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# State of Misconsin 2003 - 2004 LEGISLATURE

LRB-1187/4/ ARG:cjs/cmh/kg:rs

RMR

DOA:.....Vail – BB0269, Eliminate office of commissioner of railroads

FOR 2003–05 BUDGET — NOT READY FOR INTRODUCTION



AN ACT ..., relating to: eliminating the Office of the Commissioner of Railroads and transferring the office's duties to the Department of Transportation, making an appropriation, and granting rule—making authority.

## Analysis by the Legislative Reference Bureau TRANSPORTATION

#### RAIL AND AIR TRANSPORTATION

### $Of fice\ of\ Commissioner\ of\ Railroads\ eliminated$

Under current law, the Office of the Commissioner of Railroads (office) regulates railroad activities in Wisconsin. This bill eliminates the office, effective July 1, 2004, and provides for the elimination and transfer of its functions as follows:

- 1. The office is currently authorized to regulate railroads to prevent "unreasonable or unjustly discriminatory" rates and inadequate services within the state. The bill eliminates this authority.
- 2. Currently, before constructing any new track in the state, a railroad must have a certificate which is issued only after a hearing and a finding of "public convenience and necessity" by the office. Under this bill, the certificate is issued by DOT, the hearing is discretionary, and the public convenience and necessity standard is abolished.
- 3. Under current law, the office is authorized to control the issuance of, and impose special restrictions on, railroad corporation securities, including stock and

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debt instruments. The office must approve issuance of railroad securities, may determine their number, character, purpose, and issuing value, and may impose other restrictions. The bill eliminates this authority.

- 4. Under current law, the office may order railroads to install protective devices at crossings or make other safety improvements and may determine the type of grade crossing used where a railroad intersects a street or another railroad. The bill transfers this authority to DOT and authorizes DOT to issue orders in these matters without a hearing, based on investigation and application of safety, programming, and cost allocation criteria promulgated by rule. The bill provides for review of DOT orders in these matters by the Division of Hearings and Appeals (division) in DOA.
- 5. The office is currently assigned various other functions relating to railroads. In most cases, those regulatory functions not eliminated in the bill are transferred to DOT, and functions having the character of contested case resolution are transferred to the division. The bill requires the division to give due weight to the experience, technical competence, and specialized knowledge of DOT in transportation hearings and reviews.
- 6. The bill transfers certain functions of the office relating to railroad organization to the department of financial institutions.
- 7. The bill transfers 4.0 FTE positions to DOT and 1.0 FTE position to the division.

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

## The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**SECTION 1.** 15.03 of the statutes is amended to read:

15.03 Attachment for limited purposes. Any division, office, commission, council or board attached under this section to a department or independent agency or a specified division thereof shall be a distinct unit of that department, independent agency or specified division. Any division, office, commission, council or board so attached shall exercise its powers, duties and functions prescribed by law, including rule making, licensing and regulation, and operational planning within the area of program responsibility of the division, office, commission, council or board, independently of the head of the department or independent agency, but budgeting, program coordination and related management functions shall be performed under

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so established shall be such that when brought to the established grade the railroad tracks will cross the streets and highways above or below the same. Such order shall not necessarily require a present change in grade but the office department may at any time order the railroad track or tracks and the street and highways brought to the grade established or any street or highways closed by the order, in accordance with sub. (1), and may, at the time of making the order, apportion the cost of separating the grades as provided in sub. (2).

**SECTION 161.** 195.29 (5) of the statutes is amended to read:

195.29 (5) ELIMINATION OF GRADE CROSSINGS, COSTS. Upon If, upon its own motion or upon petition of the department, or of the common council or board of any city, village, town or county, alleging that one or more of them have undertaken or propose to undertake to relocate or improve an existing highway or to construct a new highway in such manner as to eliminate a highway grade crossing with any railroad or so as to permanently divert a material portion of the highway traffic from a highway grade crossing with any railroad, the office shall issue notice of investigation and hearing, as provided in s. 195.04. If upon such hearing the office department finds that the public safety will be promoted by the highway relocation, improvement or new construction, the office department shall order the old crossings closed and new crossings opened as are deemed necessary for public safety. The department may issue an appropriate order without a public hearing. The order shall require the railroad company or companies to pay to the interested municipality or municipalities such sum as the office department finds to be an equitable portion of the cost of the highway relocation, improvement or new construction, if the work is performed by the municipalities; or to the state treasurer if the work is performed by the state; or to the proper county treasurer if the work

Secretary of administration

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is performed by the county. The sum shall be added to the joint fund available for the improvement and may be expended in like manner as the other portions of the fund.

**SECTION 162.** 195.29 (6) of the statutes is amended to read:

195.29 (6) View at crossings; trees and brush near crossings; forfeiture. Every railroad shall keep its right-of-way clear of brush or trees for a distance of not less than 330 feet in each direction from the center of its intersection at grade with any public highway, and for such further distance as is necessary to provide an adequate view of approaching trains, from the highway. Every municipality shall keep the public highways within its jurisdiction clear of brush and shall adequately trim all trees within 330 feet of the center of any railroad highway grade crossing. Every person or corporation owning or occupying any land adjacent to any railroad highway grade crossing shall keep all brush cut and adequately trim all trees on the land within the triangles bounded on 2 sides by the railway and the highway, and on the 3rd side by a line connecting points on the center lines of the railway and the highway, 330 feet from the intersection of the center lines. The office department, upon its own motion, or upon any complaint to the effect that any work required by this subsection has not been performed, after due notice and hearing, may order the corporation, municipality or person at fault to perform the work; provided, however, that if the physical conditions at any crossing are such that the performance of the required work will not materially improve the view for highway traffic, or, if unreasonable loss would be caused thereby, the office department may excuse the party in interest from performing the same. The office department may also order the cutting of brush and the trimming of trees at private farm crossings as may be necessary and reasonable. If any person shall violate any provision of this section,

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and other services under this subsection, 90% of the costs determined shall be costs of the office department and 10% of the costs determined shall be costs of state government operations.

