

SENATE HEARING SLIP

(Please Print Plainly)

DATE: 4/25/01
BILL NO. 77
OR
SUBJECT _____

Sayne Mallins
(NAME)
5128 Turner
(Street Address or Route Number)
Madison WI 53716
(City and Zip Code)
Self - day. Laura
(Representing)

Speaking in Favor:
Speaking Against:
Registering in Favor:
but not speaking:
Registering Against:
but not speaking:
Speaking for information only; Neither for nor against:

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Senate Sergeant-At-Arms
State Capitol - B35 South
P.O.Box 7882
Madison, WI 53707-7882

SENATE HEARING SLIP

(Please Print Plainly)

DATE: 4/25/01
BILL NO. SB 77
OR
SUBJECT Services for

Noncustodial Parents
Shawn Smith
(NAME)
201 E. Washington
(Street Address or Route Number)
DWD
(City and Zip Code)
(Representing)

Speaking in Favor:
Speaking Against:
Registering in Favor:
but not speaking:
Registering Against:
but not speaking:
Speaking for information only; Neither for nor against:

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Madison, WI 53707-7882

SENATE HEARING SLIP

(Please Print Plainly)

DATE: April 25 2001
BILL NO. S.B. 77
OR
SUBJECT _____

Legislative Services
(NAME)
6336 Zippert Hwy N.
(Street Address or Route Number)
Manitowish, WI
(City and Zip Code) 53215

(Representing)
Speaking in Favor:
Speaking Against:
Registering in Favor:
but not speaking:
Registering Against:
but not speaking:
Speaking for information only; Neither for nor against:

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SENATE HEARING SLIP

(Please Print Plainly)

DATE: 4/25/01
BILL NO. 77
OR
SUBJECT _____

Jerry Hamilton
(NAME)
403 Main St.
(Street Address or Route Number)
Racine 53403
(City and Zip Code)
Children Upfront
(Representing)

Speaking in Favor:
Speaking Against:
Registering in Favor:
but not speaking:
Registering Against:
but not speaking:
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Madison, WI 53707-7882

SENATE HEARING SLIP

(Please Print Plainly)

DATE: April 25
BILL NO. SB 77
OR
SUBJECT _____

Dev Capertino
(NAME)
8174 Forest Hills Cr.
(Street Address or Route Number)
Franklin WI 53132
(City and Zip Code)

(Representing)
Speaking in Favor:
Speaking Against:
Registering in Favor:
but not speaking:
Registering Against:
but not speaking:
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Madison, WI 53707-7882

SENATE HEARING SLIP

(Please Print Plainly)

DATE: 4/25/01
BILL NO. SB 77
OR
SUBJECT _____

Rep. Suzanne Deskevity
(NAME)
314 N - State Capitol
(Street Address or Route Number)

(City and Zip Code)

(Representing)
Speaking in Favor:
Speaking Against:
Registering in Favor:
but not speaking:
Registering Against:
but not speaking:
Speaking for information only; Neither for nor against:

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State Capitol - B35 South
P.O.Box 7882
Madison, WI 53707-7882



Department of Administration

John O. Norquist
Mayor

David R. Riemer
Director

James Rowen
Deputy Director

April 24, 2001

Committee on Human Services and Aging
Wisconsin State Senate
State Capital
Madison, WI 53707

Dear Committee Members:

I urge you to support 2001 Senate Bill 77, which would require the Department of Workforce Development (DWD) to submit a statewide plan for providing employment and related support services to non-custodial parents.

The responsibility for supporting low-income children should not fall on their custodial parents (typically their mothers) alone. Non-custodial parents (typically fathers) bear equal responsibility.

Unfortunately, W-2 does not offer non-custodial parents the kind of comprehensive employment and related support services they frequently need to become productive workers and meet their child support obligations.

2001 Senate Bill 77 would propel Wisconsin further down the path of providing non-custodial parents the employment-related services they need. Its requirement that DWD prepare a statewide plan, and submit it to the governor and appropriate legislative committees by March 1, 2002, will help both policy-makers and the general public come to grips with the critical issue of how we ensure that Wisconsin's low-income children have two parents – not just one – who support them.

Thank you.

Sincerely,

David R. Riemer
Director
Department of Administration

PEGGY ROSENZWEIG



State Senator, 5th Senate District

TO: Members of the Senate Committee on Human Services and Aging
FROM: Senator Peggy Rosenzweig
DATE: April 25, 2001
RE: Senate Bill 77

Over the past two years, much attention has been given to Wisconsin's revolutionary welfare reform program, Wisconsin Works (W-2). Most recently, the Legislative Audit Bureau released a remarkable analysis of the State's W-2 program, for the first time attempting to track those who moved through the W-2 program.

