



State of Wisconsin

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STEPHEN R. MILLER
CHIEF

February 8, 2005

MEMORANDUM

To: Representative Hahn

From: Marc E. Shovers, Sr. Legislative Attorney, (608) 266-0129

Subject: Technical Memorandum to **2005 AB-6** (LRB 05-0829/1)

We received the attached technical memorandum relating to your bill. This copy is for your information and your file. If you wish to discuss this memorandum or the necessity of revising your bill or preparing an amendment, please contact me.

MEMORANDUM

February 7, 2005

TO: Marc Shovers
Legislative Reference Bureau

FROM: Rebecca Boldt
Department of Revenue

SUBJECT: Technical Memorandum on AB 6 - Individual Income Tax Deduction for Amounts Spent on Medical Insurance Premiums

The bill first applies to the 2005 tax year. Late passage of the bill may leave insufficient time to incorporate the provisions of the bill in 2005 tax forms and instructions to taxpayers. The department recommends an initial application for the 2005 tax year if the bill is passed by July 31, 2005 and for the 2006 tax year if the bill is passed after July 31, 2005.

If you have questions regarding this technical memorandum, please contact Kirstin Nelson at (608) 261-8984.

cc: Senator Leibham

Fiscal Estimate - 2005 Session

- Original Updated Corrected Supplemental

LRB Number 05-0829/1		Introduction Number AB-6	
Subject Individual income tax deduction for amounts spent on medical insurance premiums			
Fiscal Effect			
State:			
<input type="checkbox"/> No State Fiscal Effect			
<input type="checkbox"/> Indeterminate			
<input type="checkbox"/> Increase Existing Appropriations		<input type="checkbox"/> Increase Existing Revenues	
<input type="checkbox"/> Decrease Existing Appropriations		<input checked="" type="checkbox"/> Decrease Existing Revenues	
<input type="checkbox"/> Create New Appropriations		<input checked="" type="checkbox"/> Increase Costs - May be possible to absorb within agency's budget	
<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No			
<input type="checkbox"/> Decrease Costs			
Local:			
<input type="checkbox"/> No Local Government Costs			
<input type="checkbox"/> Indeterminate			
1. <input type="checkbox"/> Increase Costs		3. <input type="checkbox"/> Increase Revenue	
<input type="checkbox"/> Permissive <input type="checkbox"/> Mandatory		<input type="checkbox"/> Permissive <input type="checkbox"/> Mandatory	
2. <input type="checkbox"/> Decrease Costs		4. <input type="checkbox"/> Decrease Revenue	
<input type="checkbox"/> Permissive <input type="checkbox"/> Mandatory		<input type="checkbox"/> Permissive <input type="checkbox"/> Mandatory	
5. Types of Local Government Units Affected			
<input type="checkbox"/> Towns		<input type="checkbox"/> Village	
<input type="checkbox"/> Counties		<input type="checkbox"/> Others	
<input type="checkbox"/> School Districts		<input type="checkbox"/> WTCS Districts	
<input type="checkbox"/> Cities			
Fund Sources Affected		Affected Ch. 20 Appropriations	
<input checked="" type="checkbox"/> GPR <input type="checkbox"/> FED <input type="checkbox"/> PRO <input type="checkbox"/> PRS <input type="checkbox"/> SEG <input type="checkbox"/> SEGS			
Agency/Prepared By DOR/ Kirstin Nelson (608) 261-8984		Authorized Signature Rebecca Boldt (608) 266-6785	
		Date 2/7/2005	

Fiscal Estimate Narratives
DOR 2/8/2005

LRB Number 05-0829/1	Introduction Number AB-6	Estimate Type Original
Subject Individual income tax deduction for amounts spent on medical insurance premiums		

Assumptions Used in Arriving at Fiscal Estimate

This bill would expand the individual income tax deduction for medical care insurance premiums paid by an employee whose employer does not contribute toward the cost of the insurance from 50% to 100% of the premiums. The bill also would create an individual income tax deduction for 100% of medical care insurance premiums paid by an individual who is not self-employed and has no employer.

Based on a simulation on the 2003 Individual Income Tax model, adjusted to reflect current law, the expansion of the individual income tax deduction from 50% to 100% of medical care insurance premiums paid by an employee whose employer does not contribute toward the cost of the insurance reduces state tax revenues by \$1.2 million.

According to the Employee Benefits Research Institute, 8.3% of non-working adults had private non-employment-based health insurance coverage in 2003. According to the Kaiser Family Foundation, the average 2002 family and single health insurance coverage premiums were \$8,717 and \$3,500 respectively. Adjusting for the change in health insurance costs from 2002 to 2003 as estimated by the U.S. Department of Labor, Bureau of Labor Statistics, 2003 health insurance premiums for family and single coverage are estimated to be \$9,600 and \$4,000, respectively.

It is assumed that 8.3% of tax filers without earnings pay \$9,600 for family health insurance coverage or \$4,000 for single health insurance coverage and are eligible for the deduction of 100% of these premiums. Based on a simulation on the 2003 Individual Income Tax model, adjusted to reflect current law, the creation of an individual income tax deduction for 100% of health insurance premiums paid by non-working individuals would decrease state tax revenues by \$3.9 million.

Thus, the total revenue loss in 2003 would have been \$5.1 million (\$1.2 million + \$3.9 million). Adjusting for the change in health insurance costs from 2003 to 2005, as estimated by the U.S. Department of Labor, Bureau of Labor Statistics and Global Insight, this bill would decrease state revenues by \$5.9 million in FY06.

Long-Range Fiscal Implications

Fiscal Estimate Worksheet - 2005 Session

Detailed Estimate of Annual Fiscal Effect

Original
 Updated
 Corrected
 Supplemental

LRB Number 05-0829/1		Introduction Number AB-6	
Subject			
Individual income tax deduction for amounts spent on medical insurance premiums			
I. One-time Costs or Revenue Impacts for State and/or Local Government (do not include in annualized fiscal effect):			
II. Annualized Costs:		Annualized Fiscal Impact on funds from:	
		Increased Costs	Decreased Costs
A. State Costs by Category			
	State Operations - Salaries and Fringes	\$	
	(FTE Position Changes)		
	State Operations - Other Costs		
	Local Assistance		
	Aids to Individuals or Organizations		
	TOTAL State Costs by Category	\$	\$
B. State Costs by Source of Funds			
	GPR		
	FED		
	PRO/PRS		
	SEG/SEG-S		
III. State Revenues - Complete this only when proposal will increase or decrease state revenues (e.g., tax increase, decrease in license fee, ets.)			
		Increased Rev	Decreased Rev
	GPR Taxes	\$	\$-5,900,000
	GPR Earned		
	FED		
	PRO/PRS		
	SEG/SEG-S		
	TOTAL State Revenues	\$	\$-5,900,000
NET ANNUALIZED FISCAL IMPACT			
		State	Local
	NET CHANGE IN COSTS	\$	\$
	NET CHANGE IN REVENUE	\$-5,900,000	\$
Agency/Prepared By		Authorized Signature	Date
DOR/ Kirstin Nelson (608) 261-8984		Rebecca Boldt (608) 266-6785	2/7/2005