2003 DRAFTING REQUEST

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Received: 02/27/2003				Received By: dkennedy				
Wanted: As time permits				Identical to LRB:				
For: Fred Risser (608) 266-1627 This file may be shown to any legislator: NO				By/Representing	: Leslie Travis	(aide)		
				Drafter: dkennedy				
May Con	May Contact:					Addl. Drafters:		
Subject:	Health	- decisionmak	ing		Extra Copies:	RLR		
Submit v	via email: YES							
Requeste	er's email:	Sen.Risser	@legis.stat	e.wi.us				
Carbon o	copy (CC:) to:							
Pre Top	oic:			·				
No speci	fic pre topic gi	ven						
Topic:	***							
Death w	ith Dignity							
Instruct	tions:							
Same as	2001 SB 184 (01-2133)						
Drafting	g History:						· ·	
Vers.	<u>Drafted</u>	Reviewed	<u>Typed</u>	Proofed	Submitted	<u>Jacketed</u>	Required	
/?	dkennedy 03/21/2003	wjackson 04/14/2003 wjackson 04/17/2003					S&L Crime	
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<u>Vers. Drafted Reviewed Typed Proofed Submitted Jacketed Required</u>

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2003 DRAFTING REQUEST

Bill

Received: 02/27/2003

Received By: dkennedy

Wanted: As time permits

Identical to LRB:

For: Fred Risser (608) 266-1627

By/Representing: Leslie Travis (aide)

This file may be shown to any legislator: NO

Drafter: dkennedy

May Contact:

Addl. Drafters:

Subject:

Health - decisionmaking

Extra Copies:

RLR

Submit via email: YES

Requester's email:

Sen.Risser@legis.state.wi.us

Carbon copy (CC:) to:

Pre Topic:

No specific pre topic given

Topic:

Death with Dignity

Instructions:

Same as 2001 SB 184 (01-2133)

Drafting History:

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FE Sent For:

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Miller, Steve

From:

Sent:

Travis, Leslie Wednesday, February 26, 2003 4:41 PM

To:

Miller, Steve

Subject:

drafting for death with dignity bill

Hi Steve, Would you assign an attorney to redraft last session's death with dignity bill please? It was SB 184. Thank you again.

2001 - 2002 LEGISLATURE

D-NOTE

2001 SENATE BHLE 184

May 23/2001 - Introduced by Senators RISSER and JAUCH, cosponsored by Representatives BOYLE, CARDENTER, DOCAN and TRAVES. Referred to Committee on Human Services and Aging.

AN ACT to amend 979.01 (1); and to create 16.009 (2) (q), 146.82 (2) (a) 8m., chapter 156 and 979.01 (1t) of the statutes; relating to: permitting certain individuals to make written requests for medication for the purpose of ending their lives, and providing penalties.

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Analysis by the Legislative Reference Bureau

This bill permits an individual who is of sound mind, is not incapacitated, is at least 18 years of age, is a resident of Wisconsin, and has a terminal disease to request voluntarily, in writing, his or her attending physician for medication for the purpose of ending his or her life in a humane and dignified manner. The bill authorizes the individual's attending physician to issue a prescription for the medication if specified requirements are met. Further, the bill creates a statutory request form for medication and requires that the department of health and family services (DHFS) prepare and provide copies of the request form for distribution to certain facilities, associations, and persons.

Under the bill, the following requirements must be met before an individual's attending physician may issue a prescription in response to the individual's request for medication:

1. First, the requester must make the request orally. Then, not fewer than 15 days later, the requester must again request the medication, using a valid request form that is substantially in the form specified in the bill, is in writing, is signed in the presence of three qualified witnesses and dated by the requester, is need yelantaria, and is filed in the requester's patient health care record. After the

request is filed, the requester must make a second oral request of his or her attending physician for the medication.

