# DEPARTMENT OF TRANSPORTATION OFFICE OF THE SECRETARY

#### CR 03-093

The Wisconsin Department of Transportation proposes an order to create TRANS 276.07(35m), relating to allowing the operation of double bottoms and certain other vehicles on certain specified highways.

### REPORT OF THE DEPARTMENT OF TRANSPORTATION ON THE FINAL RULE DRAFT

This report is submitted to the presiding officers of the Senate and Assembly for referral to the appropriate standing committees. The report consists of the following parts:

Part 1--Analysis prepared by the Department of Transportation.

Part 2-Rule text in final draft form.

Part 3--Recommendations of the Legislative Council.

Part 4--Analysis prepared pursuant to the provisions of s. 227.19(3), Stats.

Submitted by:

BARBARA F. BIRD

Assistant General Counsel Office of General Counsel

Department of Transportation

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# PART 1 Analysis Prepared by the Wisconsin Department of Transportation

**STATUTORY AUTHORITY**: ss. 85.16(1) and 348.07(4), Stats. **STATUTE INTERPRETED**: s. 348.07(4), Stats.

General Summary of Proposed Rule. This proposed rule creates Trans 276.07(35m), Wisconsin Administrative Code, to add one segment of highway to the designated highway system established under s. 348.07(4), Stats. The actual highway segment that this proposed rule adds to the designated highway system is:

Hwy.	From	То
CTH "B"	USH 10	IH 39

The long trucks to which this proposed rule applies are those with 53-foot semitrailers, double bottoms and the vehicles which may legally operate on the federal National Network, but which exceed Wisconsin's regular limits on overall length. Generally, no person may operate any of the following vehicles on Wisconsin's highways without a permit: A single vehicle with an overall length in excess of 40 feet<sup>2</sup>, a combination of vehicles with an overall length in excess of 65 feet, a semitrailer longer than 48 feet, an automobile haulaway longer than 66 feet plus allowed overhangs, or a double bottom. Certain exceptions are provided under s. 348.07(2), Stats., which implements provisions of the federal Surface Transportation Assistance Act in Wisconsin.

The effect of this proposed rule will be to extend the provisions of s. 348.07(2)(f), (fm), (gm) and (gr), and s. 348.08(1)(e), Stats., to the highway segments listed above. As a result, vehicles which may legally operate on the federal National Network in Wisconsin will also be allowed to operate on the newly-designated highways. Specifically, this means there will be no overall length limitation for a tractor-semitrailer combination, a double bottom or an automobile haulaway on the affected highway segments. There also will be no length limitation for a truck tractor or road tractor when operated in a tractor-semitrailer combination or as part of a double bottom or an automobile haulaway. Double bottoms will be allowed to operate on the affected highway segments provided neither trailer is longer than 28 feet, 6 inches. Semitrailers up to 53 feet long may also be operated on these highway segments provided the kingpin to rear axle distance does not exceed 43 feet. This distance is measured from the kingpin to the center of the rear axle or, if the semitrailer has a tandem axle, to a point midway between the first and last axles

<sup>&</sup>lt;sup>1</sup> The proposed rule text often achieves these objectives by consolidating individual segments into contiguous segments with new end points. In order to determine the actual highway segment added, it is necessary to compare the combined old designations with the combined new designation.

<sup>&</sup>lt;sup>2</sup> 45-foot buses are allowed on the National Network and Interstate system by Federal law. Section 4006(b) of the Intermodal Surface Transportation Efficiency Act of 1991.

of the tandem. Otherwise, semitrailers, including semitrailers which are part of an automobile haulaway, are limited to 48 feet in length.

These vehicles and combinations are also allowed to operate on undesignated highways for a distance of 5 miles or less from the designated highway in order to reach fuel, food, maintenance, repair, rest, staging, terminal or vehicle assembly or points of loading or unloading.

<u>Fiscal Impact</u>. The Department estimates that there will be no fiscal impact on the liabilities or revenues of any county, city, village, town, school district, technical college district or sewerage district.

