

**2003 DRAFTING REQUEST**

**Bill**

Received: **01/13/2003**

Received By: **mkunkel**

Wanted: **As time permits**

Identical to LRB:

For: **Carol Roessler (608) 266-5300**

By/Representing: **Sara Jermstad**

This file may be shown to any legislator: **NO**

Drafter: **mkunkel**

May Contact:

Addl. Drafters:

Subject: **Occupational Reg. - misc**

Extra Copies: **PJH**

Submit via email: **YES**

Requester's email: **Sen.Roessler@legis.state.wi.us**

Carbon copy (CC:) to:

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**Pre Topic:**

No specific pre topic given

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**Topic:**

Health care professional discipline cases

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**Instructions:**

See Attached

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**Drafting History:**

<u>Vers.</u>	<u>Drafted</u>	<u>Reviewed</u>	<u>Typed</u>	<u>Proofed</u>	<u>Submitted</u>	<u>Jacketed</u>	<u>Required</u>
/?	mkunkel 03/26/2003	kgilfoy 03/26/2003					S&L
/1			jfrantze 03/27/2003		sbasford 03/27/2003	amentkow 06/04/2003	

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Page 2

FE Sent For:

at intro 8/14/03

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BH Fri  
3/28  
4:30pm

Kmg  
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**2001 SENATE BILL 139**

D - NOTE

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DUN

April 11, 2001 - Introduced by JOINT LEGISLATIVE COUNCIL. Referred to Committee on Health, Utilities, Veterans and Military Affairs.

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PWF: all amended statutes.

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AN ACT ~~to renumber 979.01 (1g) (a) to (i); to renumber and amend 979.01 (1)~~  
~~and 979.01 (1g) (intro.); to amend 15.405 (7) (b) 3, 448.02 (3) (c), 448.02 (4) and~~  
~~(9) (intro.); 979.01 (1m) and 970.01 (1r); and to create 69.18 (2) (g), 146.365,~~  
~~440.037, 448.02 (3) (d), 979.01 (1n) and 970.01 (1p) of the statutes; relating to:~~  
 priorities, completion guidelines, and notices required for health care  
 professional disciplinary cases; identification of health care professionals in  
 possible need of investigation; additional public members for the medical  
 examining board; authority of the medical examining board to limit credentials  
 and impose forfeitures; reporting requirements for reports submitted to the  
 national practitioner data bank; inclusion of health care professionals who  
 practice alternative forms of health care on panels of health care experts

SENATE BILL 139

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established by the department of regulation and licensing; ~~indication of~~  
~~therapeutic related deaths on certificates of death~~ and providing a penalty.

INSERT  
2A

**Analysis by the Legislative Reference Bureau**

This bill is explained in the NOTES provided by the joint legislative council in the bill.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

**The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:**

**PREFATORY NOTE:** This bill is recommended by the joint legislative council's special committee on discipline of health care professionals. Provisions of the bill are described in this prefatory note and in notes to individual provisions of the bill.

Duties of Department of Regulation and Licensing (DORL) in Health Care Professional Discipline Process

The bill imposes on DORL a variety of duties related to the state disciplinary process that applies to licensed and certified health care professionals, as defined under the proposal.

In some instances, the duties imposed on DORL under the proposal reflect current practices of DORL. By giving formal statutory recognition to these current practices, the public policy of these practices is supported and the continuation of the practices is guaranteed. In other instances, new duties are imposed on DORL where the special committee concluded that the fairness or efficiency of or public confidence in the health care professional disciplinary process might be improved.

In general terms, these provisions of the bill:

1. Require DORL to develop a system to establish the relative priority of cases involving possible unprofessional conduct on the part of a health care professional.
2. Require DORL to develop a system for identifying health care professionals who, even if not the subject of a specific allegation of, or specific information relating to, unprofessional conduct, may nonetheless warrant further evaluation and possible investigation.
3. Require DORL to notify a health care professional's place of practice or employment when a formal complaint alleging unprofessional conduct by the health care professional is filed.
4. Require DORL to give notice to a complainant and the health care professional when: (a) a case of possible unprofessional conduct by the health care professional is closed following screening for a possible investigation; (b) a case of possible unprofessional conduct by the health care professional has been opened for investigation; and (c) a case of possible unprofessional conduct by the health care professional is closed after investigation. In addition, DORL is required to provide a copy of the notices under (b) or (c) to an affected patient or the patient's family members.
5. Require that a patient or client of a health care professional who has been adversely affected by conduct of the health care professional that is the subject of a disciplinary proceeding be given opportunity to confer with DORL's prosecuting attorney concerning the disposition of the case and the economic, physical and psychological effect of the unprofessional conduct on the patient or client.

**SENATE BILL 139**

6. Require DORL to establish guidelines for the timely completion of each stage of the health care professional disciplinary process.

7. Require, if DORL establishes panels of health care experts to review complaints against health care professionals, that DORL attempt to include on the panels health care professionals who practice alternative forms of health care to assist in evaluating cases involving alternative health care.

8. Require, by May 1, 2003, DORL to submit to the legislature a report on the disciplinary process timelines that were implemented by the department as guidelines in February 1999.

Composition of Medical Examining Board (board)

Under current law, the board consists of the following 13 members, appointed for staggered four-year terms:

- Nine licensed doctors of medicine.
- One licensed doctor of osteopathy.
- Three public members.

This bill adds two public members to the board, resulting in a 15-member board with five public members, nine medical doctor members and one member who is a doctor of osteopathy.

