



## State of Misconsin 2003 - 2004 LEGISLATURE

LRB-1767/3 JK:wlj:rs

DOA:.....Dombrowski – BB0441, Eliminate the tax appeals commission; create office of tax appeals commissioner

FOR 2003-05 BUDGET — NOT READY FOR INTRODUCTION

AN ACT ...; relating to: the budget.

# Analysis by the Legislative Reference Bureau STATE GOVERNMENT

#### OTHER STATE GOVERNMENT

Under current law, the tax appeals commission is the final administrative authority for the hearing and determination of most tax—related matters arising in this state. The tax appeals commission consists of three members who are appointed by the governor to serve staggered six—year terms. The members of the tax appeals commission must be experienced in tax matters.

This bill eliminates the tax appeals commission and replaces it with the office of the commissioner of tax appeals. The tax appeals commissioner is appointed by the governor to serve a six—year term and must be experienced in tax matters.

For further information see the **state** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

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tax appeals commission under s. 70.64 (5).

15.06 (1) (bm) The tax appeals commissioner shall be nominated by the
governor, and with the advice and consent of the senate, appointed for a 6-year term
expiring on March 1 of an odd-numbered year.
SECTION 2. 15.105 (1) of the statutes is repealed.
SECTION 3. 15.105 (1m) of the statutes is created to read:
15.105 (1m) Office of commissioner of tax appeals. There is created an office
of the commissioner of tax appeals which is attached to the department of
administration under s. 15.03. The tax appeals commissioner shall be experienced
in tax matters. The commissioner may not serve on or under any committee of a
political party. The commissioner shall hold office until a successor is appointed and
qualified.
SECTION 4. 19.45 (7) (a) 4. of the statutes is amended to read:
19.45 (7) (a) 4. In a matter before the department of revenue or the office of the
commissioner of tax appeals commission that involves the representation of a client
in connection with a tax matter.
SECTION 5. 20.923 (4) (d) 1. of the statutes is amended to read:
20.923 (4) (d) 1. Administration, department of; office of the commissioner of
tax appeals commission: chairperson and members. The chairperson of the
commission and the governor, at the time a new member is appointed, shall jointly
determine the salary of the new member within the range for this group:
commissioner.
<b>SECTION 6.</b> 60.24 (3) (L) of the statutes is amended to read:
60.24 (3) (L) If authorized by the town board, represent the interests of the
town in connection with appearances before the state office of the commissioner of

SECTION 7.	70.38 (4) of	the statutes is	amended to read:
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70.38 (4) APPEALS. (a) Any person feeling aggrieved by the assessment notice shall, within 60 days after the receipt of the notice, file with the department a petition for redetermination setting forth the person's objections to the assessment. The person may request an informal conference with representatives of the department prior to September 15. The request shall be indicated in the petition. The secretary shall act on the petition on or before October 1. On or before November 1, the person shall pay the amount determined by the secretary pursuant to the secretary's action on the petition. If the person is aggrieved by the secretary's denial of the petition the person may appeal to the office of the commissioner of tax appeals commission if the appeal is filed with the commission office of the commissioner on or before December 1.

(b) Determinations of the <u>office of the commissioner of</u> tax appeals <del>commission</del> shall be subject to judicial review under ch. 227.

## **SECTION 8.** 70.39 (2) of the statutes is amended to read:

70.39 (2) Any part of an assessment which is contested before the <u>office of the commissioner of tax appeals commission</u> or the courts, which after hearing shall be ordered to be paid, shall be considered as a delinquent tax if unpaid on the 10th day following the date of the final order and shall be subject to the penalty and interest provisions under sub. (1).

## **SECTION 9.** 70.397 (3) (c) of the statutes is amended to read:

70.397 (3) (c) Any person feeling aggrieved by an assessment notice under this section may, within 60 days after receipt of the notice, file with the department a petition for redetermination setting forth the person's objections to the assessment. In the petition, the person may request an informal conference with representatives

of the department. The secretary of revenue shall act on the petition within 90 days after receipt of the petition for redetermination. If the person is aggrieved by the secretary's denial of the petition, the person may appeal to the office of the commissioner of tax appeals commission if the appeal is filed with the commission office of the commissioner within 30 days after the petition is denied.

**SECTION 10.** 70.57 (2) of the statutes is amended to read:

70.57 (2) If the state board of assessors, the office of the commissioner of tax appeals commission or a court makes a final redetermination on the assessment of property subject to taxation under s. 70.995 that is higher or lower than the previous assessment, the department of revenue shall recertify the equalized value of the school district in which the property subject to taxation under s. 70.995 is located.

**SECTION 11.** 70.64 (1) of the statutes is amended to read:

70.64 (1) By the office of the commissioner of tax appeals general property in any county or taxation district, made by the department of revenue under s. 70.57, may be reviewed, and a redetermination of the value of such property may be made by the office of the commissioner of tax appeals commission, upon appeal by the county or taxation district. The filing of such appeal in the manner provided in this section by any county or taxation district shall impose upon the commission office of the commissioner of tax appeals the duty, under the powers conferred upon it by s. 73.01 (4) (a), to review the assessment complained of. If, in its judgment based upon the testimony, evidence and record made on the preliminary hearing of such appeal, the commission office of the commissioner of tax appeals finds such assessment to be unequal and discriminatory, it shall determine to correct such assessment to bring it into substantial compliance with law. Except as provided in this section, the appeal

1	shall be taken and such review and redetermination shall be made as provided in ss.
2	73.01 and 73.015 and under the rules governing the procedure of the commission
3	office of the commissioner of tax appeals.
4	SECTION 12. 70.64 (3) (intro.) of the statutes is amended to read:
5	70.64 (3) FORM OF APPEAL. (intro.) To accomplish an appeal there shall be filed
6	with the office of the commissioner of tax appeals commission on or before October
7	15 an appeal in writing setting forth:
8	SECTION 13. 70.64 (3) (a) of the statutes is amended to read:
9	70.64 (3) (a) That the county or taxation district, naming the same, appeals to
10	the office of the commissioner of tax appeals commission from the assessment made
11	by the department of revenue under s. 70.57, specifying the date of such assessment.
12	SECTION 14. 70.64 (4) of the statutes is amended to read:
13	70.64 (4) CERTIFIED COPIES. Upon the filing of such appeal, the clerk of the
14	county or taxation district, without delay, shall prepare certified copies of it, together
15	with certified copies of the value established by the department of revenue from
16	which the appeal is taken and a complete list showing the clerk of each taxation
17	district within the county and the post-office address of each. The clerk shall mail
18	by certified mail 4 sets of certified copies to the office of the commissioner of tax
19	appeals commission and one set of the copies to the department of revenue, the
20	county clerk and the clerk of each taxation district within the county.
21	<b>Section 15.</b> 70.64 (5) of the statutes is amended to read:
22	70.64 (5) APPEARANCE. Not later than 30 days after the clerk of the county or
23	taxation district has mailed the certified copies, unless the time is extended by order
24	of the office of the commissioner of tax appeals commission, any county, town, city

or village may cause an appearance to be entered in its behalf before the commission

