

State of Misconsin 2003 - 2004 LEGISLATURE

LRB-1797/2 3 RAC:wlj&kg:64/

RMR

DOA:.....Hoadley – Revenue obligation program to purchase Tobacco Settlement Asset–Backed Bonds

FOR 2003-05 BUDGET — NOT READY FOR INTRODUCTION

AN ACT ...; relating to: the budget.

Survey may

Analysis by the Legislative Reference Bureau STATE GOVERNMENT

STATE FINANCE

In 2002, a nonstock corporation organized by the secretary of administration, called the Badger Tobacco Asset Securitization Corporation (BTASC) entered into an arrangement with the state to issue bonds secured by payments owed the state under the Attorneys General Master Tobacco Settlement Agreement of November 23, 1998. To date, approximately \$1,591,000,000 in such bonds have been issued.

This bill creates a program, to be administered by DOA, to purchase any of the outstanding bonds issued by BTASC. Under the bill, the Building Commission may issue revenue obligations in an amount up to \$1,600,000,000 to purchase bonds issued by BTASC. The principal of and interest on the revenue obligations issued by the Building Commission are to be secured by principal and interest payments received from the bonds issued by BTASC and purchased by the state. In addition, the bill contains a moral obligation pledge in which the legislature expresses its expectation and aspiration that, if the BTASC bond principal and interest payments are insufficient to pay the principal of and interest on the revenue obligations issued by the Building Commission, the legislature will make an appropriation from the general fund sufficient to pay the principal of and interest on the obligations.

For further information see the **state** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

Section 1. 16.523 of the statutes is created to read:

16.523 Purchase of bonds issued by the Badger Tobacco Asset Securitization Corporation; revenue obligations. (1) There is established a tobacco settlement bond purchase program, to be administered by the department, to purchase any bonds issued by the Badger Tobacco Asset Securitization Corporation. The legislature finds and determines that the tobacco settlement bond purchase program is likely to produce sufficient net income to pay when due the principal of and interest on revenue obligations issued by the state to make the purchase and, thereby, constitutes a revenue–producing enterprise or program, as defined in s. 18.52 (6).

- (2) The net proceeds of revenue obligations issued under subch. II of ch. 18, as authorized under this section, shall be deposited in a fund in the state treasury, or an account maintained by a trustee, created under s. 18.57 (1). The moneys shall be applied for ancillary payments and the provision of reserves, as determined by the building commission, and for the purchase by the department of any bonds issued by the Badger Tobacco Asset Securitization Corporation, as determined by the department, and any remainder shall be paid into a tobacco settlement bond purchase program redemption fund created under s. 18.561 (5)
- (3) The department shall have all powers necessary and convenient to distribute the revenues from the tobacco settlement bond purchase program and the

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- proceeds of the revenue obligations issued under this section in accordance with subch. II of ch. 18.
- (4) The department may enter into agreements with the federal government or its agencies, political subdivisions of this state, individuals, or private entities to insure, or in any other manner provide, additional security for the revenue obligations issued under this section.
- (5) (a) Subject to the limitation under par. (b), the building commission may contract revenue obligations under this section in the maximum amount that the building commission believes can be fully paid on a timely basis from moneys received or anticipated to be received from the tobacco settlement bond purchase program.
- (b) The requirements for funds for the tobacco settlement bond purchase program to be paid from revenue obligations issued under this section shall be determined by the secretary of administration, but the amount of obligations that have be issued shall not exceed \$1,600,000,000 to purchase, acquire, conduct, control, operate, or manage the tobacco settlement bond purchase program.
- (6) Unless otherwise expressly provided in resolutions authorizing the issuance of revenue obligations under this section or in other agreements with the owners of revenue obligations, each issue of revenue obligations under this section shall be on a parity with every other revenue obligation issued under this section and in accordance with subch. II of ch. 18.
- (7) As determined by the building commission, any moneys deposited into the tobacco settlement bond purchase program repayment fund that are not required for retiring revenue obligations and providing for reserves and for ancillary payments authorized to be paid from such moneys are transferred to the general fund.

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(8) Recognizing its moral obligation to do so, the legislature expresses its expectation and aspiration that, if the funds in the tobacco settlement bond purchase program repayment fund are insufficient to pay the principal of and interest on the revenue obligations issued under subch. II of ch. 18 pursuant to this section, the legislature shall make an appropriation from the general fund sufficient to pay the principal of and interest on the obligations or to replenish a reserve fund, if applicable.

SECTION 2. 18.51 of the statutes is amended to read:

18.51 Provisions applicable. The following sections apply to this subchapter, except that all references to "public debt" or "debt" shall be read to refer to a "revenue obligation" and all references to "evidences of indebtedness" shall be read to refer to "evidences of revenue obligation": ss. 18.02, 18.03, 18.06 (8), 18.07, 18.10 (1), (2), (4) to (9) and, (11), and (12), and 18.17.

SECTION 3. 18.561 (2) of the statutes is amended to read:

18.561 (2) Security interests of owners of enterprise obligations. There is a mortgage lien upon or security interest in the income and property of each revenue—producing enterprise or program for the benefit of the owners of the related enterprise obligations and other persons specified in the authorizing resolution providing for the issuance of the particular enterprise obligations. No physical delivery, recordation or other action is required to perfect the security interest. The income and property of the revenue—producing enterprise or program shall remain subject to the lien or security interest until provision for payment in full of the principal of and interest of on the enterprise obligations, and other obligations specified in the authorizing resolution providing for the issuance of the particular enterprise obligations, has been made, as provided in the authorizing resolution.

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The lien or security interest for the benefit of the owners of the enterprise obligations and other persons specified in the authorizing resolution providing for the issuance of the particular enterprise obligations shall have priority over all conflicting security interests in the income and property of the revenue-producing enterprise or program. Any owner of such enterprise obligations may either at law or in equity protect and enforce the lien and compel performance of all duties required by this section. If there is any default in the payment of the principal or interest of any of such enterprise obligations, any court having jurisdiction of the action may appoint a receiver to administer the revenue-producing enterprise or program on behalf of the state and the owners of the enterprise obligations, with power to charge and collect rates sufficient to provide for the payment of the operating expenses and also to pay any enterprise obligations outstanding against the revenue-producing enterprise or program, and to apply the income and revenues thereof in conformity with this subchapter and the authorizing resolution, or the court may declare the whole amount of the enterprise obligations due and payable, if such relief is requested, and may order and direct the sale of the revenue-producing enterprise or program. Under any sale so ordered, the purchaser shall be vested with an indeterminate permit to maintain and operate the revenue-producing enterprise or program. The legislature may provide for additions, extensions and improvements to a revenue-producing enterprise or program to be financed by additional issues of enterprise obligations as provided by this section. Such additional issues of enterprise obligations shall be subordinate to all prior related issues of enterprise obligations which may have been made under this section, unless the legislature, in the statute authorizing the initial issue of enterprise obligations, permits the issue of additional enterprise obligations on a parity therewith a particular issue of

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enterprise obligations, or the authorizing resolution providing for the issuance of a particular enterprise obligation, permits the issue of additional enterprise obligations or other obligations on a parity therewith or senior thereto.

SECTION 4. 18.561 (3) of the statutes is amended to read:

18.561 (3) DEDICATION OF REVENUES. As accurately as possible in advance, the commission and the state department or agency carrying out program responsibilities for which enterprise obligations are to be issued shall determine, and the commission shall fix in the authorizing resolution for such enterprise obligations: the proportion of the revenues of the revenue-producing enterprise or program which shall be necessary for the reasonable and proper operation and maintenance thereof; the proportion of the revenues which shall be set aside as a proper and adequate replacement and reserve fund; and the proportion of the revenues which shall be set aside and applied to the payment of the principal of and interest of on the enterprise obligations, and ancillary payments authorized to be paid from such moneys; and the proportion of the revenues which shall be available for other purposes, and shall provide that the revenues be set aside in separate funds. At Subject to the provisions and covenants of the authorizing resolution, at any time after one year's operation, the state department or agency and the commission may recompute the proportion of the revenues which shall be assignable under this subsection based upon the experience of operation or upon the basis of further financing.

Section 5. 20.505 (1) (te) of the statutes is created to read:

20.505 (1) (te) Revenue obligation proceeds to purchase any bonds issued by Badger Tobacco Asset Securitization Corporation. As a continuing appropriation, all proceeds from revenue obligations that are issued under subch. II of ch. 18, as

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authorized under s. 16.523, and deposited into a fund in the state treasury created under s. 18.57 (1), as authorized under s. 16.523 (2), to purchase any bonds issued by Badger Tobacco Asset Securitization Corporation, as determined by the department, to provide for reserves, to make ancillary payments, as determined by the building commission, and the remainder to be transferred to the tobacco settlement bond purchase program repayment fund Estimated disbursements under this paragraph shall not be included in the schedule under s. 20.005.