Summary Limitation of Credential Issued by Board

Current law authorizes the board to suspend summarily any credential granted by it, pending a disciplinary hearing, for a period not to exceed 30 days when the board has in its possession evidence establishing probable cause to believe: (1) that the credential holder has violated the provisions of subch. II of ch. 448, stats.; and (2) that it is necessary to suspend the credential to protect the public health, safety or welfare. [s. 448.02 (4), stats.] The credential holder must be granted an opportunity to be heard during the determination of probable cause for suspension. The board is authorized to designate any of its officers to exercise the suspension authority but suspension by an officer may not exceed 72 hours. If a credential has been suspended pending hearing, the board may, while the hearing is in progress, extend the initial 30-day period of suspension for an additional 30 days. If the credential holder has caused a delay in the hearing process, the board may subsequently suspend the credential from the time the hearing is commenced until a final decision is issued or may delegate that authority to the administrative law judge.

This bill adds to the current summary suspension authority the authority to limit summarily any credential issued by the board. Thus, for example, a physician could be restricted from practicing in a certain area of practice pending a disciplinary hearing but be permitted to practice in nonrestricted areas.

Authority of Board to Impose a Forfeiture for Certain Unprofessional Conduct

Currently, the board has no authority to impose a forfeiture against a credential holder found guilty of unprofessional conduct. In order to give the board an additional tool to deal with unprofessional conduct that is currently available to certain other examining boards, this bill gives the board authority to assess a forfeiture of not more than \$1,000 for each violation against a credential holder found guilty of unprofessional conduct. The authority to assess the forfeiture does not extend to a violation that constitutes negligence in treatment; the special committee concluded that exposure to malpractice awards and the costs of defending malpractice actions make unnecessary a forfeiture for negligence in treatment in the disciplinary context.

Reports to Board of Reports to National Practitioner Data Bank (NPDB): Penalty

Under current law, the Federal Health Care Quality Improvement Act [42 USC 11111 to 11152] requires certain entities to report information on physicians to the NPDB. Specifically, 42 USC 11131 requires entities (including insurance companies) that make payment under an insurance policy or in settlement of a malpractice action or claim to report information on the payment and the circumstances of the payment to the NPDB.

**SENATE BILL 139**

Boards of medical examiners (in this state, the board) must report actions that suspend, revoke or otherwise restrict a physician's license or censure, reprimand or place a physician on probation; physician surrender of a license also must be reported. [42 USC 11132.] In addition, under 42 USC 11133, health care entities (which include hospitals, health maintenance organizations, group medical practices and professional societies) must report to the NPDB: professional review actions that adversely affect the clinical privileges of a physician for longer than 30 days; the surrender of a physician's clinical privileges while the physician is under investigation or in return for not investigating the physician; or a professional review action that restricts membership in a professional society.

Federal regulations require the information on malpractice payments to be reported to the NPDB within 30 days of a payment, and simultaneously to the board of medical examiners. [45 CFR 60.5 (a).] A payor is subject to a fine of up to \$10,000 for each nonreported payment.

Federal regulations require health care entities to report adverse actions to the board of medical examiners within 15 days (which in turn has 15 days to forward the report to the NPDB). [45 CFR 60.5 (c).] The penalty for not complying with these reporting requirements is a loss of the immunity protections under the Health Care Quality Improvement Act.

This bill creates a state requirement that reports on medical malpractice payments and professional review actions by health care entities that are required to be submitted to the NPDB must be submitted to the board in accordance with the time limits set forth in 45 CFR 60.5 (a) and (c). A person that violates this requirement is subject to a forfeiture of not more than \$10,000 for each violation.

Indication of Certain Therapeutic-Related Deaths on Death Certificate

Under current s. 69.18 (2) (d) 1., stats., if a death is the subject of a coroner's or medical examiner's determination under s. 979.01 or 979.03, stats., the coroner or medical examiner or a physician supervised by a coroner or medical examiner in the county where the event that caused the death occurred is required to complete and sign the medical certification part of the death certificate for the death and mail the death certificate within five days after the pronouncement of death or present the certificate to the person responsible for filing the death certificate within six days after the pronouncement of death.

Further, s. 69.18 (2) (f) provides that a person signing a medical certification part of the death certificate must describe, in detail, on a form prescribed by the state registrar, the cause of death; show the duration of each cause and the sequence of each cause if the cause of death was multiple; and, if the cause was disease, the evolution of the disease.

This bill provides that when a coroner or medical examiner receives notice of a death under s. 979.01, stats., and subsequently determines that the death was a therapeutic-related death, the coroner or medical examiner must indicate this determination on the death certificate. The bill creates a definition of therapeutic-related death based on the definition contained in the instruction manual on completing the death certificate published by the State of Wisconsin. The manual classifies three types of therapeutic-related deaths: death resulting from complications of surgery, prescription drug use or other medical procedures performed or given for disease conditions; death resulting from complications of surgery, drug use or medical procedures performed or given for traumatic conditions; or death resulting from "therapeutic misadventures", when medical procedures were done incorrectly or drugs were given in error. Further, the bill requires the state registrar to revise the death certificate to include a space in which determinations of therapeutic-related deaths may be recorded. Finally, the bill requires the coroner or medical examiner who determines that a death is therapeutic related to forward this information to DORL.

**SENATE BILL 139**

1 15.405 (7) (b) 3. ~~Three~~ Five public members.

NOTE: Adds 2 public members to the board.

2 **SECTION 2.** 69.18 (2) (g) of the statutes is created to read:

3 69.18 (2) (g) 1. In this paragraph, "therapeutic-related death" means a death  
4 that resulted from any of the following:

5 a. Complications of surgery, prescription drug use, or other medical procedures,  
6 performed or given for disease conditions.

7 b. Complications of surgery, prescription drug use, or other medical procedures,  
8 performed or given for accidental or intentional traumatic conditions.

9 c. Therapeutic misadventures, when a medical procedure may have been done  
10 incorrectly or resulted from an error in dosage or type of drug administered.

