DATE: June 18, 2001

TO: Beata Kalies

Committee on Agriculture

FROM: John Scocos, Assembly Chief Clerk

RE: Clearinghouse Rules Referral

The following Clearinghouse Rule has been referred to your committee.

#### CLEARINGHOUSE RULE 01-028

AN ORDER to repeal ATCP 92.01 (1), (6) to (9) and (12) and 92.04; to amend ATCP 1.32 (1), 29.56 (1) (e) 4., 30.30 (17), chapter ATCP 57 (title), 91.06 Note, 98.08 (1) (b) and (3) (c), 98.22 (2) (a), chapters ATCP 101 (title), 109 (title) and 110 (title), 110.02 (3) (d) and (7) (c), 110.05 (2) (intro.), chapter ATCP 111 (title), 116.01 (10) and 121.02; to renumber ATCP 92.01 (2) to (5), (10), (11), (11m) and (13) to (15); and to repeal and recreate ATCP 1.31 (2) and 82.04 (3), relating to minor remedial drafting changes to department rules.

Submitted by Department of Agriculture, Trade and Consumer Protection.

Report received from Agency on June 12, 2001.

To committee on Agriculture.

Referred on Tuesday, June 19, 2001.

Last day for action - Monday, January 1, 2001.

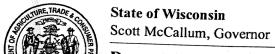
Under section 227.19 (4) of the Wisconsin Statutes, your committee has 30 days to take action or get an extension. The day **after** the official referral date is day one of your review period. Therefore, the 30th day should fall four weeks and two days after the referral date. For example, for Clearinghouse Rules referred on a Monday, a Wednesday would be your 30th day. For Clearinghouse Rules referred on a Tuesday, a Thursday would be your 30th day. For Clearinghouse Rules referred on a Wednesday, a Friday would be your 30th day. For Clearinghouse Rules referred on a Thursday or Friday, your 30th day would fall on a weekend. Therefore, your time would expire on the next working day (Monday) as provided for in s. 990.001 of the Wisconsin Statutes. Also, if the 30th day falls on a legal holiday, time would expire on the next working day.

Section 227.19 **requires** you to notify each member of your committee that you have received this Clearinghouse Rule. Although some committee chairs do so, you are not required to send a copy of the text of the rule to each member at this time. Your notice could state that members should contact you if they wish to receive a hard copy of the rule. (Please note that, unlike bills and amendments, the text of Clearinghouse Rules is not currently available online. However, LTSB is currently working on such a project.) Please put a copy of your official notification memo in the rule jacket.

Three copies of the Clearinghouse Rule and its accompanying documents are contained in the jacket. If you wish to have your Legislative Council attorney review the Clearinghouse Rule, send him/her a copy. I only need one copy remaining in the jacket when you report it out of committee at the end of the review period.

The identical process is happening simultaneously in the Senate. Keep track of their action on the rule.

For assistance with the Clearinghouse Rule process, please consult Ken Stigler (6–2406) or your Legislative Council attorney. If you wish to learn more on this subject, read section 227.19 of the Wisconsin Statutes or part 2 of the *Administrative Rules Procedures Manual* written by the Revisor of Statutes Bureau and the Wisconsin Legislative Council staff.



## Department of Agriculture, Trade and Consumer Protection

James E. Harsdorf, Secretary

#### **PUBLIC NOTICE**

### FINAL DRAFT RULE TO LEGISLATURE

The Department of Agriculture, Trade and Consumer Protection announces that it is submitting the following rule for legislative committee review, pursuant to s. 227.19, Stats.:

CLEARINGHOUSE RULE #:

01-028

SUBJECT:

**Minor Remedial Changes To Department Rules** 

ADM. CODE REFERENCE:

ATCP 1, 29, 30, 57, 91, 92, 98, 101, 109, 110, 111,

116, and 121.

DATCP DOCKET #:

00-R-3

Dated this 12th day of June, 2001.