- 2. The requester's attending physician must determine that the requester meets the requirements for making the request; must inform the requester of his or her diagnosis and prognosis, the probable results of taking the prescribed medication, and the alternatives to doing so; must refer the requester to a consulting physician for review and must, if the requester may be suffering from a psychiatric or psychological disorder, refer the requester to a psychiatrist or psychologist for review; must, in the requester's patient health care record, document certain information and certify that requirements have been met regarding the request; must ask the requester to inform his or her next of kin about the request; must inform the requester that the request is revocable and offer him or her the opportunity to revoke it; and must report information about the request to DHFS on a form prescribed by DHFS.
- 3. A consulting physician to whom the requester is referred must medically confirm the attending physician's diagnosis and determination that the requester meets the requirements for making the request. Any psychologist or psychiatrist to whom the requester is referred by the attending or consulting physician must determine and certify in writing that the requester is not suffering from a psychiatric or psychological disorder that causes impaired judgment or from a depression that causes impaired judgment.

The bill specifies that, if the requester is a patient in a health care facility, at least one of the witnesses to the written request for medication must be a patients' advocate designated by the board on aging and long-term care. The bill also specifies procedures by which a requester may revoke a request for medication and provides that making a request for medication does not revoke or otherwise modify a living will or health care power of attorney that a requester may have. The bill provides that making a request for medication does not constitute attempted suicide and that taking medication under a fulfilled request does not constitute suicide. The bill establishes penalties for certain actions with regard to the request for medication. However, the bill also prohibits a health care facility or health care provider from being charged with a crime, being held civilly liable, or being charged with unprofessional conduct for failing to fulfill a request (except that an attending physician who refuses to fulfill a request and fails to make a good faith attempt to transfer the requester to another physician who will fulfill the request may be charged with unprofessional conduct), for fulfilling a valid request or for acting contrary to or failing to act on a revocation of a request unless the health care facility or health care provider has actual knowledge of the revocation.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

CRIME

1	SECTION 1. 16.009 (2) (q) of the statutes is created to read:
2	16.009 (2) (q) Designate patients' advocates under s. 156.19.
3	Section 2. 146.82 (2) (a) 8m. of the statutes is created to read:
4	146.82 (2) (a) 8m. To the department under s. 156.07 (8) (g). The release of a
5	patient health care record under this subdivision shall be limited to the information
6	requested by the department under s. 156.25. \checkmark
7	Section 3. Chapter 156 of the statutes is created to read:
8	CHAPTER 156
9	DEATH WITH DIGNITY
10	156.01 Definitions. In this chapter:
11	(1) "Attending physician" means a physician who has primary responsibility
(12)	for the care of the requester and treatment of the requester's terminal disease.
13	(2) "Comfort care" means palliative care, as defined in s. 50.90 (3), or supportive
14	care, as defined in s. $50.90 (4)$.
15	(3) "Consulting physician" means a physician who is qualified by specialty or
16	experience to make a professional diagnosis and prognosis with respect to the
17	requester's disease.
18	(4) "Department" means the department of health and family services.
19	(5) "Health care facility" has the meaning given in s. 155.01 (6).
20 21	(6) "Health care provider" has the meaning given in s. 155.01 (7). (7) "Hospice care" has the meaning given in s. 50.94 (1)(a). (8) "Incapacity" means the inability to receive and evaluate information
22	effectively or to communicate decisions to such an extent that the individual lacks
23	the capacity to manage his or her health care decisions.
24	"Informed decision" means a decision by an individual, to request and
25	obtain medication under a prescription so as to end his or her life in a humane and

worker under s. 457.08.

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SENATE BILL 184

dignified manner, that is based on the individual's appreciation of the relevant facts 1 and is made after the individual has been fully informed by the attending physician 2 3 of all of the following: (a) The individual's medical diagnosis. 5 (b) The individual's prognosis. (c) The potential risks associated with taking the medication to be prescribed. 6 7 (d) The probable result of taking the medication to be prescribed. (8) (e) The feasible alternatives to the decision, including comfort care, care of a 9 hospice, and pain control. 10 (9) "Multipurpose senior center" has the meaning given in s. 155.01 (9). 11 "Patient health care records" has the meaning given in s. 146.81 (4). "Physician" has the meaning given in s. 448.01 (5). 18) "Prescription" has the meaning quien in $\widehat{13}$ "Request for medication" means a document made under the requirements of s. 156.05. 14 (13) "Requester" means an individual who requests medication under the requirements of this chapter for the purpose of ending his or her life in a humane and 16 17 dignified manner. "Residence" has the meaning given in s. 46.27 (1) (d). (18)"Responsible person" means the attending physician, a health care professional working with the requester, an inpatient health care facility in which 20 the requester is located, or the requester's spouse, child, parent, brother, sister, 21 22 grandparent, or grandchild. "Social worker" means a person certified as a social worker, advanced 23practice social worker, independent social worker, or independent clinical social 24