<u>Copies of Rule and Contact Person</u>. Copies of this proposed rule are available without cost upon request to the office of the State Traffic Engineer, P. O. Box 7986, Room 501, Madison, Wisconsin, 53707-7986, telephone (608) 266-1273. For questions about this rule making, please call Ashwani Sharma, Traffic Operations Engineer at (608) 266-1273. Alternate formats of the proposed rule will be provided to individuals at their request.

# PART 2 TEXT OF PROPOSED RULE

Under the authority vested in the state of Wisconsin, department of transportation, by ss. 85.16(1) and 348.07(4), Stats., the department of transportation hereby proposes to amend ch. Trans 276, Wisconsin Administrative Code, interpreting s. 348.07(4), Stats., relating to allowing the operation of double bottoms and certain other vehicles on certain specified highways, as follows:

SECTION 1. Trans 276.07(35m) is created to read:

	Route	<u>From</u>	To			
Trans 276.07(35m) PORTAGE COUNTY:						
	CTH "B"	USH 10	IH 39			
(END OF RULE TEXT)						

<u>Effective Date</u>. This rule shall take effect on the first day of the month following publication in the Wisconsin Administrative Register as provided in s. 227.22(2)(intro.), Stats.

Signed at Madison, Wisconsin, this /7 day of November, 2003.

FRANK J. BUSALACCHI

Secretary

Wisconsin Department of Transportation

LCRC FORM 2



## WISCONSIN LEGISLATIVE COUNCIL RULES CLEARINGHOUSE

Ronald Sklansky Clearinghouse Director

Terry C. Anderson Legislative Council Director

Richard Sweet Clearinghouse Assistant Director

Laura D. Rose Legislative Council Deputy Director

# PART 3 CLEARINGHOUSE REPORT TO AGENCY

[THIS REPORT HAS BEEN PREPARED PURSUANT TO S. 227.15, STATS. THIS IS A REPORT ON A RULE AS ORIGINALLY PROPOSED BY THE AGENCY; THE REPORT MAY NOT REFLECT THE FINAL CONTENT OF THE RULE IN FINAL DRAFT FORM AS IT WILL BE SUBMITTED TO THE LEGISLATURE. THIS REPORT CONSTITUTES A REVIEW OF, BUT NOT APPROVAL OR DISAPPROVAL OF, THE SUBSTANTIVE CONTENT AND TECHNICAL ACCURACY OF THE RULE.]

#### CLEARINGHOUSE RULE 03-093

AN ORDER to create TRANS 276.07 (35m), relating to allowing the operation of double bottoms and certain other vehicles on certain specified highways.

## Submitted by DEPARTMENT OF TRANSPORTATION

09-29-2003 RECEIVED BY LEGISLATIVE COUNCIL.

10-21-2003 REPORT SENT TO AGENCY.

RS:WF

# LEGISLATIVE COUNCIL RULES CLEARINGHOUSE REPORT

This rule has been reviewed by the Rules Clearinghouse. Based on that review, comments are reported as noted below:

1.	STATUTORY AUTHORITY	([s. 227.15 (2) (a)]		
	Comment Attached	YES 🗔	NO 🗸	
2.	FORM, STYLE AND PLACE	EMENT IN ADMINIST	RATIVE CODE [s. 227.15 (	2) (c)]
	Comment Attached	YES	NO 🔽	
3.	CONFLICT WITH OR DUPLICATION OF EXISTING RULES [s. 227.15 (2) (d)]			
	Comment Attached	YES 🔲	NO 🗸	
4.	ADEQUACY OF REFERENCE [s. 227.15 (2) (e)]	CES TO RELATED STA	ATUTES, RULES AND FOR	RMS
	Comment Attached	YES	NO 🗸	
5.	CLARITY, GRAMMAR, PUI	NCTUATION AND USI	E OF PLAIN LANGUAGE [	s. 227.15 (2) (f)]
	Comment Attached	그런 어떤 사람들은 그림을 다 먹는 사람	ио 🔼	
6.	POTENTIAL CONFLICTS W REGULATIONS [s. 227.15 (2	TTH, AND COMPARA ) (g)]	BILITY TO, RELATED FEI	DERAL
	Comment Attached	YES	NO 🗸	
7.	COMPLIANCE WITH PERM	IT ACTION DEADLIN	E REQUIREMENTS [s. 227.	.15 (2) (h)]
	Comment Attached	YES	NO 🗸	

