

State of Misconsin LEGISLATIVE REFERENCE BUREAU

RESEARCH APPENDIX PLEASE DO NOT REMOVE FROM DRAFTING FILE

Date Transfer Requested: 09/15/2004 (Per: PJK)

The 2003 drafting file for LRB 03-4514

has been transferred to the drafting file for

2005 LRB 05-0205

This cover sheet, the final request sheet, and the final version of the 2003 draft were copied on yellow paper, and returned to the original 2003 drafting file.

The attached 2003 draft was incorporated into the new 2005 draft listed above. For research purposes, this cover sheet and the complete drafting file were transferred, as a separate appendix, to the 2005 drafting file. If introduced this section will be scanned and added, as a separate appendix, to the electronic drafting file folder.



2003 DRAFTING REQUEST

Bill

Received: 04/19/2004					Received By: pkahler			
Wanted: A	Wanted: As time permits							
For: Dear	For: Dean Kaufert (608) 266-5719				By/Representing:	Matt		
This file r	nay be shown	to any legislato	or: NO		Drafter: pkahler			
May Cont	act:	-	\~\delta************************************		Addl. Drafters:			
Subject: Insurance - other insurance				Extra Copies:				
Submit vi	a email: YES							
Requester	's email:	Rep.Kaufe	rt@legis.stat	te.wi.us				
Carbon co	opy (CC:) to:							
Pre Topi	c:	-						
No specifi	ic pre topic gi	ven				,		
Topic:		***************************************	**************************************		AA			
Environm	ental insuranc	e						
Instruction	ons:							
See Attacl	hed							
Drafting	History:							
Vers.	<u>Drafted</u>	Reviewed	Typed	Proofed	Submitted	Jacketed	Required	
/?	pkahler 04/19/2004	wjackson 04/20/2004						
/P1	pkahler 04/26/2004	wjackson 04/26/2004	rschluet 04/20/2004 jfrantze 04/26/2004		sbasford 04/26/2004			

Vers.	<u>Drafted</u>	Reviewed	<u>Typed</u>	Proofed	Submitted	<u>Jacketed</u>	Required
* /P2	pkahler 04/27/2004	wjackson 04/28/2004	rschluet 04/28/200	4	lnorthro 04/28/2004		
, /P3	pkahler 06/03/2004	wjackson 06/07/2004	pgreensl 06/07/200	4	lnorthro 06/07/2004		
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2003 DRAFTING REQUEST

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Received	Received: 04/19/2004				Received By: pkahler			
Wanted:	Wanted: As time permits				Identical to LRB	:		
For: Dear	n Kaufert (60	08) 266-5719			By/Representing	: Matt		
This file	may be shown	to any legislato	or: NO		Drafter: pkahler			
May Con	tact:				Addl. Drafters:			
Subject:	Insurar	ice - other insu	rance		Extra Copies:			
Submit v	ia email: YES							
Requeste	r's email:	Rep.Kaufer	rt@legis.sta	te.wi.us				
Carbon c	opy (CC:) to:							
Pre Topi	ic:							
No specif	ic pre topic gi	ven						
Topic:					1974 MINOR PROPERTY AND ADMINISTRATION OF THE ADMINISTRATION OF TH			
Environm	nental insuranc	ce						
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/?	pkahler 04/19/2004	wjackson 04/20/2004		***************************************				
/P1	pkahler 04/26/2004	wjackson 04/26/2004	rschluet 04/20/2004 jfrantze		sbasford 04/26/2004			

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-	/P2	pkahler 04/27/2004	wjackson 04/28/2004	rschluet 04/28/2004	4	lnorthro 04/28/2004		
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2003 DRAFTING REQUEST

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Wanted	: As time perm	its			Identical to LRB:				
For: Dea	an Kaufert (60	08) 266-5719			By/Representing: Matt				
This file	his file may be shown to any legislator: NO				Drafter: pkahler	•			
May Contact:					Addl. Drafters:				
Subject:	Subject: Insurance - other insurance				Extra Copies:				
Submit	via email: YES						· ·		
Request	er's email:	Rep.Kaufe	ert@legis.st	ate.wi.us					
Carbon	copy (CC:) to:								
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Environ	mental insuran	ce							
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04/26/2004 02:54:51 PM Page 2

<u>Vers.</u> <u>Drafted</u> <u>Reviewed</u> <u>Typed</u> <u>Proofed</u> <u>Submitted</u> <u>Jacketed</u> <u>Required</u>

FE Sent For:

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2003 DRAFTING REQUEST

Bill

Received: 04/19/2004 Received By: pkahler

Wanted: **As time permits** Identical to LRB:

For: Dean Kaufert (608) 266-5719 By/Representing: Matt

This file may be shown to any legislator: **NO**Drafter: **pkahler**

May Contact: Addl. Drafters:

Subject: Insurance - other insurance Extra Copies:

Submit via email: YES

Requester's email: Rep.Kaufert@legis.state.wi.us

Carbon copy (CC:) to:

Pre Topic:

No specific pre topic given

Topic:

Environmental insurance

Instructions:

See Attached

Drafting History:

pkahler

<u>Vers.</u> <u>Drafted</u> <u>Reviewed</u> <u>Typed</u> <u>Proofed</u> <u>Submitted</u> <u>Jacketed</u> <u>Required</u>

FE Sent For:

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To:

LRB Drafting

From:

Matt, Rep. Kaufert's Office

266-5719

Please prepare a bill draft using the enclosed language. This is in preparation for next session but we would like to get a draft this summer.

