Received: 07/06/2001

# 2001 DRAFTING REQUEST

Received By: mdsida

# Senate Amendment (SA-SSA1-SB55)

Wanted	As time perm	ite		Identical to LRB:				
For: Le	gislative Fiscal	Bureau 6-991	18		By/Representing	Bauer (DS)		
This file	may be shown	to any legislat	or: NO		Drafter: mdsida			
May Co	ntact:			Addl. Drafters:				
Subject	Countie Crimina Health	ional System - es - miscellane al Law - distri - miscellaneou tional System -	ous ct attys s		Extra Copies:	rpn rlr mes dak		
Submit	via email: NO			,				
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LFB:	Bauer (DS) -					•		
Topic:	-	<u> </u>						
Faith-ba	sed approaches ODA programs	to crime preve; operation of in	ention and conmate rehab	orrections; res pilitation progr	storative justice; ev	valuation of DI organizations	HFS and	
Instruc	tions:		<del></del>					
See Atta	ached						;	
Draftin	g History:							
Vers.	<u>Drafted</u>	Reviewed	Typed	Proofed	<u>Submitted</u>	<u>Jacketed</u>	Required	
/?	mdsida 07/10/2001	wjackson 07/11/2001						

07/16/2001 01:39:36 PM Page 2

Vers.	<u>Drafted</u>	Reviewed	Typed	Proofed	Submitted	Jacketed	<u>Required</u>
/1		wjackson 07/16/2001	rschluet 07/11/200	1	lrb_docadmin 07/11/2001		
<b>1/2</b>			pgreensl 07/16/200	1	lrb_docadmin 07/16/2001		
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# 2001 DRAFTING REQUEST

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Wanted: As	time permits	Identical to LRB:	Identical to LRB:				
For: Legisla	tive Fiscal Bureau 6-9918	By/Representing: Bauer (DS)					
This file may	y be shown to any legislator: NO	Drafter: mdsida					
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Subject:	Correctional System - misc Counties - miscellaneous Criminal Law - district attys Health - miscellaneous Correctional System - prisons	Extra Copies: rpn rlr mes dak					
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Pre Topic:							
LFB:Ba	uer (DS) -						
Topic:							
	approaches to crime prevention and correction approaches; operation of inmate rehabilitation	ons; restorative justice; evaluation of DHFS and on programs by nonprofit organizations					
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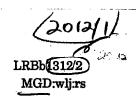
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### State of Misconsin 2001 - 2002 LEGISLATURE



ARC:.....Raschka – AM1 Faith-based approaches to criminal justice and corrections; restorative justice; neighborhood organization incubator program; AODA programs

FOR 2001-03 BUDGET — NOT READY FOR INTRODUCTION

GAZICIO ASSEMBLY AMENDMENT

TO ASSEMBLY SUBSTITUTE AMENDMENT 1,

TO 2001 SENATE BILL 55

2005

At the locations indicated, amend the substitute amendment as follows:

1. Page 24, line 21: after that line insert:

"SECTION 130j. 15.01 (6) of the statutes is amended to read:

15.01 (6) "Division," "bureau," "section," and "unit" means mean the subunits of a department or an independent agency, whether specifically created by law or created by the head of the department or the independent agency for the more economic and efficient administration and operation of the programs assigned to the department or independent agency. The office of justice assistance and the office of faith—based crime prevention initiatives in the department of administration and

the office of credit unions in the department of financial institutions have the meaning of "division" under this subsection. The office of the long-term care ombudsman under the board on aging and long-term care and the office of educational accountability in the department of public instruction have the meaning of "bureau" under this subsection.

SECTION 130k. 15.01 (6) of the statutes, as affected by 2001 Wisconsin Act .... (this act), is amended to read:

department or an independent agency whether specifically created by law or created by the head of the department or the independent agency for the more economic and efficient administration and operation of the programs assigned to the department or independent agency. The office of justice assistance and the office of faith-based crime prevention initiatives in the department of administration and the office of credit unions in the department of financial institutions have the meaning of "division" under this subsection. The office of the long-term care ombudsman under the board on aging and long-term care and the office of educational accountability in the department of public instruction have the meaning of "bureau" under this subsection.

SECTION 130r. 15.02 (3) (c) 1. of the statutes is amended to read:

15.02 (3) (c) 1. The principal subunit of the department is the "division"—" Each division shall be headed by an "administrator"—" The office of justice assistance and the office of faith-based crime prevention initiatives in the department of administration and the office of credit unions in the department of financial institutions have the meaning of "division," and the executive staff director of the office of justice assistance and the executive director heading the office of faith-based

1	crime prevention initiatives in the department of administration and the director of
. 2	credit unions have the meaning of "administrator" under this subdivision.
3	SECTION 130s. 15.02 (3) (c) 1. of the statutes, as affected by 2001 Wisconsin Act
4	(this act), is amended to read:
5	15.02 (3) (c) 1. The principal subunit of the department is the "division." Each
6	division shall be headed by an "administrator." The office of justice assistance and
7	the office of faith-based crime prevention initiatives in the department of
8	administration and the office of credit unions in the department of financial
9	institutions have the meaning of "division," and the executive staff director of the
10	office of justice assistance and the executive director heading the office of faith-based
11	crime prevention initiatives in the department of administration and the director of
12	credit unions have the meaning of "administrator" under this subdivision.".
13	2. Page 25, line 12: after that line insert:
14	"SECTION 138j. 15.105 (title) of the statutes is amended to read:
15	15.105 (title) Same; attached boards, commissions and office offices.
16	SECTION 138k. 15,105 (title) of the statutes, as affected by 2001 Wisconsin Act
17	(this act), is amended to read:
18	15.105 (title Same; attached boards, commissions and offices office.".
19	3. Page 26, line 9: after that line insert:
20	"Section 160j. 15.105 (28) of the statutes is created to read:
21	15.105 (28) Office of faith-based crime prevention initiatives. There is
22	created an office of faith-based crime prevention initiatives, headed by the executive
23	director, which is attached to the department of administration under s. 15.03. The
24	executive director shall be nominated by the governor, and with the advice and

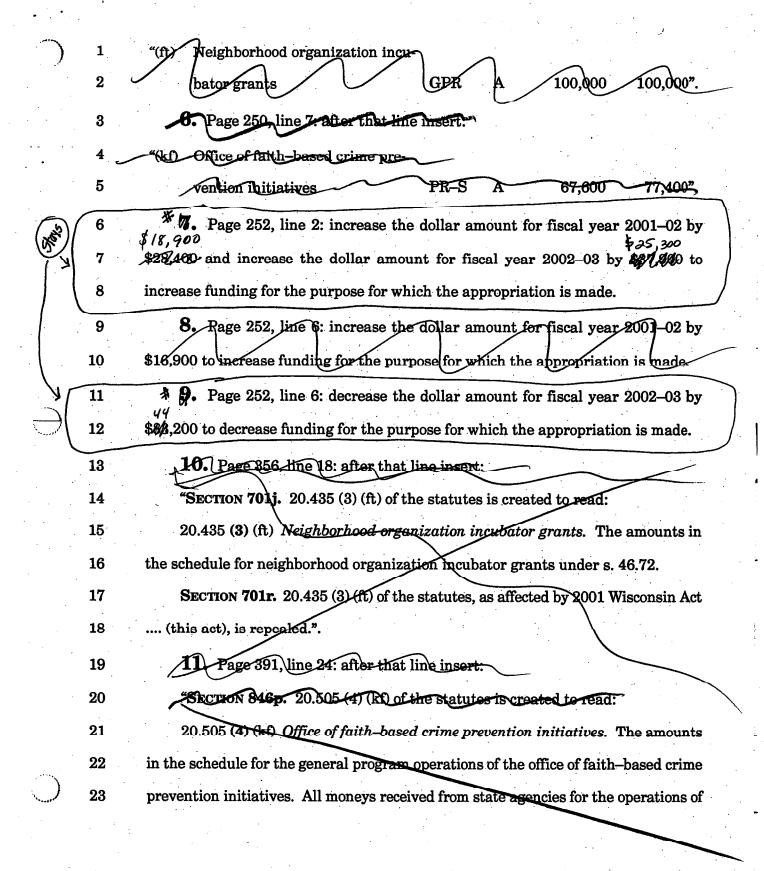
consent of the senate appointed, to serve at the pleasure of the governor. The executive director may not be a member of the board of directors of, be otherwise involved in the governance or control of, or be employed by any faith-based organization eligible for contracts or grants under s. 59.54 (24) or 301.065. The executive director shall have experience relevant to the operation of nonprofit organizations or state or local government and shall have a demonstrated understanding of state and federal laws regarding nondiscrimination against religious organizations. This subsection does not apply after June 30, 2004.".

4. Page 36, line 14: after that line insert

"Section 219j. 16.235 of the statutes is created to read:

16.235 Office of faith-based crime prevention initiatives. (1) The office of faith-based crime prevention initiatives shall do all of the following to assist in the implementation of federal and state laws regarding hondiscrimination against religious organizations in the provision of government services:

- (a) Act as a clearinghouse for and provide information to faith-based organizations on opportunities to provide government services related to drug control and crime prevention.
- (b) Assist state and local governments in using the services of faith-based organizations to address violent crimes, crimes and other matters involving controlled sybstances, and other serious crimes.
- (c) Compile and provide to the public information on government drug control and crime prevention services available through faith-based organizations.
  - (2) This section does not apply after June 30, 2004.".
  - 5. Page 205, line 21. after that line insert:



appropriation account.