11 2. On the form for a certificate of death prescribed by the state registrar under  
12 sub. (1) (b), the state registrar shall provide for a separate section for the indication  
13 of a therapeutic-related death as required under s. 979.01 (1n).

NOTE: Requires the state registrar of vital statistics to provide on the death certificate form a separate section for indicating a therapeutic-related death. See SECTION 12 of the bill.

14 **SECTION 3.** 146.365 of the statutes is created to read:

15 **146.365 Submission of reports to the medical examining board.** Reports  
16 that are required to be submitted to the national practitioner data bank under 42  
17 USC 11131 and 11133 shall be submitted to the medical examining board in  
18 accordance with the time limits set forth in 45 CFR 60.5 (a) and (c). Any person who  
19 violates this section may be required to forfeit not more than \$10,000 for each  
20 violation.

NOTE: Creates a requirement that information reported to the NPDB, established by the Federal Health Care Quality Improvement Act of 1986, must also be reported to the board. The requirement applies to reports on medical malpractice payments and on certain professional review actions taken by health care entities. A person who violates

SENATE BILL 139

SECTION 3

~~this requirement may be required to forfeit not more than \$10,000 for each violation. Note that "person" is broadly defined in s. 990.01 (26), stats.~~

SECTION 4. 440.037 of the statutes is created to read:

440.037 Duties of department regarding health care professional disciplinary process. (1) DEFINITIONS. In this section:

(a) "Health care credentialing authority" means ~~the~~ any of the following

- 1. Board of nursing.
- 2. Chiropractic examining board.
- 3. Dentistry examining board.
- 4. Dietitians affiliated credentialing board.
- 5. Hearing and speech examining board.

6. ~~Examining board of social workers,~~ marriage and family <sup>therapy,</sup> ~~therapists and~~ professional ~~counselors~~ <sup>(counseling),</sup> and social work examining board.

- 7. Medical examining board.
- 8. Optometry examining board.
- 9. Pharmacy examining board.
- 10. Physical therapists affiliated credentialing board.
- 12. Psychology examining board.
- 13. Podiatrists affiliated credentialing board.

(b) "Health care professional" means:

- 1. An individual who is licensed or certified by a health care credentialing authority.
- 2. An acupuncturist certified by the department under s. 451.04.

NOTE: Health care professionals included in the definition are: acupuncturists; audiologists; chiropractors; dental hygienists; dentists; dietitians; hearing instrument specialists; advanced practice prescriber nurses; licensed practical nurses; registered nurses; nurse midwives; occupational therapists; occupational therapy assistants; optometrists; pharmacists; physical therapists; physicians; physician assistants;

SENATE BILL 139

~~podiatrists; private practice school psychologists; psychologists; respiratory care practitioners; and speech-language pathologists.~~

1           (2) ESTABLISHMENT OF PRIORITY DISCIPLINARY CASES. The department shall  
2 develop a system to establish the relative priority of disciplinary cases involving  
3 possible unprofessional conduct on the part of a health care professional. The  
4 prioritization system shall give highest priority to cases of unprofessional conduct  
5 that have the greatest potential to adversely affect the public health, safety, and  
6 welfare. In establishing the priorities, the department shall give particular  
7 consideration to cases of unprofessional conduct that may involve the death of a  
8 patient or client, serious injury to a patient or client, substantial damages incurred  
9 by a patient or client, or sexual abuse of a patient or client. The priority system shall  
10 be used to determine which cases receive priority of consideration and resources in  
11 order for the department and health care credentialing authorities to most  
12 effectively protect the public health, safety, and welfare.

~~NOTE: Generally reflects current practice of DORL.~~

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13           (3) IDENTIFICATION OF HEALTH CARE PROFESSIONALS WHO MAY WARRANT EVALUATION.

14 The department shall develop a system for identifying health care professionals who,  
15 even if not the subject of a specific allegation of, or specific information relating to,  
16 unprofessional conduct, may warrant further evaluation and possible investigation.

NOTE: Based on a recommendation contained in Evaluation of Quality of Care and Maintenance of Competence, Federation of State Medical Boards of the United States, Inc., 1998. The recommendation was included in a series of recommendations of the Federation's Special Committee on the Evaluation of Quality of Care and Maintenance of Competence, which were adopted as policy by the House of Delegates of the Federation of State Medical Boards of the United States, Inc. in May 1998.  
The recommendation on which the above provision is based suggests that state medical boards develop a system of markers to identify licensees warranting evaluation. Narrative comments to the recommendation note that historically the disciplinary function of state medical boards may be characterized as reactive. The committee making the recommendation suggests that measures to prevent, in contrast to only reacting to, breaches of professional conduct and to improve physician practice will greatly enhance public protection; the development of a system of markers is one means to identify physicians, before a case of unprofessional conduct arises, who may be failing to maintain

**SENATE BILL 139**

acceptable standards in one or more areas of professional physician practice as well as to identify opportunities to improve physician practice.

1           **(4) NOTICE TO HEALTH CARE PROFESSIONALS, COMPLAINANTS, PATIENTS, AND CLIENTS**  
2 CONCERNING DISCIPLINARY CASE. (a) In this subsection, “complainant” means a person  
3 who has requested the department or a health care credentialing authority to  
4 investigate a health care professional for possible unprofessional conduct.

5           (b) The department shall notify a health care professional in writing within 30  
6 days after any of the following:

7           1. A case of possible unprofessional conduct by the health care professional is  
8 closed following screening for a possible investigation.

9           2. A case of possible unprofessional conduct by the health care professional has  
10 been opened for investigation.

11           3. A case of possible unprofessional conduct by the health care professional is  
12 closed after an investigation.