**SECTION 183.** 195.60 (2) of the statutes is amended to read:

195.60 (2) The office department shall annually, within 90 days after the close of each fiscal year, ascertain the total of its expenditures during such year which are reasonably attributable to the performance of its duties relating to railroads. For purposes of such calculation, 90% of the expenditures so determined shall be expenditures of the office department and 10% of the expenditures so determined shall be expenditures for state government operations. The office department shall deduct therefrom all amounts chargeable to railroads under sub. (1) and s. 201.10 (3). A sum equal to the remainder plus 10% of the remainder shall be assessed by the office department to the several railroads in proportion to their respective gross operating revenues during the last calendar year, derived from intrastate operations. Such assessment shall be paid within 30 days after the bill has been mailed to the several railroads, which bill shall constitute notice of assessment and demand of payment thereof. The total amount which may be assessed to the railroads under authority of this subsection shall not exceed 1.85% of the total gross operating revenues of such railroads, during such calendar year, derived from intrastate operations. Ninety percent of the payment shall be deposited in the general fund and credited to the appropriation account under s. 20.155 (2) (g) 20.395 The railroads shall furnish such financial information as the office  $(2)_{gg}$ department requires.

or (2) within 30 days after the rendering of such bill neglects or refuses to pay the same or fails to file objections to the bill with the effice division of hearings and appeals, the office department shall transmit to the state treasurer a certified copy of the bill, together with notice of neglect or refusal to pay the bill, and on the same day the office department shall mail to the railroad against which the bill has been rendered a copy of the notice which it has transmitted to the state treasurer. Within 10 days after the receipt of such notice and certified copy of such bill, the state treasurer shall levy the amount stated on such bill to be due, with interest, by distress and sale of any goods and chattels, including stocks, securities, bank accounts, evidences of debt, and accounts receivable belonging to such delinquent railroad. Such levy by distress and sale shall be governed by the provisions of s. 74.10, 1985 stats., except that it shall be made by the state treasurer and that said goods and chattels anywhere within the state may be levied upon.

SECTION 185. 195.60 (4) (a) of the statutes is amended to read:

195.60 (4) (a) Within 30 days after the date of the mailing of any bill as provided by subs. (1) and (2), the railroad against which such bill has been rendered may file with the office division of hearings and appeals objections setting out in detail the grounds upon which the objector regards the bill to be excessive, erroneous, unlawful or invalid. The office division of hearings and appeals, after notice to the objector and the department, shall hold a hearing upon such objections, not less than 5 nor more than 10 days after such notice. If after such hearing the office division of hearings and appeals finds any part of the bill to be excessive, erroneous, unlawful or invalid it shall record its findings upon its minutes with respect to the objections and transmit to the objector and the department an amended bill, in accordance with

such findings. The amended bill shall have in all ways the same force and effect under this section as an original bill rendered under subs. (1) and (2).

**SECTION 186.** 195.60 (4) (b) of the statutes is amended to read:

195.60 (4) (b) If after the hearing the office division of hearings and appeals finds the entire bill unlawful or invalid, it shall notify the objector and the department of such determination, in which case the original bill shall be deemed void.

**SECTION 187.** 195.60 (4) (c) of the statutes is amended to read:

195.60 (4) (c) If after the hearing the office division of hearings and appeals finds that the bill as rendered is neither excessive, erroneous, unlawful or invalid, either in whole or in part, it shall record such findings upon its minutes with respect to the objections, and transmit to the objector and the department notice of such finding.

SECTION 188. 195.60 (4) (d) of the statutes is amended to read:

195.60 (4) (d) If any bill against which objections have been filed is not paid within 10 days after notice of a finding that such objections have been overruled and disallowed by the effice division of hearings and appeals has been mailed to the objector, the office department shall give notice of such delinquency to the state treasurer and to the objector, in the manner provided in sub. (3). The state treasurer shall then proceed to collect the amount of the bill as provided in sub. (3). If an amended bill is not paid within 10 days after a copy thereof is mailed to the objector by registered mail, the office department shall notify the state treasurer and the objector as in the case of delinquency in the payment of an original bill. The state treasurer shall then proceed to collect the amount of the bill as provided in the case of an original bill.

SECTION 189. 195.60 (5) of the statutes is amended to read:

195.60 (5) No suit or proceeding shall be maintained in any court for the purpose of restraining or in any way delaying the collection or payment of any bill rendered under subs. (1) and (2). Every railroad against which a bill is rendered shall pay the amount thereof, and after such payment may in the manner herein provided, at any time within 2 years from the date the payment was made, sue the state in an action at law to recover the amount paid with legal interest thereon from the date of payment, upon the ground that the assessment was excessive, erroneous, unlawful or invalid in whole or in part. If it is finally determined in such action that any part of the bill for which payment was made was excessive, erroneous, unlawful or invalid, the state treasurer shall make a refund to the claimant as directed by the court, which shall be charged to the appropriations to the office department.

SECTION 190. 195.60 (6) of the statutes is amended to read:

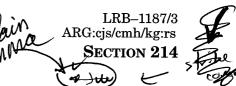
195.60 (6) No action for recovery of any amount paid under this section shall be maintained in any court unless objections have been filed with the office division of hearings and appeals as provided in this section. In any action for recovery of any payments made under this section the claimant shall be entitled to raise every relevant issue of law, but the office's findings of fact of the division of hearings and appeals made pursuant to this section shall be prima facie evidence of the facts therein stated.

SECTION 191. 195.60 (7) (intro.) of the statutes is repealed.