Also, feel free to contact Ron Kuehn, 252-9325, if you have any questions with the language.

Thank you.

Wisconsin Environmental Insurance Allocation Legislation

The following amendments to the Wisconsin insurance code address how environmental claims are handled in the State of Wisconsin. Specifically, this bill addresses issues of allocation, lost policies, categorization of costs and the requirement of a suit to trigger a duty to defend. It applies to all primary, excess and umbrella general liability insurance policies issued to insureds who have property located in Wisconsin.

1	SECTION 1. Chap. 632, SUBCHAPTER IX of the statutes is created to read:
2	SUBCHAPTER IX.
3	LIABILITY INSURANCE ENVIRONMENTAL CLAIMS.
4	SECTION 2. 632.993 of the statutes is created to read:
5	632.993 Definition. In this subchapter:
6	(1) "Environmental claim" means a claim for defense or indemnity submitted
7	under a general liability insurance policy by an insured facing, or allegedly facing,
8	potential liability for bodily injury or property damage arising from a release of pollutants
9	onto or into land, air or water in the state.
10	(2) "General liability insurance policy" means any contract of insurance that
11	provides coverage for the obligations at law or in equity of an insured for bodily injury,
12	property damage or personal injury to others. "General liability insurance policy"
13	includes but is not limited to a pollution liability insurance policy, a commercial general
14	liability insurance policy, a comprehensive general liability policy, an excess liability
15	policy, an umbrella liability insurance policy or any other kind of policy covering the
16	liability of an insured for the claims of third parties.
17	(3) "Lost policy" means any part or all of a general liability insurance policy that
18	is alleged to be ruined, destroyed, misplaced or otherwise no longer possessed by the
19	insured.
20	(4) "Notice of a lost policy" means written notice of the lost policy in sufficient
21	detail to identify the person or entity claiming coverage, including information
22	concerning the name of the alleged policyholder, if known, and material facts concerning
23	the lost policy known to the alleged policyholder.

SECTION 3. 632.995 is created to read:

632.995 Environmental claims. (1) INTERPRETATION. The following rules of construction shall apply to the interpretation of general liability insurance policies involving environmental claims in any action between an insured and an insurer to determine the existence of coverage for the costs of investigating and remediating environmental contamination, whether in response to governmental demand or pursuant to a written voluntary agreement, consent decree or consent order, including the existence of coverage for the costs of defending a suit against the insured for such costs:

(a) State law shall be applied in all cases involving environmental claims.

(a) State law shall be applied in all cases involving environmental claims.

Nothing in this section shall be interpreted to modify common law rules governing choice of law determinations for sites located outside the state.

- (b) Any action or agreement by the department of natural resources or the United States Environmental Protection Agency against or with an insured in which the department of natural resources or the United States Environmental Protection Agency in writing, notifies the insured that it considers the insured to be a potentially responsible party, or directs, requests or agrees that an insured take action with respect to contamination within the state, is equivalent to a suit or lawsuit as those terms are used in any general liability insurance policy.
- (c) Insurance coverage for any reasonable and necessary fees, costs and expenses, including remedial investigations, feasibility study costs and expenses, incurred by the insured pursuant to a written voluntary agreement, consent decree or consent order between the insured and either the department of natural resources or the United States Environmental Protection Agency, when incurred as a result of a written direction, request or agreement by the department of natural resources or the United States Environmental Protection Agency to take action with respect to contamination within the state, shall not be denied the insured on the ground that such expenses constitute voluntary payments by the insured.
- (2) NOTICE AND COSTS. (a) An insurer with a duty to pay defense or indemnity costs, or both, to an insured for an environmental claim under a general liability insurance policy that provides that the insurer has a duty to pay all sums arising out of a risk covered by the policy, must pay all defense or indemnity costs, or both, proximately arising out of the risk pursuant to the applicable terms of its policy, including its limit of

liability, independent and unaffected by other insurance that may provide coverage for the same claim.

- (b) If an insured who makes an environmental claim under general liability insurance policies that provide that an insurer has a duty to pay all sums arising out of a risk covered by the policy has more than one such general liability insurance policy insurer, the insured shall provide notice of the claim to all such insurers for whom the insured has current addresses. If the insured's claim is not fully satisfied, the insured may elect to file suit on the claim against only one such insurer, notwithstanding ss. 803.03 and 806.04 (11).
 - (c) If requested by an insurer chosen by an insured under paragraph (b), the insured shall provide information regarding other general liability insurance policies held by the insured that would potentially provide coverage for the same environmental claim.
 - (d) An insurer chosen by an insured under paragraph (b) may not be required to pay defense or indemnity costs in excess of the applicable policy limits, if any, on such defense or indemnity costs.
 - (e) The court shall award to an insured the sum of the costs, disbursements and expenses, including accounting fees and reasonable attorney fees, necessary to prepare for and participate in an action in which an insured successfully litigates a coverage issue for an environmental claim.
 - (3) CONTRIBUTION AMONG INSURERS. An insurer that has paid an environmental claim may seek contribution from any other insurer that is liable or potentially liable, subject to s. 631.43.
 - (4) PRESUMPTIONS. (a) There is a rebuttable presumption that the costs of preliminary assessments, remedial investigations, risk assessments or other necessary investigation, as those terms are defined by rule by the department of natural resources, are defense costs payable by the insurer, subject to the provisions of the applicable general liability insurance policy or policies.
 - (b) There is a rebuttable presumption that payment of the costs of removal actions or feasibility studies, as those terms are defined by rule by the department of natural resources, are indemnity costs and reduce the insurer's applicable limit of liability on the