STATE OF WISCONSIN

DEPARTMENT OF AGRICULTURE, TRADE AND

CONSUMER PROTECTION

Secretary 5



Member: Conservation & Land Use Consumer Affairs Natural Resources Utilities

# Assembly Agriculture Committee MEMO

TO:

**Members of the Assembly Agriculture Committee** 

FROM:

Representative AI Ott, Chair

DATE:

June 20, 2001

The following clearinghouse rules have been referred to the Assembly Agriculture Committee for a thirty-day review period:

#### Clearinghouse Rule 01-021

Relating to pesticide license fee surcharges.
Submitted by the Department of Agriculture, Trade and Consumer Protection.

#### Clearinghouse Rule 01-028

Relating to minor remedial drafting changes to department rules. Submitted by the Department of Agriculture, Trade and Consumer Protection.

The deadline for action on these rules is <u>Thursday</u>, <u>July 19</u>, <u>2001</u>. A brief summary of the rules is enclosed. Please contact Beata Kalies in my office (6-5831) if you would like a copy of the entire rule or have further questions.



## State of Wisconsin Scott McCallum, Governor

## Department of Agriculture, Trade and Consumer Protection

James E. Harsdorf, Secretary

DATE:

June 7, 2001

TO:

The Honorable Fred Risser

President, Wisconsin State Senate Room 220 South, State Capitol

P.O. Box 7882

Madison 53707-7882

The Honorable Scott R. Jensen Speaker, Wisconsin State Assembly Room 211 West, State Capitol

P.O. Box 8952

Madison 53708-8952

FROM:

James E. Harsdorf, Secretary

Department of Agriculture, Trade and Consumer Protection

SUBJECT:

Minor Remedial Changes To Department Rules; Final Draft Rule

E Harsdore

(Clearinghouse Rule #01-028)

The Department of Agriculture, Trade and Consumer Protection is transmitting this rule for legislative committee review, as provided in s. 227.19(2) and (3), Stats. The department will publish a notice of this referral in the Wisconsin Administrative Register, as provided in s. 227.19(2), Stats.

#### **Background**

This rule makes the following changes to current rules:

• It modifies ch. ATCP 1 (administrative orders and contested cases) to be consistent with s. 227.485, Stats., and the Wisconsin Court of Appeals decision in *Gordon v. State Medical Examining Board*, 225 Wis. 2d 552(Ct. App. 1999). This rule clarifies that a prevailing party filing a motion for costs and attorneys fees in an administrative contested case must file that motion within 30 days after the department issues its *proposed* (not final) decision in the case. If the department issues its final decision without first issuing a proposed decision, the prevailing party may file the motion within 30 days after the department issues its final decision. Under current law, the administrative law judge who hears the case must issue a proposed decision if the administrative law judge is not the final decisionmaker. This rule clarifies (per current law) that if the administrative law judge is the final decisionmaker, the administrative law judge may issue a final decision without first issuing a proposed decision.

- It clarifies (per current law) that the bulk milk weigher and sampler license under s. 98.146, Stats., is a 2-year, not a 3-year license. A license normally expires on September 30. But if the department issues an original license prior to September 30 of any year, based on an application received after August 15 of that year, this rule clarifies that the license expires on the 3<sup>rd</sup> September 30 after the department issues the license.
- It clarifies current consumer protection rules related to home improvement contracts. Under current rules (ch. ATCP 110), some home improvement contracts must be in writing. A home improvement contract must contain certain disclosures if (1) current rules require a written contract or (2) the contract is prepared on the seller's "pre-printed contract form." This rule clarifies the second condition, which has been somewhat difficult to interpret. Under this rule, a home improvement contract must contain certain disclosures if (1) current rules require a written contract or (2) the buyer signs a written contract. This rule makes parallel modifications to other rule provisions dealing with changes to written contracts.
- It repeals obsolete rule provisions related to motor fuel price posting, including provisions authorizing the temporary use of so-called "pennywheel conversion devices." These temporary provisions had a stated "sunset" date of December 31, 1998, and are no longer in effect.
- It clarifies current prohibitions related to "referral selling plans" (ATCP 121). Under current rules, a "referral selling plan" means "any method of sale where the seller or lessor, as an inducement for a consumer sale, offers compensation to a prospective buyer or lessee either for (a) names of other prospective buyers or lessees, or (b) otherwise aiding the seller or lessor in making consumer sales." A referral selling plan operates like a pyramid scheme or lottery. Each buyer purchases in reliance upon promised future payments that may result if the buyer refers other sales prospects who purchase in turn. But the payments may never occur, and the "chain" of prospects inevitably breaks. In 1968, the department prohibited referral selling plans unless the seller compensates the buyer before making any sale to that buyer (thus eliminating the element of "chance"). This rule clarifies but does not change the current prohibition.
- It eliminates obsolete references to statutes or rule provisions that no longer exist, and corrects obsolete references to statutes or rule provisions that have been changed.
- It amends several rule titles, to shorten or clarify those titles.
- It corrects a number of erroneous cross-references in current rules.
- It makes non-substantive drafting and organizational changes.