That particular audit will prove invaluable for many years, but a specific item in the audit is pertinent for today's hearing on SB 77. According to the audit, one area needing support is the often-overlooked member of the typical W-2 family: the low-income noncustodial parent (NCP), usually the father. The NCP has the chance to be an important financial and emotional support for the rest of the family. But without similar employment or support services often available to the mother, the already-absent father can become even less of a factor to the family. In the long run, this harms the mother and child, while costing the State more support dollars.

The Department of Workforce Development no doubt will tell you later this morning about some programs that do reach the noncustodial father. These programs have great merit, and the department deserves much credit. However, it appears these separate programs are piece-meal and unfocused. If DWD could undertake a wide review of current expenditures geared toward improving noncustodial parent self-sufficiency, a statewide comprehensive strategy should emerge. This could then become a new plan designed to increase the chances a noncustodial father becomes a financial and emotional asset to a low-income family.

Reaching the noncustodial parent has been called the "next step" in welfare reform, and only a couple states have explored the issue thus far. My hope is SB 77 will prompt a plan that maximizes the State's efforts in assisting NCPs – putting Wisconsin once again into the forefront of welfare reform.

Scott McCallum
Governor

Jennifer Reinert
Secretary



State of Wisconsin

Department of Workforce Development

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**Senate Human Services and Aging Committee
Testimony Regarding Senate Bill 77
Relating to a Statewide Plan for Serving Noncustodial Parents**

April 25, 2001

Good morning Chairperson Robson and committee members. My name is Shawn Smith, and I represent the Division of Workforce Solutions in the Department of Workforce Development. With me today are Ceri Jenkins and Sue Mathison, both program experts on noncustodial parent (NCP) programs offered by the Department of Workforce Development.

We are here today to testify for information only on Senate Bill 77.

The Department agrees that it is extremely important to provide closely coordinated and fully functional services to low income NCPs in Wisconsin. To this end, we currently provide a wide variety of services aimed at helping NCPs become, stay and advance in employment. The attached documents detail some of those programs, services offered, and associated eligibility requirements.

In light of the variety of programs that are available and their differing federal and states rules, we have begun examining NCP programs in Wisconsin to see where we can better coordinate. A part of this effort includes a research paper that should be completed shortly.

The purpose of our testimony today is to inform you of some uncertainties regarding the funding source for many of the NCP programs. SB 77 calls for the comprehensive plan to include a proposal to use Temporary Assistance for Needy Families (TANF) funding for the planned NCP services. TANF funding, or its required Maintenance of Effort (MOE) state funding is currently used to fund many of the major NCP programs, including Children First, Workforce Attachment and Advancement, W-2 NCP services and Welfare-to-Work.

All TANF funds available for this fiscal year have been obligated. This includes TANF dollars from the High Performance Bonus Award that Wisconsin received last year, underspending in TANF programs for this fiscal year and other TANF dollars that were committed by the Joint Committee on Finance yesterday to be spent on the child care subsidy program to meet expenditure needs for the current fiscal year. Furthermore, the Governor's Biennial Budget request for 2001-2003 plans for the full commitment of all available TANF funding.

Most importantly, Wisconsin will receive the last of its TANF block grants under the current federal act in Federal Fiscal Year 2002, which begins October 1, 2001. Congress must reauthorize TANF prior to September 30, 2002 in order for states to continue to receive TANF funding. It is likely that Congress will reduce and/or reallocate TANF funding to the states.

Therefore, it may not be appropriate to identify any new uses for TANF funding. Thus, DWD would encourage you to consider that any planning mandated by the bill be focused solely on how *existing services can be better coordinated*, rather than on the creation of new NCP programs in Wisconsin.

The Department of Workforce Development Services to Non Custodial Parents

The first attached chart provides an overview of programs that include non-custodial parents (NCPs) as a target population for services. The second chart lists the specific services allowable under each program. The following list provides an overview of the programs described in detail in the chart.

Children First

- Provides job search assistance, work experience, education and training, and case management to NCPs court ordered to participate because of inability, failure, or refusal to pay child support.

