

**2001 DRAFTING REQUEST**

**Assembly Amendment (AA-ASA1-SB55)**

Received: **06/22/2001**

Received By: **jkreye**

Wanted: **Soon**

Identical to LRB:

For: **Assembly Republican Caucus**

By/Representing: **Jefferson**

This file may be shown to any legislator: **NO**

Drafter: **jkreye**

May Contact:

Addl. Drafters: **shoveme**

Subject: **Shared Revenue  
Munis - miscellaneous**

Extra Copies:

Submit via email: **NO**

Requester's email:

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**Pre Topic:**

ARC:.....Jefferson - AM60,

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**Topic:**

Renew Wisconsin pilot program and cooperation regions

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**Instructions:**

See Attached. For /2, remove shared revenue provisions

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**Drafting History:**

| <u>Vers.</u> | <u>Drafted</u>       | <u>Reviewed</u>     | <u>Typed</u>          | <u>Proofed</u> | <u>Submitted</u>           | <u>Jacketed</u> | <u>Required</u> |
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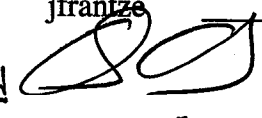
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12 MES 6/27/01 6/27/01 JLD  
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FE Sent For:

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DeAtkinson

➤ **Sunset date for the Dane County Regional Planning Commission, as set by 1999 Act 9, to be moved to 60 days after the enactment of the 2001-2001 biennial budget. (Skinrund/Hahn) MES (more info needed)**

➤ **AB 229 Substitute Amendment (Motion #46 as amended by the work group) (Rep. McCormick) Would include the following:**

JR/MES  
MJL

• **Renew Wisconsin Performance Review pilot program:** This five-community pilot supervised by the Department of Revenue will serve as a statewide model for local government performance standards on service delivery.

• The performance reviews are citizen-driven initiatives to assure local taxpayers that local programs are efficient.

• The UW-Extension will work with local government officials and citizens on education and training on performance standards.

MES

• **Cooperation Regions:** The federally designated standard metropolitan statistical areas serve as areas where communities will work together on cooperation compacts on local government services. Cooperation compacts are phased-in over the next five years and details of compact requirements will be developed by DOR through administrative rules. Performance standards will be used to set program benchmarks and provide outcome-based measures.

• Communities may reach compacts in any of the following areas including:

- Reduction or elimination of overlapping service delivery.
- Collaborative service delivery.
- Municipal revenue sharing under s. 66.0305
- Smart growth planning under s. 16.965
- Metropolitan service delivery.
- Financial incentives for shared regional planning services.
- Boundary issues.
- Other intergovernmental issues.

Reports must be submitted to DOR on cooperation compacts.

JR

➤ **Expenditure Restraint Change:**

➤ **Modify the Expenditure Restraint Program to allow for the creation of a segregated fund for a specific purpose. Contributions to the fund count against the ERP cap in the year they are made. Expenditures from the fund do not count against the cap.**

➤ **Further, increase a governmental unit expenditure limit under ERP by 50 percent of the difference between the ERP cap and the amount which the**

2001

Date (time) needed

in 6-22-01

LRB b 1561.1

**ARC CAUCUS BUDGET AMENDMENT  
[ONLY FOR CAUCUS]**

VK:jld:

See form **AMENDMENTS — COMPONENTS & ITEMS.**

**CAUCUS AMENDMENT  
TO ASSEMBLY SUBSTITUTE AMENDMENT 1  
TO 2001 SENATE BILL 55**

>>FOR CAUCUS SUPERAMENDMENT — NOT FOR INTRODUCTION<<

At the locations indicated, amend the substitute amendment as follows:

#. Page 854, line 3.: INSERT A ✓

#. Page 1352, line 25.: INSERT B ✓

(end)

#. Page . . . . ., line . . . . .:

#. Page . . . . ., line . . . . .:

#. Page . . . . ., line . . . . .:

#. Page . . . . ., line . . . . .:

~~PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION  
ASSEMBLY SUBSTITUTE AMENDMENT,  
TO 2001 ASSEMBLY BILL 229~~

INSERT A

1 ~~AN ACT to create 79.066 and 79.067 of the statutes relating to:~~ delivering  
2 governmental services.

~~The people of the state of Wisconsin, represented in senate and assembly, do  
enact as follows:~~

3 SECTION <sup>2283M</sup> ~~to~~ 79.066 of the statutes is created to read:

4 **79.066 Renew Wisconsin performance review.** (1) DEFINITIONS. In this  
5 section:

6 (a) "Analysis" means a performance analysis of the cost and benefit of a  
7 governmental unit providing a governmental service compared to a private person  
8 providing the same service.

9 (b) "Chief executive officer" means the county executive, city mayor or  
10 manager, village board president, or town board chairperson.

11 (c) "Department" means the department of revenue.

INSERT  
A

1 (cm) "Extension" has the meaning given in s. 36.05 (7). ✓

2 (d) "Governmental unit" means a county, city, village, or town with a population  
3 greater than 2,500.

4 (e) "Governmental service" means a service related to any of the following:

5 1. Law enforcement.

6 2. Fire protection.

7 3. Emergency services.

8 4. Public health.

9 5. Solid waste collection and disposal.

10 6. Recycling.

11 7. Public transportation.

12 8. Public housing.

13 9. Animal control.

14 10. Libraries.

15 11. Recreation and culture.

16 12. Human services.

17 13. Youth services.

18 (2) PILOT PROGRAM. The department shall establish a pilot program to study  
19 governmental services delivered by and to governmental units. The department  
20 shall solicit governmental units to participate in the program. Based on the  
21 department's solicitation, the department shall select 5 governmental units to form  
22 councils as provided under sub. (3) and shall include in that selection at least one  
23 county and at least one city, village, or town.

24 (3) CREATION OF COUNCIL. (a) No later than January 1, 2002, each governmental  
25 unit selected under sub. (2) shall create a council consisting of 5 members, as follows:

✓



INSERT  
A  
↓

- 1           1. The chief executive officer of the governmental unit, or his or her designee.
- 2           2. A member who is an employee of the governmental unit.
- 3           3. A member with cost accounting experience who is a resident of the
- 4 governmental unit and who is not a governmental unit officer or employee.
- 5           4. Two members, not including the member under subd. 4., who are residents
- 6 of the governmental unit and who are not governmental unit officers or employees.
- 7           (b) The governmental unit's chief executive officer shall appoint the council
- 8 members under par. (a) 2. to 4. The chief executive officer shall appoint 2 members
- 9 to initial terms of 2 years and the remaining 2 members to initial terms of 4 years.
- 10 The chief executive officer shall appoint the respective successors of the members
- 11 under par. (a) 2. to 4. to terms of 4 years. All members under par. (a) 2. to 4. shall
- 12 serve until their successors are appointed.
- 13           (c) The council shall organize annually at its first meeting to elect a
- 14 chairperson. Four members of the council shall constitute a quorum.
- 15           (4) DUTIES OF COUNCIL. The council shall conduct an analysis of governmental
- 16 services provided by the governmental unit with which the council is affiliated. In
- 17 conducting such an analysis, the council shall do all of the following:
- 18           (a) Establish specific benchmarks for performance, including goals related to
- 19 intergovernmental cooperation to provide governmental services.
- 20           (b) Conduct research and establish new methods to promote efficiency in the
- 21 delivery of governmental services.
- 22           (c) Identify and recommend collaborative agreements to be developed with
- 23 other governmental units to deliver governmental services.

↓

(INSEPS)  
A

1 (5) DATA COLLECTION AND ANALYSIS. (a) A council may conduct an analysis of a  
2 governmental service provided by the governmental unit with which the council is  
3 affiliated on its own or after receiving any of the following:

4 1. A written suggestion regarding delegating a governmental service to a  
5 private person.

6 2. A written complaint that a governmental service provided by the  
7 governmental unit is competing with the same or a similar service provided by a  
8 private person.

9 3. A written suggestion by a governmental unit employee or governmental unit  
10 employee labor organization to review a governmental service delegated to a private  
11 person.

12 (b) After receiving a suggestion or complaint under par. (a), the council shall  
13 meet to decide whether an analysis of the governmental service indicated in the  
14 suggestion or complaint is necessary. The council may hold hearings, conduct  
15 inquiries, and gather data to make its decision. If the council decides to analyze a  
16 governmental service under this paragraph, the council shall do all of the following:

17 1. Determine the costs of providing the governmental service, including the  
18 cost of personnel and capital assets used in providing the service.

19 2. Determine how often and to what extent the governmental service is  
20 provided and the quality of the governmental service provided.

21 3. Make a cost-benefit determination based on the findings under subds. 1. and  
22 2.

23 4. Determine whether a private person can provide the governmental service  
24 at a cost savings to the governmental unit providing the service and at a quality at  
25 least equal to the quality of the service provided by the governmental unit.

↓

INJERS  
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1           5. If the council decides that a governmental service is not suitable for  
2 delegating to a private person, determine whether the governmental service should  
3 be retained in its present form, modified, or eliminated.

4           (c) After completing an analysis under par. (b), the council shall make a  
5 recommendation to the governmental unit providing the governmental service  
6 analyzed under par. (b) and publish the council's recommendation. The  
7 recommendation shall specify the recommendation's impact on the governmental  
8 unit and the governmental unit's employees.