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"Terminal disease" means an incurable and irreversible disease that has been diagnosed by an individual's attending physician medically confirmed and will, within reasonable medical judgment, cause death within 6 months.

156.03 Authorization to make request. An individual who is of sound mind,

156.03 Authorization to make request. An individual who is of sound mind, has attained age 18, has residence in this state, does not have incapacity, and has a terminal disease may voluntarily make a request for medication for the purpose of ending his or her life in a humane and dignified manner. An individual for whom an adjudication of incompetence and appointment of a guardian of the person is in effect under ch. 880 is presumed not to be of sound mind for purposes of this section.

156.05 Valid request for medication; requirements. (1) A valid request for medication shall be, for the purposes of s. 156.03, all of the following:

- (a) In writing.
- (b) Dated and signed by the requester or, at the express direction and in the presence of the requester, by an individual who has attained age 18.
 - (c) Signed in the presence of 3 witnesses who meet the requirements of sub. (2).
 - (d) Made voluntarily.
 - (e) Substantially in the form specified in s. 156.15.
- (f) Filed in the requester's patient health care record in the custody of the requester's attending physician and, if the requester is an inpatient of a health care facility, in the requester's patient health care record in the custody of the health care facility.
- (2) (a) A witness to the making of a valid request for medication shall be an individual who has attained age 18. No witness to the making of a valid request for medication may, at the time of the witnessing, be any of the following:
 - 1. Related to the requester by blood, marriage, or adoption.

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s. 156.09.

to be appropriate under s. 156.11.

1	2. An individual who has knowledge that he or she is entitled to or has a claim
2	on any portion of the requester's estate.
3	3. Directly financially responsible for the requester's health care.
4	4. An individual who is a health care provider who is serving the requester at
5	the time of the witnessing; an employee, other than a chaplain or a social worker, of
6	the health care provider; or an employee, other than a chaplain or a social worker,
7	of a health care facility in which the requester is a patient.
8	(b) If a requester is a resident of a nursing home or community-based
9	residential facility, at least one of the witnesses to the request shall be a patients'
10	advocate designated under s. 156.19.
11	156.07 Attending physician; responsibilities and limitations. The
12	attending physician shall do all of the following:
13	(1) Determine whether the requester has a terminal disease, MASANAMA
14	incapacity, and is making a request under s. 156.03 voluntarily.
(15)	(2) (Inform the requester of all of the following: has a terminal disease?
16	(a) The requester's medical diagnosis. does not have the capacity: and is making
17	(b) The requester's prognosis. (and is making a veguest under 5.156.03
18	(c) The potential risks associated with taking the medication to be prescribed.
19	(d) The probable result of taking the medication to be prescribed.
20	(e) The feasible alternatives to taking the medication to be prescribed,
21	including comfort care, especific hospice, and pain control.
22	(3) Refer the requester to a consulting physician to meet the requirements of

(4) Refer the requester for review and counseling if the referral is determined

1	(5) Ask the requester to notify his or her next of kin with respect to the request.
2	(6) Inform the requester that he or she may revoke the request at any time;
3	explain the methods of revocation that are specified under s. 156.17 (1); and offer the
4	requester an opportunity to revoke the request at the time, if any, that the requester
5	makes a 2nd oral request under s. 156.13 (3) (c).
6	(7) Before writing a prescription in response to a request for medication, verify
7	that all of the following have occurred:
8	(a) The requester has fulfilled the requirements of s. 156.13 (3).
9	(b) No fewer than 48 hours have elapsed since the requester made a written
10	request for medication.
11	(c) The requester has made an informed decision.
12	(8) Document or file all of the following in the requester's patient health care
13	record:
14	(a) All oral and written requests for medication that are made by the requester.
15	(b) The attending physician's diagnosis of and prognosis for the requester and
16	determination as to whether the requester is incapacitated, is acting voluntarily, and
17	has made an informed decision.
18	(c) The consulting physician's diagnosis of and prognosis for the requester and
19	determination as to whether the requester is incapacitated, is acting voluntarily, and
20	has made an informed decision.
21	(d) A certification of the outcome and determinations made during any review
22	and counseling for which the requester was referred under s. 156.11.
23	(e) The attending physician's offer of an opportunity to revoke the request for
24	medication, as required under sub. (6).
25	(f) Evidence of a revocation, if made, as specified in s. 156.17 (2).