1	insurer's indemnity obligations, subject to the provisions of the applicable general
2	liability insurance policy or policies.
3	SECTION 4. 632.997 of the statutes is created to read:
4	632.997 Lost policies. (1) In this subsection "policy" means a "general liability
5	insurance policy" which is subject to an environmental claim.
6	(2) If, after a diligent investigation by an insured of the insured's own records,
7	including computer records and the records of past and present agents of the insured, the
8	insured is unable to reconstruct a lost policy, the insured may provide a notice of a lost
9	policy to an insurer.
10	(3) An insurer must investigate thoroughly and promptly a notice of a lost policy.
11	An insurer fails to investigate thoroughly and promptly if the insurer fails to provide all
12	facts known or discovered during an investigation concerning the issuance and terms of a
13	policy, including copies of documents establishing the issuance and terms of a policy, to
14	the insured claiming coverage under a lost policy.
15	(4) An insurer and an insured must comply with the following minimum standards
16	for facilitating reconstruction of a lost policy and determining the terms of a lost policy as
17	provided in this section:
18	(a) Within 30 business days after receipt by the insurer of notice of a lost policy,
19	the insurer shall commence an investigation into the insurer's records, including
20	computer records, to determine whether the insurer issued the lost policy. If the insurer
21	determines that it issued the policy, the insurer shall commence an investigation into the
22	terms and conditions relevant to any environmental claim made under the policy.
23	(b) The insurer and the insured shall cooperate with each other in determining the
24	terms of a lost policy. The insurer and the insured:
25	(1) Shall provide to each other the facts known or discovered during an
26	investigation, including the identity of any witnesses with knowledge of facts
27	related to the issuance or existence of a lost policy.
28	(2) Shall provide each other with copies of documents establishing facts
29	related to the lost policy.

(c) If the insurer or the insured discovers information tending to show the existence of an insurance policy applicable to the claim, the insurer or the insured shall provide an accurate copy of the terms of the policy or a reconstruction of the policy, upon the request of the insurer or the insured.

- (d) If the insurer is not able to locate portions of the policy or determine its terms, conditions or exclusions, the insurer shall provide copies of all insurance policy forms issued by the insurer during the applicable policy period that are potentially applicable to the environmental claim. The insurer shall state which of the potentially applicable forms, if any, is most likely to have been issued by the insurer, or the insurer shall state why it is unable to identify the forms after a good faith search.
- (5) If, based on the information discovered in an investigation of a lost policy, the insured can show by a preponderance of the evidence that a general liability insurance policy was issued to the insured by the insurer, then if:
- (a) The insured cannot produce evidence that tends to show the policy limits applicable to the policy, it shall be assumed that the minimum limits of coverage, including any exclusions to coverage, offered by the insurer during the period in question were purchased by the insured.
- (b) The insured can produce evidence that tends to show the policy limits applicable to the policy, then the insurer has the burden of proof to show that a different policy limit, including any exclusions to coverage, should apply.
 - **SECTION 5.** 632.998 of the statutes is created to read:
- 632.998 **Applicability and enforcement.** (1) This subchapter applies to all claims, whether arising before, on or after the effective date of this subchapter.
- (2) The commissioner shall enforce this subchapter and any rules adopted by the office of the commissioner of insurance to implement this subchapter.
- (3) Violation by an insurer of any provision of this subchapter or any rule adopted under this subchapter is an unfair claim settlement practice under Wisconsin administrative code ch. INS 6.11 (3).
- (4) Any person who is injured as a result of violation by an insurer of this subchapter may bring an action against the insurer for costs, disbursements and expenses, including accounting fees and reasonable attorney fees.

LRB-4514 / Pl

BILL

AJK: WLj:

Use the appropriate components and routines developed for bills.

[Note: See section 4.02 (2) (br), Drafting Manual, for specific order of standard phrases.]