### PART 4 CR 03-093

## ANALYSIS OF FINAL DRAFT OF TRANS 276

(a) Need for Amended Rule. Federal law requires the Department of Transportation to react within 90 days to requests for changes to the long truck route network. Wisconsin state law requires that the Department use the administrative rule process to make changes to the long truck route network. Chapter Trans 276 is the existing rule designating the long truck network. The Department has received a request to add the following highway segment:

<u>Hwy.</u>	<u>From</u>	То
	그리고 말을 고급했다고 한 경험과 이 모든 다니다.	
CTH "B"	USH 10	IH 39

In determining to designate the highway segment, the Department has considered the factors of safety, economics, energy savings, industry productivity and competition as required by Wis. Stat. § 348.07(4).

- (b) Modifications as a Result of Testimony at Public Hearing. The public hearing was held in Plover, WI on November 7, 2003. No modifications were made to the rule as a result of testimony at the hearing. The Portage County Highway Department at their September 9, 2003 meeting recommended approval for the use of 53-foot trailers on CTH "B" from USH 10 to I-39 but not for use by double bottom trailers. The Department reviewed the aforementioned route for safety and operation of double bottoms and 53-foot trailers and find the route to be adequate for such operation. Chapter Trans 276 does not distinguish between 53-foot trailers and double bottom trailers, therefore, the request from the Portage County Highway Department to restrict the use of double bottoms on this segment of the highway is not justified and can't be supported under current law. The requester of this segment does not currently own or wish to operate any double bottoms on this segment of CTH "B."
- (c) <u>List of Persons who Appeared or Registered at Public Hearing</u>. The following persons appeared/registered at the hearing:

Tom Howells, President, Wisconsin Motor Carriers Association, P. O. Box 44849, Madison, WI 53744-4849—spoke in favor of the rule.

Thom Bray, Safety Director, H. O. Wolding, 9642 Hwy. B, P. O. Box 217, Amherst, WI 54406—spoke in favor of the rule.

Dale Peterson, Road Superintendent, Portage County, 800 Plover Road, Plover, WI 54467—spoke for information.

- (d) Response to Legislative Council Recommendations. The Legislative Council report contained no recommendations.
- (e) <u>Final Regulatory Flexibility Analysis</u>. The provisions of this proposed rule adding highway segments to the designated system have no direct adverse effect on small businesses, and may have a favorable effect on those small businesses which are shippers or carriers using the newly-designated routes.



### Wisconsin Department of Transportation

www.dot.wisconsin.gov

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November 18, 2003

The Honorable Alan Lasee President, Wisconsin State Senate Room 220 South, State Capitol Madison, Wisconsin 53707

The Honorable John Gard Speaker, Wisconsin State Assembly Room 211 West, State Capitol Madison, Wisconsin 53707

RE: Proposed Administrative Rule TRANS 276

Notification of Legislative Standing Committees

**CLEARINGHOUSE RULE 03-093** 

#### Gentlemen:

Enclosed is a copy of Clearinghouse Rule 03-093, relating to allowing the operation of double bottoms and certain other vehicles on certain specified highways. The rule is submitted to you for referral to the appropriate standing committees.

Sincerely,

Julie A. Johnson

∕Paralegal

JAJ/dim

**Enclosure** 

cc: Gary Poulson/Senator Joseph Leibham/Representative Glenn Grothman/ Ashwani Sharma