### **Rule Changes After Public Hearing**

The department held one public hearing on this rule in Madison, on April 25, 2001. There were no public appearances at the hearing. Following the public hearing, the department made the following changes in the final draft rule:

- It made minor editorial changes in response to comments from the Legislative Council Rules Clearinghouse.
- It corrected a postal zip code reference in a current rule, in response to comments from department staff.

## Response to Rules Clearinghouse Comments

The Legislative Council Rules Clearinghouse made minor comments on this rule. The department modified the final draft rule in response to the Rules Clearinghouse comments. In response to Clearinghouse comment 1, the department believes that proposed s. ATCP 82.04(3) is consistent with current law under s. 98.146, Stats., which provides for a *biennial* license. The rule merely codifies existing practice, which is understood and accepted by the regulated industry.

#### **Fiscal Estimate**

This rule will have no fiscal effect on the department or local units of government. A fiscal estimate is attached.

#### **Small Business Analysis**

This rule will have no significant effect on small business. This rule merely clarifies current rule provisions, or conforms those provisions to current law.

#### PROPOSED ORDER OF THE STATE OF WISCONSIN DEPARTMENT OF AGRICULTURE, TRADE AND CONSUMER PROTECTION ADOPTING, AMENDING AND REPEALING RULES

- 1 The state of Wisconsin department of agriculture, trade and consumer protection
- proposes the following order to repeal ATCP 92.01(1), (6) to (9) and (12), and 92.04; to 2
- amend ATCP 1.32(1), 29.56(1)(e)4., 30.30(17), 57(title), 91.06(note), 98.08(1)(b), 3
- 98.08(3)(c), 98.22(2)(a), 101(title), 109(title), 110(title), 110.02(3)(d), 110.02(7)(c), 4
- 110.05(2)(intro.), 111(title), 116.01(10), 118.02(2)(b) and 121.02; to renumber ATCP 5
- 92.01(2) to (5), (10), (11), (11m) and (13) to (15); and to repeal and recreate ATCP 6
- 1.31(2) and 82.04(3); relating to minor remedial drafting changes to department rules. 7

#### Analysis Prepared by the Department of Agriculture, Trade and Consumer Protection

Statutory Authority: 93.07(1), 94.69, 97.42(4), 98.03(2), 100.03(15) and (17),

100.20(2) and 227.11, Stats.

Statutes Interpreted: 94.67 to 94.71, 97.42, 98.03, 98.12, 98.146, 100.03, 100.20,

and subch. III of ch. 227, Stats.