SECTION 192. 195.60 (7) (a) of the statutes is renumbered 195.60 (7) and amended to read:

1	SECTION 211. 350.1395 (2) (b) 2. of the statutes is amended to read:
2	350.1395 (2) (b) 2. The department shall hold a hearing on a petition filed under
3	subd. 1. after giving notice of the hearing to the rail authority, the snowmobile
4	organization, and the office of the commissioner of railroads department of
5	transportation. The hearing shall be a contested case hearing under ch. 227. The
6	department's department of natural resources' order shall be a final order subject to
7	judicial review under ch. 227.
8	<b>Section 212.</b> 350.1395 (2) (b) 3. (intro.) of the statutes is amended to read:
9	350.1395 (2) (b) 3. (intro.) The department shall grant a rail authority's petition
10	under subd. 2. to close or remove a snowmobile rail crossing if, after a hearing under
11	subd. 2., and after giving substantial weight to the office of the commissioner of
12	railroads' department of transportation's testimony or report given under s. 195.03
13	(30) (b), the department of natural resources finds that any of the following applies:
14	SECTION 213. 350.1395 (4) (b) of the statutes is amended to read:
15	350.1395 (4) (b) The department may not promulgate a rule under this
16	subsection without first consulting with each rail authority in this state that has
17	furnished the department with the information required under s. 350.138 (2m), an
18	established snowmobile association that represents snowmobile clubs, as defined in
19	s. 350.138 (1) (e), in this state, and the office of the commissioner of railroads
20	department of transportation. (1) 1972 as affected by 2003 Wiscons  SECTION 214. 552.23 (1) of the statutes is amended to read:
22	552.23 (1) If the target company is an insurance company subject to regulation
23	by the commissioner of insurance, a banking corporation subject to regulation by the
24	division of banking savings bank or savings and loan association subject to
(25)	regulation by the division of savings institutions, or a company subject to regulation

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of the commissioner of railroads; the division of securities shall promptly furnish a copy of the registration statement filed under this chapter to the regulatory agency having supervision of the target company. Any hearing under this chapter involving any such target company shall be held jointly with the regulatory agency having supervision, and any determination following the hearing shall be made jointly with that regulatory agency.

by the public service commission, or the department of transportation or the office

**SECTION 215.** 945.06 of the statutes is amended to read:

945.06 Public utilities to cease service. When any public utility, common carrier, contract carrier, or railroad, subject to the jurisdiction of the public service commission, office of the commissioner of railroads or department of transportation of this state, is notified in writing by a federal, state or local law enforcement agency, acting within its jurisdiction, that any facility furnished by it is being used or will be used for the purpose of transmitting or receiving gambling information in violation of the laws of this state it shall discontinue or refuse the leasing, furnishing or maintaining of such facility, after reasonable notice to the subscriber, but no damages, penalty or forfeiture, civil or criminal, shall be found against any such public utility, common carrier, contract carrier or railroad, for any act done in compliance with any notice received from a law enforcement agency under this section. Nothing in this section shall be deemed to prejudice the right of any person affected thereby to secure an appropriate determination as otherwise provided by law in any court or tribunal or agency, that such facility should not be discontinued or removed, or should be restored.

Section 9143. Nonstatutory provisions; public service commission.

- 2. All orders issued by the office that are in effect on the effective date of this subdivision remain in effect until their specified expiration date or until modified or rescinded by the department.
- (g) *Pending matters*. Any matter pending with the office on the effective date of this paragraph is transferred to the department and all materials submitted to or actions taken by the office with respect to the pending matter are considered as having been submitted to or taken by the department.
- (h) Department of administration to arbitrate disputes. In the case of disagreement between the secretary of transportation and the commissioner of railroads with respect to any matter specified in paragraph (d), (e), (f), or (g), the department of administration shall determine the matter and shall develop a plan for an orderly transfer.

#### Section 9443. Effective dates; public service commission.

(1) ABOLISHING THE OFFICE OF COMMISSIONER OF RAILROADS. The treatment of sections 15.03, 15.06 (1) (ar), 15.79, 15.795, 20.155 (intro.) and (2), 20.395 (2) (gg) and (gq), 20.923 (4) (e) 11., 25.40 (1) (a) 12m., 26.20 (3) and (10), 30.33 (1) and (2), 66.0801 (2), 84.05, 85.013 (3), 86.001 (2m), 86.12 (2), 86.13 (3), 88.66 (2), 88.87 (4), 88.88 (2), 182.36 (3), 190.001, 190.02 (6), 190.025 (2) (b), 190.03, 190.13, 190.16 (4) (a), (b), and (c) and (5), 191.001, 191.01 (2), 191.02 (title), 191.03, 191.05, 191.06, 191.07, 191.09, 191.10 (title), (1), (2), and (3), 191.11, 191.13 (2), 191.16, 191.17, 191.19 (1) and (3), 191.20, 191.21, 192.001 (1r) and (2), 192.14 (10) and (12), 192.15 (14), 192.25 (3) (a), 192.27 (1), 192.29 (1), (2), (4), and (5), 192.31 (1), (2), (4), and (5), 192.324, 192.327 (3), (4), (5), (6), and (7), 192.33 (5), 192.34, 192.47, 192.52 (3), (4), and (5), 192.53 (4) (a) and (b), (5) (a) (intro.), and (6), 192.55 (5), 192.56 (1), (2), (3), (5), and (6), 195.001 (1r), (2), and (3), 195.03 (title), (1), (2), (7), (8), (9), (10), (11), (12), (13), (14), (15), (16),

(17), (18), (19), (25), (28), (29), and (30) (a) and (b), 195.04, 195.041, 195.042, 195.043, 195.044, 195.045, 195.046, 195.047, 195.05, 195.055, 195.06, 195.07 (1) and (2), 195.08, 195.09, 195.10, 195.11, 195.12, 195.13, 195.14, 195.15, 195.16, 195.17, 195.19 (1) and (3), 195.20, 195.21, 195.26, 195.27, 195.28 (1), (3), and (4), 195.285 (1), (2), and (3), 195.286 (2), (3), (5), and (8), 195.29 (1), (2), (3), (4), (5), (6), (7), (9), and (10), 195.295, 195.30 (1), 195.305, 195.31, 195.32, 195.325, 195.33, 195.34, 195.36, 195.37, 195.38, 195.45 (1), (2), and (4), 195.50 (1), 195.60 (title), (1), (2), (3), (4) (a), (b), (c), (2), (3), (4), (5), (6), and (7) (intro.), (a), and (b), 197.10 (4), 201.01 (1) and (2), 201.10 (3), 201.13, 226.025 (3), 227.01 (13) (s), 227.43 (1) (bk) and (4) (b), 227.46 (2m) and (3) (intro.), 281.36 (1) (cr), 346.45 (3) (d), 350.137 (1), 350.138 (4) (c) and (9), 350.139 (5), 350.1395 (2) (b) 2. and 3. (intro.) and (4) (b), 552.23 (1), and 945.06 and chapter 189 of the statutes and SECTION 9143 (1) (b), (c) 1., 2., 3., 4., and 5., (d), (e), (f), and (g) of this act take effect on July 1, 2004.