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office of the commissioner in support of the appeal and uniting with the appellant for the relief demanded; and by verified petition or statement showing grounds therefor may apply for other or further review and redetermination than that demanded in the appeal. Within the same time the county, town, city or village in the county may in the same manner have its appearance entered in opposition to the appeal and to the relief demanded. Such appearances shall be authorized in the manner for authorizing an appeal under sub. (2). When so authorized the interests of the county, town, city or village authorizing it shall be in the charge of the chairperson, mayor or president thereof unless otherwise directed by the body authorizing such appearance; and attorneys may be employed in that behalf. In such appearances any 2 or more of the towns, cities and villages of the county may join if united in support of or in opposition to the appeal. Four copies of each appearance, petition or statement mentioned in this subsection shall be filed in the offices of the commissioner of tax appeals commission and a copy of each mailed by certified mail to the department of revenue, to the county clerk, and to the clerk of each town, city and village within the county, and a copy to the attorney authorized to appear on behalf of the county or any town, city or village within the county.

**Section 16.** 70.64 (6) of the statutes is amended to read:

70.64 (6) Hearing. As soon as practicable, the commission office of the commissioner of tax appeals shall set a time and place for preliminary hearing of such appeal. At least 10 days before the time set for such hearing, the commission office of the commissioner of tax appeals shall cause notice thereof to be mailed by certified mail to the county clerk and to the attorney or the clerk of each town, city and village in whose behalf an appearance has been entered in the matter of such appeal, and to the clerk of each town, city or village which has not appeared, and mail

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a like notice to the clerk of the taxation district taking such appeal and to the department of revenue. The department of revenue shall be prepared to present to the commission office of the commissioner of tax appeals at such time during the course of the hearings as the commission office requires, the full value of all property subject to general property taxation in each town, village and city of the county, as determined by the department according to s. 70.57 (1) or in the case of a complaint by a taxation district under a county assessor such information as the department has in its possession. Said hearing may be adjourned, in the discretion of the office of the commissioner of tax appeals commission, as often and to such times and places as may be necessary in order to determine the facts. If satisfied that no substantial injustice has been done in the taxation district assessment appealed from, the commission office of the commissioner of tax appeals in its discretion may dismiss such appeal. If satisfied that substantial injustice has been done in the taxation district assessment, the commission office of the commissioner of tax appeals shall determine to revalue any or all of the taxation districts in the county, which it deems necessary, in a manner which in its judgment is best calculated to secure substantial justice.

**Section 17.** 70.64 (7) of the statutes is amended to read:

appeals shall then proceed to redetermine the value of the taxable general property in such of the taxation districts in the county as it deems necessary. It may include in such redetermination other taxation districts than first determined upon and may include all of the taxation districts in said county, if at any time during the progress of its investigations or revaluations it is satisfied that such course is necessary in order to accomplish substantial justice and to secure relative equality as between all

the taxation districts in such county. It shall make careful investigation of the value of taxable general property in the several taxation districts to which such review and redetermination shall extend, in any manner which in its judgment is best calculated to obtain the fair, full value of such property. The commission office of the commissioner of tax appeals may employ such experts and other assistants as may be necessary, and fix their compensation. In making such investigations the commission office of the commissioner of tax appeals and all persons employed therein by the commission office shall have all the authority possessed by assessors so far as applicable, including authority to administer oaths and to examine property owners and witnesses under oath as to the quantity and value of the property subject to assessment belonging to any person or within any taxation district to which the investigation shall extend.

**SECTION 18.** 70.64 (8) of the statutes is amended to read:

70.64 (8) Hearing. The commission office of the commissioner of tax appeals may at any time before its final determination appoint a time and place at which it will hear evidence and arguments relevant to the matters under consideration upon such appeal. The time to be devoted to such hearings may be limited as the commission office of the commissioner of tax appeals directs. At least 10 days before the time fixed for such hearings, the commission office of the commissioner of tax appeals shall cause notice thereof to be mailed by certified mail to the county clerk and to the attorney or other representative of each town, city and village in whose behalf an appearance has been entered in the matter of such appeal, and a like copy to the department of revenue.

**SECTION 19.** 70.64 (9) of the statutes is amended to read:

70.64 (9) Testimony. The <u>office of the commissioner of</u> tax appeals <del>commission</del> may take testimony. Witnesses summoned at the instance of <u>said-commission</u> the <u>office of the commissioner of tax appeals</u> shall be compensated at the rates provided by law for witnesses in courts of record, the same to be audited and paid the same as other claims against the state, upon the certificate of <u>said-commission</u> the office of the commissioner of tax appeals. If any property owner or other person makes any false statement to <u>said-commission</u> the office of the commissioner of tax appeals or to any person employed by it upon any matter under investigation that person shall be subject to all the forfeitures and penalties imposed by law for false statements to assessors and boards of review.

**Section 20.** 70.64 (10) of the statutes is amended to read:

eemmission shall make its determination upon such appeal without unreasonable delay and shall file a copy thereof in the office of the county clerk and mail by certified mail a like copy to the department of revenue and to the clerk and attorney of the taxation district appealing, and a copy to the clerk and attorney of each taxation district having appeared. In such determination the eemmission office of the commissioner of tax appeals shall set forth the relative value of the taxable general property in each town, city and village of such county as found by them, and what sum, if any, shall be added to or deducted from the aggregate value of taxable property in each such taxation district as fixed in the determination of the department of revenue from which such appeal was taken in order to produce a relatively just and equitable taxation district assessment. Such determination shall be final.

