# 2003 DRAFTING REQUEST

# Senate Substitute Amendment (SSA-SB508)

Received: 03/05/2004					Received By: gmalaise					
Wanted: Today  For: Robert Cowles (608) 266-0484  This file may be shown to any legislator: NO  May Contact:				Identical to LRB:  By/Representing: Jay Schulze  Drafter: gmalaise						
								Addl. Drafters:		
								Subject: Employ Priv - minimum wage		
				Submit v	via email: <b>YES</b>					
Request	er's email:	Sen.Cowle	s@legis.sta	te.wi.us						
Carbon o	copy (CC:) to:									
Pre Top	oic:									
No speci	ific pre topic gi	ven								
Topic:										
Overtim	e pay exemptio	n for caompani	ionship serv	ices provider	S					
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Vers.	<u>Drafted</u>	Reviewed	Typed	Proofed	Submitted	Jacketed	Required			
/?	gmalaise 03/05/2004	kfollett 03/05/2004								
/1			jfrantze 03/08/200	04	sbasford 03/08/2004	sbasford 03/08/2004				

03/08/2004 07:51:32 AM Page 2

FE Sent For:

<END>

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FE Sent For:

<END>

#### Malaise, Gordon

From:

Hein, Tanya

Sent:

Friday, March 05, 2004 1:55 PM

To:

Malaise, Gordon

Subject:

FW: Proposed Changes to AB 903

Importance: High

Gordon,

We are working on some talking points on this bill and need some clarification of the law:

- 1) Is it true that federal law exempts companionship services from overtime laws AND minimum wage laws?
- 2) Is it true that the current, existing state law/code exempts companionship services from overtime laws AND minimum wage laws -- if you are a private householder?
- 3) DWD testified on Tuesday that the state law/code exemption also applied to non-profit agencies. Again, does this exemption apply to minimum wage laws as well?

Also, please find the attached memo from DWD. It is my understanding that this proposed language will make no substantive change to the bill as we previously asked you to amend it. Assuming that is true, we are willing to go with the language in their proposal which is attached.

We -- Cowles/Van Roy --- would like this amendment as soon as possible. Would you please give us an estimate when this might get to us? Senator Roessler wanted to send out today a paper ballot for executive session that includes this amendment. If you don't think this is possible, I would like to know so I can ask them to wait until Monday.

Please call or email if you have any questions. Thanks Gordon. Sorry you had to do this twice. Micabil told us, this morning, that he wouldn't give us any language until we introduced our amendment. So that's what we had to do.

Tanya

## **InterOffice Memo**

### **Department of Workforce Development**

Date: March 4, 2004

File Ref: proposed amendment to ab 903

To:

Jo Anna Richard

From:

Micabil Diaz, ERD Adminitrator

Subject:

**Proposed Amendment to AB 903** 

Pursuant to our discussion the purpose of this memo is to address the concerns of DWD but also to clearly state in the bill that persons employed to provide companionship services that meet certain criteria are exempt from state overtime pay requirements.

Here is the proposal based upon the original wording of AB 903 (copy enclosed):

Page 1, line 2

delete the word "minimum"

Page 1, line 3:

delete line and substitute with "an overtime pay exemption for

providers of companionship services".

Page 3, line 6

to line 7:

delete the sentence "Employment" does not include

companionship services.

Page 3, line 12:

delete Section 5 altogether (lines 12 through 14).

Page 3, line 23

delete the sentence "This Act takes effect retroactively to January 1, 2001" and replace sentence with "This Act takes effect on the date following publication in the official state

newspaper."

Renumber 103.02, Wis. Stats., as 103.02(1).

Create section 103.02(2), Wis. Stats. to read as follows:

No employer may be required to pay persons employed to perform companionship services at the rate of at least one and one half times their regular rates for overtime hours worked.

2003

Date (time) needed

a Mar 3/8 8:22AM

LRBs 0437

SUBSTITUTE AMENDMENT [TO A BILL]

GWM: K: :

Use the appropriate components and routines developed for substitute amendments.

S A SUBSTITUTE AMENDMENT							
TO 2003 SB AB 508 (LRB-							
AN ACT [generate catalog] to repeal; to renumber; to consolid	late and						

renumber . . . ; to renumber and amend . . . ; to consolidate, renumber and amend . . . ; to amend . . . ; to repeal and recreate . . . ; and to create . . . of the statutes; relating to:

[Note: See section 4.02 (2) (br), Drafting Manual, for specific order of standard phrases.]

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION #.

