

2003 DRAFTING REQUEST

Bill

Received: **01/09/2003**

Received By: **gmalaise**

Wanted: **As time permits**

Identical to LRB:

For: **Gregg Underheim (608) 266-2254**

By/Representing: **Marne Wischnewski**

This file may be shown to any legislator: **NO**

Drafter: **gmalaise**

May Contact:

Addl. Drafters:

Subject: **Public Assistance - misc
Children - miscellaneous**

Extra Copies: **PJK**

Submit via email: **YES**

Requester's email: **Rep.Underheim@legis.state.wi.us**

Carbon copy (CC:) to:

Pre Topic:

No specific pre topic given

Topic:

TANF grant to Big Brothers Big Sisters of Wi, Inc.

Instructions:

See Attached--direct DWD to allocate \$500,000 in TANF block grant moneys in each FY to Big Brothers Big Sisters of Wi, Inc. to provide mentors for children

Drafting History:

<u>Vers.</u>	<u>Drafted</u>	<u>Reviewed</u>	<u>Typed</u>	<u>Proofed</u>	<u>Submitted</u>	<u>Jacketed</u>	<u>Required</u>
/?	gmalaise 01/09/2003	jdye 01/24/2003		_____			State
/1			rschluet 01/24/2003	_____	mbarman 01/24/2003	amentkow 04/24/2003	

FE Sent For:

At intro.

<END>

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JP
Underheim's
Office

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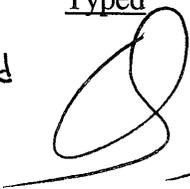
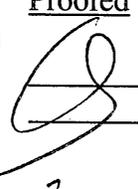
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1/?	gmalaise	1 1/24 jld					

1-24-03

FE Sent For:

<END>

Malaise, Gordon

From: Kahler, Pam
Sent: Thursday, January 09, 2003 12:54 PM
To: Malaise, Gordon
Subject: FW: Underheim/Big Bros/Sis draft legislation



04E2E000.tif

Hi, Gordon:

Here is a request from Underheim's office that I think would fit under the category of "Children." Let me know if you disagree, or if the attachment does not open for you. Thanks.

Pam

-----Original Message-----

From: Rep.Underheim
Sent: Thursday, January 09, 2003 12:50 PM
To: Kahler, Pam
Subject: Underheim/Big Bros/Sis draft legislation

Hi Pam. If you have difficulty opening this attached fax, let me know. Thank you much.

Marne Wischnewski
Office of Rep. Underheim
266-2254

-----Original Message-----

From: Faxination
Sent: Thursday, January 09, 2003 12:39 PM
To: Rep.Underheim
Subject: Fax received (3p) from:'6082665104' on ID:2823654

Incoming Fax:
Description:

Explanation:
Sent to:'2823654' CSID:6082665104 (0)

Items received: 3
Duration: 103 seconds Transmission speed: 14400 baud
Gateway ID: 0 Job Reference: 04E2E

Big Brothers Big Sisters Request For Proposed Legislation

Description

Big Brothers Big Sisters of Wisconsin is a 501(c)3 not for profit youth service organization that provides mentors to "at risk" children. Big Brothers Big Sisters is currently providing mentors to 7259 children from 21 corporate locations throughout Wisconsin. 1800 of these children are matched with a mentor in one of 157 schools. Big Brothers Big Sisters agencies have been operating in Wisconsin for the past 35 years. All Big Brothers Big Sisters agencies comply with rigorous standards insuring the safety of children that include criminal background checks, references and an interview for all prospective volunteer mentors. Ongoing supervision and motivation is provided to mentors by Big Brothers Big Sisters staff. Records are kept and outcomes evaluated on each matched pair. All Big Brothers Big Sisters agencies are evaluated by Big Brothers Big Sisters of America to ensure compliance with these standards.

Need

Since the 1980's there has been a steady increase in the numbers of children in Wisconsin who not only are living in a single-parent environment, but in an environment where the remaining parent is suffering from alcohol and/or drug abuse. These parent's ability to positively support their children is greatly reduced. The risk that these children will have problems in school, in the family, and in their community is greatly enhanced. Juvenile crime and school failure the two greatest outcomes. Children who fail academically tend to be at great risk to commit serious crime. According to the 1994 Academic Achievement of Juvenile Delinquents in Wisconsin study released by the state Department of Health and Social Services, the majority of adjudicated delinquent youth were not regularly attending school prior to commitment, and 48% of the youth had exceptional education needs. Through Big Brothers Big Sisters process of screened matches, children are given the opportunity to experience a nurturing relationship with a mature and caring mentor. Such experiences, and the positive relationships developed, help children avoid anti-social and criminal behavior, while encouraging better school success, socialization with more positive peers, and better interaction with their families.