SECTION 8467. 20.505 (4) (kf) of the statutes, as affected by 2001 Wisconsin Act

(this act), is repealed.

\* Page 559, line 14: after that line insert:

"SECTION 1483j. 46.03 (44) of the statutes is created to read:

46.03 (44) PERFORMANCE EVALUATIONS FOR ALCOHOL AND OTHER DRUG ABUSE INTERVENTION AND TREATMENT SERVICES. Promote efficient use of resources for alcohol and other drug abuse intervention and treatment services by doing all of the following:

- (a) Developing one or more methods to evaluate the effectiveness of, and developing performance standards for, alcohol and other drug abuse intervention and treatment services that are administered by the department.
- (b) Adopting policies to ensure that, to the extent possible under state and federal law, funding for alcohol and other drug abuse intervention and treatment services that are administered by the department is distributed giving primary consideration to the effectiveness of the services in meeting department performance standards for alcohol and other drug abuse services.
- (c) Requiring every application for funding from the department for alcohol and other drug abuse intervention or treatment services to include a plan for the evaluation of the effectiveness of the services in reducing alcohol and other drug abuse by recipients of services.

•	(d) Requiring every person receiving funding from the department for alcohol
	and other drug abuse intervention or treatment services to provide the department
	the results of the evaluation conducted under par. (c).".
	13. Page 574, line 4: after that line inserts
	SECTION 1563j. 46.72 of the statutes is created to read:
,	46.72 Neighborhood organization incubator grants. (1) DEFINITIONS. In
	this section:
	(a) "Agency" means a private nonprofit or public organization that is
	community based.
•	(b) "Neighborhood organization" means a private nonprofit organization that
	is community based and that provides any of the following services or programs
	primarily to residents of the area in which the organization is located:
	1. Crime prevention programs
	2. After-school and recreational programs for youth.
,	3. Child abuse and domestic abuse prevention services.
	4. Alcohol and other drug abuse counseling and prevention services.
	5. Programs for diversion of youth from gang activities.
•	6. Inmate and ex-offender rehabilitation or aftercare services.
	(2) GRANTS. From the appropriation under s. 20.435 (8) (ft), the department
	shall award grants to agencies to enable them to provide services described under
	sub. (3) to neighborhood organizations. An agency application for a grant shall
	contain a plan detailing the proposed use of the grant.
•	(3) REQUIREMENTS FOR GRANT RECIPIENTS. An agency receiving a grant under
	this section shall do all of the following:

1	(a) Provide information to neighborhood organizations about funding and other
2	assistance that may be available to neighborhood organizations from private and
3	public entities.
4	(b) Assist neighborhood organizations in obtaining funding and other
5	assistance from public and private entities.
6	(c) Act as a liaison between neighborhood organizations and public and private
7	entities.
8	(d) Provide appropriate training and professional development services to
9	members of neighborhood organizations.
10	(e) Engage in outreach to neighborhood organizations to inform them of the
11	services available from the agency.
12	(f) Undertake other activities that will increase the effectiveness and facilitate
13	the development of neighborhood organizations.
14	(4) REPORT. An agency receiving a grant under this section shall submit to the
15	department within 90 days after spending the full amount of the grant a report
16	detailing the actual use of the proceeds of the grant.
17	55 Sunset. This section does not apply after June 30, 2005.".
18	14. Page 665, line 20: after that line insert:
19	"Section 2002j. 59.54 (27) of the statutes is created to read:
20	59.54 (27) Religious organizations; contract powers. (a) Definition. In this
21	subsection, "board" includes any department, as defined in s. 59.60 (2) (a).
22	(b) General purpose and authority. The purpose of this subsection is to allow
23	the board to contract with, or award grants to, religious organizations, under any
24	program administered by the county dealing with delinquency and crime prevention

- or the rehabilitation of offenders, on the same basis as any other nongovernmental provider, without impairing the religious character of such organizations and without diminishing the religious freedom of beneficiaries of assistance funded under such program.
- (c) Nondiscrimination against religious organizations. If the board is authorized to contract with a nongovernmental entity, or is authorized to award grants to a nongovernmental entity, religious organizations are eligible, on the same basis as any other private organization, to be contractors and grantees under any program administered by the board so long as the programs are implemented consistently with the first amendment to the U.S. Constitution and article I, section 18, of the Wisconsin constitution. Except as provided in par. (L), the board may not discriminate against an organization that is or applies to be a contractor or grantee on the basis that the organization does or does not have a religious character or because of the specific religious nature of the organization.
- (d) Religious character and freedom. 1. The board shall allow a religious organization with which the board contracts or to which the board awards a grant to retain its independence from government, including the organization's control over the definition, development, practice, and expression of its religious beliefs.
- 2. The board may not require a religious organization to alter its form of internal governance or to remove religious art, icons, scripture, or other symbols to be eligible for a contract or grant.
- (e) Rights of beneficiaries of assistance. 1. If the board contracts with, or awards grants to, a religious organization for the provision of crime prevention or offender rehabilitation assistance under a program administered by the board, an individual who is eligible for this assistance shall be informed in writing that

assistance of equal value and accessibility is available from a nonreligious provider upon request.

- 2. The board shall provide an individual who is otherwise eligible for assistance from an organization described under subd. 1. with assistance of equal value from a nonreligious provider if the individual objects to the religious character of the organization described under subd. 1. and requests assistance from a nonreligious provider. The board shall provide such assistance within a reasonable period of time after the date of the objection and shall ensure that it is accessible to the individual.
- (g) Nondiscrimination against beneficiaries. A religious organization may not discriminate against an individual in regard to rendering assistance that is funded under any program administered by the board on the basis of religion, a religious belief or nonbelief, or a refusal to actively participate in a religious practice.
- (h) Fiscal accountability. 1. Except as provided in subd. 2., any religious organization that contracts with or receives a grant from the board is subject to the same laws and rules as other contractors and grantees regarding accounting, in accord with generally accepted auditing principles, for the use of the funds provided under such programs.
- 2. If the religious organization segregates funds provided under programs administered by the board into separate accounts, only the financial assistance provided with those funds shall be subject to audit.
- (i) Compliance. Any party that seeks to enforce its rights under this subsection may bring a civil action for injunctive relief against the entity that allegedly commits the violation.

1	(j) Limitations on use of funds for certain purposes. No funds provided directly
2	to religious organizations by the board may be expended for sectarian worship,
3	instruction, or proselytization.
4	(k) Certification of compliance. Every religious organization that contracts
<b>5</b> .	with or receives a grant from the county board to provide delinquency and crime
6	prevention or offender rehabilitation services to eligible recipients shall certify in
7	writing that it has complied with the requirements of pars. (g) and (j) and submit to
8	the board a copy of this certification and a written description of the policies the
9	organization has adopted to ensure that it has complied with the requirements under
10	pars. (g) and (j).
11	(L) Preemption. Nothing in this subsection may be construed to preempt any
12	other statute that prohibits or restricts the expenditure of federal or state funds by
13	or the granting of federal or state funds to religious organizations.".
14	15. Page 1004 line 11: after that line insert:
15	"Section 3848; 230.08 (2) (e) 1. of the statutes, as affected by 2001 Wisconsin
16	Act (this act), is amended to read:
17	230.08 (2) (e) 1 Administration — (13 12)".
18	16. Page 1004, line 11: delete "10" and substitute "11".
19	17. Page 1068, line 2: after that line insert:
20	"Section 3327j. 301.03 (2t) of the statutes is created to read:
21	301.03 (2t) Promote efficient use of resources for alcohol and other drug abuse
22	intervention and treatment services by doing all of the following:

20.

- (a) Developing one or more methods to evaluate the effectiveness of, and developing performance standards for, alcohol and other drug abuse intervention and treatment services that are administered by the department.
- (b) Adopting policies to ensure that, to the extent possible under state and federal law, funding for alcohol and other drug abuse intervention and treatment services that are administered by the department is distributed giving primary consideration to the effectiveness of the services in meeting department performance standards for alcohol and other drug abuse services.
- (c) Requiring every application for funding from the department for alcohol and other drug abuse intervention or treatment services to include a plan for the evaluation of the effectiveness of the services in reducing alcohol and other drug abuse by recipients of the services.
- (d) Requiring every person receiving funding from the department for alcohol and other drug abuse intervention or treatment services to provide the department the results of the evaluation conducted under par. (c).".
  - 18. Page 1070, line 9: after that line insert:

"Section 3333j. 301.047 of the statutes is created to read:

301.047 Inmate rehabilitation and aftercare. (1) PROGRAM. The department may permit one or more nonprofit community—based organizations meeting the requirements of this section to operate an inmate rehabilitation program in any department facility if the department determines that operation of that program does not constitute a threat to the security of the facility or the safety of inmates or the public and that operation of the program is in the best interest of the inmates.