Analysis by the Legislative Reference Bureau

If titles are needed in the analysis, in the component bar:

For the main heading, execute: create \rightarrow anal: \rightarrow title: \rightarrow head

For the analysis text, in the component bar:

For the text paragraph, execute: create \rightarrow anal: \rightarrow text

It This is a preliminary dropto an analysis wiele be provided in a later version o

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION #



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SECTION#. CR. 632.28	
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632.993 Definition In this subchapter
(a) (b) "Environmental claim" means a claim for defense or indemnity submitted
under a general liability insurance policy by an insured facing, or allegedly facing,
potential liability for bodily injury or property damage arising from a release of pollutants
onto or into land, air or water in the state.
(b) (General liability insurance policy" means any contract of insurance that
provides coverage for the obligations at law or in equity of an insured for bodily injury,
property damage or personal injury to others. "General liability insurance policy"
includes but is not limited to a pollution liability insurance policy, a commercial general
liability insurance policy, a comprehensive general liability policy, an excess liability
policy, an umbrella liability insurance policy or any other kind of policy covering the
liability of an insured for the claims of third parties.
(c) "Lost policy" means any part or all of a general liability insurance policy that
is alleged to be ruined, destroyed, misplaced or otherwise no longer possessed by the
insured.
(A) in "Notice of a lost policy" means written notice of the lost policy in sufficient
detail to identify the person or entity claiming coverage, including information
concerning the name of the alleged policyholder, if known, and material facts concerning
the lost policy known to the alleged policyholder.

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@wt®" Environmental claims. Interpretation. The following rules of construction shall apply to the interpretation of general liability insurance policies 2 involving environmental claims in any action between an insured and an insurer to 3 determine the existence of coverage for the costs of investigating and remediating 4 5 environmental contamination, whether in response to governmental demand or pursuant 6 to a written voluntary agreement, consent decree or consent order, including the existence of coverage for the costs of defending a suit against the insured for such costs: 7 State law shall be applied in all cases involving environmental claims. Nothing in this section shall be interpreted to modify common law rules governing choice 9 of law determinations for sites located outside the state. 10 Any action or agreement by the department of natural resources or the United States Environmental Protection Agency against or with an insured in which the department of natural resources or the United States Environmental Protection Agency in writing, notifies the insured that it considers the insured to be a potentially responsible party, or directs, requests or agrees that an insured take action with respect to contamination within the state, is equivalent to a suit or lawsuit as those terms are used in 16 any general liability insurance policy. 17 Insurance coverage for any reasonable and necessary fees, costs and expenses, 18 including remedial investigations, feasibility study costs and expenses, incurred by the 19 insured pursuant to a written voluntary agreement, consent decree or consent order 20 between the insured and either the department of natural resources or the United States Environmental Protection Agency, when incurred as a result of a written direction, request or agreement by the department of natural resources or the United States Environmental Protection Agency to take action with respect to contamination within the state, shall not be denied the insured on the ground that such expenses constitute voluntary payments by the insured. 26 NOTICE AND COSTS. An insurer with a duty to pay defense or indemnity 27 costs, or both, to an insured for an environmental claim under a general liability insurance 28 policy that provides that the insurer has a duty to pay all sums arising out of a risk 29 covered by the policy must pay all defense or indemnity costs, or both, proximately (30, arising out of the risk pursuant to the applicable terms of its policy, including its limit of 31

2 the same claim. If an insured who makes an environmental claim under general liability insurance policies that provide that an insurer has a duty to pay all sums arising out of a risk covered by the policy has more than one such general liability insurance policy 5 insurer, the insured shall provide notice of the claim to all such insurers for whom the 6 insured has current addresses. If the insured's claim is not fully satisfied, the insured 7 may elect to file suit on the claim against only one such insurer, notwithstanding ss. 8 803.03 and 806.04 (11). 9 30 6 If requested by an insurer chosen by an insured under paragraph (b), the 10 insured shall provide information regarding other general liability insurance policies held 11 by the insured that would potentially provide coverage for the same environmental claim. 12 An insurer chosen by an insured under paragraph by may not be required to $\widehat{13}$ pay defense or indemnity costs in excess of the applicable policy limits, if any, on such 14 defense or indemnity costs. 15 The court shall award to an insured the sum of the costs, disbursements and **1**6) expenses, including accounting fees and reasonable attorney fees, necessary to prepare 17 for and participate in an action in which an insured successfully litigates a coverage issue 18 for an environmental claim. 19 CONTRIBUTION AMONG INSURERS. An insurer that has paid an environmental 26 claim may seek contribution from any other insurer that is liable or potentially liable, 21 subject to s. 631.43. 22 PRESUMPTIONS. There is a rebuttable presumption that the costs of preliminary assessments, remedial investigations, risk assessments or other necessary investigation, as those terms are defined by rule by the department of natural resources, are defense costs payable by the insurer, subject to the provisions of the applicable 26 general liability insurance policy or policies. 27 There is a rebuttable presumption that payment of the costs of removal actions 28 or feasibility studies, as those terms are defined by rule by the department of natural 29 resources, are indemnity costs and reduce the insurer's applicable limit of liability on the 30

liability, independent and unaffected by other insurance that may provide coverage for