According to 2001 WisKids Count data provided by the Wisconsin Council on Children and Families there are 355,877 children in Wisconsin growing up in single parent families. 245,733 of these children are school age children who qualify for free or reduced lunch under federal poverty guidelines. The Wisconsin school population is comprised of students who are 82% White, 10% African American, 4% Hispanic/Latino, 3% Asian and 1% American Indian. However, children of color are three times as likely to live in a low-income household and as stated in a recent University of Michigan study, poverty remains the greatest barrier to educational success.

According to the 2001 Wisconsin Youth Risk Survey Executive Summary the number of high school students who reported using marijuana increased to 25% from 11% in 1993. 54% of high school students reported consuming at least one alcoholic beverage and 34% reported consuming five or more drinks at one time. 30% of high school seniors reported driving after drinking and 21% of male students (5% female) reported carrying a weapon.

There were 35,244 juvenile arrests in Wisconsin during 2001. This remains almost three times the national average and ranks Wisconsin near the top nationally for juvenile arrests. Prevention is the key to help children be successful in school and avoid criminal/violent behavior. Yet, spending for corrections in Wisconsin has increased at double the rate it has for education.

Proven Successful Outcomes

Big Brothers Big Sisters is proven successful at helping children do better in school and avoid criminal/violent behavior. The guidance provided by our screened and supervised mentors is well documented as having a positive, measurable impact on the lives of children. A child's life is changed dramatically by having a Big Brother or Big Sister. These changes are outlined in the following studies:

An impact study conducted by Public Private Ventures concluded that children with a Big Brother/Big Sister were:

- **46% less likely to begin using illegal drugs**
- **27% less likely to begin using alcohol**
- **53% less likely to skip school**
- **37% less likely to skip a class and**
- **33% less likely to engage in violent behavior**

A recent study of five pilot Big Brothers Big Sisters school-based mentoring programs funded by the UPS Foundation found that according to teachers who referred the children to the study:

- **64% developed more positive attitudes toward school**
- **58% achieved higher grades in social studies, languages and math**
- **60% improved relationships with adults**
- **56% improved relationships with peers**
- **55% were better able to express their feelings**
- **64% developed higher levels of self-confidence and**
- **62% were more likely to trust their teachers**

Request

Although Big Brothers Big Sisters has established partnerships with schools and other youth serving organizations to put mentors into the lives of as many children as possible, the requests for our services have by far outstripped our ability to respond with our current funding levels. Our organization is funded with primarily private donations.

Big Brothers Big Sisters desires to expand its services by providing mentors to an additional 1500 children in under served areas throughout Wisconsin. This would be accomplished by recruiting volunteer mentors from communities throughout Wisconsin, and partnering with business, universities, service clubs and school districts to link mentors to children identified as "at risk" for failure. These mentoring relationships would take place in the community and at sites such as schools and community centers.

\$500,000 is requested. The cost of \$650 per year for each child served is economical because of the utilization of volunteer mentors. Compared to the cost of probation or incarceration, this is an investment that will reduce future costs to the state by diverting "at risk" children from the criminal justice system and into society as productive members of the workforce.

On July 2, 2002 Human Services Secretary Tommy Thompson announced that Wisconsin had been awarded a \$14.3 million bonus for the performance of its TANF program (Wisconsin Works, or W-2) in fiscal year 2000. It is our hope that some of this money can be awarded to Big Brothers Big Sisters to provide mentors to youth to encourage education, remove employment barriers, break family unemployment cycles and better prepare them to be successful in the workforce.

Big Brothers Big Sisters agencies will be able to utilize state funds to attract and match federal dollars brought to Wisconsin through Big Brothers Big Sisters of America's site-based mentoring initiative.



State of Wisconsin
2003 - 2004 LEGISLATURE

LRB-1419/4

GMM.....

D-note

jld

in TANF block grant moneys

Gen

1 AN ACT ... relating to: a grant of temporary assistance for needy families moneys
2 to Big Brothers Big Sisters of Wisconsin, Inc., to provide mentors for children
3 and making an appropriation.

Analysis by the Legislative Reference Bureau

Under current law, the Department of Workforce Development (DWD) is directed to allocate specific amounts of moneys in each fiscal year, including federal moneys received under the Temporary Assistance for Needy Families (TANF) Block Grant Program, for various public assistance programs. This bill directs DWD to allocate \$500,000 in each fiscal year for a grant to Big Brothers Big Sisters of Wisconsin, Inc., to provide mentors to children to encourage those children to improve their school performance, avoid the use of alcohol and other drugs, avoid nonmarital pregnancy, avoid violence and other delinquent or antisocial behaviors, and develop positive social skills.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

4 SECTION 1. 49.175 (1) (zp) of the statutes is created to read:
5 49.175 (1) (zp) *Big Brothers Big Sisters of Wisconsin, Inc.* For a grant of
6 \$500,000 in each fiscal year to Big Brothers Big Sisters of Wisconsin, Inc., to provide

1 mentors to children to encourage those children to improve their school performance,
2 avoid the use of alcohol and other drugs, avoid nonmarital pregnancy, avoid violence
3 and other delinquent or [✓]antisocial behaviors, and develop positive social skills.