9           **(6) TRAINING AND ASSISTANCE.** The board of regents of the University of  
10 Wisconsin System shall direct the extension to assist councils created under this  
11 section in performing their duties under subs. (4) and (5). The board of regents shall  
12 ensure that council members are trained in how to do all of the following:

- 13           (a) Conduct an analysis of a governmental service.
- 14           (b) Determine ways to improve the efficiency of delivering a governmental  
15 service.
- 16           (c) Establish, quantify, and monitor performance standards.
- 17           (d) Prepare the reports required under sub. (7) (a) and (b).

18           **(7) REPORTS.** (a) On or before June 30, 2002, each council shall submit a report  
19 to the department describing the council's activities.

20           (b) On or before June 30, 2003, each council shall submit a final report to the  
21 department describing the council's activities and recommendations and the extent  
22 to which its recommendations have been adopted by the governmental unit with  
23 which the council is affiliated. A report submitted under this paragraph shall  
24 provide a detailed explanation of all analyses conducted under subs. (4) and (5).

↙

CMSEBS  
A

1 (c) On or before July 31, 2003, the department shall submit a report concerning  
2 the activities and recommendations described in the reports submitted under pars.  
3 (a) and (b) to the legislature under s. 13.172 (2) and to the governor. The  
4 department's report shall describe ways to implement such recommendations  
5 statewide.

2288 N (LC)

6 SECTION 79.067 of the statutes is created to read:

7 **79.067 Cooperation region.** (1) DEFINITIONS. In this section:

8 (a) "Cooperation region" means a federal standard metropolitan statistical  
9 area, except that, for a county that is not located in a federal standard metropolitan  
10 statistical area, "cooperation region" means the county. For purposes of this section,  
11 if only a part of a county is located in a federal standard metropolitan statistical area  
12 the entire county is considered to be located in the federal standard metropolitan  
13 statistical area.

14 (b) "Governmental service" has the meaning given in s. 79.066 (1) (e).

15 (c) "Metropolitan service delivery" means any governmental service provided  
16 to a city that is provided by the city or by another city or by a town, village, or county  
17 and provided on a multijurisdictional basis.

18 (2) AREA COOPERATION COMPACTS. (a) 1. Except as provided in subd. 3., beginning  
19 in 2003 and ending in 2005, a municipality shall enter into an area cooperation  
20 compact with at least 2 municipalities or counties located in the same cooperation  
21 region as the municipality, or with any combination of at least 2 such entities, to  
22 perform at least 2 governmental services.

23 2. Except as provided in subd. 3., beginning in 2006 and in each subsequent  
24 year, a municipality shall enter into an area cooperation compact with at least 4  
25 municipalities or counties located in the same cooperation region as the municipality,



INSERT  
A

1 or with any combination of at least 4 such entities, to provide law enforcement and  
2 to perform at least 5 other governmental services.

3 3. A municipality that is not adjacent to at least 2 other municipalities located  
4 in the same cooperation region as the municipality may enter into a cooperation  
5 compact with any adjacent municipality or with the county in which the municipality  
6 is located to perform the number of governmental services as specified under subd.  
7 1. or 2., as applicable to the year of the payment.

8 (b) An area cooperation compact shall provide a plan for any municipalities or  
9 counties that enter into the compact to collaborate to provide governmental services.  
10 The compact shall provide benchmarks to measure the plan's progress and provide  
11 outcome-based performance measures to evaluate the plan's success.  
12 Municipalities and counties that enter into the compact shall structure the compact  
13 in a way that results in significant tax savings to taxpayers within those  
14 municipalities and counties.

15 (c) 1. Annually, beginning in 2002, a municipality shall certify to the  
16 department of revenue, in a manner prescribed by the department, by May 1 of the  
17 year of the statement under s. 79.015, that the municipality complied with pars. (a)  
18 and (b) for the year of the statement under s. 79.015.

19 2. Annually, beginning in 2002, a municipality shall submit to the department  
20 of revenue, in a manner prescribed by the department, on or before June 30 of the  
21 year of the statement under s. 79.015, a report that indicates whether the  
22 municipality has entered into any agreements with any other municipality or any  
23 county located in the same cooperation region as the municipality related to the  
24 following:



INSERT A

1 a. Establishment of performance standards for delivery of governmental  
2 services by governmental units within a federal standard metropolitan statistical  
3 area or county.

4 b. Collaborative service delivery.

5 c. Reduction or elimination of overlapping service delivery.

6 d. Municipal revenue sharing under s. 66.0305. ✓

7 e. Smart growth planning under s. 16.965. ✓

8 f. Metropolitan service delivery.

9 g. Financial incentives for shared regional planning services.

10 h. Boundary issues.

11 i. Other intergovernmental issues.

12 (d) The department of revenue may grant a municipality additional time to  
13 submit any report under par. (c), if the municipality shows good cause for granting  
14 the additional time.

15 (e) Annually, beginning in 2004, the legislative audit bureau shall prepare a  
16 report on the performance of area cooperation compacts and shall submit copies of  
17 the report to the chief clerk of each house of the legislature for distribution to the  
18 appropriate standing committees under s. 13.172 (3) by June 30. ✓

19 (f) If a municipality fails to comply with this section, the department of  
20 administration may only distribute 95% of the municipality's shared revenue  
21 payments under s. 79.02 to the municipality. ✓ ✓

END OF INSERT A

22 ~~SECTION 8. Nonstatutory provisions~~

23 (1) RENEW WISCONSIN PERFORMANCE STANDARDS. The board of regents of the  
24 University of Wisconsin System shall direct the University of Wisconsin  
25 System-Extension to work with the League of Wisconsin Municipalities, the

INSERT B

INSERT  
B

1 Wisconsin Alliance of Cities, the Wisconsin Towns Association, and the Wisconsin  
2 Counties Association to provide training on performance standards as provided  
3 under section 79.066 (6) (c) of the statutes, as created by this act.

4

~~(END)~~

END OF INSERT B

**Kreye, Joseph**

---

**From:** Olin, Rick  
**Sent:** Tuesday, June 26, 2001 5:32 PM  
**To:** Kreye, Joseph  
**Cc:** Ammerman, Fred; Pirlot, R.J.  
**Subject:** Area Cooperation Compacts

Joe:

Please remove the shared revenue penalty provision from LRBb1516.  
It is located on page 8, lines 19-21.  
In adopting this motion, the caucus did not realize that it included a penalty provision.  
Thanks.

Rick





State of Wisconsin  
2001 - 2002 LEGISLATURE

RMP  
LRBb1561/A  
JK/jld:cmh  
2  
8MES

ARC:.....Jefferson – AM60, Renew Wisconsin pilot program and cooperation regions

FOR 2001-03 BUDGET — NOT READY FOR INTRODUCTION

CAUCUS ASSEMBLY AMENDMENT

TO ASSEMBLY SUBSTITUTE AMENDMENT 1,

TO 2001 SENATE BILL 55

1 At the locations indicated, amend the substitute amendment as follows:

2 1. Page ~~854~~<sup>680</sup>, line ~~2~~<sup>5</sup> after that line insert: ✓

3 "SECTION ~~2288m~~<sup>66.0316</sup> ~~70066~~<sup>2022s</sup> of the statutes is created to read:

4 ~~66.0316~~<sup>66.0316</sup> ~~70066~~ **Renew Wisconsin performance review.** (1) DEFINITIONS. In this  
5 section:

6 (a) "Analysis" means a performance analysis of the cost and benefit of a  
7 ~~governmental unit~~<sup>political subdivision</sup> providing a governmental service compared to a private person  
8 providing the same service.

9 (b) "Chief executive officer" <sup>has the meaning given in s. 66.1106(1)</sup> means the ~~county executive, city mayor or~~  
10 ~~manager, village board president, or town board chairperson.~~

1 (c) "Department" means the department of revenue.

2 (d) ~~unit~~ "Extension" has the meaning given in s. 36.05 (7). *, or county*

3 (f) ~~Governmental unit~~ *Political subdivision* means ~~a county, city, village, or town~~ *any* with a population  
4 greater than 2,500.

5 (e) "Governmental service" means a service related to any of the following:

- 6 1. Law enforcement.
- 7 2. Fire protection.
- 8 3. Emergency services.
- 9 4. Public health.
- 10 5. Solid waste collection and disposal.
- 11 6. Recycling.
- 12 7. Public transportation.
- 13 8. Public housing.
- 14 9. Animal control.
- 15 10. Libraries.
- 16 11. Recreation and culture.
- 17 12. Human services.
- 18 13. Youth services.

*more*

*use 3 times*

19 (2) PILOT PROGRAM. The department shall establish a pilot program to study  
20 governmental services delivered by and to ~~governmental units~~ *political subdivisions*. The department  
21 shall solicit ~~governmental units~~ to participate in the program. Based on the  
22 department's solicitation, the department shall select 5 ~~governmental units~~  
23 councils as provided under sub. (3) and shall include in that selection at least one  
24 county and at least one city, village, or town.

*political subdivision* ✓

1 (3) CREATION OF COUNCIL. (a) No later than January 1, 2002, each governmental  
2 unit selected under sub. (2) shall create a council consisting of 5 members, as follows:

3 1. The chief executive officer of the governmental unit, or his or her designee.