#### **2003 - 2004 LEGISLATURE**

or Mon 3/8 8:20 AM

## 2003 SENATE BUT 508

February 27, 2004 Introduced by Senators Cowles, Ellis, A. Lasee, Roessler, DARLING and LAZICH, cosponsored by Representatives VAN ROY, KRAWCZYK, GROTHMAN, GUNDERSON, HINES GRONEMUS MONTGOMERY MCCORMICK, WEBER, GIELOW, WAHD, WIECKERT, VUKMIR SERATTI, M. WILLIAMS, DADWIG, JESKEWITZ, Фтт, Suder and Nischke. Referred to Committee on Health, Children Families, Aging and Long Term Care

the Department of Workforce Development (DWD)

AN ACT to renumber \( 03.01 (1); to amend 103.01 (2) and 103.025 (2); and to

create 103.01 (1g) and 104.01 (2) (b) 5. of the statutes; relating to: in infinitely wage and overtime pay exemptions for providers of companionship services.

Analysis by the Legislative Reference Bureau

Current law requires the Department of Workforce Development (DWD) to fix reasonable classifications and to impose general or special orders determining a living wage that employers are required to pay to their employees. Under that requirement, DWD has provided, by rule, minimum hourly wages for various classes of employees, but has exempted from the minimum wage rules an employee who resides in his or her employer's household for the purpose of providing companionship services for a person who, because of advanced age or physical or mental infirmity, cannot care for his or her own needs and who spends less than 15 hours per week on general household work.

Current law also requires DWD to classify, by rule, hours worked by an employee into periods of time to be paid at the employee's regular rate of pay and periods of time to be paid at a rate that is at least 1.5 times the employee's regular rate of pay. Under that requirement, DWD has promulgated rules requiring an employer to pay an employee 1.5 times the employee's regular rate of pay for all hours worked in excess of 40 hours per week (overtime pay), but has exempted from the overtime pay rules an employee employed by a household to provide domestic service in the household.

Current federal law also requires employees to be paid a minimum wage and to be paid overtime pay, but exempts from those requirements employees employee

that requirement

SENATE BILL 508

Isings I to amendment

in domestic service employment to provide companionship services for individuals who, because of age or infirmity, are unable to care for themselves. Federal regulations define "companionship services" as services that provide fellowship, care, and protection for a person who, because of advanced age or physical or mental infirmity, cannot care for his or her own needs and include among those services household work relating to the care of an aged or infirm person such as meal preparation, bed making, clothes washing, and other similar services and general household work that does not exceed 20 percent of the total weekly hours worked. Federal regulations, however, exclude from that definition services relating to the care and protection of the aged or infirm that require and are performed by a trained professional such as a registered nurse or a practical nurse.

This bill adopts the federal definition of "companionship services," thereby exempting persons who provide companionship services from the state minimum wage and overtime pay laws in the same manner as those persons who are exempt from the federal minimum wage and overtime pay laws. As such, under the bill, a person who provides companionship services is exempt from the state minimum wage and overtime pay laws regardless of whether the person resides in the employer's household and regardless of whether the person is employed by the household or by a third-party employer. Under the bill, that exemption applies retroactively to January 1, 2001.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**Section 1.** 103.01 (1) of the statutes is renumbered 103.01 (1r).

Section 2. 103.01 (1g) of the statutes is created to read:

103.01 (1g) "Companionship services" mean services that provide fellowship, care, and protection for a person who, because of advanced age or physical or mental infirmity, cannot care for his or her own needs, including household work relating to the care of that person such as meal preparation, bed making, clothes washing, and other similar services and including general household work that does not exceed 20 percent of the total weekly hours worked. "Companionship services" do not include services relating to the care and protection of a person who, because of age or physical or mental infirmity, cannot care for his or her own needs that require and are

Inent

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#### **SENATE BILL 508**

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performed by a trained professional such as a registered nurse or a licensed practical 1 2 nurse. Section 3. 103.01 (2) of the statutes is amended to read: 3 103.01 (2) 4 "Employment" means any trade, occupation or process of manufacture, or any method of carrying on such trade or occupation in which any 5 person may be engaged, or for any place of employment. "Employment" does not 6 7 include companionship services Section 4. 103.025 (2) of the statutes is amended to read: 103.025 (2) An employer described in s. 103.01 (1) (1r) (b) may provide an 9 employee, in lieu of overtime compensation, compensatory time off as permitted 10 11 under 29 USC 207 (o), as amended to April 15, 1986. 12 Section 5. 104.01 (2) (b) 5. of the statutes is created to read: 13 104.01 (2) (b) 5. Any individual engaged in companionship services, as defined 14 in s. 103.01 (1g) 15 SECTION 6. Initial applicability. (16)(1) MINIMUM WAGE AND OVERTIME PAY EXEMPTION FOR COMPANIONSHIP SERVICES PROVIDERS. This act first applies to an employee who is affected by a collective 17 bargaining agreement that contains provisions that are inconsistent with this act on 18 the day on which the agreement expires or is extended, modified, or renewed, 19 20 whichever occurs first. 21 Section 7. Effective date. (1) MINIMUM WAGE AND OVERTIME PAY EXEMPTION FOR COMPANIONSHIP SERVICES 22 23 PROVIDERS. This act takes effect retroactively to January 1, 2001.

