2001 DRAFTING REQUEST

Assembly Amendment (AA-ASA1-SB55)

Received: 06/24/2001				Received By: kenneda			
Wanted:	Wanted: As time permits				Identical to LRB:		
For: Ass	embly Republ	lican Caucus 7	'-4887		By/Representing:	Hughes	
This file	may be shown	to any legislate	or: NO		Drafter: kenneda		
May Co	ntact: LFB				Addl. Drafters:		
Subject:	Health	- abortion			Extra Copies:	ISR	
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Requeste	er's email:						
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ARC:	Hughes -						
Topic:						· · · · · · · · · · · · · · · · · · ·	
AM105- abortion	-Prohibit receingler- -related activition	pt of public fundes	ds by organi	zation or affil	liate of organizatin	that engages	in
Instruct	tions:						
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Drafting	g History:						
Vers.	Drafted	Reviewed	Typed	Proofed	Submitted	Jacketed	Required
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Vers.	<u>Drafted</u>	Reviewed	Typed	Proofed	<u>Submitted</u>	<u>Jacketed</u>	Required
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Addl. Drafters:

Subject:

Health - abortion

Extra Copies:

ISR

Submit via email: NO

Requester's email:

Pre Topic:

ARC:.....Hughes -

Topic:

AM105--Prohibit receipt of public funds by organization or affiliate of organizatin that engages in abortion-related activities

Instructions:

See Attached

Drafting History:

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Budget Amendments 2001 - 2003

Prepared by the Assembly Republican Caucus

Statement of Intent

Prohibit Organizations that Engage in Abortion-Related Activities from Receiving Public Funds for Pregnancy Programs

Legislator

Gundrum

Amendment

105

Legislator 2

Pass or Fail

Pass

Legislator 3

Spending Cut

Legislator 4

Withdrawn

Staff contact

Jolene

Package

Agency

Health and Family Services

Summary

Prohibit any organization that engages in abortion-related activities from receiving public funds for pregnancy programs; require the legislative audit bureau to conduct an audit to determine if the organization receiving the public funds or the state agency or local governmental unit granting the public funds has strictly complied with the requirements and prohibitions; and change the types of information that may be provided by organizations that receive the public funds.

The amendment would prohibit an organization that engages in abortion-related activities from receiving public funds for pregnancy programs. Any organization that receives public funds for pregnancy programs would be prohibited from using any of the program funds for an abortion-related activity or transferring any program funds or any other public funds to an organization that engages in abortion-related activities.

If the organization applying for public funds for pregnancy programs is affiliated with an organization that engages in abortion-related activities, then the applying organization can receive the public funds only if the two organizations are physically and financially independent from each other.

The amendment would also change the type of information that may be provided by organizations that receive public funds for pregnancy programs. The amendment eliminates authorization to provide nondirective information about pregnancy termination and, instead, specifies that an organization that receives these funds is permitted to promote, encourage, or counsel in favor of, or refer directly or through an intermediary for, prenatal care and delivery, infant care, foster care, and adoption.

Abortion related activities include providing abortion services; promoting, encouraging, or counseling in favor of abortion services; or making abortion referrals either directly or through an intermediary.

Pregnancy program is defined as a program for pregnancy prevention, family planning, pregnancy testing, pregnancy counseling, prenatal care, pregnancy services and reproductive health care services that are related to pregnancy.

Fiscal Impact

According to the LFB, there could be an increase in costs but those costs could be absorbed by the agencies.

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Date (time)

LRB b 1722/1

ARC CAUCUS BUDGET AMENDMENT [ONLY FOR CAUCUS]

DAK: CMT:

See form AMENDMENTS — COMPONENTS & ITEMS.

D-1097E)

CAUCUS AMENDMENT TO ASSEMBLY SUBSTITUTE AMENDMENT 1 TO 2001 SENATE BILL 55

>>FOR CAUCUS SUPERAMENDMENT — NOT FOR INTRODUCTION<<

At the locations indicated, amend the substitute amendment as follows:

		-	
#.	Page 428 line 20:	after that live	tream

#. Page, line:

#. Page, line

#. Page, line:

#. Page , line . . . :

#. Page . . . , line . . . :

AN ACT to repeal 20.9275 (2m) (è), 20.9275 (3m), 253.02 (2m) (c), 253.07 (1) (a)

3. and 253.07 (1) (b) 3.; to renumber and amend 20.9275 (1) and 20.9275 (2)

(a) 2.; to amend 20.9275 (2) (intro.), 20.9275 (2m) (intro.), 20.9275 (3), 253.02

(2m) (intro.), 253.07 (1) (a) (intro.) and 253.07 (1) (b) (intro.); and to create

20.9275 (1g), 20.9275 (1r) (am), 20.9275 (1r) (em), 20.9275 (2) (a) 2. a., 20.9275

(2) (a) 2. b., 20.9275 (2) (a) 2. c., 20.9275 (2) (a) 2.d., 20.9275 (2) (a) 2. e., 20.9275

(2) (a) 2. f., 20.9275 (2) (a) 2. g., 20.9275 (2n), 20.9275 (6), 20.9275 (7) and

20.9275 (8) of the statutes; relating to: prohibiting an organization or affiliate of an organization that engages in abortion—related activities from receiving certain public funds, prohibiting an organization that receives certain public funds from using other public and private funds for abortion—related activities, specifying restrictions on affiliation between certain organizations, changing the types of information that may be provided by organizations that receive the

1 2 funds, changing requirements related to the maternal and child health program and family planning services, and requiring audits.

Analysis by the Legislative Reference Bureau

Under current law, federal funds passing through the state treasury and state and local funds may not be paid as a grant, subsidy, or other funding that wholly or partially or directly or indirectly involves pregnancy programs, projects, or services and that is a grant, subsidy, or other funding under specific state programs (adolescent prevention pregnancy and pregnancy services, adolescent self-sufficiency and pregnancy prevention, adolescent choices, welfare and hygiene of maternity and infancy, family planning, pregnancy counseling, and outreach to low-income pregnant women and under federal maternal and child health services block grants), if the pregnancy program, project, or service using these federal, state, or local funds, using income derived from the funds, or using matching funds provides abortion services; promotes, encourages, or counsels in favor of abortion services; or makes abortion referrals either directly or through an intermediary in any instance other than when an abortion is directly and medically necessary to save the life of the pregnant woman. The funds also may not be paid if the pregnancy program, project, or service is funded form another source that requires performance of the abortion-related activities. The restriction applies only to the extent that applying it does not result in the loss of any federal funds. An organization that violates the prohibition may not receive the funds for 24 months after the violation and must return all funds paid under the grant, subsidy, or other funding, and the grant, subsidy, or other funding is terminated. This law specifically does not prohibit the providing of nondirective information explaining prenatal care and delivery; infant care, foster care, or adoption; or pregnancy termination.

