

## 2003 SENATE BILL 548

March 10, 2004 – Introduced by Senator LASSA, cosponsored by Representatives NASS, MOLEPSKE and GOTTLIEB. Referred to Joint Committee on Finance.

1     **AN ACT** *to amend* 16.47 (1); and *to create* 13.39 and 16.467 of the statutes;  
2             **relating to:** preparing the executive budget bill or bills according to generally  
3             accepted accounting principles; prohibiting the executive budget bill or bills  
4             from increasing the state's budget deficit; and requiring legislation to reduce  
5             the state's budget deficit.

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### ***Analysis by the Legislative Reference Bureau***

Under current law, the Department of Administration (DOA) is required to submit, as part of the biennial budget report, a comparison of the state's budgetary surplus or deficit according to generally accepted accounting principles (GAAP), as reported in any audited financial report prepared by DOA for the most recent fiscal year, and the estimated change in the surplus or deficit based on recommendations in the biennial budget bill or bills. GAAP are those principles for state and local governments adopted by the Governmental Accounting Standards Board (GASB). Organized in 1984, GASB is an independent organization founded to establish standards of financial accounting and reporting for state and local governmental entities. Its standards generally guide the preparation of external financial reports of those entities.

This bill provides that, for the fiscal biennium occurring after the fiscal year in which DOA determines that the state does not have a budget deficit according to GAAP, and each fiscal biennium thereafter, the biennial budget or bills must be prepared according to GAAP. In addition, the bill provides that no executive budget

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bill or bills may increase the state's budget deficit, if any, according to GAAP, as reported in any audited financial report prepared by DOA.

Finally, under the bill, beginning on July 1, 2005, if there is in any fiscal year a state budget deficit according to GAAP, as reported in any audited financial report prepared by DOA, each house of the legislature must pass legislation in that fiscal year to reduce the budget deficit by the lesser of \$100,000,000 or the entire amount of the deficit.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

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***The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:***

1           **SECTION 1.** 13.39 of the statutes is created to read:

2           **13.39 Legislation to reduce state budget deficit.** Beginning on July 1,  
3 2005, if there is in any fiscal year a state budget deficit according to generally  
4 accepted accounting principles, as reported in any audited financial report prepared  
5 by the department of administration, the legislature shall pass legislation in that  
6 fiscal year to reduce the budget deficit by the lesser of \$100,000,000 or the entire  
7 amount of the deficit.

8           **SECTION 2.** 16.467 of the statutes, as affected by 2003 Wisconsin Act 33, is  
9 created to read:

10           **16.467 Preparation of biennial budget bill or bills according to**  
11 **generally accepted accounting principles.** For the fiscal biennium that occurs  
12 after the fiscal year in which the department determines, in any audited financial  
13 report prepared by the department, that the state does not have a budget deficit  
14 according to generally accepted accounting principles, as adopted by the  
15 governmental accounting standards board or its successor bodies, and each fiscal  
16 biennium thereafter, the biennial budget bill or bills shall be prepared according to  
17 generally accepted accounting principles.

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1           **SECTION 3.** 16.47 (1) of the statutes, as affected by 2003 Wisconsin Act 33, is  
2 amended to read:

3           16.47 (1) Except as provided in s. 16.529 (2), the executive budget bill or bills  
4 shall incorporate the governor's recommendations for appropriations for the  
5 succeeding biennium. The appropriation method shown in the bill or bills shall in  
6 no way affect the amount of detail or manner of presentation which may be requested  
7 by the joint committee on finance. Appropriation requests may be divided into 3  
8 allotments: personal services, other operating expenses and capital outlay or such  
9 other meaningful classifications as may be approved by the joint committee on  
10 finance. No executive budget bill or bills may increase the state's budget deficit, if  
11 any, according to generally accepted accounting principles, as reported in any  
12 audited financial report prepared by the department.

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(END)