**SECTION 21.** 70.64 (11) of the statutes is amended to read:

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70.64 (11) COMPUTATION. The determination of the commission office of the commissioner of tax appeals shall not affect the validity of taxes apportioned in accordance with the taxation district assessment from which such appeal was taken; but if it is determined upon such appeal that such taxation district assessment is relatively unequal, such inequality shall be remedied and compensated in the apportionment of state and county taxes in such county next following the determination of said commission the office of the commissioner of tax appeals in the following manner: Each town, city and village whose valuation in such taxation district assessment was determined by said commission the office of the commissioner of tax appeals to be relatively too high shall be credited a sum equal to the amount of taxes charged to it upon such unequal assessment in excess of the amount equitably chargeable thereto according to the determination of the commission office of the commissioner of tax appeals; and each town, city and village whose valuation in such taxation district assessment was determined by said commission the office of the commissioner of tax appeals to be relatively too low shall be charged, in addition to all other taxes, a sum equal to the difference between the amount charged thereto upon such unequal assessment and the amount which should have been charged thereto according to the determination of the commission office of the commissioner of tax appeals. The department of revenue shall aid the county clerk in making proper computations.

**Section 22.** 70.64 (12) of the statutes is amended to read:

70.64 (12) EXPENSES. The <u>office of the commissioner of</u> tax appeals <del>commission</del> shall transmit to the county clerk with its determination on such appeal a statement of all expenses incurred therein by or at the instance of the <del>commission</del> of the <u>commission</u> of the <u>commissioner of tax appeals</u>, which shall include the actual expenses of the

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commission office of the commissioner of tax appeals and regular employees of the commission office, the compensation and actual expenses of all other persons employed by it and the fees of officers employed and witnesses summoned at its instance. A duplicate of such statement shall be filed in the office of the department of administration. Such expenses shall be audited upon the certificate of the commission office of the commissioner of tax appeals, and paid out of the state treasury, in the first instance, as other claims against the state are audited and paid. The amount of such expenses shall be a special charge against such county and shall be included in the next apportionment and certification of state taxes and charges, and collected from such county, as other special charges are certified and collected. Unless otherwise directed by the commission office of the commissioner of tax appeals in its determination upon such appeal, the county clerk, in the next apportionment of state and county taxes, shall apportion the amount of such special charges to and among the towns, cities and villages in such county whose relative valuations were increased in the determination of the commission office of the commissioner of tax appeals in proportion to the amount of such increase in each of them respectively. The apportionment of such expenses shall be set forth in the determination of the commission office of the commissioner of tax appeals. The amount so apportioned to each such town, city and village shall be charged upon its tax roll and shall be collected and paid over to the county treasurer as other state taxes and special charges are collected and paid.

**SECTION 23.** 70.995 (8) (a) of the statutes is amended to read:

70.995 (8) (a) The secretary of revenue shall establish a state board of assessors, which shall be comprised of the members of the department of revenue whom the secretary designates. The state board of assessors shall investigate any

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objection filed under par. (c) or (d) if the fee under that paragraph is paid. The state board of assessors, after having made the investigation, shall notify the person assessed or the person's agent and the appropriate municipality of its determination by 1st class mail or electronic mail. Beginning with objections filed in 1989, the state board of assessors shall make its determination on or before April 1 of the year after the filing. If the determination results in a refund of property taxes paid, the state board of assessors shall include in the determination a finding of whether the refund is due to false or incomplete information supplied by the person assessed. The person assessed or the municipality having been notified of the determination of the state board of assessors shall be deemed to have accepted the determination unless the person or municipality files a petition for review with the clerk of the office of the commissioner of tax appeals commission as provided in s. 73.01 (5) and the rules of practice promulgated by the commission office of the commissioner of tax appeals. If an assessment is reduced by the state board of assessors, the municipality affected may file an appeal seeking review of the reduction, or may, within 30 days after the person assessed files a petition for review, file a cross-appeal, before the office of the commissioner of tax appeals commission even though the municipality did not file an objection to the assessment with the board. If the board does not overrule a change from assessment under this section to assessment under s. 70.32 (1), the affected municipality may file an appeal before the tax appeals commission. If an assessment is increased by the board, the person assessed may file an appeal seeking review of the increase, or may, within 30 days after the municipality files a petition for review, file a cross-appeal, before the commission office of the commissioner of tax appeals even though the person did not file an objection to the assessment with the board.

\*\*\*\*Note: This is reconciled s. 70.995 (8) (a). This Section has been affected by drafts with the following LRB numbers: LRB-1767/2 and LRB-1680/1.

**SECTION 24.** 70.995 (8) (e) of the statutes is amended to read:

70.995 (8) (e) Upon completion of and review by the office of the commissioner of tax appeals commission and receipt of the statement of assessments required under s. 70.53, the department of revenue shall be responsible for equating all full-value manufacturing property assessments entered in the manufacturing property assessment roll to the general level of assessment of all other property within the individual taxation district. Thereafter, the manufacturing property assessment roll shall be delivered to the municipal clerk and annexed to the municipal assessment roll containing all other property.

**SECTION 25.** 70.995 (9) of the statutes is amended to read:

70.995 (9) Any aggrieved party may appeal a determination by the <u>office of the</u> <u>commissioner of</u> tax appeals <u>commission</u> under sub. (8) to the circuit court for Dane County under s. 73.015.

**Section 26.** 71.82 (2) (d) of the statutes is amended to read:

71.82 (2) (d) Withholding tax. Of the amounts required to be withheld any amount not deposited or paid over to the department within the time required shall be deemed delinquent and deposit reports or withholding reports filed after the due date shall be deemed late. Delinquent deposits or payments shall bear interest at the rate of 1.5% per month from the date deposits or payments are required under this section until deposited or paid over to the department. The department shall provide by rule for reduction of interest on delinquent deposits to 12% per year in stated instances wherein the secretary of revenue determines reduction fair and equitable. In the case of a timely filed deposit or withholding report, withheld taxes

SECTION 26

shall become delinquent if not deposited or paid over on or before the due date of the report. In the case of no report filed or a report filed late, withheld taxes shall become delinquent if not deposited or paid over by the due date of the report. In the case of an assessment under s. 71.83 (1) (b) 2., the amount assessed shall become delinquent if not paid on or before the first day of the calendar month following the calendar month in which the assessment becomes final, but if the assessment is contested before the office of the commissioner of tax appeals commission or in the courts, it shall become delinquent on the 30th day following the date on which the order or judgment representing final determination becomes final.

