- 2. The board may not require a religious organization to alter its form of internal governance or to remove religious art, icons, scripture, or other symbols to be eligible for a contract or grant.
- (e) Rights of beneficiaries of assistance. 1. If the board contracts with, or awards grants to, a religious organization for the provision of crime prevention or offender rehabilitation assistance under a program administered by the board, an individual who is eligible for this assistance shall be informed in writing that

assistance of equal value and accessibility is available from a nonreligious provider upon request.

- 2. The board shall provide an individual who is otherwise eligible for assistance from an organization described under subd. 1. with assistance of equal value from a nonreligious provider if the individual objects to the religious character of the organization described under subd. 1. and requests assistance from a nonreligious provider. The board shall provide such assistance within a reasonable period of time after the date of the objection and shall ensure that it is accessible to the individual.
- (f) Employment practices. To the extent permitted under federal law, a religious organization's exemption under 42 USC 2000e—la regarding employment practices is not affected by its participation in, or receipt of funds from, programs administered by the board.
- (g) Nondiscrimination against beneficiaries. A religious organization may not discriminate against an individual in regard to rendering assistance that is funded under any program administered by the board on the basis of religion, a religious belief or nonbelief, or a refusal to actively participate in a religious practice.
- (h) Fiscal accountability. 1. Except as provided in subd. 2., any religious organization that contracts with or receives a grant from the board is subject to the same laws and rules as other contractors and grantees regarding accounting, in accord with generally accepted auditing principles, for the use of the funds provided under such programs.
- 2. If the religious organization segregates funds provided under programs administered by the board into separate accounts, only the financial assistance provided with those funds shall be subject to audit.

1	(i) Compliance. Any party that seeks to enforce its rights under this subsection
2	may bring a civil action for injunctive relief against the entity that allegedly commits
3	the violation.
4	(j) Limitations on use of funds for certain purposes. No funds provided directly
5	to religious organizations by the board may be expended for sectarian worship,
6	instruction, or proselytization.
7	(k) Certification of compliance. Every religious organization that contracts
8	with or receives a grant from the county board to provide delinquency and crime
9	prevention or offender rehabilitation services to eligible recipients shall certify in
10	writing that it has complied with the requirements of pars. (g) and (j) and submit to
11	the board a copy of this certification and a written description of the policies the
12	organization has adopted to ensure that it has complied with the requirements under
13	pars. (g) and (j).
14	(L) Preemption. Nothing in this subsection may be construed to preempt any
15	provision of federal law, the U.S. Constitution, the Wisconsin constitution, or any
16	other statute that prohibits or restricts the expenditure of federal or state funds by
17	or the granting of federal or state funds to religious organizations.".
18	15. Page 1004, line 11: after that line insert:
19	"Section 3048j. 230.08 (2) (e) 1. of the statutes, as affected by 2001 Wisconsin
20	Act (this act), is amended to read:
21	230.08 (2) (e) 1. Administration — 13 12.".
22	16. Page 1004, line 11: delete "10" and substitute "11".

17. Page 1068, line 2: after that line insert:

"Section 3327j. 301.03 (2t) of the statutes is created to read:

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that program does not constitute a threat to the security of the facility or the safety

of inmates or the public and that operation of the program is in the best interest of

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the inmates.

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1	(2) PROGRAM REQUIREMENTS. (a) An organization seeking to operate a
$\dot{2}$	rehabilitation program under sub. (1) shall submit to the department a detailed
3	proposal for the operation of the program. The proposal shall include all of the
4	following:
5	1. A description of the services to be provided, including aftercare services, and
6	a description of the geographic area in which aftercare services will be provided.
7	2. A description of the activities to be undertaken and the approximate daily
8	schedule of programming for inmates participating in the program.
9	3. A statement of the qualifications of the individuals providing services.
10	4. A statement of the organization's policies regarding eligibility of inmates to
11	participate in the program.
12	5. A statement of the goals of the program.
13	6. A description of the methods by which the organization will evaluate the
14	effectiveness of the program in attaining the goals under subd. 5.
15	7. Any other information specified by the department.
16	(b) An organization seeking to operate a rehabilitation program under sub. (1)
17	shall agree in writing to all of the following:
18	1. The organization may not receive compensation from the department for
19	services provided in the rehabilitation program.
20	2. The organization may not deny an inmate the opportunity to participate in
21	the program for any reason related to the inmate's religious beliefs or nonbelief.
22	3. An inmate may stop participating in the program at any time.

4. Upon the inmate's release, the organization shall provide community-based

aftercare services for each inmate who completes the program and who resides in the

geographic area described in par. (a) 1.

- (3) Duties and authority of the department. (a) The department shall establish policies that provide an organization operating a rehabilitation program under sub. (1) reasonable access to inmates.
- (b) The department shall designate a specific portion of the facility for operation of a rehabilitation program, if one is established, under sub. (1). To the extent possible, inmates participating in the program shall be housed in the portion of the facility in which the program is operated.
- (c) The department may not require an inmate to participate in a rehabilitation program under sub. (1).
- (d) The department may not base any decision regarding an inmate's conditions of confinement, including discipline, or an inmate's eligibility for release, on an inmate's decision to participate or not to participate in a rehabilitation program under sub. (1).
- (e) The treatment of inmates, including the provision of housing, activities in which an inmate may participate, freedom of movement, and work assignments, shall be substantially the same for inmates who participate in a rehabilitation program under sub. (1) and inmates who do not participate in such a program.
- (f) The department may restrict an inmate's participation in a rehabilitation program under sub. (1) only if the restriction is necessary for the security of the facility or the safety of the inmates or the public.
- (g) The department may suspend or terminate operation of a rehabilitation program under sub. (1) if the organization operating the program fails to comply with any of the requirements under this section and shall suspend or terminate the operation of a program if the department determines that suspension or termination