4 2. A member who is an employee of the governmental unit.

5 3. A member with cost accounting experience who is a resident of the  
6 governmental unit and who is not a governmental unit officer or employee.

7 4. Two members, not including the member under subd. 4., who are residents  
8 of the governmental unit and who are not governmental unit officers or employees.

9 (b) The governmental unit's chief executive officer shall appoint the council  
10 members under par. (a) 2. to 4. The chief executive officer shall appoint 2 members  
11 to initial terms of 2 years and the remaining 2 members to initial terms of 4 years.  
12 The chief executive officer shall appoint the respective successors of the members  
13 under par. (a) 2. to 4. to terms of 4 years. All members under par. (a) 2. to 4. shall  
14 serve until their successors are appointed. *and qualified* ✓

15 (c) The council shall organize annually at its first meeting to elect a  
16 chairperson. Four members of the council shall constitute a quorum.

17 (4) DUTIES OF COUNCIL. The council shall conduct an analysis of governmental  
18 services provided by the governmental unit with which the council is affiliated. In  
19 conducting such an analysis, the council shall do all of the following:

20 (a) Establish specific benchmarks for performance, including goals related to  
21 intergovernmental cooperation to provide governmental services.

22 (b) Conduct research and establish new methods to promote efficiency in the  
23 delivery of governmental services.

24 (c) Identify and recommend collaborative agreements to be developed with  
25 other governmental units *political subdivisions* to deliver governmental services.

*political subdivision*

1 (5) DATA COLLECTION AND ANALYSIS. (a) A council may conduct an analysis of a  
2 governmental service provided by the ~~governmental unit~~ with which the council is  
3 affiliated on its own or after receiving any of the following:

4 1. A written suggestion regarding delegating a governmental service to a  
5 private person.

6 2. A written complaint that a governmental service provided by the  
7 ~~governmental unit~~ is competing with the same or a similar service provided by a  
8 private person.

9 3. A written suggestion by a ~~governmental unit~~ employee or ~~governmental unit~~  
10 employee labor organization to review a governmental service delegated to a private  
11 person.

12 (b) After receiving a suggestion or complaint under par. (a), the council shall  
13 meet to decide whether an analysis of the governmental service indicated in the  
14 suggestion or complaint is necessary. The council may hold hearings, conduct  
15 inquiries, and gather data to make its decision. If the council decides to analyze a  
16 governmental service under this paragraph, the council shall do all of the following:

17 1. Determine the costs of providing the governmental service, including the  
18 cost of personnel and capital assets used in providing the service.

19 2. Determine how often and to what extent the governmental service is  
20 provided and the quality of the governmental service provided.

21 3. Make a cost-benefit determination based on the findings under subs. 1. and

22 2.

23 4. Determine whether a private person can provide the governmental service  
24 at a cost savings to the ~~governmental unit~~ providing the service and at a quality at  
25 least equal to the quality of the service provided by the ~~governmental unit~~.

political subdivision ✓

1 5. If the council decides that a governmental service is not suitable for  
2 delegating to a private person, determine whether the governmental service should  
3 be retained in its present form, modified, or eliminated.

4 (c) After completing an analysis under par. (b), the council shall make a  
5 recommendation to the governmental unit providing the governmental service  
6 analyzed under par. (b) and publish the council's recommendation. The  
7 recommendation shall specify the recommendation's impact on the governmental  
8 unit and the governmental unit's employees.

9 (6) TRAINING AND ASSISTANCE. The board of regents of the University of  
10 Wisconsin System shall direct the extension to assist councils created under this  
11 section in performing their duties under subs. (4) and (5). The board of regents shall  
12 ensure that council members are trained in how to do all of the following:

13 (a) Conduct an analysis of a governmental service.

14 (b) Determine ways to improve the efficiency of delivering a governmental  
15 service.

16 (c) Establish, quantify, and monitor performance standards.

17 (d) Prepare the reports required under sub. (7) (a) and (b).

18 (7) REPORTS. (a) On or before June 30, 2002, each council shall submit a report  
19 to the department describing the council's activities.

20 (b) On or before June 30, 2003, each council shall submit a final report to the  
21 department describing the council's activities and recommendations and the extent  
22 to which its recommendations have been adopted by the governmental unit with  
23 which the council is affiliated. A report submitted under this paragraph shall  
24 provide a detailed explanation of all analyses conducted under subs. (4) and (5).

1 (c) On or before July 31, 2003, the department shall submit a report concerning  
2 the activities and recommendations described in the reports submitted under pars.  
3 (a) and (b) to the legislature under s. 13.172 (2) and to the governor. The  
4 department's report shall describe ways to implement such recommendations  
5 statewide.

6 SECTION ~~2138a~~ <sup>2022t</sup> ~~79.067~~ <sup>66.0317</sup> of the statutes is created to read:

7 <sup>66.0317</sup> ~~79.067~~ <sup>(3)</sup> **Cooperation region.** (1) DEFINITIONS. In this section:

8 (a) "Cooperation region" means a federal standard metropolitan statistical  
9 area, except that, for a county that is not located in a federal standard metropolitan  
10 statistical area, "cooperation region" means the county. For purposes of this section,  
11 if only a part of a county is located in a federal standard metropolitan statistical area  
12 the entire county is considered to be located in the federal standard metropolitan  
13 statistical area.

14 (b) "Governmental service" has the meaning given in s. <sup>66.0316(1)(e)</sup> ~~79.066(1)(a)~~.

15 (c) "Metropolitan service delivery" means any governmental service provided  
16 to a city that is provided by the city or by another city or by a town, village, or county  
17 and provided on a multijurisdictional basis.

(d) "municipality" means any city, village, or town.

18 (2) AREA COOPERATION COMPACTS. (a) 1. Except as provided in subd. 3., beginning  
19 in 2003 and ending in 2005, a municipality shall enter into an area cooperation  
20 compact with at least 2 municipalities or counties located in the same cooperation  
21 region as the municipality, or with any combination of at least 2 such entities, to  
22 perform at least 2 governmental services.

23 2. Except as provided in subd. 3., beginning in 2006 and in each subsequent  
24 year, a municipality shall enter into an area cooperation compact with at least 4  
25 municipalities or counties located in the same cooperation region as the municipality,

1 or with any combination of at least 4 such entities, to provide law enforcement and  
2 to perform at least 5 other governmental services.

3 3. A municipality that is not adjacent to at least 2 other municipalities located  
4 in the same cooperation region as the municipality may enter into a cooperation  
5 compact with any adjacent municipality or with the county in which the municipality  
6 is located to perform the number of governmental services as specified under subd.  
7 1. or 2. ~~as applicable to the year of the payment.~~

8 (b) An area cooperation compact shall provide a plan for any municipalities or  
9 counties that enter into the compact to collaborate to provide governmental services.  
10 The compact shall provide benchmarks to measure the plan's progress and provide  
11 outcome-based performance measures to evaluate the plan's success.  
12 Municipalities and counties that enter into the compact shall structure the compact  
13 in a way that results in significant tax savings to taxpayers within those  
14 municipalities and counties.

15 (c) 1. Annually, beginning in 2002, a municipality shall certify to the  
16 department of revenue, <sup>by May 1</sup> in a manner prescribed by the department, ~~by May 1 of the~~  
17 ~~year of the statement under s. 79.015~~ that the municipality complied with pars. (a)  
18 and (b) ~~for the year of the statement under s. 79.015.~~ ←

19 2. Annually, beginning in 2002, a municipality shall submit to the department  
20 of revenue, in a manner prescribed by the department, on or before June 30 of the  
21 ~~year of the statement under s. 79.015~~ a report that indicates whether the  
22 municipality has entered into any agreements with any other municipality or any  
23 county located in the same cooperation region as the municipality related to the  
24 following:

(7)

- 1 a. Establishment of performance standards for delivery of governmental
- 2 services by <sup>municipalities or counties</sup> ~~governmental units~~ within a federal standard metropolitan statistical
- 3 area or county.
- 4 b. Collaborative service delivery.
- 5 c. Reduction or elimination of overlapping service delivery.
- 6 d. Municipal revenue sharing under s. 66.0305.
- 7 e. Smart growth planning under s. 16.965.
- 8 f. Metropolitan service delivery.
- 9 g. Financial incentives for shared regional planning services.
- 10 h. Boundary issues.
- 11 i. Other intergovernmental issues.

12 (d) The department of revenue may grant a municipality additional time to

13 submit any report under par. (c), if the municipality shows good cause for granting

14 the additional time.

15 (e) Annually, beginning in 2004, the legislative audit bureau shall prepare a

16 report on the performance of area cooperation compacts and shall submit copies of

17 the report to the chief clerk of each house of the legislature for distribution to the

18 appropriate standing committees under s. 13.172 (3) by June 30. ✓

19 ~~(f) If a municipality fails to comply with this section, the department of~~

20 ~~administration may only distribute 95% of the municipality's shared revenue~~

21 ~~payments under s. 79.02 to the municipality.~~

22 2. Page ~~1352~~ <sup>1363</sup> line 25: after that line insert:

23 "(1d) RENEW WISCONSIN PERFORMANCE STANDARDS. The board of regents of the

24 University of Wisconsin System shall direct the University of Wisconsin



1 System-Extension to work with the League of Wisconsin Municipalities, the  
 2 Wisconsin Alliance of Cities, the Wisconsin Towns Association, and the Wisconsin  
 3 Counties Association to provide training on performance standards as provided  
 4 under section ~~79.066 (b) (v)~~ <sup>66.0316 (6) (c)</sup> of the statutes, as created by this act.”