**Section 27.** 71.88 (2) (title) of the statutes is amended to read:

71.88 (2) (title) APPEAL TO THE WISCONSIN OFFICE OF THE COMMISSIONER OF TAX APPEALS COMMISSION.

**SECTION 28.** 71.88 (2) (a) of the statutes is amended to read:

71.88 (2) (a) Appeal of the department's redetermination of assessments and claims for refund. A person feeling aggrieved by the department's redetermination may appeal to the office of the commissioner of tax appeals commission by filing a petition with the clerk of the commission office of the commissioner of tax appeals as provided by law and the rules of practice promulgated by the commission office of the commissioner of tax appeals. If a petition is not filed with the commission office of the commissioner of tax appeals within the time provided in s. 73.01 or, except as provided in s. 71.75 (5), if no petition for redetermination is made within the time provided the assessment, refund, or denial of refund shall be final and conclusive.

**SECTION 29.** 71.88 (2) (b) of the statutes is amended to read:

71.88 (2) (b) Appeal of department's redetermination of credits. Any person aggrieved by the department of revenue's redetermination of a credit under s. 71.07

(3m) or (6), 71.28 (1) or (2m) or 71.47 (1) or (2m) or subch. VIII or IX, except when the denial is based upon late filing of claim for credit or is based upon a redetermination under s. 71.55 (8) of rent constituting property taxes accrued as at arm's length, may appeal the redetermination to the office of the commissioner of tax appeals commission by filing a petition with the commission office of the commissioner of tax appeals within 60 days after the redetermination, as provided under s. 73.01 (5) with respect to income or franchise tax cases, and review of the commission's decision of the office of the commissioner of tax appeals may be had under s. 73.015. For appeals brought under this paragraph, the filing fee required under s. 73.01 (5) (a) does not apply.

**SECTION 30.** 71.89 (1) of the statutes is amended to read:

71.89 (1) If the taxpayer requests a hearing, the additional tax or overpayment shall not become due and payable until after hearing and determination of the tax by the office of the commissioner of tax appeals commission or disposition of the appeal pursuant to stipulation and order under ss. 73.01 (4) (a) and 73.03 (25).

**SECTION 31.** 71.89 (2) of the statutes is amended to read:

71.89 (2) No person against whom an assessment of income or franchise tax has been made shall be allowed in any action either as plaintiff or defendant or in any other proceeding to question such assessment unless the requirements of ss. 71.88 and 71.90 (1) shall first have been complied with, and unless such person shall have made full disclosure under oath at the hearing before the office of the commissioner of tax appeals commission of any and all income that the person received. The requirement of full disclosure under this subsection may be waived by the department of revenue.

**Section 32.** 71.89 (3) of the statutes is amended to read:

71.89 (3) As soon as the appellant shall have filed a petition with the office of the commissioner of tax appeals commission, all collection proceedings, except proceedings under s. 71.74 (14), shall be stayed until final determination of the appeal and any review thereof.

**SECTION 33.** 71.89 (4) of the statutes is amended to read:

71.89 (4) Any person who contests an assessment before the office of the commissioner of tax appeals commission or in court shall state in his or her petition or notice of appeal what portion if any of the tax is admitted to be legally assessable and correct. Within 5 days after notice by the department, the appellant shall pay to the department the whole amount of the admitted tax and such tax shall be appropriated in accordance with s. 25.20. Any such payment shall be considered an admission of the legality of the tax thus paid, and such tax so paid cannot be recovered in the pending appeal or in any other action or proceeding.

**SECTION 34.** 71.90 (2) of the statutes is amended to read:

71.90 (2) Deposit with the state treasurer of tax appeals commission or an appeal in regard to that petition is pending in a court, the taxpayer may offer to deposit the entire amount of the additional taxes, together with interest, with the state treasurer. If an offer to deposit is made, the department of revenue shall issue a certificate to the state treasurer authorizing the treasurer to accept payment of such taxes together with interest to the first day of the succeeding month and to give a receipt. A copy of the certificate shall be mailed to the taxpayer who shall pay the taxes and interest to the treasurer within 30 days. A copy of the receipt of the state treasurer shall be filed with the department. The department shall, upon final determination of the appeal, certify to the state treasurer the amount of the taxes as

finally determined and direct the state treasurer to refund to the appellant any portion of such payment which has been found to have been improperly assessed, including interest. The state treasurer shall make the refunds directed by the certificate within 30 days after receipt. Taxes paid to the state treasurer under this subsection shall be subject to the interest provided by ss. 71.82 and 71.91 (1) (c) only to the extent of the interest accrued on the taxes prior to the first day of the month succeeding the application for hearing. Any portion of the amount deposited with the state treasurer which is refunded to the taxpayer shall bear interest at the rate of 9% per year during the time that the funds are on deposit.

**Section 35.** 71.91 (1) (b) of the statutes is amended to read:

71.91 (1) (b) Withholding. Any amount not deposited or paid over to the department, or to the person that the department prescribes, within the time required shall be deemed delinquent and deposit reports or withholding reports filed after the due date shall be deemed late. In the case of a timely filed deposit or withholding report, withheld taxes shall become delinquent if not deposited or paid over on or before the due date of the report. In the case of no report filed or a report filed late, withheld taxes shall become delinquent if not deposited or paid over by the due date of the report. In the case of an assessment under s. 71.83 (1) (b) 2., the amount assessed shall become delinquent if not paid on or before the due date specified in the notice of deficiency, but if the assessment is contested before the office of the commissioner of tax appeals commission or in the courts, it shall become delinquent on the 30th day following the date on which the order or judgment representing final determination becomes final.