Welfare-to-Work (WtW)

- Provides job readiness and job retention services to NCPs.
- 15% of funds distributed to Governor's Discretionary Projects: NOW Corrections, Faithworks, NAB Vets, Apprenticeship, and Southeast Asian.
- Milwaukee PIC, UMOS, and the Institute for Responsible Fatherhood and Family Revitalization provide WtW services through a competitive grant with the Department of Labor.

Workforce Attachment and Advancement (WAA)

- Provides job training and job retention services to TANF-eligible NCPs. Also provides job readiness and necessary support services.

W-2 NCP Program

- NCPs of children in families that participate in W-2 may receive the following: case management services, job search assistance, job skills training, basic education, referral to community resources, and encouraging family support.

Governor's Central City Initiative (CCI)

- Provides job readiness and employment program referrals to young African-American males, many of whom are NCPs, in Milwaukee's Central City.

Team Parenting Waiver Demonstration Project and Partners for Fragile Families (PFF)

- Unwed fathers and their counterparts eligible for services aimed at promoting responsible parenting, cooperation with child support, and increasing fatherly involvement in the lives of their children.

Community Reinvestment *(Not included in attached chart)*

- Many W-2 agencies are using or plan to use Community Reinvestment funds to support programs and services for NCPs in their communities.
- Douglas County will fund a Child Intervention Center for supervised visitation for court ordered non custodial parents.
- In Milwaukee County, UMOS will fund training for NCPs that includes basic education, job skills training, peer group support services, and physical, mental health, and AODA services.

Other available programs

While the programs in this chart include non-custodial parents as a target population for services, the Department administers other programs and services that NCPs may utilize. These supplementary services include the following:

- Division of Vocational Rehabilitation (DVR) Programs
- Wisconsin Job Centers
- W-2 Learnfare and W-2 Minor Parent Services
- Food Stamp Employment and Training (FSET) Program
- Workforce Investment Act (WIA)
- Wisconsin Conservation Corps (WCC)

The Department of Veteran's Affairs also administers services that NCPs may use.

Department of Workforce Development Services to Non-Custodial Parents

Program Name	Children First	Welfare to Work (WtW)	Workforce Attachment & Advancement (WAA)
NCP participants served/can serve	4958 NCPs served in 2000	1181 NCPs served in 2000	157 served in 2000 (first year of program)
Funding available for NCP services	\$1.14 million 1999-2001	\$12.7 million FFY 1998 \$12.0 million FFY 1999 For entire WtW Program (Unspecified amount for services to NCPs)	\$19.7 million for entire WAA Program 2000-2001 (Unspecified amount for services to NCPs)
Participation	Court ordered	Voluntary	Voluntary
Program administration	DWS Bureau of Child Support	DWS	DWS
Service provider	W-2 agencies, in partnership with Child Support agencies and county judicial system	WDBs, in collaboration with W-2 agencies	W-2 agencies and WDBs
Type of funds	Wisconsin GPR funds (TANF MOE)	US Dept. of Labor (DOL) administered TANF funds	TANF
Program begin date	Piloted in 1990	1998	2000
Services available to NCPs	<ul style="list-style-type: none"> Provides job-seeking services to NCPs who are unable to pay their child support. 	<ul style="list-style-type: none"> Full range of employment services, such as work experience, wage subsidies, job readiness, placement services, and post employment and retention services. 	<ul style="list-style-type: none"> Employment and training services for low-income employed or unemployed NCPs to promote upward mobility and increase self-sufficiency. NCPs are part of the target population.
Program area available	Services provided in 43 counties and the Lac du Flambeau Tribe	WDBs in all areas of state have access to WtW funds	W-2 agencies and WDBs statewide
Eligibility requirements	<ul style="list-style-type: none"> NCP may be low income, underemployed, or unemployed Must have a order for current support Must be in a county or with a tribe that operates a Children First program NCP must pay child support 3 consecutive months on time or in full or complete 16 weeks of assigned program activity to complete the program. 	<p>As of July 1, 2000 NCP must:</p> <ul style="list-style-type: none"> Be unemployed, be underemployed, or having difficulty making child support payments Have a child who eligible for/receiving various types of assistance (TANF, SSI, food stamps, etc.) <p><i>(Refer to Federal Law for more detail)</i></p>	<p>NCP income:</p> <ul style="list-style-type: none"> Income 200% poverty or less Child support payments are subtracted from NCP income to determine eligibility Must have a child who lives in Wisconsin Child does not have to be low income
Performance outcomes for NCPs	Number of NCPs who successfully complete the program (see above)	Increase in child support collections for NCPs who participate	Increase in child support collections for NCPs who participate

