2003 DRAFTING REQUEST

Bill

Received: 07/22/2003					Received By: mglass			
Wanted: Today					Identical to LRB:			
For: Sh	eila Harsdorf	(608) 266-7745	5		By/Representin	g: Christian So	chneider	
This fil	e may be shown	n to any legislat	or: NO		Drafter: mglass			
May C	ontact:				Addl. Drafters:			
Subject	: Nat. Re	es boats snon	nos ATVs		Extra Copies:			
Submit	via email: YES	}						
Reques	ter's email:	Sen.Harsd	orf@legis.s	tate.wi.us				
Carbon	copy (CC:) to:							
Pre To	ppic:						<u> </u>	
No spec	cific pre topic gi	iven						
Topic:								
Various	s changes to all-	terrain vehicle	laws			·		
Instru	ctions:					`		
Same a	s 03-1708, perm	ission given by	Liebham's	office				
Draftii	ng History:							
Vers.	<u>Drafted</u>	Reviewed	Typed	Proofed	Submitted	Jacketed	Required	
<i>!</i> ?	mglass 07/22/2003	wjackson 07/22/2003					S&L Crime	
/1	mglass 08/18/2003	csicilia 08/26/2003 csicilia 09/02/2003	rschluet 07/22/200)3	sbasford 07/22/2003		S&L Crime	

Vers.	Drafted	Reviewed	Typed	Proofed	Submitted	Jacketed	Required
/2			rschluet 09/03/2003	3	sbasford 09/03/2003		S&L Crime
/3	mglass 10/07/2003 mglass 10/09/2003	wjackson 10/07/2003 kgilfoy 10/09/2003	jfrantze 10/07/2003	3	sbasford 10/07/2003	sbasford 10/07/2003	S&L Crime
/4			pgreensl 10/09/2003	3	mbarman 10/10/2003	sbasford 10/10/2003	•

FE Sent For:

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Request	er's email:	Sen.Harsd	orf@legis.s	tate.wi.us				
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2003 DRAFTING REQUEST

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This file	may be shown	n to any legislat	or: NO		Drafter: mglass		
May Co	ntact:				Addl. Drafters:		
Subject:	Nat. Re	es boats snon	nos ATVs		Extra Copies:		
Submit v	via email: YES	}					
Requeste	er's email:	Sen.Harsd	orf@legis.s	tate.wi.us			
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Receive	d: 07/22/2003			- - -	Received By: m	glass	
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For: Sheila Harsdorf (608) 266-7745					By/Representing	g: Christian So	chneider
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May Co	ntact:				Addl. Drafters:		
Subject:	Nat. Re	es boats snon	nos ATVs		Extra Copies:		
Submit	via email: YES						
Request	er's email:	Sen.Harsd	orf@legis.s	tate.wi.us			
Carbon	copy (CC:) to:						
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2003 DRAFTING REQUEST

Bill

Received: 07/22/2003

Received By: mglass

Wanted: Today

Identical to LRB:

For: Sheila Harsdorf (608) 266-7745

By/Representing: Christian Schneider

This file may be shown to any legislator: NO

Drafter: mglass

May Contact:

Addl. Drafters:

Subject:

Nat. Res. - boats snomos ATVs

Extra Copies:

Submit via email: YES

Requester's email:

Sen.Harsdorf@legis.state.wi.us

Carbon copy (CC:) to:

Pre Topic:

No specific pre topic given

Topic:

Various changes to all-terrain vehicle laws

Instructions:

Same as 03-1708, permission given by Liebham's office

Drafting History:

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RESEARCH APPENDIX - Draft Transfer/Copy Request Form

- Atty's please complete this form and give to Mike Barman (or Lynn E. in his absence)

(Request 1	Made By:	MGG		(Date:	11221	<u>03</u>)
					· ·	
		Please tran	sfer the	e drafting	file for	
	2001 LRF	JU		the draft	ng file	
r The final	version of the 2	2001 draft and he	e nal Rec	or Sheet will	copied on yello	ow paper, and
returned to the o	ratting file's "gut	is".	v over she	et will be crea	ted/included li	sting the nev
drafting file will b will be inserted in electronic draftin	e transferred, as to the "guts" of t	ecause the 2001 of a separate apper he 2003 draft. If i	ndix, to the	new 2003 dr	afting file. This	request forn
		— (OR			
		Please co	py the	drafting	file for	
<u>2003</u> LR	B <u>-170</u>	8_/_1	_ and	place it is	n the draft	ing file
	for 20	003 LRB	-2	009		
For rese	earch purposes	because the orio	inal 2003	draft was inco	rnorated into	another 200

- For research purposes, because the original 2003 draft was incorporated into another 2003 draft, the original drafting file will be copied on yellow paper (darkened/auto centered/reduced to 90%) and added, as a separate appendix, to the new 2003 drafting file. This request form will be inserted into the "guts" of the new 2003 draft. If introduced the appendix will be scanned/added to the electronic drafting file folder.
- The original drafting file will then returned, intact, to it's folder and filed. For future reference, a copy of the transfer/copy request form will also be added to the "guts" of the original draft.



AN ACT to amend 20.370 (1) (ms), 20.370 (3) (as), 20.370 (5) (cu), 20.370 (5) (er), 23.33 (1) (if), 23.33 (2) (a), 23.33 (2) (c), 23.33 (2) (d), 23.33 (2) (dm) 2., 23.33 (2) (e), 23.33 (5) (c), 23.33 (9) (a), 23.33 (13) (b) (title), 23.33 (13) (b) 2. and 25.29 (1) (dm); to repeal and recreate 23.33 (5) (b); and to create 20.380 (1) (r), 23.33 (2j), 23.33 (6m), 23.33 (13) (ar), 23.33 (13) (bg) and 23.33 (13) (br) of the statutes; relating to: intoxicated operation of all-terrain vehicles, registration fees for all-terrain vehicles, nonresident trail passes for all-terrain vehicles, safety training for operating all-terrain vehicles, a study concerning the recreational operation of all-terrain vehicles, noise level requirements for all-terrain vehicles, the formula used for calculating the all-terrain vehicle gas tax payment, granting rule-making authority, making appropriations, and providing penalties.

Analysis by the Legislative Reference Bureau

Under current law, the Department of Natural Resources (DNR) administers the laws relating to the operation and registration of all-terrain vehicles (ATVs) and

to providing funding for ATV projects, such as trails, and for ATV vehicle safety. This bill makes changes to these laws including the following:

- 1. The bill increases all of the registration related fees for registering ATVs.
- 2. The bill creates a nonresident trail pass that is required to be displayed on any ATV that is being operated in this state on public trails and corridors and that is exempt from being registered by this state because the ATV is in the state for less than 15 consecutive days or because the ATV has been registered by an American Indian tribe or band that has an agreement with the state for registering ATVs. Current law requires nonresident stickers, which are similar to these ATV passes, for the operation of snowmobiles which are not registered by this state.
- 3. The bill broadens the provisions that exempt ATV operators from having to comply with certain regulations on private land. Under current law, a minor under the age of 12 (younger minor) may only operate an ATV if the operation is for an agricultural purpose not on a roadway and he or she is under the supervision of a person over 18 years of age or if he is or she operating a small ATV on a trail designated by the DNR. No safety certificate is required for younger minors.

designated by the DNR. No safety certificate is required for younger minors.

A minor who is 12, 13, 14, or 15 years old (older minor) may not operate a ATV unless he or she has a ATV safety certificate or is accompanied by a person over 18 years of age. An older minor may operate an ATV on a roadway, as opposed to a trail, only for limited purposes and only if the minor has a safety certificate.

Under current law, none of the above restrictions apply to a minor if he or she is operating the ATV on land that is exclusively under the control of the minor's immediately family. This bill broadens the exemption to include any land that is not open to the public.

- 4. The bill requires that any person who is at least 12 years old and who is born on or after January 1, 1988, have a valid safety certificate issued by the DNR or a similar certificate issued by another state or Canadian province in order to operate an ATV. This provision does not affect the exemption for minors under the age of 12 who are authorized to operate ATVs without having a safety certificate under the limited circumstances described above.
- 5. The bill increases the penalties imposed on a person operating an ATV under the influence of an intoxicant or controlled substance if the person's alcohol level is above a given level. For example, if a person has an alcohol concentration level of 0.17 to 0.199 at the time of the offense, the minimum and maximum fines if convicted are doubled. Higher alcohol concentration levels result in the minimum and maximum fines being tripled and quadrupled.
- 6. The bill prohibits the manufacturing, sale, rental, or operation of an ATV that is constructed in such a manner that the noise from the ATV exceed 96 decibels on the A scale as measured in compliance with rules promulgated by DNR. Current law only requires that an ATV muffler not produce excessive or unusual noise.
- 7. The bill increases the number of gallons used in calculating the estimated ATV gas tax payment from 25 to 52 gallons. The estimated payment is calculated for each fiscal year by multiplying the number of registered ATVs (except those registered only for private use) by this number of gallons and then multiplying this

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product by the excise tax imposed on gasoline and diesel fuel on the last day of February of the previous fiscal year.

Because this bill creates a new crime or revises a penalty for an existing crime, the Joint Review Committee on Criminal Penalties may be requested to prepare a report concerning the proposed penalty and the costs or savings that are likely to result if the bill is enacted.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

Section 1. 20.005 (3) (schedule) of the statutes: at the appropriate place, insert the following amounts for the purposes indicated:

2003-04 2004-05

20.380 Tourism, department of

- 5 (1) Tourism development and promotion
- 6 (r) All-terrain vehicle impact study SEG B 45,000 -0-
- 7 Section 2. 20.370 (1) (ms) of the statutes is amended to read:
- 8 20.370 (1) (ms) General program operations state all-terrain vehicle projects.
- 9 The amounts in the schedule from moneys received from all-terrain vehicle fees under s. 23.33 (2) (c) to (e) and (2i) for state all-terrain vehicle projects.
- **SECTION 3.** 20.370 (3) (as) of the statutes is amended to read:
 - 20.370 (3) (as) Law enforcement all-terrain vehicle enforcement. The amounts in the schedule from moneys received from all-terrain vehicle fees under s. 23.33 (2) (c) to (e) and (2j), for state law enforcement operations related to all-terrain vehicles, including actual enforcement, safety training, accident reporting, and similar activities.
 - **Section 4.** 20.370 (5) (cu) of the statutes is amended to read:

20.370 (5) (cu) Recreation aids — all-terrain vehicle project aids. As a
continuing appropriation, the amounts in the schedule from moneys received from
all-terrain vehicle fees under s. 23.33 (2) (c) to (e) and (2j) to provide aid to towns,
villages, cities, counties, and federal agencies for nonstate all-terrain vehicle
projects.

Section 5. 20.370 (5) (er) of the statutes is amended to read:

20.370 (5) (er) Enforcement aids — all-terrain vehicle enforcement. The amounts in the schedule from moneys received from all-terrain vehicle fees under s. 23.33 (2) (c) to (e) and (2j) for local law enforcement aids.

Section 6. 20.380 (1) (r) of the statutes is created to read:

20.380 (1) (r) All-terrain vehicle impact study. Biennially, from the conservation fund, the amounts in the schedule from moneys received from all-terrain vehicle fees under s. 23.33 (2) (c) to (e) and (2j) for the all-terrain vehicle impact study under 2003 Wisconsin Act (this act), section 24 (1).

SECTION 7. 23.33 (1) (if) of the statutes is amended to read:

23.33 (1) (if) "Land under the management and control of a <u>the</u> person's immediate family" means land owned or leased by the person or a member of the person's immediate family over which the owner or lessee has management and control. This term excludes land owned or leased by an organization of which the person or a member of the person's immediate family is a member.