1	(2) PROGRAM REQUIREMENTS. (a) An organization seeking to operate a
2	rehabilitation program under sub. (1) shall submit to the department a detailed
3	proposal for the operation of the program. The proposal shall include all of the
4	following:
5	1. A description of the services to be provided, including aftercare services, and
6	a description of the geographic area in which aftercare services will be provided.
7	2. A description of the activities to be undertaken and the approximate daily
8	schedule of programming for inmates participating in the program.
9	3. A statement of the qualifications of the individuals providing services.
LO	4. A statement of the organization's policies regarding eligibility of inmates to
11	participate in the program.
<b>12</b>	5. A statement of the goals of the program.
L3	6. A description of the methods by which the organization will evaluate the
L <b>4</b> .	effectiveness of the program in attaining the goals under subd. 5.
15	7. Any other information specified by the department.
<b>16</b>	(b) An organization seeking to operate a rehabilitation program under sub. (1)
L <b>7</b>	shall agree in writing to all of the following:
18	1. The organization may not receive compensation from the department for
l9 ·	services provided in the rehabilitation program.
20	2. The organization may not deny an inmate the opportunity to participate in
21	the program for any reason related to the inmate's religious beliefs or nonbelief.
22	3. An inmate may stop participating in the program at any time.
23	4. Upon the inmate's release, the organization shall provide community-based
24	aftercare services for each inmate who completes the program and who resides in the
25	geographic area described in par. (a) 1.

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- (3) Duties and authority of the department. (a) The department shall establish policies that provide an organization operating a rehabilitation program under sub. (1) reasonable access to inmates.
- (b) The department shall designate a specific portion of the facility for operation of a rehabilitation program, if one is established, under sub. (1). To the extent possible, inmates participating in the program shall be housed in the portion of the facility in which the program is operated.
- (c) The department may not require an inmate to participate in a rehabilitation program under sub. (1).
- (d) The department may not base any decision regarding an inmate's conditions of confinement, including discipline, or an inmate's eligibility for release, on an inmate's decision to participate or not to participate in a rehabilitation program under sub. (1).
- (e) The treatment of inmates, including the provision of housing, activities in which an inmate may participate, freedom of movement, and work assignments, shall be substantially the same for inmates who participate in a rehabilitation program under sub. (1) and inmates who do not participate in such a program.
- (f) The department may restrict an inmate's participation in a rehabilitation program under sub. (1) only if the restriction is necessary for the security of the facility or the safety of the inmates or the public.
- (g) The department may suspend or terminate operation of a rehabilitation program under sub. (1) if the organization operating the program fails to comply with any of the requirements under this section and shall suspend or terminate the operation of a program if the department determines that suspension or termination

- of the program is necessary for the security of the facility or the safety of the inmates or the public or is in the best interests of the inmates.
- (h) 1. Except as provided in subd. 2., if an organization operating a rehabilitation program under sub. (1) promotes or informs the department that the organization intends to promote sectarian worship, instruction, or proselytization in connection with the rehabilitation program, the department shall permit all other religious organizations meeting the requirements of this section to operate an inmate rehabilitation program under sub. (1).
- 2. The department is not required under subd. 1. to permit a religious organization to operate an inmate rehabilitation program under sub. (1) if the department determines that the organization's operation of that program constitutes a threat to the security of the facility or the safety of the inmates or the public.
- (4) EVALUATION. The department shall evaluate or contract with a public or private agency for an evaluation of the effectiveness of each rehabilitation program operated under sub. (1) in reducing recidivism and alcohol and other drug abuse among program participants. The department shall collect the data and information necessary to evaluate the program. No later than 3 years from the date on which the rehabilitation program begins operating, the department shall submit a report of the evaluation to the governor and to the appropriate standing committees of the legislature, as determined by the speaker of the assembly and the president of the senate, under s. 13.172 (3).
- (5) Suspension or termination of an inmate's participation. Notwithstanding sub. (2) (b) 2., an organization operating a rehabilitation program under sub. (1) may suspend or terminate an inmate's participation in a program for reasons unrelated

to religious beliefs, including the inmate's failure to participate meaningfully in the program.

SECTION 3334j. 301.065 of the statutes is created to read:

- 301.065 Religious organizations; contract powers. (1) Religious ORGANIZATIONS; LEGISLATIVE PURPOSE. The purpose of this section is to allow the department to contract with, or award grants to, religious organizations, under any program administered by the department relating to the prevention of delinquency and crime or the rehabilitation of offenders, on the same basis as any other nongovernmental provider, without impairing the religious character of such organizations, and without diminishing the religious freedom of beneficiaries of assistance funded under such program.
- (2) Nondiscrimination against religious organizations. If the department is authorized under ch. 16 to contract with a nongovernmental entity, or to award grants to a nongovernmental entity, religious organizations are eligible, on the same basis as any other private organization, to be contractors and grantees under any program administered by the department so long as the programs are implemented consistently with the first amendment to the U.S. Constitution and article I, section 18, of the Wisconsin constitution. Except as provided in sub. (11), the department may not discriminate against an organization that is or applies to be a contractor or grantee on the basis that the organization does or does not have a religious character or because of the specific religious nature of the organization.
- (3) Religious Character and freedom. (a) The department shall allow a religious organization with which the department contracts or to which the department awards a grant to retain its independence from government, including

- the organization's control over the definition, development, practice, and expression of its religious beliefs.
- (b) The department may not require a religious organization to alter its form of internal governance or to remove religious art, icons, scripture, or other symbols to be eligible for a contract or grant.
- (4) RIGHTS OF BENEFICIARIES OF ASSISTANCE. (a) If the department contracts with or awards grants to a religious organization for the provisions of crime prevention or offender rehabilitation assistance under a program administered by the department, an individual who is eligible for this assistance shall be informed in writing that assistance of equal value and accessibility is available from a nonreligious provider upon request.
- (b) The department shall provide an individual who is otherwise eligible for assistance from an organization described under par. (a) with assistance of equal value from a nonreligious provider if the individual objects to the religious character of the organization described under par. (a) and requests assistance from a nonreligious provider. The department shall provide such assistance within a reasonable period of time after the date of the objection and shall ensure that it is accessible to the individual.
- (6) Nondiscrimination against Beneficiaries. A religious organization may not discriminate against an individual in regard to rendering assistance that is funded under any program administered by the department on the basis of religion, a religious belief or nonbelief, or a refusal to actively participate in a religious practice.
- (7) Fiscal accountability. (a) Except as provided in par. (b), any religious organization that contracts with, or receives a grant from, the department is subject to the same laws and rules as other contractors and grantees regarding accounting,

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1	in accord with generally accepted auditing principles, for the use of the funds
2	provided under such programs.
3	(b) If the religious organization segregates funds provided under programs
<b>4</b> .	administered by the department into separate accounts, only the financial
5	assistance provided with those funds shall be subject to audit.
6	(8) COMPLIANCE. Any party that seeks to enforce its rights under this section
7	may bring a civil action for injunctive relief against the entity that allegedly commits
8 -	the violation.
9	(9) Limitations on use of funds for certain purposes. No funds provided
.0	directly to religious organizations by the department may be expended for sectarian
11	worship, instruction, or proselytization.
<b>2</b>	(10) CERTIFICATION OF COMPLIANCE. Every religious organization that contracts
13	with, or receives a grant from, the department to provide delinquency and crime
l <b>4</b>	prevention or offender rehabilitation services to eligible recipients shall certify in
15	writing that it has complied with the requirements of subs. (6) and (9) and submit
16	to the department a copy of this certification and a written description of the policies
17	the organization has adopted to ensure that it has complied with the requirements
18	under subs. (6) and (9).
19	(11) PREEMPTION. Nothing in this section may be construed to preempt any
20	other statute that prohibits or restricts the expenditure of federal or state funds by

or the granting of federal or state funds to religious organizations.".

\*Section 3354j. 302.11 (1g) (b) 2. of the statutes is amended to read:

19. Page 1077, line 23: after that line insert:

of administration.

	302.11 (1g) (b) 2. Refusal by the inmate to participate in counseling or
	treatment that the social service and clinical staff of the institution determines is
:	necessary for the inmate, including pharmacological treatment using an
	antiandrogen or the chemical equivalent of an antiandrogen if the inmate is a serious
:	child sex offender as defined in s. 304.06 (1q) (a). The parole commission may not
	deny presumptive mandatory release to an inmate because of the inmate's refusal
٠	to participate in a rehabilitation program under s. 301.047.".
	20. Page 1271, line 13: after that line insert:
٠	"Section 4031j. 978.03 (3) of the statutes is amended to read:
	978.03 (3) Any assistant district attorney under sub. (1), (1m) or (2) must be
. •	an attorney admitted to practice law in this state and, except as provided in s. ss.
	978.043 and 978.044, may perform any duty required by law to be performed by the
	district attorney. The district attorney of the prosecutorial unit under sub. (1). (1m)

**Section 4031p.** 978.044 of the statutes is created to read:

978.044 Assistants to perform restorative justice services. (1)
Definitions. In this section:

or (2) may appoint such temporary counsel as may be authorized by the department

- (a) "Crime" has the meaning given in s. 950.02 (1m).
- (b) "Offender" means an individual who is, or could be, charged with committing a crime or who is, or could be, the subject of a petition under ch. 938 alleging that he or she has committed a crime.
  - (c) "Victim" has the meaning given in s. 950.02 (4).