- of the program is necessary for the security of the facility or the safety of the inmates or the public or is in the best interests of the inmates.
- (h) 1. Except as provided in subd. 2., if an organization operating a rehabilitation program under sub. (1) promotes or informs the department that the organization intends to promote sectarian worship, instruction, or proselytization in connection with the rehabilitation program, the department shall permit all other religious organizations meeting the requirements of this section to operate an inmate rehabilitation program under sub. (1).
- 2. The department is not required under subd. 1. to permit a religious organization to operate an inmate rehabilitation program under sub. (1) if the department determines that the organization's operation of that program constitutes a threat to the security of the facility or the safety of the inmates or the public.
- (4) EVALUATION. The department shall evaluate or contract with a public or private agency for an evaluation of the effectiveness of each rehabilitation program operated under sub. (1) in reducing recidivism and alcohol and other drug abuse among program participants. The department shall collect the data and information necessary to evaluate the program. No later than 3 years from the date on which the rehabilitation program begins operating, the department shall submit a report of the evaluation to the governor and to the appropriate standing committees of the legislature, as determined by the speaker of the assembly and the president of the senate, under s. 13.172 (3).
- (5) Suspension or termination of an inmate's participation. Notwithstanding sub. (2) (b) 2., an organization operating a rehabilitation program under sub. (1) may suspend or terminate an inmate's participation in a program for reasons unrelated

to religious beliefs, including the inmate's failure to participate meaningfully in the program.

Section 3334j. 301.065 of the statutes is created to read:

- 301.065 Religious organizations; contract powers. (1) Religious organizations; legislative purpose. The purpose of this section is to allow the department to contract with, or award grants to, religious organizations, under any program administered by the department relating to the prevention of delinquency and crime or the rehabilitation of offenders, on the same basis as any other nongovernmental provider, without impairing the religious character of such organizations, and without diminishing the religious freedom of beneficiaries of assistance funded under such program.
- (2) Nondiscrimination against religious organizations. If the department is authorized under ch. 16 to contract with a nongovernmental entity, or to award grants to a nongovernmental entity, religious organizations are eligible, on the same basis as any other private organization, to be contractors and grantees under any program administered by the department so long as the programs are implemented consistently with the first amendment to the U.S. Constitution and article I, section 18, of the Wisconsin constitution. Except as provided in sub. (11), the department may not discriminate against an organization that is or applies to be a contractor or grantee on the basis that the organization does or does not have a religious character or because of the specific religious nature of the organization.
- (3) Religious Character and freedom. (a) The department shall allow a religious organization with which the department contracts or to which the department awards a grant to retain its independence from government, including

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- the organization's control over the definition, development, practice, and expression of its religious beliefs.
 - (b) The department may not require a religious organization to alter its form of internal governance or to remove religious art, icons, scripture, or other symbols to be eligible for a contract or grant.
 - (4) RIGHTS OF BENEFICIARIES OF ASSISTANCE. (a) If the department contracts with or awards grants to a religious organization for the provisions of crime prevention or offender rehabilitation assistance under a program administered by the department, an individual who is eligible for this assistance shall be informed in writing that assistance of equal value and accessibility is available from a nonreligious provider upon request.
 - (b) The department shall provide an individual who is otherwise eligible for assistance from an organization described under par. (a) with assistance of equal value from a nonreligious provider if the individual objects to the religious character of the organization described under par. (a) and requests assistance from a nonreligious provider. The department shall provide such assistance within a reasonable period of time after the date of the objection and shall ensure that it is accessible to the individual.
 - (5) EMPLOYMENT PRACTICES. To the extent permitted under federal law, a religious organization's exemption under 42 USC 2000e-la regarding employment practices is not affected by its participation in, or receipt of funds from, programs administered by the department.
 - (6) Nondiscrimination against Beneficiaries. A religious organization may not discriminate against an individual in regard to rendering assistance that is funded

under any program administered by the department on the basis of religion, a religious belief or nonbelief, or a refusal to actively participate in a religious practice.

- (7) FISCAL ACCOUNTABILITY. (a) Except as provided in par. (b), any religious organization that contracts with, or receives a grant from, the department is subject to the same laws and rules as other contractors and grantees regarding accounting, in accord with generally accepted auditing principles, for the use of the funds provided under such programs.
- (b) If the religious organization segregates funds provided under programs administered by the department into separate accounts, only the financial assistance provided with those funds shall be subject to audit.
- (8) COMPLIANCE. Any party that seeks to enforce its rights under this section may bring a civil action for injunctive relief against the entity that allegedly commits the violation.
- (9) LIMITATIONS ON USE OF FUNDS FOR CERTAIN PURPOSES. No funds provided directly to religious organizations by the department may be expended for sectarian worship, instruction, or proselytization.
- (10) CERTIFICATION OF COMPLIANCE. Every religious organization that contracts with, or receives a grant from, the department to provide delinquency and crime prevention or offender rehabilitation services to eligible recipients shall certify in writing that it has complied with the requirements of subs. (6) and (9) and submit to the department a copy of this certification and a written description of the policies the organization has adopted to ensure that it has complied with the requirements under subs. (6) and (9).
- (11) PREEMPTION. Nothing in this section may be construed to preempt any provision of federal law, the U.S. Constitution, the Wisconsin constitution, or any

other statute that prohibits or restricts the expenditure of federal or state funds by or the granting of federal or state funds to religious organizations.".

19. Page 1077, line 23: after that line insert:

"Section 3354j. 302.11 (1g) (b) 2. of the statutes is amended to read:

302.11 (1g) (b) 2. Refusal by the inmate to participate in counseling or treatment that the social service and clinical staff of the institution determines is necessary for the inmate, including pharmacological treatment using an antiandrogen or the chemical equivalent of an antiandrogen if the inmate is a serious child sex offender as defined in s. 304.06 (1q) (a). The parole commission may not deny presumptive mandatory release to an inmate because of the inmate's refusal to participate in a rehabilitation program under s. 301.047."

20. Page 1271, line 13: after that line insert:

"Section 4031j. 978.03 (3) of the statutes is amended to read:

978.03 (3) Any assistant district attorney under sub. (1), (1m) or (2) must be an attorney admitted to practice law in this state and, except as provided in s. ss. 978.043 and 978.044, may perform any duty required by law to be performed by the district attorney. The district attorney of the prosecutorial unit under sub. (1), (1m), or (2) may appoint such temporary counsel as may be authorized by the department of administration.