SECTION 8. 23.33 (2) (a) of the statutes is amended to read:

23.33 (2) (a) Requirement. No person may operate and no owner may give permission for the operation of an all-terrain vehicle within this state unless the all-terrain vehicle is registered for public use or for private use under this subsection or sub. (2g), is exempt from registration, or is operated with a reflectorized plate

attached in the manner specified under par. (dm) 3. No person may operate and no
owner may give permission for the operation of an all–terrain vehicle on a public \underline{an}
all-terrain vehicle route or $\underline{an\ all-terrain\ vehicle}$ trail unless the all-terrain vehicle
is registered for public use under this subsection or sub. (2g).

SECTION 9. 23.33 (2) (c) of the statutes is amended to read:

23.33 (2) (c) Registration; public use; fee. Any all-terrain vehicle may be registered for public use. The fee for the issuance or renewal of a registration certificate for public use is \$12 \$30.

SECTION 10. 23.33 (2) (d) of the statutes is amended to read:

23.33 (2) (d) Registration; private use; fee. An all-terrain vehicle used exclusively for agricultural purposes or used exclusively on private property may be registered for private use. The fee for the issuance of a registration certificate for private use is \$6 \$15.

SECTION 11. 23.33 (2) (dm) 2. of the statutes is amended to read:

23.33 (2) (dm) 2. The fee for the issuance or renewal of a commercial all-terrain vehicle certificate is \$36 \$90. Upon receipt of the application form required by the department and the fee required under this subdivision, the department shall issue to the applicant a commercial all-terrain vehicle certificate and 3 reflectorized plates. The fee for additional reflectorized plates is \$12 \$30 per plate.

SECTION 12. 23.33 (2) (e) of the statutes is amended to read:

23.33 (2) (e) Other fees. The fee for the transfer of an all-terrain vehicle registration certificate is \$2 \subseteq 5. The fee for the issuance of a duplicate all-terrain vehicle registration certificate, duplicate commercial all-terrain vehicle certificate or duplicate registration decals is \$2 \subseteq 5. The fee for the issuance of registration

decals to a county or municipality is \$2 \$5. There is no fee for the issuance of registration decals to the state.

Section 13. 23.33 (2j) of the statutes is created to read:

- 23.33 (2j) Nonresident trail passes. (a) In this subsection, "public all—terrain vehicle corridor" means an all—terrain vehicle trail or other established all—terrain vehicle corridor that is open to the public but does not include an all—terrain vehicle route.
- (b) Except as provided in par. (e), no person may operate an all-terrain vehicle on a public all-terrain vehicle corridor in this state unless a nonresident trail pass issued under this subsection is displayed on the all-terrain vehicle.
- (c) The fee for a nonresident trail pass issued for an all-terrain vehicle that is exempt from registration under sub. (2) (b) 2. is \$17.25. A nonresident trail pass issued for such an all-terrain vehicle may be issued only by the department and persons appointed by the department and expires on June 30 of each year.
- (d) There is no fee for a nonresident trail pass issued for an all-terrain vehicle that is registered under sub. (2g) or s. 23.35. The department or Indian tribe or band shall issue a nonresident trail pass for such an all-terrain vehicle when it issues the registration certificate for the all-terrain vehicle. The department shall provide Indian tribes or bands that register all-terrain vehicles under sub. (2g) or s. 23.35 with a supply of trail passes.
- (e) An all-terrain vehicle that is registered under sub. (2) (a) or that is exempt from registration under sub. (2) (b) 1., 3., or 4. is exempt from having a nonresident trail pass displayed as required under par. (b). The department may promulgate a rule to exempt all-terrain vehicles that are exempt from registration under sub. (2) (b) 5. from having nonresident trail passes displayed as required under par. (b) or

may promulgate a rule to exempt owners of such all-terrain vehicles from having	to
pay any applicable nonresident trail pass fee.	

- (f) 1. The department may appoint any person who is not an employee of the department as the department's agent to issue nonresident trail passes and collect the fees for these passes.
- 2. Any person, including the department, who issues a nonresident trail pass shall collect in addition to the fee under par. (c) an issuing fee of 75 cents. An agent appointed under subd. 1. may retain 50 cents of the issuing fee to compensate the agent for the agent's services in issuing the pass.
- 3. The department shall establish, by rule, procedures for issuing nonresident trail passes, and the department may promulgate rules regulating the activities of persons who are appointed to be agents under this paragraph.
 - **Section 14.** 23.33 (5) (b) of the statutes is repealed and recreated to read:
- 23.33 (5) (b) All-terrain vehicle safety certificate. 1. No person who is at least 12 years of age and who is born on or after January 1, 1988, may operate an all-terrain vehicle unless he or she holds a valid safety certificate.
- 2. Any person who is required to hold an all-terrain vehicle safety certificate while operating an all-terrain vehicle shall carry the certificate on the all-terrain vehicle and shall display the certificate to a law enforcement officer on request. Persons enrolled in a safety certification program approved by the department may operate an all-terrain vehicle in an area designated by the instructor.
 - **SECTION 15.** 23.33 (5) (c) of the statutes is amended to read:
- 23.33 (5) (c) Exceptions. Paragraphs (a) and (b) do not apply to a person who operates an all-terrain vehicle exclusively on land under the management and control of the person's immediate family that is not open to the public. Paragraphs

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1	(a) and (b) do not apply to a person at least 12 years of age but under 16 years of age
2	who holds a valid certificate issued by another state or a province of Canada.
3	Section 16. 23.33 (6m) of the statutes is created to read:
4	23.33 (6m) Noise limits. (a) No person may manufacture, sell, rent or operate
5	an all-terrain vehicle that is constructed in such a manner that noise emitted from
6	the all-terrain vehicle exceeds 96 decibels on the A scale as measured in the manner
7	prescribed under rules promulgated by the department.
8	Section 17. 23.33 (9) (a) of the statutes is amended to read:
9	23.33 (9) (a) Enforcement. The department may utilize moneys received under
10	$\frac{\mathrm{sub.}\ (2)}{\mathrm{subs.}\ (2)}$ and $\frac{(2\mathrm{j})}{\mathrm{subs.}\ (2\mathrm{j})}$ for all-terrain vehicle registration aids administration and
11	for the purposes specified under s. 20.370 (3) (as) and (5) (er) including costs
12	associated with enforcement, safety education, accident reports and analysis, law
13	enforcement aids to counties, and other similar costs in administering and enforcing
14	this section.
15	Section 18. 23.33 (13) (ar) of the statutes is created to read:
16	23.33 (13) (ar) Penalty related to nonresident trail passes. Any person who
17	violates sub. (2j) shall forfeit not more than \$1,000.
18	Section 19. 23.33 (13) (b) (title) of the statutes is amended to read:
19	23.33 (13) (b) (title) Penalties related to prohibited intoxicated operation of an
20	all-terrain vehicle ; intoxicants; refusal .
21	SECTION 20. 23.33 (13) (b) 2. of the statutes is amended to read:
22	23.33 (13) (b) 2. Except as provided under subd. 3., a person who violates sub.
23	(4c) (a) 1. or 2. or (4p) (e) and who, within 5 years prior to the arrest for the current

violation, was convicted previously under the intoxicated operation of an all-terrain

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1	vehicle law or the refusal law shall be fined not less than \$300 nor more than \$1,000
2	\$1,100 and shall be imprisoned not less than 5 days nor more than 6 months.
3	SECTION 21. 23.33 (13) (bg) of the statutes is created to read:
4	23.33 (13) (bg) Penalties related to intoxicated operation of an all-terrain
5	vehicle; underage passengers. If there is a passenger under 16 years of age on the
6	all-terrain vehicle at the time of a violation that gives rise to a conviction under sub.
7	(4c) (a) 1. or 2. or (4p) (e), the applicable minimum and maximum forfeitures, fines,
8	and terms of imprisonment under pars. (b) 1., 2., and 3. for the conviction are
9	doubled.
10	SECTION 22. 23.33 (13) (br) of the statutes is created to read:
11	23.33 (13) (br) Penalties related to intoxicated operation of an all-terrain
12	vehicle; enhancers. 1. If a person convicted under sub. (4c) (a) 1. or 2. had an alcohol
13	concentration of 0.17 to 0.199 at the time of the offense, the minimum and maximum
14	fines specified under par. (b) 3. for the conviction are doubled.
15	2. If a person convicted under sub. (4c) (a) 1. or 2. had an alcohol concentration
16	of 0.20 to 0.249 at the time of the offense, the minimum and maximum fines specified
17	under par. (b) 3. for the conviction are tripled.
18	3. If a person convicted under sub. (4c) (a) 1. or 2. had an alcohol concentration
19	of 0.25 or above at the time of the offense, the minimum and maximum fines under
20	par. (b) 3. for the conviction are quadrupled.
21	4. The increased fines in this paragraph do not apply if the person convicted
22	under sub. (4c) (a) 1. or 2. is subject to par. (bg).

SECTION 23. 25.29 (1) (dm) of the statutes is amended to read:

25.29 (1) (dm) For fiscal year 1991–92 and for each fiscal year thereafter, an

An amount equal to the estimated all-terrain vehicle gas tax payment. The

estimated all-terrain vehicle gas tax payment is calculated by multiplying the sum of the number of all-terrain vehicles registered for public use under s. 23.33 (2) (c) or (2g) and the number of reflectorized plates issued under s. 23.33 (2) (dm) on the last day of February of the previous fiscal year by 25 52 gallons and multiplying that product by the excise tax imposed under s. 78.01 (1) on the last day of February of the previous fiscal year.

Section 24. Nonstatutory provisions.

(a) (b) From the appropriation under section 20.380 (1) (r) of the statutes, as created by this act, the department of tourism shall expend not more than \$45,000 to conduct a study concerning the impact the recreational operation of all-terrain vehicles has on statewide tourism and economic development. No later than June 30, 2005, the department of tourism shall distribute the results of the completed study to the appropriate standing committees of the legislature in the manner provided under section 13.172 (3) of the statutes.

SECTION 25. Appropriation changes.

In the schedule under section 20.005 (3) of the statutes for the appropriation EQUIPMENT to the department of natural resources under section 20.370 (3) (as) of the statutes, as affected by the acts of 2003, the dollar amount is increased by \$100,000 for fiscal year 2003–04 to purchase equipment to determine whether all-terrain vehicles comply with applicable noise limitations.

SECTION 26. Initial applicability.

(1) FEE INCREASE. The treatment of section 23.33 (2) (c) and (d) of the statutes first applies to all-terrain vehicle registration certificates issued or renewed on the effective date of this subsection.

(2) Intoxicated operation. The treatment of section 23.33 (13) (b) (title) and
2., (bg), and (br) of the statutes first applies to violations committed on the effective
date of this subsection, but does not preclude the counting of convictions that
occurred before the effective date of this subsection as prior convictions for purposes
of sentencing by a court.

Section 27. Effective dates. This act takes effect on the first day of the 7th month beginning after publication, except as follows:

- (1) Gas tax formula. The treatment of section 25.29 (1) (dm) of the statutes takes effect on the first July 1 after publication.
- (2) ALL-TERRAIN VEHICLE SAFETY CERTIFICATES; INTOXICATED OPERATION. The treatment of section 23.33 (5) (b) and (c) and (13) (b) (title) and 2., (bg), and (br) of the statutes and Section 26 (2) of this act take effect on July 1, 2005.
- (3) STUDY AND FUNDING. The treatment of section 20.380 (1) (r) of the statutes and Sections 24 (1), 25 and (1), and 26 (1) of this act take effect on the 2nd day after publication of the 2001–03 biennial budget act, or on the day after publication, whichever is later.

Gibson-Glass, Mary

From:

Schneider, Christian

Sent:

Thursday, August 14, 2003 3:17 PM

To:

Gibson-Glass, Mary

Subject:

Expenditure Summary for ATV Draft

Mary,

One note - the ATV Association says that the \$255,000 annually listed under "Supplemental Trail Maintenance" is the money collected from the new nonresident trail pass. All of the other expenditure increases are from the resident registration increase.