**SECTION 36.** 71.91 (1) (c) of the statutes is amended to read:

71.91 (1) (c) Contested income and franchise tax assessments. Any additional
income or franchise tax assessment contested before the office of the commissioner
of tax appeals commission or in the courts, which is finally determined to be correct,
shall become delinquent if not paid on or before the 30th day following the date on
which the order or judgment representing such final determination becomes final
and conclusive. Any additional income or franchise tax assessment so contested
shall be subject to s. 71.74 (14).
SECTION 37. Chapter 73 (title) of the statutes is amended to read:
CHAPTER 73
OFFICE OF THE COMMISSIONER
OF TAX APPEALS COMMISSION
AND DEPARTMENT OF REVENUE
SECTION 38. 73.01 (title) of the statutes is amended to read:
73.01 (title) Tax Office of the commissioner of tax appeals commission.
SECTION 39. 73.01 (1) (a) of the statutes is repealed.
SECTION 40. 73.01 (1) (bm) of the statutes is created to read:
73.01 (1) (bm) "Tax appeals commissioner" means the commissioner of the
office of the commissioner of tax appeals, as appointed under ss. 15.06 (1) (bm) and
15.105 (1m).
<b>SECTION 41.</b> 73.01 (2) of the statutes is amended to read:
73.01 (2) EMPLOYEES. The chairperson of the commission tax appeals
commissioner may appoint, under the classified service, such employees for the
commission office of the commissioner of tax appeals as are necessary.
<b>Section 42.</b> 73.01 (3) of the statutes is amended to read:

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- 73.01 (3) Hearings and Reports. (a) The time and place of meetings and hearings of the commission office of the commissioner of tax appeals shall be designated by the chairperson tax appeals commissioner. Rooms for hearings outside the city of Madison shall be provided under s. 73.07. All hearings held in Milwaukee shall be held in the southeast district office of the department of natural resources. The commission office of the commissioner of tax appeals shall maintain permanent hearing rooms in Madison.
- (b) The commission office of the commissioner of tax appeals shall provide for the publication of such of its reports, decisions and opinions as are of public interest in such form as it deems best adapted for public convenience and use. Such publications shall constitute the official reports of the commission office of the commissioner of tax appeals and shall be made available for sale and distribution to the public under ch. 35. In addition to any report submitted under s. 15.06 (7), the commission office of the commissioner of tax appeals shall make additional reports to the governor or the legislature as they request. The commission office of the commissioner of tax appeals shall submit a report requested by the legislature to the chief clerk of each house of the legislature, for distribution to the legislature under s. 13.172 (2).

## **Section 43.** 73.01 (4) of the statutes is amended to read:

73.01 (4) POWERS AND DUTIES DEFINED. (a) Subject to the provisions for judicial review contained in s. 73.015, the commission office of the commissioner of tax appeals shall be the final authority for the hearing and determination of all questions of law and fact arising under sub. (5) and s. 72.86 (4), 1985 stats., and ss. 70.38 (4) (a), 70.397, 70.64, and 70.995 (8), s. 76.38 (12) (a), 1993 stats., ss. 76.39 (4) (c), 76.48 (6), 76.91, 77.26 (3), 77.59 (6) (b), 78.01, 78.22, 78.40, 78.555, 139.02, 139.03, 139.06,

139.31, 139.315, 139.33, 139.76, 139.78, 341.405, and 341.45, subch. XIV of ch. 71, and subch. VII of ch. 77. Whenever with respect to a pending appeal there is filed with the commission office of the commissioner of tax appeals a stipulation signed by the department of revenue and the adverse party, under s. 73.03 (25), or the department of transportation and the adverse party agreeing to an affirmance, modification, or reversal of the department of revenue's or department of transportation's position with respect to some or all of the issues raised in the appeal, the commission office of the commissioner of tax appeals shall enter an order affirming or modifying in whole or in part, or canceling the assessment appealed from, or allowing in whole or in part or denying the petitioner's refund claim, as the case may be, pursuant to and in accordance with the stipulation filed. No responsibility shall devolve upon the commission office of the commissioner of tax appeals, respecting the signing of an order of dismissal as to any pending appeal settled by the department of revenue or the department of transportation without the approval of the commission office of the commissioner of tax appeals.

appeals or, in respect to hearings conducted by one commissioner, to that commissioner to a person assigned to hear a matter under this section that proceedings have been instituted or maintained by the taxpayer primarily for delay or that the taxpayer's position in those proceedings is frivolous or groundless, the commission or commissioner office of the commissioner of tax appeals or the tax appeals commissioner may assess the taxpayer an amount not to exceed \$1,000 at the same time that the deficiency is assessed. Those damages shall be paid upon notice from the department of revenue and shall be collected as a part of the tax.

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- Any matter required to be heard by the commission office of the (p) commissioner of tax appeals may be heard by any member of the commission or its the tax appeals commissioner or by a hearing examiner and reported to the office of the commissioner of tax appeals, and hearings of matters pending before it shall be assigned to members of the commission or its the tax appeals commissioner or to a hearing examiner by the chairperson tax appeals commissioner. Unless a majority of the commission decides that the full commission should decide a case, cases other than small claims cases shall be decided by a panel of 3 members assigned by the chairperson prior to the hearing. If the parties have agreed to an oral decision, the member or members person conducting the hearing may render an oral decision. Hearings shall be open to the public and all proceedings shall be conducted in accordance with rules of practice and procedure prescribed by the commission office of the commissioner of tax appeals. Small claims cases shall be decided by one commissioner the tax appeals commissioner or by a hearing examiner, as assigned by the chairperson tax appeals commissioner prior to the hearing.
- (bn) The parties to any matter required to be heard and decided by the commission office of the commissioner of tax appeals, except appeals arising under s. 70.64 or ch. 76, may consent in writing that the chairperson or any member of the commission person assigned to hear the matter may render an oral decision, and that the parties waive the right to appeal such decision. Such oral decision shall not be binding upon the department, as to statutory construction, in a subsequent matter. Provisions of this section, s. 73.015 or ch. 227 in conflict herewith shall not apply to decisions rendered under this paragraph.
- (c) The commission office of the commissioner of tax appeals shall, upon the request of any party to a matter pending before it or of any officer of the state

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government or upon its own motion order that all proceedings in a matter pending before it be recorded, and the expense thereof shall be paid by the state out of the appropriation for the commission office of the commissioner of tax appeals. The commission office of the commissioner of tax appeals may supply copies of the transcript of those recordings to anyone requesting them, at the expense of the person making such request. All moneys received by the commission office of the commissioner of tax appeals from the sale of transcripts of those recordings shall be paid into the state treasury within one week after receipt. If no party to a matter pending before the commission office of the commissioner of tax appeals requests that the proceedings held with respect thereto be recorded, and the commission office of the commissioner of tax appeals does not so order upon its own motion, all parties shall be deemed to have waived all rights of appeal to the courts upon questions as to the admission or exclusion of evidence or as to whether a finding of the commission office of the commissioner of tax appeals is warranted by the evidence. The right of appeal upon questions of law raised by the pleadings or by facts stipulated or shown by the findings of the commission office of the commissioner of tax appeals is not waived.