1.	(2) DUTIES. The district attorneys of Dane and Milwaukee countries and of the
2	county selected under sub. (4) shall each assign one assistant district attorney in his
3	or her prosecutorial unit to be a restorative justice coordinator. An assistant district
4	attorney assigned under this subsection to be a restorative justice coordinator shall
5	do all the following:
6	(a) Establish restorative justice programs that provide support to the victim,
7	help reintegrate the victim into community life, and provide a forum where an
8	offender may meet with the victim or engage in other activities to do all of the
9	following:
10	1. Discuss the impact of the offender's crime on the victim or on the community.
11	2. Explore potential restorative responses by the offender.
12	3. Provide methods for reintegrating the offender into community life.
13	(b) Provide assistance to the district attorney in other counties relating to the
14	establishment of restorative justice programs, as described in par. (a).
15	(c) Maintain a record of all of the following:
16	1. The amount of time spent implementing the requirements of pars. (a) and
17	(b).
18	2. The number of victims and offenders served by programs established under
19	par. (a).
20	3. The types of offenses addressed by programs established under par. (a).
21	4. The rate of recidivism among offenders served by programs established
22	under par. (a) compared to the rate of recidivism by offenders not served by such
23	programs.
24	(3) REPORT TO DEPARTMENT OF ADMINISTRATION. Annually, on a date specified by
25	the department of administration, the district attorneys of Dane and Milwaukee

	counties and the county selected under sub. (4) shall each submit to the
	department of administration a report summarizing the records under sub. (2) (c)
	covering the preceding 12-month period. The department of administration shall
	maintain the information submitted under this subsection by the district attorney.
)	(4) SELECTION OF ERD COUNTY. The attorney general, in consultation with the
,	department of corrections, shall select a county other than Dane or Milwaukee
	county in which restorative justice services are to be provided under sub. (2).
	(5) Expiration. This section does not apply after June 30, 2005.
٠.	SECTION 4031r. 978.05 (8) (b) of the statutes is amended to read:
`	978.05 (8) (b) Hire, employ, and supervise his or her staff and, subject to s. ss.
	978.043 and 978.044, make appropriate assignments of the staff throughout the
•	prosecutorial unit. The district attorney may request the assistance of district

978.043 and 978.044, make appropriate assignments of the staff throughout the prosecutorial unit. The district attorney may request the assistance of district attorneys, deputy district attorneys, or assistant district attorneys from other prosecutorial units or assistant attorneys general who then may appear and assist in the investigation and prosecution of any matter for which a district attorney is responsible under this chapter in like manner as assistants in the prosecutorial unit and with the same authority as the district attorney in the unit in which the action is brought. Nothing in this paragraph limits the authority of counties to regulate the hiring, employment, and supervision of county employees."

21. Page 1295, line 7: delete "\$1,864,700" and substitute "\$1/454/800"

22. Page 1298, line 24: after that line insert:

"(27m) Assistant district attorneys for restorative justice services. The authorized FTE positions for the department of administration are increased by 3.0 PR project positions for the period beginning on July 1, 2001, and ending on June 30,

.

2004, to be funded from the appropriation under section 20.475 (1) (k) of the statutes, for the purpose of providing one assistant district attorney for Dane County, one assistant district attorney for Milwaukee County, and one assistant district attorney for the county selected under section 978.044 (4) of the statutes, as created by this act, to perform restorative justice services under section 978.044 of the statutes, as created by this act.

(2(n) Office of Patth-Based Crime prevention initiatives. The authorized FTE

positions for the department of administration are increased by 1.0 PR project position to be funded from the appropriation under section 20.505 (4) (kf) of the statutes, as created by this act, for the purpose of administering the office of faith-based crime prevention initiatives under section 15.105 (28) of the statutes, as created by this act, beginning on the effective date of this subsection and ending on Jame 30, 2004.

(27p) Funding for office of faith-based orime prevention initiatives. The secretary of administration shall allocate \$67,600 in fiscal year 2001-02 and \$77,400 in fiscal year 2002-03 from the appropriation accounts under section 20.505 (6) (kt) and (m) of the statutes, to provide funding for the office of faith-based crime prevention initiatives."

### 23. Page 1343, line 11: after that line insert:

"(4m) EVALUATION AND REPORT TO LEGISLATURE. By October 1, 2004, the legislative audit bureau shall evaluate, on a quantitative and qualitative basis, the success of restorative justice programming in Dane and Milwaukee counties and the county selected under section 978.044 (4) of the statutes, as created by this act, in serving victims, offenders, and communities affected by crime and shall report its

findings to the appropriate standing committees of the legislature, as determined by 1 the speaker of the assembly and the president of the senate, under section 13.172 (3) 2 3 of the statutes.". 24. Page 1416, line 25: after that line insert: "(3m) SUNSET OF OFFICE OF FAITH-BASED CRIME PREVENTION INITIATIVES. The 5 treatment of sections 15.01 (6) (by Section 130k), 15.02 (3) (c) 1. (by Section 130s), 6 15.105 (title) (by Section 138k), and 230.08 (2) (e) 1. (by Section 3048j) of the 7 statutes and the repeal of section 20.505 (4) (kf) take effect on July 1, 2004." 8 25. Page 1420, line 19: after that line insert: 9 (16m) Sunset of neighborhood organization incubator grant program. The 10 repeal of section 20.435 (3) (ft) of the statutes takes effect on July 1, 2005." 11 12 (END)



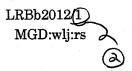
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### State of Misconsin 2001 - 2002 LEGISLATURE



retrieve )

LFB:.....Bauer (DS) - Faith-based approaches to crime prevention and corrections; restorative justice; evaluation of DHFS and DOC AODA programs, operation of inmate rehabilitation programs by nonprofit organizations

FOR 2001-03 BUDGET — NOT READY FOR INTRODUCTION

#### SENATE AMENDMENT

### TO SENATE SUBSTITUTE AMENDMENT 1,

### TO 2001 SENATE BILL 55

At the locations indicated, amend the substitute amendment as follows:

- 1. Page 252, line 2: increase the dollar amount for fiscal year 2001–02 by \$18,900 and increase the dollar amount for fiscal year 2002–03 by \$25,300 to increase funding for the purpose for which the appropriation is made.
- 2. Page 252, line 6: decrease the dollar amount for fiscal year 2002-03 by \$44,200 to decrease funding for the purpose for which the appropriation is made.
  - **3.** Page 559, line 14: after that line insert:
  - "Section 1483j. 46.03 (44) of the statutes is created to read:

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1	46.03 (44) Performance evaluations for alcohol and other drug abuse
2	INTERVENTION AND TREATMENT SERVICES. Promote efficient use of resources for alcohol
3	and other drug abuse intervention and treatment services by doing all of the
4	following:
5	(a) Developing one or more methods to evaluate the effectiveness of, and
6	developing performance standards for, alcohol and other drug abuse intervention
7	and treatment services that are administered by the department.
8	(b) Adopting policies to ensure that, to the extent possible under state and
9	federal law, funding for alcohol and other drug abuse intervention and treatment
10	services that are administered by the department is distributed giving primary
11,	consideration to the effectiveness of the services in meeting department performance
12	standards for alcohol and other drug abuse services.
13	(c) Requiring every application for funding from the department for alcohol and
14	other drug abuse intervention or treatment services to include a plan for the
15	evaluation of the effectiveness of the services in reducing alcohol and other drug
16	abuse by recipients of services.
17	(d) Requiring every person receiving funding from the department for alcohol
18	and other drug abuse intervention or treatment services to provide the department
19	the results of the evaluation conducted under par. (c).".
20	4. Page 665, line 20: after that line insert:

"Section 2002j. 59.54 (27) of the statutes is created to read:

subsection, "board" includes any department, as defined in s. 59.60 (2) (a).

59.54 (27) Religious organizations, contract powers. (a) Definition. In this

- (b) General purpose and authority. The purpose of this subsection is to allow the board to contract with, or award grants to, religious organizations, under any program administered by the county dealing with delinquency and crime prevention or the rehabilitation of offenders, on the same basis as any other nongovernmental provider, without impairing the religious character of such organizations and without diminishing the religious freedom of beneficiaries of assistance funded under such program.
- (c) Nondiscrimination against religious organizations. If the board is authorized to contract with a nongovernmental entity, or is authorized to award grants to a nongovernmental entity, religious organizations are eligible, on the same basis as any other private organization, to be contractors and grantees under any program administered by the board so long as the programs are implemented consistently with the first amendment to the U.S. Constitution and article I, section 18, of the Wisconsin constitution. Except as provided in par. (L), the board may not discriminate against an organization that is or applies to be a contractor or grantee on the basis that the organization does or does not have a religious character or because of the specific religious nature of the organization.
- (d) Religious character and freedom. 1. The board shall allow a religious organization with which the board contracts or to which the board awards a grant to retain its independence from government, including the organization's control over the definition, development, practice, and expression of its religious beliefs.
- 2. The board may not require a religious organization to alter its form of internal governance or to remove religious art, icons, scripture, or other symbols to be eligible for a contract or grant.