Thanks.



ATV Account ncreased Expendit..

Christian Schneider Committee Clerk, Senate Committee on Higher Education and Tourism Staff, Joint Committee on Finance Office of State Senator Sheila Harsdorf (608)266-7745 christian.schneider@legis.state.wi.us

ATV Account Increased Expenditure Authority

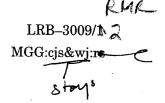
		2003-04	2004-05
	Mandatory Education	. ^	
(3) (as)	 General Development 	\$100,000	\$100,000
(3)(43)	Additional FTE	\$100,000	\$100,000
U(3) (as)	Additional FTE Conservation Warden Enforcement	:\$436,000	\$436,000
(3) (cn)	Additional County Trail Funding	\$871,000	\$871,000
(1) (mr)	Additional State Forest Maintenance Funding	\$65,000	\$65,000
(5)(er)	Increase in Sheriff ATV Enforcement Aids	\$70,000	\$70,000
/(3)(05)	ATV Equipment (Warden ATVs and dBA meters)	\$100,000	\$100,000
0	Tourism Survey (In Bill)	\$30,000 (biennial)	·
(15)(Gu)	Supplemental Trail Maintenance	\$255,000	\$255,000
cws)	Total:	\$2,027,000	\$1,997,000
	Estimated Revenue Increases		
		2003-04	2004-05
	Registration Increase	\$1,746,000	\$1,926,000
	Nonresident Trail Pass	\$209,100	\$255,000
	Gas Tax Increase	\$1,342,700	\$1,498,985
	Total:	\$3,297,800	\$3,679,985
	Revenue Increases vs. Expenditure Increases:		21
		2003-04	2004-05
	Revenues	\$3,297,800	\$3,679,985
	Expenditures	\$2,027,000	\$1,997,000
	Additional Revenue Balance:	\$1,270,800	\$1,682,985



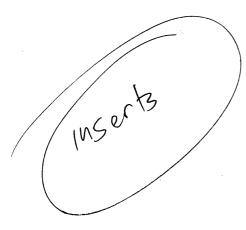
State of Misconsin 2003 - 2004 LEGISLATURE

5000 (M8/18)

D-N



2003 BILL



Coor Coor

AN ACT to amend 20.370 (1) (ms), 20.370 (3) (as), 20.370 (5) (cu), 20.370 (5) (er), 23.33 (1) (if), 23.33 (2) (a), 23.33 (2) (c), 23.33 (2) (d), 23.33 (2) (dm) 2., 23.33 (2) (e), 23.33 (5) (c), 23.33 (9) (a), 23.33 (13) (b) (title), 23.33 (13) (b) 2. and 25.29 (1) (dm); to repeal and recreate 23.33 (5) (b); and to create 20.380 (1) (r), 23.33 (2j), 23.33 (6m), 23.33 (13) (ar), 23.33 (13) (bg) and 23.33 (13) (br) of the statutes; relating to: intoxicated operation of all-terrain vehicles, registration fees for all-terrain vehicles, nonresident trail passes for all-terrain vehicles, safety training for operating all-terrain vehicles, a study concerning the recreational operation of all-terrain vehicles, noise level requirements for all-terrain vehicles, the formula used for calculating the all-terrain vehicle gas tax payment, granting rule-making authority, making appropriations, and providing penalties.

Analysis by the Legislative Reference Bureau

Under current law, the Department of Natural Resources (DNR) administers the laws relating to the operation and registration of all-terrain vehicles (ATVs) and

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to providing funding for ATV projects, such as trails, and for ATV vehicle safety. This bill makes changes to these laws, including the following:

- 1. The bill increases all of the registration-related fees for registering ATVs.
- 2. The bill creates a nonresident trail pass that is required to be displayed on any ATV that is being operated in this state on public trails and corridors and that is exempt from being registered by this state because the ATV is in the state for less than 15 consecutive days or because the ATV has been registered by an American Indian tribe or band that has an agreement with the state for registering ATVs. Current law requires nonresident stickers, which are similar to these ATV passes, for the operation of snowmobiles that are not registered by this state.
- 3. The bill broadens the provisions that exempt ATV operators from having to comply with certain regulations on private land. Under current law, a minor under the age of 12 (younger minor) may only operate an ATV if the operation is for an agricultural purpose not on a roadway and he or she is under the supervision of a person over 18 years of age or if he or she is operating a small ATV on a trail designated by the DNR. No safety certificate is required for younger minors.

A minor who is 12, 13, 14, or 15 years old (older minor) may not operate an ATV unless he or she has an ATV safety certificate or is accompanied by a person over 18 years of age. An older minor may operate an ATV on a roadway, as opposed to a trail, only for limited purposes and only if the minor has a safety certificate.

Under current law, none of the above restrictions apply to a minor if he or she is operating the ATV on land that is exclusively under the control of the minor's immediately family. This bill broadens the exemption to include any land that is not open to the public.

- 4. The bill requires that any person who is at least 12 years old and who is born on or after January 1, 1988, have a valid safety certificate issued by the DNR or a similar certificate issued by another state or Canadian province to operate an ATV. This provision does not affect the exemption for minors under the age of 12 who are authorized to operate ATVs without having a safety certificate under the limited circumstances described above.
- 5. The bill increases the penalties imposed on a person operating an ATV under the influence of an intoxicant or controlled substance if the person's alcohol level is above a given level. For example, if a person has an alcohol concentration level of 0.17 to 0.199 at the time of the offense, the minimum and maximum fines if convicted are doubled. Higher alcohol concentration levels result in the minimum and maximum fines being tripled and quadrupled.
- 6. The bill prohibits the manufacturing, sale, rental, or operation of an ATV that is constructed in such a manner that the noise from the ATV exceeds 96 decibels on the A scale as measured in compliance with rules promulgated by DNR. Current law only requires that an ATV muffler not produce excessive or unusual noise.
- 7. The bill increases the number of gallons used in calculating the estimated ATV gas tax payment from 25 to 52 gallons. The estimated payment is calculated for each fiscal year by multiplying the number of registered ATVs (except those registered only for private use) by this number of gallons and then multiplying this

LRB-3009/1 MGG:cjs&wj:rs

BILL

33 Safety laucations 8. The bill increase funding for ATV trail mandination

and law enforcement. product by the excise tax imposed on gasoline and diesel fuel on the last day of February of the previous fiscal year.

Because this bill creates a new crime or revises a penalty for an existing crime, the Joint Review Committee on Criminal Penalties may be requested to prepare a report concerning the proposed penalty and the costs or savings that are likely to result if the bill is enacted.

For further information see the state and local fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 20.005 (3) (schedule) of the statutes: at the appropriate place, insert 1 2 the following amounts for the purposes indicated:

> 2003-04 2004-05

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20.380 Tourism, department of

(1)TOURISM DEVELOPMENT AND PROMOTION

30,000 (r) All-terrain vehicle impact study B 45/000

Section 2. 20.370 (1) (ms) of the statutes is amended to read:

20.370 (1) (ms) General program operations — state all-terrain vehicle projects. The amounts in the schedule from moneys received from all-terrain vehicle fees under s. 23.33 (2) (c) to (e) and (2j) for state all-terrain vehicle projects.

SECTION 3. 20.370 (3) (as) of the statutes is amended to read:

20.370 (3) (as) Law enforcement — all-terrain vehicle enforcement. amounts in the schedule from moneys received from all-terrain vehicle fees under s. 23.33 (2) (c) to (e) and (2j), for state law enforcement operations related to all-terrain vehicles, including actual enforcement, safety training, accident reporting, and similar activities.

SECTION 4. 20.370 (5) (cu) of the statutes is amended to read:

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20.370 (5) (cu) Recreation aids — all-terrain vehicle project aids. As a
continuing appropriation, the amounts in the schedule from moneys received from
all-terrain vehicle fees under s. 23.33 (2) (c) to (e) and (2j) to provide aid to towns,
villages, cities, counties, and federal agencies for nonstate all-terrain vehicle
projects.

SECTION 5. 20.370 (5) (er) of the statutes is amended to read:

20.370 (5) (er) Enforcement aids — all-terrain vehicle enforcement. The amounts in the schedule from moneys received from all-terrain vehicle fees under s. 23.33 (2) (c) to (e) and (2j) for local law enforcement aids.

SECTION 6. 20.380 (1) (r) of the statutes is created to read:

20.380 (1) (r) All-terrain vehicle impact study. Biennially, from the conservation fund, the amounts in the schedule from moneys received from all-terrain vehicle fees under s. 23.33 (2) (c) to (e) and (2j) for the all-terrain vehicle impact study under 2003 Wisconsin Act (this act), section 24 (1).

SECTION 7. 23.33 (1) (if) of the statutes is amended to read:

23.33 (1) (if) "Land under the management and control of a the person's immediate family" means land owned or leased by the person or a member of the person's immediate family over which the owner or lessee has management and control. This term excludes land owned or leased by an organization of which the person or a member of the person's immediate family is a member.

SECTION 8. 23.33 (2) (a) of the statutes is amended to read:

23.33 (2) (a) Requirement. No person may operate and no owner may give permission for the operation of an all-terrain vehicle within this state unless the all-terrain vehicle is registered for public use or for private use under this subsection or sub. (2g), is exempt from registration, or is operated with a reflectorized plate

attached in the manner specified under par. (dm) 3. No person may operate and no
owner may give permission for the operation of an all-terrain vehicle on a public an
all-terrain vehicle route or an all-terrain vehicle trail unless the all-terrain vehicle
is registered for public use under this subsection or sub. (2g).

SECTION 9. 23.33 (2) (c) of the statutes is amended to read:

23.33 (2) (c) Registration; public use; fee. Any all-terrain vehicle may be registered for public use. The fee for the issuance or renewal of a registration certificate for public use is \$12 \$30.

SECTION 10. 23.33 (2) (d) of the statutes is amended to read:

23.33 (2) (d) Registration; private use; fee. An all-terrain vehicle used exclusively for agricultural purposes or used exclusively on private property may be registered for private use. The fee for the issuance of a registration certificate for private use is \$6 \$15.

SECTION 11. 23.33 (2) (dm) 2. of the statutes is amended to read:

23.33 (2) (dm) 2. The fee for the issuance or renewal of a commercial all-terrain vehicle certificate is \$36 \$90. Upon receipt of the application form required by the department and the fee required under this subdivision, the department shall issue to the applicant a commercial all-terrain vehicle certificate and 3 reflectorized plates. The fee for additional reflectorized plates is \$12 \$30 per plate.

SECTION 12. 23.33 (2) (e) of the statutes is amended to read:

23.33 (2) (e) Other fees. The fee for the transfer of an all-terrain vehicle registration certificate is \$2 \subseteq 5. The fee for the issuance of a duplicate all-terrain vehicle registration certificate, duplicate commercial all-terrain vehicle certificate or duplicate registration decals is \$2 \subseteq 5. The fee for the issuance of registration

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decals to a county or municipality is \$2 \\$5. There is no fee for the issuance of registration decals to the state.