(d) Any member of the commission The tax appeals commissioner or any employee of the commission office of the commissioner of tax appeals, designated in writing for the purpose by the chairperson tax appeals commissioner, may administer oaths, and any member of the commission the tax appeals commissioner or any hearing examiner designated by the tax appeals commissioner may summon and examine witnesses and require by subpoena the production of all returns, books, papers, documents, correspondence and other evidence pertaining to the matter under inquiry, at any designated place of hearing and may require the taking of a

deposition before any person competent to administer oaths, either within or without the state, upon notice to the interested party in like manner that depositions of witnesses are taken in civil actions pending in the circuit court. Any party to a matter pending before the commission office of the commissioner of tax appeals may summon witnesses or require the production of papers in the same manner as witnesses are summoned or papers required to be produced in civil actions in the circuit court. Any person summoned or whose deposition is taken shall receive the same fees and mileage as would be allowed in a civil action pending in the circuit court, and the expense thereof shall be paid by the person summoning such witness or causing the deposition to be taken.

(dn) In connection with the hearing of any matter required to be heard and decided by the commission office of the commissioner of tax appeals, except appeals arising under s. 70.64 or ch. 76, the chairperson or any member of the commission person assigned to hear the matter may, with the consent of the parties, render an oral decision. In small claims cases, the presiding commissioner person assigned to hear the matter may, without consent of the parties, either render an oral decision at the close of the hearing or provide a written decision to all parties within 2 weeks after the hearing. Decisions in small claims cases are not precedents. Any party may appeal such oral decision as provided in s. 73.015. Oral decisions constitute notice for purposes of determining the time in which appeals may be taken. Provisions of this section or ch. 227 in conflict with this paragraph do not apply to decisions rendered under this paragraph.

(e) Except as provided in par. (dn), the commission office of the commissioner of tax appeals in each case heard by it shall, irrespective of ch. 227, make a decision in writing accompanied by findings of fact and conclusions of law. The commission

office of the commissioner of tax appeals may issue an opinion in writing in addition to its findings of fact and decision. The decision or order of the commission office of the commissioner of tax appeals shall become final and shall be binding upon the petitioner and upon the department of revenue for that case unless an appeal is taken from the decision or order of the commission office of the commissioner of tax appeals under s. 73.015. Except in respect to small claims decisions, if the commission office of the commissioner of tax appeals construes a statute adversely to the contention of the department of revenue:

- 1. Except for hearings on ss. 341.405 and 341.45 and except as provided in subd.

  2., the department of revenue shall be deemed to acquiesce in the construction so adopted unless the department of revenue seeks review of the order or decision of the commission office of the commissioner of tax appeals so construing the statute. For purposes of this subdivision, the department of revenue has sought review of the order or decision if it seeks review and later settles the case or withdraws its petition for review or if the merits of the case are for other reasons not determined by judicial review. The construction so acquiesced in shall thereafter be followed by the department of revenue.
- 2. Except for hearings on ss. 341.405 and 341.45, the department of revenue may choose not to appeal and to nonacquiesce in the decision or order by sending a notice of nonacquiescence to the clerk of the commission office of the commissioner of tax appeals, to the revisor of statutes for publication in the Wisconsin administrative register and to the taxpayer or the taxpayer's representative before the time expires for seeking a review of the decision or order under s. 73.015. The effect of this action is that, although the decision or order is binding on the parties for the instant case, the commission's conclusions of law, the rationale, and the

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- construction of statutes in the instant case, as determined by the office of the commissioner of tax appeals, are not binding upon or required to be followed by the department of revenue in other cases.
- (f) All reports, findings, decisions and opinions of the commission office of the commissioner of tax appeals, and all evidence received by the commission office of the commissioner of tax appeals, including a transcript of any report of the proceedings, shall be open to the inspection of the public, except that the originals of books, documents, records, labels, diagrams, and other exhibits introduced in evidence before the commission office of the commissioner of tax appeals, may be withdrawn from the custody of the commission office of the commissioner of tax appeals in such manner and upon such terms as the commission office of the commissioner of tax appeals may, in its discretion, prescribe.
- (g) The commission office of the commissioner of tax appeals shall, in manufacturing property redeterminations under s. 70.995 for which a refund is due a taxpayer because of a reduction in value by the commission office of the commissioner of tax appeals, include in its determination a finding of whether the reduction was due to false or incomplete information supplied by the taxpayer.
- (h) The commission office of the commissioner of tax appeals may extend any of its deadlines for persons designated in section 7508 (a) of the internal revenue code for the length of time specified in that section.
- (i) If the department of revenue assesses under s. 71.74 (9), the commission office of the commissioner of tax appeals shall consolidate the appeals of that assessment.

**SECTION 44.** 73.01 (4m) of the statutes is amended to read:

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- 73.01 (4m) DEADLINE FOR DECISIONS. (a) The final decision or order of the eommission office of the commissioner of tax appeals shall be issued within 90 days after the date on which the last document necessary to the decision of the matter is received or the date on which a hearing is closed, whichever is later, unless good cause is shown or unless the parties and the commission office of the commissioner of tax appeals agree to an extension.
- (b) No member of the commission, including the chairperson, or its hearing examiner, including the tax appeals commissioner, may receive any salary unless he or she first executes an affidavit at the end of each salary period stating that he or she has complied with the deadlines in par. (a). The affidavit shall be presented to and filed with every official who certifies, in whole or in part, the salary.
- (c) If a member of the commission, including the chairperson, or its hearing examiner or the tax appeals commissioner is unable to comply with the deadline under par. (a), that person shall so certify in the record, and the period is then extended for one additional period not to exceed 90 days.