- (e) Rights of beneficiaries of assistance. 1. If the board contracts with, or awards grants to, a religious organization for the provision of crime prevention or offender rehabilitation assistance under a program administered by the board, an individual who is eligible for this assistance shall be informed in writing that assistance of equal value and accessibility is available from a nonreligious provider upon request.
- 2. The board shall provide an individual who is otherwise eligible for assistance from an organization described under subd. 1. with assistance of equal value from a nonreligious provider if the individual objects to the religious character of the organization described under subd. 1. and requests assistance from a nonreligious provider. The board shall provide such assistance within a reasonable period of time after the date of the objection and shall ensure that it is accessible to the individual.
- (g) Nondiscrimination against beneficiaries. A religious organization may not discriminate against an individual in regard to rendering assistance that is funded under any program administered by the board on the basis of religion, a religious belief or nonbelief, or a refusal to actively participate in a religious practice.
- (h) Fiscal accountability. 1. Except as provided in subd. 2., any religious organization that contracts with or receives a grant from the board is subject to the same laws and rules as other contractors and grantees regarding accounting, in accord with generally accepted auditing principles, for the use of the funds provided under such programs.
- 2. If the religious organization segregates funds provided under programs administered by the board into separate accounts, only the financial assistance provided with those funds shall be subject to audit.

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1	(i) Compliance. Any party that seeks to enforce its rights under this subsection
2	may bring a civil action for injunctive relief against the entity that allegedly commits
3	the violation.
4	(j) Limitations on use of funds for certain purposes. No funds provided directly
5	to religious organizations by the board may be expended for sectarian worship,
6	instruction, or proselytization.
7	(k) Certification of compliance. Every religious organization that contracts
8	with or receives a grant from the county board to provide delinquency and crime
9	prevention or offender rehabilitation services to eligible recipients shall certify in
10	writing that it has complied with the requirements of pars. (g) and (j) and submit to
11	the board a copy of this certification and a written description of the policies the
12	organization has adopted to ensure that it has complied with the requirements under
13	pars. (g) and (j).
14	(L) Preemption. Nothing in this subsection may be construed to preempt any
15	other statute that prohibits or restricts the expenditure of federal or state funds by
16	or the granting of federal or state funds to religious organizations.".
17	5. Page 1068, line 2: after that line insert:
18	"Section 3327j. 301.03 (2t) of the statutes is created to read:
19	301.03 (2t) Promote efficient use of resources for alcohol and other drug abuse

(a) Developing one or more methods to evaluate the effectiveness of, and developing performance standards for, alcohol and other drug abuse intervention and treatment services that are administered by the department.

intervention and treatment services by doing all of the following:

- (b) Adopting policies to ensure that, to the extent possible under state and federal law, funding for alcohol and other drug abuse intervention and treatment services that are administered by the department is distributed giving primary consideration to the effectiveness of the services in meeting department performance standards for alcohol and other drug abuse services.
- (c) Requiring every application for funding from the department for alcohol and other drug abuse intervention or treatment services to include a plan for the evaluation of the effectiveness of the services in reducing alcohol and other drug abuse by recipients of the services.
- (d) Requiring every person receiving funding from the department for alcohol and other drug abuse intervention or treatment services to provide the department the results of the evaluation conducted under par. (c).".
  - **6.** Page 1070, line 9: after that line insert:

"Section 3333j. 301.047 of the statutes is created to read:

- 301.047 Inmate rehabilitation and aftercare. (1) PROGRAM. The department may permit one or more nonprofit community—based organizations meeting the requirements of this section to operate an inmate rehabilitation program in any department facility if the department determines that operation of that program does not constitute a threat to the security of the facility or the safety of inmates or the public and that operation of the program is in the best interest of the inmates.
- (2) Program requirements. (a) An organization seeking to operate a rehabilitation program under sub. (1) shall submit to the department a detailed

geographic area described in par. (a) 1.

1	proposal for the operation of the program. The proposal shall include all of the
2	following:
3	1. A description of the services to be provided, including aftercare services, and
4	a description of the geographic area in which aftercare services will be provided.
5	2. A description of the activities to be undertaken and the approximate daily
6	schedule of programming for inmates participating in the program.
7	3. A statement of the qualifications of the individuals providing services.
8	4. A statement of the organization's policies regarding eligibility of inmates to
9	participate in the program.
10	5. A statement of the goals of the program.
11	6. A description of the methods by which the organization will evaluate the
12	effectiveness of the program in attaining the goals under subd. 5.
13	7. Any other information specified by the department.
14	(b) An organization seeking to operate a rehabilitation program under sub. (1)
15	shall agree in writing to all of the following:
16	1. The organization may not receive compensation from the department for
17	services provided in the rehabilitation program.
18	2. The organization may not deny an inmate the opportunity to participate in
19	the program for any reason related to the inmate's religious beliefs or nonbelief.
20	3. An inmate may stop participating in the program at any time.
21	4. Upon the inmate's release, the organization shall provide community-based
22	aftercare services for each inmate who completes the program and who resides in the

- (3) Duties and authority of the department. (a) The department shall establish policies that provide an organization operating a rehabilitation program under sub. (1) reasonable access to inmates.
- (b) The department shall designate a specific portion of the facility for operation of a rehabilitation program, if one is established, under sub. (1). To the extent possible, inmates participating in the program shall be housed in the portion of the facility in which the program is operated.
- (c) The department may not require an inmate to participate in a rehabilitation program under sub. (1).
- (d) The department may not base any decision regarding an inmate's conditions of confinement, including discipline, or an inmate's eligibility for release, on an inmate's decision to participate or not to participate in a rehabilitation program under sub. (1).
- (e) The treatment of inmates, including the provision of housing, activities in which an inmate may participate, freedom of movement, and work assignments, shall be substantially the same for inmates who participate in a rehabilitation program under sub. (1) and inmates who do not participate in such a program.
- (f) The department may restrict an inmate's participation in a rehabilitation program under sub. (1) only if the restriction is necessary for the security of the facility or the safety of the inmates or the public.
- (g) The department may suspend or terminate operation of a rehabilitation program under sub. (1) if the organization operating the program fails to comply with any of the requirements under this section and shall suspend or terminate the operation of a program if the department determines that suspension or termination

- of the program is necessary for the security of the facility or the safety of the inmates or the public or is in the best interests of the inmates.
- (h) 1. Except as provided in subd. 2., if an organization operating a rehabilitation program under sub. (1) promotes or informs the department that the organization intends to promote sectarian worship, instruction, or proselytization in connection with the rehabilitation program, the department shall permit all other religious organizations meeting the requirements of this section to operate an inmate rehabilitation program under sub. (1).
- 2. The department is not required under subd. 1. to permit a religious organization to operate an inmate rehabilitation program under sub. (1) if the department determines that the organization's operation of that program constitutes a threat to the security of the facility or the safety of the inmates or the public.
- (4) EVALUATION. The department shall evaluate or contract with a public or private agency for an evaluation of the effectiveness of each rehabilitation program operated under sub. (1) in reducing recidivism and alcohol and other drug abuse among program participants. The department shall collect the data and information necessary to evaluate the program. No later than 3 years from the date on which the rehabilitation program begins operating, the department shall submit a report of the evaluation to the governor and to the appropriate standing committees of the legislature, as determined by the speaker of the assembly and the president of the senate, under s. 13.172 (3).
- (5) Suspension or termination of an inmate's participation. Notwithstanding sub. (2) (b) 2., an organization operating a rehabilitation program under sub. (1) may suspend or terminate an inmate's participation in a program for reasons unrelated

to religious beliefs, including the inmate's failure to participate meaningfully in the program.

**SECTION 3334j.** 301.065 of the statutes is created to read:

301.065 Religious organizations; contract powers. (1) Religious organizations, legislative purpose. The purpose of this section is to allow the department to contract with, or award grants to, religious organizations, under any program administered by the department relating to the prevention of delinquency and crime or the rehabilitation of offenders, on the same basis as any other nongovernmental provider, without impairing the religious character of such organizations, and without diminishing the religious freedom of beneficiaries of assistance funded under such program.