Also under current law, federal funds passing through the state treasury and state and local funds may not be paid for the performance of an abortion other than an abortion that is directly and medically necessary to save the life of the pregnant woman, in a case of sexual assault or incest, or if, due to a medical condition existing before the abortion, the physician determines that the abortion is directly and medically necessary to prevent grave, long-lasting, physical health damage to the pregnant woman.

This bill expands the prohibition on payment of public funds to an organization that engages in abortion-related activities, in the following ways:

1. The bill applies the prohibition to all public funds for, among other things, prenatal care, pregnancy services, and reproductive health care services that are related to pregnancy.

2. The bill prohibits payment to an organization that is affiliated with an organization that engages in abortion—related activities or that receives funds from any source that requires, for receipt of the funds that the affiliate engage in abortion—related activities, unless the organizations are physically and financially independent from each other. Specifically, the two organizations may not share the

same or a similar name; medical or nonmedical facilities, equipment, or supplies; services; income, grants, donations, and other revenue; fund-raising activities; expenses; employees; employee wages or salaries; or databases. They also may not be located in the same building, must be separately incorporated, and must maintain financial and database records that demonstrate that the affiliate receives no economic or marketing benefit from the funded erganization.

3. The bill prohibits a publicly funded organization from transferring public funds to another organization or to an affiliate of the organization that provides abortion-related activities or that receives funds from any source that requires, for

receipt of the funds, that the affiliate engage in abortion-related activities.

The bill also specifies prohibited abortion-related activities related to promoting, encouraging, or counseling in favor of abortion services, including acting to assist women to obtain abortions; acting to increase the availability or accessibility of abortion for family planning purposes; lobbying for passage of legislation to increase the availability of abortion; providing speakers to promote the use of abortion; paying dues to a group that advocates abortion; using legal action to make abortion available; and developing or disseminating materials advocating abortion.

The bill authorizes the filing of a petition for a writ of mandamus or prohibition with the circuit court of the county where a violation of the prohibitions is alleged to have occurred or is proposed to occur. The bill also requires the legislative audit bureau to conduct an audit of each organization receiving the public funds to determine if the organization or the state agency or local governmental unit has strictly complied with the requirements or prohibitions. If the publicly funded organization is an affiliate of an organization that engages in abortion-related activities or that/receives funds from any source that requires, for receipt of the funds, that the affiliate engage in abortion-related activities, the audit must be conducted annually.

Lastly, the bill eliminates authorization, including authorization under the maternal and child health and family planning laws, to provide nondirective information about pregnancy termination and, instead, specifies that an organization that receives the funds is not prohibited from promoting, encouraging, or counseling in favor of or referring directly or through an intermediary for prenatal care and delivery and infant care, foster care, or adoption. The bill eliminates the provision that specifies that the prohibitions on the use of the funds apply only to the extent that applying them does not result in the loss of any federal funds.

For further information see the state and local fiscal estimate, which will be

printed as an appendix to this bill.

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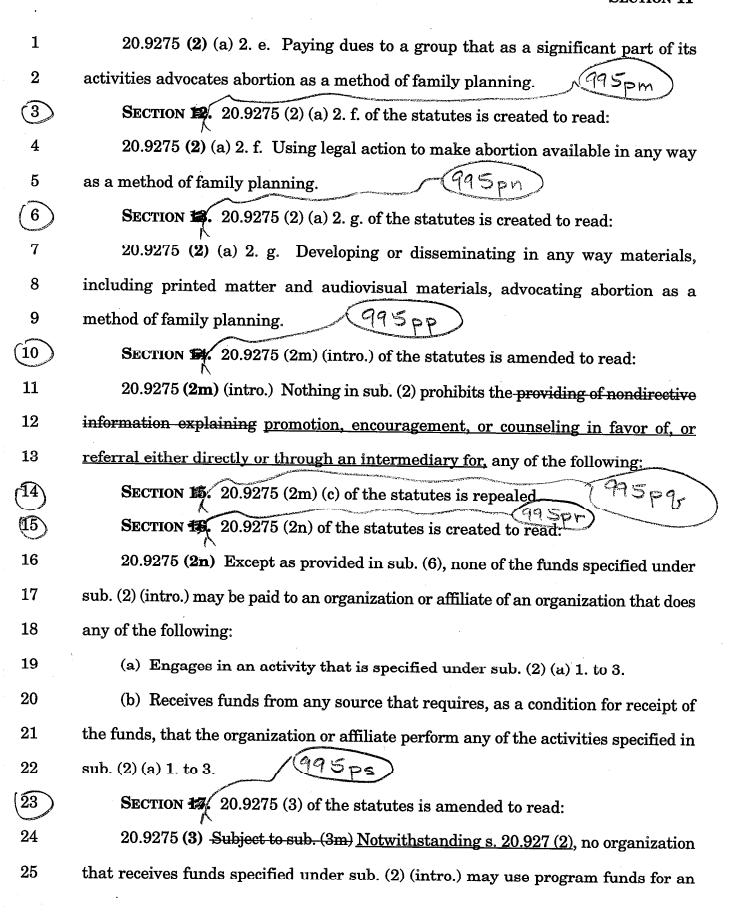
The people of the state of Wisconsin, represented in senate and assembly, do enact as follows: 995pb

SECTION 1/20.9275 (1) of the statutes is renumbered 20.9275 (1r), and 20.9275

(1r) (intro.), as renumbered, is amended to read:

1	20.9275 (1r) (intro.) In this section, except as otherwise specified:
(2)	SECTION 20.9275 (1g) of the statutes is created to read:
3	20.9275 (1g) It is the intent of the legislature that this section shall further the
4	profound and compelling state interest in all of the following:
5	(a) To protect the life of an unborn child throughout pregnancy by favoring
6	childbirth over abortion and implementing that value judgment through the
7	allocation of public resources.
8	(b) To ensure that the state, state agencies, and local governmental units do not
9	lend their imprimatur to abortion-related activities.
10	(c) To ensure that organizations that engage in abortion-related activities do
11	not receive a direct or indirect economic or marketing benefit from public funds.
(12)	SECTION 20.9275 (1r) (am) of the statutes is created to read:
13	20.9275 (1r) (am) "Family planning" means the process of establishing
14	objectives for the number and spacing of one's children and selecting the means by
15	which those objectives may be achieved, including a broad range of acceptable and
16	effective methods and services to limit or enhance fertility, including contraceptive
17	methods, including natural family planning and abstinence; the management of
18	infertility, including adoption; and preconceptional counseling, education, and
19	general reproductive health care, including diagnosis and treatment of infections
20	that threaten reproductive capability. "Family planning" does not include pregnancy
21	care, including obstetric or prenatal care.
<u>2</u> 2	SECTION 4 20.9275 (1r) (em) of the statutes is created to read:
23	20.9275 (1r) (em) "Prenatal care" means medical services provided to a
24	pregnant woman to promote maternal and fetal health.
25)	SECTION 20.9275 (2) (intro.) of the statutes is amended to read:

1	20.9275 (2) (intro.) No Except as provided in sub. (2m) and notwithstanding
2	s. 20.927 (2), no state agency or local governmental unit may authorize payment of
3	funds of this state, of any local governmental unit or, subject to sub. (3m), of federal
4	funds passing through the state treasury as a grant, subsidy, or other funding that
5	wholly or partially or directly or indirectly involves pregnancy programs, projects,
6	or services, that is including a grant, subsidy, or other funding under s. 46.93, 46.99,
7	46.995, <u>253.02 (2)</u> , 253.05, 253.07, 253.08, or 253.085 or 42 USC 701 to 710, if any of
8	the following applies:
9	SECTION (20.9275 (2) (a) 2. of the statutes is renumbered 20.9275 (2) (a) 2.
10	(intro.) and amended to read:
11	20.9275 (2) (a) 2. (intro.) Promotes, encourages, or counsels in favor of abortion
12	services, including by doing any of the following:
13)	SECTION 20.9275 (2) (a) 2. a. of the statutes is created to read:
14	20.9275 (2) (a) 2. a. Acting to assist women to obtain abortions.
15)	SECTION \$ 20.9275 (2) (a) 2. b. of the statutes is created to read:
16	20.9275 (2) (a) 2. b. Acting to increase the availability or accessibility of
17	abortion for family planning purposes.
18)	SECTION 2. 20.9275 (2) (a) 2. c. of the statutes is created to read:
19	20.9275 (2) (a) 2. c. Lobbying for the passage of legislation to increase in any
20	way the availability of abortion as a method of family planning.
21)	SECTION 13. 20.9275 (2) (a) 2. d. of the statutes is created to read:
22	20.9275 (2) (a) 2. d. Providing speakers to promote the use of abortion as a
23	method of family planning.
24)	SECTION 20.9275 (2) (a) 2. e. of the statutes is created to read:



1	activity that is specified under sub. (2) (a) 1. to 3. No organization that receives funds
2	specified under sub. (2) (intro.) may transfer any program funds or any other public
3	funds to an organization or affiliate of an organization to which sub. (2n) (a) or (b)
4	applies. 995pt
5	SECTION 18. 20.9275 (3m) of the statutes is repealed.
6	SECTION 12. 20.9275 (6) of the statutes is created to read:
7	20.9275 (6) Subsection (2n) does not apply to an organization that otherwise
8	is qualified to receive funding under sub. (2) and that is affiliated with an
9	organization to which sub. (2n) (a) or (b) applies if the organizations are physically
10	and financially independent from each other under all of the following criteria:
11	(a) The organization that receives funds specified under sub. (2) (intro.) and its
12	independent affiliate to which sub. (2n) (a) or (b) applies are not located in the same
13	building and do not share any of the following:
14	1. The same or a similar name.
15	2. Medical or nonmedical facilities, including treatment, consultation,
16	examination, or waiting rooms or business offices.
17	3. Equipment or supplies, including computers, telephone systems,
18	telecommunications equipment, vehicles, office supplies, or medical supplies.
19	4. Services, including management, accounting, or payroll services or
20	equipment or facility maintenance.
21	5. Income, grants, donations of cash or property, in-kind gifts, or other revenue.
22	6. Fund–raising activities
23	7. Expenses.
24	8. Employees.
25	9. Employee wages or salaries.

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- 10. Databases, including client lists.
- (b) The organization that receives funds specified under sub. (2) (intro.) is separately incorporated from its independent affiliate to which sub. (2n) (a) or (b) applies.
- (c) The organization that receives funds specified under sub. (2) (intro.) maintains financial records and database records that demonstrate that its independent affiliate to which sub. (2n) (a) or (b) applies receives no direct or indirect economic or marketing benefit from the program funds. Separation of program funds from other moneys by means of bookkeeping alone is not sufficient to meet the requirement of this paragraph.

SECTION 20. 20.9275 (7) of the statutes is created to read:

20.9275 (7) At least once every 3 years, the legislative audit bureau shall conduct an audit of each organization that receives the funds specified under sub. (2) (intro.) and the state agency or local governmental unit that authorizes payment of the funds to the organization, to determine if the organization, state agency, or local governmental unit has strictly complied with this section. If the organization is an affiliate of an organization to which sub. (2n) (a) or (b) applies, the legislative audit bureau shall conduct the audit at least annually.

SECTION 22. 20.9275 (8) of the statutes is created to read:

20.9275 (8) A person may file a petition for a writ of mandamus or prohibition with the circuit court for the county where a violation of this section is alleged to have occurred or is proposed to occur.

#. Page 1035, line 2: after that line went:

"SECTION 22, 253.02 (2m) (intro.) of the statutes is amended to read:

253.02 (2m) (intro.) Nothing in this section authorizes the performance, promotion, encouragement, or counseling in favor of, or referral either directly or

3142 hb

intermediary for, voluntary termination of pregnancy, but may include the providing

of nondirective information explaining promotion, encouragement, or counseling in

2001 - 2002 Legislature

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1 favor of, or referral either directly or through an intermediary for, any of the

2 following:

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(12)

SECTION 27. 253.07 (1) (b) 3. of the statutes is repealed.

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Section 28. Initial applicability.