(END)

by Section (14)

(by Section (14))

(by Section (14))

(continued to the section (14))

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#### 2003–2004 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

 $\begin{array}{c} LRB-1187/4ins \\ ARG:...:...\end{array}$ 

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\*\*\*\*Note: This is reconciled s. 195.29 (5). This Section has been affected by drafts with the following LRB numbers: LRB—1187 and LRB—0529.

(ment 68.7) \*\*\*\*Note: This is reconciled s. 552.23 (1). This Section has been affected by drafts with the following LRB numbers: LRB-1187 and LRB-1431.

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1187/4dn ARG:.....

ATTN: Benjamin Vail and Kirsten Grinde

This draft reconciles LRB-1187, LRB-1431, and LRB-0529. All of these drafts should continue to appear in the compiled bill. The treatment of s. 195.29 (5) that formerly appeared in LRB-0529 has been incorporated into LRB-1187. The treatment of s. 552.23 (1) has been modified to incorporate the amendment (with an earlier effective date) of this section in LRB-1431. The treatment of s. 195.60 (3), (4) (d), and (5) has been deleted from LRB-1187 and incorporated into LRB-0529.

Aaron R. Gary Legislative Attorney Phone: (608) 261–6926

E-mail: aaron.gary@legis.state.wi.us

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LRB-1187/4dn ARG:kmg:pg

February 6, 2003

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#### RAIL AND AIR TRANSPORTATION

### Office of Commissioner of Railroads eliminated

Under current law, the Office of the Commissioner of Railroads (office) regulates railroad activities in Wisconsin. This bill eliminates the office effective and provides for the elimination and transfer of its functions as follows:

- 1. The office is currently authorized to regulate railroads to prevent "unreasonable or unjustly discriminatory" rates and inadequate services within the state. The bill eliminates this authority.
- 2. Currently, before constructing any new track in the state, a railroad must have a certificate which is issued only after a hearing and a finding of "public convenience and necessity" by the office. Under this bill, the certificate is issued by DOT, the hearing is discretionary, and the public convenience and necessity standard is abolished.
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\*\*\*\*Note: This is reconciled s. 195,29 (5). This Section has been affected by drafts with the following LRB numbers: LRB-1187 and LRB-0529.

**Section 162.** 195.29 (6) of the statutes is amended to read:

195.29 (6) View at crossings; trees and brush near crossings; forfeiture. Every railroad shall keep its right-of-way clear of brush or trees for a distance of not less than 330 feet in each direction from the center of its intersection at grade with any public highway, and for such further distance as is necessary to provide an adequate view of approaching trains, from the highway. Every municipality shall keep the public highways within its jurisdiction clear of brush and shall adequately trim all trees within 330 feet of the center of any railroad highway grade crossing. Every person or corporation owning or occupying any land adjacent to any railroad highway grade crossing shall keep all brush cut and adequately trim all trees on the land within the triangles bounded on 2 sides by the railway and the highway, and on the 3rd side by a line connecting points on the center lines of the railway and the highway, 330 feet from the intersection of the center lines. The effice department, upon its own motion, or upon any complaint to the effect that any work required by this subsection has not been performed, after due notice and hearing, may order the corporation, municipality or person at fault to perform the work; provided, however, that if the physical conditions at any crossing are such that the performance of the required work will not materially improve the view for highway traffic, or, if unreasonable loss would be caused thereby, the office department may excuse the party in interest from performing the same. The office department may also order

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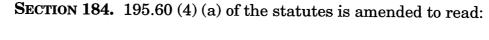
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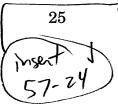
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previous year. For the purpose of calculating the costs of investigations, appraisals and other services under this subsection, 90% of the costs determined shall be costs of the office department and 10% of the costs determined shall be costs of state government operations.

**SECTION 183.** 195.60 (2) of the statutes is amended to read:

195.60 (2) The office department shall annually, within 90 days after the close of each fiscal year, ascertain the total of its expenditures during such year which are reasonably attributable to the performance of its duties relating to railroads. For purposes of such calculation, 90% of the expenditures so determined shall be expenditures of the office department and 10% of the expenditures so determined shall be expenditures for state government operations. The office department shall deduct therefrom all amounts chargeable to railroads under sub. (1) and s. 201.10 (3). A sum equal to the remainder plus 10% of the remainder shall be assessed by the office department to the several railroads in proportion to their respective gross operating revenues during the last calendar year, derived from intrastate operations. Such assessment shall be paid within 30 days after the bill has been mailed to the several railroads, which bill shall constitute notice of assessment and demand of payment thereof. The total amount which may be assessed to the railroads under authority of this subsection shall not exceed 1.85% of the total gross operating revenues of such railroads, during such calendar year, derived from intrastate operations. Ninety percent of the payment shall be deposited in the general fund and credited to the appropriation account under s. 20.155(2)(g)20.395The railroads shall furnish such financial information as the office (2) (gg). <u>department</u> requires.





195.60 (4) (a) Within 30 days after the date of the mailing of any bill as provided by subs. (1) and (2), the railroad against which such bill has been rendered may file with the effice division of hearings and appeals objections setting out in detail the grounds upon which the objector regards the bill to be excessive, erroneous, unlawful or invalid. The effice division of hearings and appeals, after notice to the objector and the department, shall hold a hearing upon such objections, not less than 5 nor more than 10 days after such notice. If after such hearing the effice division of hearings and appeals finds any part of the bill to be excessive, erroneous, unlawful or invalid it shall record its findings upon its minutes with respect to the objections and transmit to the objector and the department an amended bill, in accordance with such findings. The amended bill shall have in all ways the same force and effect under this section as an original bill rendered under subs. (1) and (2).