5

(END)

*P-note*  
 Is the definition of "municipality" in  
 66.0317 (1) (d) consistent with your intent?  
 my 2 d



State of Wisconsin  
2001 - 2002 LEGISLATURE

LRBb1561/2  
JK&MES;jld:jf

RMR

ARC:.....Jefferson – AM60, Renew Wisconsin pilot program and cooperation regions

FOR 2001-03 BUDGET — NOT READY FOR INTRODUCTION

CAUCUS ASSEMBLY AMENDMENT

TO ASSEMBLY SUBSTITUTE AMENDMENT 1,

TO 2001 SENATE BILL 55

*in 6-28-01*

1 At the locations indicated, amend the substitute amendment as follows:

2 1. Page 680, line 5: after that line insert:

3 “SECTION 2022s. 66.0316 of the statutes is created to read:

4 **66.0316 Renew Wisconsin performance review. (1) DEFINITIONS.** In this  
5 section:

6 (a) “Analysis” means a performance analysis of the cost and benefit of a political  
7 subdivision providing a governmental service compared to a private person  
8 providing the same service.

9 (b) “Chief executive officer” has the meaning given in s. 66.1106 (1) (a).

10 (c) “Department” means the department of revenue.

- 1 (d) “Extension” has the meaning given in s. 36.05 (7).
- 2 (e) “Governmental service” means a service related to any of the following:
- 3 1. Law enforcement.
  - 4 2. Fire protection.
  - 5 3. Emergency services.
  - 6 4. Public health.
  - 7 5. Solid waste collection and disposal.
  - 8 6. Recycling.
  - 9 7. Public transportation.
  - 10 8. Public housing.
  - 11 9. Animal control.
  - 12 10. Libraries.
  - 13 11. Recreation and culture.
  - 14 12. Human services.
  - 15 13. Youth services.
- 16 (f) “Political subdivision” means any city, village, town, or county with a  
17 population greater than 2,500.
- 18 (2) PILOT PROGRAM. The department shall establish a pilot program to study  
19 governmental services delivered by and to political subdivisions. The department  
20 shall solicit political subdivisions to participate in the program. Based on the  
21 department’s solicitation, the department shall select 5 political subdivisions to form  
22 councils as provided under sub. (3) and shall include in that selection at least one  
23 county and at least one city, village, or town.

1           **(3) CREATION OF COUNCIL.** (a) No later than January 1, 2002, each political  
2 subdivision selected under sub. (2) shall create a council consisting of 5 members, as  
3 follows:

4           1. The chief executive officer of the political subdivision, or his or her designee.  
5           2. A member who is an employee of the political subdivision.  
6           3. A member with cost accounting experience who is a resident of the political  
7 subdivision and who is not a political subdivision officer or employee.

8           4. Two members, not including the member under <sup>✓</sup>subd. ~~4.~~ <sup>3</sup>✓, who are residents  
9 of the political subdivision and who are not political subdivision officers or  
10 employees.

11           (b) The political subdivision's chief executive officer shall appoint the council  
12 members under par. (a) 2. to 4. The chief executive officer shall appoint 2 members  
13 to initial terms of 2 years and the remaining 2 members to initial terms of 4 years.  
14 The chief executive officer shall appoint the respective successors of the members  
15 under par. (a) 2. to 4. to terms of 4 years. All members under par. (a) 2. to 4. shall  
16 serve until their successors are appointed and qualified.

17           (c) The council shall organize annually at its first meeting to elect a  
18 chairperson. Four members of the council shall constitute a quorum.

19           **(4) DUTIES OF COUNCIL.** The council shall conduct an analysis of governmental  
20 services provided by the political subdivision with which the council is affiliated. In  
21 conducting such an analysis, the council shall do all of the following:

22           (a) Establish specific benchmarks for performance, including goals related to  
23 intergovernmental cooperation to provide governmental services.

24           (b) Conduct research and establish new methods to promote efficiency in the  
25 delivery of governmental services.

1 (c) Identify and recommend collaborative agreements to be developed with  
2 other political subdivisions to deliver governmental services.

3 (5) DATA COLLECTION AND ANALYSIS. (a) A council may conduct an analysis of a  
4 governmental service provided by the political subdivision with which the council is  
5 affiliated on its own or after receiving any of the following:

6 1. A written suggestion regarding delegating a governmental service to a  
7 private person.

8 2. A written complaint that a governmental service provided by the political  
9 subdivision is competing with the same or a similar service provided by a private  
10 person.

11 3. A written suggestion by a political subdivision employee or political  
12 subdivision employee labor organization to review a governmental service delegated  
13 to a private person.

14 (b) After receiving a suggestion or complaint under par. (a), the council shall  
15 meet to decide whether an analysis of the governmental service indicated in the  
16 suggestion or complaint is necessary. The council may hold hearings, conduct  
17 inquiries, and gather data to make its decision. If the council decides to analyze a  
18 governmental service under this paragraph, the council shall do all of the following:

19 1. Determine the costs of providing the governmental service, including the  
20 cost of personnel and capital assets used in providing the service.

21 2. Determine how often and to what extent the governmental service is  
22 provided and the quality of the governmental service provided.

23 3. Make a cost-benefit determination based on the findings under subs. 1. and

24 2.

1           4. Determine whether a private person can provide the governmental service  
2 at a cost savings to the political subdivision providing the service and at a quality at  
3 least equal to the quality of the service provided by the political subdivision.

4           5. If the council decides that a governmental service is not suitable for  
5 delegating to a private person, determine whether the governmental service should  
6 be retained in its present form, modified, or eliminated.

7           (c) After completing an analysis under par. (b), the council shall make a  
8 recommendation to the political subdivision providing the governmental service  
9 analyzed under par. (b) and publish the council's recommendation. The  
10 recommendation shall specify the recommendation's impact on the political  
11 subdivision and the political subdivision's employees.

12           **(6) TRAINING AND ASSISTANCE.** The board of regents of the University of  
13 Wisconsin System shall direct the extension to assist councils created under this  
14 section in performing their duties under subs. (4) and (5). The board of regents shall  
15 ensure that council members are trained in how to do all of the following:

16           (a) Conduct an analysis of a governmental service.

17           (b) Determine ways to improve the efficiency of delivering a governmental  
18 service.

19           (c) Establish, quantify, and monitor performance standards.

20           (d) Prepare the reports required under sub. (7) (a) and (b).

21           **(7) REPORTS.** (a) On or before June 30, 2002, each council shall submit a report  
22 to the department describing the council's activities.

23           (b) On or before June 30, 2003, each council shall submit a final report to the  
24 department describing the council's activities and recommendations and the extent  
25 to which its recommendations have been adopted by the political subdivision with

1 which the council is affiliated. A report submitted under this paragraph shall  
2 provide a detailed explanation of all analyses conducted under subs. (4) and (5).

3 (c) On or before July 31, 2003, the department shall submit a report concerning  
4 the activities and recommendations described in the reports submitted under pars.  
5 (a) and (b) to the legislature under s. 13.172 (2) and to the governor. The  
6 department's report shall describe ways to implement such recommendations  
7 statewide.

8 **SECTION 2022t.** 66.0317 of the statutes is created to read:

9 **66.0317 Cooperation region. (1) DEFINITIONS.** In this section:

10 (a) "Cooperation region" means a federal standard metropolitan statistical  
11 area, except that, for a county that is not located in a federal standard metropolitan  
12 statistical area, "cooperation region" means the county. For purposes of this section,  
13 if only a part of a county is located in a federal standard metropolitan statistical area  
14 the entire county is considered to be located in the federal standard metropolitan  
15 statistical area.

16 (b) "Governmental service" has the meaning given in s. 66.0316 (1) (e).

17 (c) "Metropolitan service delivery" means any governmental service provided  
18 to a city that is provided by the city or by another city or by a town, village, or county  
19 and provided on a multijurisdictional basis.

20 (d) "Municipality" means any city, village, or town.

21 **(2) AREA COOPERATION COMPACTS.** (a) 1. Except as provided in subd. 3., beginning  
22 in 2003 and ending in 2005, a municipality shall enter into an area cooperation  
23 compact with at least 2 municipalities or counties located in the same cooperation  
24 region as the municipality, or with any combination of at least 2 such entities, to  
25 perform at least 2 governmental services.

1           2. Except as provided in subd. 3., beginning in 2006 and in each subsequent  
2 year, a municipality shall enter into an area cooperation compact with at least 4  
3 municipalities or counties located in the same cooperation region as the municipality,  
4 or with any combination of at least 4 such entities, to provide law enforcement and  
5 to perform at least 5 other governmental services.

6           3. A municipality that is not adjacent to at least 2 other municipalities located  
7 in the same cooperation region as the municipality may enter into a cooperation  
8 compact with any adjacent municipality or with the county in which the municipality  
9 is located to perform the number of governmental services as specified under subd.  
10 1. or 2.