Section 4031p. 978.044 of the statutes is created to read:

978.044 Assistants to perform restorative justice services. (1)
Definitions. In this section:

(a) "Crime" has the meaning given in s. 950.02 (1m).

- 1 (b) "Offender" means an individual who is, or could be, charged with 2 committing a crime or who is, or could be, the subject of a petition under ch. 938 alleging that he or she has committed a crime. 3 (c) "Victim" has the meaning given in s. 950.02 (4). 4 5 (2) Duties. The district attorneys of Dane and Milwaukee counties and of the 6 county selected under sub. (4) shall each assign one assistant district attorney in his 7 or her prosecutorial unit to be a restorative justice coordinator. An assistant district 8 attorney assigned under this subsection to be a restorative justice coordinator shall 9 do all the following: 10 (a) Establish restorative justice programs that provide support to the victim. 11 help reintegrate the victim into community life, and provide a forum where an offender may meet with the victim or engage in other activities to do all of the 12 following: 13 14 1. Discuss the impact of the offender's crime on the victim or on the community. 2. Explore potential restorative responses by the offender. 15 16 3. Provide methods for reintegrating the offender into community life. 17 (b) Provide assistance to the district attorney in other counties relating to the 18 establishment of restorative justice programs, as described in par. (a). 19 (c) Maintain a record of all of the following:

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- 20 1. The amount of time spent implementing the requirements of pars. (a) and (b). 21
 - 2. The number of victims and offenders served by programs established under par. (a).
 - 3. The types of offenses addressed by programs established under par. (a).

- 4. The rate of recidivism among offenders served by programs established under par. (a) compared to the rate of recidivism by offenders not served by such programs.
- (3) Report to department of administration, the district attorneys of Dane and Milwaukee the department of administration, the district attorneys of Dane and Milwaukee counties and of the county selected under sub. (4) shall each submit to the department of administration a report summarizing the records under sub. (2) (c) covering the preceding 12-month period. The department of administration shall maintain the information submitted under this subsection by the district attorney.
- (4) Selection of 3RD COUNTY. The attorney general, in consultation with the department of corrections, shall select a county other than Dane or Milwaukee county in which restorative justice services are to be provided under sub. (2).
 - (5) EXPIRATION. This section does not apply after June 30, 2005.

SECTION 4031r. 978.05 (8) (b) of the statutes is amended to read:

978.05 (8) (b) Hire, employ, and supervise his or her staff and, subject to s. ss. 978.043 and 978.044, make appropriate assignments of the staff throughout the prosecutorial unit. The district attorney may request the assistance of district attorneys, deputy district attorneys, or assistant district attorneys from other prosecutorial units or assistant attorneys general who then may appear and assist in the investigation and prosecution of any matter for which a district attorney is responsible under this chapter in like manner as assistants in the prosecutorial unit and with the same authority as the district attorney in the unit in which the action is brought. Nothing in this paragraph limits the authority of counties to regulate the hiring, employment, and supervision of county employees.".

- **21.** Page 1295, line 7: delete "\$1,864,700" and substitute "\$1,454,800".
- **22.** Page 1298, line 24: after that line insert:
- "(27m) Assistant district attorneys for restorative justice services. The authorized FTE positions for the department of administration are increased by 3.0 PR project positions for the period beginning on July 1, 2001, and ending on June 30, 2004, to be funded from the appropriation under section 20.475 (1) (k) of the statutes, for the purpose of providing one assistant district attorney for Dane County, one assistant district attorney for Milwaukee County, and one assistant district attorney for the county selected under section 978.044 (4) of the statutes, as created by this act, to perform restorative justice services under section 978.044 of the statutes, as created by this act.
- (27n) Office of faith-based crime prevention initiatives. The authorized FTE positions for the department of administration are increased by 1.0 PR project position to be funded from the appropriation under section 20.505 (4) (kf) of the statutes, as created by this act, for the purpose of administering the office of faith-based crime prevention initiatives under section 15.105 (28) of the statutes, as created by this act, beginning on the effective date of this subsection and ending on June 30, 2004.
- (27p) Funding for office of faith-based crime prevention initiatives. The secretary of administration shall allocate \$67,600 in fiscal year 2001–02 and \$77,400 in fiscal year 2002–03 from the appropriation accounts under section 20.505 (6) (kt) and (m) of the statutes, to provide funding for the office of faith-based crime prevention initiatives.".
 - 23. Page 1343, line 11: after that line insert:

"(4m) EVALUATION AND REPORT TO LEGISLATURE. By October 1, 2004, the
legislative audit bureau shall evaluate, on a quantitative and qualitative basis, the
success of restorative justice programming in Dane and Milwaukee counties and the
county selected under section 978.044 (4) of the statutes, as created by this act, in
serving victims, offenders, and communities affected by crime and shall report its
findings to the appropriate standing committees of the legislature, as determined by
the speaker of the assembly and the president of the senate, under section 13.172 (3)
of the statutes.".

24. Page 1416, line 25: after that line insert:

"(3m) Sunset of office of faith-based crime prevention initiatives. The treatment of sections 15.01 (6) (by Section 130k), 15.02 (3) (c) 1. (by Section 130s), 15.105 (title) (by Section 138k), and 230.08 (2) (e) 1. (by Section 3048j) of the statutes and the repeal of section 20.505 (4) (kf) take effect on July 1, 2004."

25. Page 1420, line 19: after that line insert:

"(16m) Sunset of Neighborhood organization incubator grant program. The repeal of section 20.435 (3) (ft) of the statutes takes effect on July 1, 2005.".