Section 6. 20.505 (1) (tm) of the statutes is created to read:

20.505 (1) (tm) Tobacco settlement bond purchase program repayment fund — revenue obligation repayment and payment of certain expenses. From the tobacco

revenue obligation repayment and payment of certain expenses. From the tobacco settlement bond purchase program repayment fund, a sum sufficient to provide for reserves and the making of ancillary payments and to pay a tobacco settlement bond purchase redemption fund created under s. 18.561 (5) the amount needed to retire revenue obligations issued under subch. II of ch. 18, as authorized under s. 16.523, and to make ancillary payments relating to revenue obligations issued under subch. II of ch. 18, as authorized under subch. II of ch. 18, as authorized under s. 16.523 and the resolution authorizing the revenue obligations, and for the remainder to be transferred to the general fund. Estimated disbursements under this paragraph shall not be included in the schedule under s. 20.005.

SECTION 7. 20.505 (1) (tr) of the statutes is created to read:

20.505 (1) (tr) Debt service on revenue obligations used to purchase bonds issued by the Badger Tobacco Asset Securitization Corporation. From a tobacco settlement bond purchase redemption fund created under s. 18.561 (5), all moneys received by the fund for the retirement of revenue obligations issued under subch. II of ch. 18, as authorized under s. 16.523, and for ancillary payments authorized by the

ra tobacco softenent bond purchase for s. 18.56125), or both, posron redemption fund as provided the authorizing

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authorizing resolution for the revenue obligations. All moneys received by the fund
are irrevocably appropriated in accordance with subch. II of ch. 18 and further
established in resolutions authorizing the issuance of the revenue obligations under
s. 16.523 and setting forth the distribution of funds to be received thereafter.
Estimated disbursements under this paragraph shall not be included in the schedule
under s. 20.005.

SECTION 8. 25.17 (1) (th) of the statutes is created to read:

25.17 (1) (th) Tobacco settlement bond purchase program repayment fund (s. 25.575);

SECTION 9. 25.575 of the statutes is created to read:

25.575 Tobacco settlement bond purchase program repayment fund. There is created a separate nonlapsible trust fund, known as the tobacco settlement bond purchase program repayment fund, consisting of all moneys transferred to the fund under s. 20.505 (1) (te).

(END)

received as revenues from bonds purhased under 5. 16.523 and all moneys



State of Misconsin 2003 - 2004 LEGISLATURE

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For further information see the **state** fiscal estimate, which will be printed as an appendix to this bill.

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(2) The net proceeds of revenue obligations issued under subch. II of ch. 18, as authorized under this section, shall be deposited in a fund in the state treasury, or an account maintained by a trustee, created under s. 18.57 (1). The moneys shall be applied for ancillary payments and the provision of reserves, as determined by the building commission, and for the purchase by the department of any bonds issued by the Badger Tobacco Asset Securitization Corporation, as determined by the department, and any remainder shall be paid into a tobacco settlement bond purchase program redemption fund created under s. 18.561 (5) or the tobacco settlement bond purchase program repayment fund, or both, as provided in the authorizing resolution.

- (3) The department shall have all powers necessary and convenient to distribute the revenues from the tobacco settlement bond purchase program and the proceeds of the revenue obligations issued under this section in accordance with subch. II of ch. 18.
- (4) The department may enter into agreements with the federal government or its agencies, political subdivisions of this state, individuals, or private entities to insure, or in any other manner provide, additional security for the revenue obligations issued under this section.
- (5) (a) Subject to the limitation under par. (b), the building commission may contract revenue obligations under this section in the maximum amount that the building commission believes can be fully paid on a timely basis from moneys received or anticipated to be received from the tobacco settlement bond purchase program.
- (b) The requirements for funds for the tobacco settlement bond purchase program to be paid from revenue obligations issued under this section shall be determined by the secretary of administration, but shall not exceed \$1,600,000,000 to purchase, acquire, conduct, control, operate, or manage the tobacco settlement bond purchase program.
- (6) Unless otherwise expressly provided in resolutions authorizing the issuance of revenue obligations under this section or in other agreements with the owners of revenue obligations, each issue of revenue obligations under this section shall be on a parity with every other revenue obligation issued under this section and in accordance with subch. II of ch. 18.
- (7) As determined by the building commission, any moneys deposited into the tobacco settlement bond purchase program repayment fund that are not required for

retiring revenue obligations and providing for reserves and for ancillary payments authorized to be paid from such moneys are transferred to the general fund.

(8) Recognizing its moral obligation to do so, the legislature expresses its expectation and aspiration that, if the funds in the tobacco settlement bond purchase program repayment fund are insufficient to pay the principal of and interest on the revenue obligations issued under subch. II of ch. 18 pursuant to this section, the legislature shall make an appropriation from the general fund sufficient to pay the principal of and interest on the obligations or to replenish a reserve fund, if applicable.

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18.561 (2) Security interests of owners of enterprise obligations. There is a mortgage lien upon or security interest in the income and property of each revenue—producing enterprise or program for the benefit of the owners of the related enterprise obligations and other persons specified in the authorizing resolution providing for the issuance of the particular enterprise obligations. No physical delivery, recordation or other action is required to perfect the security interest. The income and property of the revenue—producing enterprise or program shall remain subject to the lien or security interest until provision for payment in full of the principal of and interest of on the enterprise obligations, and other obligations

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of additional enterprise obligations on a parity therewith a particular issue of enterprise obligations, or the authorizing resolution providing for the issuance of a particular enterprise obligation, permits the issue of additional enterprise obligations or other obligations on a parity therewith or senior thereto.

SECTION 4. 18.561 (3) of the statutes is amended to read:

18.561 (3) DEDICATION OF REVENUES. As accurately as possible in advance, the commission and the state department or agency carrying out program responsibilities for which enterprise obligations are to be issued shall determine, and the commission shall fix in the authorizing resolution for such enterprise obligations: the proportion of the revenues of the revenue-producing enterprise or program which shall be necessary for the reasonable and proper operation and maintenance thereof; the proportion of the revenues which shall be set aside as a proper and adequate replacement and reserve fund; and the proportion of the revenues which shall be set aside and applied to the payment of the principal of and interest of on the enterprise obligations, and ancillary payments authorized to be paid from such moneys; and the proportion of the revenues which shall be available for other purposes, and shall provide that the revenues be set aside in separate funds. At Subject to the provisions and covenants of the authorizing resolution, at any time after one year's operation, the state department or agency and the commission may recompute the proportion of the revenues which shall be assignable under this subsection based upon the experience of operation or upon the basis of further financing.

SECTION 5. 20.505 (1) (te) of the statutes is created to read:

20.505 (1) (te) Revenue obligation proceeds to purchase any bonds issued by Badger Tobacco Asset Securitization Corporation. As a continuing appropriation, all proceeds from revenue obligations that are issued under subch. II of ch. 18, as authorized under s. 16.523, and deposited into a fund in the state treasury, or in an account maintained by a trustee, created under s. 18.57 (1), as authorized under s. 16.523 (2), to purchase any bonds issued by Badger Tobacco Asset Securitization Corporation, as determined by the department, to provide for reserves, to make ancillary payments, as determined by the building commission, and the remainder to be transferred to the tobacco settlement bond purchase program repayment fund or a tobacco settlement bond purchase program redemption fund created under s. 18.561 (5), or both, as provided in the authorizing resolution. Estimated disbursements under this paragraph shall not be included in the schedule under s. 20.005.

Section 6. 20.505 (1) (tm) of the statutes is created to read:

20.505 (1) (tm) Tobacco settlement bond purchase program repayment fund—revenue obligation repayment and payment of certain expenses. From the tobacco settlement bond purchase program repayment fund, a sum sufficient to provide for reserves and the making of ancillary payments and to pay a tobacco settlement bond purchase program redemption fund created under s. 18.561 (5) the amount needed to retire revenue obligations issued under subch. II of ch. 18, as authorized under s. 16.523, and to make ancillary payments relating to revenue obligations issued under subch. II of ch. 18, as authorized under s. 16.523 and the resolution authorizing the revenue obligations, and for the remainder to be transferred to the general fund. Estimated disbursements under this paragraph shall not be included in the schedule under s. 20.005.

LRB-1797/3 RAC:wlj&kg:cmh SECTION 7

SECTION 7. 20.505 (1) (tr) of the statutes is created to read:

20.505 (1) (tr) Debt service on revenue obligations used to purchase bonds issued by the Badger Tobacco Asset Securitization Corporation. From a tobacco settlement bond purchase program redemption fund created under s. 18.561 (5), all moneys received by the fund for the retirement of revenue obligations issued under subch. II of ch. 18, as authorized under s. 16.523, and for ancillary payments authorized by the authorizing resolution for the revenue obligations. All moneys received by the fund are irrevocably appropriated in accordance with subch. II of ch. 18 and further established in resolutions authorizing the issuance of the revenue obligations under s. 16.523 and setting forth the distribution of funds to be received thereafter. Estimated disbursements under this paragraph shall not be included in the schedule under s. 20.005.