Publicity-funded organizations. The treatment of sections 20.9275 (1) (17) (am) and (em), (2) (intro.), (a) 2. (2m) (intro.) and (c), (2n), (3), (3m), and (6) to (8) of the statutes first applies to contracts on the day on which the contract expires or is extended, modified, or renewed, whichever first occurs and to employees who are affected by a collective bargaining agreement that contains provisions inconsistent with that treatment on the day on which the collective bargaining agreement expires or is extended, modified, or renewed, whichever first occurs."

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(END)



D. NOTE

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

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May 7, 2001

Megresentative Gundrum.

Laurendment

1. Section 20.9275 (6) in this rectal permits the provision of public funding to an organization that is affiliated with an organization that engages in abortion—related activities, under specified restrictions. This language is, according to Ms. Klaver, current Missouri law. Several of the specific restrictions proposed and drafted appear to exceed the limit specified in *Planned Parenthood of Mid–Missouri v. Dempsey*, 167 F.3d 458 (8th Cir. 1999), U.S. cert. den., 120 S. Ct. 501 (1999), however. The *Dempsey* court specified these restrictions as follows:

"To remain truly "independent" however, any affiliate that provides abortion services must not be directly or indirectly subsidized by a section 10.715 grantee.... No subsidy will exist if the affiliate that provides abortion services is separately incorporated, has separate facilities, and maintains adequate financial records to demonstrate that it receives no State family—planning funds." *Id.*, at 463.

In s. 20.9275 (6) (a), as proposed and drafted, the publicly funded organization and its affiliate are prohibited from occupying the same building and sharing, among other things, the same or a similar name; equipment or supplies; services; employees; and databases. Further, s. 20.9275 (6) (c) prohibits separation of program funds from other moneys by means of bookkeeping alone; the language is not specific as to what other methods must be employed to demonstrate that the financial independence exists. Dempsey required only separate incorporation and facilities and "adequate" financial records; the restrictions appear to go beyond those requirements and, with respect to s. 20.9275 (6) (c), are vague.

2. The proposed and drafted language repeals s. 20.9275 (3m), stats., which states that restrictions under current law under s. 20.9275 (2) and (3), stats., on the authorization of payment and the use of federal funds passing through the state treasury shall apply only to the extent that the application of the restriction does not result in the loss of any federal funds. Thus, the base eliminates protection to the state if the restrictions under s. 20.9275, stats., result in a loss of federal funds. Further, this reductive eliminates the words "that is" from s. 20.9275 (2) (intro.), stats., and substitutes the word "including." Because the change, in effect, broadens the applicability of s. 20.9275 (2) (intro.), stats., to any federal funds, and because the definition of "program funds" under s. 20.9275 (1) (f), stats., encompasses funds specified under s. 20.9275 (2)

Lawendment

amendment

(intro.), stats., an organization that receives public funds may not use the funds for an abortion-related activity.

The effect of the amendments to s. 20.9275 (2) (intro.) and (3) appears to exceed the federal restrictions on the provision of medical assistance under the Hyde Amendment, since no exception is made for abortions in the case of rape; therefore, the prohibitions would place the state out of compliance with federal Title XIX (medicaid) requirements; although potential loss to the state of federal medicaid money would not have occurred, under operation of s. 20.9275 (3m), stats., that provision, as noted, is eliminated.

Secondly, as proposed, the language is in conflict with s. 20.927 (2), stats., which permits use of public funds for performance of an abortion that is directly and medically necessary to save the life of the woman, in the case of sexual assault or incest (s. 20.927 (2) (a), stats.) or if the abortion is directly and medically necessary to prevent grave, long—lasting physical health damage to the woman (s. 20.927 (2) (b), stats.).

Lastly, the breadth of the prohibitions, especially with respect to counseling in favor of an abortion and referral for an abortion, may impinge on the doctor-patient relationship to a degree that violates the First Amendment to the Ú.S. Constitution and article I, section 3, of the Wisconsin Constitution. Restrictions on counseling or referrals for abortion that were at one time placed on recipients of Title X funds under the 1988 federal regulations were upheld in Rust v. Sullivan, 500 U.S. 173, 111 S. Ct. 1759 (1991). With respect to the First Amendment challenge, the court found that programs covered by the restrictions did not significantly impinge on the doctor-patient relationship because that relationship was "not sufficiently all-encompassing" given that the program "does not provide post-conception medical care." Rust, 500 U.S. at 200, 111 S. Ct. at 1776. By going further than the regulations at issue in Rust and extending restrictions on abortion counseling and referral to all activities of a physician who provides care under the affected funding, including the panoply of health care offered women under medical assistance and the services provided under s. 253.02, stats., the prohibitions created in this draft may be more susceptible to a free speech challenge.

> Debora A. Kennedy Managing Attorney Phone: (608) 266–0137

E-mail: debora.kennedy@legis.state.wi.us

Therefore, s. 20.927 (2), stats., is not with stood in 5. 20.9275 (2) (intro.), stats., in this amendment.

LRBb1722/1dn DAK:cmh:kjf

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

June 25, 2001

1. Section 20.9275 (6) in this amendment permits the provision of public funding to an organization that is affiliated with an organization that engages in abortion—related activities, under specified restrictions. This language is, according to Ms. Klaver, current Missouri law. Several of the specific restrictions proposed and drafted appear to exceed the limit specified in *Planned Parenthood of Mid–Missouri v. Dempsey*, 167 F.3d 458 (8th Cir. 1999), U.S. cert. den., 120 S. Ct. 501 (1999), however. The *Dempsey* court specified these restrictions as follows:

"To remain truly "independent" however, any affiliate that provides abortion services must not be directly or indirectly subsidized by a section 10.715 grantee.... No subsidy will exist if the affiliate that provides abortion services is separately incorporated, has separate facilities, and maintains adequate financial records to demonstrate that it receives no State family—planning funds." *Id.*, at 463.