(END)

ARC:.....Raschka – AM1 Faith-based approaches to criminal justice and corrections; restorative justice; neighborhood organization incubator program; AODA programs

FOR 2001-03 BUDGET — NOT READY FOR INTRODUCTION CAUCUS ASSEMBLY AMENDMENT TO ASSEMBLY SUBSTITUTE AMENDMENT 1,

TO 2001 SENATE BILL 55

At the locations indica	ted, amend the substitute amendment as follows:
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2 **1.** Page 24, line 21: after that line insert:

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"Section 130j. 15.01 (6) of the statutes is amended to read:

15.01 (6) "Division," "bureau," "section," and "unit" means mean the subunits of a department or an independent agency, whether specifically created by law or created by the head of the department or the independent agency for the more economic and efficient administration and operation of the programs assigned to the department or independent agency. The office of justice assistance and the office of faith—based crime prevention initiatives in the department of administration and

the office of credit unions in the department of financial institutions have the meaning of "division" under this subsection. The office of the long-term care ombudsman under the board on aging and long-term care and the office of educational accountability in the department of public instruction have the meaning of "bureau" under this subsection.

SECTION 130k. 15.01 (6) of the statutes, as affected by 2001 Wisconsin Act (this act), is amended to read:

15.01 (6) "Division," "bureau," "section," and "unit" mean the subunits of a department or an independent agency, whether specifically created by law or created by the head of the department or the independent agency for the more economic and efficient administration and operation of the programs assigned to the department or independent agency. The office of justice assistance and the office of faith-based erime prevention initiatives in the department of administration and the office of credit unions in the department of financial institutions have the meaning of "division" under this subsection. The office of the long—term care ombudsman under the board on aging and long—term care and the office of educational accountability in the department of public instruction have the meaning of "bureau" under this subsection.

SECTION 130r. 15.02 (3) (c) 1. of the statutes is amended to read:

15.02 (3) (c) 1. The principal subunit of the department is the "division"." Each division shall be headed by an "administrator"." The office of justice assistance and the office of faith—based crime prevention initiatives in the department of administration and the office of credit unions in the department of financial institutions have the meaning of "division," and the executive staff director of the office of justice assistance and the executive director heading the office of faith—based

1	crime prevention initiatives in the department of administration and the director of
2	credit unions have the meaning of "administrator" under this subdivision.
3	SECTION 130s. 15.02 (3) (c) 1. of the statutes, as affected by 2001 Wisconsin Act
4	(this act), is amended to read:
5	15.02 (3) (c) 1. The principal subunit of the department is the "division." Each
6	division shall be headed by an "administrator." The office of justice assistance and
7	the office of faith-based crime prevention initiatives in the department of
8	administration and the office of credit unions in the department of financial
9	institutions have the meaning of "division," and the executive staff director of the
10	office of justice assistance and the executive director heading the office of faith-based
11	crime prevention initiatives in the department of administration and the director of
12	credit unions have the meaning of "administrator" under this subdivision.".
13	2. Page 25, line 12: after that line insert:
14	"Section 138j. 15.105 (title) of the statutes is amended to read:
15	15.105 (title) Same; attached boards, commissions and office offices.
16	SECTION 138k. 15.105 (title) of the statutes, as affected by 2001 Wisconsin Act
17	(this act), is amended to read:
18	15.105 (title) Same; attached boards, commissions and offices office.".
19	3. Page 26, line 9: after that line insert:
20	"Section 160j. 15.105 (28) of the statutes is created to read:
21	15.105 (28) OFFICE OF FAITH-BASED CRIME PREVENTION INITIATIVES. There is
22	created an office of faith-based crime prevention initiatives, headed by the executive
23	director, which is attached to the department of administration under s. 15.03. The
24	executive director shall be nominated by the governor, and with the advice and

consent of the senate appointed, to serve at the pleasure of the governor. The executive director may not be a member of the board of directors of, be otherwise involved in the governance or control of, or be employed by any faith—based organization eligible for contracts or grants under s. 59.54 (27) or 301.065. The executive director shall have experience relevant to the operation of nonprofit organizations or state or local government and shall have a demonstrated understanding of state and federal laws regarding nondiscrimination against religious organizations. This subsection does not apply after June 30, 2004."

4. Page 36, line 14: after that line insert:

"Section 219j. 16.235 of the statutes is created to read:

16.235 Office of faith-based crime prevention initiatives. (1) The office of faith-based crime prevention initiatives shall do all of the following to assist in the implementation of federal and state laws regarding nondiscrimination against religious organizations in the provision of government services:

- (a) Act as a clearinghouse for and provide information to faith-based organizations on opportunities to provide government services related to drug control and crime prevention.
- (b) Assist state and local governments in using the services of faith-based organizations to address violent crimes, crimes and other matters involving controlled substances, and other serious crimes.
- (c) Compile and provide to the public information on government drug control and crime prevention services available through faith-based organizations.
 - (2) This section does not apply after June 30, 2004.".
 - 5. Page 205, line 21: after that line insert:

1	"(ft)]	Neighborhood organization incu-				
2	. 1	oator grants	GPR	A	100,000	100,000".
3	6.	Page 250, line 7: after that line	insert:			
4	"(kf)	Office of faith-based crime pre-				
5	•	vention initiatives	PR-S	A	67,600	77,400".
6	7.	Page 252, line 2: increase the	dollar an	aount for	· fiscal year	2001–02 by
7	\$28,400	and increase the dollar amou	nt for fis	cal year	2002–03 by	\$37,900 to
8	increase	e funding for the purpose for whi	ch the ap	propriati	on is made.	
9	8.	Page 252, line 6: increase the	dollar an	nount for	· fiscal year	2001–02 by
LO	\$16,900	to increase funding for the purp	ose for wl	nich the a	appropriatio	n is made.
l 1	9.	Page 252, line 6: decrease the	dollar an	nount for	fiscal year	2002–03 by
12	\$83,200	to decrease funding for the purp	ose for w	hich the	appropriatio	n is made.
13	10). Page 356, line 18: after that l	ine insert	•		
L 4	"S	ECTION 701j. 20.435 (3) (ft) of th	e statutes	s is create	ed to read:	
L 5	20	.435 (3) (ft) Neighborhood organ	nization in	cubator ,	grants. The	amounts in
l6	the sch	edule for neighborhood organizat	ion incub	ator gran	its under s. 4	46.72.
L 7	SE	CTION 701r. 20.435 (3) (ft) of the	statutes,	as affecte	d by 2001 W	isconsin Act
l8	(this	act), is repealed.".				
19	11	• Page 391, line 24: after that li	ine insert			
20	"S	ECTION 846p. 20.505 (4) (kf) of t	he statute	es is crea	ted to read:	
21	. 20	.505 (4) (kf) Office of faith-based	crime pre	evention i	nitiatives.]	The amounts
22	in the se	chedule for the general program o	operations	of the of	fice of faith-	-based crime
23	prevent	ion initiatives. All moneys receiv	ed from s	tate agen	cies for the c	operations of

9.

the offi	ce of	faith-based	crime	prevention	initiatives	shall	be	credited	to	this
appropr	iatio	n account.								