SECTION 8. 25.17 (1) (th) of the statutes is created to read:

25.17 (1) (th) Tobacco settlement bond purchase program repayment fund (s. 25.575);

SECTION 9. 25.575 of the statutes is created to read:

25.575 Tobacco settlement bond purchase program repayment fund. There is created a separate nonlapsible trust fund, known as the tobacco settlement bond purchase program repayment fund, consisting of all moneys received as revenues from bonds purchased under s. 16.523 and all moneys transferred to the fund under s. 20.505 (1) (te).

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2003–2004 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

INSERT

SECTION 1. 13.40 (3) (b) of the statutes is amended to read:

13.40 (3) (b) An appropriation to honor a moral obligation undertaken pursuant to ss. $\frac{1}{10.523}$, 18.61 (5), 85.25 (5), 101.143 (9m) (i), 229.50 (7), 229.74 (7), 229.830 (7), 234.15 (4), 234.42 (4), 234.54 (4) (b), 234.626 (7), 234.93 (6), 234.932 (6), 234.933 (6), and 281.59 (13m).

History: 2001 a. 16.

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1797/4dn RAC:..... WL

Frank Hoadley:

This version simply adds a cross–reference in s. 13.40 (3) (b) — the GPR spending cap provision — to s. 16.523.

Rick A. Champagne Senior Legislative Attorney Phone: (608) 266–9930

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For further information see the **state** fiscal estimate, which will be printed as an appendix to this bill.

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SECTION 1. 13.40 (3) (b) of the statutes is amended to read:

13.40 (3) (b) An appropriation to honor a moral obligation undertaken

pursuant to ss. 16.523, 18.61 (5), 85.25 (5), 101.143 (9m) (i), 229.50 (7), 229.74 (7),

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(2) The net proceeds of revenue obligations issued under subch. II of ch. 18, as authorized under this section, shall be deposited in a fund in the state treasury, or an account maintained by a trustee, created under s. 18.57 (1). The moneys shall be applied for ancillary payments and the provision of reserves, as determined by the building commission, and for the purchase by the department of any bonds issued by the Badger Tobacco Asset Securitization Corporation, as determined by the

- department, and any remainder shall be paid into a tobacco settlement bond purchase program redemption fund created under s. 18.561 (5) or the tobacco settlement bond purchase program repayment fund, or both, as provided in the authorizing resolution.
- (3) The department shall have all powers necessary and convenient to distribute the revenues from the tobacco settlement bond purchase program and the proceeds of the revenue obligations issued under this section in accordance with subch. II of ch. 18.
- (4) The department may enter into agreements with the federal government or its agencies, political subdivisions of this state, individuals, or private entities to insure, or in any other manner provide, additional security for the revenue obligations issued under this section.
- (5) (a) Subject to the limitation under par. (b), the building commission may contract revenue obligations under this section in the maximum amount that the building commission believes can be fully paid on a timely basis from moneys received or anticipated to be received from the tobacco settlement bond purchase program.
- (b) The requirements for funds for the tobacco settlement bond purchase program to be paid from revenue obligations issued under this section shall be determined by the secretary of administration, but shall not exceed \$1,600,000,000 to purchase, acquire, conduct, control, operate, or manage the tobacco settlement bond purchase program.
- (6) Unless otherwise expressly provided in resolutions authorizing the issuance of revenue obligations under this section or in other agreements with the owners of revenue obligations, each issue of revenue obligations under this section

shall be on a parity with every other revenue obligation issued under this section and in accordance with subch. II of ch. 18.

- (7) As determined by the building commission, any moneys deposited into the tobacco settlement bond purchase program repayment fund that are not required for retiring revenue obligations and providing for reserves and for ancillary payments authorized to be paid from such moneys are transferred to the general fund.
- (8) Recognizing its moral obligation to do so, the legislature expresses its expectation and aspiration that, if the funds in the tobacco settlement bond purchase program repayment fund are insufficient to pay the principal of and interest on the revenue obligations issued under subch. II of ch. 18 pursuant to this section, the legislature shall make an appropriation from the general fund sufficient to pay the principal of and interest on the obligations or to replenish a reserve fund, if applicable.

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18.561 (2) Security interests of owners of enterprise obligations. There is a mortgage lien upon or security interest in the income and property of each revenue—producing enterprise or program for the benefit of the owners of the related enterprise obligations and other persons specified in the authorizing resolution providing for the issuance of the particular enterprise obligations. No physical

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delivery, recordation or other action is required to perfect the security interest. The income and property of the revenue-producing enterprise or program shall remain subject to the lien or security interest until provision for payment in full of the principal of and interest of on the enterprise obligations, and other obligations specified in the authorizing resolution providing for the issuance of the particular enterprise obligations, has been made, as provided in the authorizing resolution. The lien or security interest for the benefit of the owners of the enterprise obligations and other persons specified in the authorizing resolution providing for the issuance of the particular enterprise obligations shall have priority over all conflicting security interests in the income and property of the revenue-producing enterprise or program. Any owner of such enterprise obligations may either at law or in equity protect and enforce the lien and compel performance of all duties required by this section. If there is any default in the payment of the principal or interest of any of such enterprise obligations, any court having jurisdiction of the action may appoint a receiver to administer the revenue-producing enterprise or program on behalf of the state and the owners of the enterprise obligations, with power to charge and collect rates sufficient to provide for the payment of the operating expenses and also to pay any enterprise obligations outstanding against the revenue-producing enterprise or program, and to apply the income and revenues thereof in conformity with this subchapter and the authorizing resolution, or the court may declare the whole amount of the enterprise obligations due and payable, if such relief is requested, and may order and direct the sale of the revenue-producing enterprise or program. Under any sale so ordered, the purchaser shall be vested with an indeterminate permit to maintain and operate the revenue-producing enterprise or program. The legislature may provide for additions, extensions and improvements

to a revenue—producing enterprise or program to be financed by additional issues of enterprise obligations as provided by this section. Such additional issues of enterprise obligations shall be subordinate to all prior related issues of enterprise obligations which may have been made under this section, unless the legislature, in the statute authorizing the initial issue of enterprise obligations, permits the issue of additional enterprise obligations on a parity therewith a particular issue of enterprise obligations, or the authorizing resolution providing for the issuance of a particular enterprise obligation, permits the issue of additional enterprise obligations or other obligations on a parity therewith or senior thereto.

Section 5. 18.561 (3) of the statutes is amended to read:

18.561 (3) DEDICATION OF REVENUES. As accurately as possible in advance, the commission and the state department or agency carrying out program responsibilities for which enterprise obligations are to be issued shall determine, and the commission shall fix in the authorizing resolution for such enterprise obligations: the proportion of the revenues of the revenue-producing enterprise or program which shall be necessary for the reasonable and proper operation and maintenance thereof; the proportion of the revenues which shall be set aside as a proper and adequate replacement and reserve fund; and the proportion of the revenues which shall be set aside and applied to the payment of the principal of and interest of on the enterprise obligations, and ancillary payments authorized to be paid from such moneys; and the proportion of the revenues which shall be available for other purposes, and shall provide that the revenues be set aside in separate funds. At Subject to the provisions and covenants of the authorizing resolution, at any time after one year's operation, the state department or agency and the commission may recompute the proportion of the revenues which shall be assignable under this

subsection based upon the experience of operation or upon the basis of further financing.

SECTION 6. 20.505 (1) (te) of the statutes is created to read:

20.505 (1) (te) Revenue obligation proceeds to purchase any bonds issued by Badger Tobacco Asset Securitization Corporation. As a continuing appropriation, all proceeds from revenue obligations that are issued under subch. II of ch. 18, as authorized under s. 16.523, and deposited into a fund in the state treasury, or in an account maintained by a trustee, created under s. 18.57 (1), as authorized under s. 16.523 (2), to purchase any bonds issued by Badger Tobacco Asset Securitization Corporation, as determined by the department, to provide for reserves, to make ancillary payments, as determined by the building commission, and the remainder to be transferred to the tobacco settlement bond purchase program repayment fund or a tobacco settlement bond purchase program redemption fund created under s. 18.561 (5), or both, as provided in the authorizing resolution. Estimated disbursements under this paragraph shall not be included in the schedule under s. 20.005.

SECTION 7. 20.505 (1) (tm) of the statutes is created to read:

20.505 (1) (tm) Tobacco settlement bond purchase program repayment fund—
revenue obligation repayment and payment of certain expenses. From the tobacco
settlement bond purchase program repayment fund, a sum sufficient to provide for
reserves and the making of ancillary payments and to pay a tobacco settlement bond
purchase program redemption fund created under s. 18.561 (5) the amount needed
to retire revenue obligations issued under subch. II of ch. 18, as authorized under s.
16.523, and to make ancillary payments relating to revenue obligations issued under
subch. II of ch. 18, as authorized under s. 16.523 and the resolution authorizing the

1 :	revenue	obligations,	and for	the	remainder	to	be	transferred	to	the	general	fund	l.
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Estimated disbursements under this paragraph shall not be included in the schedule

3 under s. 20.005.