- In s. 20.9275 (6) (a), as proposed and drafted, the publicly funded organization and its affiliate are prohibited from occupying the same building and sharing, among other things, the same or a similar name; equipment or supplies; services; employees; and databases. Further, s. 20.9275 (6) (c) prohibits separation of program funds from other moneys by means of bookkeeping alone; the language is not specific as to what other methods must be employed to demonstrate that the financial independence exists. Dempsey required only separate incorporation and facilities and "adequate" financial records; the restrictions appear to go beyond those requirements and, with respect to s. 20.9275 (6) (c), are vague.
- 2. The proposed and drafted language repeals s. 20.9275 (3m), stats., which states that restrictions under current law under s. 20.9275 (2) and (3), stats., on the authorization of payment and the use of federal funds passing through the state treasury shall apply only to the extent that the application of the restriction does not result in the loss of any federal funds. Thus, the amendment eliminates protection to the state if the restrictions under s. 20.9275, stats., result in a loss of federal funds. Further, this amendment eliminates the words "that is" from s. 20.9275 (2) (intro.), stats., and substitutes the word "including." Because the change, in effect, broadens the applicability of s. 20.9275 (2) (intro.), stats., to any federal funds, and because the definition of "program funds" under s. 20.9275 (1) (f), stats., encompasses funds specified under s. 20.9275 (2) (intro.), stats., an organization that receives public funds may not use the funds for an abortion—related activity.

The effect of the amendments to s. 20.9275 (2) (intro.) and (3) appears to exceed the federal restrictions on the provision of medical assistance under the Hyde Amendment, since no exception is made for abortions in the case of rape; therefore, the prohibitions would place the state out of compliance with federal Title XIX (medicaid) requirements; although potential loss to the state of federal medicaid money would not have occurred, under operation of s. 20.9275 (3m), stats., that provision, as noted, is eliminated.

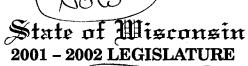
Secondly, as proposed, the language is in conflict with s. 20.927 (2), stats., which permits use of public funds for performance of an abortion that is directly and medically necessary to save the life of the woman, in the case of sexual assault or incest (s. 20.927 (2) (a), stats.) or if the abortion is directly and medically necessary to prevent grave, long—lasting physical health damage to the woman (s. 20.927 (2) (b), stats.). Therefore, s. 20.927 (2), stats., is notwithstood in s. 20.9275 (2) (intro.), stats., in this amendment.

Lastly, the breadth of the prohibitions, especially with respect to counseling in favor of an abortion and referral for an abortion, may impinge on the doctor-patient relationship to a degree that violates the First Amendment to the U.S. Constitution and article I, section 3, of the Wisconsin Constitution. Restrictions on counseling or referrals for abortion that were at one time placed on recipients of Title X funds under the 1988 federal regulations were upheld in Rust v. Sullivan, 500 U.S. 173, 111 S. Ct. 1759 (1991). With respect to the First Amendment challenge, the court found that programs covered by the restrictions did not significantly impinge on the doctor-patient relationship because that relationship was "not sufficiently all-encompassing" given that the program "does not provide post-conception medical carc." Rust, 500 U.S. at 200, 111 S. Ct. at 1776. By going further than the regulations at issue in Rust and extending restrictions on abortion counseling and referral to all activities of a physician who provides care under the affected funding, including the panoply of health care offered women under medical assistance and the services provided under s. 253.02, stats., the prohibitions created in this amendment may be more susceptible to a free speech challenge.

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D. NOTE

ARC:.....Hughes – AM105—Prohibit receipt of public funds by organization or affiliate of organizatin that engages in abortion-related activities

FOR 2001-03 BUDGET — NOT READY FOR INTRODUCTION

CAUCUS ASSEMBLY AMENDMENT TO ASSEMBLY SUBSTITUTE AMENDMENT 1, TO 2001 SENATE BILL 55

1	At the locations indicated, amend the substitute amendment as follows.
2	1. Page 428, line 20: after that line insert:
3	"Section 995pb. 20.9275 (1) of the statutes is renumbered 20.9275 (1r), and
4	20.9275 (1r) (intro.), as renumbered, is amended to read:
5	20.9275 (1r) (intro.) In this section, except as otherwise specified:
6	Section 995pc. 20.9275 (1g) of the statutes is created to read:
7	20.9275 (1g) It is the intent of the legislature that this section shall further the

profound and compelling state interest in all of the following:

- (a) To protect the life of an unborn child throughout pregnancy by favoring childbirth over abortion and implementing that value judgment through the allocation of public resources.
- (b) To ensure that the state, state agencies, and local governmental units do not lend their imprimatur to abortion—related activities.
- (c) To ensure that organizations that engage in abortion—related activities do not receive a direct or indirect economic or marketing benefit from public funds.

Section 995pd. 20.9275 (1r) (am) of the statutes is created to read:

20.9275 (1r) (am) "Family planning" means the process of establishing objectives for the number and spacing of one's children and selecting the means by which those objectives may be achieved, including a broad range of acceptable and effective methods and services to limit or enhance fertility, including contraceptive methods, including natural family planning and abstinence; the management of infertility, including adoption; and preconceptional counseling, education, and general reproductive health care, including diagnosis and treatment of infections that threaten reproductive capability. "Family planning" does not include pregnancy care, including obstetric or prenatal care.

Section 995pe. 20.9275 (1r) (em) of the statutes is created to read:

20.9275 (1r) (em) "Prenatal care" means medical services provided to a pregnant woman to promote maternal and fetal health.

SECTION 995pf. 20.9275 (2) (intro.) of the statutes is amended to read:

20.9275 (2) (intro.) No Except as provided in sub. (2m) and notwithstanding s. 20.927 (2), no state agency or local governmental unit may authorize payment of funds of this state, of any local governmental unit or, subject to sub. (3m), of federal funds passing through the state treasury as a grant, subsidy, or other funding that

.1	wholly or partially or directly or indirectly involves pregnancy programs, projects,
2	or services, that is including a grant, subsidy, or other funding under s. 46.93, 46.99,
3	46.995, <u>253.02 (2)</u> , 253.05, 253.07, 253.08, or 253.085 or 42 USC 701 to 710, if any of
4	the following applies:
5	SECTION 995pg. 20.9275 (2) (a) 2. of the statutes is renumbered 20.9275 (2) (a)
6	2. (intro.) and amended to read:
7	20.9275 (2) (a) 2. (intro.) Promotes, encourages, or counsels in favor of abortion
8	services, including by doing any of the following:
9	SECTION 995ph. 20.9275 (2) (a) 2. a. of the statutes is created to read:
10	20.9275 (2) (a) 2. a. Acting to assist women to obtain abortions.
11	Section 995pi. 20.9275 (2) (a) 2. b. of the statutes is created to read:
12	20.9275 (2) (a) 2. b. Acting to increase the availability or accessibility of
13	abortion for family planning purposes.
14	Section 995pj. 20.9275 (2) (a) 2. c. of the statutes is created to read:
15	20.9275 (2) (a) 2. c. Lobbying for the passage of legislation to increase in any
16	way the availability of abortion as a method of family planning.
17	SECTION 995pk. 20.9275 (2) (a) 2. d. of the statutes is created to read:
18	20.9275 (2) (a) 2. d. Providing speakers to promote the use of abortion as a
19	method of family planning.
20	SECTION 995pL. 20.9275 (2) (a) 2. e. of the statutes is created to read:
21	20.9275 (2) (a) 2. e. Paying dues to a group that as a significant part of its
22	activities advocates abortion as a method of family planning.
23	SECTION 995pm. 20.9275 (2) (a) 2. f. of the statutes is created to read:
24	20.9275 (2) (a) 2. f. Using legal action to make abortion available in any way
25	as a method of family planning.