(END)

### 2003–2004 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

#### (INSERT 3-7)

SECTION 1 103.02 of the statutes is amended to read:

103.02 Hours of labor. No person may be employed or be permitted to work in any place of employment or at any employment for such any period of time during any day, night, or week, as that is dangerous or prejudicial to the person's life, health, safety, or welfare. The department shall investigate, ascertain, determine, and fix such reasonable classification classifications, and promulgate rules fixing a period of time, or hours of beginning and ending work during any day, night, or week, which shall be as are necessary to protect the life, health, safety, or welfare of any person, or to carry out the purposes of ss. 103.01 to 103.03. The department shall, by rule, classify such those periods of time into periods to be paid for at regular rates and periods to be paid for at the rate of at least one and one-half 1.5 times the regular rates. Such, except that no employer of a person employed to perform companionship services may be required to pay that person at the rate of at least 1.5 times the person's regular rate for any overtime hours worked. Those investigations, classifications, and orders shall be made as provided in s. 103.005, and the penalties under s. 103.005 (12) shall apply to and be imposed for any violation of ss. 103.01 to 103.03. Such Those orders shall be subject to review in the manner provided in ch. 227. Section 111.322 (2m) applies to discharge or other discriminatory acts arising in connection with any proceeding under this section.

History: 1971 c. 228 s. 43; 1975 c. 94; 1989 a. 228; 1995 a. 27.

(END OF INSERT)

#### (INSERT A)

This substitute amendment exempts employers of persons employed to perform companionship services from the requirement that those persons be paid overtime



pay. The substitute amendment defines "companionship services" in the same manner as that term is defined under federal law.

(END OF INSERT)

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB<del>a2505/2dn</del> K GMM:wlj&kjf#M

March 5, 2004

3. Incorporates the language recommended by DWD
to state more clearly and precisely that uniparionship
services providers are exempt from the overtime pay law.

**Senator Cowles:** 

This amendment does all of the following:

(Substitute)

1. Removes the exemption of providers of companionship services from the minimum wage law. As such, the bill, as affected by the amendment, will exempt those providers from the overtime pay law.

2. Removes the retroactive effective date of the bill. As such, an employer will be liable for overtime pay for work performed before the date of publication of the bill.

At the meeting this merning, a concern was raised that the bill might impair collective bargaining agreements that provide for overtime pay, and so we discussed removing from the bill the initial applicability provision, which states that the bill first applies to a collective bargaining agreement that contains provisions that are inconsistent with the bill when the agreement expires or is extended, modified, or renewed. On further review, however, it is precisely this language that protects existing collective bargaining agreements from impairment by the bill. Accordingly, this mendment does not remove the initial applicability provision from the bill.

As for future collective bargaining agreements, the bill does not prevent an employer from voluntarily agreeing to provide overtime pay; rather, the bill merely removes the mandate that an employer provide that pay. A good analogy is the minimum wage law, which sets the floor below which an employee may not be paid, but which does not prevent an employer from agreeing to pay an employee more than the minimum wage.

If you have any questions about the amendment or this drafter's note, please do not hesitate to contact me directly at the phone number or e-mail address listed below.

Gordon M. Malaise Senior Legislative Attorney

Phone: (608) 266-9738

E-mail: gordon.malaise@legis.state.wi.us

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRBs0437/1dn GMM:wlj&kjf:jf

March 8, 2004

#### Senator Cowles:

This substitute amendment does all of the following:

- 1. Removes the exemption of providers of companionship services from the minimum wage law. As such, the substitute amendment will exempt those providers only from the overtime pay law.
- 2. Removes the retroactive effective date of the bill. As such, an employer will be liable for overtime pay for work performed before the date of publication of the bill.
- 3. Incorporates the language recommended by DWD to state more clearly and precisely that companionship services providers are exempt from the overtime pay law.

At the meeting earlier this week, a concern was raised that the bill might impair collective bargaining agreements that provide for overtime pay, and so we discussed removing from the bill the initial applicability provision, which states that the bill first applies to a collective bargaining agreement that contains provisions that are inconsistent with the bill when the agreement expires or is extended, modified, or renewed. On further review, however, it is precisely this language that protects existing collective bargaining agreements from impairment by the bill. Accordingly, this substitute amendment does not remove the initial applicability provision from the bill.

As for future collective bargaining agreements, the bill does not prevent an employer from voluntarily agreeing to provide overtime pay; rather, the bill merely removes the mandate that an employer provide that pay. A good analogy is the minimum wage law, which sets the floor below which an employee may not be paid, but which does not prevent an employer from agreeing to pay an employee more than the minimum wage.

If you have any questions about the substitute amendment or this drafter's note, please do not hesitate to contact me directly at the phone number or e-mail address listed below.

Gordon M. Malaise Senior Legislative Attorney Phone: (608) 266–9738

E-mail: gordon.malaise@legis.state.wi.us