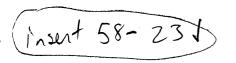
**SECTION 185.** 195.60 (4) (b) of the statutes is amended to read:

195.60 (4) (b) If after the hearing the office division of hearings and appeals finds the entire bill unlawful or invalid, it shall notify the objector and the department of such determination, in which case the original bill shall be deemed void.

**SECTION 186.** 195.60 (4) (c) of the statutes is amended to read:

195.60 (4) (c) If after the hearing the office division of hearings and appeals finds that the bill as rendered is neither excessive, erroneous, unlawful or invalid, either in whole or in part, it shall record such findings upon its minutes with respect to the objections, and transmit to the objector and the department notice of such finding.

SECTION 187. 195.60 (6) of the statutes is amended to read:



195.60 (6) No action for recovery of any amount paid under this section shall
be maintained in any court unless objections have been filed with the office division
of hearings and appeals as provided in this section. In any action for recovery of any
payments made under this section the claimant shall be entitled to raise every
relevant issue of law, but the office's findings of fact of the division of hearings and
appeals made pursuant to this section shall be prima facie evidence of the facts
therein stated.

SECTION 188. 195.60 (7) (intro.) of the statutes is repealed.

SECTION 189. 195.60 (7) (a) of the statutes is renumbered 195.60 (7) and amended to read:

195.60 (7) Determinations of fact expressed in bills rendered under this section; and shall be considered to be findings of fact of the division of hearings and appeals, within the meaning of this section.

**SECTION 190.** 195.60 (7) (b) of the statutes is repealed.

**SECTION 191.** 197.10 (4) of the statutes is amended to read:

197.10 (4) Insofar as the use, operation, service, management, control, sale, lease, purchase, extension, improvement, rates, value or earnings of the properties of the public utility or provisions looking toward the ultimate acquisition of the same are made subject to the terms of any contract provided for in sub. (1), and so long as said contract remains in force, the following sections of the statutes shall be inapplicable to the same: ss. 195.05, 195.10, 196.02 (1) and (2), 196.05, 196.09, 196.10, 196.11, 196.15, 196.16, 196.19 (6), 196.20, 196.21, 196.22, 196.26, 196.28, 196.30, 196.37, 196.39, 196.40, 196.58, 196.70, 197.01 (2) to (4), 197.02, 197.03, 197.04, 197.05, 197.06, 197.08 and 197.09; provided that nothing in any contract made hereunder shall operate to prevent an appeal to the public service commission

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350.138 (9) Inspection authorized. The department or the office of the
commissioner of railroads department of transportation may inspect the site of a
proposed snowmobile rail crossing or the site of a snowmobile rail crossing for which
a permit has been issued to determine whether there are grounds to refuse to issue
a permit under sub. (4) or to revoke a permit under sub. (8).
SECTION 207. 350.139 (5) of the statutes is amended to read:
350.139 (5) Inspection authorized. The department or the office of the
commissioner of railroads department of transportation may inspect an established
snowmobile rail crossing to determine whether the snowmobile organization
maintaining the crossing is in compliance with the requirements imposed under sub.
(4).
<b>Section 208.</b> 350.1395 (2) (b) 2. of the statutes is amended to read:
350.1395 (2) (b) 2. The department shall hold a hearing on a petition filed under
subd. 1. after giving notice of the hearing to the rail authority, the snowmobile
organization, and the office of the commissioner of railroads department of
transportation. The hearing shall be a contested case hearing under ch. 227. The
department's department of natural resources' order shall be a final order subject to
judicial review under ch. 227.
<b>Section 209.</b> 350.1395 (2) (b) 3. (intro.) of the statutes is amended to read:

350.1395 (2) (b) 3. (intro.) The department shall grant a rail authority's petition

under subd. 2. to close or remove a snowmobile rail crossing if, after a hearing under

subd. 2., and after giving substantial weight to the office of the commissioner of

railroads' department of transportation's testimony or report given under s. 195.03

(30) (b), the department of natural resources finds that any of the following applies:

SECTION 210. 350.1395 (4) (b) of the statutes is amended to read:

350.1395 (4) (b) The department may not promulgate a rule under this subsection without first consulting with each rail authority in this state that has furnished the department with the information required under s. 350.138 (2m), an established snowmobile association that represents snowmobile clubs, as defined in s. 350.138 (1) (e), in this state, and the office of the commissioner of railroads department of transportation.

SECTION 211. 552.23 (1) of the statutes, as affected by 2003 Wisconsin Act.... (this act), is amended to read:

by the commissioner of insurance, a banking corporation, savings bank, or savings and loan association subject to regulation by the division of banking, or a company subject to regulation by the public service commission, or the department of transportation, or the office of the commissioner of railroads, the division of securities shall promptly furnish a copy of the registration statement filed under this chapter to the regulatory agency having supervision of the target company. Any hearing under this chapter involving any such target company shall be held jointly with the regulatory agency having supervision, and any determination following the hearing shall be made jointly with that regulatory agency.

\*\*\*\*Note: This is reconciled s. 552.23 (1). This Section has been affected by drafts with the following LRB numbers: LRB-1187 and LRB-1431.

**Section 212.** 945.06 of the statutes is amended to read:

945.06 Public utilities to cease service. When any public utility, common carrier, contract carrier, or railroad, subject to the jurisdiction of the public service commission, office of the commissioner of railroads or department of transportation of this state, is notified in writing by a federal, state or local law enforcement agency,

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department of administration shall determine the matter and shall develop a plan for an orderly transfer.