1	SECTION 995pn. 20.9275 (2) (a) 2. g. of the statutes is created to read:
2	20.9275 (2) (a) 2. g. Developing or disseminating in any way materials,
3	including printed matter and audiovisual materials, advocating abortion as a
4	method of family planning.
5	SECTION 995pp. 20.9275 (2m) (intro.) of the statutes is amended to read:
6	20.9275 (2m) (intro.) Nothing in sub. (2) prohibits the providing of nondirective
7	information explaining promotion, encouragement, or counseling in favor of, or
8	referral either directly or through an intermediary for, any of the following:
9	SECTION 995pq. 20.9275 (2m) (c) of the statutes is repealed.
10	SECTION 995pr. 20.9275 (2n) of the statutes is created to read:
11	20.9275 (2n) Except as provided in sub. (6), none of the funds specified under
12	sub. (2) (intro.) may be paid to an organization or affiliate of an organization that does
13	any of the following:
14	(a) Engages in an activity that is specified under sub. (2) (a) 1. to 3.
15	(b) Receives funds from any source that requires, as a condition for receipt of
16	the funds, that the organization or affiliate perform any of the activities specified in
17	sub. (2) (a) 1. to 3.
18	SECTION 995ps. 20.9275 (3) of the statutes is amended to read:
19	20.9275 (3) Subject to sub. (3m) Notwithstanding s. 20.927 (2), no organization
20	that receives funds specified under sub. (2) (intro.) may use program funds for an
21	activity that is specified under sub. (2) (a) 1. to 3. No organization that receives funds
22	specified under sub. (2) (intro.) may transfer any program funds or any other public
23	funds to an organization or affiliate of an organization to which sub. (2n) (a) or (b)
24	applies.
25	SECTION 995pt. 20.9275 (3m) of the statutes is repealed.

applies.

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1	SECTION 995pu. 20.9275 (6) of the statutes is created to read:
$\dot{2}$	20.9275 (6) Subsection (2n) does not apply to an organization that otherwise
3	is qualified to receive funding under sub. (2) and that is affiliated with an
4	organization to which sub. (2n) (a) or (b) applies if the organizations are physically
5	and financially independent from each other under all of the following criteria:
6	(a) The organization that receives funds specified under sub. (2) (intro.) and its
7	independent affiliate to which sub. (2n) (a) or (b) applies are not located in the same
8	building and do not share any of the following:
9	1. The same or a similar name.
10	2. Medical or nonmedical facilities, including treatment, consultation
11	examination, or waiting rooms or business offices.
12	3. Equipment or supplies, including computers, telephone systems
13	telecommunications equipment, vehicles, office supplies, or medical supplies.
14	4. Services, including management, accounting, or payroll services or
15	equipment or facility maintenance.
16	5. Income, grants, donations of cash or property, in-kind gifts, or other revenue
17	6. Fund-raising activities.
18	7. Expenses.
19	8. Employees.
20	9. Employee wages or salaries.
21	10. Databases, including client lists.
22	(b) The organization that receives funds specified under sub. (2) (intro.) is
23	separately incorporated from its independent affiliate to which sub. (2n) (a) or (b

(c) The organization that receives funds specified under sub. (2) (intro.) maintains financial records and database records that demonstrate that its independent affiliate to which sub. (2n) (a) or (b) applies receives no direct or indirect economic or marketing benefit from the program funds. Separation of program funds from other moneys by means of bookkeeping alone is not sufficient to meet the requirement of this paragraph.

Section 995pv. 20.9275 (7) of the statutes is created to read:

20.9275 (7) At least once every 3 years, the legislative audit bureau shall conduct an audit of each organization that receives the funds specified under sub. (2) (intro.) and the state agency or local governmental unit that authorizes payment of the funds to the organization, to determine if the organization, state agency, or local governmental unit has strictly complied with this section. If the organization is an affiliate of an organization to which sub. (2n) (a) or (b) applies, the legislative audit bureau shall conduct the audit at least annually.

Section 995pw. 20.9275 (8) of the statutes is created to read:

20.9275 (8) A person may file a petition for a writ of mandamus or prohibition with the circuit court for the county where a violation of this section is alleged to have occurred or is proposed to occur.".

2. Page 1035, line 2: after that line insert:

"Section 3142hb. 253.02 (2m) (intro.) of the statutes is amended to read:

253.02 (2m) (intro.) Nothing in this section authorizes the performance, promotion, encouragement, or counseling in favor of, or referral either directly or through an intermediary for, voluntary termination of pregnancy. Nothing in this section prohibits the providing of nondirective information explaining promotion,

l	encouragement, or counseling in favor of, or referral either directly or through an
2	intermediary for, any of the following:

SECTION 3142hc. 253.02 (2m) (c) of the statutes is repealed.".

3. Page 1035, line 8: after that line insert:

"Section 3142nd. 253.07 (1) (a) (intro.) of the statutes is amended to read:

253.07 (1) (a) (intro.) "Family planning" means voluntary action by individuals to prevent or aid conception. "Family planning" does not include the performance, promotion, encouragement, or counseling in favor of, or referral either directly or through an intermediary for, voluntary termination of pregnancy, but may include the providing of nondirective information explaining promotion, encouragement, or counseling in favor of, or referral either directly or through an intermediary for, any of the following:

Section 3142ne. 253.07 (1) (a) 3. of the statutes is repealed.