13           (c) The department shall make a reasonable attempt to provide the  
14 complainant with a copy of each notice made under par. (b) that relates to a  
15 disciplinary proceeding requested by the complainant.

16           (d) If a case of possible unprofessional conduct by a health care professional  
17 involves conduct adversely affecting a patient or client of the health care professional  
18 and the patient or client is not a complainant, the department shall make a  
19 reasonable attempt to do one of the following:

20           1. Provide the patient or client with a copy of each notice made under par. (b)  
21 2. and 3. related to that case.

22           2. Provide the spouse, child, sibling, parent, or legal guardian of the patient or  
23 client with a copy of each notice made under par. (b) 2. and 3. related to that case.

SENATE BILL 139

1 (e) Failure to provide a notice under this subsection is not grounds for appeal  
2 or dismissal.

NOTE: Paragraph (b) generally reflects current practice of DORL, although notice of the fact that a case of possible unprofessional conduct by a health care professional has been opened for investigation may be delayed by DORL currently if there is concern that such notice may adversely affect the investigation. The notice requirement of par. (b) only addresses the early stages of the disciplinary process because it is assumed that if a disciplinary case continues after an investigation is completed, the health care professional will be well aware of the course of proceedings from that point on.  
The requirement of par. (c) is new and assures that a person who has made the effort to request an investigation for possible unprofessional conduct is given the same notice that the health care professional receives regarding the status of the early stages of the process.  
The requirement of par. (d) is new. It recognizes that patients or clients are often interested in the early stages of a disciplinary case. If a case proceeds beyond the investigation stage, the patient or client and, in some cases, the family of the patient or client and others, will be given the opportunity to confer with DORL regarding the disposition of the case. See sub. (6) below.

3 (5) NOTICE OF PENDING COMPLAINT TO HEALTH CARE PROFESSIONALS' PLACE OF  
4 PRACTICE. (a) Within 30 days after a formal complaint alleging unprofessional  
5 conduct by a health care professional is filed, the department shall send written  
6 notice that a complaint has been filed to all of the following:

- 7 1. Each hospital where the health care professional has hospital staff  
8 privileges.
- 9 2. Each <sup>fin</sup> ~~managed~~ <sup>defined network</sup> care plan, as defined in s. 609.01 (6), for which the health  
10 care professional is a participating provider.
- 11 3. Each employer, not included under subd. 1. or 2., that employs the health  
12 care professional to practice the health care profession for which the health care  
13 professional is credentialed.

14 (b) If requested by the department, a health care professional shall provide  
15 information necessary for the department to comply with this subsection.

NOTE: New requirement. Because many health care professionals have multiple places of practice or employment, notifying all places of a health care professional's practice or employment will serve to alert them of the pending disciplinary action and allow them to determine if any action on their part might be desirable.

1b

## SENATE BILL 139

Note that reference to "formal complaint" in the provision refers to the complaint that is filed after a finding that there is probable cause to believe that the health care professional is guilty of unprofessional conduct. See, generally, ss. RL 2.06 and 2.08 Wis. Adm. Code.

1           **(6) OPPORTUNITY FOR PATIENTS AND CLIENTS TO CONFER CONCERNING DISCIPLINE.**

2           (a) In this subsection, "patient" means any of the following:

3           1. A patient or client of a health care professional who has been adversely  
4 affected by conduct of the health care professional that is a subject of a disciplinary  
5 proceeding.

6           2. A parent, guardian, or legal custodian of a patient or client specified in subd.  
7 1., if the patient or client is a child.

8           3. A person designated by a patient or client specified in subd. 1. or the spouse  
9 or a child, sibling, parent, or legal guardian of a patient or client specified in subd.  
10 1., if the patient or client is physically or emotionally unable to confer as authorized  
11 in this subsection.

12           4. If a patient or client specified in subd. 1. is deceased, any of the following:

13           a. The spouse or a child, sibling, parent, or legal guardian of the deceased  
14 patient or client.

15           b. A person who resided with the deceased patient or client.

16           5. A guardian, appointed under ch. 880, of a patient or client specified in subd.  
17 1., if the patient or client has been determined to be incompetent under ch. 880.

18           (b) Following an investigation of possible unprofessional conduct by a health  
19 care professional and before disciplinary action may be negotiated or imposed  
20 against the health care professional, a patient shall be provided an opportunity to  
21 confer with the department's prosecuting attorney concerning the disposition of the  
22 case and the economic, physical, and psychological effect on the patient of the  
23 unprofessional conduct. A prosecuting attorney may confer with a patient under this

## SENATE BILL 139

1 paragraph in person or by telephone or, if the patient agrees to the method, by any  
2 other method. The duty to confer under this paragraph does not limit the authority  
3 or obligation of the prosecuting attorney to exercise his or her discretion concerning  
4 the handling of a case of unprofessional conduct against the health care provider.  
5 Failure to provide an opportunity to confer under this paragraph is not grounds for  
6 appeal or dismissal of a disciplinary case against a health care professional.

NOTE: New requirement. The definition of "patient" is based on the definition of  
"victim" currently found in s. 950.02 (4), stats., which defines the term for purposes of the  
statutory chapter on rights of victims of crimes. Providing opportunity for involvement  
in the health care professional disciplinary process will enhance the public's  
understanding of and trust in that process. Further, the prospect of additional public  
scrutiny may well accelerate the disciplinary process rather than delay it. While a  
patient's recommendations as to disposition are not determinative, the opportunity to be  
heard and considered is appropriate for a patient adversely affected by the unprofessional  
conduct that is a subject of the disciplinary proceeding.