This rule makes the following minor remedial drafting changes to current DATCP rules:

Modifies ch. ATCP 1 (administrative orders and contested cases) to be consistent with s. 227.485, Stats., and the Wisconsin Court of Appeals decision in Gordon v. State Medical Examining Board, 225 Wis. 2d 552(Ct. App. 1999). This rule clarifies that a prevailing party filing a motion for costs and attorneys fees in an administrative contested case must file that motion within 30 days after the department issues its proposed (not final) decision in the case. If the department issues its final decision without first issuing a proposed decision, the prevailing party may file the motion within 30 days after the department issues its final decision. Under current law, the administrative law judge who hears the case must issue a proposed decision if the administrative law judge is not the final decisionmaker. This rule clarifies (per current law) that if the administrative law judge is the final decisionmaker, the administrative law judge may issue a final decision without first issuing a proposed

- Clarifies the license expiration dates for bulk milk weigher and sampler licenses. This rule clarifies (per current law) that the license is a 2-year, not a 3-year license. A license normally expires on September 30. But if the department issues an original license prior to September 30 of any year, based on an application received after August 15 of that year, the license expires on the 3<sup>rd</sup> September 30 after the department issues the license.
- Clarifies current rules related to home improvement contracts. Under current rules (ch. ATCP 110), some home improvement contracts must be in writing. A home improvement contract must contain certain disclosures if (1) current rules require a written contract or (2) the contract is prepared on the seller's "pre-printed contract form." This rule clarifies the second condition, which has been somewhat difficult to interpret. Under this rule, a home improvement contract must contain certain disclosures if (1) current rules require a written contract or (2) the buyer signs a written contract. This rule makes parallel modifications to other rule provisions dealing with contract changes.
- Repeals obsolete rule provisions related to motor fuel price posting, including provisions authorizing the temporary use of so-called "pennywheel conversion devices." These temporary provisions had a stated "sunset" date of December 31, 1998, and are no longer in effect.
- Clarifies current prohibitions related to "referral selling plans" (ATCP 121). Under current rules, a "referral selling plan" means "any method of sale where the seller or lessor, as an inducement for a consumer sale, offers compensation to a prospective buyer or lessee either for (a) names of other prospective buyers or lessees, or (b) otherwise aiding the seller or lessor in making consumer sales." A referral selling plan operates like a pyramid scheme or lottery. Each buyer purchases in reliance upon promised future payments that may result if the buyer refers other sales prospects who purchase in turn. But the payments may never occur, and the "chain" of prospects inevitably breaks. In 1968, the department prohibited referral selling plans unless the seller compensates the buyer before making any sale to that buyer (thus eliminating the element of "chance"). This rule clarifies but does not change the current prohibition.
- Eliminates obsolete references to statutes or rule provisions that no longer exist, and corrects obsolete references to statutes or rule provisions that have been changed.
- Amends several rule titles, to shorten or clarify those titles.
- Corrects a number of erroneous cross-references in current rules.
- Makes non-substantive drafting and organizational changes.

1

- 1 ATCP 1.31(2) ADMINISTRATIVE LAW JUDGE AS FINAL DECISIONMAKER. If the 2 administrative law judge is also the final decisionmaker, the administrative law judge may do either of the following: 3 4 (a) Issue a proposed decision under s. ATCP 1.30 before issuing a final decision 5 under sub. (1). 6 (b) Issue a final decision under sub. (1) without first issuing a proposed decision 7 under s. ATCP 1.30. 8 SECTION 2. ATCP 1.32(1) is amended to read: 9 ATCP 1.32(1) M<sub>OTION</sub>; ITEMIZED STATEMENT. If an individual, small non-profit corporation or small business is a prevailing party in a contested case, that prevailing 10 party may submit a motion for costs and attorneys fees under s. 227.485, Stats. A 11 12 prevailing party shall submit the motion, if any, within 30 days after the final decisionmaker issues the final decision and order under sub. (1) administrative law judge 13 issues a proposed decision under s. ATCP 1.30(1) or s. ATCP 1.31(2)(a) or, if the 14 administrative law judge issues a final decision under s. ATCP 1.31(2)(b) without issuing 15 a proposed decision, within 30 days after the administrative law judge issues that final 16 17 decision. 18 SECTION 3. ATCP 29.56(1)(e)4. is amended to read: 19 ATCP 29.56(1)(e)4. Pesticide applications made by the department or its agent pursuant to s. 94.01 or 94.02, Stats., or ch. ATCP 21. 20 21 SECTION 4. ATCP 30.30(17) is amended to read:
- SECTION 5. Chapter ATCP 57(title) is amended to read:

is prohibited under subch. III this subchapter.