Section 3142nf. 253.07 (1) (b) (intro.) of the statutes is amended to read:

253.07 (1) (b) (intro.) "Family planning services" mean means counseling by trained personnel regarding family planning; distribution of information relating to family planning; and referral to licensed nurse practitioners within the scope of their practice, licensed physicians, or local health departments for consultation, examination, medical treatment, and prescriptions for the purpose of family planning. "Family planning" does not include the performance, promotion, encouragement, or counseling in favor of, or referral either directly or through an intermediary for, voluntary termination of pregnancy, but may include the providing of nondirective information explaining promotion, encouragement, or counseling in

favor of, or referral either directly or through an intermediary for, any of the following:

Section 3142ng. 253.07 (1) (b) 3. of the statutes is repealed.".

4. Page 1399, line 20: after that line insert:

"(16p) Publicly-funded organizations. The treatment of sections 20.9275 (1) (1r) (am) and (em), (2) (intro.), (a) 2., (2m) (intro.) and (c), (2n), (3), (3m), and (6) to (8) of the statutes first applies to contracts on the day on which the contract expires or is extended, modified, or renewed, whichever first occurs and to employees who are affected by a collective bargaining agreement that contains provisions inconsistent with that treatment on the day on which the collective bargaining agreement expires or is extended, modified, or renewed, whichever first occurs.".

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(END)

D-NOTE

STATE OF WISCONSIN – LEGISLATIVE REFERENCE BUREAU – LEGAL SECTION (608–266–3561)

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D-NOTE,
This redraft correct au incorrect reference
in the spectric state section. It makes no
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other changes.
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(Initial Applicability

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

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June 28, 2001

This redraft corrects an incorrect reference in the initial applicability section. It makes no other changes.

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State of Misconsin 2001 - 2002 LEGISLATURE

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ARC:.....Hughes - AM105—Prohibit receipt of public funds by organization or affiliate of organizatin that engages in abortion-related activities

FOR 2001-03 BUDGET - NOT READY FOR INTRODUCTION

CAUCUS ASSEMBLY AMENDMENT

TO ASSEMBLY SUBSTITUTE AMENDMENT 1,

TO 2001 SENATE BILL 55

1	At the locations indicated, amend the substitute amendment as follows:
2	1. Page 428, line 20: after that line insert:
3	"Section 995pb. 20.9275 (1) of the statutes is renumbered 20.9275 (1r), and
4	20.9275 (1r) (intro.), as renumbered, is amended to read:
5	20.9275 (1r) (intro.) In this section, except as otherwise specified:
6	Section 995pc. 20.9275 (1g) of the statutes is created to read:
7	20.9275 (1g) It is the intent of the legislature that this section shall further the
8	profound and compelling state interest in all of the following:

(a) To protect the life of an unborn child throughout pregnancy by favoring
childbirth over abortion and implementing that value judgment through the
allocation of public resources.

- (b) To ensure that the state, state agencies, and local governmental units do not lend their imprimatur to abortion—related activities.
- (c) To ensure that organizations that engage in abortion—related activities do not receive a direct or indirect economic or marketing benefit from public funds.

SECTION 995pd. 20.9275 (1r) (am) of the statutes is created to read:

20.9275 (1r) (am) "Family planning" means the process of establishing objectives for the number and spacing of one's children and selecting the means by which those objectives may be achieved, including a broad range of acceptable and effective methods and services to limit or enhance fertility, including contraceptive methods, including natural family planning and abstinence; the management of infertility, including adoption; and preconceptional counseling, education, and general reproductive health care, including diagnosis and treatment of infections that threaten reproductive capability. "Family planning" does not include pregnancy care, including obstetric or prenatal care.

Section 995pe. 20.9275 (1r) (em) of the statutes is created to read:

20.9275 (1r) (em) "Prenatal care" means medical services provided to a pregnant woman to promote maternal and fetal health.

Section 995pf. 20.9275 (2) (intro.) of the statutes is amended to read:

20.9275 (2) (intro.) No Except as provided in sub. (2m) and notwithstanding s. 20.927 (2), no state agency or local governmental unit may authorize payment of funds of this state, of any local governmental unit or, subject to sub. (3m), of federal funds passing through the state treasury as a grant, subsidy, or other funding that

1	wholly or partially or directly or indirectly involves pregnancy programs, projects,
2	or services, that is including a grant, subsidy, or other funding under s. 46.93, 46.99,
3	46.995, <u>253.02 (2)</u> , 253.05, 253.07, 253.08, or 253.085 or 42 USC 701 to 710, if any of
4	the following applies:
5	Section 995pg. 20.9275 (2) (a) 2. of the statutes is renumbered 20.9275 (2) (a)
6	2. (intro.) and amended to read:
7	20.9275 (2) (a) 2. (intro.) Promotes, encourages, or counsels in favor of abortion
8	services., including by doing any of the following:
9	Section 995ph. 20.9275 (2) (a) 2. a. of the statutes is created to read:
10	20.9275 (2) (a) 2. a. Acting to assist women to obtain abortions.
11	SECTION 995pi. 20.9275 (2) (a) 2. b. of the statutes is created to read:
12	20.9275 (2) (a) 2. b. Acting to increase the availability or accessibility of
13	abortion for family planning purposes.
14	SECTION 995pj. 20.9275 (2) (a) 2. c. of the statutes is created to read:
15	20.9275 (2) (a) 2. c. Lobbying for the passage of legislation to increase in any
16	way the availability of abortion as a method of family planning.
17	SECTION 995pk. 20.9275 (2) (a) 2. d. of the statutes is created to read:
18	20.9275 (2) (a) 2. d. Providing speakers to promote the use of abortion as a
19	method of family planning.
20	SECTION 995pL. 20.9275 (2) (a) 2. e. of the statutes is created to read:
21	20.9275 (2) (a) 2. e. Paying dues to a group that as a significant part of its
22	activities advocates abortion as a method of family planning.
23	SECTION 995pm. 20.9275 (2) (a) 2. f. of the statutes is created to read:
24	20.9275 (2) (a) 2. f. Using legal action to make abortion available in any way
25	as a method of family planning.