- (g) A certification as to whether the requirements of this chapter are met and indicating the steps taken to fulfill the request for medication, including a notation of any medication that is prescribed. The attending physician shall report the information under this paragraph to the department on a form prescribed by the department. Any information reported to the department under this paragraph that could identify the requester, the attending physician, the consulting physician, or the psychiatrist or psychologist to whom referral was made under s. 156.11, if any, is confidential and may not be disclosed by the department except under an investigation of an alleged violation of this chapter. The report of information under this paragraph is not a violation of any person's responsibility for maintaining the confidentiality of patient health care records under s. 146.82.
- (9) If the attending physician refuses to act as the attending physician in complying with the requester's request for medication under this chapter, the attending physician shall make a good faith attempt to transfer the requester's care and treatment to another physician who will act as the attending physician under this chapter and will comply with the requester's request for medication. If a transfer is made, the attending physician to whom the requester's care and treatment is transferred shall comply with the requirements of this section.
- 156.09 Consulting physician. Before an attending physician may fulfill a request for medication under this chapter, a consulting physician shall examine the requester and his or her relevant patient health care records and shall medically confirm the attending physician's determinations that the requester suffers from a terminal disease, does not have incapacity, is making a request for medication voluntarily, and has made an informed decision.

156.11 Referral for review and counseling. If in the opinion of the
attending physician or the consulting physician a requester may be suffering from
a psychiatric or psychological disorder, including depression, that causes impaired
judgment, the attending physician or consulting physician shall refer the requester
for review and counseling to a physician specializing in psychiatry or a licensed
psychologist, as defined in s. $455.01(4)$. No request for medication may be fulfilled
under this chapter unless the physician specializing in psychiatry or the
psychologist, to one of whom referral was made, determines and certifies in writing
that the requester is not suffering from a psychiatric or psychological disorder
including depression, that causes impaired judgment. The certification, if any, shall
be filed in the requester's patient health care record under s. 156.07 (8).

- 156.13 Requester rights, responsibilities, and limitations. (1) N_0 requester may receive a prescription for medication that fulfills a request for medication under this chapter unless he or she has made an informed decision.
- (2) No requester may be required to notify his or her next of kin regarding his or her request for medication, and no request for medication may be denied because the requester has failed to notify his or her next of kin.
- (3) In order to receive a prescription under a request for medication, a requester shall do all of the following:
- (a) Orally request his or her attending physician for medication for the purpose of ending his or her life.
- (b) No fewer than 15 days after making the oral request under par. (a), make a request for medication that meets the requirements of s. 156.05.

(8:

(c) After making a request for medication under par. (b), make a 2nd ora
request of his or her attending physician for medication for the purpose of ending his
or her life.

156.15 Request for medication; form. The department shall prepare and provide copies of a request for medication and accompanying information for distribution in quantities to health care providers, hospitals, nursing homes, multipurpose senior centers, county clerks, local bar associations, and, individually, private persons. The department shall include, in information accompanying the copy of the request for medication, at least the statutory definitions of terms used in the request for medication, statutory restrictions on who may be witnesses to a valid request for medication, and a statement explaining that valid witnesses acting in good faith are statutorily immune from civil or criminal liability. The request for medication distributed by the department shall be in the following form:

REQUEST FOR MEDICATION

TO END MY LIFE IN A HUMANE

AND DIGNIFIED MANNER

I,, am an adult of sound mind and am a resident of Wisconsin.

I am suffering from, which my attending physician has determined is a terminal disease and the terminality of which has been medically confirmed by a consulting physician.