- (2) Nondiscrimination against religious organizations. If the department is authorized under ch. 16 to contract with a nongovernmental entity, or to award grants to a nongovernmental entity, religious organizations are eligible, on the same basis as any other private organization, to be contractors and grantees under any program administered by the department so long as the programs are implemented consistently with the first amendment to the U.S. Constitution and article I, section 18, of the Wisconsin constitution. Except as provided in sub. (11), the department may not discriminate against an organization that is or applies to be a contractor or grantee on the basis that the organization does or does not have a religious character or because of the specific religious nature of the organization.
- (3) Religious Character and freedom. (a) The department shall allow a religious organization with which the department contracts or to which the department awards a grant to retain its independence from government, including

- the organization's control over the definition, development, practice, and expression of its religious beliefs.
- (b) The department may not require a religious organization to alter its form of internal governance or to remove religious art, icons, scripture, or other symbols to be eligible for a contract or grant.
- (4) RIGHTS OF BENEFICIARIES OF ASSISTANCE. (a) If the department contracts with or awards grants to a religious organization for the provisions of crime prevention or offender rehabilitation assistance under a program administered by the department, an individual who is eligible for this assistance shall be informed in writing that assistance of equal value and accessibility is available from a nonreligious provider upon request.
- (b) The department shall provide an individual who is otherwise eligible for assistance from an organization described under par. (a) with assistance of equal value from a nonreligious provider if the individual objects to the religious character of the organization described under par. (a) and requests assistance from a nonreligious provider. The department shall provide such assistance within a reasonable period of time after the date of the objection and shall ensure that it is accessible to the individual.
- (6) Nondiscrimination against Beneficiaries. A religious organization may not discriminate against an individual in regard to rendering assistance that is funded under any program administered by the department on the basis of religion, a religious belief or nonbelief, or a refusal to actively participate in a religious practice.
- (7) FISCAL ACCOUNTABILITY. (a) Except as provided in par. (b), any religious organization that contracts with, or receives a grant from, the department is subject to the same laws and rules as other contractors and grantees regarding accounting.

- in accord with generally accepted auditing principles, for the use of the funds provided under such programs.
- (b) If the religious organization segregates funds provided under programs administered by the department into separate accounts, only the financial assistance provided with those funds shall be subject to audit.
- (8) COMPLIANCE. Any party that seeks to enforce its rights under this section may bring a civil action for injunctive relief against the entity that allegedly commits the violation.
- (9) Limitations on use of funds for certain purposes. No funds provided directly to religious organizations by the department may be expended for sectarian worship, instruction, or proselytization.
- (10) CERTIFICATION OF COMPLIANCE. Every religious organization that contracts with, or receives a grant from, the department to provide delinquency and crime prevention or offender rehabilitation services to eligible recipients shall certify in writing that it has complied with the requirements of subs. (6) and (9) and submit to the department a copy of this certification and a written description of the policies the organization has adopted to ensure that it has complied with the requirements under subs. (6) and (9).
- (11) PREEMPTION. Nothing in this section may be construed to preempt any other statute that prohibits or restricts the expenditure of federal or state funds by or the granting of federal or state funds to religious organizations.".
  - 7. Page 1077, line 23: after that line insert:
  - "Section 3354j. 302.11 (1g) (b) 2. of the statutes is amended to read:

302.11 (1g) (b) 2. Refusal by the inmate to participate in counseling or
treatment that the social service and clinical staff of the institution determines is
necessary for the inmate, including pharmacological treatment using an
antiandrogen or the chemical equivalent of an antiandrogen if the inmate is a serious
child sex offender as defined in s. 304.06 (1q) (a). The parole commission may not
deny presumptive mandatory release to an inmate because of the inmate's refusal
to participate in a rehabilitation program under s. 301.047.".

**8.** Page 1271, line 13: after that line insert:

"Section 4031j. 978.03 (3) of the statutes is amended to read:

978.03 (3) Any assistant district attorney under sub. (1), (1m) or (2) must be an attorney admitted to practice law in this state and, except as provided in s. ss. 978.043 and 978.044, may perform any duty required by law to be performed by the district attorney. The district attorney of the prosecutorial unit under sub. (1), (1m), or (2) may appoint such temporary counsel as may be authorized by the department of administration.

**SECTION 4031p.** 978.044 of the statutes is created to read:

978.044 Assistants to perform restorative justice services. (1)
Definitions. In this section:

- (a) "Crime" has the meaning given in s. 950.02 (1m).
- (b) "Offender" means an individual who is, or could be, charged with committing a crime or who is, or could be, the subject of a petition under ch. 938 alleging that he or she has committed a crime.
  - (c) "Victim" has the meaning given in s. 950.02 (4).

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par. (a).

1	(2) DUTIES. The district attorneys of Milwaukee county and the county selected
2	under sub. (4) shall each assign one assistant district attorney in his or her
3	prosecutorial unit to be a restorative justice coordinator. An assistant district
4	attorney assigned under this subsection to be a restorative justice coordinator shall
5	do all the following:
6	(a) Establish restorative justice programs that provide support to the victim,
7	help reintegrate the victim into community life, and provide a forum where an
8	offender may meet with the victim or engage in other activities to do all of the
9	following:
10	1. Discuss the impact of the offender's crime on the victim or on the community.
11	2. Explore potential restorative responses by the offender.
12	3. Provide methods for reintegrating the offender into community life.
13	(b) Provide assistance to the district attorney in other counties relating to the
14	establishment of restorative justice programs, as described in par. (a).
15	(c) Maintain a record of all of the following:
16	1. The amount of time spent implementing the requirements of pars. (a) and
17	(b).
18	2. The number of victims and offenders served by programs established under

- 3. The types of offenses addressed by programs established under par. (a).
- 4. The rate of recidivism among offenders served by programs established under par. (a) compared to the rate of recidivism by offenders not served by such programs.
- (3) REPORT TO DEPARTMENT OF ADMINISTRATION. Annually, on a date specified by the department of administration, the district attorneys of Milwaukee county and

- the county selected under sub. (4) shall each submit to the department of administration a report summarizing the records under sub. (2) (c) covering the preceding 12-month period. The department of administration shall maintain the information submitted under this subsection by the district attorney.
- (4) SELECTION OF 2ND COUNTY. The attorney general, in consultation with the department of corrections, shall select a county other than Milwaukee county in which restorative justice services are to be provided under sub. (2).
  - (5) EXPIRATION. This section does not apply after June 30, 2005.

**SECTION 4031r.** 978.05 (8) (b) of the statutes is amended to read:

978.05 (8) (b) Hire, employ, and supervise his or her staff and, subject to s. ss. 978.043 and 978.044, make appropriate assignments of the staff throughout the prosecutorial unit. The district attorney may request the assistance of district attorneys, deputy district attorneys, or assistant district attorneys from other prosecutorial units or assistant attorneys general who then may appear and assist in the investigation and prosecution of any matter for which a district attorney is responsible under this chapter in like manner as assistants in the prosecutorial unit and with the same authority as the district attorney in the unit in which the action is brought. Nothing in this paragraph limits the authority of counties to regulate the hiring, employment, and supervision of county employees.".

- **9.** Page 1295, line 7: delete "\$1,864,700" and substitute "\$1,688,100".
- 10. Page 1208, line 24: after that line insert:

"(20m) Assistant district attorneys for restorative justice services. The district attorneys authorized FTE positions for the department of administration are increased by 2.0 PR project positions for the period beginning on July 1, 2001, and ending on June 30.

2005, to be funded from the appropriation under section 20.475 (1) (k) of the statutes, for the purpose of providing one assistant district attorney for Milwaukee County and one assistant district attorney for the county selected under section 978.044 (4) of the statutes, as created by this act, to perform restorative justice services under section 978.044 of the statutes, as created by this act.".

## 11. Page 1343, line 11: after that line insert:

"(4m) Evaluation and report to legislature. By October 1, 2004, the legislative audit bureau shall evaluate, on a quantitative and qualitative basis, the success of restorative justice programming in Milwaukee county and the county selected under section 978.044 (4) of the statutes, as created by this act, in serving victims, offenders, and communities affected by crime and shall report its findings to the appropriate standing committees of the legislature, as determined by the speaker of the assembly and the president of the senate, under section 13.172 (3) of the statutes."



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# State of Misconsin 2001 - 2002 LEGISLATURE

LRBb2012/2 MGD:wlj:pg

LFB:.....Bauer (DS) – Faith-based approaches to crime prevention and corrections; restorative justice; evaluation of DHFS and DOC AODA programs; operation of inmate rehabilitation programs by nonprofit organizations

FOR 2001-03 BUDGET — NOT READY FOR INTRODUCTION

#### SENATE AMENDMENT

# TO SENATE SUBSTITUTE AMENDMENT 1, TO 2001 SENATE BILL 55

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- 1. Page 252, line 2: increase the dollar amount for fiscal year 2001-02 by \$18,900 and increase the dollar amount for fiscal year 2002-03 by \$25,300 to increase funding for the purpose for which the appropriation is made.
  - 2. Page 252, line 6: decrease the dollar amount for fiscal year 2002–03 by \$44,200 to decrease funding for the purpose for which the appropriation is made.
    - **3.** Page 559, line 14: after that line insert:
    - "Section 1483j. 46.03 (44) of the statutes is created to read:

23

1	46.03 (44) Performance evaluations for alcohol and other drug abuse
2	INTERVENTION AND TREATMENT SERVICES. Promote efficient use of resources for alcohol
3	and other drug abuse intervention and treatment services by doing all of the
4	following:
5	(a) Developing one or more methods to evaluate the effectiveness of, and
6	developing performance standards for, alcohol and other drug abuse intervention
7	and treatment services that are administered by the department.
8	(b) Adopting policies to ensure that, to the extent possible under state and
9	federal law, funding for alcohol and other drug abuse intervention and treatment
10	services that are administered by the department is distributed giving primary
11	consideration to the effectiveness of the services in meeting department performance
12	standards for alcohol and other drug abuse services.
13	(c) Requiring every application for funding from the department for alcohol and
14	other drug abuse intervention or treatment services to include a plan for the
15	evaluation of the effectiveness of the services in reducing alcohol and other drug
16	abuse by recipients of services.
17	(d) Requiring every person receiving funding from the department for alcohol
18	and other drug abuse intervention or treatment services to provide the department
19	the results of the evaluation conducted under par. (c).".
20	4. Page 665, line 20: after that line insert:
21	"Section 2002j. 59.54 (27) of the statutes is created to read:

59.54 (27) Religious organizations; contract powers. (a) Definition. In this

subsection, "board" includes any department, as defined in s. 59.60 (2) (a).