2	liability insurance policy or policies.
13	SECTION 4. 632.997 of the statutes is created to read:
4	Lost policies. In this subsection, "policy" means a general liability
(5)	insurance policy which is subject to an environmental claim.
6	(b) if, after a diligent investigation by an insured of the insured's own records,
7	including computer records and the records of past and present agents of the insured, the
8	insured is unable to reconstruct a lost policy, the insured may provide a notice of a lost
9	policy to an insurer.
(10)	An insurer must investigate thoroughly and promptly a notice of a lost policy.
11	An insurer fails to investigate thoroughly and promptly if the insurer fails to provide all
12	facts known or discovered during an investigation concerning the issuance and terms of a
13	policy, including copies of documents establishing the issuance and terms of a policy, to
14	the insured claiming coverage under a lost policy.
(15)	(A) An insurer and an insured must comply with the following minimum standards
16	for facilitating reconstruction of a lost policy and determining the terms of a lost policy as
17	provided in this section:
(8)	Within 30 business days after receipt by the insurer of notice of a lost policy,
19	the insurer shall commence an investigation into the insurer's records, including
20	computer records, to determine whether the insurer issued the lost policy. If the insurer
21	determines that it issued the policy, the insurer shall commence an investigation into the
22	terms and conditions relevant to any environmental claim made under the policy.
23	The insurer and the insured shall cooperate with each other in determining the terms of a lost policy. The insurer and the insured shall
24	terms of a lost policy. The insurer and the insured
(25)	Shall provide to each other the facts known or discovered during an
26	investigation, including the identity of any witnesses with knowledge of facts
27	related to the issuance or existence of a lost policy.
(28)	Shall provide each other with copies of documents establishing facts
29	related to the lost policy.
30	

insurer's indemnity obligations, subject to the provisions of the applicable general

(1)	If the insurer or the insured discovers information tending to show the	
2	existence of an insurance policy applicable to the claim, the insurer or the insured shall	
3	provide an accurate copy of the terms of the policy or a reconstruction of the policy, upon	
4	the request of the insurer or the insured.	
(3)	The insurer is not able to locate portions of the policy or determine its terms,	
(5) (6)	conditions or exclusions, the insurer shall provide copies of all insurance policy forms	
7	issued by the insurer during the applicable policy period that are potentially applicable to	
8	the environmental claim. The insurer shall state which of the potentially applicable forms,	
9	if any, is most likely to have been issued by the insurer, or the insurer shall state why it is	
10	unable to identify the forms after a good faith search.	
(11)	(e) If, based on the information discovered in an investigation of a lost policy, the	
12	insured can show by a preponderance of the evidence that a general liability insurance	
13	policy was issued to the insured by the insurer, then if:	
14	he insured cannot produce evidence that tends to show the policy limits	
15	applicable to the policy, it shall be assumed that the minimum limits of coverage,	
16	including any exclusions to coverage, offered by the insurer during the period in question	
17	were purchased by the insured.	
(18)	To the insured can produce evidence that tends to show the policy limits	
19	applicable to the policy, then the insurer has the burden of proof to show that a different	
20	policy limit, including any exclusions to coverage, should apply.	
21	SECTION 5. 632.998 of the statutes is created to read:	~
(22)	4) SLESS Applicability and enforcement. This subchapter applies to all subchapter applies to all subchapter arising before on or after the effective date of this subchapter.	ś~·
(23)	claims, whether arising before, on or after the effective date of this subchapter	COV150
24	(b) The commissioner shall enforce this subchapter and any rules adopted by the	inser
25	office of the commissioner of insurance to implement this subchapter.	date
(26)	Violation by an insurer of any provision of this subthapter or any rule adopted	
27	under this subchapter is an unfair claim settlement practice under Wisconsin	
28	administrative code ch. INS 6.11 (3)63 Wiso Almo Code	
(29)	Any person who is injured as a result of violation by an insurer of this	
(60)	subchapter may bring an action against the insurer for costs, disbursements and expenses,	
31	including accounting fees and reasonable attorney fees.	
	(END)	

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

under liability insurance.
A I i I I I I I I I I I I I I I I I I I
Analysis by the Legislative Reference Bureau
This is a preliminary draft. An analysis will be provided in a later version

632.28 Liability insurance environmental claims. (1) Definitions. In

(a) "Environmental claim" means a claim for defense or indemnity submitted

(b) "General liability insurance policy" means any contract of insurance that

under a general liability insurance policy by an insured facing, or allegedly facing,

potential liability for bodily injury or property damage arising from a release of

provides coverage for the obligations at law or in equity of an insured for bodily

SECTION 1. 632.28 of the statutes is created to read:

pollutants onto or into land, air, or water in the state.

enact as follows:

this section:

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- injury, property damage, or personal injury to others. "General liability insurance policy" includes a pollution liability insurance policy, a commercial general liability insurance policy, a comprehensive general liability policy, an excess liability policy, an umbrella insurance policy, or any other kind of policy covering the liability of an insured for the claims of 3rd parties.
- (c) "Lost policy" means any part or all of a general liability insurance policy that is alleged to be ruined, destroyed, misplaced, or otherwise no longer possessed by the insured.
- (d) "Notice of a lost policy" means written notice of the lost policy in sufficient detail to identify the person or entity claiming coverage, including information concerning the name of the alleged policyholder, if known, and material facts concerning the lost policy known to the alleged policyholder.
- (2) Environmental claims. (a) Interpretation. The following rules of construction shall apply to the interpretation of general liability insurance policies involving environmental claims in any action between an insured and an insurer to determine the existence of coverage for the costs of investigating and remediating environmental contamination, whether in response to governmental demand or pursuant to a written voluntary agreement, consent decree or consent order, including the existence of coverage for the costs of defending a suit against the insured for such costs:
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 Nothing in this section shall be interpreted to modify common law rules governing choice of law determinations for sites located outside the state.
- 2. Any action or agreement by the department of natural resources or the federal environmental protection agency against or with an insured in which the