4 **SECTION 2. Appropriation changes.**

5 (1) BIG BROTHERS BIG SISTERS OF WISCONSIN, INC. ^g In the schedule under section
6 20.005 (3) of the statutes for the appropriation to the [✓]department of workforce
7 development under section 20.445 (3) (md) [✓]of the statutes, as affected by the acts of
8 2003, the dollar amount is increased by \$500,000 for fiscal year 2003-04 and the
9 dollar amount is increased by \$500,000 for fiscal year 2004-05 [✓]to increase funding
10 for the purpose of providing a grant to [✓]Big Brothers Big Sisters of Wisconsin, Inc.,
11 as provided in section 49.175 (1) (zp) [✓]of the statutes, as created by this act ^o

12 **SECTION 3. Effective date.**

13 (1) BIG BROTHERS BIG SISTERS OF WISCONSIN, INC. [✓] This act takes effect on the
14 day after publication, [✓]or on the 2nd day after publication of the 2003-05 [✓]biennial
15 budget act, whichever is later.

16 (END)

d-note
↓

DRAFTER'S NOTE
FROM THE
LEGISLATIVE REFERENCE BUREAU

LRB-1419/1dn

GMM...:~:...

date

JLd

Representative Underheim:

The biennial budget act establishes the appropriation schedule for the biennium. As such, that schedule may not be changed until the budget is enacted. Accordingly, this draft includes an effective date provision providing that the appropriation changes made in the draft take effect on the day after the budget takes effect.

Because the budget bill repeals and ^③recreates the entire appropriation schedule, theoretically it could repeal s. 20.445 (1) (md), in which case the appropriation changes made by the draft would have no effect. Accordingly, you might wish to have this draft redrafted as a budget amendment or wait until after the budget is enacted to pursue enactment of this draft.

Gordon M. Malaise
Senior Legislative Attorney
Phone: (608) 266-9738
E-mail: gordon.malaise@legis.state.wi.us

**DRAFTER'S NOTE
FROM THE
LEGISLATIVE REFERENCE BUREAU**

LRB-1419/1dn
GMM:jld:rs

January 24, 2003

Representative Underheim:

The biennial budget act establishes the appropriation schedule for the biennium. As such, that schedule may not be changed until the budget is enacted. Accordingly, this draft includes an effective date provision providing that the appropriation changes made in the draft take effect on the day after the budget takes effect.

Because the budget bill repeals and recreates the entire appropriation schedule, theoretically it could repeal s. 20.445 (3) (md), in which case the appropriation changes made by the draft would have no effect. Accordingly, you might wish to have this draft redrafted as a budget amendment or wait until after the budget is enacted to pursue enactment of this draft.

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State of Wisconsin

LEGISLATIVE REFERENCE BUREAU

100 NORTH HAMILTON STREET
P. O. BOX 2037
MADISON, WI 53701-2037

LEGAL SECTION: (608) 266-3561
REFERENCE SECTION: (608) 266-0341
FAX: (608) 266-5648

STEPHEN R. MILLER
CHIEF

May 12, 2003

MEMORANDUM

To: Representative Underheim

From: Gordon M. Malaise, Sr. Legislative Attorney, (608) 266-9738

Subject: Technical Memorandum to **2003 AB-305** (LRB 03-1419/1)

We received the attached technical memorandum relating to your bill. This copy is for your information and your file. If you wish to discuss this memorandum or the necessity of revising your bill or preparing an amendment, please contact me.

InterOffice Memo

Department of Workforce Development

Date: May 9, 2003

File Ref: ab305techmemo.doc

To: DOA

From: JoAnna Richard
Executive Assistant

Subject: **AB-305 TANF Grant to Big Brothers/Big Sisters--Fiscal Estimate
Technical Memo**

Although the amount of administrative time associated with this grant is relatively small at 0.2 FTE, the Department will be reducing 219 positions by the end of state fiscal year 05. The Department has no ability to absorb this new activity without reducing other activities. In that this is TANF funding, the activities that would be reduced are associated with efforts to improve the W-2 program. Questions on this technical memo may be addressed to Jan Van Vleck at 266-6722.