Department of Workforce Development Services to Non Custodial Parents

Program Name	W-2 NCP Program *	Governor's Central City Initiative (CCI)	Team Parenting Waiver Demonstration Project	Partners for Fragile Families (PFF) Team Parenting Demonstration Project
NCP participants served/can serve	13 served	1,111 total program participants for program year 1998-99 (NCPs not tracked)	100 participants 1998-99	Targeting 300 NCPs and the mothers of their children
Funding available for NCP services	Unspecified amount for services to NCPs	\$300,000 for staff for program year	\$165,000 FY 1999	\$550,000 FY 2000
Participation	Voluntary	Voluntary	Voluntary	Voluntary
Program administration	DWS	DWS/Job Service Bureau	DWS/BCS	DWS/BCS
Service provider	W-2 agencies	DWS/ Job Service/ Wisconsin Service Corps	Goodwill of Southeastern Wisconsin and Metro Chicago, Inc.	Goodwill of Southeastern Wisconsin and Metro Chicago, Inc.
Type of funds	TANF	Wagner Peyser	Federal Office of Child Support Enforcement, Goodwill provides 5% match	Federal Office of Child Support Enforcement, Ford Foundation provides match
Program begin date	1997	1991	1997	Funding approved March 2000
Services available to NCPs	<ul style="list-style-type: none"> Case management services: job search assistance, job skills training, basic education and/or work experience opportunities. Also offered on-going assessment, partnering with community resources, and encouraging family support. 	<ul style="list-style-type: none"> Intensive case management Job readiness workshops and resume preparation Referrals to jobs and supportive services Post placement services 	<ul style="list-style-type: none"> 3-year demonstration project for services to unwed fathers who have not established paternity and their counterparts to promote responsible co-parenting, increase their involvement with their children and cooperation with child support enforcement. 	<ul style="list-style-type: none"> 3-year project to expand the Team Parenting Demonstration Project.
Program area available	Offered through W-2 agencies in all counties	Milwaukee's Central City	Racine County (One of 8 projects in the nation)	Milwaukee and Racine Counties (One of 10 projects in the nation)
Eligibility requirements	<ul style="list-style-type: none"> Un/underemployed NCPs who desire case management services. Must meet financial and nonfinancial eligibility criteria for W-2. 	<ul style="list-style-type: none"> Primary customers are young, African American males; many are NCPs No eligibility requirements 	<ul style="list-style-type: none"> Unwed fathers who have not established paternity, and their counterparts No income guidelines 	<ul style="list-style-type: none"> No income guidelines NCP age restriction to between 16 and 26 years old Paternity must not be established on at least one child
Performance outcomes for NCPs	None	Job placements	Evaluation of child support collections and other performance outcomes conducted by an outside cross-site team	Increase in paternity establishment, court orders for support, NCP involvement with their child, and child support collections.

* The Food Stamp Employment and Training (FSET) Program provides services similar to the W-2 NCP Program.

Vote Record

Senate - Committee on Human Services and Aging

Date: 9/5/01
 Moved by: Robson Seconded by: Hansen
 AB: _____ SB: 77 Clearinghouse Rule: _____
 AJR: _____ SJR: _____ Appointment: _____
 AR: _____ SR: _____ Other: _____

A/S Amdt: _____
 A/S Amdt: _____ to A/S Amdt: _____
 A/S Sub Amdt: _____
 A/S Amdt: _____ to A/S Sub Amdt: _____
 A/S Amdt: _____ to A/S Amdt: _____ to A/S Sub Amdt: _____

Be recommended for:

- | | |
|---------------------------------------|--|
| <input type="checkbox"/> Passage | <input type="checkbox"/> Indefinite Postponement |
| <input type="checkbox"/> Introduction | <input type="checkbox"/> Tabling |
| <input type="checkbox"/> Adoption | <input type="checkbox"/> Concurrence |
| <input type="checkbox"/> Rejection | <input type="checkbox"/> Nonconcurrence |
| | <input type="checkbox"/> Confirmation |

Committee Member

	<u>Aye</u>	<u>No</u>	<u>Absent</u>	<u>Not Voting</u>
Sen. Judith Robson, Chair	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sen. Gwendolynne Moore	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sen. Robert Wirch	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sen. David Hansen	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sen. Carol Roessler	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sen. Robert Welch	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sen. Ted Kanavas	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

Totals: 7 0 _____ _____

Motion Carried

Motion Failed