SECTION 13. 23.33 (2j) of the statutes is created to read:

- 23.33 (2j) Nonresident trail passes. (a) In this subsection, "public all-terrain vehicle corridor" means an all-terrain vehicle trail or other established all-terrain vehicle corridor that is open to the public but does not include an all-terrain vehicle route.
- (b) Except as provided in par. (e), no person may operate an all-terrain vehicle on a public all-terrain vehicle corridor in this state unless a nonresident trail pass issued under this subsection is displayed on the all-terrain vehicle.
- (c) The fee for a nonresident trail pass issued for an all-terrain vehicle that is exempt from registration under sub. (2) (b) 2. is \$17.25. A nonresident trail pass issued for such an all-terrain vehicle may be issued only by the department and persons appointed by the department and expires on June 30 of each year.
- (d) There is no fee for a nonresident trail pass issued for an all-terrain vehicle that is registered under sub. (2g) or s. 23.35. The department or Indian tribe or band shall issue a nonresident trail pass for such an all-terrain vehicle when it issues the registration certificate for the all-terrain vehicle. The department shall provide Indian tribes or bands that register all-terrain vehicles under sub. (2g) or s. 23.35 with a supply of trail passes.
- (e) An all-terrain vehicle that is registered under sub. (2) (a) or that is exempt from registration under sub. (2) (b) 1., 3., or 4. is exempt from having a nonresident trail pass displayed as required under par. (b). The department may promulgate a rule to exempt all-terrain vehicles that are exempt from registration under sub. (2) (b) 5. from having nonresident trail passes displayed as required under par. (b) or

may promulgate a rule to exempt owners of such all-terrain vehicles from	having to
pay any applicable nonresident trail pass fee.	

- (f) 1. The department may appoint any person who is not an employee of the department as the department's agent to issue nonresident trail passes and collect the fees for these passes.
- 2. Any person, including the department, who issues a nonresident trail pass shall collect in addition to the fee under par. (c) an issuing fee of 75 cents. An agent appointed under subd. 1. may retain 50 cents of the issuing fee to compensate the agent for the agent's services in issuing the pass.
- 3. The department shall establish, by rule, procedures for issuing nonresident trail passes, and the department may promulgate rules regulating the activities of persons who are appointed to be agents under this paragraph.

SECTION 14. 23.33 (5) (b) of the statutes is repealed and recreated to read:

- 23.33 (5) (b) All-terrain vehicle safety certificate. 1. No person who is at least 12 years of age and who is born on or after January 1, 1988, may operate an all-terrain vehicle unless he or she holds a valid safety certificate.
- 2. Any person who is required to hold an all-terrain vehicle safety certificate while operating an all-terrain vehicle shall carry the certificate on the all-terrain vehicle and shall display the certificate to a law enforcement officer on request. Persons enrolled in a safety certification program approved by the department may operate an all-terrain vehicle in an area designated by the instructor.

SECTION 15. 23.33 (5) (c) of the statutes is amended to read:

23.33 (5) (c) Exceptions. Paragraphs (a) and (b) do not apply to a person who operates an all-terrain vehicle exclusively on land under the management and control of the person's immediate family that is not open to the public. Paragraphs

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1	(a) and (b) do not apply to a person at least 12 years of age but under 16 years of age
2	who holds a valid certificate issued by another state or a province of Canada.
3	Section 16. 23.33 (6m) of the statutes is created to read:
4	23.33 (6m) Noise Limits. (a) No person may manufacture, sell, rent or operate
5	an all-terrain vehicle that is constructed in such a manner that noise emitted from
6	the all-terrain vehicle exceeds 96 decibels on the A scale as measured in the manner
7	prescribed under rules promulgated by the department.
8	SECTION 17. 23.33 (9) (a) of the statutes is amended to read:
9	23.33 (9) (a) Enforcement. The department may utilize moneys received under
10	sub. (2) subs. (2) and (2j) for all-terrain vehicle registration aids administration and
11	for the purposes specified under s. 20.370 (3) (as) and (5) (er) including costs
12	associated with enforcement, safety education, accident reports and analysis, law
13	enforcement aids to counties, and other similar costs in administering and enforcing
14	this section
15	SECTION 18. 23.33 (13) (ar) of the statutes is created to read:
16	23.33 (13) (ar) Penalty related to nonresident trail passes. Any person who
17	violates sub. (2j) shall forfeit not more than \$1,000.
18	SECTION 19. 23.33 (13) (b) (title) of the statutes is amended to read:
19	23.33 (13) (b) (title) Penalties related to prohibited intoxicated operation of an
20	all-terrain vehicle; intoxicants; refusal.
21	SECTION 20. 23.33 (13) (b) 2. of the statutes is amended to read:

23.33 (13) (b) 2. Except as provided under subd. 3., a person who violates sub.

(4c) (a) 1. or 2. or (4p) (e) and who, within 5 years prior to the arrest for the current

violation, was convicted previously under the intoxicated operation of an all-terrain

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1	vehicle law or the refusal law shall be fined not less than \$300 nor more than \$1,000
2	\$1,100 and shall be imprisoned not less than 5 days nor more than 6 months.
3	SECTION 21. 23.33 (13) (bg) of the statutes is created to read:
4	23.33 (13) (bg) Penalties related to intoxicated operation of an all-terrain
5	vehicle; underage passengers. If there is a passenger under 16 years of age on the
6	all-terrain vehicle at the time of a violation that gives rise to a conviction under sub.
.7	(4c) (a) 1. or 2. or (4p) (e), the applicable minimum and maximum forfeitures, fines,
8	and terms of imprisonment under pars. (b) 1., 2., and 3. for the conviction are
9	doubled.
10	SECTION 22. 23.33 (13) (br) of the statutes is created to read:
11	23.33 (13) (br) Penalties related to intoxicated operation of an all-terrain
12	vehicle; enhancers. 1. If a person convicted under sub. (4c) (a) 1. or 2. had an alcohol
13	concentration of 0.17 to 0.199 at the time of the offense, the minimum and maximum
14	fines specified under par. (b) 3. for the conviction are doubled.
15	2. If a person convicted under sub. (4c) (a) 1. or 2. had an alcohol concentration
16	of 0.20 to 0.249 at the time of the offense, the minimum and maximum fines specified
17	under par. (b) 3. for the conviction are tripled.
18	3. If a person convicted under sub. (4c) (a) 1. or 2. had an alcohol concentration
19	of 0.25 or above at the time of the offense, the minimum and maximum fines under
20	par. (b) 3. for the conviction are quadrupled.
21	4. The increased fines in this paragraph do not apply if the person convicted
22 [°]	under sub. (4c) (a) 1. or 2. is subject to par. (bg).
23	SECTION 23. 25.29 (1) (dm) of the statutes is amended to read:
24	25.29 (1) (dm) For fiscal year 1991–92 and for each fiscal year thereafter, an

An amount equal to the estimated all-terrain vehicle gas tax payment. The

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estimated all-terrain vehicle gas tax payment is calculated by multiplying the sum of the number of all-terrain vehicles registered for public use under s. 23.33(2)(c)or (2g) and the number of reflectorized plates issued under s. 23.33 (2) (dm) on the last day of February of the previous fiscal year by $25 \underline{52}$ gallons and multiplying that product by the excise tax imposed under s. 78.01 (1) on the last day of February of the previous fiscal year.

SECTION 24. Nonstatutory provisions.

(1) From the appropriation under section 20.380 (1) (r) of the statutes, as created by this act, the department of tourism shall expend not more than \$45,000 to conduct a study concerning the impact the recreational operation of all-terrain vehicles has on statewide tourism and economic development. No later than June 30, 2005, the department of tourism shall distribute the results of the completed study to the appropriate standing committees of the legislature in the manner provided under section 13.172 (3) of the statutes.

SECTION 25. Appropriation changes

ALL-TERRAIN VEHICLE EQUIPMENT (5) (1)/1 the schedule under section 20.005 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (3) (as) of the statutes, as affected by the acts of 2003, the dollar amount is increased by \$100,000 for fiscal year 2003-04 to purchase equipment to determine whether all-terrain vehicles comply with applicable noise limitations.

Section 26. Initial applicability.

(1) FEE INCREASE. The treatment of section 23.33 (2) (c) and (d) of the statutes first applies to all-terrain vehicle registration certificates issued or renewed on the effective date of this subsection.

- and the dollar amount is incleased by \$100,000 for fiscal year 2004-05 by \$100000

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(2) Intoxicated operation. The treatment of section 23.33 (13) (b) (title) and
2., (bg), and (br) of the statutes first applies to violations committed on the effective
date of this subsection, but does not preclude the counting of convictions that
occurred before the effective date of this subsection as prior convictions for purposes
of sentencing by a court.

SECTION 27. Effective dates. This act takes effect on the first day of the 7th month beginning after publication, except as follows:

- (1) Gas tax formula. The treatment of section 25.29 (1) (dm) of the statutes takes effect on the first July 1 after publication.
- (2) ALL-TERRAIN VEHICLE SAFETY CERTIFICATES; INTOXICATED OPERATION. The treatment of section 23.33 (5) (b) and (c) and (13) (b) (title) and 2., (bg), and (br) of the statutes and Section 26 (2) of this act take effect on July 1, 2005.
- (3) STUDY AND FUNDING. The treatment of section 20.380 (1) (r) of the statutes and Sections 24 (1), 25 and (1), and 26 (1) of this act take effect on the 2nd day after publication of the 2001 03 biennial budget act, or on the day after publication.

16 whichever is later.

(END)

PROPPIATION INCREASES

d-note

2003–2004 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

Insert 10–14

- under section 20.005 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (1) (mr) of the statutes, as affected by the acts of 2003, the dollar amount is increased by \$65,000 for fiscal year 2003-04 and the dollar amount is increased by \$65,000 for fiscal year 2004-05 for maintenance of all-terrain vehicle trails that are located in southern state forests.
- section 20.005 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (1) (ms) of the statutes, as affected by the acts of 2003, the dellar amount is increased by \$255,000 for fiscal year 2003-04 and the dellar amount is increased by \$255,000 for fiscal year 2004-05 for maintenance of state all-terrain trails.
- (3) STATE LAW ENFORCEMENT POSITIONS. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (3) (as) of the statutes, as affected by the acts of 2003, the dollar amount is increased by \$436,000 for fiscal year 2003–04 and the dollar amount is increased by \$436,000 for fiscal year 2004–05 to increase the authorized FTE positions for the department by 4.0 SEG warden positions.
- (4) All-terrain vehicle safety education. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (3) (as) of the statutes, as affected by the acts of 2003, the dollar amount is increased by \$200,000 for fiscal year 2003-04 and the dollar

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amount is increased by \$200,000 for fiscal year 2004–05 to increase the authorized FTE positions for the department by 1.0 SEG education position and to provide funding for all-terrain vehicle safety education activities.

Insert 10-20

(6) COUNTY ALL-TERRAIN VEHICLE TRAILS. In the schedule under section 20.005
(3) of the statutes for the appropriation to the department of natural resources under section 20.370 (5) (cu) of the statutes, as affected by the acts of 2003, the dollar amount is increased by \$871,000 for fiscal year 2003-04 and the dollar amount is increased by \$871,000 for fiscal year 2004-05 to provide aid to counties for county all-terrain vehicle trails.

(7) County Law enforcement In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (5) (er) of the statutes, as affected by the acts of 2003, the dollar amount is increased by \$70,000 for fiscal year 2003–04 and the dollar amount is increased by \$70,000 for fiscal year 2004–05 to provide aid to counties for all-terrain vehicle law enforcement.

LPS: please make she there are there are autonombers

- 1. For each appropriation change found in the back of the bill, please review the language carefully to ensure that the correct appropriation is cited, the amounts are correct, and the purpose for which the money is being appropriated is accurate. You may wish to have Rebecca Hotynski of the Legislative Fiscal Bureau review this legislation before introduction to make certain that I have used the correct appropriations.
- 2. I limited the "supplemental trail maintenance" funding to state trails. OK?
- 3. I arbitrarily added 4.0 FTE positions for the "conservation warden enforcement" increase. This bill will need to be redrafted to change that number of positions unless 4.0 happens to be correct.
- 4. I changed the amount for the tourism study from \$45,000 to \$30,000. OK?
- 5. I did make any changes in the appropriation increase for equipment to measure noise levels except to provide \$100,000 in fiscal year 2004–05; the bill originally only provided funding in fiscal year 2003–04. OK?

Mary Gibson–Glass Senior Legislative Attorney Phone: (608) 267–3215

receiving these revenues. OK?