- (b) General purpose and authority. The purpose of this subsection is to allow the board to contract with, or award grants to, religious organizations, under any program administered by the county dealing with delinquency and crime prevention or the rehabilitation of offenders, on the same basis as any other nongovernmental provider, without impairing the religious character of such organizations and without diminishing the religious freedom of beneficiaries of assistance funded under such program.
- (c) Nondiscrimination against religious organizations. If the board is authorized to contract with a nongovernmental entity, or is authorized to award grants to a nongovernmental entity, religious organizations are eligible, on the same basis as any other private organization, to be contractors and grantees under any program administered by the board so long as the programs are implemented consistently with the first amendment to the U.S. Constitution and article I, section 18, of the Wisconsin constitution. Except as provided in par. (L), the board may not discriminate against an organization that is or applies to be a contractor or grantee on the basis that the organization does or does not have a religious character or because of the specific religious nature of the organization.
- (d) Religious character and freedom. 1. The board shall allow a religious organization with which the board contracts or to which the board awards a grant to retain its independence from government, including the organization's control over the definition, development, practice, and expression of its religious beliefs.
- 2. The board may not require a religious organization to alter its form of internal governance or to remove religious art, icons, scripture, or other symbols to be eligible for a contract or grant.

- (e) Rights of beneficiaries of assistance. 1. If the board contracts with, or awards grants to, a religious organization for the provision of crime prevention or offender rehabilitation assistance under a program administered by the board, an individual who is eligible for this assistance shall be informed in writing that assistance of equal value and accessibility is available from a nonreligious provider upon request.
- 2. The board shall provide an individual who is otherwise eligible for assistance from an organization described under subd. 1. with assistance of equal value from a nonreligious provider if the individual objects to the religious character of the organization described under subd. 1. and requests assistance from a nonreligious provider. The board shall provide such assistance within a reasonable period of time after the date of the objection and shall ensure that it is accessible to the individual.
- (g) Nondiscrimination against beneficiaries. A religious organization may not discriminate against an individual in regard to rendering assistance that is funded under any program administered by the board on the basis of religion, a religious belief or nonbelief, or a refusal to actively participate in a religious practice.
- (h) Fiscal accountability. 1. Except as provided in subd. 2., any religious organization that contracts with or receives a grant from the board is subject to the same laws and rules as other contractors and grantees regarding accounting, in accord with generally accepted auditing principles, for the use of the funds provided under such programs.
- 2. If the religious organization segregates funds provided under programs administered by the board into separate accounts, only the financial assistance provided with those funds shall be subject to audit.

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1	(i) Compliance. Any party that seeks to enforce its rights under this subsection
2	may bring a civil action for injunctive relief against the entity that allegedly commits
3	the violation.
4	(j) Limitations on use of funds for certain purposes. No funds provided directly
5	to religious organizations by the board may be expended for sectarian worship,
6	instruction, or proselytization.
7	(k) Certification of compliance. Every religious organization that contracts
8	with or receives a grant from the county board to provide delinquency and crime
9	prevention or offender rehabilitation services to eligible recipients shall certify in
10	writing that it has complied with the requirements of pars. (g) and (j) and submit to
11	the board a copy of this certification and a written description of the policies the
12	organization has adopted to ensure that it has complied with the requirements under
13	pars. (g) and (j).
14	(L) Preemption. Nothing in this subsection may be construed to preempt any
15	other statute that prohibits or restricts the expenditure of federal or state funds by
16	or the granting of federal or state funds to religious organizations.".
17	5. Page 1068, line 2: after that line insert:
18	"Section 3327j. 301.03 (2t) of the statutes is created to read:
19	301.03 (2t) Promote efficient use of resources for alcohol and other drug abuse
20	intervention and treatment services by doing all of the following:

(a) Developing one or more methods to evaluate the effectiveness of, and developing performance standards for, alcohol and other drug abuse intervention and treatment services that are administered by the department.

- (b) Adopting policies to ensure that, to the extent possible under state and federal law, funding for alcohol and other drug abuse intervention and treatment services that are administered by the department is distributed giving primary consideration to the effectiveness of the services in meeting department performance standards for alcohol and other drug abuse services.
- (c) Requiring every application for funding from the department for alcohol and other drug abuse intervention or treatment services to include a plan for the evaluation of the effectiveness of the services in reducing alcohol and other drug abuse by recipients of the services.
- (d) Requiring every person receiving funding from the department for alcohol and other drug abuse intervention or treatment services to provide the department the results of the evaluation conducted under par. (c).".
  - **6.** Page 1070, line 9: after that line insert:

"Section 3333j. 301.047 of the statutes is created to read:

- 301.047 Inmate rehabilitation and aftercare. (1) PROGRAM. The department may permit one or more nonprofit community—based organizations meeting the requirements of this section to operate an inmate rehabilitation program in any department facility if the department determines that operation of that program does not constitute a threat to the security of the facility or the safety of inmates or the public and that operation of the program is in the best interest of the inmates.
- (2) PROGRAM REQUIREMENTS. (a) An organization seeking to operate a rehabilitation program under sub. (1) shall submit to the department a detailed

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1	proposal for the operation of the program. The proposal shall include all of the
$\dot{2}$	following:
3	1. A description of the services to be provided, including aftercare services, and
4	a description of the geographic area in which aftercare services will be provided.
5	2. A description of the activities to be undertaken and the approximate daily
6	schedule of programming for inmates participating in the program.
7	3. A statement of the qualifications of the individuals providing services.
8	4. A statement of the organization's policies regarding eligibility of inmates to
9	participate in the program.
10	5. A statement of the goals of the program.
11	6. A description of the methods by which the organization will evaluate the
12	effectiveness of the program in attaining the goals under subd. 5.
13	7. Any other information specified by the department.
14	(b) An organization seeking to operate a rehabilitation program under sub. (1)
15	shall agree in writing to all of the following:
16	1. The organization may not receive compensation from the department for
17	services provided in the rehabilitation program.
18	2. The organization may not deny an inmate the opportunity to participate in
19	the program for any reason related to the inmate's religious beliefs or nonbelief.
20	3. An inmate may stop participating in the program at any time.
21	4. Upon the inmate's release, the organization shall provide community-based

aftercare services for each inmate who completes the program and who resides in the

geographic area described in par. (a) 1.

- (3) Duties and authority of the department. (a) The department shall establish policies that provide an organization operating a rehabilitation program under sub. (1) reasonable access to inmates.
- (b) The department shall designate a specific portion of the facility for operation of a rehabilitation program, if one is established, under sub. (1). To the extent possible, inmates participating in the program shall be housed in the portion of the facility in which the program is operated.
- (c) The department may not require an inmate to participate in a rehabilitation program under sub. (1).
- (d) The department may not base any decision regarding an inmate's conditions of confinement, including discipline, or an inmate's eligibility for release, on an inmate's decision to participate or not to participate in a rehabilitation program under sub. (1).
- (e) The treatment of inmates, including the provision of housing, activities in which an inmate may participate, freedom of movement, and work assignments, shall be substantially the same for inmates who participate in a rehabilitation program under sub. (1) and inmates who do not participate in such a program.
- (f) The department may restrict an inmate's participation in a rehabilitation program under sub. (1) only if the restriction is necessary for the security of the facility or the safety of the inmates or the public.
- (g) The department may suspend or terminate operation of a rehabilitation program under sub. (1) if the organization operating the program fails to comply with any of the requirements under this section and shall suspend or terminate the operation of a program if the department determines that suspension or termination

of the program is necessary for the security of the facility or the safety of the inmates or the public or is in the best interests of the inmates.

- (h) 1. Except as provided in subd. 2., if an organization operating a rehabilitation program under sub. (1) promotes or informs the department that the organization intends to promote sectarian worship, instruction, or proselytization in connection with the rehabilitation program, the department shall permit all other religious organizations meeting the requirements of this section to operate an inmate rehabilitation program under sub. (1).
- 2. The department is not required under subd. 1. to permit a religious organization to operate an inmate rehabilitation program under sub. (1) if the department determines that the organization's operation of that program constitutes a threat to the security of the facility or the safety of the inmates or the public.
- (4) EVALUATION. The department shall evaluate or contract with a public or private agency for an evaluation of the effectiveness of each rehabilitation program operated under sub. (1) in reducing recidivism and alcohol and other drug abuse among program participants. The department shall collect the data and information necessary to evaluate the program. No later than 3 years from the date on which the rehabilitation program begins operating, the department shall submit a report of the evaluation to the governor and to the appropriate standing committees of the legislature, as determined by the speaker of the assembly and the president of the senate, under s. 13.172 (3).
- (5) Suspension or termination of an inmate's participation. Notwithstanding sub. (2) (b) 2., an organization operating a rehabilitation program under sub. (1) may suspend or terminate an inmate's participation in a program for reasons unrelated

to religious beliefs, including the inmate's failure to participate meaningfully in the program.

