Wisconsin Department of Administration Division of Executive Budget and Finance DOA-2048 (R07/2000)

## Fiscal Estimate - 2001 Session

| Original Updated  | Corrected                   | Supplemental   |  |  |  |  |  |  |
|---|-----------------------------|--|--|--|--|--|--|--|
| LRB Number <b>01-1886/1</b>   | Introduction Number         | AB-688   |  |  |  |  |  |  |
| Subject Sales tax and a use tax exemption for building materials                  |                             |  |  |  |  |  |  |  |
| Fiscal Effect   |                             |  |  |  |  |  |  |  |
| AppropriationsReve  | ease Existing absorb within | s - May be possible to<br>agency's budget<br>No                                    |  |  |  |  |  |  |
| Permissive Mandatory Permi  2. Decrease Costs 4. Decre Permissive Mandatory Permi | ase Revenue Counties        | nits Affected  Village Cities  Baseball & Others stadium districts  WTCS Districts |  |  |  |  |  |  |
| Fund Sources Affected  Affected Ch. 20 Appropriations  GPR FED PRO PRS SEG SEGS   |                             |  |  |  |  |  |  |  |
| Agency/Prepared By  | Authorized Signature        | Date   |  |  |  |  |  |  |
| DOR/ Blair Kruger (608) 266-1310  | Brian Pahnke (608) 266-2700 | 1/14/02  |  |  |  |  |  |  |

# Fiscal Estimate Narratives DOR 1/14/02

| LRB Number <b>01-1886/1</b>                              | Introduction Number | AB-688 | Estimate Type | Original |  |  |  |  |  |
|--|---------------------|--------|---------------|----------|--|--|--|--|--|
| Subject  |                     |        |               |          |  |  |  |  |  |
| Sales tax and a use tax exemption for building materials |                     |        |               |          |  |  |  |  |  |

#### **Assumptions Used in Arriving at Fiscal Estimate**

Under current law, building materials, supplies and equipment are exempt from sales and use tax if purchased by a unit of local government. Under the bill, building materials, supplies and equipment are exempt from sales and use tax, regardless of the purchaser, if the materials, supplies and equipment are acquired for or used solely in the construction, renovation or development of property under a contract with a town, village, city, county or school district.

According to the DPI School Performance Report, school district expenditures for facilities were \$539.7 million in the 1999-2000 school year. Based on US Census of Construction data, materials are assumed to be 37.9% of construction costs and so building materials for school facilities are estimated to have cost about \$204.6 million (\$539.7 million x 37.9%) in 1999-2000. Based on a survey of architectural firms, school districts and school district associations, it is estimated that 50% of construction materials are bought by contractors and so \$102.3 million (\$204.6 million x 50%) are subject to sales and use tax.

Based on the 2000 Department of Revenue Financial Reports for local governments, total town, village, city and county construction expenditures are estimated to be about \$652.0 million in 1999. Based on the US Census of Construction, materials are assumed to be 37.9% of construction costs and so materials are estimated to have cost about \$247.1 million (\$652.0 million x 37.9%) in 1999. Based on a survey of architectural firms, local governments and local government associations, it is estimated that local governments buy about 20% of construction materials and contractors buy 80%. Thus, about \$197.7 million (\$247.1 million x 80%) of construction materials for local government projects are subject to sales and use tax.

Total taxable expenditures for materials, supplies and equipment for construction of town, village, city, county or school district facilities are estimated to be \$300.0 million (\$102.3 million + \$197.7 million) in 1999. Therefore, assuming local government spending on building materials, supplies and equipment remains constant, state sales and use tax revenues are estimated to decrease by about \$15.0 million (\$300.0 million x 5%) annually under the bill.

County, baseball park district and football stadium district sales and use taxes are currently about 7.064% of state taxes and so these taxes are estimated to decrease by about \$1.1 million (\$15 million x 7.064%) annually under the bill.

To the extent construction cost reductions due to the sales tax exemption under the bill are passed through to school districts, school district borrowing and debt service costs may decrease. Since school district debt levies are included in the statutory definition of partial school revenues, the state's two-thirds funding commitment may also decrease as a result of the bill.

To the extent school districts and municipalities that currently directly purchase construction materials reduce or cease such purchases due to the bill, school district and municipal administrative costs related to such purchases would also likely decrease.