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SECTION 8. 20.505 (1) (tr) of the statutes is created to read:

20.505 (1) (tr) Debt service on revenue obligations used to purchase bonds issued by the Badger Tobacco Asset Securitization Corporation. From a tobacco settlement bond purchase program redemption fund created under s. 18.561 (5), all moneys received by the fund for the retirement of revenue obligations issued under subch. II of ch. 18, as authorized under s. 16.523, and for ancillary payments authorized by the authorizing resolution for the revenue obligations. All moneys received by the fund are irrevocably appropriated in accordance with subch. II of ch. 18 and further established in resolutions authorizing the issuance of the revenue obligations under s. 16.523 and setting forth the distribution of funds to be received thereafter. Estimated disbursements under this paragraph shall not be included in the schedule under s. 20.005.

SECTION 9. 25.17 (1) (th) of the statutes is created to read:

25.17 (1) (th) Tobacco settlement bond purchase program repayment fund (s. 25.575);

Section 10. 25.575 of the statutes is created to read:

25.575 Tobacco settlement bond purchase program repayment fund. There is created a separate nonlapsible trust fund, known as the tobacco settlement bond purchase program repayment fund, consisting of all moneys received as revenues from bonds purchased under s. 16.523 and all moneys transferred to the fund under s. 20.505 (1) (te).

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D-Note
9 This draft is reconciled with
(3) (b) will appear in that supple
PAC
and LRB-1932
LRB-10163 and
the treatment of 5. 18.51 will appear
m LRB-19320

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1797/5dn RAC:wlj:rs

February 5, 2003

This draft is reconciled with LRB–1016 and LRB–1932. The treatment of s. 13.40 (3) (b) will appear in LRB–1016, and the treatment of s. 18.51 will appear in LRB–1932.

Rick A. Champagne Senior Legislative Attorney Phone: (608) 266–9930

E-mail: rick.champagne@legis.state.wi.us

2003 - 2004 LEGISLATURE



DOA:.....Hoadley – Revenue obligation program to purchase Tobacco Settlement Asset–Backed Bonds

FOR 2003-05 BUDGET -- NOT READY FOR INTRODUCTION

AN ACT ...; relating to: the budget.

1

Analysis by the Legislative Reference Bureau STATE GOVERNMENT

STATE FINANCE

In 2002, a nonstock corporation organized by the secretary of administration, called the Badger Tobacco Asset Securitization Corporation (BTASC) entered into an arrangement with the state to issue bonds secured by payments owed the state under the Attorneys General Master Tobacco Settlement Agreement of November 23, 1998. To date, approximately \$1,591,000,000 in such bonds have been issued.

This bill creates a program, to be administered by DOA, to purchase any of the outstanding bonds issued by BTASC. Under the bill, funds for the program may not exceed \$1,600,000,000. The principal of and interest on the revenue obligations issued by the Building Commission are to be secured by principal and interest payments received from the bonds issued by BTASC and purchased by the state. In addition, the bill contains a moral obligation pledge in which the legislature expresses its expectation and aspiration that, if the BTASC bond principal and interest payments are insufficient to pay the principal of and interest on the revenue obligations issued by the Building Commission, the legislature will make an appropriation from the general fund sufficient to pay the principal of and interest on the obligations.



For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

16.523 Purchase of bonds issued by the Badger Tobacco Asset

Section 1. 16.523 of the statutes is created to read:

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to purchase any bonds issued by the Badger Tobacco Asset Securitization

tobacco settlement bond purchase program, to be administered by the department,

Corporation. The legislature finds and determines that the tobacco settlement bond

Securitization Corporation; revenue obligations. (1) There is established a

purchase program is likely to produce sufficient net income to pay when due the

principal of and interest on revenue obligations issued by the state to make the

purchase and, thereby, constitutes a revenue-producing enterprise or program, as

defined in s. 18.52 (6).

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(2) The net proceeds of revenue obligations issued under subch. II of ch. 18, as authorized under this section, shall be deposited in a fund in the state treasury, or an account maintained by a trustee, created under s. 18.57 (1). The moneys shall be applied for ancillary payments and the provision of reserves, as determined by the building commission, and for the purchase by the department of any bonds issued by the Badger Tobacco Asset Securitization Corporation, as determined by the department, and any remainder shall be paid into a tobacco settlement bond purchase program redemption fund created under s. 18.561 (5) or the tobacco settlement bond purchase program repayment fund, or both, as provided in the authorizing resolution.



paying principal of ance premium, if any, and interest m retiring revenue obligations and providing for reserves and for ancillary payments

authorized to be paid from such moneys are transferred to the general fund.

(8) Recognizing its moral obligation to do so, the legislature expresses its expectation and aspiration that, if the funds in the tobacco settlement bond purchase program repayment fund are insufficient to pay the principal of and interest on the revenue obligations issued under subch. II of ch. 18 pursuant to this section, the legislature shall make an appropriation from the general fund sufficient to pay the principal of and interest on the obligations or to replenish a reserve fund, if applicable.

SECTION 2. 18.561 (2) of the statutes is amended to read:

18.561 (2) SECURITY INTERESTS OF OWNERS OF ENTERPRISE OBLIGATIONS. There is a mortgage lien upon or security interest in the income and property of each revenue-producing enterprise or program for the benefit of the owners of the related enterprise obligations and other persons specified in the authorizing resolution providing for the issuance of the particular enterprise obligations. No physical delivery, recordation or other action is required to perfect the security interest. The income and property of the revenue-producing enterprise or program shall remain subject to the lien or security interest until provision for payment in full of the principal of and interest of on the enterprise obligations, and other obligations specified in the authorizing resolution providing for the issuance of the particular enterprise obligations, has been made, as provided in the authorizing resolution. The lien or security interest for the benefit of the owners of the enterprise obligations and other persons specified in the authorizing resolution providing for the issuance of the particular enterprise obligations shall have priority over all conflicting security interests in the income and property of the revenue-producing enterprise

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or program. Any owner of such enterprise obligations may either at law or in equity protect and enforce the lien and compel performance of all duties required by this section. If there is any default in the payment of the principal or interest of any of such enterprise obligations, any court having jurisdiction of the action may appoint a receiver to administer the revenue-producing enterprise or program on behalf of the state and the owners of the enterprise obligations, with power to charge and collect rates sufficient to provide for the payment of the operating expenses and also to pay any enterprise obligations outstanding against the revenue-producing enterprise or program, and to apply the income and revenues thereof in conformity with this subchapter and the authorizing resolution, or the court may declare the whole amount of the enterprise obligations due and payable, if such relief is requested, and may order and direct the sale of the revenue-producing enterprise or program. Under any sale so ordered, the purchaser shall be vested with an indeterminate permit to maintain and operate the revenue-producing enterprise or program. The legislature may provide for additions, extensions and improvements to a revenue-producing enterprise or program to be financed by additional issues of enterprise obligations as provided by this section. Such additional issues of enterprise obligations shall be subordinate to all prior related issues of enterprise obligations which may have been made under this section, unless the legislature, in the statute authorizing the initial issue of enterprise obligations, permits the issue of additional enterprise obligations on a parity therewith a particular issue of enterprise obligations, or the authorizing resolution providing for the issuance of a particular enterprise obligation, permits the issue of additional enterprise obligations or other obligations on a parity therewith or senior thereto.

Section 3. 18.561 (3) of the statutes is amended to read:



1	ancillary payments, as determined by the building commission, and the remainder
2	to be transferred to the tobacco settlement bond purchase program repayment fund
3	or a tobacco settlement bond purchase program redemption fund created under s.
4	18.561 (5), or both, as provided in the authorizing resolution. Estimated
5	disbursements under this paragraph shall not be included in the schedule under s.
6	20.005. pay principal of and premium, if any, and
7	SECTION 5. 20.505 (1) (tm) of the statutes is created to read:
8	20.505 (1) (tm) Tobacco settlement bond purchase program repayment fund
9	revenue obligation repayment and payment of certain expenses. From the tobacco
10	settlement bond purchase program repayment fund, a sum sufficient to provide for
11	reserves and the making of ancillary payments and to pay a tobaco settlement bond in
12	purchase program redemption fund created under s. 18.561 (5) the amount needed
13	to petire revenue obligations issued under subch. II of ch. 18, as authorized under s.
14	16.523, and to make ancillary payments relating to revenue obligations issued under conhol
15	subch. II of ch. 18, as authorized under s. 16.523 and the resolution authorizing the fund
16	revenue obligations, and for the remainder to be transferred to the general fund.
17	Estimated disbursements under this paragraph shall not be included in the schedule
18	under s. 20.005. as determined in the authorizing resolution,
19	SECTION 6. 20.505 (1) (tr) of the statutes is created to read:
20	20.505 (1) (tr) Debt service on revenue obligations used to purchase bonds issued
(21)	by the Badger Tobacco Asset Securitization Corporation. From a tobacco settlement
22	bond purchase program redemption fund reated under s. 18.561 (5), all moneys
2 3)	received by the fund for the retirement of revenue obligations issued under subch.
24	II of ch. 18, as authorized under s. 16.523, and for ancillary payments authorized by
25	the authorizing resolution for the revenue obligations. All moneys received by the
	payment



- fund are irrevocably appropriated in accordance with subch. II of ch. 18 and further
- 2 established in resolutions authorizing the issuance of the revenue obligations under
- s. 16.523 and setting forth the distribution of funds to be received thereafter.
- 4 Estimated disbursements under this paragraph shall not be included in the schedule
- 5 under s. 20.005.
- 6 Section 7. 25.17 (1) (th) of the statutes is created to read:
- 7 25.17 (1) (th) Tobacco settlement bond purchase program repayment fund (s.
- 8 25.575);
- 9 **SECTION 8.** 25.575 of the statutes is created to read:
- 10 25.575 Tobacco settlement bond purchase program repayment fund.
- There is created a separate nonlapsible trust fund, known as the tobacco settlement
- bond purchase program repayment fund, consisting of all moneys received as
 - revenues from bonds purchased under s. 16.523 and all moneys transferred to the
- 14 fund under s. 20.505 (1) (te).