7 (7) ESTABLISHMENT OF DISCIPLINARY PROCEDURE TIME GUIDELINES. The  
8 department shall establish guidelines for the timely completion of each stage of the  
9 health care professional disciplinary process. Notwithstanding s. 227.10 (1), the  
10 guidelines need not be promulgated as rules under ch. 227. The guidelines may  
11 account for the type and complexity of the case. The guidelines shall promote the fair  
12 and efficient processing of cases of unprofessional conduct. The guidelines shall be  
13 for administrative purposes and shall permit the department to monitor the progress  
14 of cases and the performance of personnel handling the cases. Failure to comply with  
15 the guidelines is not grounds for appeal or dismissal.

NOTE: Reflects current practice of DORL. See also SECTION 15 of the bill and the  
note thereto.

16 (8) PANELS OF EXPERTS; ALTERNATIVE HEALTH CARE PRACTITIONERS. If the  
17 department establishes a panel of health care experts to be used on a consulting basis  
18 by a health care credentialing authority, the department shall attempt to include a  
19 health care professional who practices alternative forms of health care on the panel.

## SENATE BILL 139

## SECTION 4

1 A health care professional who practices alternative health care and who  
2 participates on a panel shall be of the same profession as the professionals regulated  
3 by the health care credentialing authority utilizing the panel. The health care  
4 professional who practices alternative health care shall be available to assist in  
5 evaluating complaints filed with the department or health care credentialing  
6 authority against a health care professional who is alleged to have practiced health  
7 care in an unprofessional or negligent manner through the use of alternative forms  
8 of health care, the referral to an alternative health care provider, or the prescribing  
9 of alternative medical treatment.

~~NOTE: Provides for the inclusion of health care professionals who practice  
alternative forms of health care on panels of expert consultants that may be assembled  
by the department of regulation and licensing in reviewing complaints against health  
care professionals. Health care professionals practicing alternative forms of health care  
who are included on these panels must be of the same profession as the professionals  
regulated by the health care credentialing authority with which the complaint is filed.  
The purpose of including health care professionals who practice alternative forms of  
health care is to assist in evaluating complaints against a health care professional that  
may involve practice of health care in an unprofessional or negligent manner through the  
use of alternative forms of health care, referral to an alternative health care provider, or  
prescribing alternative medical treatment.~~

10 (9) ADVICE OF CREDENTIALING AUTHORITIES. In carrying out its duties under this  
11 section, the department shall seek the advice of health care credentialing  
12 authorities.

13 SECTION 5. 448.02 (3) (c) of the statutes is amended to read:

14 448.02 (3) (c) Subject to par. (cm), after a disciplinary hearing, the board may,  
15 when it determines that a panel established under s. 655.02, 1983 stats., has  
16 unanimously found or a court has found that a person has been negligent in treating  
17 a patient or when it finds a person guilty of unprofessional conduct or negligence in  
18 treatment, do one or more of the following: warn or reprimand that person, assess  
19 a forfeiture against that person under par. (d), or limit, suspend or revoke any license,

**SENATE BILL 139**

1 certificate or limited permit granted by the board to that person. The board may  
2 condition the removal of limitations on a license, certificate or limited permit or the  
3 restoration of a suspended or revoked license, certificate or limited permit upon  
4 obtaining minimum results specified by the board on one or more physical, mental  
5 or professional competency examinations if the board believes that obtaining the  
6 minimum results is related to correcting one or more of the bases upon which the  
7 limitation, suspension or revocation was imposed.

8 **SECTION 6.** 448.02 (3) (d) of the statutes is created to read:

9 448.02 (3) (d) The board may, except in cases where the person is found guilty  
10 of negligence in treatment, assess a forfeiture of not more than \$1,000 for each  
11 violation against a person who is found guilty of unprofessional conduct.

*NOTE:* Authorizes the board to assess a forfeiture, of not more than \$1,000 for each violation, against a credential holder who is found guilty of unprofessional conduct, not including cases of negligence in treatment.

12 **SECTION 7.** 448.02 (4) and (9) (intro.) of the statutes are amended to read:

13 448.02 (4) **SUSPENSION PENDING HEARING.** The board may summarily suspend  
14 or limit any license, certificate or limited permit granted by the board for a period not  
15 to exceed 30 days pending hearing, when the board has in its possession evidence  
16 establishing probable cause to believe that the holder of the license, certificate or  
17 limited permit has violated the provisions of this subchapter and that it is necessary  
18 to suspend or limit the license, certificate or limited permit immediately to protect  
19 the public health, safety or welfare. The holder of the license, certificate or limited  
20 permit shall be granted an opportunity to be heard during the determination of  
21 probable cause. The board may designate any of its officers to exercise the authority  
22 granted by this subsection to suspend or limit summarily a license, certificate or  
23 limited permit, but such suspension or limitation shall be for a period of time not to

## SENATE BILL 139

1 exceed 72 hours. If a license, certificate or limited permit has been summarily  
2 suspended or limited by the board or any of its officers, the board may, while the  
3 hearing is in progress, extend the initial 30-day period of suspension or limitation  
4 for an additional 30 days. If the holder of the license, certificate or limited permit  
5 has caused a delay in the hearing process, the board may subsequently suspend or  
6 limit the license, certificate or limited permit from the time the hearing is  
7 commenced until a final decision is issued or may delegate such authority to the  
8 hearing examiner.

NOTE: Authorizes the board to summarily limit the credential of a credential holder  
when the board has probable cause to believe that the credential holder has violated a  
provision of subch. II of ch. 448, stats., and that it is necessary to immediately limit the  
credential to protect the public health, safety and welfare.