11           (b) An area cooperation compact shall provide a plan for any municipalities or  
12 counties that enter into the compact to collaborate to provide governmental services.  
13 The compact shall provide benchmarks to measure the plan's progress and provide  
14 outcome-based performance measures to evaluate the plan's success.  
15 Municipalities and counties that enter into the compact shall structure the compact  
16 in a way that results in significant tax savings to taxpayers within those  
17 municipalities and counties.

18           (c) 1. Annually, beginning in 2002, a municipality shall certify to the  
19 department of revenue by May 1, in a manner prescribed by the department that the  
20 municipality complied with pars. (a) and (b).

21           2. Annually, beginning in 2002, a municipality shall submit to the department  
22 of revenue on or before June 30, in a manner prescribed by the department, a report  
23 that indicates whether the municipality has entered into any agreements with any  
24 other municipality or any county located in the same cooperation region as the  
25 municipality related to the following:



1 a. Establishment of performance standards for delivery of governmental  
2 services by municipalities or counties within a federal standard metropolitan  
3 statistical area or county.

4 b. Collaborative service delivery.

5 c. Reduction or elimination of overlapping service delivery.

6 d. Municipal revenue sharing under s. 66.0305.

7 e. Smart growth planning under s. 16.965.

8 f. Metropolitan service delivery.

9 g. Financial incentives for shared regional planning services.

10 h. Boundary issues.

11 i. Other intergovernmental issues.

12 (d) The department of revenue may grant a municipality additional time to  
13 submit any report under par. (c), if the municipality shows good cause for granting  
14 the additional time.

15 (e) Annually, beginning in 2004, the legislative audit bureau shall prepare a  
16 report on the performance of area cooperation compacts and shall submit copies of  
17 the report to the chief clerk of each house of the legislature for distribution to the  
18 appropriate standing committees under s. 13.172 (3) by June 30.”.

19 **2.** Page 1363, line 25: after that line insert:

20 “(1d) RENEW WISCONSIN PERFORMANCE STANDARDS. The board of regents of the  
21 University of Wisconsin System shall direct the University of Wisconsin  
22 System–Extension to work with the League of Wisconsin Municipalities, the  
23 Wisconsin Alliance of Cities, the Wisconsin Towns Association, and the Wisconsin

1 Counties Association to provide training on performance standards as provided  
2 under section 66.0316 (6) (c) of the statutes, as created by this act.”

3 (END)

## Kreye, Joseph

---

**From:** Hanaman, Cathlene  
**Sent:** Thursday, June 28, 2001 9:51 AM  
**To:** Kreye, Joseph  
**Subject:** FW: LRB Draft: 01b1561/2 Renew Wisconsin pilot program and cooperation regions

-----Original Message-----

**From:** Emerson, James  
**Sent:** Thursday, June 28, 2001 9:45 AM  
**To:** Hanaman, Cathlene  
**Cc:** Radloff, Gary  
**Subject:** FW: LRB Draft: 01b1561/2 Renew Wisconsin pilot program and cooperation regions

The changes below still need to be made to LRB 01b1561/2

-----Original Message-----

**From:** Radloff, Gary  
**Sent:** Thursday, June 28, 2001 9:03 AM  
**To:** Emerson, James  
**Subject:** RE: LRB Draft: 01b1561/2 Renew Wisconsin pilot program and cooperation regions

Jim: It appears only 1 of 3 changes requested in the last note were made. Here is what is missing (from this draft).

Page 6 lines 11 and 12. A period after the word "area" and delete the phrase "except that, for a county that is not located in a federal standard metropolitan statistical areas, "cooperation region" means county. (Note this means only the standard metropolitan statistical areas will be cooperation region.)

Page 7 line 4. delete the phrase "to provide law enforcement"

-----Original Message-----

**From:** Emerson, James  
**Sent:** Thursday, June 28, 2001 8:55 AM  
**To:** Radloff, Gary  
**Subject:** FW: LRB Draft: 01b1561/2 Renew Wisconsin pilot program and cooperation regions

Gary:

Appartently there is still a few out there, or at least revisions to the ones already sent.

Please let me know if you approve of the amendment as is, or if it needs changes.

Thank you,  
Jim Emerson  
ARC

-----Original Message-----

**From:** Jefferson, Mark  
**Sent:** Thursday, June 28, 2001 8:44 AM  
**To:** Emerson, James  
**Subject:** FW: LRB Draft: 01b1561/2 Renew Wisconsin pilot program and cooperation regions

-----Original Message-----

**From:** Frantzen, Jean

**Sent:** Wednesday, June 27, 2001 8:22 PM

**To:** Jefferson, Mark

**Cc:** Legislative Fiscal Bureau; Hanaman, Cathlene; Haugen, Caroline

**Subject:** LRB Draft: 01b1561/2 Renew Wisconsin pilot program and cooperation regions

Following is the PDF version of draft 01b1561/2.

<< File: 01b1561/2 >>



State of Wisconsin  
2001 - 2002 LEGISLATURE

LRBb1561/4  
JK&MES:jld:jf

RM

ARC:.....Jefferson - AM60, Renew Wisconsin pilot program and cooperation regions

FOR 2001-03 BUDGET — NOT READY FOR INTRODUCTION

CAUCUS ASSEMBLY AMENDMENT

TO ASSEMBLY SUBSTITUTE AMENDMENT 1,

TO 2001 SENATE BILL 55

AM 6-28-01

1 At the locations indicated, amend the substitute amendment as follows:

2 1. Page 680, line 5: after that line insert:

3 "SECTION 2022s. 66.0316 of the statutes is created to read:

4 66.0316 Renew Wisconsin performance review. (1) DEFINITIONS. In this  
5 section:

6 (a) "Analysis" means a performance analysis of the cost and benefit of a political  
7 subdivision providing a governmental service compared to a private person  
8 providing the same service.

9 (b) "Chief executive officer" has the meaning given in s. 66.1106 (1) (a).

10 (c) "Department" means the department of revenue.

1 (d) “Extension” has the meaning given in s. 36.05 (7).

2 (e) “Governmental service” means a service related to any of the following:

3 1. Law enforcement.

4 2. Fire protection.

5 3. Emergency services.

6 4. Public health.

7 5. Solid waste collection and disposal.

8 6. Recycling.

9 7. Public transportation.

10 8. Public housing.

11 9. Animal control.

12 10. Libraries.

13 11. Recreation and culture.

14 12. Human services.

15 13. Youth services.

16 (f) “Political subdivision” means any city, village, town, or county with a  
17 population greater than 2,500.

18 (2) PILOT PROGRAM. The department shall establish a pilot program to study  
19 governmental services delivered by and to political subdivisions. The department  
20 shall solicit political subdivisions to participate in the program. Based on the  
21 department’s solicitation, the department shall select 5 political subdivisions to form  
22 councils as provided under sub. (3) and shall include in that selection at least one  
23 county and at least one city, village, or town.

1           **(3) CREATION OF COUNCIL.** (a) No later than January 1, 2002, each political  
2 subdivision selected under sub. (2) shall create a council consisting of 5 members, as  
3 follows:

4           1. The chief executive officer of the political subdivision, or his or her designee.

5           2. A member who is an employee of the political subdivision.

6           3. A member with cost accounting experience who is a resident of the political  
7 subdivision and who is not a political subdivision officer or employee.

8           4. Two members, not including the member under subd. 3., who are residents  
9 of the political subdivision and who are not political subdivision officers or  
10 employees.

11           (b) The political subdivision's chief executive officer shall appoint the council  
12 members under par. (a) 2. to 4. The chief executive officer shall appoint 2 members  
13 to initial terms of 2 years and the remaining 2 members to initial terms of 4 years.  
14 The chief executive officer shall appoint the respective successors of the members  
15 under par. (a) 2. to 4. to terms of 4 years. All members under par. (a) 2. to 4. shall  
16 serve until their successors are appointed and qualified.

17           (c) The council shall organize annually at its first meeting to elect a  
18 chairperson. Four members of the council shall constitute a quorum.

19           **(4) DUTIES OF COUNCIL.** The council shall conduct an analysis of governmental  
20 services provided by the political subdivision with which the council is affiliated. In  
21 conducting such an analysis, the council shall do all of the following:

22           (a) Establish specific benchmarks for performance, including goals related to  
23 intergovernmental cooperation to provide governmental services.

24           (b) Conduct research and establish new methods to promote efficiency in the  
25 delivery of governmental services.

1 (c) Identify and recommend collaborative agreements to be developed with  
2 other political subdivisions to deliver governmental services.

3 (5) DATA COLLECTION AND ANALYSIS. (a) A council may conduct an analysis of a  
4 governmental service provided by the political subdivision with which the council is  
5 affiliated on its own or after receiving any of the following:

6 1. A written suggestion regarding delegating a governmental service to a  
7 private person.

8 2. A written complaint that a governmental service provided by the political  
9 subdivision is competing with the same or a similar service provided by a private  
10 person.

11 3. A written suggestion by a political subdivision employee or political  
12 subdivision employee labor organization to review a governmental service delegated  
13 to a private person.

14 (b) After receiving a suggestion or complaint under par. (a), the council shall  
15 meet to decide whether an analysis of the governmental service indicated in the  
16 suggestion or complaint is necessary. The council may hold hearings, conduct  
17 inquiries, and gather data to make its decision. If the council decides to analyze a  
18 governmental service under this paragraph, the council shall do all of the following:

19 1. Determine the costs of providing the governmental service, including the  
20 cost of personnel and capital assets used in providing the service.