### Section 9443. Effective dates; public service commission.

(1) Abolishing the office of commissioner of railroads. The treatment of sections 15.03, 15.06 (1) (ar), 15.79, 15.795, 20.155 (intro.) and (2), 20.395 (2) (gg) and (gq), 20.923 (4) (e) 11., 25.40 (1) (a) 12m., 26.20 (3) and (10), 30.33 (1) and (2), 66.0801 (2), 84.05, 85.013 (3), 86.001 (2m), 86.12 (2), 86.13 (3), 88.66 (2), 88.87 (4), 88.88 (2), 182.36 (3), 190.001, 190.02 (6), 190.025 (2) (b), 190.03, 190.13, 190.16 (4) (a), (b), and (c) and (5), 191.001, 191.01 (2), 191.02 (title), 191.03, 191.05, 191.06, 191.07, 191.09, 191.10 (title), (1), (2), and (3), 191.11, 191.13 (2), 191.16, 191.17, 191.19 (1) and (3), 191.20, 191.21, 192.001 (1r) and (2), 192.14 (10) and (12), 192.15 (14), 192.25 (3) (a), 192.27 (1), 192.29 (1), (2), (4), and (5), 192.31 (1), (2), (4), and (5), 192.324, 192.327 (3), (4), (5), (6), and (7), 192.33 (5), 192.34, 192.47, 192.52 (3), (4), and (5), 192.53 (4) (a) and (b), (5) (a) (intro.), and (6), 192.55/(5), 192.56 (1), (2), (3), (5), and (6), 195.001 (1r), (2), and (3), 195.03 (title), (1), (2), (7), (8), (9), (10), (11), (12), (13), (14), (15), (16), (17), (18), (19), (25), (28), (29), and (30) (a) and (b), 195.04, 195.041, 195.042, 195.043, 195.044, 195.045, 195.046, 195.047, 195.05, 195.055, 195.06, 195.07 (1) and (2), 195.08, 195.09, 195.10, 195.11, 195.12, 195.13, 195.14, 195.15, 195.16, 195.17, 195.19 (1) and (3), 195.20, 195.21, 195.26, 195.27, 195.28 (1), (3), and (4), 195.285 (1), (2), and (3), 195.286 (2), (3), (5), and (8), 195.29 (1), (2), (3), (4), (5), (6), (7), (9), and (10), 195.295, 195,30 (1), 195.305, 195.31, 195.32, 195.32, 195.33, 195.34, 195.36, 195.37, 195.38, 195.45 (1), (2), and (4), 195.50 (1), 195.60 (title), (1), (2), (4) (a), (b), and (c), (6), and (7) (intro.), (a), and (b), 197.10 (4), 201.01 (1) and (2), 201.10 (3), 201.13, 226.025 (3), 227.01 (13) (s), 227.43 (1) (bk) and (4) (b), 227.46 (2m) and (3) (intro.), 281.36 (1) (cr), 346.45 (3) (d), 350.137 (1), 350.138 (4) (c) and (9), 350.139 (5), 350.1395

4	(END)
3	(f), and (g) of this act take effect on July 1, 2004.
2	chapter 189 of the statutes and SECTION 9143 (1) (b), (c) 1., 2., 3., 4., and 5., (d), (e),
1	(2) (b) 2. and 3. (intro.) and (4) (b), 552.23 (1) (by Section (211)), and 945.06 and

(END)

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and other services under this subsection, 90% of the costs determined shall be costs of the office department and 10% of the costs determined shall be costs of state government operations.

**SECTION 183.** 195.60 (2) of the statutes is amended to read:

195.60 (2) The office department shall annually, within 90 days after the close of each fiscal year, ascertain the total of its expenditures during such year which are reasonably attributable to the performance of its duties relating to railroads. For purposes of such calculation, 90% of the expenditures so determined shall be expenditures of the office department and 10% of the expenditures so determined shall be expenditures for state government operations. The office department shall deduct therefrom all amounts chargeable to railroads under sub. (1) and s. 201. 10 (3). A sum equal to the remainder plus 10% of the remainder shall be assessed by the office department to the several rail oads in proportion to their respective gross operating revenues during the last calendar year, derived from intrastate operations. Such assessment shall be paid within 30 days after the bill has been mailed to the several railroads, which bill shall constitute notice of assessment and demand of payment thereof. The total amount which may be assessed to the railroads under authority of this subsection shall not exceed 1.85% of the total gross operating revenues of such railroads, during such calendar year, derived from intrastate operations. Ninety percent of the payment shall be deposited in the general fund and credited to the appropriation account under s.  $\frac{20.155}{5}$  (2) (g)/20.395 (2) (gg)The railroads shall furnish such financial information as <u>department</u> requires.

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Section 195.60 (3) of the statutes is amended to read:

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195.60 (3) If any railroad against which a bill has been rendered under sub. (1) or (2) within 30 days after the rendering of such bill neglects or refuses to pay the same or fails to file objections to the bill with the effice division of hearings and appeals, the effice department shall transmit to the state treasurer a certified copy of the bill, together with notice of neglect or refusal to pay the bill, and on the same day the effice department shall mail to the railroad against which the bill has been rendered a copy of the notice which it has transmitted to the state treasurer. Within 10 days after the receipt of such notice and certified copy of such bill, the state treasurer shall levy the amount stated on such bill to be due, with interest, by distress and sale of any goods and chattels, including stocks, securities, bank accounts, evidences of debt, and accounts receivable belonging to such delinquent railroad. Such levy by distress and sale shall be governed by the provisions of s. 74.10, 1985 stats., except that it shall be made by the state treasurer and that said goods and chattels anywhere within the state may be levied upon.