9 (9) JUDICIAL REVIEW. (intro.) No injunction, temporary injunction, stay,  
10 restraining order or other order may be issued by a court in any proceeding for review  
11 that suspends or stays an order of the board to discipline a physician under sub. (3)  
12 (c) or to suspend or limit a physician's license under sub. (4), except upon application  
13 to the court and a determination by the court that all of the following conditions are  
14 met:

15 **SECTION 8.** 979.01 (1) of the statutes is renumbered 979.01 (1) (intro.) and  
16 amended to read:

17 979.01 (1) (intro.) All physicians, authorities of hospitals, sanatoriums, public  
18 and private institutions, convalescent homes, authorities of any institution of a like  
19 nature, and other persons having knowledge of the death of any person who has died  
20 under any of the following circumstances, shall immediately report the death to the  
21 sheriff, police chief, medical examiner or coroner of the county where the death took  
22 place.;

## SENATE BILL 139

NOTE: This SECTION, together with SECTIONS 9 and 10, clarify that a death under any of the following circumstances must be reported:

(a) All deaths in which there are unexplained, unusual, or suspicious circumstances.

(b) All homicides.

(c) All suicides.

(d) All deaths following an abortion.

(e) All deaths due to poisoning, whether homicidal, suicidal, or accidental.

(f) All deaths following accidents, whether the injury is or is not the primary cause of death.

(g) When there was no physician, or accredited practitioner of a bona fide religious denomination relying upon prayer or spiritual means for healing in attendance within 30 days preceding death.

(h) When a physician refuses to sign the death certificate.

(i) When, after reasonable efforts, a physician cannot be obtained to sign the medical certification as required under s. 69.18 (2) (b) or (c) within six days after the pronouncement of death or sooner under circumstances which the coroner or medical examiner determines to be an emergency."

1 SECTION 9. 979.01 (1g) (intro.) of the statutes is renumbered 979.01 (1g) and  
2 amended to read:

3 979.01 (1g) A sheriff or police chief shall, immediately upon notification of a  
4 death reported under sub. (1), notify the coroner or the medical examiner ~~and the~~  
5 ~~coroner or medical examiner~~ of the county where death took place, ~~if~~. If the crime,  
6 injury or event occurred in another county, the coroner or medical examiner shall  
7 immediately report ~~all of the following~~ the death to the coroner or medical examiner  
8 of that county.

9 SECTION 10. 979.01 (1g) (a) to (i) of the statutes are renumbered 979.01 (1) (a)  
10 to (i).

11 SECTION 11. 979.01 (1m) of the statutes is amended to read:

12 979.01 (1m) The coroner or medical examiner receiving notification under sub  
13 (1) or (1g) shall immediately notify the district attorney.

NOTE: Clarifies that, for a death reportable under s. 979.01 (1), stats., a coroner or medical examiner must immediately notify the district attorney regardless of whether the coroner or medical examiner received notice about the death under either s. 979.01 (1) or (1g), stats.

14 SECTION 12. 979.01 (1n) of the statutes is created to read:

SENATE BILL 139

1 979.01 (1n) If the coroner or medical examiner determines that a death  
 2 reported under sub. (1) was a therapeutic-related death, as defined in s. 69.18 (2) (g)  
 3 1., the coroner or medical examiner shall indicate this determination on the death  
 4 certificate of the person whose death was reported.

NOTE: Requires a coroner or medical examiner who determines that a death reported under s. 979.01 (1), stats., was a therapeutic-related death to indicate that determination on the death certificate. See SECTION 2 of the bill for the definition of "therapeutic-related death".

5 SECTION 13. 979.01 (1p) of the statutes is created to read:  
 6 979.01 (1p) The coroner or medical examiner making a determination under  
 7 sub. (1n) that a death was a therapeutic-related death shall report this information  
 8 to the department of regulation and licensing.

NOTE: Requires a coroner or medical examiner who determines that a death reported under s. 979.01 (1), stats., was a therapeutic-related death to report that information to DORI.

INSEPT 16-9

9 SECTION 14. 979.01 (1r) of the statutes is amended to read:  
 10 979.01 (1r) If the coroner or medical examiner is notified of a death under sub.  
 11 (1) or (1g) and determines that his or her notification of the death was not required  
 12 under sub. (1) or (1g), he or she shall notify the director of the historical society under  
 13 s. 157.70 (3).

NOTE: Clarifies that notification of the director of the historical society is required regardless of whether the coroner or medical examiner received notice about the death under either s. 979.01 (1) or (1g), stats.

14 SECTION 15. Nonstatutory provisions; report to legislature.  
 15 (1) REPORT ON TIME GUIDELINES. No later than May 1, 2003<sup>5</sup>, the department of  
 16 regulation and licensing shall submit to the appropriate standing committees of the  
 17 legislature, as determined by the speaker of the assembly or the president of the  
 18 senate, in the manner provided under section 13.172 (3) of the statutes, a report on  
 19 the disciplinary process timelines that were implemented by the department as

add space;  
 LPS: the 1 reference in  
 FOHLO to  
 "timelines" is a misspelling.

**SENATE BILL 139**

1 guidelines in February 1999. The report shall address compliance with and  
2 enforcement of the guidelines and the effect of the guidelines on the fairness and  
3 efficiency of the disciplinary process.

NOTE: Based on recommendations of its ad hoc enforcement advisory committee, DORL in February of 1999 adopted as department policy specific time lines for processing disciplinary cases once a complaint is received by DORL division of enforcement. The special committee on discipline of health care professionals was supportive of the implementation of the guidelines and concluded it will be useful for the legislature to be apprised of the experience with the guidelines.

**SECTION 16. Nonstatutory provisions; medical examining board.**

4  
5 (1) INITIAL APPOINTMENT OF ADDITIONAL PUBLIC MEMBERS. Notwithstanding the  
6 length of term specified in section 15.405 (7) (b) (intro.) of the statutes, the 2  
7 additional public members of the medical examining board shall be initially  
8 appointed for the following terms by the first day of the 4th month beginning after  
9 the effective date of this subsection:

10 (a) One public member, for a term expiring on July 1, 2003.