- department of natural resources or the federal environmental protection agency, in writing, notifies the insured that is considers the insured to be a potentially responsible party, or directs, requests, or agrees that an insured take action with respect to contamination within the state, is equivalent to a suit or lawsuit as those terms are used in any general liability insurance policy.
- 3. Insurance coverage for any reasonable and necessary fees, costs, and expenses, including remedial investigations, feasibility study costs and expenses, incurred by the insured pursuant to a written voluntary agreement, consent decree, or consent order between the insured and either the department of natural resources or the federal environmental protection agency, when incurred as a result of a written direction, request, or agreement by the department of natural resources or the federal environmental protection agency to take action with respect to contamination within the state, shall not be denied the insured on the ground that such expenses constitute voluntary payments by the insured.
- (b) Notice and costs. 1. An insurer with a duty to pay defense or indemnity costs, or both, to an insured for an environmental claim under a general liability insurance policy that provides that the insurer has a duty to pay all sums arising out of a risk covered by the policy must pay all defense or indemnity costs, or both, proximately arising out of the risk pursuant to the applicable terms of its policy, including its limit of liability, independent and unaffected by other insurance that may provide coverage for the same claim.
- 2. If an insured who makes an environmental claim under general liability insurance policies that provide that an insurer has a duty to pay all sums arising out of a risk covered by the policy has more than one such general liability insurance policy insurer, the insured shall provide notice of the claim to all such insurers for

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SECTION 1

- whom the insured has current addresses. If the insured's claim is not fully satisfied, the insured may elect to file suit on the claim against only one such insurer, notwithstanding ss. 803.03 and 806.04 (11).
- 3. If requested by an insurer chosen by an insured under subd. 2., the insured shall provide information regarding other general liability insurance policies held by the insured that would potentially provide coverage for the same environmental claim.
- 4. An insurer chosen by an insured under subd. 2. may not be required to pay defense or indemnity costs in excess of the applicable policy limits, if any, on such defense or indemnity costs.
- 5. The court shall award to an insured the sum of the costs, disbursements, and expenses, including accounting fees and reasonable attorney fees, necessary to prepare for and participate in an action in which an insured successfully litigates a coverage issue for an environmental claim.
- (c) Contribution among insurers. An insurer that has paid an environmental claim may seek contribution from any other insurer that is liable or potentially liable, subject to s. 631.43.
- (d) *Presumptions*. 1. There is a rebuttable presumption that the costs of preliminary assessments, remedial investigations, risk assessments, or other necessary investigation, as those terms are defined by rule by the department of natural resources, are defense costs payable by the insurer, subject to the provisions of the applicable general liability insurance policy or policies.
- 2. There is a rebuttable presumption that payment of the costs of removal actions or feasibility studies, as those terms are defined by rule by the department of natural resources, are indemnity costs and reduce the insurer's applicable limit

- of liability on the insurer's indemnity obligations, subject to the provisions of the applicable general liability insurance policy or policies.
- (3) LOST POLICIES. (a) In this subsection, "policy" means a general liability insurance policy that is subject to an environmental claim.
- (b) If, after a diligent investigation by an insured of the insured's own records, including computer records and the records of past and present agents of the insured, the insured is unable to reconstruct a lost policy, the insured may provide a notice of a lost policy to an insurer.
- (c) An insurer must investigate thoroughly and promptly a notice of a lost policy. An insurer fails to investigate thoroughly and promptly if the insurer fails to provide all facts known or discovered during an investigation concerning the issuance and terms of a policy, including copies of documents establishing the issuance and terms of a policy, to the insured claiming coverage under a lost policy.
- (d) An insurer and an insured must comply with the following minimum standards for facilitating reconstruction of a lost policy and determining the terms of a lost policy as provided in this section:
- 1. Within 30 business days after receipt by the insurer of notice of a lost policy, the insurer shall commence an investigation into the insurer's records, including computer records, to determine whether the insurer issued the lost policy. If the insurer determines that it issued the policy, the insurer shall commence an investigation into the terms and conditions relevant to any environmental claim made under the policy.
- 2. The insurer and the insured shall cooperate with each other in determining the terms of a lost policy. The insurer and the insured shall:

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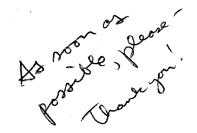
1	a. Provide to each other the facts known or discovered during an investigation,
2	including the identity of any witnesses with knowledge of facts related to the
3	issuance or existence of a lost policy.
4	b. Provide each other with copies of documents establishing facts related to the
5	lost policy.
6	3. If the insurer or the insured discovers information tending to show the
7	existence of an insurance policy applicable to the claim, the insurer or the insured
8	shall provide an accurate copy of the terms of the policy or a reconstruction of the
9	policy, upon the request of the insurer or the insured.
10	4. If the insurer is not able to locate portions of the policy or determine its terms,
11	conditions, or exclusions, the insurer shall provide copies of all insurance policy
12	forms issued by the insurer during the applicable policy period that are potentially
13	applicable to the environmental claim. The insurer shall state which of the
14	potentially applicable forms, if any, is most likely to have been issued by the insurer,
15	or the insurer shall state why it is unable to identify the forms after a good faith
16	search.
17	(e) If, based on the information discovered in an investigation of a lost policy,
18	the insured can show by a preponderance of the evidence that a general liability
19	insurance policy was issued to the insured by the insurer:
20	1. If the insured cannot produce evidence that tends to show the policy limits
21	applicable to the policy, it shall be assumed that the minimum limits of coverage

including any exclusions to coverage, offered by the insurer during the period in

question were purchased by the insured.