22

23

ATCP 30.30(17) "Prohibition area" means an area in which any atrazine product

1	Chapter ATCP 57(title) PROCESSING, IDENTIFICATION AND								
2	TRANSPORTATION OF INEDIBLE MEAT AND POULTRY PRODUCTS								
3	SECTION 6. ATCP 82.04(3) is repealed and recreated to read:								
4	ATCP 82.04(3) L <sub>ICENSE EXPIRATION</sub> . (a) Except as provided in par. (b), a bulk								
5	milk weigher and sampler license expires on the second September 30 following the date								
6									
7	(b) If the department issues or renews a license before September 30 of any year								
8	in response to an application filed after August 15 of that year, the license expires on the								
9	third September 30 following the date on which the department issues or renews the								
10	license.								
11	SECTION 7. ATCP 91.06(note) is amended to read:								
12 13 14 15 16 17 18	NOTE: Section According to s. 98.12, Stats., requires that ice cream, ice milk, water ices and other frozen desserts packaged prior to sale may must be sold only by fluid measure in containers with capacities of one half liquid pint, one liquid pint, one liquid quart or a multiple of one liquid quart unless they are packaged at the time of retail sale or sold in quantities of less than one-half pint.								
19	<b>SECTION 8.</b> ATCP 92.01(1), (6) to (9) and (12) are repealed.								
20	SECTION 9. ATCP 92.01(2) to (5), (10), (11), (11m), and (13) to (15) are								
21	renumbered ATCP 92.01(1) to (10).								
22	SECTION 10. ATCP 92.04 is repealed.								
23	SECTION 11. ATCP 98.08(1)(b) is amended to read:								
24	ATCP 98.08(1)(b) If a contractor rejects vegetables tendered under the contract,								
25	or declines for any reason to harvest vegetables grown under the contract, the contractor								
26	shall pay the producer the full amount, if any, which the contractor owes under the								
27	contract for the rejected fruits or vegetables or the unharvested acreage. Unless the								

- parties agree on an earlier payment date, the contractor shall pay the producer by the 15th
- 2 day of the month immediately following the month in which the producer tenders the
- 3 vegetables, or in which the contractor notifies the producer that the acreage will not be
- 4 harvested.
- 5 SECTION 12. ATCP 98.08(3)(c) is amended to read:
- 6 ATCP 98.08(3)(c) If a producer tenders or delivers vegetables to a contractor
- 7 after December 31 of any registration year, the contractor shall pay the producer the full
- 8 amount owed for those vegetables by the 15th day of the month following the month in
- 9 which the fruits or vegetables were tendered or delivered, or by the 30th day after tender
- 10 or delivery, which occurs later.
- SECTION 13. ATCP 98.22(2)(a) is amended to read:
- 12 ATCP 98.22(2)(a) Every notice under sub. (1) shall contain the following
- 13 verbatim statement conspicuously printed under the title:
- 14 "Under Wisconsin law, if a contractor procures vegetables from producers for use 15 in processing, the contractor must be registered with the Wisconsin Department of 16 Agriculture, Trade and Consumer Protection, and must demonstrate a reasonable 17 degree of financial responsibility. The law does not guarantee that contractors 18 will pay producers for their vegetables. Every producer has some responsibility 19 for determining the credit worthiness of the contractor for whom the producer 20 grows vegetables. To qualify for registration, a contractor must do at least one of 21 the following: (1) pay cash on delivery for all vegetables; (2) file financial 22 statements with the department showing that the contractor meets certain 23 minimum financial standards; (3) file security with the department equal to at 24 least 75% of the contractor's anticipated maximum liability to producers. (Some 25 contractors may file only 25% security for the registration year beginning 26 February 1, 1997, and 50% security for the registration year beginning February 27 28
- 29 **SECTION 14.** Chapter ATCP 101(title) is amended to read:
- Chapter ATCP 101(title) VEGETABLE PROCUREMENT TRADE
- 31 PRACTICES