**SECTION 45.** 73.01 (5) of the statutes is amended to read:

APPEALS. (a) Any person who is aggrieved by a determination of the state board of assessors under s. 70.995 (8) or who has filed a petition for redetermination with the department of revenue and who is aggrieved by the redetermination of the department of revenue may, within 60 days of the determination of the state board of assessors or of the department of revenue or, in all other cases, within 60 days after the redetermination but not thereafter, file with the clerk of the commission office of the commissioner of tax appeals a petition for review of the action of the department of revenue and the number of copies of the petition required by rule

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adopted by the commission office of the commissioner of tax appeals. Any person who is aggrieved by a determination of the department of transportation under s. 341.405or 341.45 may, within 30 days after the determination of the department of transportation, file with the clerk of the commission office of the commissioner of tax appeals a petition for review of the action of the department of transportation and the number of copies of the petition required by rule adopted by the commission office of the commissioner of tax appeals. If a municipality appeals, its appeal shall set forth that the appeal has been authorized by an order or resolution of its governing body and the appeal shall be verified by a member of that governing body as pleadings in courts of record are verified. The clerk of the commission office of the commissioner of tax appeals shall transmit one copy to the department of revenue, or to the department of transportation, and to each party. In the case of appeals from manufacturing property assessments, the person assessed shall be a party to a proceeding initiated by a municipality. At the time of filing the petition, the petitioner shall pay to the commission office of the commissioner of tax appeals a \$25 filing fee. The commission office of the commissioner of tax appeals shall deposit the fee in the general fund. Within 30 days after such transmission the department of revenue, except for petitions objecting to manufacturing property assessments, or the department of transportation, shall file with the clerk of the commission office of the commissioner of tax appeals an original and the number of copies of an answer to the petition required by rule adopted by the commission office of the commissioner of tax appeals and shall serve one copy on the petitioner or the petitioner's attorney or agent. Within 30 days after service of the answer, the petitioner may file and serve a reply in the same manner as the petition is filed. Any person entitled to be heard by the commission office of the commissioner of tax appeals under s. 76.38 (12) (a),

1993 stats., or s. 76.39 (4) (c), 76.48, or 76.91 may file a petition with the commission
office of the commissioner of tax appeals within the time and in the manner provided
for the filing of petitions in income or franchise tax cases. Such papers may be served
as a circuit court summons is served or by certified mail. For the purposes of this
subsection, a petition for review is considered timely filed if mailed by certified mail
in a properly addressed envelope, with postage duly prepaid, which envelope is
postmarked before midnight of the last day for filing.

- (b) The petition shall set forth specifically the facts upon which the petitioner relies, together with a statement of the propositions of law involved, and shall be in such form as the commission office of the commissioner of tax appeals by rule designates. After an answer is filed as provided in par. (a), the matter shall be regarded as at issue and the commission office of the commissioner of tax appeals shall set it for hearing. At all times while said appeal is pending before the commission office of the commissioner of tax appeals, the petitioner shall keep the commission office of the commissioner of tax appeals informed as to the petitioner's residence. Upon the petitioner's failure to do so, the mailing by the commission office of the commissioner of tax appeals of a notice of hearing, decision and order or other papers by registered mail to the petitioner's attorney or to the petitioner's last—known address shall constitute good and sufficient service. Petitions and answers may be amended under rules to be prescribed by the commission office of the commissioner of tax appeals.
  - **SECTION 46.** 73.015 (title) of the statutes is amended to read:
- 73.015 (title) Review of determination of the office of the commissioner of tax appeals commission.
  - **SECTION 47.** 73.015 (1) of the statutes is amended to read:

73.015 (1) This section shall provide the sole and exclusive remedy for review of any decision or order of the <u>office of the commissioner of</u> tax appeals <del>commission</del> and no person may contest, in any action or proceeding, any matter reviewable by the <del>commission office of the commissioner of tax appeals</del> unless such person has first availed himself or herself of a hearing before the <del>commission office of the</del> commissioner of tax appeals under s. 73.01 or has cross–appealed under s. 70.995 (8) (a).

**SECTION 48.** 73.015 (2) of the statutes is amended to read:

73.015 (2) Any adverse determination of the office of the commissioner of tax appeals commission is subject to review in the manner provided in ch. 227. If the circuit court construes a statute adversely to the contention of the department of revenue, the department shall be deemed to acquiesce in the construction so adopted unless an appeal to the court of appeals is taken, and the construction so acquiesced in shall thereafter be followed by the department.

**Section 49.** 73.03 (22) of the statutes is amended to read:

73.03 (22) To appear by its counsel and represent the state in all matters before the office of the commissioner of tax appeals commission. Except as provided in ch. 72 and in s. 76.08 (1), the department of justice shall provide legal counsel to appear for the department in all courts, but with the consent of the attorney general a member of the staff of the department may appear for the department.

**Section 50.** 73.03 (25) of the statutes is amended to read:

73.03 (25) To settle and dispose of tax cases or issues pending before the <u>office</u> of the commissioner of tax appeals commission when, in the judgment of the department of revenue, such action is warranted in the best interests of the state;

and, with the approval of the attorney general, to settle and dispose of tax cases or issues pending in the courts.

**SECTION 51.** 73.04 (1) of the statutes is amended to read:

73.04 (1) Contempts. If any person unlawfully fails to obey any subpoena to appear before the department of revenue or before the office of the commissioner of tax appeals commission, or unlawfully refuses to testify, such failure or refusal shall be reported to the attorney general and the department of justice shall institute contempt proceedings against such person.

**SECTION 52.** 73.07 (3) of the statutes is amended to read:

73.07 (3) The county board of any county shall provide rooms for the use of the office of the commissioner of tax appeals commission upon the request of the chairperson of the commission tax appeals commissioner. Hearings of the commission office of the commissioner of tax appeals may also be held in the department's district income tax office when the chairperson of the commission tax appeals commissioner deems it advisable.

**SECTION 53.** 76.28 (4) (a) of the statutes is amended to read:

76.28 (4) (a) If after filing the reports specified in sub. (7) and after the department's computation and assessment of license fees under sub. (2) it is determined that the amount of gross revenues reported is in error, the department shall compute the additional license fee to be paid or the amount of the overpayment of license fee to be refunded, as the case may be. If an additional license fee is due, the department shall give notice to the light, heat and power company against whom the license fee is to be levied. All such additional assessments and claims for refunds for excess license fees paid are subject to the same procedure for review and final determination as additional income or franchise tax assessments and claims for

refunds under ch. 71 as far as the same may be applicable, except that appeals of denials of claims for refunds shall be made directly to the office of the commissioner of tax appeals commission and except that the additional license fees shall become delinquent 60 days after notice provided in this subsection or, if review proceedings are held, 60 days following final determination of the review proceedings. All additional license fees shall bear interest at the rate of 12% per year from the time they should have been paid to the date on which the additional fees shall become delinquent if unpaid.

**SECTION 54.** 76.39 (4) (c) of the statutes is amended to read:

76.39 (4) (c) All additional assessments and claims for refund shall be subject to the same procedure for review and final determination as is provided with respect to additional assessments and refunds of income or franchise taxes in chs. 71 and 73, except that appeals of denials of claims for refunds shall be made directly to the office of the commissioner of tax appeals commission and except as the same may conflict with this section. Delinquent taxes shall be subject to interest at the rate of 1.5% per month until paid.