2. If the insured can produce evidence that tends to show the policy limits				
applicable to the policy, then the insurer has the burden of proof to show that a				
different policy limit, including any exclusions to coverage, should apply.				
(4) Applicability and enforcement. (a) This section applies to all claims,				
whether arising before, on, or after the effective date of this subsection [revisor				
inserts date].				
(b) The commissioner shall enforce this section and any rules adopted by the				
office of the commissioner of insurance to implement this section.				
(c) Violation by an insurer of any provision of this section or any rule adopted				
under this section is an unfair claim settlement practice under ch. INS 6.11 (3), Wis.				
Adm. Code.				
(d) Any person who is injured as a result of violation by an insurer of this section				
may bring an action against the insurer for costs, disbursements, and expenses,				
including accounting fees and reasonable attorney fees.				

(END)



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LRB Number: 4514 / 71

Nonsubmittal Form

LPSes: DO NOT FORWARD THIS DRAFT FOR SUBMITTAL, UNLESS INSTRUCTED TO DO SO BY THE DRAFTING ATTORNEY.

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Return only the camera-ready copy to the primary drafting attorney.

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STATE OF WISCONSIN – **LEGISLATIVE REFERENCE BUREAU** – LEGAL SECTION (608–266–3561)

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State of Misconsin 2003 - 2004 LEGISLATURE

LRB-4534/P1 Stays
PJKwlj:jf

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION



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AN ACT to amend subchapter III (title) of chapter 632 [precedes 632.22]; and to

create 632.28 of the statutes; relating to: environmental claims under general

liability insurance policies.

Analysis by the Legislative Reference Bureau

This is a preliminary draft. An analysis will be provided in a later version.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. Subchapter III (title) of chapter 632 [precedes 632.22] of the statutes is amended to read:

CHAPTER 632

SUBCHAPTER III

LIABILITY GENERAL LIABILITY INSURANCE IN GENERAL

9 Section 2. 632.28 of the statutes is created to read:

632.28 Environmental claims under liability insurance policies. (1)

DEFINITION. In this section, "environmental claim" means a claim for defense or

indemnity that is submitted under a general liability insurance policy by an insured and that is based on the insured's liability or potential liability for bodily injury or property damage arising from a release of pollutants onto land, or into air or water, in the state.

- (2) RULES OF CONSTRUCTION OF POLICY UNDER WHICH CLAIM IS MADE. For interpreting a general liability insurance policy under which an environmental claim is made in any action between the insured and the insurer to determine the existence of coverage under the policy for the costs of investigating and remediating environmental contamination, whether in response to governmental demand or under a voluntary written agreement, consent decree, or consent order, including the existence of coverage for the costs of defending a suit against the insured for investigation and remediation costs, the following rules apply:
- (a) State law shall be applied in all cases involving environmental claims. Nothing in this section shall be interpreted to modify common law rules governing choice of law determinations for sites located outside this state.
- (b) Any action or agreement by the department of natural resources or the federal environmental protection agency against or with an insured in which the department of natural resources or the federal environmental protection agency, in writing, notifies the insured that it considers the insured to be a potentially responsible party, or directs, requests, or agrees that the insured take action with respect to contamination within this state, is equivalent to a suit or lawsuit as those terms are used in the general liability insurance policy.
- (c) The insurer may not deny coverage for any reasonable and necessary fees, costs, and expenses, including costs and expenses of remedial investigations and feasibility studies, that are incurred by the insured under a voluntary written

- agreement, consent decree, or consent order between the insured and the department of natural resources or the federal environmental protection agency and as a result of a written direction, request, or agreement by the department of natural resources or the federal environmental protection agency to take action with respect to contamination within the state, on the ground that those expenses constitute voluntary payments by the insured.
- (3) Insurers payment duty; insured south, to an insured for an environmental claim under a general liability insurance policy that provides that the insurer has a duty to pay all sums arising out of a risk covered by the policy must pay all defense or indemnity costs, or both, proximately arising out of the risk in accordance with the applicable terms of its policy, including its limit of liability, independent of and unaffected by any other insurance that may provide coverage for the same claim.
- (b) 1. If an insured who makes an environmental claim under a general liability insurance policy that provides that the insurer has a duty to pay all sums arising out of a risk covered by the policy has more than one such general liability insurance policy insurer, the insured shall provide notice of the claim to every such insurer for whom the insured has a current address.
- 2. If the insured's claim is not fully satisfied under par. (a), the insured may elect to file suit on the remainder of the claim against only one insurer under subd.

 1., notwithstanding ss. 803.03 and 806.04 (11).
- 3. If requested by an insurer against which the insured files suit under subd.

 2., the insured shall provide information regarding other general liability insurance policies held by the insured that would potentially provide coverage for the same environmental claim.

