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Receive	ed: 05/12/2003				Received By: pg	rant		
Wanted	: As time perm	nits			Identical to LRB:			
For: Mi	ichael Ellis (60	08) 266-0718			By/Representing	: Russ White	sel	
This file	e may be showr	to any legislat	or: NO		Drafter: pgrant			
May Co	ontact:				Addl. Drafters:			
Subject	Educat	ion - charter s	chools		Extra Copies:	MJL		
Submit	via email: YES	;						
Request	ter's email:	Sen.Ellis@	legis.state.v	vi.us				
Carbon	copy (CC:) to:	russ.white	sel@legis.sta	ate.wi.us				
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Received: 05/12/2003 Received By: pgrant Wanted: As time permits Identical to LRB: For: Michael Ellis (608) 266-0718 By/Representing: Russ Whitesel This file may be shown to any legislator: NO Drafter: pgrant May Contact: Addl. Drafters: Subject: **Education - charter schools** Extra Copies: **MIL** Submit via email: YES Requester's email: Sen.Ellis@legis.state.wi.us Carbon copy (CC:) to: russ.whitesel@legis.state.wi.us Pre Topic: No specific pre topic given **Topic:** Charter school appeals **Instructions:** See Attached **Drafting History:** Vers. **Drafted** Reviewed **Typed Proofed** Submitted **Jacketed** Required /? pgrant kgilfoy 05/13/2003 05/13/2003 /P1 pgrant kgilfoy jfrantze 9/ 05/14/2003 lemery 07/21/2003 07/28/2003 05/14/2003 /P2

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For: Michael Ellis (608) 266-0718	By/Representing:	Russ Whites	el
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May Contact:	Addl. Drafters:		
Subject: Education - charter schools	Extra Copies:	MJL	
Submit via email: YES			
Requester's email: Sen.Ellis@legis.state.wi.us			
Carbon copy (CC:) to: russ.whitesel@legis.state.wi.us			
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for Ellis cc: Russ Whitene)

WISCONSIN CHARTER SCHOOL LAW (Sec. 118.40, Wis. Statutes)

PROPOSAL TO CREATE AN APPEAL PROCEDURE

APPEAL Procedure --- Any person seeking to establish and operate, or continue to operate, a charter school during a school year or for one or more terms, not exceeding 5 years, may appeal to the State Superintendent by March 1 of the previous school year if any of the following conditions have occurred:

1. The person has submitted a written petition, under sec. 118.40 (1m), to the school district clerk prior to January 1, and the school board has failed to grant the petition.

2. The person has submitted, prior to January 1, a proposed contract to operate or continue to operate a charter school to the school district clerk and requested the school board on its own initiative, under sec. 118.40 (2m), to contract with the person to operate or continue to operate a charter school, and the school board has failed to enter into the contract.

3. The person has submitted, prior to January 1, a proposed contract to operate or continue to operate a charter school to an entity authorized, under sec. 118.40 (2r), to contract with the person to operate or continue to operate a charter school, and the entity has failed to enter into the contract.

4. A school board or other entity that contracted with the person or charter school to operate a charter school, under sec. 118.40 (2r), has revoked the charter, under sec. 118.40 (5), or has failed to renew the contract for a subsequent term prior to January 1.

5. A school board or other entity that contracted with the person or charter school to operate a charter school, under sec. 118.40 (2r), has violated the terms and conditions of the contract.

State Superintendent --- The State Superintendent shall annually appoint a 3 member Charter School Appeal Board (CSAB), consisting of the State Superintendent or his or her designee and two other impartial, qualified adult residents of the State of Wisconsin, to hear appeals filed under _____ (appeal procedure above). The State Superintendent shall set the time and place for meetings and hearings of the CSAB. The CSAB will issue a decision within 60 days after an appeal has been filed with the State Superintendent. The CSAB may grant or deny the appeal. When the CSAB grants the appeal, it may order the school board or other entity, under sec. 118.40 (2r), to enter into, renew or maintain a contract with the person to operate a charter school. The CSAB's decision is final and not subject to judicial review under ch. 227, except that a person who claims that the existing contract is being or has been violated may seek judicial review.

Initial Applicability --- This chapter applies to all appeals filed on or after March 1, 2003.

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Date (time) needed

BILL

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PG: 116; 1)

Use the appropriate components and routines developed for bills.

[Note: See section 4.02 (2) (br), Drafting Manual, for specific order of standard phrases.]

Analysis by the Legislative Reference Bureau

This is a preliminary draft. In analysis will be previded with a later version.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION #.