(END)

sany other revenues of the to bacco settlement banch purchase program dedicated to it by the resolution centhorizing the issuance of the revenue obligations under s. 16.523,

fo and from repayment fund.



State of Misconsin 2003 - 2004 LEGISLATURE

LRB-1797/5 (RAC:wlj&kg:kg

DOA:.....Hoadley – Revenue obligation program to purchase Tobacco Settlement Asset–Backed Bonds

FOR 2003-05 BUDGET — NOT READY FOR INTRODUCTION

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau STATE GOVERNMENT

STATE FINANCE

In 2002, a nonstock corporation organized by the secretary of administration, called **the** Badger Tobacco Asset Securitization Corporation (BTASC) entered into an arrangement with the state to issue bonds secured by payments owed the state under the Attorneys General Master Tobacco Settlement Agreement of November 23, 1998. To date, approximately \$1,591,000,000 in such bonds have been issued.

This bill creates a program, to be administered by DOA, to purchase any of the outstanding bonds issued by BTASC. Under the bill, funds for the program may not exceed \$1,600,000,000. The principal of and interest on the revenue obligations issued by the Building Commission are to be secured by principal and interest payments received from the bonds issued by BTASC and purchased by the state. In addition, the bill contains a moral obligation pledge in which the legislature expresses its expectation and aspiration that, if the BTASC bond principal and interest payments are insufficient to pay the principal of and interest on the revenue obligations issued by the Building Commission, the legislature will make an appropriation from the general fund sufficient to pay the principal of and interest on the obligations.

Finally, the bill provides the remainder of money received after the Fetiument of the bonds, the making of certain payment, and the providing of receives are to be equally divided between the tobacco control fund and the general fundo

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For further information see the **state** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 16.523 of the statutes is created to read:

16.523 Purchase of bonds issued by Me Badger Tobacco Asset Securitization Corporation; revenue obligations. (1) There is established a tobacco settlement bond purchase program, to be administered by the department, to purchase any bonds issued by Me Badger Tobacco Asset Securitization Corporation. The legislature finds and determines that the tobacco settlement bond purchase program is likely to produce sufficient net income to pay when due the principal of and interest on revenue obligations issued by the state to make the purchase and, thereby, constitutes a revenue—producing enterprise or program, as defined in s. 18.52 (6).

(2) The net proceeds of revenue obligations issued under subch. II of ch. 18, as authorized under this section, shall be deposited in a fund in the state treasury, or an account maintained by a trustee, created under s. 18.57 (1). The moneys shall be applied for ancillary payments and the provision of reserves, as determined by the building commission, and for the purchase by the department of any bonds issued by ABA Badger Tobacco Asset Securitization Corporation, as determined by the department, and any remainder shall be paid into a tobacco settlement bond purchase program redemption fund created under s. 18.561 (5) or the tobacco settlement bond purchase program repayment fund, or both, as provided in the authorizing resolution.

- (3) The department shall have all powers necessary and convenient to distribute the revenues from the tobacco settlement bond purchase program and the proceeds of the revenue obligations issued under this section in accordance with subch. II of ch. 18.
- (4) The department may enter into agreements with the federal government or its agencies, political subdivisions of this state, individuals, or private entities to insure, or in any other manner provide, additional security for the revenue obligations issued under this section.
- (5) (a) Subject to the limitation under par. (b), the building commission may contract revenue obligations under this section in the maximum amount that the building commission believes can be fully paid on a timely basis from moneys received or anticipated to be received from the tobacco settlement bond purchase program.
- (b) The requirements for funds for the tobacco settlement bond purchase program to be paid from revenue obligations issued under this section shall be determined by the secretary of administration, but shall not exceed \$1,600,000,000 to purchase, acquire, conduct, control, operate, or manage the tobacco settlement bond purchase program.
- (6) Unless otherwise expressly provided in resolutions authorizing the issuance of revenue obligations under this section or in other agreements with the owners of revenue obligations, each issue of revenue obligations under this section shall be on a parity with every other revenue obligation issued under this section and in accordance with subch. II of ch. 18.
- (7) As determined by the building commission, any moneys deposited into the tobacco settlement bond purchase program repayment fund that are not required for

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principal of and premium, ifam, SECTION 1

revenue obligations and providing for reserves and for ancillary payments authorized to be paid from such moneys are transferred to the general fund.

(8) Recognizing its moral obligation to do so, the legislature expresses its expectation and aspiration that, if the funds in the tobacco settlement bond purchase program repayment fund are insufficient to pay the principal of and interest on the revenue obligations issued under subch. II of ch. 18 pursuant to this section, the legislature shall make an appropriation from the general fund sufficient to pay the principal of and interest on the obligations or to replenish a reserve fund, if applicable.

Section 2. 18.561 (2) of the statutes is amended to read:

18.561 (2) SECURITY INTERESTS OF OWNERS OF ENTERPRISE OBLIGATIONS. There is a mortgage lien upon or security interest in the income and property of each revenue—producing enterprise or program for the benefit of the owners of the related enterprise obligations and other persons specified in the authorizing resolution providing for the issuance of the particular enterprise obligations. No physical delivery, recordation or other action is required to perfect the security interest. The income and property of the revenue—producing enterprise or program shall remain subject to the lien or security interest until provision for payment in full of the principal of and interest of on the enterprise obligations, and other obligations specified in the authorizing resolution providing for the issuance of the particular enterprise obligations, has been made, as provided in the authorizing resolution. The lien or security interest for the benefit of the owners of the enterprise obligations and other persons specified in the authorizing resolution providing for the issuance of the particular enterprise obligations shall have priority over all conflicting security interests in the income and property of the revenue—producing enterprise

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or program. Any owner of such enterprise obligations may either at law or in equity protect and enforce the lien and compel performance of all duties required by this section. If there is any default in the payment of the principal or interest of any of such enterprise obligations, any court having jurisdiction of the action may appoint a receiver to administer the revenue-producing enterprise or program on behalf of the state and the owners of the enterprise obligations, with power to charge and collect rates sufficient to provide for the payment of the operating expenses and also to pay any enterprise obligations outstanding against the revenue-producing enterprise or program, and to apply the income and revenues thereof in conformity with this subchapter and the authorizing resolution, or the court may declare the whole amount of the enterprise obligations due and payable, if such relief is requested, and may order and direct the sale of the revenue-producing enterprise or program. Under any sale so ordered, the purchaser shall be vested with an indeterminate permit to maintain and operate the revenue-producing enterprise or program. The legislature may provide for additions, extensions and improvements to a revenue-producing enterprise or program to be financed by additional issues of enterprise obligations as provided by this section. Such additional issues of enterprise obligations shall be subordinate to all prior related issues of enterprise obligations which may have been made under this section, unless the legislature, in the statute authorizing the initial issue of enterprise obligations, permits the issue of additional enterprise obligations on a parity therewith a particular issue of enterprise obligations, or the authorizing resolution providing for the issuance of a particular enterprise obligation, permits the issue of additional enterprise obligations or other obligations on a parity therewith or senior thereto.

SECTION 3. 18.561 (3) of the statutes is amended to read:

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18.561 (3) DEDICATION OF REVENUES. As accurately as possible in advance, the commission and the state department or agency carrying out program responsibilities for which enterprise obligations are to be issued shall determine, and the commission shall fix in the authorizing resolution for such enterprise obligations: the proportion of the revenues of the revenue-producing enterprise or program which shall be necessary for the reasonable and proper operation and maintenance thereof; the proportion of the revenues which shall be set aside as a proper and adequate replacement and reserve fund; and the proportion of the revenues which shall be set aside and applied to the payment of the principal of and interest of on the enterprise obligations, and ancillary payments authorized to be paid from such moneys; and the proportion of the revenues which shall be available for other purposes, and shall provide that the revenues be set aside in separate funds. At Subject to the provisions and covenants of the authorizing resolution, at any time after one year's operation, the state department or agency and the commission may recompute the proportion of the revenues which shall be assignable under this subsection based upon the experience of operation or upon the basis of further financing.