11 (b) One public member, for a term expiring on July 1, 2004.

NOTE: Provides that the 2 new public members, who are appointed to the board for staggered 4-year terms, will have initial terms that expire on July 1, 2003 and July 1, 2004.

**SECTION 17. Initial applicability.**

12  
13 (1) The treatment of section 440.037 (4) of the statutes first applies to cases of  
14 possible unprofessional conduct that are screened on the effective date of this  
15 subsection.

16 (2) The treatment of section 440.037 (5) of the statutes first applies to formal  
17 complaints that are filed on the effective date of this subsection.

18 (3) The treatment of sections 440.037 (6) and 448.02 (3) (c) and (d) of the  
19 statutes first applies to cases of unprofessional conduct for which a formal complaint  
20 is filed on the effective date of this subsection.



1  
2  
3  
4  
5

**INSERT 2-1:** ✓

reports by coroners and medical examiners regarding therapeutic-related deaths; providing an exemption from rule-making procedures; requiring the exercise of rule-making authority;

**INSERT 2A:** ✓

This bill makes changes to current law regarding all of the following: 1) disciplinary actions involving certain health care professionals; 2) the authority of the Medical Examining Board; 3) malpractice reports that are required under federal law; and 4) death reports by coroners and medical examiners. These changes are described below.

***Discipline of health care professionals***

The bill imposes various duties on the Department of Regulation and Licensing (DRL) related to disciplining the following health care professionals that are regulated by DRL or a board in DRL: acupuncturists; audiologists; chiropractors; dental hygienists; dentists; dietitians; hearing instrument specialists; advanced practice prescriber nurses; licensed practical nurses; registered nurses; nurse-midwives; occupational therapists; occupational therapy assistants; optometrists; pharmacists; physical therapists; physicians; physician assistants; podiatrists; private practice school psychologists; psychologists; respiratory care practitioners; and speech-language pathologists.

The bill requires DRL to do all of the following:

1. Develop a system to establish the relative priority of disciplinary cases involving possible unprofessional conduct by health care professionals.

2. Promulgate rules establishing a system for identifying health care professionals who, even if not the subject of a specific allegation of, or specific information relating to, unprofessional conduct, may nonetheless warrant further evaluation and possible investigation.

3. Notify a health care professional's hospital, place of practice or employment, or defined network plan, such as a health maintenance organization or preferred provider plan, when a formal complaint alleging unprofessional conduct by the health care professional is filed.

4. Give notice to a complainant and health care professional when any of the following occur regarding a disciplinary case of possible unprofessional conduct: a) the case is closed following screening for a possible investigation; b) the case is opened for investigation; or c) the case is closed after investigation. In addition, DRL must provide a copy of the notices under b) or c) to an affected patient or the patient's family members.

5. Give a patient or client of a health care professional who has been adversely affected by conduct of the health care professional that is the subject of a disciplinary proceeding an opportunity to confer with DRL's prosecuting attorney.

6. Establish guidelines for the timely completion of each stage of the health care professional disciplinary process. The guidelines are exempt from rule-making procedures that are otherwise applicable.

Also, the bill requires that, if DRL establishes panels of health care experts to review complaints against health care professionals, DRL must attempt to include on the panels health care professionals who practice alternative forms of health care to assist in evaluating cases involving alternative health care.

~~It also~~ the bill <sup>also</sup> requires DRL to submit to the legislature by May 1, 2005, a report on disciplinary process ~~timelines~~ <sup>guidelines</sup> that were implemented by ~~the department~~ <sup>DRL</sup> as guidelines in February 1999.

**Medical Examining Board**

Current law allows the Medical Examining Board, under specified circumstances, to suspend summarily a professional credential issued by the board, pending a disciplinary hearing, for a limited period of time. This bill also allows the Medical Examining Board to limit summarily a credential under the same circumstances and for the same period of time. As a result, under the bill, the Medical Examining Board may limit a credential holder to specified practice areas, rather than completely suspend <sup>ing</sup> the credential holder's right to practice, pending a disciplinary hearing.

Also under current law, the Medical Examining Board has no authority to impose a forfeiture against a credential holder found guilty of unprofessional conduct. This bill authorizes the Medical Examining Board to assess a forfeiture of not more than \$1,000 for each violation against a credential holder found guilty of unprofessional conduct. However, this authority does not extend to a violation that constitutes negligence in treatment.

In addition, the bill adds two public members to the Medical Examining Board. As a result, under the bill, the Medical Examining Board has the following 15 members: <sup>five</sup> 5 public members, <sup>nine</sup> 9 physician members, and one member who is a doctor of osteopathy.

**Malpractice and disciplinary reports**

Under current federal law, certain entities are required to report information on physicians to a national practitioner data bank maintained by the U.S. Department of Health and Human Services. Insurance companies and other entities must report to the data bank information about payments made under an insurance policy or in settlement of a malpractice claim. Also, state boards, such as the Medical Examining Board, must make reports regarding disciplinary actions taken against physicians. In addition, hospitals, health maintenance organizations, group medical practices, professional societies, and other health care entities must report the following: 1) professional review actions that adversely affect the clinical privileges of a physician for longer than 30 days; 2) the surrender of a physician's clinical privileges while the physician is under investigation or in return for not

investigating the physician; and 3) a professional review action that restricts membership in a professional society.

Current federal law requires the reports to be made within specified deadlines and imposes penalties for not complying with the requirements.

This bill creates a requirement under state law to comply with the reporting requirements described above. A person who violates this requirement is subject to a forfeiture under state law of not more than \$10,000 for each violation.