1 Section 995pn. 20.9275 (2) (a) 2. g. of the statutes is created to read: 2 20.9275 (2) (a) 2. g. Developing or disseminating in any way materials, 3 including printed matter and audiovisual materials, advocating abortion as a 4 method of family planning. 5 **Section 995pp.** 20.9275 (2m) (intro.) of the statutes is amended to read: 6 20.9275 (2m) (intro.) Nothing in sub. (2) prohibits the providing of nondirective information explaining promotion, encouragement, or counseling in favor of, or 7 8 referral either directly or through an intermediary for, any of the following: 9 **Section 995pq.** 20.9275 (2m) (c) of the statutes is repealed. 10 **Section 995pr.** 20.9275 (2n) of the statutes is created to read: 11 20.9275 (2n) Except as provided in sub. (6), none of the funds specified under 12 sub. (2) (intro.) may be paid to an organization or affiliate of an organization that does 13 any of the following: 14 (a) Engages in an activity that is specified under sub. (2) (a) 1. to 3. 15 (b) Receives funds from any source that requires, as a condition for receipt of the funds, that the organization or affiliate perform any of the activities specified in 16 17 sub. (2) (a) 1. to 3. 18 **Section 995ps.** 20.9275 (3) of the statutes is amended to read: 20.9275 (3) Subject to sub. (3m) Notwithstanding s. 20.927 (2), no organization 19 that receives funds specified under sub. (2) (intro.) may use program funds for an 20 21 activity that is specified under sub. (2) (a) 1. to 3. No organization that receives funds 22 specified under sub. (2) (intro.) may transfer any program funds or any other public 23 funds to an organization or affiliate of an organization to which sub. (2n) (a) or (b) 24 applies. 25 **Section 995pt.** 20.9275 (3m) of the statutes is repealed.

1	SECTION 995pu. 20.9275 (6) of the statutes is created to read:
2	20.9275 (6) Subsection (2n) does not apply to an organization that otherwise
3	is qualified to receive funding under sub. (2) and that is affiliated with an
4	organization to which sub. (2n) (a) or (b) applies if the organizations are physically
5	and financially independent from each other under all of the following criteria:
6	(a) The organization that receives funds specified under sub. (2) (intro.) and its
7	independent affiliate to which sub. (2n) (a) or (b) applies are not located in the same
8	building and do not share any of the following:
9	1. The same or a similar name.
10	2. Medical or nonmedical facilities, including treatment, consultation,
11	examination, or waiting rooms or business offices.
12	3. Equipment or supplies, including computers, telephone systems,
13	telecommunications equipment, vehicles, office supplies, or medical supplies.
14	4. Services, including management, accounting, or payroll services or
15	equipment or facility maintenance.
16	5. Income, grants, donations of cash or property, in-kind gifts, or other revenue
17	6. Fund-raising activities.
18	7. Expenses.
19	8. Employees.
20	9. Employee wages or salaries.
21	10. Databases, including client lists.
22	(b) The organization that receives funds specified under sub. (2) (intro.) is
23 .	separately incorporated from its independent affiliate to which sub. (2n) (a) or (b
24	applies.

(c) The organization that receives funds specified under sub. (2) (intro.) maintains financial records and database records that demonstrate that its independent affiliate to which sub. (2n) (a) or (b) applies receives no direct or indirect economic or marketing benefit from the program funds. Separation of program funds from other moneys by means of bookkeeping alone is not sufficient to meet the requirement of this paragraph.

Section 995pv. 20.9275 (7) of the statutes is created to read:

20.9275 (7) At least once every 3 years, the legislative audit bureau shall conduct an audit of each organization that receives the funds specified under sub. (2) (intro.) and the state agency or local governmental unit that authorizes payment of the funds to the organization, to determine if the organization, state agency, or local governmental unit has strictly complied with this section. If the organization is an affiliate of an organization to which sub. (2n) (a) or (b) applies, the legislative audit bureau shall conduct the audit at least annually.

Section 995pw. 20.9275 (8) of the statutes is created to read:

20.9275 (8) A person may file a petition for a writ of mandamus or prohibition with the circuit court for the county where a violation of this section is alleged to have occurred or is proposed to occur.".

2. Page 1035, line 2: after that line insert:

"Section 3142hb. 253.02 (2m) (intro.) of the statutes is amended to read:

253.02 (2m) (intro.) Nothing in this section authorizes the performance, promotion, encouragement, or counseling in favor of, or referral either directly or through an intermediary for, voluntary termination of pregnancy. Nothing in this section prohibits the providing of nondirective information explaining promotion.

encouragement, or counseling in favor of, or referral either directly or through an
 intermediary for, any of the following:

SECTION 3142hc. 253.02 (2m) (c) of the statutes is repealed.".

3. Page 1035, line 8: after that line insert:

"Section 3142nd. 253.07 (1) (a) (intro.) of the statutes is amended to read:

253.07 (1) (a) (intro.) "Family planning" means voluntary action by individuals to prevent or aid conception. "Family planning" does not include the performance, promotion, encouragement, or counseling in favor of, or referral either directly or through an intermediary for, voluntary termination of pregnancy, but may include the providing of nondirective information explaining promotion, encouragement, or counseling in favor of, or referral either directly or through an intermediary for, any of the following:

SECTION 3142ne. 253.07 (1) (a) 3. of the statutes is repealed.

Section 3142nf. 253.07 (1) (b) (intro.) of the statutes is amended to read:

253.07 (1) (b) (intro.) "Family planning services" mean means counseling by trained personnel regarding family planning; distribution of information relating to family planning; and referral to licensed nurse practitioners within the scope of their practice, licensed physicians, or local health departments for consultation, examination, medical treatment, and prescriptions for the purpose of family planning. "Family planning" does not include the performance, promotion, encouragement, or counseling in favor of, or referral either directly or through an intermediary for, voluntary termination of pregnancy, but may include the providing of nondirective information explaining promotion, encouragement, or counseling in

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favor of, or referral either directly or through an intermediary for, any of the
 following:

SECTION 3142ng. 253.07 (1) (b) 3. of the statutes is repealed.".

4. Page 1399, line 20: after that line insert:

"(16p) Publicly-funded organizations The treatment of sections 20.9275 (1), (1g), (1r) (am) and (em), (2) (intro.), (a) 2., (2m) (intro.) and (c), (2n), (3), (3m), and (6) to (8) of the statutes first applies to contracts on the day on which the contract expires or is extended, modified, or renewed, whichever first occurs and to employees who are affected by a collective bargaining agreement that contains provisions inconsistent with that treatment on the day on which the collective bargaining agreement expires or is extended, modified, or renewed, whichever first occurs.".

(END)