21 2. Determine how often and to what extent the governmental service is  
22 provided and the quality of the governmental service provided.

23 3. Make a cost-benefit determination based on the findings under subs. 1. and

24 2.



1           4. Determine whether a private person can provide the governmental service  
2           at a cost savings to the political subdivision providing the service and at a quality at  
3           least equal to the quality of the service provided by the political subdivision.

4           5. If the council decides that a governmental service is not suitable for  
5           delegating to a private person, determine whether the governmental service should  
6           be retained in its present form, modified, or eliminated.

7           (c) After completing an analysis under par. (b), the council shall make a  
8           recommendation to the political subdivision providing the governmental service  
9           analyzed under par. (b) and publish the council's recommendation. The  
10          recommendation shall specify the recommendation's impact on the political  
11          subdivision and the political subdivision's employees.

12          **(6) TRAINING AND ASSISTANCE.** The board of regents of the University of  
13          Wisconsin System shall direct the extension to assist councils created under this  
14          section in performing their duties under subs. (4) and (5). The board of regents shall  
15          ensure that council members are trained in how to do all of the following:

16           (a) Conduct an analysis of a governmental service.

17           (b) Determine ways to improve the efficiency of delivering a governmental  
18          service.

19           (c) Establish, quantify, and monitor performance standards.

20           (d) Prepare the reports required under sub. (7) (a) and (b).

21          **(7) REPORTS.** (a) On or before June 30, 2002, each council shall submit a report  
22          to the department describing the council's activities.

23           (b) On or before June 30, 2003, each council shall submit a final report to the  
24          department describing the council's activities and recommendations and the extent  
25          to which its recommendations have been adopted by the political subdivision with

1 which the council is affiliated. A report submitted under this paragraph shall  
2 provide a detailed explanation of all analyses conducted under subs. (4) and (5).

3 (c) On or before July 31, 2003, the department shall submit a report concerning  
4 the activities and recommendations described in the reports submitted under pars.  
5 (a) and (b) to the legislature under s. 13.172 (2) and to the governor. The  
6 department's report shall describe ways to implement such recommendations  
7 statewide.

8 **SECTION 2022t.** 66.0317 of the statutes is created to read:

9 **66.0317 Cooperation region. (1) DEFINITIONS.** In this section:

10 (a) "Cooperation region" means a federal standard metropolitan statistical  
11 area, ~~except that, for a county that is not located in a federal standard metropolitan~~  
12 ~~statistical area, "cooperation region" means the county.~~ For purposes of this section,  
13 if only a part of a county is located in a federal standard metropolitan statistical area  
14 the entire county is considered to be located in the federal standard metropolitan  
15 statistical area.

16 (b) "Governmental service" has the meaning given in s. 66.0316 (1) (e).

17 (c) "Metropolitan service delivery" means any governmental service provided  
18 to a city that is provided by the city or by another city or by a town, village, or county  
19 and provided on a multijurisdictional basis.

20 (d) "Municipality" means any city, village, or town.

21 **(2) AREA COOPERATION COMPACTS.** (a) 1. Except as provided in subd. 3., beginning  
22 in 2003 and ending in 2005, a municipality shall enter into an area cooperation  
23 compact with at least 2 municipalities or counties located in the same cooperation  
24 region as the municipality, or with any combination of at least 2 such entities, to  
25 perform at least 2 governmental services.

1           2. Except as provided in subd. 3., beginning in 2006 and in each subsequent  
2 year, a municipality shall enter into an area cooperation compact with at least 4  
3 municipalities or counties located in the same cooperation region as the municipality,  
4 or with any combination of at least 4 such entities, ~~to provide law enforcement and~~  
5 to perform at least 5 other governmental services.

6           3. A municipality that is not adjacent to at least 2 other municipalities located  
7 in the same cooperation region as the municipality may enter into a cooperation  
8 compact with any adjacent municipality or with the county in which the municipality  
9 is located to perform the number of governmental services as specified under subd.  
10 1. or 2.

11           (b) An area cooperation compact shall provide a plan for any municipalities or  
12 counties that enter into the compact to collaborate to provide governmental services.  
13 The compact shall provide benchmarks to measure the plan's progress and provide  
14 outcome-based performance measures to evaluate the plan's success.  
15 Municipalities and counties that enter into the compact shall structure the compact  
16 in a way that results in significant tax savings to taxpayers within those  
17 municipalities and counties.

18           (c) 1. Annually, beginning in 2002, a municipality shall certify to the  
19 department of revenue by May 1, in a manner prescribed by the department that the  
20 municipality complied with pars. (a) and (b).

21           2. Annually, beginning in 2002, a municipality shall submit to the department  
22 of revenue on or before June 30, in a manner prescribed by the department, a report  
23 that indicates whether the municipality has entered into any agreements with any  
24 other municipality or any county located in the same cooperation region as the  
25 municipality related to the following:

1 a. Establishment of performance standards for delivery of governmental  
2 services by municipalities or counties within a federal standard metropolitan  
3 statistical area or county.

4 b. Collaborative service delivery.

5 c. Reduction or elimination of overlapping service delivery.

6 d. Municipal revenue sharing under s. 66.0305.

7 e. Smart growth planning under s. 16.965.

8 f. Metropolitan service delivery.

9 g. Financial incentives for shared regional planning services.

10 h. Boundary issues.

11 i. Other intergovernmental issues.

12 (d) The department of revenue may grant a municipality additional time to  
13 submit any report under par. (c), if the municipality shows good cause for granting  
14 the additional time.

15 (e) Annually, beginning in 2004, the legislative audit bureau shall prepare a  
16 report on the performance of area cooperation compacts and shall submit copies of  
17 the report to the chief clerk of each house of the legislature for distribution to the  
18 appropriate standing committees under s. 13.172 (3) by June 30.”.

19 **2.** Page 1363, line 25: after that line insert:

20 “(1d) RENEW WISCONSIN PERFORMANCE STANDARDS. The board of regents of the  
21 University of Wisconsin System shall direct the University of Wisconsin  
22 System–Extension to work with the League of Wisconsin Municipalities, the  
23 Wisconsin Alliance of Cities, the Wisconsin Towns Association, and the Wisconsin

1 Counties Association to provide training on performance standards as provided  
2 under section 66.0316 (6) (c) of the statutes, as created by this act.”

3 (END)



State of Wisconsin  
2001 - 2002 LEGISLATURE

LRBb1561/A  
JK&MES:jld:ch

RMR

ARC:.....Jefferson – AM60, Renew Wisconsin pilot program and cooperation regions

FOR 2001-03 BUDGET — NOT READY FOR INTRODUCTION

CAUCUS ASSEMBLY AMENDMENT

TO ASSEMBLY SUBSTITUTE AMENDMENT 1,

TO 2001 SENATE BILL 55

*in 6-28-01*

1 At the locations indicated, amend the substitute amendment as follows:

2 1. Page 680, line 5: after that line insert:

3 “SECTION 2022s. 66.0316 of the statutes is created to read:

4 **66.0316 Renew Wisconsin performance review. (1) DEFINITIONS.** In this  
5 section:

6 (a) “Analysis” means a performance analysis of the cost and benefit of a political  
7 subdivision providing a governmental service compared to a private person  
8 providing the same service.

9 (b) “Chief executive officer” has the meaning given in s. 66.1106 (1) (a).

10 (c) “Department” means the department of revenue.

1 (d) “Extension” has the meaning given in s. 36.05 (7).

2 (e) “Governmental service” means a service related to any of the following:

3 1. Law enforcement.

4 2. Fire protection.

5 3. Emergency services.

6 4. Public health.

7 5. Solid waste collection and disposal.

8 6. Recycling.

9 7. Public transportation.

10 8. Public housing.

11 9. Animal control.

12 10. Libraries.

13 11. Recreation and culture.

14 12. Human services.

15 13. Youth services.

16 (f) “Political subdivision” means any city, village, town, or county with a  
17 population greater than 2,500.

18 (2) PILOT PROGRAM. The department shall establish a pilot program to study  
19 governmental services delivered by and to political subdivisions. The department  
20 shall solicit political subdivisions to participate in the program. Based on the  
21 department’s solicitation, the department shall select 5 political subdivisions to form  
22 councils as provided under sub. (3) and shall include in that selection at least one  
23 county and at least one city, village, or town.

1           **(3) CREATION OF COUNCIL.** (a) No later than January 1, 2002, each political  
2 subdivision selected under sub. (2) shall create a council consisting of 5 members, as  
3 follows:

4           1. The chief executive officer of the political subdivision, or his or her designee.

5           2. A member who is an employee of the political subdivision.

6           3. A member with cost accounting experience who is a resident of the political  
7 subdivision and who is not a political subdivision officer or employee.

8           4. Two members, not including the member under subd. 3., who are residents  
9 of the political subdivision and who are not political subdivision officers or  
10 employees.

11           (b) The political subdivision's chief executive officer shall appoint the council  
12 members under par. (a) 2. to 4. The chief executive officer shall appoint 2 members  
13 to initial terms of 2 years and the remaining 2 members to initial terms of 4 years.  
14 The chief executive officer shall appoint the respective successors of the members  
15 under par. (a) 2. to 4. to terms of 4 years. All members under par. (a) 2. to 4. shall  
16 serve until their successors are appointed and qualified.