Section 185. 195.60 (4) (a) of the statutes is amended to read:

195.60 (4) (a) Within 30 days after the date of the mailing of any bill as provided by subs. (1) and (2), the railroad against which such bill has been rendered may file with the office division of hearings and appeals objections setting out in detail the grounds upon which the objector regards the bill to be excessive, erroneous, unlawful or invalid. The office division of hearings and appeals, after notice to the objector and the department, shall hold a hearing upon such objections, not less than 5 nor more than 10 days after such notice. If after such hearing the office division of hearings and appeals finds any part of the bill to be excessive, erroneous, unlawful or invalid it shall record its findings upon its minutes with respect to the objections and transmit to the objector and the department an amended bill, in accordance with

1	such findings. The amended bill shall have in all ways the same force and effect
2	under this section as an original bill rendered under subs. (1) and (2).
3	SECTION 186. 195.60 (4) (b) of the statutes is amended to read:
4	195.60 (4) (b) If after the hearing the office division of hearings and appeals
5	finds the entire bill unlawful or invalid, it shall notify the objector and the
6	department of such determination, in which case the original bill shall be deemed
7	void.
8	SECTION 187. 195.60 (4) (c) of the statutes is amended to read:
9	195.60 (4) (c) If after the hearing the office division of hearings and appeals
10	finds that the bill as rendered is neither excessive, erroneous, unlawful or invalid,
11	either in whole or in part, it shall record such findings <del>upon its minutes</del> with respect
12	to the objections, and transmit to the objector and the department notice of such
13	finding.
(14)	SECTION 195.60 (4) (d) of the statutes is amended to read:

195.60 **(4) (d)** If any bill against which objections have been filed is not paid within 10 days after notice of a finding that such objections have been overruled and disallowed by the office division of hearings and appeals has been mailed to the objector, the office department shall give notice of such delinquency to the state treasurer and to the objector, in the manner provided in sub. (3). The state treasurer shall then proceed to collect the amount of the bill as provided in sub. (3). If an amended bill is not paid within 10 days after a copy thereof is mailed to the objector by registered mail, the office department shall notify the state treasurer and the objector as in the case of delinquency in the payment of an original bill. The state treasurer shall then proceed to collect the amount of the bill as provided in the case of an original bill.

58'  \* LEVEL A

Section (186). 195.60 (5) of the statutes is amended to read:

195.60 **(5)** No suit or proceeding shall be maintained in any court for the purpose of restraining or in any way delaying the collection or payment of any bill rendered under subs. (1) and (2). Every railroad against which a bill is rendered shall pay the amount thereof, and after such payment may in the manner herein provided, at any time within 2 years from the date the payment was made, sue the state in an action at law to recover the amount paid with legal interest thereon from the date of payment, upon the ground that the assessment was excessive, erroneous, unlawful or invalid in whole or in part. If it is finally determined in such action that any part of the bill for which payment was made was excessive, erroneous, unlawful or invalid, the state treasurer shall make a refund to the claimant as directed by the court, which shall be charged to the appropriations to the office department.

Section 190. 195.60 (6) of the statutes is amended to read:

195.60 **(6)** No action for recovery of any amount paid under this section shall be maintained in any court unless objections have been filed with the office division of hearings and appeals as provided in this section. In any action for recovery of any payments made under this section the claimant shall be entitled to raise every relevant issue of law, but the office's findings of fact of the division of hearings and appeals made pursuant to this section shall be prima facie evidence of the facts therein stated.

SECTION 191. 195.60 (7) (intro.) of the statutes is repealed.

Section 192. 195.60 (7) (a) of the statutes is renumbered 195.60 (7) and amended to read:

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1187/5dn ARG:...:..

ATTN: Kirsten Grinde

As you requested, this draft eliminates the delayed effective date. A number of other non–substantive changes were required because this draft had previously been reconciled with other drafts based in part on the delayed effective date. All necessary changes have at this time been made on the LRB "master". This draft re–reconciles LRB–1187, LRB–1431, and LRB–0529, all of which appear in the compiled bill. The treatment of s. 552.23 (1) has been deleted from LRB–1187 and incorporated into LRB–1431/3. The "reconciliation" of s. 195.29 (5) appearing in LRB–1187/4 has been revertised and is now incorporated into LRB–0529/5. The elimination of s. 195.60 (3), (4) (d), and (5), pursuant to "reconciliation," in LRB–1187/4 has also been reversed, and the reconciliation of these provisions also appears in LRB–0529/5.

Aaron R. Gary Legislative Attorney Phone: (608) 261–6926

E-mail: aaron.gary@legis.state.wi.us

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB–1187/5dn ARG:wlj:rs

February 17, 2003

ATTN: Kirsten Grinde

As you requested, this draft eliminates the delayed effective date. A number of other non–substantive changes were required because this draft had previously been reconciled with other drafts based in part on the delayed effective date. All necessary changes have at this time been made on the LRB "master." This draft re–reconciles LRB–1187, LRB–1431, and LRB–0529, all of which appear in the compiled bill. The treatment of s. 552.23 (1) has been deleted from LRB–1187 and incorporated into LRB–1431/3. The "reconciliation" of s. 195.29 (5) appearing in LRB–1187/4 has been reversed and is now incorporated into LRB–0529/5. The elimination of s. 195.60 (3), (4) (d), and (5), pursuant to "reconciliation," in LRB–1187/4 has also been reversed, and the reconciliation of these provisions also appears in LRB–0529/5.

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### State of Misconsin 2003 - 2004 LEGISLATURE

LRB-1187/ (ARG:cjs/cmh/kg/wlj:rs

RMR

DOA:.....Vail – BB0269, Eliminate office of commissioner of railroads

FOR 2003-05 BUDGET - NOT READY FOR INTRODUCTION

check auto-refs.

Destroy Cox,

AN ACT ...; relating to: eliminating the Office of the Commissioner of Railroads

and transferring the office's duties to the Department of Transportation,

making an appropriation, and granting rule-making authority.

## Analysis by the Legislative Reference Bureau TRANSPORTATION

#### RAIL AND AIR TRANSPORTATION

#### Office of Commissioner of Railroads eliminated

Under current law, the Office of the Commissioner of Railroads (office) regulates railroad activities in Wisconsin. This bill eliminates the office and provides for the elimination and transfer of its functions as follows:

- 1. The office is currently authorized to regulate railroads to prevent "unreasonable or unjustly discriminatory" rates and inadequate services within the state. The bill eliminates this authority.
- 2. Currently, before constructing any new track in the state, a railroad must have a certificate which is issued only after a hearing and a finding of "public convenience and necessity" by the office. Under this bill, the certificate is issued by DOT, the hearing is discretionary, and the public convenience and necessity standard is abolished.
- 3. Under current law, the office is authorized to control the issuance of, and impose special restrictions on, railroad corporation securities, including stock and

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debt instruments. The office must approve issuance of railroad securities, may determine their number, character, purpose, and issuing value, and may impose other restrictions. The bill eliminates this authority.