**SECTION 55.** 76.48 (6) of the statutes is amended to read:

76.48 (6) All additional assessments and claims for refund shall be subject to the same procedure for review and final determination as is provided with respect to additional assessments and refunds of income or franchise taxes under chs. 71 and 73, except that appeals of denials of claims for refunds shall be made directly to the office of the commissioner of tax appeals commission and except as such procedure conflicts with this section.

**Section 56.** 77.59 (6) (b) of the statutes is amended to read:

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77.59 **(6)** (b) Appeals from the department's redeterminations shall be governed by the statutes applicable to income or franchise tax appeals but all appeals from decisions of the <u>office of the commissioner of</u> tax appeals <del>commission</del> with respect to the taxes imposed by this subchapter shall be appealed to the circuit court for Dane County.

**SECTION 57.** 77.60 (2) (c) of the statutes is amended to read:

77.60 (2) (c) In the case of deficiency determinations, on or before the due date specified in the notice of deficiency, except that if the determination is contested before the office of the commissioner of tax appeals commission or in the courts, on or before the 30th day following the date on which the order or judgment representing the final determination becomes final.

**SECTION 58.** 85.013 (2) (b) (intro.) of the statutes is amended to read:

85.013 (2) (b) (intro.) Any hearing under s. 227.42 shall be held before the <u>office</u> of the commissioner of tax appeals commission under s. 73.01 if the hearing concerns an additional assessment, refund or denial of refund under any of the following:

**Section 59.** 121.09 (1) of the statutes is amended to read:

121.09 (1) If, on or after July 1, 1980, the <u>office of the commissioner of</u> tax appeals <del>commission</del> or a court makes a final redetermination on the assessment of property subject to taxation under s. 70.995 that is lower than the previous assessment, or if, on or after January 1, 1982, the state board of assessors makes a final redetermination on the assessment of property subject to taxation under s. 70.995 that is lower than the previous assessment, the school board of the school district in which the property is located may, within 4 years after the date of the determination, decision, or judgment, file the determination of the state board of assessors, the decision of the <u>office of the commissioner</u> of tax appeals <del>commission</del>.

or the judgment of the court with the state superintendent, requesting an adjustment in state aid to the school district. If the state superintendent determines that the determination, decision, or judgment is final and that it has been filed within the 4-year period, the state shall pay to the school district in the subsequent fiscal year, from the appropriation under s. 20.255 (2) (ac), an amount equal to the difference between the state aid computed under s. 121.08 for the school year commencing after the year subject to the valuation recertification, using the school district's equalized valuation as originally certified, and the state aid computed under s. 121.08 for that school year using the school district's equalized valuation as recertified under s. 70.57 (2).

**SECTION 60.** 121.09 (2) of the statutes is amended to read:

the commissioner of tax appeals commission or a court makes a final redetermination on the assessment of property subject to taxation under s. 70.995 that is higher than the previous assessment, the state superintendent shall notify the school district in which the property is located of the recertification by the department of revenue under s. 70.57 (2). The state superintendent shall, in the subsequent fiscal year, withhold from the school district's state aid entitlement under s. 121.08 an amount equal to the difference between the state aid computed under s. 121.08 for the school year commencing after the year subject to the valuation recertification, using the school district's equalized valuation as originally certified, and the state aid computed under s. 121.08 for that school year, using the school district's equalized valuation as recertified under s. 70.57 (2).

**SECTION 61.** 227.53 (1) (b) 1. of the statutes is amended to read:

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227.53 (1) (b) 1. The office of the commissioner of tax appeals commission, the department of revenue.

#### **Section 62.** 341.43 (2) of the statutes is amended to read:

341.43 (2) Any person feeling aggrieved by a notice under this section of additional assessment, refund or denial of refund may, within 30 days after the receipt of the notice, petition the department for a redetermination. A person feeling aggrieved by a redetermination may appeal to the office of the commissioner of tax appeals commission in the manner provided for appeals of tax determinations under s. 73.01 (5). If an appeal of a redetermination is not filed within the time period provided under s. 73.01 (5), the redetermination is final and conclusive.

#### Section 9145. Nonstatutory provisions; revenue.

- (1) TAX APPEALS COMMISSIONER. All of the following apply to the tax appeals commission under section 15.105 (1) of the statutes, as affected by this act, and the office of the commissioner of tax appeals under section 15.105 (1m) of the statutes, as created by this act:
- (a) Assets and liabilities. On the effective date of this paragraph, the assets and liabilities of the tax appeals commission shall become the assets and liabilities of the office of the commissioner of tax appeals.
- (b) Employee transfers. All incumbent employees holding positions in the tax appeals commission are transferred on the effective date of this paragraph to the office of the commissioner of tax appeals.
- (c) Employee status. Employees transferred under paragraph (b) have all the rights and the same status under subchapter V of chapter 111 and chapter 230 of the statutes in the office of the commissioner of tax appeals that they enjoyed in the tax appeals commission immediately before the transfer. Notwithstanding section

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- 230.28 (4) of the statutes, no employee so transferred who has attained permanent status in class is required to serve a probationary period.
  - (d) Tangible personal property. On the effective date of this paragraph, all tangible personal property, including records, of the tax appeals commission is transferred to the office of the commissioner of tax appeals.
  - (e) Contracts. All contracts entered into by the tax appeals commission in effect on the effective date of this paragraph remain in effect and are transferred to the office of the commissioner of tax appeals. The office of the commissioner of tax appeals shall carry out any obligations under such a contract until the contract is modified or rescinded by the office of the commissioner of tax appeals to the extent allowed under the contract.
  - (f) Rules and orders. All rules promulgated by the tax appeals commission that are in effect on the effective date of this paragraph remain in effect until their specified expiration date or until amended or repealed by the office of the commissioner of tax appeals. All orders issued by the tax appeals commission that are in effect on the effective date of this paragraph remain in effect until their specified expiration date or until modified or rescinded by the office of the commissioner of tax appeals.
  - (g) *Pending matters*. Any matter pending with the tax appeals commission on the effective date of this paragraph is transferred to the office of the commissioner of tax appeals, and all materials submitted to or actions taken by the tax appeals commission with respect to the pending matter are considered as having been submitted to or taken by the office of the commissioner of tax appeals.