The Department would incur one-time costs of \$56,100 to notify retailers of the new exemption. The bill does not provide funding for this amount.

#### **Long-Range Fiscal Implications**

### **Fiscal Estimate Worksheet - 2001 Session**

Detailed Estimate of Annual Fiscal Effect

|                                       | Original                              |  | Updated                         |                   | Corrected                               |             | Supplemental                          |  |
|---------------------------------------|---------------------------------------|--|---------------------------------|-------------------|---|-------------|---------------------------------------|--|
| LRB                                   | Number                                | 01-1886/                                 | ′1                              | Intro             | duction Nu                              | umber /     | AB-688                                |  |
| <b>Subjec</b><br>Sales t              |                                       | e tax exemptio                           | on for building                 | materials         |   |             |                                       |  |
| annual                                | lized fiscal e                        | or Revenue II effect): penditure to info |                                 |                   |   | ment (do no | ot include in                         |  |
| II. Ann                               | ualized Cos                           | sts:                                     |                                 |                   | Annualized Fiscal Impact on funds from: |             |                                       |  |
|                                       |                                       |  |                                 |                   | Increased Co                            |             | Decreased Costs                       |  |
| A. Stat                               | te Costs by                           | Category                                 |                                 |                   |   |             |                                       |  |
| State                                 | e Operations                          | s - Salaries and                         | d Fringes                       |                   |   | \$          |                                       |  |
| (FTE                                  | E Position Ch                         | nanges)                                  |                                 |                   |   |             |                                       |  |
| State                                 | e Operations                          | s - Other Costs                          | ;                               |                   | · · · · · · · · · · · · · · · · · · ·   |             |                                       |  |
| Loca                                  | al Assistance                         | >  |                                 |                   |   |             |                                       |  |
| Aids                                  | to Individua                          | ıls or Organizat                         | tions                           |                   |   |             |                                       |  |
| TC                                    | OTAL State                            | Costs by Cate                            | egory                           |                   |   | \$          | \$                                    |  |
| B. Stat                               | te Costs by                           | Source of Fu                             | nds                             |                   | · · · · · · · · · · · · · · · · · · ·   |             |                                       |  |
| GPR                                   | {                                     |  |                                 |                   |   |             |                                       |  |
| FED                                   |                                       |  |                                 |                   |   |             |                                       |  |
| PRO                                   | )/PRS                                 |  |                                 |                   |   |             |                                       |  |
| SEG                                   | S/SEG-S                               |  |                                 |                   |   |             | · · · · · · · · · · · · · · · · · · · |  |
| III. Stat<br>(e.g., ta                | te Revenues<br>ax increase            | s - Complete t<br>, decrease in          | this only whe<br>license fee, e | en proposal ets.) |   |             | e state revenues                      |  |
| 1255                                  |                                       |  |                                 |                   | Increased F                             |             | Decreased Rev                         |  |
|                                       | R Taxes                               |  | ·                               | <u> </u>          | · · · · · · · · · · · · · · · · · · ·   | \$          | \$-15,000,000                         |  |
|                                       | REarned                               |  |                                 |                   |   |             |                                       |  |
| FED                                   |                                       |  |                                 |                   |   |             |                                       |  |
| +                                     | )/PRS                                 |  |                                 |                   |   |             |                                       |  |
|                                       | SSEG-S                                |  |                                 |                   |   |             |                                       |  |
|                                       | OTAL State                            | Revenues                                 |                                 |                   |   | \$          | \$-15,000,000                         |  |
|                                       |                                       |  | NET ANNUA                       | LIZED FISC        | AL IMPACT                               |             |                                       |  |
|                                       | · · · · · · · · · · · · · · · · · · · |  |                                 |                   | <u>St</u>                               | tate        | <u>Local</u>                          |  |
| NET CHANGE IN COSTS                   |                                       |  |                                 | \$                | \$                                      |             |                                       |  |
| NET CHANGE IN REVENUE                 |                                       |  | \$-15,000,0                     | 000               | \$-1,100,000                            |             |                                       |  |
|                                       |                                       | · .                                      |                                 |                   |   |             |                                       |  |
| Agency                                | Agency/Prepared By Au                 |  |                                 | Authorized        | uthorized Signature Da                  |             | Date                                  |  |
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