17           (c) The council shall organize annually at its first meeting to elect a  
18 chairperson. Four members of the council shall constitute a quorum.

19           **(4) DUTIES OF COUNCIL.** The council shall conduct an analysis of governmental  
20 services provided by the political subdivision with which the council is affiliated. In  
21 conducting such an analysis, the council shall do all of the following:

22           (a) Establish specific benchmarks for performance, including goals related to  
23 intergovernmental cooperation to provide governmental services.

24           (b) Conduct research and establish new methods to promote efficiency in the  
25 delivery of governmental services.



1 (c) Identify and recommend collaborative agreements to be developed with  
2 other political subdivisions to deliver governmental services.

3 (5) DATA COLLECTION AND ANALYSIS. (a) A council may conduct an analysis of a  
4 governmental service provided by the political subdivision with which the council is  
5 affiliated on its own or after receiving any of the following:

6 1. A written suggestion regarding delegating a governmental service to a  
7 private person.

8 2. A written complaint that a governmental service provided by the political  
9 subdivision is competing with the same or a similar service provided by a private  
10 person.

11 3. A written suggestion by a political subdivision employee or political  
12 subdivision employee labor organization to review a governmental service delegated  
13 to a private person.

14 (b) After receiving a suggestion or complaint under par. (a), the council shall  
15 meet to decide whether an analysis of the governmental service indicated in the  
16 suggestion or complaint is necessary. The council may hold hearings, conduct  
17 inquiries, and gather data to make its decision. If the council decides to analyze a  
18 governmental service under this paragraph, the council shall do all of the following:

19 1. Determine the costs of providing the governmental service, including the  
20 cost of personnel and capital assets used in providing the service.

21 2. Determine how often and to what extent the governmental service is  
22 provided and the quality of the governmental service provided.

23 3. Make a cost-benefit determination based on the findings under subds. 1. and

24 2.

1           4. Determine whether a private person can provide the governmental service  
2           at a cost savings to the political subdivision providing the service and at a quality at  
3           least equal to the quality of the service provided by the political subdivision.

4           5. If the council decides that a governmental service is not suitable for  
5           delegating to a private person, determine whether the governmental service should  
6           be retained in its present form, modified, or eliminated.

7           (c) After completing an analysis under par. (b), the council shall make a  
8           recommendation to the political subdivision providing the governmental service  
9           analyzed under par. (b) and publish the council's recommendation. The  
10          recommendation shall specify the recommendation's impact on the political  
11          subdivision and the political subdivision's employees.

12          **(6) TRAINING AND ASSISTANCE.** The board of regents of the University of  
13          Wisconsin System shall direct the extension to assist councils created under this  
14          section in performing their duties under subs. (4) and (5). The board of regents shall  
15          ensure that council members are trained in how to do all of the following:

16           (a) Conduct an analysis of a governmental service.

17           (b) Determine ways to improve the efficiency of delivering a governmental  
18          service.

19           (c) Establish, quantify, and monitor performance standards.

20           (d) Prepare the reports required under sub. (7) (a) and (b).

21          **(7) REPORTS.** (a) On or before June 30, 2002, each council shall submit a report  
22          to the department describing the council's activities.

23           (b) On or before June 30, 2003, each council shall submit a final report to the  
24          department describing the council's activities and recommendations and the extent  
25          to which its recommendations have been adopted by the political subdivision with

1 which the council is affiliated. A report submitted under this paragraph shall  
2 provide a detailed explanation of all analyses conducted under subs. (4) and (5).

3 (c) On or before July 31, 2003, the department shall submit a report concerning  
4 the activities and recommendations described in the reports submitted under pars.  
5 (a) and (b) to the legislature under s. 13.172 (2) and to the governor. The  
6 department's report shall describe ways to implement such recommendations  
7 statewide.

8 **SECTION 2022t.** 66.0317 of the statutes is created to read:

9 **66.0317 Cooperation region. (1) DEFINITIONS.** In this section:

10 (a) "Cooperation region" means a federal standard metropolitan statistical  
11 area. For purposes of this section, if only a part of a county is located in a federal  
12 standard metropolitan statistical area the entire county is considered to be located  
13 in the federal standard metropolitan statistical area.

14 (b) "Governmental service" has the meaning given in s. 66.0316 (1) (e).

15 (c) "Metropolitan service delivery" means any governmental service provided  
16 to a city that is provided by the city or by another city or by a town, village, or county  
17 and provided on a multijurisdictional basis.

18 (d) "Municipality" means any city, village, or town.

19 **(2) AREA COOPERATION COMPACTS.** (a) 1. Except as provided in subd. 3., beginning  
20 in 2003 and ending in 2005, a municipality shall enter into an area cooperation  
21 compact with at least 2 municipalities or counties located in the same cooperation  
22 region as the municipality, or with any combination of at least 2 such entities, to  
23 perform at least 2 governmental services.

24 2. Except as provided in subd. 3., beginning in 2006 and in each subsequent  
25 year, a municipality shall enter into an area cooperation compact with at least 4

1 municipalities or counties located in the same cooperation region as the municipality,  
2 or with any combination of at least 4 such entities, to perform at least 5 other  
3 governmental services.

4 3. A municipality that is not adjacent to at least 2 other municipalities located  
5 in the same cooperation region as the municipality may enter into a cooperation  
6 compact with any adjacent municipality or with the county in which the municipality  
7 is located to perform the number of governmental services as specified under subd.  
8 1. or 2.

9 (b) An area cooperation compact shall provide a plan for any municipalities or  
10 counties that enter into the compact to collaborate to provide governmental services.  
11 The compact shall provide benchmarks to measure the plan's progress and provide  
12 outcome-based performance measures to evaluate the plan's success.  
13 Municipalities and counties that enter into the compact shall structure the compact  
14 in a way that results in significant tax savings to taxpayers within those  
15 municipalities and counties.

16 (c) 1. Annually, beginning in 2002, a municipality shall certify to the  
17 department of revenue by May 1, in a manner prescribed by the department that the  
18 municipality complied with pars. (a) and (b).

19 2. Annually, beginning in 2002, a municipality shall submit to the department  
20 of revenue on or before June 30, in a manner prescribed by the department, a report  
21 that indicates whether the municipality has entered into any agreements with any  
22 other municipality or any county located in the same cooperation region as the  
23 municipality related to the following:

1           a. Establishment of performance standards for delivery of governmental  
2 services by municipalities or counties within a federal standard metropolitan  
3 statistical area or county.

4           b. Collaborative service delivery.

5           c. Reduction or elimination of overlapping service delivery.

6           d. Municipal revenue sharing under s. 66.0305.

7           e. Smart growth planning under s. 16.965.

8           f. Metropolitan service delivery.

9           g. Financial incentives for shared regional planning services.

10          h. Boundary issues.

11          i. Other intergovernmental issues.

12           (d) The department of revenue may grant a municipality additional time to  
13 submit any report under par. (c), if the municipality shows good cause for granting  
14 the additional time.

15           (e) Annually, beginning in 2004, the legislative audit bureau shall prepare a  
16 report on the performance of area cooperation compacts and shall submit copies of  
17 the report to the chief clerk of each house of the legislature for distribution to the  
18 appropriate standing committees under s. 13.172 (3) by June 30.”.

19           **2.** Page 1363, line 25: after that line insert:

20           “(1d) RENEW WISCONSIN PERFORMANCE STANDARDS. The board of regents of the  
21 University of Wisconsin System shall direct the University of Wisconsin  
22 System—Extension to work with the League of Wisconsin Municipalities, the  
23 Wisconsin Alliance of Cities, the Wisconsin Towns Association, and the Wisconsin

1 Counties Association to provide training on performance standards as provided  
2 under section 66.0316 (6) (c) of the statutes, as created by this act.”

3 (END)



State of Wisconsin  
2001 - 2002 LEGISLATURE

LRBb1561/5  
JK&MES:jld:rs

ARC:.....Jefferson – AM60, Renew Wisconsin pilot program and cooperation regions

FOR 2001-03 BUDGET — NOT READY FOR INTRODUCTION

CAUCUS ASSEMBLY AMENDMENT

TO ASSEMBLY SUBSTITUTE AMENDMENT 1,

TO 2001 SENATE BILL 55

1 At the locations indicated, amend the substitute amendment as follows:

2 1. Page 680, line 5: after that line insert:

3 “SECTION 2022s. 66.0316 of the statutes is created to read:

4 **66.0316 Renew Wisconsin performance review. (1) DEFINITIONS.** In this  
5 section:

6 (a) “Analysis” means a performance analysis of the cost and benefit of a political  
7 subdivision providing a governmental service compared to a private person  
8 providing the same service.

9 (b) “Chief executive officer” has the meaning given in s. 66.1106 (1) (a).

10 (c) “Department” means the department of revenue.