***Death reports***

Current law requires a coroner or medical examiner to be notified if a homicide, suicide, or accidental death occurs, or if a death occurs under specified circumstances, including unexplained, unusual, or suspicious circumstances. A coroner or medical examiner who receives such a notification must immediately notify a district attorney about the death.

This bill also requires a coroner or medical examiner who receives such a notification to also report the death to DRL, if the coroner or medical examiner determines that the death was a therapeutic-related death. The bill defines a "therapeutic-related death" as one resulting from complications of surgery, drug use, or other medical procedures for disease or traumatic conditions, or resulting from a therapeutic misadventure in which medical procedures were done incorrectly or drugs were given in error.

INSERT 16-9: ✓

**SENATE AMENDMENT ,  
TO 2001 SENATE BILL 139**

1 At the locations indicated, amend the bill as follows:

2 **1.** Page 2, line 1: delete the material beginning with "indication" and ending  
3 with "death," on line 2.

4 **2.** Page 5, line 2: delete lines 2 to 13.

5 **3.** Page 15, line 14: delete the material beginning with that line and ending  
6 with page 16, line 8, and substitute:

7 SECTION ~~12a~~<sup>#</sup> 979.01 (1p) of the statutes is created to read:

8 979.01 (1p) (a) In this subsection, "therapeutic-related death" means a death  
9 that resulted from any of the following:

10 1. Complications of surgery, prescription drug use, or other medical procedures,  
11 performed or given for disease conditions.

12 2. Complications of surgery, prescription drug use, or other medical procedures,  
13 performed or given for accidental or intentional traumatic conditions.

INSERT 16-9 (cont'd):

1 3. Therapeutic misadventures, when a medical procedure may have been done  
2 incorrectly or resulted from an error in dosage or type of drug administered.

3 (b) If the coroner or medical examiner determines that a death reported under  
4 sub. (1) was a therapeutic-related death, the coroner or medical examiner shall  
5 report this information to the department of regulation and licensing.

6 ~~4. Page 18, line 3. delete "sections 69.18 (2) (g) and" and substitute "section".~~

7 ~~5. Page 18, line 4. delete "(1n)".~~

8 (END)

END OF INSERT 16-9

INSERT  
7-13 ✓

**SENATE AMENDMENT,  
TO 2001 SENATE BILL 139**

1 At the locations indicated, amend the bill as follows:

2 1. ~~Page 2, line 2: before "and providing" insert "requiring the exercise of~~  
3 ~~rule-making authority;"~~

4 2. ~~Page 7, line 14: delete lines 14 to 16 and substitute~~ (a) The department  
5 shall promulgate rules that establish a system for identifying health care  
6 professionals who, even if not the subject of a specific allegation of, or specific  
7 information relating to, unprofessional conduct, may warrant further evaluation  
8 and possible investigation. Rules promulgated under this paragraph may phase in  
9 the applicability of the system to different health care professionals as determined  
10 by the department.

11 (b) Before promulgating any rules under par. (a), the department shall consult  
12 with each of the following:

INSERT 7-13 (cont'd):

- 1 1. Professional and trade associations that, as determined by the department,
- 2 represent the interests of health care professionals.
- 3 2. Each health care credentialing authority.

~~(END)~~

END of INSERT  
7-13

**DRAFTER'S NOTE**  
**FROM THE**  
**LEGISLATIVE REFERENCE BUREAU**

LRB-1475/1dn

MDK: *Amg*

Senator Roessler:

This bill is a redraft of 2001 SB-<sup>✓</sup>139, as amended by 2001 LRBa0485/1 and 2001 LRBa0486/1.

Another amendment to 2001 SB-<sup>✓</sup>139 was prepared (i.e.,<sup>I</sup> 2001 LRBa1301/1), but that amendment did the following: 1) eliminated the requirement for DRL to promulgate rules for identifying health care professionals who may warrant evaluation even if they are not subject to allegations of unprofessional conduct; and 2) limited the bill to health care professionals regulated by the medical examining board. I did not include that amendment because it is inconsistent with 2001 LRBa0486/1. Let me know whether you want to revise this bill to incorporate the changes made by 2001 LRBa1301/1.

Also note that I added 2 years to the deadline for the report to the legislature and the expiration dates of the initial terms of the new public members of the medical examining board. However, regarding the report, I didn't change the reference to the guidelines implemented by DRL in February 1999.

Mark D. Kunkel  
Senior Legislative Attorney  
Phone: (608) 266-0131  
E-mail: mark.kunkel@legis.state.wi.us

**DRAFTER'S NOTE  
FROM THE  
LEGISLATIVE REFERENCE BUREAU**

LRB-1475/1dn  
MDK:kmg:jf

March 27, 2003

Senator Roessler:

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Another amendment to 2001 SB-139 was prepared (*i.e.*, 2001 LRBa1301/1), but that amendment did the following: 1) eliminated the requirement for DRL to promulgate rules for identifying health care professionals who may warrant evaluation even if they are not subject to allegations of unprofessional conduct; and 2) limited the bill to health care professionals regulated by the medical examining board. I did not include that amendment because it is inconsistent with 2001 LRBa0486/1. Let me know whether you want to revise this bill to incorporate the changes made by 2001 LRBa1301/1.

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Mark D. Kunkel  
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**Mentkowski, Annie**

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**From:** Jermstad, Sara  
**Sent:** Wednesday, June 04, 2003 4:01 PM  
**To:** LRB.Legal  
**Subject:** Draft review: LRB 03-1475/1 Topic: Health care professional discipline cases

It has been requested by <Jermstad, Sara> that the following draft be jacketed for the SENATE:

Draft review: LRB 03-1475/1 Topic: Health care professional discipline cases