- 4. Under current law, the office may order railroads to install protective devices at crossings or make other safety improvements and may determine the type of grade crossing used where a railroad intersects a street or another railroad. The bill transfers this authority to DOT and authorizes DOT to issue orders in these matters without a hearing, based on investigation and application of safety, programming, and cost allocation criteria promulgated by rule. The bill provides for review of DOT orders in these matters by the Division of Hearings and Appeals (division) in DOA.
- 5. The office is currently assigned various other functions relating to railroads. In most cases, those regulatory functions not eliminated in the bill are transferred to DOT, and functions having the character of contested case resolution are transferred to the division. The bill requires the division to give due weight to the experience, technical competence, and specialized knowledge of DOT in transportation hearings and reviews.
- 6. The bill transfers certain functions of the office relating to railroad organization to the department of financial institutions.
- 7. The bill transfers 4.0 FTE position to DOT and LO FTE position to the

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

## The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**SECTION 1.** 15.03 of the statutes is amended to read:

15.03 Attachment for limited purposes. Any division, office, commission, council or board attached under this section to a department or independent agency or a specified division thereof shall be a distinct unit of that department, independent agency or specified division. Any division, office, commission, council or board so attached shall exercise its powers, duties and functions prescribed by law, including rule making, licensing and regulation, and operational planning within the area of program responsibility of the division, office, commission, council or board, independently of the head of the department or independent agency, but budgeting, program coordination and related management functions shall be performed under

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acting within its jurisdiction, that any facility furnished by it is being used or will be used for the purpose of transmitting or receiving gambling information in violation of the laws of this state it shall discontinue or refuse the leasing, furnishing or maintaining of such facility, after reasonable notice to the subscriber, but no damages, penalty or forfeiture, civil or criminal, shall be found against any such public utility, common carrier, contract carrier or railroad, for any act done in compliance with any notice received from a law enforcement agency under this section. Nothing in this section shall be deemed to prejudice the right of any person affected thereby to secure an appropriate determination as otherwise provided by law in any court or tribunal or agency, that such facility should not be discontinued or removed, or should be restored.

#### Section 9143. Nonstatutory provisions; public service commission.

- 13 (1) Abolishing the office of commissioner of railroads; transitional Provisions.
  - (a) Definitions. In this subsection:
  - 1. "Department" means the department of transportation.
  - 2. "Division" means the division of hearings and appeals in the department of administration.
    - 3. "Office" means the office of the commissioner of railroads.
  - (b) Assets and liabilities. On the effective date of this paragraph, the assets and liabilities of the office shall become the assets and liabilities of the department.
    - (c) Staff.
  - 1. On the effective date of this subdivision, the position of the commissioner of railroads is abolished.

1. are deauthorized.

e,	The state of the s
1	2. On the effective date of this subdivision, 1.0 FTE PR hearing examiner
2	position and the incumbent employee holding that position in the office are
3	transferred to the division.
$\overline{4}$	2. 8. On the effective date of this subdivision, the following 4.0 FTE PR positions
5	and the incumbent employees, identified by the secretary of transportation, holding
6	those positions in the office are transferred to the department:
7	a. One program assistant position.
8	b. Three regulation compliance investigator positions.
9	4. a. The employee transferred under subdivision 2. to the division has all of
10	the rights and the same status under subchapter V of chapter 111 and chapter 230
11	of the statutes in the division that he or she enjoyed in the office immediately before
12	the transfer. Notwithstanding section 230.28 (4) of the statutes, the employee so
13	transferred who has attained permanent status in class is not required to serve a
14	probationary period.
15)	Employees transferred under subdivision. to the department have all of
16	the rights and the same status under subchapter V of chapter 111 and chapter 230
17	of the statutes in the department that they enjoyed in the office immediately before
18	the transfer. Notwithstanding section 230.28 (4) of the statutes, no employee so
19	transferred who has attained permanent status in class is required to serve a
20	probationary period.
$\widehat{21}$	7. S. On the effective date of this subdivision, the remaining FTE PR positions of
21)	the office not transferred under subdivision 2. All or abolished under subdivision

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1	6. The commissioner of railroads shall, in addition to his or her other duties,
l	assist the department in the orderly transfer of the functions of the office to the
$\left( \right)$	department and perform the duties specified in paragraphs (d), (e), (f), and (g).

- (d) Tangible personal property. On the effective date of this paragraph, all tangible personal property, including records, of the office is transferred to the department.
- (e) *Contracts*. All contracts entered into by the office in effect on the effective date of this paragraph remain in effect and are transferred to the department. The department shall carry out any obligations under such a contract until the contract is modified or rescinded by the department to the extent allowed under the contract.
  - (f) Rules and orders.
- 1. All rules promulgated by the office that are in effect on the effective date of this subdivision remain in effect until their specified expiration date or until amended or repealed by the department.
- 2. All orders issued by the office that are in effect on the effective date of this subdivision remain in effect until their specified expiration date or until modified or rescinded by the department.
- (g) *Pending matters*. Any matter pending with the office on the effective date of this paragraph is transferred to the department and all materials submitted to or actions taken by the office with respect to the pending matter are considered as having been submitted to or taken by the department.
- (h) Department of administration to arbitrate disputes. In the case of disagreement between the secretary of transportation and the commissioner of railroads with respect to any matter specified in paragraph (d), (e), (f), or (g), the

- department of administration shall determine the matter and shall develop a plan
- 2 for an orderly transfer.

(END)

Note

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1187/6dn ARG:./.:...

ATTN: Kirsten Grinde

The attached draft eliminates the transfer of 1.0 FTE PR hearing examiner position to the DOA Division of Hearings and Appeals, and instead deauthorizes this position. The draft makes changes to Section 9143 (c) 2., 4. a. and b., 5., and 6. of the "/5" draft. This draft continues to reflect the reconciliations identified in the Drafter's Note to the "/5" draft.

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LRB-1187/6dn ARG:kmg:pg

February 17, 2003

ATTN: Kirsten Grinde

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