**SECTION 3334j.** 301.065 of the statutes is created to read:

- 301.065 Religious organizations; contract powers. (1) Religious organizations, Legislative purpose. The purpose of this section is to allow the department to contract with, or award grants to, religious organizations, under any program administered by the department relating to the prevention of delinquency and crime or the rehabilitation of offenders, on the same basis as any other nongovernmental provider, without impairing the religious character of such organizations, and without diminishing the religious freedom of beneficiaries of assistance funded under such program.
- (2) Nondiscrimination against religious organizations. If the department is authorized under ch. 16 to contract with a nongovernmental entity, or to award grants to a nongovernmental entity, religious organizations are eligible, on the same basis as any other private organization, to be contractors and grantees under any program administered by the department so long as the programs are implemented consistently with the first amendment to the U.S. Constitution and article I, section 18, of the Wisconsin constitution. Except as provided in sub. (11), the department may not discriminate against an organization that is or applies to be a contractor or grantee on the basis that the organization does or does not have a religious character or because of the specific religious nature of the organization.
- (3) Religious Character and freedom. (a) The department shall allow a religious organization with which the department contracts or to which the department awards a grant to retain its independence from government, including

the organization's control over the definition, development, practice, and expression of its religious beliefs.

- (b) The department may not require a religious organization to alter its form of internal governance or to remove religious art, icons, scripture, or other symbols to be eligible for a contract or grant.
- (4) RIGHTS OF BENEFICIARIES OF ASSISTANCE. (a) If the department contracts with or awards grants to a religious organization for the provisions of crime prevention or offender rehabilitation assistance under a program administered by the department, an individual who is eligible for this assistance shall be informed in writing that assistance of equal value and accessibility is available from a nonreligious provider upon request.
- (b) The department shall provide an individual who is otherwise eligible for assistance from an organization described under par. (a) with assistance of equal value from a nonreligious provider if the individual objects to the religious character of the organization described under par. (a) and requests assistance from a nonreligious provider. The department shall provide such assistance within a reasonable period of time after the date of the objection and shall ensure that it is accessible to the individual.
- (6) NONDISCRIMINATION AGAINST BENEFICIARIES. A religious organization may not discriminate against an individual in regard to rendering assistance that is funded under any program administered by the department on the basis of religion, a religious belief or nonbelief, or a refusal to actively participate in a religious practice.
- (7) FISCAL ACCOUNTABILITY. (a) Except as provided in par. (b), any religious organization that contracts with, or receives a grant from, the department is subject to the same laws and rules as other contractors and grantees regarding accounting,

- in accord with generally accepted auditing principles, for the use of the funds provided under such programs.
- (b) If the religious organization segregates funds provided under programs administered by the department into separate accounts, only the financial assistance provided with those funds shall be subject to audit.
- (8) COMPLIANCE. Any party that seeks to enforce its rights under this section may bring a civil action for injunctive relief against the entity that allegedly commits the violation.
- (9) LIMITATIONS ON USE OF FUNDS FOR CERTAIN PURPOSES. No funds provided directly to religious organizations by the department may be expended for sectarian worship, instruction, or proselytization.
- (10) Certification of compliance. Every religious organization that contracts with, or receives a grant from, the department to provide delinquency and crime prevention or offender rehabilitation services to eligible recipients shall certify in writing that it has complied with the requirements of subs. (6) and (9) and submit to the department a copy of this certification and a written description of the policies the organization has adopted to ensure that it has complied with the requirements under subs. (6) and (9).
- (11) PREEMPTION. Nothing in this section may be construed to preempt any other statute that prohibits or restricts the expenditure of federal or state funds by or the granting of federal or state funds to religious organizations.".
  - 7. Page 1077, line 23: after that line insert:
  - "Section 3354j. 302.11 (1g) (b) 2. of the statutes is amended to read:

302.11 (1g) (b) 2. Refusal by the inmate to participate in counseling or
treatment that the social service and clinical staff of the institution determines is
necessary for the inmate, including pharmacological treatment using an
antiandrogen or the chemical equivalent of an antiandrogen if the inmate is a serious
child sex offender as defined in s. 304.06 (1q) (a). The parole commission may not
deny presumptive mandatory release to an inmate because of the inmate's refusal
to participate in a rehabilitation program under s. 301.047.".

8. Page 1271, line 13: after that line insert:

"Section 4031j. 978.03 (3) of the statutes is amended to read:

978.03 (3) Any assistant district attorney under sub. (1), (1m) or (2) must be an attorney admitted to practice law in this state and, except as provided in s. ss. 978.043 and 978.044, may perform any duty required by law to be performed by the district attorney. The district attorney of the prosecutorial unit under sub. (1), (1m), or (2) may appoint such temporary counsel as may be authorized by the department of administration.

SECTION 4031p. 978.044 of the statutes is created to read:

978.044 Assistants to perform restorative justice services. (1)
Definitions. In this section:

- (a) "Crime" has the meaning given in s. 950.02 (1m).
- (b) "Offender" means an individual who is, or could be, charged with committing a crime or who is, or could be, the subject of a petition under ch. 938 alleging that he or she has committed a crime.
  - (c) "Victim" has the meaning given in s. 950.02 (4).

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1	(2) Duties. The district attorneys of Milwaukee county and the county selected
2	under sub. (4) shall each assign one assistant district attorney in his or her
3	prosecutorial unit to be a restorative justice coordinator. An assistant district
4	attorney assigned under this subsection to be a restorative justice coordinator shall
5	do all the following:
6	(a) Establish restorative justice programs that provide support to the victim,
7	help reintegrate the victim into community life, and provide a forum where an
8	offender may meet with the victim or engage in other activities to do all of the
9	following:
10	1. Discuss the impact of the offender's crime on the victim or on the community.
11	2. Explore potential restorative responses by the offender.
12	3. Provide methods for reintegrating the offender into community life.
13	(b) Provide assistance to the district attorney in other counties relating to the
14	establishment of restorative justice programs, as described in par. (a).
15	(c) Maintain a record of all of the following:
16	1. The amount of time spent implementing the requirements of pars. (a) and
17	(b).
18	2. The number of victims and offenders served by programs established under
19	par. (a).
20	3. The types of offenses addressed by programs established under par. (a).
21	4. The rate of recidivism among offenders served by programs established
22	under par. (a) compared to the rate of recidivism by offenders not served by such
23	programs.

(3) REPORT TO DEPARTMENT OF ADMINISTRATION. Annually, on a date specified by

the department of administration, the district attorneys of Milwaukee county and

- the county selected under sub. (4) shall each submit to the department of administration a report summarizing the records under sub. (2) (c) covering the preceding 12-month period. The department of administration shall maintain the information submitted under this subsection by the district attorney.
- (4) Selection of 2ND COUNTY. The attorney general, in consultation with the department of corrections, shall select a county other than Milwaukee county in which restorative justice services are to be provided under sub. (2).
  - (5) EXPIRATION. This section does not apply after June 30, 2005.

SECTION 4031r. 978.05 (8) (b) of the statutes is amended to read:

978.05 (8) (b) Hire, employ, and supervise his or her staff and, subject to s. ss. 978.043 and 978.044, make appropriate assignments of the staff throughout the prosecutorial unit. The district attorney may request the assistance of district attorneys, deputy district attorneys, or assistant district attorneys from other prosecutorial units or assistant attorneys general who then may appear and assist in the investigation and prosecution of any matter for which a district attorney is responsible under this chapter in like manner as assistants in the prosecutorial unit and with the same authority as the district attorney in the unit in which the action is brought. Nothing in this paragraph limits the authority of counties to regulate the hiring, employment, and supervision of county employees.".

- **9.** Page 1295, line 7: delete "\$1,864,700" and substitute "\$1,688,100".
- 10. Page 1332, line 5: after that line insert:
- "(2m) Assistant district attorneys for restorative justice services. The authorized FTE positions for district attorneys are increased by 2.0 PR project positions for the period beginning on July 1, 2001, and ending on June 30, 2005, to

be funded from the appropriation under section 20.475 (1) (k) of the statutes, for the purpose of providing one assistant district attorney for Milwaukee County and one assistant district attorney for the county selected under section 978.044 (4) of the statutes, as created by this act, to perform restorative justice services under section 978.044 of the statutes, as created by this act.".

### **11.** Page 1343, line 11: after that line insert:

"(4m) EVALUATION AND REPORT TO LEGISLATURE. By October 1, 2004, the legislative audit bureau shall evaluate, on a quantitative and qualitative basis, the success of restorative justice programming in Milwaukee county and the county selected under section 978.044 (4) of the statutes, as created by this act, in serving victims, offenders, and communities affected by crime and shall report its findings to the appropriate standing committees of the legislature, as determined by the speaker of the assembly and the president of the senate, under section 13.172 (3) of the statutes."

(END)