Section 4. 20.505 (1) (te) of the statutes is created to read:

20.505 (1) (te) Revenue obligation proceeds to purchase any bonds issued by Badger Tobacco Asset Securitization Corporation. As a continuing appropriation, all proceeds from revenue obligations that are issued under subch. II of ch. 18, as authorized under s. 16.523, and deposited into a fund in the state treasury, or in an account maintained by a trustee, created under s. 18.57 (1), as authorized under s. 16.523 (2), to purchase any bonds issued by Badger Tobacco Asset Securitization Corporation, as determined by the department, to provide for reserves, to make

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ancillary payments, as determined by the building commission, and the remainder to be transferred to the tobacco settlement bond purchase program repayment fund or a tobacco settlement bond purchase program redemption fund created under s. 18.561 (5), or both, as provided in the authorizing resolution. Estimated disbursements under this paragraph shall not be included in the schedule under s. 20.005.

Section 5. 20.505 (1) (tm) of the statutes is created to read:

20.505 (1) (tm) Tobacco settlement bond purchase program repayment fund—
revenue obligation repayment and payment of certain expenses. From the tobacco
settlement bond purchase program repayment fund, a sum sufficient to provide for
reserves and the making of ancillary payments and to pay a tobacco settlement bond
purchase program redemption fund created under s. 18.561 (5) the amount needed
to retire revenue obligations issued under subch. II of ch. 18, as authorized under s.
16.523, and to make ancillary payments relating to revenue obligations issued under
subch. II of ch. 18, as authorized under s. 16.523 and the resolution authorizing the
revenue obligations, and for the remainder to be transferred to the general fund.
Estimated disbursements under this paragraph shall not be included in the schedule
under s. 20.005.

SECTION 6. 20.505 (1) (tr) of the statutes is created to read:

20.505 (1) (tr) Debt service on revenue obligations used to purchase bonds issued by Me Badger Tobacco Asset Securitization Corporation. From a tobacco settlement bond purchase program redemption fund created under s. 18.561 (5), all moneys received by the fund for the retirement of revenue obligations issued under subch. II of ch. 18, as authorized under s. 16.523, and for ancillary payments authorized by the authorizing resolution for the revenue obligations. All moneys received by the

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fund are irrevocably appropriated in accordance with subch. II of ch. 18 and further
established in resolutions authorizing the issuance of the revenue obligations under
s. 16.523 and setting forth the distribution of funds to be received thereafter.

Estimated disbursements under this paragraph shall not be included in the schedule

Estimated disbursements under this paragraph shall not be included in the schedule under s. 20.005.

SECTION 7. 25.17 (1) (th) of the statutes is created to read:

7 25.17 (1) (th) Tobacco settlement bond purchase program repayment fund (s. 8 25.575);

SECTION 8. 25.575 of the statutes is created to read:

25.575 Tobacco settlement bond purchase program repayment fund. There is created a separate nonlapsible trust fund, known as the tobacco settlement bond purchase program repayment fund, consisting of all moneys received as revenues from bonds purchased under s. 16.523 and all moneys transferred to the fund under s. 20.505 (1) (to)

The second purchased under s. 16.523 and all moneys transferred to the fund under s. 20.505 (1) (te).

(END)

(END

Champagne, Rick

From:

Reicher, David M. [dreicher@foleylaw.com]

Sent:

Friday, February 07, 2003 1:45 PM

To:

'Hoadley, Frank'

Cc:

'rick.champagne@legis.state.wi.us'; Groethe, Reed; Ryan, David B.

Subject:

RE: Drafts Received So Far

Frank:

I checked the changes we had provided this morning and passed on the following two comments to Rick, which he is now making:

- 1) In 1797/6, page 4 line 5, the words "in equal amounts to the tobacco control fund and" should be inserted after the word "transferred" [making this consistent with the change made to proposed s. 20.505(1) (tm).
- 2) In 1797/6 page 8 line 4, insert the words "principal of and premium, if any, and interest on" before the words "revenue obligations."

David M. Reicher

Foley & Lardner
777 E. Wisconsin Avenue
Milwaukee, WI 53202
(414) 297-5763 (phone)
(414) 297-4900 (fax)
dreicher@foleylaw.com

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----Original Message----

From: Hoadley, Frank [mailto:frank.hoadley@doa.state.wi.us]

Sent: Friday, February 07, 2003 11:51 AM

To: David M. Reicher (E-mail) Subject: Drafts Received So Far

<<LRB Draft: 03-1408/5 Interest rate swaps and swaptions>> <<LRB Draft: 03-0854/5 Unfunded pension obligation bonds>> <<LRB Draft: 03-1932/4 Technical revisions relating to state debt, revenue obligations, and operating notes>> <<LRB Draft: 03-1016/6 Payment of unfunded prior service liability under the Wisconsin Retirement System>> <<LRB Draft: 03-1797/6 Revenue obligation program to purchase Tobacco Settlement Asset-Backed Bonds>>



State of Misconsin 2003 - 2004 LEGISLATURE

LRB-1797/8 RAC:wlj&kg:gph/

RMR

DOA:.....Hoadley – Revenue obligation program to purchase Tobacco Settlement Asset–Backed Bonds

FOR 2003-05 BUDGET — NOT READY FOR INTRODUCTION

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau STATE GOVERNMENT

STATE FINANCE

In 2002, a nonstock corporation organized by the secretary of administration, called Badger Tobacco Asset Securitization Corporation (BTASC) entered into an arrangement with the state to issue bonds secured by payments owed the state under the Attorneys General Master Tobacco Settlement Agreement of November 23, 1998. To date, approximately \$1,591,000,000 in such bonds have been issued.

This bill creates a program, to be administered by DOA, to purchase any of the outstanding bonds issued by BTASC. Under the bill, funds for the program may not exceed \$1,600,000,000. The principal of and interest on the revenue obligations issued by the Building Commission are to be secured by principal and interest payments received from the bonds issued by BTASC and purchased by the state. In addition, the bill contains a moral obligation pledge in which the legislature expresses its expectation and aspiration that, if the BTASC bond principal and interest payments are insufficient to pay the principal of and interest on the revenue obligations issued by the Building Commission, the legislature will make an appropriation from the general fund sufficient to pay the principal of and interest on the obligations. Finally, the bill provides that the remainder of moneys received after

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the retirement of the bonds, the making of certain payments, and the provision of reserves are to be equally divided between the tobacco control fund and the general fund.

For further information see the **state** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 16.523 of the statutes is created to read:

16.523 Purchase of bonds issued by Badger Tobacco Asset Securitization Corporation; revenue obligations. (1) There is established a tobacco settlement bond purchase program, to be administered by the department, to purchase any bonds issued by Badger Tobacco Asset Securitization Corporation. The legislature finds and determines that the tobacco settlement bond purchase program is likely to produce sufficient net income to pay when due the principal of and interest on revenue obligations issued by the state to make the purchase and, thereby, constitutes a revenue–producing enterprise or program, as defined in s. 18.52 (6).

(2) The net proceeds of revenue obligations issued under subch. II of ch. 18, as authorized under this section, shall be deposited in a fund in the state treasury, or an account maintained by a trustee, created under s. 18.57 (1). The moneys shall be applied for ancillary payments and the provision of reserves, as determined by the building commission, and for the purchase by the department of any bonds issued by Badger Tobacco Asset Securitization Corporation, as determined by the department, and any remainder shall be paid into a tobacco settlement bond purchase program redemption fund created under s. 18.561 (5) or the tobacco

- settlement bond purchase program repayment fund, or both, as provided in the authorizing resolution.
- (3) The department shall have all powers necessary and convenient to distribute the revenues from the tobacco settlement bond purchase program and the proceeds of the revenue obligations issued under this section in accordance with subch. II of ch. 18.
- (4) The department may enter into agreements with the federal government or its agencies, political subdivisions of this state, individuals, or private entities to insure, or in any other manner provide, additional security for the revenue obligations issued under this section.
- (5) (a) Subject to the limitation under par. (b), the building commission may contract revenue obligations under this section in the maximum amount that the building commission believes can be fully paid on a timely basis from moneys received or anticipated to be received from the tobacco settlement bond purchase program.
- (b) The requirements for funds for the tobacco settlement bond purchase program to be paid from revenue obligations issued under this section shall be determined by the secretary of administration, but shall not exceed \$1,600,000,000 to purchase, acquire, conduct, control, operate, or manage the tobacco settlement bond purchase program.
- (6) Unless otherwise expressly provided in resolutions authorizing the issuance of revenue obligations under this section or in other agreements with the owners of revenue obligations, each issue of revenue obligations under this section shall be on a parity with every other revenue obligation issued under this section and in accordance with subch. II of ch. 18.

(7) As determined by the building commission, any moneys deposited into the
tobacco settlement bond purchase program repayment fund that are not required for
paying principal of and premium, if any, and interest on revenue obligations and
providing for reserves and for ancillary payments authorized to be paid from such
moneys are transferred to the general fund. moneys are transferred to the general fund. moneys are transferred to the general fund. to bacco control fund and

(8) Recognizing its moral obligation to do so, the legislature expresses its expectation and aspiration that, if the funds in the tobacco settlement bond purchase program repayment fund are insufficient to pay the principal of and interest on the revenue obligations issued under subch. II of ch. 18 pursuant to this section, the legislature shall make an appropriation from the general fund sufficient to pay the principal of and interest on the obligations or to replenish a reserve fund, if applicable.