The revenues from the nonrusident trail passes will not be collected before the effective date of those provisions, which is delayed. If this bill passes there is exacted this fall, collection of these levenues would not be start until the spring of 2004, which is closed to the Ind of fiscal year 2003-04. Therefore I eliminated the appropriation increases for fiscal year 2003-04 for those appropriations

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-3009/2dn MGG:cjs&wj:rs

September 3, 2003

- 1. For each appropriation change found in the back of the bill, please review the language carefully to ensure that the correct appropriation is cited, the amounts are correct, and the purpose for which the money is being appropriated is accurate. You may wish to have Rebecca Hotynski of the Legislative Fiscal Bureau review this legislation before introduction to make certain that I have used the correct appropriations.
- 2. I limited the "supplemental trail maintenance" funding to state trails. OK?
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- 4. I changed the amount for the tourism study from \$45,000 to \$30,000. OK?
- 5. I did not make any changes in the appropriation increase for equipment to measure noise levels except to provide \$100,000 in fiscal year 2004–05; the bill originally only provided funding in fiscal year 2003–04. OK?
- 6. The revenues from the nonresident trail passes will not be collected before the effective date of those provisions, which is delayed. If this bill is enacted this fall, collection of these revenues would not start until the spring of 2004, which is close to the end of fiscal year 2003–04. Therefor I eliminated the appropriation increases for fiscal year 2003–04 for those appropriations which are receiving these revenues. OK?

Mary Gibson–Glass Senior Legislative Attorney Phone: (608) 267–3215

Gibson-Glass, Mary

From:

Schneider, Christian

Sent: To:

Tuesday, September 16, 2003 8:16 AM Gibson-Glass, Mary; Hotynski, Rebecca

Subject:

LRB 3009 - ATV Bill Changes

Mary and Rebecca:

Here are the ATV association's suggestions for the bill - I can answer them in order of the questions in the drafter's note.

- 1. On page 10, line 4, the ATVers thought that the (mr) should be (ms). Other than that, all the funding levels look fine.
- 2. On Page 10, line 11, rather than \$255,000, they would like that to only be \$100,000.
- 3. Yes 4 is correct
- 4. Yes
- 5. This is correct it should only be an increase of \$100,000 in 04-05. They wanted to make sure that as drafted, it didn't automatically increase by \$100,000 every year but they want that 04-05 increase to be permanent.
- 6. The suggestions was to change the date to March 30, to be consistent with fishing and snowmobiling passes, but not to make it effective until 04-05, to give them time to implement.

They also discussed the possibility of shifting all revenue and funding increases into the bill to 04-05, and just delete 03-04 altogether, due to time constraints. Is this possible?

Thanks.

Christian Schneider Committee Clerk, Senate Committee on Higher Education and Tourism Staff, Joint Committee on Finance Office of State Senator Sheila Harsdorf (608)266-7745 christian.schneider@legis.state.wi.us

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unciases for registration April 1:

for trail pass: April 1

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STATE OF WISCONSIN – LEGISLATIVE REFERENCE BUREAU – LEGAL SECTION (608–266–3561)

redraft instructions to/3 study \$30,000 Safety program \$150,000 in (5)(cx) for each fixed year defaul if date 4/1/20034
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2003 - 2004 LEGISLATURE

LRB-3009/2 3 MGG:cjs&wj:p\$/

Today (Tuo) ASAP

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2003 BILL

AN ACT to amend 20.370 (1) (ms), 20.370 (5) (cu), 23.33 (1) (if), 23.33 (2) (a), 23.33 (2) (c), 23.33 (2) (d), 23.33 (2) (dm) 2., 23.33 (2) (e), 23.33 (5) (c), 23.33 (13) (b) (title), 23.33 (13) (b) 2. and 25.29 (1) (dm); to repeal and recreate 23.33 (5) (b); and to create 20.380 (1) (r), 23.33 (2j), 23.33 (6m), 23.33 (13) (ar), 23.33 (13) (bg) and 23.33 (13) (br) of the statutes; relating to: intoxicated operation of all-terrain vehicles, registration fees for all-terrain vehicles, nonresident trail passes for all-terrain vehicles, safety training for operating all-terrain vehicles, a study concerning the recreational operation of all-terrain vehicles, noise level requirements for all-terrain vehicles, the formula used for calculating the all-terrain vehicle gas tax payment, granting rule-making authority, making appropriations, and providing penalties.

Analysis by the Legislative Reference Bureau

Under current law, the Department of Natural Resources (DNR) administers the laws relating to the operation and registration of all-terrain vehicles (ATVs) and to providing funding for ATV projects, such as trails, and for ATV vehicle safety. This bill makes changes to these laws, including the following:

- 1. The bill increases all of the registration-related fees for registering ATVs.
- 2. The bill creates a nonresident trail pass that is required to be displayed on any ATV that is being operated in this state on public trails and corridors and that is exempt from being registered by this state because the ATV is in the state for less than 15 consecutive days or because the ATV has been registered by an American Indian tribe or band that has an agreement with the state for registering ATVs. Current law requires nonresident stickers, which are similar to these ATV passes, for the operation of snowmobiles that are not registered by this state.
- 3. The bill broadens the provisions that exempt ATV operators from having to comply with certain regulations on private land. Under current law, a minor under the age of 12 (younger minor) may only operate an ATV if the operation is for an agricultural purpose not on a roadway and he or she is under the supervision of a person over 18 years of age or if he or she is operating a small ATV on a trail designated by the DNR. No safety certificate is required for younger minors.

A minor who is 12, 13, 14, or 15 years old (older minor) may not operate an ATV unless he or she has an ATV safety certificate or is accompanied by a person over 18 years of age. An older minor may operate an ATV on a roadway, as opposed to a trail, only for limited purposes and only if the minor has a safety certificate.

Under current law, none of the above restrictions apply to a minor if he or she is operating the ATV on land that is exclusively under the control of the minor's immediately family. This bill broadens the exemption to include any land that is not open to the public.

- 4. The bill requires that any person who is at least 12 years old and who is born on or after January 1, 1988, have a valid safety certificate issued by the DNR or a similar certificate issued by another state or Canadian province to operate an ATV. This provision does not affect the exemption for minors under the age of 12 who are authorized to operate ATVs without having a safety certificate under the limited circumstances described above.
- 5. The bill increases the penalties imposed on a person operating an ATV under the influence of an intoxicant or controlled substance if the person's alcohol level is above a given level. For example, if a person has an alcohol concentration level of 0.17 to 0.199 at the time of the offense, the minimum and maximum fines if convicted are doubled. Higher alcohol concentration levels result in the minimum and maximum fines being tripled and quadrupled.
- 6. The bill prohibits the manufacturing, sale, rental, or operation of an ATV that is constructed in such a manner that the noise from the ATV exceeds 96 decibels on the A scale as measured in compliance with rules promulgated by DNR. Current law only requires that an ATV muffler not produce excessive or unusual noise.
- 7. The bill increases the number of gallons used in calculating the estimated ATV gas tax payment from 25 to 52 gallons. The estimated payment is calculated for each fiscal year by multiplying the number of registered ATVs (except those registered only for private use) by this number of gallons and then multiplying this product by the excise tax imposed on gasoline and diesel fuel on the last day of February of the previous fiscal year.

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8. The bill increases funding for ATV trails, safety education, and law enforcement.

Because this bill creates a new crime or revises a penalty for an existing crime, the Joint Review Committee on Criminal Penalties may be requested to prepare a report concerning the proposed penalty and the costs or savings that are likely to result if the bill is enacted.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 20.005 (3) (schedule) of the statutes: at the appropriate place, insert the following amounts for the purposes indicated:

3 **2003–04 2004–05**

20.380 Tourism, department of

- 5 (1) Tourism development and promotion
- 6 (r) All-terrain vehicle impact study SEG B 30,000 __0_
- 7 **Section 2.** 20.370 (1) (ms) of the statutes is amended to read:
- 8 20.370 (1) (ms) General program operations state all-terrain vehicle projects.
- 9 The amounts in the schedule from moneys received from all-terrain vehicle fees under s. 23.33 (2) (c) to (e) and (2j) for state all-terrain vehicle projects.
- 11 Section 3. 20.370 (5) (cu) of the statutes is amended to read:
 - 20.370 (5) (cu) Recreation aids all-terrain vehicle project aids. As a continuing appropriation, the amounts in the schedule from moneys received from all-terrain vehicle fees under s. 23.33 (2) (c) to (e) and (2j) to provide aid to towns, villages, cities, counties, and federal agencies for nonstate all-terrain vehicle projects.
- 17 **Section 4.** 20.380 (1) (r) of the statutes is created to read:

20.380 (1) (r) All-terrain vehicle impact study. Biennially, from the conservation fund, the amounts in the schedule from moneys received from all-terrain vehicle fees under s. 23.33 (2) (c) to (e) for the all-terrain vehicle impact study under 2003 Wisconsin Act (this act), section 21 (1).

Section 5. 23.33 (1) (if) of the statutes is amended to read:

23.33 (1) (if) "Land under the management and control of a <u>the</u> person's immediate family" means land owned or leased by the person or a member of the person's immediate family over which the owner or lessee has management and control. This term excludes land owned or leased by an organization of which the person or a member of the person's immediate family is a member.

Section 6. 23.33 (2) (a) of the statutes is amended to read:

23.33 (2) (a) Requirement. No person may operate and no owner may give permission for the operation of an all-terrain vehicle within this state unless the all-terrain vehicle is registered for public use or for private use under this subsection or sub. (2g), is exempt from registration, or is operated with a reflectorized plate attached in the manner specified under par. (dm) 3. No person may operate and no owner may give permission for the operation of an all-terrain vehicle on a public an all-terrain vehicle route or an all-terrain vehicle trail unless the all-terrain vehicle is registered for public use under this subsection or sub. (2g).

SECTION 7. 23.33 (2) (c) of the statutes is amended to read:

23.33 (2) (c) Registration; public use; fee. Any all-terrain vehicle may be registered for public use. The fee for the issuance or renewal of a registration certificate for public use is \$12 \\$30.

SECTION 8. 23.33 (2) (d) of the statutes is amended to read:

23.33 (2) (d) Registration; private use; fee. An all-terrain vehicle used exclusively for agricultural purposes or used exclusively on private property may be registered for private use. The fee for the issuance of a registration certificate for private use is \$6 \$15.

SECTION 9. 23.33 (2) (dm) 2. of the statutes is amended to read:

23.33 (2) (dm) 2. The fee for the issuance or renewal of a commercial all-terrain vehicle certificate is \$36 \$90. Upon receipt of the application form required by the department and the fee required under this subdivision, the department shall issue to the applicant a commercial all-terrain vehicle certificate and 3 reflectorized plates. The fee for additional reflectorized plates is \$12 \$30 per plate.

Section 10. 23.33 (2) (e) of the statutes is amended to read:

23.33 (2) (e) Other fees. The fee for the transfer of an all-terrain vehicle registration certificate is \$2 \\$5. The fee for the issuance of a duplicate all-terrain vehicle registration certificate, duplicate commercial all-terrain vehicle certificate or duplicate registration decals is \$2 \\$5. The fee for the issuance of registration decals to a county or municipality is \$2 \\$5. There is no fee for the issuance of registration decals to the state.

Section 11. 23.33 (2j) of the statutes is created to read:

23.33 (2j) Nonresident trail passes. (a) In this subsection, "public all-terrain vehicle corridor" means an all-terrain vehicle trail or other established all-terrain vehicle corridor that is open to the public but does not include an all-terrain vehicle route.

(b) Except as provided in par. (e), no person may operate an all-terrain vehicle on a public all-terrain vehicle corridor in this state unless a nonresident trail pass issued under this subsection is displayed on the all-terrain vehicle.