SECTION 846r. 20.505 (4) (kf) of the statutes, as affected by 2001 Wisconsin Act (this act), is repealed.".

12. Page 559, line 14: after that line insert:

"Section 1483j. 46.03 (44) of the statutes is created to read:

- 46.03 (44) PERFORMANCE EVALUATIONS FOR ALCOHOL AND OTHER DRUG ABUSE INTERVENTION AND TREATMENT SERVICES. Promote efficient use of resources for alcohol and other drug abuse intervention and treatment services by doing all of the following:
- (a) Developing one or more methods to evaluate the effectiveness of, and developing performance standards for, alcohol and other drug abuse intervention and treatment services that are administered by the department.
- (b) Adopting policies to ensure that, to the extent possible under state and federal law, funding for alcohol and other drug abuse intervention and treatment services that are administered by the department is distributed giving primary consideration to the effectiveness of the services in meeting department performance standards for alcohol and other drug abuse services.
- (c) Requiring every application for funding from the department for alcohol and other drug abuse intervention or treatment services to include a plan for the evaluation of the effectiveness of the services in reducing alcohol and other drug abuse by recipients of services.

1	(d) Requiring every person receiving funding from the department for alcohol
2	and other drug abuse intervention or treatment services to provide the department
3	the results of the evaluation conducted under par. (c).".
4	13. Page 574, line 4: after that line insert:
5	"Section 1563j. 46.72 of the statutes is created to read:
6	46.72 Neighborhood organization incubator grants. (1) DEFINITIONS. In
7	this section:
8	(a) "Agency" means a private nonprofit or public organization that is
9	community based.
10	(b) "Neighborhood organization" means a private nonprofit organization that
11	is community based and that provides any of the following services or programs
12	primarily to residents of the area in which the organization is located:
13	1. Crime prevention programs.
14	2. After-school and recreational programs for youth.
15	3. Child abuse and domestic abuse prevention services.
16	4. Alcohol and other drug abuse counseling and prevention services.
17	5. Programs for diversion of youth from gang activities.
18	6. Inmate and ex-offender rehabilitation or aftercare services.
19	(2) GRANTS. From the appropriation under s. 20.435 (3) (ft), the department
20	shall award grants to agencies to enable them to provide services described under
21	sub. (3) to neighborhood organizations. An agency application for a grant shall
22	contain a plan detailing the proposed use of the grant.
23	(3) REQUIREMENTS FOR GRANT RECIPIENTS. An agency receiving a grant under
24	this section shall do all of the following:

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1	(a) Provide information to neighborhood organizations about funding and other
2	assistance that may be available to neighborhood organizations from private and
3	public entities.
4	(b) Assist neighborhood organizations in obtaining funding and other
5	assistance from public and private entities.
6	(c) Act as a liaison between neighborhood organizations and public and private
7	entities.
8	(d) Provide appropriate training and professional development services to
9	members of neighborhood organizations.
10	(e) Engage in outreach to neighborhood organizations to inform them of the
11	services available from the agency.
12	(f) Undertake other activities that will increase the effectiveness and facilitate
13	the development of neighborhood organizations.
14	(4) REPORT. An agency receiving a grant under this section shall submit to the
15	department within 90 days after spending the full amount of the grant a report
16	detailing the actual use of the proceeds of the grant.
17	(5) Sunset. This section does not apply after June 30, 2005.".
18	14. Page 665, line 20: after that line insert:
19	"Section 2002j. 59.54 (27) of the statutes is created to read:
20	59.54 (27) Religious organizations; contract powers. (a) Definition. In this
21	subsection, "board" includes any department, as defined in s. 59.60 (2) (a).
22	(b) General purpose and authority. The purpose of this subsection is to allow

the board to contract with, or award grants to, religious organizations, under any

program administered by the county dealing with delinquency and crime prevention

- or the rehabilitation of offenders, on the same basis as any other nongovernmental provider, without impairing the religious character of such organizations and without diminishing the religious freedom of beneficiaries of assistance funded under such program.
- (c) Nondiscrimination against religious organizations. If the board is authorized to contract with a nongovernmental entity, or is authorized to award grants to a nongovernmental entity, religious organizations are eligible, on the same basis as any other private organization, to be contractors and grantees under any program administered by the board so long as the programs are implemented consistently with the first amendment to the U.S. Constitution and article I, section 18, of the Wisconsin constitution. Except as provided in par. (L), the board may not discriminate against an organization that is or applies to be a contractor or grantee on the basis that the organization does or does not have a religious character or because of the specific religious nature of the organization.
- (d) Religious character and freedom. 1. The board shall allow a religious organization with which the board contracts or to which the board awards a grant to retain its independence from government, including the organization's control over the definition, development, practice, and expression of its religious beliefs.
- 2. The board may not require a religious organization to alter its form of internal governance or to remove religious art, icons, scripture, or other symbols to be eligible for a contract or grant.
- (e) Rights of beneficiaries of assistance. 1. If the board contracts with, or awards grants to, a religious organization for the provision of crime prevention or offender rehabilitation assistance under a program administered by the board, an individual who is eligible for this assistance shall be informed in writing that