1	SECTION 15. Chapter ATCP 109(title) is amended to read:
2	Chapter ATCP 109(title) FREEZER MEAT AND FOOD SERVICE PLAN
3	TRADE PRACTICES PLANS
4	SECTION 16. Chapter ATCP 110(title) is amended to read:
5	Chapter ATCP 110(title) HOME IMPROVEMENT TRADE PRACTICES
6	SECTION 17. ATCP 110.02(3)(d) is amended to read:
7	ATCP 110.02(3)(d) Substitute products or materials for those specified in the
8	home improvement contract, or for those which the seller represented would be used in
9	the home improvement, without the prior consent of the buyer. If a written home
10	improvement contract is required under s. ATCP 110.05(1) or the seller uses a pre-
11	printed home improvement contract form buyer signs a written contract, the buyer's
12	consent under this paragraph shall also be in writing.
13	SECTION 18. ATCP 110.02(7)(c) is amended to read:
14	ATCP 110.02(7)(c) Fail to give the buyer timely notice of any impending delay
15	in contract performance, if performance will be delayed beyond a deadline specified in
16	the contract. The notice shall specify the reasons for the delay, and shall specify new
17	proposed deadlines by which the seller will begin and complete the work. If a written
18	home improvement contract is required under s. ATCP 110.05(1) or the seller uses a pre-
19	printed home improvement contract form buyer signs a written contract, no change in
20	performance deadlines is effective unless the buyer agrees in writing to the change.
21	SECTION 19. ATCP 110.05(2)(intro.) is amended to read:
22	ATCP 110.05(2)(intro.) If sub. (1) requires a written home improvement contract
23	is required under sub. (1), or if or the buyer signs a written home improvement contract is
24	prepared using the seller's pre-printed contract form, the written contract shall be signed

	by all parties and shall clearly, accurately and legibly set forth all material terms and
	2 conditions of the contract, including:
•	SECTION 20. Chapter ATCP 111(title) is amended to read:
4	Chapter ATCP 111(title) BASEMENT WATERPROOFING UNFAIR
5	TRADE PRACTICES
6	SECTION 21. ATCP 116.01(10) is amended to read:
7	ATCP 116.01(10) "Work advertisement" means any solicitation or
8	representation, other than a face-to-face statement, in which a recruiter invites one or
9	
10	SECTION 22. The notice set forth in ATCP 118.02(2)(b) is amended, at the
11	appropriate place, as follows:
12 13	COMPLAINTS
14 15 16 17	If you have any complaints about our attempt to hold you liable for damages or would like a copy of the state law that fully sets forth your rights and obligations, contact:
18	Wisconsin Consumer Protection Bureau
19	P.O. Box 8911, Madison, WI 53718 53708-8911
20 21	608-224-4960 (Madison area) or toll-free I-800-422-7128
22 23	Date: Renter's Signature
24	
25	SECTION 23. ATCP 121.02 is amended to read:
26	ATCP 121.02 Prohibition. No seller or lessor shall may use any referral selling
27	plan to make a consumer sale unless the compensation is given or paid prior to the sale
28	seller or lessor first gives the buyer or lessee the full amount of potential compensation
29	offered to that buyer or lessee under that plan.

1	EFFECTIVE DATE. The rules contained in this order shall take effect on the
2	first day of the month following publication in the Wisconsin administrative register, as
3	provided under s. 227.22(2)(intro.), Stats.
	Dated this, 2001.
	STATE OF WISCONSIN DEPARTMENT OF AGRICULTURE, TRADE AND CONSUMER PROTECTION
	By
	James E. Harsdorf,

Wisconsin Department of Administration Division of Executive Budget and Finance DOA-2048 (R10/2000)

## Fiscal Estimate — 2001 Session

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Subject DATCR To 1 1 1 1 1				ATCP (various chapters)	
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Fiscal Effect					
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This rule makes minor remedial draft conforms current rule provisions to one fiscal effect on the department of					
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