SECTION 2. 18.561 (2) of the statutes is amended to read:

18.561 (2) Security interests of owners of enterprise obligations. There is a mortgage lien upon or security interest in the income and property of each revenue—producing enterprise or program for the benefit of the owners of the related enterprise obligations and other persons specified in the authorizing resolution providing for the issuance of the particular enterprise obligations. No physical delivery, recordation or other action is required to perfect the security interest. The income and property of the revenue—producing enterprise or program shall remain subject to the lien or security interest until provision for payment in full of the principal of and interest of on the enterprise obligations, and other obligations specified in the authorizing resolution providing for the issuance of the particular enterprise obligations, has been made, as provided in the authorizing resolution. The lien or security interest for the benefit of the owners of the enterprise obligations

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and other persons specified in the authorizing resolution providing for the issuance of the particular enterprise obligations shall have priority over all conflicting security interests in the income and property of the revenue-producing enterprise or program. Any owner of such enterprise obligations may either at law or in equity protect and enforce the lien and compel performance of all duties required by this section. If there is any default in the payment of the principal of or interest of on any of such enterprise obligations, any court having jurisdiction of the action may appoint a receiver to administer the revenue-producing enterprise or program on behalf of the state and the owners of the enterprise obligations, with power to charge and collect rates sufficient to provide for the payment of the operating expenses and also to pay any enterprise obligations outstanding against the revenue-producing enterprise or program, and to apply the income and revenues thereof in conformity with this subchapter and the authorizing resolution, or the court may declare the whole amount of the enterprise obligations due and payable, if such relief is requested, and may order and direct the sale of the revenue-producing enterprise or program. Under any sale so ordered, the purchaser shall be vested with an indeterminate permit to maintain and operate the revenue-producing enterprise or program. The legislature may provide for additions, extensions and improvements to a revenue-producing enterprise or program to be financed by additional issues of enterprise obligations as provided by this section. Such additional issues of enterprise obligations shall be subordinate to all prior related issues of enterprise obligations which may have been made under this section, unless the legislature, in the statute authorizing the initial issue of enterprise obligations, permits the issue of additional enterprise obligations on a parity therewith a particular issue of enterprise obligations, or the authorizing resolution providing for the issuance of a

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particular enterprise obligation, permits the issue of additional enterprise obligations or other obligations on a parity therewith or senior thereto.

SECTION 3. 18.561 (3) of the statutes is amended to read:

18.561 (3) DEDICATION OF REVENUES. As accurately as possible in advance, the commission and the state department or agency carrying out program responsibilities for which enterprise obligations are to be issued shall determine, and the commission shall fix in the authorizing resolution for such enterprise obligations: the proportion of the revenues of the revenue-producing enterprise or program which shall be necessary for the reasonable and proper operation and maintenance thereof; the proportion of the revenues which shall be set aside as a proper and adequate replacement and reserve fund; and the proportion of the revenues which shall be set aside and applied to the payment of the principal of and interest of on the enterprise obligations, and ancillary payments authorized to be paid from such moneys; and the proportion of the revenues which shall be available for other purposes, and shall provide that the revenues be set aside in separate funds. At Subject to the provisions and covenants of the authorizing resolution, at any time after one year's operation, the state department or agency and the commission may recompute the proportion of the revenues which shall be assignable under this subsection based upon the experience of operation or upon the basis of further financing.

SECTION 4. 20.505 (1) (te) of the statutes is created to read:

20.505 (1) (te) Revenue obligation proceeds to purchase any bonds issued by Badger Tobacco Asset Securitization Corporation. As a continuing appropriation, all proceeds from revenue obligations that are issued under subch. II of ch. 18, as authorized under s. 16.523, and deposited into a fund in the state treasury, or in an

account maintained by a trustee, created under s. 18.57 (1), as authorized under s. 16.523 (2), to purchase any bonds issued by Badger Tobacco Asset Securitization Corporation, as determined by the department, to provide for reserves, to make ancillary payments, as determined by the building commission, and the remainder to be transferred to the tobacco settlement bond purchase program repayment fund or a tobacco settlement bond purchase program redemption fund created under s. 18.561 (5), or both, as provided in the authorizing resolution. Estimated disbursements under this paragraph shall not be included in the schedule under s. 20.005.

Section 5. 20.505 (1) (tm) of the statutes is created to read:

20.505 (1) (tm) Tobacco settlement bond purchase program repayment fund—
revenue obligation repayment and payment of certain expenses. From the tobacco
settlement bond purchase program repayment fund, a sum sufficient to provide for
reserves and the making of ancillary payments and to pay a tobacco settlement bond
purchase program redemption fund created under s. 18.561 (5) the amount needed
to pay principal of and premium, if any, and interest on revenue obligations issued
under subch. II of ch. 18, as authorized under s. 16.523, and to make ancillary
payments relating to revenue obligations issued under subch. II of ch. 18, as
authorized under s. 16.523 and the resolution authorizing the revenue obligations,
and for the remainder, as determined in the authorizing resolution, to be transferred
in equal amounts to the tobacco control fund and to the general fund. Estimated
disbursements under this paragraph shall not be included in the schedule under s.
20.005.

SECTION 6. 20.505 (1) (tr) of the statutes is created to read:

20.505 (1) (tr) Debt service on revenue obligations used to purchase bonds issued
$by \ Badger \ To bacco \ Asset \ Securitization \ Corporation. \ \ From \ a \ to bacco \ settlement$
bond purchase program redemption fund created under s. 18.561 (5), all moneys
received by the fund for the payment of revenue obligations issued under subch. II
of ch. 18, as authorized under s. 16.523, and for ancillary payments authorized by the
authorizing resolution for the revenue obligations. All moneys received by the fund
are irrevocably appropriated in accordance with subch. II of ch. 18 and further
established in resolutions authorizing the issuance of the revenue obligations under
s. 16.523 and setting forth the distribution of funds to be received thereafter.
Estimated disbursements under this paragraph shall not be included in the schedule
under s. 20.005.

SECTION 7. 25.17 (1) (th) of the statutes is created to read:

25.17 (1) (th) Tobacco settlement bond purchase program repayment fund (s. 25.575);

SECTION 8. 25.575 of the statutes is created to read:

25.575 Tobacco settlement bond purchase program repayment fund. There is created a separate nonlapsible trust fund, known as the tobacco settlement bond purchase program repayment fund, consisting of all moneys received as revenues from bonds purchased under s. 16.523, any other revenues of the tobacco settlement bond purchase program dedicated to it by the resolution authorizing the issuance of the revenue obligations under s. 16.523, and all moneys transferred to the fund under s. 20.505 (1) (te).

SECTION 9. 25.66 (1) (f) of the statutes is created to read:

25.66 (1) (f) All moneys transferred under s. 20.505 (1) (tm).



State of Misconsin 2003 - 2004 LEGISLATURE

LRB-1797/7 RAC:wlj&kg:cph

DOA:.....Hoadley – Revenue obligation program to purchase Tobacco Settlement Asset–Backed Bonds

FOR 2003-05 BUDGET - NOT READY FOR INTRODUCTION

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau STATE GOVERNMENT

STATE FINANCE

In 2002, a nonstock corporation organized by the secretary of administration, called Badger Tobacco Asset Securitization Corporation (BTASC) entered into an arrangement with the state to issue bonds secured by payments owed the state under the Attorneys General Master Tobacco Settlement Agreement of November 23, 1998. To date, approximately \$1,591,000,000 in such bonds have been issued.

This bill creates a program, to be administered by DOA, to purchase any of the outstanding bonds issued by BTASC. Under the bill, funds for the program may not exceed \$1,600,000,000. The principal of and interest on the revenue obligations issued by the Building Commission are to be secured by principal and interest payments received from the bonds issued by BTASC and purchased by the state. In addition, the bill contains a moral obligation pledge in which the legislature expresses its expectation and aspiration that, if the BTASC bond principal and interest payments are insufficient to pay the principal of and interest on the revenue obligations issued by the Building Commission, the legislature will make an appropriation from the general fund sufficient to pay the principal of and interest on the obligations. Finally, the bill provides that the remainder of moneys received after

the retirement of the bonds, the making of certain payments, and the provision of reserves are to be equally divided between the tobacco control fund and the general fund.

For further information see the **state** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

Section 1. 16.523 of the statutes is created to read:

16.523 Purchase of bonds issued by Badger Tobacco Asset Securitization Corporation; revenue obligations. (1) There is established a tobacco settlement bond purchase program, to be administered by the department, to purchase any bonds issued by Badger Tobacco Asset Securitization Corporation. The legislature finds and determines that the tobacco settlement bond purchase program is likely to produce sufficient net income to pay when due the principal of and interest on revenue obligations issued by the state to make the purchase and, thereby, constitutes a revenue–producing enterprise or program, as defined in s. 18.52 (6).