- assistance of equal value and accessibility is available from a nonreligious provider upon request.
- 2. The board shall provide an individual who is otherwise eligible for assistance from an organization described under subd. 1. with assistance of equal value from a nonreligious provider if the individual objects to the religious character of the organization described under subd. 1. and requests assistance from a nonreligious provider. The board shall provide such assistance within a reasonable period of time after the date of the objection and shall ensure that it is accessible to the individual.
- (g) Nondiscrimination against beneficiaries. A religious organization may not discriminate against an individual in regard to rendering assistance that is funded under any program administered by the board on the basis of religion, a religious belief or nonbelief, or a refusal to actively participate in a religious practice.
- (h) Fiscal accountability. 1. Except as provided in subd. 2., any religious organization that contracts with or receives a grant from the board is subject to the same laws and rules as other contractors and grantees regarding accounting, in accord with generally accepted auditing principles, for the use of the funds provided under such programs.
- 2. If the religious organization segregates funds provided under programs administered by the board into separate accounts, only the financial assistance provided with those funds shall be subject to audit.
- (i) Compliance. Any party that seeks to enforce its rights under this subsection may bring a civil action for injunctive relief against the entity that allegedly commits the violation.

1	(j) Limitations on use of funds for certain purposes. No funds provided directly
2	to religious organizations by the board may be expended for sectarian worship,
3	instruction, or proselytization.
4	(k) Certification of compliance. Every religious organization that contracts
5	with or receives a grant from the county board to provide delinquency and crime
6	prevention or offender rehabilitation services to eligible recipients shall certify in
7	writing that it has complied with the requirements of pars. (g) and (j) and submit to
8	the board a copy of this certification and a written description of the policies the
9	organization has adopted to ensure that it has complied with the requirements under
10	pars. (g) and (j).
11	(L) Preemption. Nothing in this subsection may be construed to preempt any
12	other statute that prohibits or restricts the expenditure of federal or state funds by
13	or the granting of federal or state funds to religious organizations.".
14	15. Page 1004, line 11: after that line insert:
15	"Section 3048j. 230.08 (2) (e) 1. of the statutes, as affected by 2001 Wisconsin
16	Act (this act), is amended to read:
17	230.08 (2) (e) 1. Administration — 13 12.".
18	16. Page 1004, line 11: delete "10" and substitute "11".
19	17. Page 1068, line 2: after that line insert:
20	"Section 3327j. 301.03 (2t) of the statutes is created to read:
21	301.03 (2t) Promote efficient use of resources for alcohol and other drug abuse

intervention and treatment services by doing all of the following:

- (a) Developing one or more methods to evaluate the effectiveness of, and developing performance standards for, alcohol and other drug abuse intervention and treatment services that are administered by the department.
- (b) Adopting policies to ensure that, to the extent possible under state and federal law, funding for alcohol and other drug abuse intervention and treatment services that are administered by the department is distributed giving primary consideration to the effectiveness of the services in meeting department performance standards for alcohol and other drug abuse services.
- (c) Requiring every application for funding from the department for alcohol and other drug abuse intervention or treatment services to include a plan for the evaluation of the effectiveness of the services in reducing alcohol and other drug abuse by recipients of the services.
- (d) Requiring every person receiving funding from the department for alcohol and other drug abuse intervention or treatment services to provide the department the results of the evaluation conducted under par. (c).".
 - 18. Page 1070, line 9: after that line insert:

"SECTION 3333j. 301.047 of the statutes is created to read:

301.047 Inmate rehabilitation and aftercare. (1) PROGRAM. The department may permit one or more nonprofit community—based organizations meeting the requirements of this section to operate an inmate rehabilitation program in any department facility if the department determines that operation of that program does not constitute a threat to the security of the facility or the safety of inmates or the public and that operation of the program is in the best interest of the inmates.

geographic area described in par. (a) 1.

1	(2) PROGRAM REQUIREMENTS. (a) An organization seeking to operate a
2	rehabilitation program under sub. (1) shall submit to the department a detailed
3	proposal for the operation of the program. The proposal shall include all of the
4	following:
5	1. A description of the services to be provided, including aftercare services, and
6	a description of the geographic area in which aftercare services will be provided.
7	2. A description of the activities to be undertaken and the approximate daily
8	schedule of programming for inmates participating in the program.
9	3. A statement of the qualifications of the individuals providing services.
10	4. A statement of the organization's policies regarding eligibility of inmates to
11	participate in the program.
12	5. A statement of the goals of the program.
13	6. A description of the methods by which the organization will evaluate the
14	effectiveness of the program in attaining the goals under subd. 5.
15	7. Any other information specified by the department.
16	(b) An organization seeking to operate a rehabilitation program under sub. (1)
17	shall agree in writing to all of the following:
18	1. The organization may not receive compensation from the department for
19	services provided in the rehabilitation program.
20	2. The organization may not deny an inmate the opportunity to participate in
21	the program for any reason related to the inmate's religious beliefs or nonbelief.
22	3. An inmate may stop participating in the program at any time.
23	4. Upon the inmate's release, the organization shall provide community-based
24	aftercare services for each inmate who completes the program and who resides in the

- (3) DUTIES AND AUTHORITY OF THE DEPARTMENT. (a) The department shall establish policies that provide an organization operating a rehabilitation program under sub. (1) reasonable access to inmates.
- (b) The department shall designate a specific portion of the facility for operation of a rehabilitation program, if one is established, under sub. (1). To the extent possible, inmates participating in the program shall be housed in the portion of the facility in which the program is operated.
- (c) The department may not require an inmate to participate in a rehabilitation program under sub. (1).
- (d) The department may not base any decision regarding an inmate's conditions of confinement, including discipline, or an inmate's eligibility for release, on an inmate's decision to participate or not to participate in a rehabilitation program under sub. (1).
- (e) The treatment of inmates, including the provision of housing, activities in which an inmate may participate, freedom of movement, and work assignments, shall be substantially the same for inmates who participate in a rehabilitation program under sub. (1) and inmates who do not participate in such a program.
- (f) The department may restrict an inmate's participation in a rehabilitation program under sub. (1) only if the restriction is necessary for the security of the facility or the safety of the inmates or the public.
- (g) The department may suspend or terminate operation of a rehabilitation program under sub. (1) if the organization operating the program fails to comply with any of the requirements under this section and shall suspend or terminate the operation of a program if the department determines that suspension or termination