- (c) The fee for a nonresident trail pass issued for an all-terrain vehicle that is exempt from registration under sub. (2) (b) 2. is \$17.25. A nonresident trail pass issued for such an all-terrain vehicle may be issued only by the department and persons appointed by the department and expires on June 30 of each year.
- (d) There is no fee for a nonresident trail pass issued for an all-terrain vehicle that is registered under sub. (2g) or s. 23.35. The department or Indian tribe or band shall issue a nonresident trail pass for such an all-terrain vehicle when it issues the registration certificate for the all-terrain vehicle. The department shall provide Indian tribes or bands that register all-terrain vehicles under sub. (2g) or s. 23.35 with a supply of trail passes.
- (e) An all-terrain vehicle that is registered under sub. (2) (a) or that is exempt from registration under sub. (2) (b) 1., 3., or 4. is exempt from having a nonresident trail pass displayed as required under par. (b). The department may promulgate a rule to exempt all-terrain vehicles that are exempt from registration under sub. (2) (b) 5. from having nonresident trail passes displayed as required under par. (b) or may promulgate a rule to exempt owners of such all-terrain vehicles from having to pay any applicable nonresident trail pass fee.
- (f) 1. The department may appoint any person who is not an employee of the department as the department's agent to issue nonresident trail passes and collect the fees for these passes.
- 2. Any person, including the department, who issues a nonresident trail pass shall collect in addition to the fee under par. (c) an issuing fee of 75 cents. An agent appointed under subd. 1. may retain 50 cents of the issuing fee to compensate the agent for the agent's services in issuing the pass.

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1	3. The department shall establish, by rule, procedures for issuing nonresident
2	trail passes, and the department may promulgate rules regulating the activities of
3	persons who are appointed to be agents under this paragraph.
4	Section 12. 23.33 (5) (b) of the statutes is repealed and recreated to read:
5	23.33 (5) (b) All-terrain vehicle safety certificate. 1. No person who is at least
6	12 years of age and who is born on or after January 1, 1988, may operate an
7	all-terrain vehicle unless he or she holds a valid safety certificate.
8	2. Any person who is required to hold an all-terrain vehicle safety certificate
9	while operating an all-terrain vehicle shall carry the certificate on the all-terrain
10	vehicle and shall display the certificate to a law enforcement officer on request.
11	Persons enrolled in a safety certification program approved by the department may
12	operate an all-terrain vehicle in an area designated by the instructor.
13	SECTION 13. 23.33 (5) (c) of the statutes is amended to read:
14	23.33 (5) (c) Exceptions. Paragraphs (a) and (b) do not apply to a person who
15	operates an all-terrain vehicle exclusively on land under the management and
16	control of the person's immediate family that is not open to the public. Paragraphs
17	(a) and (b) do not apply to a person at least 12 years of age but under 16 years of age
18	who holds a valid certificate issued by another state or a province of Canada.
19	SECTION 14. 23.33 (6m) of the statutes is created to read:
20	23.33 (6m) Noise Limits. (a) No person may manufacture, sell, rent or operate
21	an all-terrain vehicle that is constructed in such a manner that noise emitted from
22	the all–terrain vehicle exceeds 96 decibels on the A scale as measured in the manner
23	prescribed under rules promulgated by the department.

Section 15. 23.33 (13) (ar) of the statutes is created to read:

23.33 (13) (ar) Penalty related to nonresident trail passes.	Any person who
violates sub. (2j) shall forfeit not more than \$1,000.	

SECTION 16. 23.33 (13) (b) (title) of the statutes is amended to read:

23.33 (13) (b) (title) Penalties related to prohibited intoxicated operation of an all-terrain vehicle; intoxicants; refusal.

SECTION 17. 23.33 (13) (b) 2. of the statutes is amended to read:

23.33 (13) (b) 2. Except as provided under subd. 3., a person who violates sub. (4c) (a) 1. or 2. or (4p) (e) and who, within 5 years prior to the arrest for the current violation, was convicted previously under the intoxicated operation of an all-terrain vehicle law or the refusal law shall be fined not less than \$300 nor more than \$1,000 \$1,100 and shall be imprisoned not less than 5 days nor more than 6 months.

SECTION 18. 23.33 (13) (bg) of the statutes is created to read:

23.33 (13) (bg) Penalties related to intoxicated operation of an all-terrain vehicle; underage passengers. If there is a passenger under 16 years of age on the all-terrain vehicle at the time of a violation that gives rise to a conviction under sub. (4c) (a) 1. or 2. or (4p) (e), the applicable minimum and maximum forfeitures, fines, and terms of imprisonment under pars. (b) 1., 2., and 3. for the conviction are doubled.

SECTION 19. 23.33 (13) (br) of the statutes is created to read:

23.33 (13) (br) Penalties related to intoxicated operation of an all-terrain vehicle; enhancers. 1. If a person convicted under sub. (4c) (a) 1. or 2. had an alcohol concentration of 0.17 to 0.199 at the time of the offense, the minimum and maximum fines specified under par. (b) 3. for the conviction are doubled.



- 2. If a person convicted under sub. (4c) (a) 1. or 2. had an alcohol concentration of 0.20 to 0.249 at the time of the offense, the minimum and maximum fines specified under par. (b) 3. for the conviction are tripled.
 - 3. If a person convicted under sub. (4c) (a) 1. or 2. had an alcohol concentration of 0.25 or above at the time of the offense, the minimum and maximum fines under par. (b) 3. for the conviction are quadrupled.
 - 4. The increased fines in this paragraph do not apply if the person convicted under sub. (4c) (a) 1. or 2. is subject to par. (bg).

Section 20. 25.29 (1) (dm) of the statutes is amended to read:

25.29 (1) (dm) For fiscal year 1991–92 and for each fiscal year thereafter, an An amount equal to the estimated all–terrain vehicle gas tax payment. The estimated all–terrain vehicle gas tax payment is calculated by multiplying the sum of the number of all–terrain vehicles registered for public use under s. 23.33 (2) (c) or (2g) and the number of reflectorized plates issued under s. 23.33 (2) (dm) on the last day of February of the previous fiscal year by 25 52 gallons and multiplying that product by the excise tax imposed under s. 78.01 (1) on the last day of February of the previous fiscal year.

SECTION 21. Nonstatutory provisions.

(1) From the appropriation under section 20.380 (1) (r) of the statutes, as created by this act, the department of tourism shall expend not more than \$45,000 \$30,000 to conduct a study concerning the impact the recreational operation of all-terrain vehicles has on statewide tourism and economic development. No later than June 30, 2005, the department of tourism shall distribute the results of the completed study to the appropriate standing committees of the legislature in the manner provided under section 13.172 (3) of the statutes.

Section 22. Appropriation changes.

(1) STATE FOREST ALL-TERRAIN VEHICLE TRAIL MAINTENANCE. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (1) (mr) of the statutes, as affected by the acts of 2003, the dollar amount is increased by \$65,000 for fiscal year 2003–04 and the dollar amount is increased by \$65,000 for fiscal year 2004–05 for maintenance of all-terrain vehicle trails that are located in southern state forests.

- STATE ALL-TERRAIN VEHICLE TRAIL MAINTENANCE. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (1) (ms) of the statutes, as affected by the acts of 2003, the dollar amount is increased by \$255,000 for fiscal year 2004–05 for maintenance of state all-terrain trails.
- (2) STATE LAW ENFORCEMENT POSITIONS. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (3) (as) of the statutes, as affected by the acts of 2003, the dollar amount is increased by \$436,000 for fiscal year 2003–04 and the dollar amount is increased by \$436,000 for fiscal year 2004–05 to increase the authorized FTE positions for the department by 4.0 SEG warden positions.
 - ALL-TERRAIN VEHICLE SAFETY EDUCATION. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (3) (as) of the statutes, as affected by the acts of 2003, the dollar amount is increased by \$200,000 for fiscal year 2003-04 and the dollar amount is increased by \$200,000 for fiscal year 2004-05 to increase the authorized FTE positions for the department by 1.0 SEG education position and to provide funding for all-terrain vehicle safety education activities.

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(5) All-terrain vehicle equipment. In the schedule under section 20.005 (3)
of the statutes for the appropriation to the department of natural resources under
section 20.370 (3) (as) of the statutes, as affected by the acts of 2003, the dollar
amount is increased by \$100,000 for fiscal year 2003-04 and the dollar amount is
increased by \$100,000 for fiscal year 2004–05 to purchase equipment to determine
whether all-terrain vehicles comply with applicable noise limitations.

- (6) COUNTY ALL-TERRAIN VEHICLE TRAILS. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (5) (cu) of the statutes, as affected by the acts of 2003, the dollar amount is increased by \$871,000 for fiscal year 2004-05 to provide aid to counties for county all-terrain vehicle trails.
- (7) COUNTY LAW ENFORCEMENT. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (5) (er) of the statutes, as affected by the acts of 2003, the dollar amount is increased by \$70,000 for fiscal year 2003-04 and the dollar amount is increased by \$70,000 for fiscal year 2004–05 to provide aid to counties for all-terrain vehicle law enforcement. , (dm), and(e)

Section 23. Initial applicability.

- (1) FEE INCREASE. The treatment of section 23.33 (2) (c) and (d) of the statutes first applies to all-terrain vehicle registration certificates issued or renewed on the effective date of this subsection.
- (2) Intoxicated operation. The treatment of section 23.33 (13) (b) (title) and 2., (bg), and (br) of the statutes first applies to violations committed on the effective date of this subsection, but does not preclude the counting of convictions that

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SECTION 23 occurred before the effective date of this subsection as prior convictions for of sentencing by a court.

SECTION 24. Effective dates. This act takes effect on the first day of the 7th

month beginning after publication except as follows:

- (1) Gas tax formula. The treatment of section 25.29 (1) (dm) of the statutes takes effect on the first July 1 after publication.
- ALL-TERRAIN VEHICLE SAFETY CERTIFICATES; INTOXICATED OPERATION. treatment of section 23.33 (5) (b) and (c) and (13) (b) (title) and 2., (bg), and (br) of the statutes and Section 23 (2) of this act take effect on July 1, 2005.
- (2) STUDY AND FUNDING. The treatment of section 20.380 (1) (r) of the statutes and Sections 21 (1), 22 (5), and 23 (1) of this act take effect on the day after publication.

13/ (END)

2003–2004 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-3009/3ins MGG:...:..

INS* 10-25

SECTION 1 Appropriation changes.

(3) of the statutes for the appropriation to the department of natural resourcs under section 20.370 (5) (cx) of the statutes, as affected by the acts of 2003, the dollar amount is decreased by \$150,000 for fiscal year 2003-04 and the dollar amount is decreased by \$150,000 for fiscal year 2004-05 to for the purpose for which the appropriation is made.

Emery, Lynn

From:

Sent: To: Subject: Emery, Lynn Tuesday, October 07, 2003 2:43 PM Schneider, Christian LRB-3009/3 (attached as requested)



Lynn Emery Program Assistant Legislative Reference Bureau 608-266-3561 lynn.emery@legis.state.wi.us

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Hotynski, Rebecca

From: Schneider, Christian

Sent: Wednesday, October 08, 2003 8:40 AM

To: Hotynski, Rebecca

Subject: FW: LRB3009/3

Rebecca -

Any idea what he is talking about with the 13.10 appropriation? Did Finance give them one time funding for something that has run out, and that they now want to supplement?

Any thoughts on the other proposed changes?

----Original Message----

From: Randy Harden [mailto:randy.harden@nohvis.com]

Sent: Wednesday, October 08, 2003 8:29 AM

To: 'Chris Schneider'

Cc: 'Randy Harden - NOHVIS'

Subject: LRB3009/3

Hi Chris: I am in receipt of your e-mail and request from Tuesday and will be sending you my thoughts on "talking points" today.

However, in reviewing the updated draft, we came across some wording glitches under the appropriation sections that I believe need changing by the drafter and since we've met, there is a need to add a segment for appropriations due to some newly discovered information that JUST came to our attention late last week!