(2) The net proceeds of revenue obligations issued under subch. II of ch. 18, as authorized under this section, shall be deposited in a fund in the state treasury, or an account maintained by a trustee, created under s. 18.57 (1). The moneys shall be applied for ancillary payments and the provision of reserves, as determined by the building commission, and for the purchase by the department of any bonds issued by Badger Tobacco Asset Securitization Corporation, as determined by the department, and any remainder shall be paid into a tobacco settlement bond purchase program redemption fund created under s. 18.561 (5) or the tobacco

- settlement bond purchase program repayment fund, or both, as provided in the authorizing resolution.
 - (3) The department shall have all powers necessary and convenient to distribute the revenues from the tobacco settlement bond purchase program and the proceeds of the revenue obligations issued under this section in accordance with subch. II of ch. 18.
 - (4) The department may enter into agreements with the federal government or its agencies, political subdivisions of this state, individuals, or private entities to insure, or in any other manner provide, additional security for the revenue obligations issued under this section.
 - (5) (a) Subject to the limitation under par. (b), the building commission may contract revenue obligations under this section in the maximum amount that the building commission believes can be fully paid on a timely basis from moneys received or anticipated to be received from the tobacco settlement bond purchase program.
 - (b) The requirements for funds for the tobacco settlement bond purchase program to be paid from revenue obligations issued under this section shall be determined by the secretary of administration, but shall not exceed \$1,600,000,000 to purchase, acquire, conduct, control, operate, or manage the tobacco settlement bond purchase program.
 - (6) Unless otherwise expressly provided in resolutions authorizing the issuance of revenue obligations under this section or in other agreements with the owners of revenue obligations, each issue of revenue obligations under this section shall be on a parity with every other revenue obligation issued under this section and in accordance with subch. II of ch. 18.

- (7) As determined by the building commission, any moneys deposited into the tobacco settlement bond purchase program repayment fund that are not required for paying principal of and premium, if any, and interest on revenue obligations and providing for reserves and for ancillary payments authorized to be paid from such moneys are transferred in equal amounts to the tobacco control fund and to the general fund.
- (8) Recognizing its moral obligation to do so, the legislature expresses its expectation and aspiration that, if the funds in the tobacco settlement bond purchase program repayment fund are insufficient to pay the principal of and interest on the revenue obligations issued under subch. II of ch. 18 pursuant to this section, the legislature shall make an appropriation from the general fund sufficient to pay the principal of and interest on the obligations or to replenish a reserve fund, if applicable.

Section 2. 18.561 (2) of the statutes is amended to read:

18.561 (2) Security interests of owners of enterprise obligations. There is a mortgage lien upon or security interest in the income and property of each revenue—producing enterprise or program for the benefit of the owners of the related enterprise obligations and other persons specified in the authorizing resolution providing for the issuance of the particular enterprise obligations. No physical delivery, recordation or other action is required to perfect the security interest. The income and property of the revenue—producing enterprise or program shall remain subject to the lien or security interest until provision for payment in full of the principal of and interest of on the enterprise obligations, and other obligations specified in the authorizing resolution providing for the issuance of the particular enterprise obligations, has been made, as provided in the authorizing resolution.

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The lien or security interest for the benefit of the owners of the enterprise obligations and other persons specified in the authorizing resolution providing for the issuance of the particular enterprise obligations shall have priority over all conflicting security interests in the income and property of the revenue-producing enterprise or program. Any owner of such enterprise obligations may either at law or in equity protect and enforce the lien and compel performance of all duties required by this section. If there is any default in the payment of the principal of or interest of on any of such enterprise obligations, any court having jurisdiction of the action may appoint a receiver to administer the revenue-producing enterprise or program on behalf of the state and the owners of the enterprise obligations, with power to charge and collect rates sufficient to provide for the payment of the operating expenses and also to pay any enterprise obligations outstanding against the revenue-producing enterprise or program, and to apply the income and revenues thereof in conformity with this subchapter and the authorizing resolution, or the court may declare the whole amount of the enterprise obligations due and payable, if such relief is requested, and may order and direct the sale of the revenue-producing enterprise or program. Under any sale so ordered, the purchaser shall be vested with an indeterminate permit to maintain and operate the revenue-producing enterprise or program. The legislature may provide for additions, extensions and improvements to a revenue-producing enterprise or program to be financed by additional issues of enterprise obligations as provided by this section. Such additional issues of enterprise obligations shall be subordinate to all prior related issues of enterprise obligations which may have been made under this section, unless the legislature, in the statute authorizing the initial issue of enterprise obligations, permits the issue of additional enterprise obligations on a parity therewith a particular issue of

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enterprise obligations, or the authorizing resolution providing for the issuance of a particular enterprise obligation, permits the issue of additional enterprise obligations or other obligations on a parity therewith or senior thereto.

SECTION 3. 18.561 (3) of the statutes is amended to read:

18.561 (3) DEDICATION OF REVENUES. As accurately as possible in advance, the commission and the state department or agency carrying out program responsibilities for which enterprise obligations are to be issued shall determine, and the commission shall fix in the authorizing resolution for such enterprise obligations: the proportion of the revenues of the revenue-producing enterprise or program which shall be necessary for the reasonable and proper operation and maintenance thereof; the proportion of the revenues which shall be set aside as a proper and adequate replacement and reserve fund; and the proportion of the revenues which shall be set aside and applied to the payment of the principal of and interest of on the enterprise obligations, and ancillary payments authorized to be paid from such moneys; and the proportion of the revenues which shall be available for other purposes, and shall provide that the revenues be set aside in separate funds. At Subject to the provisions and covenants of the authorizing resolution, at any time after one year's operation, the state department or agency and the commission may recompute the proportion of the revenues which shall be assignable under this subsection based upon the experience of operation or upon the basis of further financing.

Section 4. 20.505(1) (te) of the statutes is created to read:

20.505 (1) (te) Revenue obligation proceeds to purchase any bonds issued by Badger Tobacco Asset Securitization Corporation. As a continuing appropriation, all proceeds from revenue obligations that are issued under subch. II of ch. 18, as

authorized under s. 16.523, and deposited into a fund in the state treasury, or in an account maintained by a trustee, created under s. 18.57 (1), as authorized under s. 16.523 (2), to purchase any bonds issued by Badger Tobacco Asset Securitization Corporation, as determined by the department, to provide for reserves, to make ancillary payments, as determined by the building commission, and the remainder to be transferred to the tobacco settlement bond purchase program repayment fund or a tobacco settlement bond purchase program redemption fund created under s. 18.561 (5), or both, as provided in the authorizing resolution. Estimated disbursements under this paragraph shall not be included in the schedule under s. 20.005.

SECTION 5. 20.505 (1) (tm) of the statutes is created to read:

20.505 (1) (tm) Tobacco settlement bond purchase program repayment fund—
revenue obligation repayment and payment of certain expenses. From the tobacco
settlement bond purchase program repayment fund, a sum sufficient to provide for
reserves and the making of ancillary payments and to pay a tobacco settlement bond
purchase program redemption fund created under s. 18.561 (5) the amount needed
to pay principal of and premium, if any, and interest on revenue obligations issued
under subch. II of ch. 18, as authorized under s. 16.523, and to make ancillary
payments relating to revenue obligations issued under subch. II of ch. 18, as
authorized under s. 16.523 and the resolution authorizing the revenue obligations,
and for the remainder, as determined in the authorizing resolution, to be transferred
in equal amounts to the tobacco control fund and to the general fund. Estimated
disbursements under this paragraph shall not be included in the schedule under s.
20.005.

Section 6. 20.505 (1) (tr) of the statutes is created to read:

20.505 (1) (tr) Debt service on revenue obligations used to purchase bonds issued
$by \ Badger \ To bacco \ Asset \ Securitization \ Corporation. \ \ From \ a \ to bacco \ settlement$
bond purchase program redemption fund created under s. 18.561 (5), all moneys
received by the fund for the payment of principal of and premium, if any, and interest
on revenue obligations issued under subch. II of ch. 18, as authorized under s. 16.523,
and for ancillary payments authorized by the authorizing resolution for the revenue
obligations. All moneys received by the fund are irrevocably appropriated in
accordance with subch. II of ch. 18 and further established in resolutions authorizing
the issuance of the revenue obligations under s. 16.523 and setting forth the
distribution of funds to be received thereafter. Estimated disbursements under this
paragraph shall not be included in the schedule under s. 20.005.

SECTION 7. 25.17 (1) (th) of the statutes is created to read:

25.17 (1) (th) Tobacco settlement bond purchase program repayment fund (s. 25.575);

SECTION 8. 25.575 of the statutes is created to read:

25.575 Tobacco settlement bond purchase program repayment fund. There is created a separate nonlapsible trust fund, known as the tobacco settlement bond purchase program repayment fund, consisting of all moneys received as revenues from bonds purchased under s. 16.523, any other revenues of the tobacco settlement bond purchase program dedicated to it by the resolution authorizing the issuance of the revenue obligations under s. 16.523, and all moneys transferred to the fund under s. 20.505 (1) (te).

SECTION 9. 25.66 (1) (f) of the statutes is created to read:

25.66 (1) (f) All moneys transferred under s. 20.505 (1) (tm).