- of the program is necessary for the security of the facility or the safety of the inmates or the public or is in the best interests of the inmates.
 - (h) 1. Except as provided in subd. 2., if an organization operating a rehabilitation program under sub. (1) promotes or informs the department that the organization intends to promote sectarian worship, instruction, or proselytization in connection with the rehabilitation program, the department shall permit all other religious organizations meeting the requirements of this section to operate an inmate rehabilitation program under sub. (1).
 - 2. The department is not required under subd. 1. to permit a religious organization to operate an inmate rehabilitation program under sub. (1) if the department determines that the organization's operation of that program constitutes a threat to the security of the facility or the safety of the inmates or the public.
 - (4) EVALUATION. The department shall evaluate or contract with a public or private agency for an evaluation of the effectiveness of each rehabilitation program operated under sub. (1) in reducing recidivism and alcohol and other drug abuse among program participants. The department shall collect the data and information necessary to evaluate the program. No later than 3 years from the date on which the rehabilitation program begins operating, the department shall submit a report of the evaluation to the governor and to the appropriate standing committees of the legislature, as determined by the speaker of the assembly and the president of the senate, under s. 13.172 (3).
 - (5) SUSPENSION OR TERMINATION OF AN INMATE'S PARTICIPATION. Notwithstanding sub. (2) (b) 2., an organization operating a rehabilitation program under sub. (1) may suspend or terminate an inmate's participation in a program for reasons unrelated

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to religious beliefs, including the inmate's failure to participate meaningfully in the program.

SECTION 3334j. 301.065 of the statutes is created to read:

- ORGANIZATIONS: LEGISLATIVE PURPOSE. The purpose of this section is to allow the department to contract with, or award grants to, religious organizations, under any program administered by the department relating to the prevention of delinquency and crime or the rehabilitation of offenders, on the same basis as any other nongovernmental provider, without impairing the religious character of such organizations, and without diminishing the religious freedom of beneficiaries of assistance funded under such program.
- (2) Nondiscrimination against religious organizations. If the department is authorized under ch. 16 to contract with a nongovernmental entity, or to award grants to a nongovernmental entity, religious organizations are eligible, on the same basis as any other private organization, to be contractors and grantees under any program administered by the department so long as the programs are implemented consistently with the first amendment to the U.S. Constitution and article I, section 18, of the Wisconsin constitution. Except as provided in sub. (11), the department may not discriminate against an organization that is or applies to be a contractor or grantee on the basis that the organization does or does not have a religious character or because of the specific religious nature of the organization.
- (3) RELIGIOUS CHARACTER AND FREEDOM. (a) The department shall allow a religious organization with which the department contracts or to which the department awards a grant to retain its independence from government, including

- the organization's control over the definition, development, practice, and expression of its religious beliefs.
 - (b) The department may not require a religious organization to alter its form of internal governance or to remove religious art, icons, scripture, or other symbols to be eligible for a contract or grant.
 - (4) RIGHTS OF BENEFICIARIES OF ASSISTANCE. (a) If the department contracts with or awards grants to a religious organization for the provisions of crime prevention or offender rehabilitation assistance under a program administered by the department, an individual who is eligible for this assistance shall be informed in writing that assistance of equal value and accessibility is available from a nonreligious provider upon request.
 - (b) The department shall provide an individual who is otherwise eligible for assistance from an organization described under par. (a) with assistance of equal value from a nonreligious provider if the individual objects to the religious character of the organization described under par. (a) and requests assistance from a nonreligious provider. The department shall provide such assistance within a reasonable period of time after the date of the objection and shall ensure that it is accessible to the individual.
 - (6) NONDISCRIMINATION AGAINST BENEFICIARIES. A religious organization may not discriminate against an individual in regard to rendering assistance that is funded under any program administered by the department on the basis of religion, a religious belief or nonbelief, or a refusal to actively participate in a religious practice.
 - (7) FISCAL ACCOUNTABILITY. (a) Except as provided in par. (b), any religious organization that contracts with, or receives a grant from, the department is subject to the same laws and rules as other contractors and grantees regarding accounting,

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in accord with generally accepted auditing principles, for the use of the funds provided under such programs.

- (b) If the religious organization segregates funds provided under programs administered by the department into separate accounts, only the financial assistance provided with those funds shall be subject to audit.
- (8) COMPLIANCE. Any party that seeks to enforce its rights under this section may bring a civil action for injunctive relief against the entity that allegedly commits the violation.
- (9) LIMITATIONS ON USE OF FUNDS FOR CERTAIN PURPOSES. No funds provided directly to religious organizations by the department may be expended for sectarian worship, instruction, or proselytization.
- (10) CERTIFICATION OF COMPLIANCE. Every religious organization that contracts with, or receives a grant from, the department to provide delinquency and crime prevention or offender rehabilitation services to eligible recipients shall certify in writing that it has complied with the requirements of subs. (6) and (9) and submit to the department a copy of this certification and a written description of the policies the organization has adopted to ensure that it has complied with the requirements under subs. (6) and (9).
- (11) PREEMPTION. Nothing in this section may be construed to preempt any other statute that prohibits or restricts the expenditure of federal or state funds by or the granting of federal or state funds to religious organizations.".
 - 19. Page 1077, line 23: after that line insert:

"Section 3354j. 302.11 (1g) (b) 2. of the statutes is amended to read:

302.11 (1g) (b) 2. Refusal by the inmate to participate in counseling or
treatment that the social service and clinical staff of the institution determines is
necessary for the inmate, including pharmacological treatment using an
antiandrogen or the chemical equivalent of an antiandrogen if the inmate is a serious
child sex offender as defined in s. 304.06 (1q) (a). The parole commission may not
deny presumptive mandatory release to an inmate because of the inmate's refusal
to participate in a rehabilitation program under s. 301.047.".
20. Page 1271, line 13: after that line insert:
"Section 4031j. 978.03 (3) of the statutes is amended to read:
978.03 (3) Any assistant district attorney under sub. (1), (1m) or (2) must be
an attorney admitted to practice law in this state and, except as provided in s. ss.