First the easier ones -

Page 10, Section 22, line 23 - "amount is Decreased by \$150,000 (should be "Increased" - not Decreased)

Same thing in two other places - line 24 the word "Decreased" should be "Increased" and again on that same line the "2004-2005 to Decrease" should once again be "Increase" < I'm unsure how that communication got mixed up but we want to increase and restore funding - not cut it further!>

Next page (11), Section 22, Line 4, I had in my notes as we asked Rebecca Hotynski of Legislative Reference Bureau her opinion, the appropriations on this line were to be for the 2004-2005 FY versus 03-04 and then to remain constant thereafter. It is my belief from my notes this should be changed?

The same would apply to line 15 (County Law Enforcement), my notes show 04-05 versus 03-04? <maybe a conference with Rebecca and Mary to compare notes?>

Now something new that was NOT even on the radar screen when we met <you were not at that meeting due to the maternity absence>. We have a new crisis on our hands related to what is called a 1310 process which is related to the current stats NOT reflecting the need for more ATV SEG dollars going into the DNR safety/education and enforcement budget. This emergency process termed a 1310, was used quite a few years back to transfer necessary increased dollars into the DNR law enforcement budget but all who are close the program (including myself) were not aware that 1310 process expired recently which then shorts the law enforcement and educational budget again! We now have a great opportunity to fix the 'temporary 1310 process' need and make the solution permanent.

Karl Brooks (the ATV administrator for Law Enforcement) discussed with me a way we think this problem could be remedied with some correct language to be added under line 6 on page 11. Karl had shared with me a briefing paper he is preparing and although the paper may not be completely done, I'd like to request Karl and your office

& bill drafter meet or discuss in detail if that additional language can be inserted to permanently fix this huge shortage?? Can this be done today???

Please advise. I am in my office today and am available to you to share thoughts on how to fix these important items.

Thanks Chris, I'll await your call or e-mail to call you.

Randy Harden Wisconsin ATV Association 5531B North Hwy 42 Sheboygan, WI 53083 Phone (920) 565-7522 Ext #1 Cell: (920) 980-9835

E-mail: randy.harden@nohvis.com

Section 22. Appropriation changes.

- (1) State all-terrain vehicle trail maintenance. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (1) (ms) of the statutes, as affected by the acts of 2003, the dollar amount is increased by \$165,000 for fiscal year 2004–05 for maintenance of state all-terrain trails.
- (2) STATE LAW ENFORCEMENT POSITIONS. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (3) (as) of the statutes, as affected by the acts of 2003, the dollar amount is increased by \$436,900 for fiscal year 2003, 01 and the dollar amount is 120,000 = 556,000 items and the dollar amount is 120,000 = 556,000 items and the dollar amount is 120,000 = 556,000 items for the department by 4.0 SEG warden positions.
- (3) ALL-TERRAIN VEHICLE SAFETY EDUCATION. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (3) (as) of the statutes, as affected by the acts of 2003, the dollar amount is increased by \$200,000 for fiscal year 2003-04 and the dollar amount is increased by \$200,000 for fiscal year 2004-05 to increase the authorized FTE positions for the department by 1.0 SEG education position and to provide funding for all-terrain vehicle safety education activities.
- (4) ALL-TERRAIN VEHICLE SAFETY PROGRAM. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (5) (cx) of the statutes, as affected by the acts of 2003, the dollar amount is accreased by \$150,000 for fiscal year 2003–04 and the dollar amount is decreased by \$150,000 for fiscal year 2004–05 to decrease funding for the purpose for which the appropriation is made.







(5) ALL-TERRAIN VEHICLE EQUIPMENT. In the schedule under section 20.005 (3)
of the statutes for the appropriation to the department of natural resources under
section 20.370 (3) (as) of the statutes, as affected by the acts of 2003, the dollar
amount is increased by \$100,000 for fiscal year 2003-04 and the dollar amount is
Increased by \$100,000 for fiscal year 2004–05 to purchase equipment to determine
whether all-terrain vehicles comply with applicable noise limitations.

- (6) County all-terrain vehicle trails. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (5) (cu) of the statutes, as affected by the acts of 2003, the dollar amount is increased by \$871,000 for fiscal year 2004–05 to provide aid to counties for county all-terrain vehicle trails.
- (7) COUNTY LAW ENFORCEMENT. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (5) (er) of the statutes, as affected by the acts of 2003, the dollar amount is increased by \$70,000 for fiscal year 2003-04 and the dollar amount is increased by \$70,000 for fiscal year 2004-05 to provide aid to counties for all-terrain vehicle law enforcement.

Section 23. Initial applicability.

- (1) FEE INCREASE. The treatment of section 23.33 (2) (c), (d), (dm) 2., and (e) of the statutes first applies to all-terrain vehicle registration certificates issued or renewed on the effective date of this subsection.
- (2) Intoxicated operation. The treatment of section 23.33 (13) (b) (title) and 2., (bg), and (br) of the statutes first applies to violations committed on the effective date of this subsection, but does not preclude the counting of convictions that



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State of Misconsin 2003 - 2004 LEGISLATURE

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AN ACT to amend 20/370 (1) (ms), 20.370 (5) (cu), 23.33 (1) (if), 23.33 (2) (a), 23.33 (2) (c), 23.33 (2) (d), 23.33 (2) (dm) 2., 23.33 (2) (e), 23.33 (5) (c), 23.33 (13) (b) (title), 23.33 (13) (b) 2. and 25.29 (1) (dm); to repeal and recreate 23.33 (5) (b); and to create 20.380 (1) (r), 23.33 (2j), 23.33 (6m), 23.33 (13) (ar), 23.33 (13) (bg) and 23.33 (13) (br) of the statutes; relating to: intoxicated operation of all-terrain vehicles, registration fees for all-terrain vehicles, nonresident trail passes for all-terrain vehicles, safety training for operating all-terrain vehicles, a study concerning the recreational operation of all-terrain vehicles, noise level requirements for all-terrain vehicles, the formula used for calculating the all-terrain vehicle gas tax payment, granting rule-making authority, making appropriations, and providing penalties.

Analysis by the Legislative Reference Bureau

Under current law, the Department of Natural Resources (DNR) administers the laws relating to the operation and registration of all-terrain vehicles (ATVs) and to providing funding for ATV projects, such as trails, and for ATV vehicle safety. This bill makes changes to these laws, including the following:

- 1. The bill increases all of the registration-related fees for registering ATVs.
- 2. The bill creates a nonresident trail pass that is required to be displayed on any ATV that is being operated in this state on public trails and corridors and that is exempt from being registered by this state because the ATV is in the state for less than 15 consecutive days or because the ATV has been registered by an American Indian tribe or band that has an agreement with the state for registering ATVs. Current law requires nonresident stickers, which are similar to these ATV passes, for the operation of snowmobiles that are not registered by this state.
- 3. The bill broadens the provisions that exempt ATV operators from having to comply with certain regulations on private land. Under current law, a minor under the age of 12 (younger minor) may only operate an ATV if the operation is for an agricultural purpose not on a roadway and he or she is under the supervision of a person over 18 years of age or if he or she is operating a small ATV on a trail designated by the DNR. No safety certificate is required for younger minors.

A minor who is 12, 13, 14, or 15 years old (older minor) may not operate an ATV unless he or she has an ATV safety certificate or is accompanied by a person over 18 years of age. An older minor may operate an ATV on a roadway, as opposed to a trail, only for limited purposes and only if the minor has a safety certificate.

Under current law, none of the above restrictions apply to a minor if he or she is operating the ATV on land that is exclusively under the control of the minor's immediately family. This bill broadens the exemption to include any land that is not open to the public.

- 4. The bill requires that any person who is at least 12 years old and who is born on or after January 1, 1988, have a valid safety certificate issued by the DNR or a similar certificate issued by another state or Canadian province to operate an ATV. This provision does not affect the exemption for minors under the age of 12 who are authorized to operate ATVs without having a safety certificate under the limited circumstances described above.
- 5. The bill increases the penalties imposed on a person operating an ATV under the influence of an intoxicant or controlled substance if the person's alcohol level is above a given level. For example, if a person has an alcohol concentration level of 0.17 to 0.199 at the time of the offense, the minimum and maximum fines if convicted are doubled. Higher alcohol concentration levels result in the minimum and maximum fines being tripled and quadrupled.
- 6. The bill prohibits the manufacturing, sale, rental, or operation of an ATV that is constructed in such a manner that the noise from the ATV exceeds 96 decibels on the A scale as measured in compliance with rules promulgated by DNR. Current law only requires that an ATV muffler not produce excessive or unusual noise.
- 7. The bill increases the number of gallons used in calculating the estimated ATV gas tax payment from 25 to 52 gallons. The estimated payment is calculated for each fiscal year by multiplying the number of registered ATVs (except those registered only for private use) by this number of gallons and then multiplying this product by the excise tax imposed on gasoline and diesel fuel on the last day of February of the previous fiscal year.

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8. The bill increases funding for ATV trails, safety education, and law enforcement.

Because this bill creates a new crime or revises a penalty for an existing crime, the Joint Review Committee on Criminal Penalties may be requested to prepare a report concerning the proposed penalty and the costs or savings that are likely to result if the bill is enacted.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 20.005 (3) (schedule) of the statutes: at the appropriate place, insert the following amounts for the purposes indicated:

3 2003-04 2004-05

20.380 Tourism, department of

- 5 (1) TOURISM DEVELOPMENT AND PROMOTION
- 6 (r) All-terrain vehicle impact study SEG B 30,000 -0-
- 7 Section 2. 20.370 (1) (ms) of the statutes is amended to read:
- 8 20.370 (1) (ms) General program operations state all-terrain vehicle projects.
- 9 The amounts in the schedule from moneys received from all-terrain vehicle fees under s. 23.33 (2) (c) to (e) and (2j) for state all-terrain vehicle projects.
- 11 Section 3. 20.370 (5) (cu) of the statutes is amended to read:
 - 20.370 (5) (cu) Recreation aids all-terrain vehicle project aids. As a continuing appropriation, the amounts in the schedule from moneys received from all-terrain vehicle fees under s. 23.33 (2) (c) to (e) and (2j) to provide aid to towns, villages, cities, counties, and federal agencies for nonstate all-terrain vehicle projects.
- 17 Section 4. 20.380 (1) (r) of the statutes is created to read:

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20.380 (1) (r) All-terrain vehicle impact study. Biennially, from the conservation fund, the amounts in the schedule from moneys received from all-terrain vehicle fees under s. 23.33 (2) (c) to (e) for the all-terrain vehicle impact study under 2003 Wisconsin Act (this act), section 21 (1).

SECTION 5. 23.33 (1) (if) of the statutes is amended to read:

23.33 (1) (if) "Land under the management and control of a <u>the</u> person's immediate family" means land owned or leased by the person or a member of the person's immediate family over which the owner or lessee has management and control. This term excludes land owned or leased by an organization of which the person or a member of the person's immediate family is a member.

Section 6. 23.33 (2) (a) of the statutes is amended to read:

23.33 (2) (a) Requirement. No person may operate and no owner may give permission for the operation of an all-terrain vehicle within this state unless the all-terrain vehicle is registered for public use or for private use under this subsection or sub. (2g), is exempt from registration, or is operated with a reflectorized plate attached in the manner specified under par. (dm) 3. No person may operate and no owner may give permission for the operation of an all-terrain vehicle on a public an all-terrain vehicle route or an all-terrain vehicle trail unless the all-terrain vehicle is registered for public use under this subsection or sub. (2g).

SECTION 7. 23.33 (2) (c) of the statutes is amended to read:

23.33 (2) (c) Registration; public use; fee. Any all-terrain vehicle may be registered for public use. The fee for the issuance or renewal of a registration certificate for public use is \$12 \\$30.