I have been fully informed of my diagnosis, prognosis, the nature of medication to be prescribed, and potential associated risks, the expected result, and the feasible alternatives, including comfort care, hospice care, and pain control.

I request that my attending physician prescribe medication that will end my life in a humane and dignified manner.

1	INITIAL ONE OF THE FOLLOWING 3 STATEMENTS:
2	I have informed my family members of my decision and have taken their
3	opinions into consideration.
4	I have decided not to inform my family of my decision.
5	I have no family to inform of my decision.
6	I understand that I have the right to revoke this request at any time.
7	I understand the full import of this request and I expect to die when I take the
8	medication to be prescribed.
9	I make this request voluntarily and without reservation, and I accept full moral
10	responsibility for my actions.
11	Signed:
12	Dated:
13	STATEMENT AND SIGNATURES
14	OF WITNESSES
15	I know the requester personally or I have received proof of his or her identity
16	and I believe him or her to be of sound mind and at least 18 years of age. I believe
17	that the requester makes this request voluntarily. I am at least 18 years of age, am
18	not related to the requester by blood, marriage, or adoption, and am not directly
19	financially responsible for the requester's health care. I am not a health care
20	provider who is an individual and is serving the requester at this time, an employee
21	of a health care provider who is serving the requester at this time, other than a
22	chaplain or a social worker, or an employee, other than a chaplain or a social worker,
23	of a health care facility in which the requester is a patient. To the best of my
24	knowledge, I am not entitled to and do not have a claim on the requester's estate.
25	Witness No. 1:

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1	(print) Name:
2	Address:
3	Signature:
4	Witness No. 2:
5	(print) Name:
6	Address:
7	Signature:
8	Witness No. 3:
9	(print) Name:
10	Address:
11	Signature:
12	If the requester is a patient in a health care facility, at least one of the above
13	witnesses must be a patients' advocate designated by the board on aging and
14	long-term care. A patients' advocate who is a witness should print "patients'
15	advocate" after the printing of his or her name above.
16	156.17 Revocation of request for medication. (1) A requester may revoke
17	his or her request for medication at any time by doing any of the following:
18	(a) Canceling, defacing, obliterating, burning, tearing, or otherwise destroying
19	the request for medication or directing another in the presence of the requester to
20	destroy, in the same manner, the request for medication.
21	(b) Executing a statement, in writing, that is signed and dated by the requester,
22	expressing the requester's intent to revoke the request for medication.
23	(c) Orally expressing the requester's intent to revoke the request for
24	medication, in the presence of 2 witnesses.

(d) Making a subsequent request for medication.

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- (2) The requester's health care provider shall, upon notification of revocation of the requester's request for medication, record in the requester's medical record the time, date, and place of the revocation and the time, date, and place, if different, of the notification to the health care provider of the revocation.
- 156.19 Designation of patients' advocates. The board on aging and long-term care shall designate staff of the long-term care ombudsman program as patients' advocates. A person so designated shall serve as a witness to a request for medication of a requester who is a patient or resident of a nursing home or community-based residential facility, as required under s. 156.05 (2) (b), and shall speak on behalf of the requester to ensure that his or her needs or wants are communicated to and addressed by his or her attending physician.
- 156.21 Duties and immunities. (1) No health care provider that is not an individual and no health care facility may be held civilly liable and no health care provider who is an individual may be charged with a crime, held civilly liable or charged with unprofessional conduct for any of the following:
- (a) Failing to fulfill a request for medication, except that failure of an attending physician to fulfill a request for medication constitutes unprofessional conduct if the attending physician refuses or fails to make a good faith attempt to transfer the requester's care and treatment to another physician who will act as attending physician under this chapter and fulfill the request for medication.
- (b) In the absence of actual knowledge of a revocation, fulfilling a request for medication that is in compliance with this chapter.
- (c) Acting contrary to or failing to act on a revocation of a request for medication, unless the health care facility or health care provider has actual knowledge of the revocation.

(2) In the absence of actual notice to the contrary, a health care facility or health
care provider may presume that a requester was authorized to make his or her
request for medication under the requirements of this chapter and that the request
for medication is valid.