978.03 (3) Any assistant district attorney under sub. (1), (1m) or (2) must be an attorney admitted to practice law in this state and, except as provided in s. ss. 978.043 and 978.044, may perform any duty required by law to be performed by the district attorney. The district attorney of the prosecutorial unit under sub. (1), (1m), or (2) may appoint such temporary counsel as may be authorized by the department of administration.

SECTION 4031p. 978.044 of the statutes is created to read:

978.044 Assistants to perform restorative justice services. (1)
Definitions. In this section:

- (a) "Crime" has the meaning given in s. 950.02 (1m).
- (b) "Offender" means an individual who is, or could be, charged with committing a crime or who is, or could be, the subject of a petition under ch. 938 alleging that he or she has committed a crime.
 - (c) "Victim" has the meaning given in s. 950.02 (4).

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(2) DUTIES. The district attorneys of Dane and Milwaukee counties and of the
county selected under sub. (4) shall each assign one assistant district attorney in his
or her prosecutorial unit to be a restorative justice coordinator. An assistant district
attorney assigned under this subsection to be a restorative justice coordinator shall
do all the following:

- (a) Establish restorative justice programs that provide support to the victim, help reintegrate the victim into community life, and provide a forum where an offender may meet with the victim or engage in other activities to do all of the following:
 - 1. Discuss the impact of the offender's crime on the victim or on the community.
 - 2. Explore potential restorative responses by the offender.
 - 3. Provide methods for reintegrating the offender into community life.
- (b) Provide assistance to the district attorney in other counties relating to the establishment of restorative justice programs, as described in par. (a).
 - (c) Maintain a record of all of the following:
- 16 1. The amount of time spent implementing the requirements of pars. (a) and 17 (b).
 - 2. The number of victims and offenders served by programs established under par. (a).
 - 3. The types of offenses addressed by programs established under par. (a).
 - 4. The rate of recidivism among offenders served by programs established under par. (a) compared to the rate of recidivism by offenders not served by such programs.
 - (3) REPORT TO DEPARTMENT OF ADMINISTRATION. Annually, on a date specified by the department of administration, the district attorneys of Dane and Milwaukee

- counties and of the county selected under sub. (4) shall each submit to the department of administration a report summarizing the records under sub. (2) (c) covering the preceding 12-month period. The department of administration shall maintain the information submitted under this subsection by the district attorney.
- (4) SELECTION OF 3RD COUNTY. The attorney general, in consultation with the department of corrections, shall select a county other than Dane or Milwaukee county in which restorative justice services are to be provided under sub. (2).
 - (5) EXPIRATION. This section does not apply after June 30, 2005.
 - SECTION 4031r. 978.05 (8) (b) of the statutes is amended to read:
- 978.05 (8) (b) Hire, employ, and supervise his or her staff and, subject to s. ss. 978.043 and 978.044, make appropriate assignments of the staff throughout the prosecutorial unit. The district attorney may request the assistance of district attorneys, deputy district attorneys, or assistant district attorneys from other prosecutorial units or assistant attorneys general who then may appear and assist in the investigation and prosecution of any matter for which a district attorney is responsible under this chapter in like manner as assistants in the prosecutorial unit and with the same authority as the district attorney in the unit in which the action is brought. Nothing in this paragraph limits the authority of counties to regulate the hiring, employment, and supervision of county employees.".
 - **21.** Page 1295, line 7: delete "\$1,864,700" and substitute "\$1,454,800".
- **22.** Page 1298, line 24: after that line insert:
- "(27m) Assistant district attorneys for restorative justice services. The authorized FTE positions for the department of administration are increased by 3.0 PR project positions for the period beginning on July 1, 2001, and ending on June 30,

2004, to be funded from the appropriation under section 20.475 (1) (k) of the statutes, for the purpose of providing one assistant district attorney for Dane County, one assistant district attorney for Milwaukee County, and one assistant district attorney for the county selected under section 978.044 (4) of the statutes, as created by this act, to perform restorative justice services under section 978.044 of the statutes, as created by this act.

(27n) Office of faith-based crime prevention initiatives. The authorized FTE positions for the department of administration are increased by 1.0 PR project position to be funded from the appropriation under section 20.505 (4) (kf) of the statutes, as created by this act, for the purpose of administering the office of faith-based crime prevention initiatives under section 15.105 (28) of the statutes, as created by this act, beginning on the effective date of this subsection and ending on June 30, 2004.

(27p) Funding for office of faith-based crime prevention initiatives. The secretary of administration shall allocate \$67,600 in fiscal year 2001–02 and \$77,400 in fiscal year 2002–03 from the appropriation accounts under section 20.505 (6) (kt) and (m) of the statutes, to provide funding for the office of faith-based crime prevention initiatives.".

23. Page 1343, line 11: after that line insert:

"(4m) EVALUATION AND REPORT TO LEGISLATURE. By October 1, 2004, the legislative audit bureau shall evaluate, on a quantitative and qualitative basis, the success of restorative justice programming in Dane and Milwaukee counties and the county selected under section 978.044 (4) of the statutes, as created by this act, in serving victims, offenders, and communities affected by crime and shall report its

1	findings to the appropriate standing committees of the legislature, as determined by
2	the speaker of the assembly and the president of the senate, under section 13.172 (3)
3	of the statutes.".
4	24. Page 1416, line 25: after that line insert:
5 .	"(3m) Sunset of office of faith-based crime prevention initiatives. The
6	treatment of sections 15.01 (6) (by Section 130k), 15.02 (3) (c) 1. (by Section 130s),
7	15.105 (title) (by Section 138k), and 230.08 (2) (e) 1. (by Section 3048j) of the
8	statutes and the repeal of section 20.505 (4) (kf) take effect on July 1, 2004.".
9	25. Page 1420, line 19: after that line insert:
10	"(16m) Sunset of neighborhood organization incubator grant program. The
11	repeal of section 20.435 (3) (ft) of the statutes takes effect on July 1, 2005.".

(END)