SECTION 8. 23.33 (2) (d) of the statutes is amended to read:

23.33 (2) (d) Registration; private use; fee. An all-terrain vehicle used exclusively for agricultural purposes or used exclusively on private property may be registered for private use. The fee for the issuance of a registration certificate for private use is \$6 \$15.

Section 9. 23.33 (2) (dm) 2. of the statutes is amended to read:

23.33 (2) (dm) 2. The fee for the issuance or renewal of a commercial all-terrain vehicle certificate is \$36 \$90. Upon receipt of the application form required by the department and the fee required under this subdivision, the department shall issue to the applicant a commercial all-terrain vehicle certificate and 3 reflectorized plates. The fee for additional reflectorized plates is \$12 \$30 per plate.

SECTION 10. 23.33 (2) (e) of the statutes is amended to read:

23.33 (2) (e) Other fees. The fee for the transfer of an all-terrain vehicle registration certificate is \$2 \subseteq 5. The fee for the issuance of a duplicate all-terrain vehicle registration certificate, duplicate commercial all-terrain vehicle certificate or duplicate registration decals is \$2 \subseteq 5. The fee for the issuance of registration decals to a county or municipality is \$2 \subseteq 5. There is no fee for the issuance of registration decals to the state.

SECTION 11. 23.33 (2j) of the statutes is created to read:

23.33 (2j) NONRESIDENT TRAIL PASSES. (a) In this subsection, "public all-terrain vehicle corridor" means an all-terrain vehicle trail or other established all-terrain vehicle corridor that is open to the public but does not include an all-terrain vehicle route.

(b) Except as provided in par. (e), no person may operate an all-terrain vehicle on a public all-terrain vehicle corridor in this state unless a nonresident trail pass issued under this subsection is displayed on the all-terrain vehicle.

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- (c) The fee for a nonresident trail pass issued for an all-terrain vehicle that is exempt from registration under sub. (2) (b) 2. is \$17.25. A nonresident trail pass issued for such an all-terrain vehicle may be issued only by the department and persons appointed by the department and expires on June 30 of each year.
- (d) There is no fee for a nonresident trail pass issued for an all-terrain vehicle that is registered under sub. (2g) or s. 23.35. The department or Indian tribe or band shall issue a nonresident trail pass for such an all-terrain vehicle when it issues the registration certificate for the all-terrain vehicle. The department shall provide Indian tribes or bands that register all-terrain vehicles under sub. (2g) or s. 23.35 with a supply of trail passes.
- (e) An all-terrain vehicle that is registered under sub. (2) (a) or that is exempt from registration under sub. (2) (b) 1., 3., or 4. is exempt from having a nonresident trail pass displayed as required under par. (b). The department may promulgate a rule to exempt all-terrain vehicles that are exempt from registration under sub. (2) (b) 5. from having nonresident trail passes displayed as required under par. (b) or may promulgate a rule to exempt owners of such all-terrain vehicles from having to pay any applicable nonresident trail pass fee.
- (f) 1. The department may appoint any person who is not an employee of the department as the department's agent to issue nonresident trail passes and collect the fees for these passes.
- 2. Any person, including the department, who issues a nonresident trail pass shall collect in addition to the fee under par. (c) an issuing fee of 75 cents. An agent appointed under subd. 1. may retain 50 cents of the issuing fee to compensate the agent for the agent's services in issuing the pass.

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1	3. The department shall establish, by rule, procedures for issuing nonresident
2	trail passes, and the department may promulgate rules regulating the activities of
3	persons who are appointed to be agents under this paragraph.
4	SECTION 12. 23.33 (5) (b) of the statutes is repealed and recreated to read:
5	23.33 (5) (b) All-terrain vehicle safety certificate. 1. No person who is at least
6	12 years of age and who is born on or after January 1, 1988, may operate an
7 %	all-terrain vehicle unless he or she holds a valid safety certificate.
8	2. Any person who is required to hold an all-terrain vehicle safety certificate
9	while operating an all-terrain vehicle shall carry the certificate on the all-terrain
10	vehicle and shall display the certificate to a law enforcement officer on request.
11	Persons enrolled in a safety certification program approved by the department may
12	operate an all-terrain vehicle in an area designated by the instructor.
13	SECTION 13. 23.33 (5) (c) of the statutes is amended to read:
14	23.33 (5) (c) Exceptions. Paragraphs (a) and (b) do not apply to a person who
15	operates an all-terrain vehicle exclusively on land under the management and
16	control of the person's immediate family that is not open to the public. Paragraphs
17	(a) and (b) do not apply to a person at least 12 years of age but under 16 years of age
18	who holds a valid certificate issued by another state or a province of Canada.
19	SECTION 14. 23.33 (6m) of the statutes is created to read:
20	23.33 (6m) Noise Limits. (a) No person may manufacture, sell, rent or operate
21	an all-terrain vehicle that is constructed in such a manner that noise emitted from
22	the all–terrain vehicle exceeds 96 decibels on the A scale as measured in the manner

prescribed under rules promulgated by the department.

SECTION 15. 23.33 (13) (ar) of the statutes is created to read:

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1	23.33 (13) (ar) Penalty related to nonresident trail passes. Any person who
2	violates sub. (2j) shall forfeit not more than \$1,000.
3	SECTION 16. 23.33 (13) (b) (title) of the statutes is amended to read:
4	23.33 (13) (b) (title) Penalties related to prohibited intoxicated operation of an
5	all-terrain vehicle ; intoxicants; refusal .
6	SECTION 17. 23.33 (13) (b) 2. of the statutes is amended to read:
7	23.33 (13) (b) 2. Except as provided under subd. 3., a person who violates sub.
8	(4c) (a) 1. or 2. or (4p) (e) and who, within 5 years prior to the arrest for the current
9	violation, was convicted previously under the intoxicated operation of an all-terrain
10	vehicle law or the refusal law shall be fined not less than \$300 nor more than \$1,000
11	\$1,100 and shall be imprisoned not less than 5 days nor more than 6 months.
12	SECTION 18. 23.33 (13) (bg) of the statutes is created to read:
13	23.33 (13) (bg) Penalties related to intoxicated operation of an all-terrain
14	vehicle; underage passengers. If there is a passenger under 16 years of age on the
15	all-terrain vehicle at the time of a violation that gives rise to a conviction under sub
16	(4c) (a) 1. or 2. or (4p) (e), the applicable minimum and maximum forfeitures, fines,
17	and terms of imprisonment under pars. (b) 1., 2., and 3. for the conviction are
18	doubled.
19	SECTION 19. 23.33 (13) (br) of the statutes is created to read:
20	23.33 (13) (br) Penalties related to intoxicated operation of an all-terrain
21	vehicle; enhancers. 1. If a person convicted under sub. (4c) (a) 1. or 2. had an alcohol
22	concentration of 0.17 to 0.199 at the time of the offense, the minimum and maximum

fines specified under par. (b) 3. for the conviction are doubled.

2. If a person convicted under sub. (4c) (a) 1. or 2. had an alcohol concentration
of 0.20 to 0.249 at the time of the offense, the minimum and maximum fines specified
under par. (b) 3. for the conviction are tripled.

- 3. If a person convicted under sub. (4c) (a) 1. or 2. had an alcohol concentration of 0.25 or above at the time of the offense, the minimum and maximum fines under par. (b) 3. for the conviction are quadrupled.
- 4. The increased fines in this paragraph do not apply if the person convicted under sub. (4c) (a) 1. or 2. is subject to par. (bg).

SECTION 20. 25.29 (1) (dm) of the statutes is amended to read:

25.29 (1) (dm) For fiscal year 1991–92 and for each fiscal year thereafter, an An amount equal to the estimated all–terrain vehicle gas tax payment. The estimated all–terrain vehicle gas tax payment is calculated by multiplying the sum of the number of all–terrain vehicles registered for public use under s. 23.33 (2) (c) or (2g) and the number of reflectorized plates issued under s. 23.33 (2) (dm) on the last day of February of the previous fiscal year by 25 52 gallons and multiplying that product by the excise tax imposed under s. 78.01 (1) on the last day of February of the previous fiscal year.

SECTION 21. Nonstatutory provisions.

(1) From the appropriation under section 20.380 (1) (r) of the statutes, as created by this act, the department of tourism shall expend not more than \$30,000 to conduct a study concerning the impact the recreational operation of all-terrain vehicles has on statewide tourism and economic development. No later than June 30, 2005, the department of tourism shall distribute the results of the completed study to the appropriate standing committees of the legislature in the manner provided under section 13.172 (3) of the statutes.

SECTION 22. Appropriation changes.

- (1) STATE ALL-TERRAIN VEHICLE TRAIL MAINTENANCE. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (1) (ms) of the statutes, as affected by the acts of 2003, the dollar amount is increased by \$165,000 for fiscal year 2004–05 for maintenance of state all-terrain trails.
- (2) STATE LAW ENFORCEMENT POSITIONS. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (3) (as) of the statutes, as affected by the acts of 2003, the dollar amount is increased by \$486,000 for fiscal year 2003-04 and the dollar amount is 556,000 for fiscal year 2004-05 to increase the authorized FTE positions for the department by 4.0 SEG warden positions.
- (3) ALL-TERRAIN VEHICLE SAFETY EDUCATION. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (3) (as) of the statutes, as affected by the acts of 2003, the dollar amount is increased by \$200,000 for fiscal year 2003-04 and the dollar amount is increased by \$200,000 for fiscal year 2004-05 to increase the authorized FTE positions for the department by 1.0 SEG education position and to provide funding for all-terrain vehicle safety education activities.
- (4) ALL-TERRAIN VEHICLE SAFETY PROGRAM. In the schedule under section 20.005
 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (5) (cx) of the statutes, as affected by the acts of 2003, the dollar amount is decreased by \$150,000 for fiscal year 2003–04 and the dollar amount is decreased by \$150,000 for fiscal year 2004–05 to the funding for the purpose for which the appropriation is made.

	(5) ALL-TERRAIN VEHICLE EQUIPMENT. In the schedule under section 20.005 (3)
	of the statutes for the appropriation to the department of natural resources under
	section 20.370 (3) (as) of the statutes, as affected by the acts of 2003, the dollar
	amount is increased by \$100,000 for fiscal year 2003-04 and the dollar amount is
l	increase they \$100,000 for fiscal year 2004–05 to purchase equipment to determine
	whether all-terrain vehicles comply with applicable noise limitations.

- (6) COUNTY ALL-TERRAIN VEHICLE TRAILS. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (5) (cu) of the statutes, as affected by the acts of 2003, the dollar amount is increased by \$871,000 for fiscal year 2004–05 to provide aid to counties for county all-terrain vehicle trails.
- (7) COUNTY LAW ENFORCEMENT. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of natural resources under section 20.370 (5) (er) of the statutes, as affected by the acts of 2003, the dollar amount is increased by \$70,000 for fiscal year 2003–04 and the dollar amount is increased by \$70,000 for fiscal year 2004–05 to provide aid to counties for all-terrain vehicle law enforcement.

SECTION 23. Initial applicability.

- (1) FEE INCREASE. The treatment of section 23.33 (2) (c), (d), (dm) 2., and (e) of the statutes first applies to all-terrain vehicle registration certificates issued or renewed on the effective date of this subsection.
- (2) Intoxicated operation. The treatment of section 23.33 (13) (b) (title) and 2., (bg), and (br) of the statutes first applies to violations committed on the effective date of this subsection, but does not preclude the counting of convictions that

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occurred before the effective date of this subsection as prior convictions for purposes
of sentencing by a court.
SECTION 24. Effective dates. This act takes effect on April 1, 2004, or the day
after publication, whichever is later, except as follows:
(1) Gas tax formula. The treatment of section 25.29 (1) (dm) of the statutes
takes effect on the first July 1 after publication.
(2) STUDY AND FUNDING. The treatment of section 20.380 (1) (r) of the statutes
and Sections 21 (1), 22 (5), and 23 (1) of this act take effect on the day after
publication.
(END)