STATE OF WISCONSIN - LEGISLATIVE REFERENCE BUREAU - LEGAL SECTION (608-266-3561)

SEC. CR. 15.315 (1)
(CS)
15,375 (1) CHARTER SCHOOL APPEAL BUARD.
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in the department of public instruction. The
the state superintendent of public instructions The 3-year terms and the state reperintendent
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of public instruction or his or he designee.
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SET. RP. 118,40 (2) (c)
SER. CR. 118.40 (8) (3) APPEALS.
CES APPEALS.
of 118.40 (8) (a) In this subsection, "board" means
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the charter school appeal boars.
9 (b). If a school bone denies a petition
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school under sub (20)(6), has violater its
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STATE OF WISCONSIN - LEGISLATIVE REFERENCE BUREAU - LEGAL SECTION (608-266-3561)

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(#1) (M) CHARTER SCHOOL APPEAR BUARD.

Notwithstanding section 15.375 (1) of the statutes, the initial term of as created by this act, (one of the members of the charter school appeal board appointed by the state superintendent peoples on May 1, 2005, and the initial term of the other member of the charter school appeal board appointed by the state superintendent of problem instruction expires on May 1, 2006.

2003

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INITIAL APPLICABILITY

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4. Finally, I think the draft should include
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DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-2716/P1dn PG:kmg:jf

May 14, 2003

- 1. The draft provides for 3–year terms for members of the charter school appeal board. OK?
- 2. I did not allow for appeals in the conditions specified in the paragraphs numbered 2, 3 and 5 of your instructions. In the conditions specified in numbers 2 and 3, the school board or other entity is contracting on its own initiative. If the school board or other entity fails to contract on its own initiative, it seems to me that the remedy should be submission of a petition, not an appeal. Do you want to establish a petition option for s. 118.40 (2r) charter schools? In the conditions specified in number 5, there is no decision to appeal; there is merely the allegation that the school board or other entity has violated the contract.
- 3. I repealed s. 118.40 (2) (c), authorizing an appeal to the state superintendent if MPS fails to grant a petition. I assumed that the new procedure created by this draft would subsume those appeals.
- 4. Finally, I think the draft should include standards of review for the charter school appeal board. On appeal, is the board limited to determining only whether the procedural requirements have been met and whether there has been no abuse of discretion? Or do you intend for the board to make a decision on the merits; *i.e.* on whether the school board *should* grant the petition? Especially if the latter is your intent, the draft should include criteria for making the determination.

Peter R. Grant Managing Attorney Phone: (608) 267–3362

E-mail: peter.grant@legis.state.wi.us

Grant, Peter

From: Senn Brown [sennb@charter.net]

Sent: Friday, July 18, 2003 10:15 AM

To: peter.grant@legis.state.wi.us;

Cc: Senn Brown

Subject: New draft of appeal procedure

Peter & Russ --- Here is an updated draft (7/18/03) of a proposed appeal procedure. Thanks Senn

WISCONSIN CHARTER SCHOOL LAW (Sec. 118.40, Wis. Statutes)

PROPOSAL TO CREATE AN APPEAL PROCEDURE

APPEAL Procedure --- Any person seeking to establish and operate, or continue to operate, a charter school during a school year or for one or more terms, not exceeding 5 years, may appeal to the State Superintendent by March 1 of the previous school year if any of the following conditions have occurred:

- 1. The person has submitted a written petition, under sec. 118.40 (1m), to the school district clerk prior to January 1, and the school board has failed to grant the petition.
- 2. The person has submitted, prior to January 1, a proposed contract to operate or continue to operate a charter school to the school district clerk and requested the school board on its own initiative, under sec. 118.40 (2m), to contract with the person to operate or continue to operate a charter school, and the school board has failed to enter into the contract.
- 3. The person has submitted, prior to January 1, a proposed contract to operate or continue to operate a charter school to an entity authorized, under sec. 118.40 (2r), to contract with the person to operate or continue to operate a charter school, and the entity has failed to enter into the contract.
- 4. A school board or other entity that contracted with the person or charter school to operate a charter school, under sec. 118.40 (2r), has revoked the charter or has failed, prior to January 1, to renew the contract for a subsequent term.

5. A school board or other entity that contracted with the person or charter school to operate a charter school, under sec. 118.40 (2r), has violated the terms and conditions of the contract.

State Superintendent --- Upon receipt of an appeal, the State Superintendent shall appoint a Charter School Appeal Panel (CSAP), consisting of three impartial and disinterested adult residents of the State of Wisconsin, to consider and act on the appeal. The State Superintendent shall set the time and place of any meetings of the CSAP, which shall be noticed and open to the public. The CSAP will issue a decision within 60 days after an appeal has been filed with the State Superintendent. In granting or denying the appeal, the CSAP shall consider the charter school or proposed charter school's:

- 1. Level of support among parents of students who may attend the school.
- 2. Potential for expanding choices for students and parents within public education,
- 3. Plans for site-based governance and accountability for student learning, and
- 4. Potential for improving the public education system as a whole through the implementation of innovative educational and operational methods.

If the CSAP grants the appeal, it may order the school board or other entity, under sec. 118.40 (2r), to enter into, renew or maintain a contract with the person to operate a charter school. The CSAP's decision is final and not subject to judicial review under ch. 227, except that a person who claims that the existing contract is being or has been violated may seek judicial review.