- (3) (a) No person who acts in good faith as a witness to a request for medication under this chapter may be held civilly or criminally liable for a death that results from taking medication under a fulfilled request for medication under this chapter.
- (b) Paragraph (a) does not apply to a person who acts as a witness in violation of s. 156.05 (2) (a).
- 156.23 General provisions. (1) (a) The making of a request for medication under this chapter does not, for any purpose, constitute attempted suicide. Taking medication under a fulfilled request for medication under this chapter does not, for any purpose, constitute suicide.
- (b) Paragraph (a) does not prohibit an insurer from making a determination that a requester has attempted suicide or committed suicide if the requester has so acted, apart from the request for medication.
- (2) The making of a request for medication under this chapter does not revoke or otherwise modify a power of attorney for health care or living will that the requester may have executed.
- (3) No individual may be required to make a request for medication as a condition for receipt of health care or admission to a health care facility. The making of a request for medication is not a bar to the receipt of health care or the admission to a health care facility.
- (4) A request for medication that is in its original form or is a legible photocopy or electronic facsimile copy is presumed to be valid.

SECTION 3

SENATE BILL 184

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1	(5) Nothing in this chapter may be construed to condone, authorize, approve,
2	or permit any affirmative or deliberate act to end life other than through taking
3	medication that is prescribed under a request for medication as provided in this
4	chapter.
5	156.25 Record review. The department shall annually examine a sampling
6	of patient health care records of requesters for whom medication was prescribed as
7	requested under a request for medication and about whom the department has
8	received information under s. 156.07 (8) (g).
9	156.27 Penalties. (1) Any person who wilfully conceals, cancels, defaces,
10	obliterates, or damages the request for medication of another without the requester's
11	consent may be fined not more than \$500 or imprisoned for not more than 30 days
12	or both.
13	(2) Any person who, with the intent to cause a requester to take medication that
14	is prescribed under a request for medication contrary to the wishes of the requester,
15	illegally falsifies or forges the request for medication of another, or conceals a
16	revocation under s. 156.17 (1) (a) or (b) shall be fined not more than \$10,000 or
17	imprisoned for not more than 10 years or both.
18	(3) Any responsible person who, with the intent to cause a requester to take
19	medication that is prescribed under a request for medication contrary to the wishes
20	of the requester, conceals personal knowledge of a revocation under s. 156.17 shall
21	be fined not more than \$10,000 or imprisoned for not more than 10 years or both.
22	SECTION 4. 979.01 (1) of the statutes is amended to read:
23	979.01 (1) All Except as provided in sub. (1t), all physicians, authorities of
24	hospitals, sanatoriums, public and private institutions, convalescent homes,
25	authorities of any institution of a like nature, and other persons having knowledge



of the death of any person who has died under any of the following circumstances, shall immediately report the death to the sheriff, police chief, medical examiner, or coroner of the county where the death took place and the sheriff or police chief shall, immediately upon notification, notify the coroner or the medical examiner and the coroner or medical examiner of the county where the death took place, if the crime, injury or event occurred in another county, shall report the death immediately to the coroner or medical examiner of that county.

SECTION 5. 979.01 (1t) of the statutes is created to read:

979.01 (1t) Subsection (1) does not apply to a death that results from taking medication under a fulfilled request for medication that is in accordance with the requirements of ch. 156.

SECTION 6. Initial applicability.

(1) REQUESTS FOR MEDICATION; PENALTIES. The treatment of section 156.27 of the statutes first applies to requests for medication made under the requirements of as created by this act; chapter 156 of the statutes on the effective date of this subsection.

- NOTE

(END)

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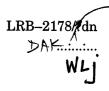
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DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU



To Senator Risser:

I have made several very minor changes to this bill; the most notable are the creation of the defined term "prescription" under s. 156.01 (12), and a restructuring of s. 256.07 (1) and (2) (intro.) to ensure that the attending physician makes the determinations as required under that section.

Please let me know if I can further assist you with this draft.

Debora A. Kennedy Managing Attorney Phone: (608) 266–0137

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LRB-2178/1dn DAK:wlj:cph

April 17, 2003

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