- 1 (d) "Extension" has the meaning given in s. 36.05 (7).
- 2 (e) "Governmental service" means a service related to any of the following:
- 3 1. Law enforcement.
- 4 2. Fire protection.
- 5 3. Emergency services.
- 6 4. Public health.
- 7 5. Solid waste collection and disposal.
- 8 6. Recycling.
- 9 7. Public transportation.
- 10 8. Public housing.
- 11 9. Animal control.
- 12 10. Libraries.
- 13 11. Recreation and culture.
- 14 12. Human services.
- 15 13. Youth services.
- 16 (f) "Political subdivision" means any city, village, town, or county with a  
17 population greater than 2,500.
- 18 (2) PILOT PROGRAM. The department shall establish a pilot program to study  
19 governmental services delivered by and to political subdivisions. The department  
20 shall solicit political subdivisions to participate in the program. Based on the  
21 department's solicitation, the department shall select 5 political subdivisions to form  
22 councils as provided under sub. (3) and shall include in that selection at least one  
23 county and at least one city, village, or town.



1           **(3) CREATION OF COUNCIL.** (a) No later than January 1, 2002, each political  
2 subdivision selected under sub. (2) shall create a council consisting of 5 members, as  
3 follows:

4           1. The chief executive officer of the political subdivision, or his or her designee.

5           2. A member who is an employee of the political subdivision.

6           3. A member with cost accounting experience who is a resident of the political  
7 subdivision and who is not a political subdivision officer or employee.

8           4. Two members, not including the member under subd. 3., who are residents  
9 of the political subdivision and who are not political subdivision officers or  
10 employees.

11           (b) The political subdivision's chief executive officer shall appoint the council  
12 members under par. (a) 2. to 4. The chief executive officer shall appoint 2 members  
13 to initial terms of 2 years and the remaining 2 members to initial terms of 4 years.  
14 The chief executive officer shall appoint the respective successors of the members  
15 under par. (a) 2. to 4. to terms of 4 years. All members under par. (a) 2. to 4. shall  
16 serve until their successors are appointed and qualified.

17           (c) The council shall organize annually at its first meeting to elect a  
18 chairperson. Four members of the council shall constitute a quorum.

19           **(4) DUTIES OF COUNCIL.** The council shall conduct an analysis of governmental  
20 services provided by the political subdivision with which the council is affiliated. In  
21 conducting such an analysis, the council shall do all of the following:

22           (a) Establish specific benchmarks for performance, including goals related to  
23 intergovernmental cooperation to provide governmental services.

24           (b) Conduct research and establish new methods to promote efficiency in the  
25 delivery of governmental services.

1 (c) Identify and recommend collaborative agreements to be developed with  
2 other political subdivisions to deliver governmental services.

3 (5) DATA COLLECTION AND ANALYSIS. (a) A council may conduct an analysis of a  
4 governmental service provided by the political subdivision with which the council is  
5 affiliated on its own or after receiving any of the following:

6 1. A written suggestion regarding delegating a governmental service to a  
7 private person.

8 2. A written complaint that a governmental service provided by the political  
9 subdivision is competing with the same or a similar service provided by a private  
10 person.

11 3. A written suggestion by a political subdivision employee or political  
12 subdivision employee labor organization to review a governmental service delegated  
13 to a private person.

14 (b) After receiving a suggestion or complaint under par. (a), the council shall  
15 meet to decide whether an analysis of the governmental service indicated in the  
16 suggestion or complaint is necessary. The council may hold hearings, conduct  
17 inquiries, and gather data to make its decision. If the council decides to analyze a  
18 governmental service under this paragraph, the council shall do all of the following:

19 1. Determine the costs of providing the governmental service, including the  
20 cost of personnel and capital assets used in providing the service.

21 2. Determine how often and to what extent the governmental service is  
22 provided and the quality of the governmental service provided.

23 3. Make a cost-benefit determination based on the findings under subds. 1. and

24 2.

1           4. Determine whether a private person can provide the governmental service  
2 at a cost savings to the political subdivision providing the service and at a quality at  
3 least equal to the quality of the service provided by the political subdivision.

4           5. If the council decides that a governmental service is not suitable for  
5 delegating to a private person, determine whether the governmental service should  
6 be retained in its present form, modified, or eliminated.

7           (c) After completing an analysis under par. (b), the council shall make a  
8 recommendation to the political subdivision providing the governmental service  
9 analyzed under par. (b) and publish the council's recommendation. The  
10 recommendation shall specify the recommendation's impact on the political  
11 subdivision and the political subdivision's employees.

12           **(6) TRAINING AND ASSISTANCE.** The board of regents of the University of  
13 Wisconsin System shall direct the extension to assist councils created under this  
14 section in performing their duties under subs. (4) and (5). The board of regents shall  
15 ensure that council members are trained in how to do all of the following:

16           (a) Conduct an analysis of a governmental service.

17           (b) Determine ways to improve the efficiency of delivering a governmental  
18 service.

19           (c) Establish, quantify, and monitor performance standards.

20           (d) Prepare the reports required under sub. (7) (a) and (b).

21           **(7) REPORTS.** (a) On or before June 30, 2002, each council shall submit a report  
22 to the department describing the council's activities.

23           (b) On or before June 30, 2003, each council shall submit a final report to the  
24 department describing the council's activities and recommendations and the extent  
25 to which its recommendations have been adopted by the political subdivision with

1 which the council is affiliated. A report submitted under this paragraph shall  
2 provide a detailed explanation of all analyses conducted under subs. (4) and (5).

3 (c) On or before July 31, 2003, the department shall submit a report concerning  
4 the activities and recommendations described in the reports submitted under pars.  
5 (a) and (b) to the legislature under s. 13.172 (2) and to the governor. The  
6 department's report shall describe ways to implement such recommendations  
7 statewide.

8 **SECTION 2022t.** 66.0317 of the statutes is created to read:

9 **66.0317 Cooperation region. (1) DEFINITIONS.** In this section:

10 (a) "Cooperation region" means a federal standard metropolitan statistical  
11 area. For purposes of this section, if only a part of a county is located in a federal  
12 standard metropolitan statistical area the entire county is considered to be located  
13 in the federal standard metropolitan statistical area.

14 (b) "Governmental service" has the meaning given in s. 66.0316 (1) (e).

15 (c) "Metropolitan service delivery" means any governmental service provided  
16 to a city that is provided by the city or by another city or by a town, village, or county  
17 and provided on a multijurisdictional basis.

18 (d) "Municipality" means any city, village, or town.

19 **(2) AREA COOPERATION COMPACTS.** (a) 1. Except as provided in subd. 3., beginning  
20 in 2003 and ending in 2005, a municipality shall enter into an area cooperation  
21 compact with at least 2 municipalities or counties located in the same cooperation  
22 region as the municipality, or with any combination of at least 2 such entities, to  
23 perform at least 2 governmental services.

24 2. Except as provided in subd. 3., beginning in 2006 and in each subsequent  
25 year, a municipality shall enter into an area cooperation compact with at least 4

1 municipalities or counties located in the same cooperation region as the municipality,  
2 or with any combination of at least 4 such entities, to perform at least 5 governmental  
3 services.

4 3. A municipality that is not adjacent to at least 2 other municipalities located  
5 in the same cooperation region as the municipality may enter into a cooperation  
6 compact with any adjacent municipality or with the county in which the municipality  
7 is located to perform the number of governmental services as specified under subd.  
8 1. or 2.

9 (b) An area cooperation compact shall provide a plan for any municipalities or  
10 counties that enter into the compact to collaborate to provide governmental services.  
11 The compact shall provide benchmarks to measure the plan's progress and provide  
12 outcome-based performance measures to evaluate the plan's success.  
13 Municipalities and counties that enter into the compact shall structure the compact  
14 in a way that results in significant tax savings to taxpayers within those  
15 municipalities and counties.

16 (c) 1. Annually, beginning in 2002, a municipality shall certify to the  
17 department of revenue by May 1, in a manner prescribed by the department that the  
18 municipality complied with pars. (a) and (b).

19 2. Annually, beginning in 2002, a municipality shall submit to the department  
20 of revenue on or before June 30, in a manner prescribed by the department, a report  
21 that indicates whether the municipality has entered into any agreements with any  
22 other municipality or any county located in the same cooperation region as the  
23 municipality related to the following:

1 a. Establishment of performance standards for delivery of governmental  
2 services by municipalities or counties within a federal standard metropolitan  
3 statistical area or county.

4 b. Collaborative service delivery.

5 c. Reduction or elimination of overlapping service delivery.

6 d. Municipal revenue sharing under s. 66.0305.

7 e. Smart growth planning under s. 16.965.

8 f. Metropolitan service delivery.

9 g. Financial incentives for shared regional planning services.

10 h. Boundary issues.

11 i. Other intergovernmental issues.

12 (d) The department of revenue may grant a municipality additional time to  
13 submit any report under par. (c), if the municipality shows good cause for granting  
14 the additional time.

15 (e) Annually, beginning in 2004, the legislative audit bureau shall prepare a  
16 report on the performance of area cooperation compacts and shall submit copies of  
17 the report to the chief clerk of each house of the legislature for distribution to the  
18 appropriate standing committees under s. 13.172 (3) by June 30.”.

19 **2.** Page 1363, line 25: after that line insert:

20 “(1d) RENEW WISCONSIN PERFORMANCE STANDARDS. The board of regents of the  
21 University of Wisconsin System shall direct the University of Wisconsin  
22 System–Extension to work with the League of Wisconsin Municipalities, the  
23 Wisconsin Alliance of Cities, the Wisconsin Towns Association, and the Wisconsin

1 Counties Association to provide training on performance standards as provided  
2 under section 66.0316 (6) (c) of the statutes, as created by this act.”

3 (END)