Initial Applicability --- This chapter applies to all appeals filed on or after March 1, 2004.

Senn Brown, Secretary Wisconsin Charter Schools Association PO Box 628243 Middleton, WI 53562 - 8243 Tel: 608-238-7491

Fax: 608-663-5262

Email: sennb@charter.net
Web: http://www.wicharterschools.org

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State of Misconsin 2003 - 2004 **LEGISLATURE**

WANTED MUN. 7/28 LRB-2716/P1

PG:kmg:if

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

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AN ACT to repeal 118.40 (2) (c); and to create 15.375 (1) and 118.40 (8) of the statutes; relating to: appeals of decisions relating to charter schools and creating a Charter School Appeal Board

Analysis by the Legislative Reference Bureau This is a preliminary draft. An analysis will be provided in a later version.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 15.375 (1) of the statutes is created to read: 15.375 (1) CHARTER SCHOOL APPEAL BOARD. There is created a charter school appeal board in the department of public instruction. The board shall consist of 2 members appointed by the state superintendent of public instruction for 3-year terms and the state superintendent of public instruction or his or her designee. SECTION 2. 118.40 (2) (c) of the statutes is repealed.

SECTION 3. 118.40 (8) of the statutes is created to read:

1	118.40 (8) APPEALS. (a) In this subsection, "board" means the charter school
2	appeal board.
3	(b) 1. If a school board denies a petition filed under sub. (1m), the person
4	seeking to establish the charter school may, within 30 days after the denial, appeal
5	the denial to the board. Failure to act on a petition within 30 days after the public
6	hearing constitutes a denial of the petition under this paragraph.
7	2. If a school board, or the entity that contracted with the charter school under
8 .	sub. (2r) (b), revokes the charter under sub. (5) or decides not to renew a charter, the
9	person operating the charter school may, within 30 days after receiving notice of
10	revocation or nonrenewal, appeal the revocation or nonrenewal to the board.
11	(c) The board shall issue a decision within 60 days of receiving an appeal under
L2	par. (b). The board's decision is final and not subject to judicial review under ch. 227.
L3	SECTION 4. Nonstatutory provisions
l 4	(1) CHARTER SCHOOL APPEAL BOARD. Notwithstanding section 15.375 (1) of the
l5	statutes, as created by this act, the initial term of one of the members of the charter
L6	school appeal board appointed by the state superintendent of public instruction
L7	expires on May 1, 2005, and the initial term of the other member of the charter school
l8 [\]	appeal board appointed by the state superintendent of public instruction expires on
H9(May 1, 2006.
20	SECTION 5. Initial applicability.
21	(1) The treatment of section 118.40 (2) (c) of the statutes first applies to appeals
22	received by the department of public instruction on the effective date of this

23

subsection.

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Not (a) If any of the following occurs the a person suring to operate (a charter school
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state superintendent within 15 days of the denial for reweation for referate: 1. The person has filed a petition with the school district clark Junder 5nb. (Im) (a) and the school boars
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has denied the petition. in sub. (Im)
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(c) formerstration appeal under
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DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-2716/P2dn PG:kmg:cph

July 28, 2003

Senn Brown:

- 1. I deleted all of the dates that we discussed and instead used a series of deadlines expressed in numbers of days to ensure that the process would work regardless of when the contract is submitted or the charter revoked. OK?
- 2. Regarding the factors that the Charter School Appeal Board must consider: I'm unsure of their relevance when the school board has revoked a person's charter. Because current law authorizes a school board to revoke a charter if the person has violated the contract, shouldn't the issue on appeal be whether there has in fact been a violation, not, for example, whether a large number of parents support the charter school?
- 3. It's unclear to me what you are looking for in factor no. 3. For example, what kind of governance or accountability would weigh in the appellant's favor?
- 4. How does s. 118.40 (2m) (am) fit into the draft's various deadlines?
- 5. Instead of requiring CSAB members to be unbiased, the draft prohibits them from being employed by or affiliated with any school board, sub. (2r) entity, or charter school. OK?
- 6. I'm still confused about the broad concept underlying this draft. How can the CSAB order a school board or other entity to enter into or renew a contract? A valid contract requires an agreement between the parties. There is ordinarily a negotiation. What if the parties, negotiating in good faith, nevertheless fail to reach an agreement?
- 7. Because the CSAB is not a permanent body, like the School District Boundary Appeal Board, the draft should address a number of issues that would otherwise be resolved by creating the CSAB in ch. 15. These include the CSAB's relationship to DPI (e.g., is the CSAB staffed by DPI employees?), quorum requirements, selection of officers, reimbursement for expenses, and compensation. (Note that the draft specifies that the CSAB does not have rule—making authority. OK?)

Peter R. Grant Managing Attorney Phone: (608) 267–3362

E-mail: peter.grant@legis.state.wi.us

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