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- 4. An insurer against which the insured files suit under subd. 2. may not be required to pay defense or indemnity costs in excess of the applicable policy limits, if any, on such defense or indemnity costs.
- (4) Costs to be awarded to insured. The court shall award to an insured the sum of the costs, disbursements, and expenses, including accounting fees and reasonable attorney fees, necessary to prepare for and participate in an action in which the insured successfully litigates a coverage issue for an environmental claim.
- (5) Contribution among insurers. An insurer that pays an environmental claim may seek contribution from any other insurer that is liable or potentially liable for the claim, subject to s. 631.43.
- (6) PRESUMPTIONS. (a) There is a rebuttable presumption that the costs of preliminary assessments, remedial investigations, risk assessments, or other necessary investigation, as those terms are defined by rule by the department of natural resources, are defense costs payable by the insurer, subject to the provisions of the general liability insurance policy under which there is coverage for the costs.
- (b) There is a rebuttable presumption that the costs of removal actions or feasibility studies, as those terms are defined by rule by the department of natural resources, are indemnity costs and that payment of those costs by the insurer reduces the insurer's applicable limit of liability on the insurer's indemnity obligations, subject to the provisions of the general liability insurance policy under which there is coverage for the costs.
- (7) LOST POLICY. (a) In this subsection, "lost policy" means all or any part of a general liability insurance policy that is subject to an environmental claim and that is ruined, destroyed, misplaced, or otherwise no longer possessed by the insured.

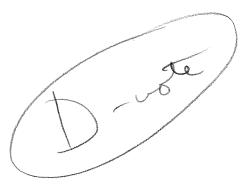
- (b) If, after a diligent investigation by an insured of the insured's own records, including computer records and the records of past and present agents of the insured, the insured is unable to reconstruct a lost policy, the insured may provide notice of the lost policy to the insurer that the insured believes issued the policy. The notice must be in writing and in sufficient detail to identify the person or entity claiming coverage, including the name of the alleged policyholder, if known, and any other material facts concerning the lost policy known to the person providing the notice.
- (c) An insurer must thoroughly and promptly investigate a notice of a lost policy and must provide to the insured claiming coverage under the lost policy all facts known or discovered during the investigation concerning the issuance and terms of the policy, including copies of documents establishing the issuance and terms of the policy.
- (d) For facilitating reconstruction, and determining the terms, of a lost policy, the insurer and the insured must comply with the following minimum standards:
- 1. Within 30 business days after receipt by the insurer of notice of a lost policy, the insurer shall commence an investigation into the insurer's records, including computer records, to determine whether the insurer issued the lost policy. If the insurer determines that it issued the policy, the insurer shall commence an investigation into the terms and conditions relevant to any environmental claim made under the policy.
- 2. The insurer and the insured shall cooperate with each other in determining the terms of a lost policy. The insurer and the insured shall provide to each other the facts known or discovered during an investigation, including the identity of any witnesses with knowledge of facts related to the issuance or existence of the lost

- policy, and shall provide each other with copies of any documents establishing facts related to the lost policy.
- 3. If the insurer or insured discovers information tending to show the existence of an insurance policy that applies to the claim, the insurer or insured shall provide an accurate copy of the terms of the policy or a reconstruction of the policy, upon the request of the insurer or the insured.
- 4. If the insurer is not able to locate portions of the policy or determine its terms, conditions, or exclusions, the insurer shall provide copies of all insurance policy forms issued by the insurer during the applicable policy period that potentially apply to the environmental claim. The insurer shall identify which of the potentially applicable forms, if any, is most likely to have been issued by the insurer to the insured, or the insurer shall state why it is unable to identify the forms after a good faith search.
- (e) If, based on information discovered in the investigation of a lost policy, the insured can show by a preponderance of the evidence that a general liability insurance policy was issued to the insured by the insurer but cannot produce evidence that tends to show the policy limits applicable to the policy, it shall be assumed that the minimum limits of coverage, including any exclusions to coverage, that the insurer offered during the period in question under such policies apply to the policy purchased by the insured. If, however, the insured produces evidence that tends to show the policy limits applicable to the policy, the insurer has the burden of proof to show that a different policy limit, including any exclusions to coverage, apply to the policy purchased by the insured.

SECTION 3. Initial applicability.

(1) This act first applies to environmental claims made on the effective date of
this subsection.

3 (END)



DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-**454**/P1dn PJK:wlj:jf

April 26, 2004

- 1. I have made numerous changes in the language that was submitted for this draft. Please review the new language very carefully to make sure that I have not inadvertently changed the intended meaning.
- 2. I eliminated the definition for "general liability insurance policy" because I don't think it is needed or that the one provided adds anything to the commonly understood meaning for the term. In addition, the one given was too broad because it would include such policies as automobile insurance policies. I also eliminated the definition for "notice of a lost policy" because the one provided was too substantive. I included the substantive parts in proposed s. 632.28 (7) (b).
- 3. Note proposed s. 632.28 (3). The way in which it is structured and the language in proposed par. (b) 2. that says, "If the insured's claim is not fully satisfied," seem to make a distinction between the insurer under par. (a) and all other insurers under par. (b). Is the insurer under par. (a) actually one of the insurers under par. (b)? Should par. (a) be the principle that applies to payment of a claim by any insurer against whom suit is filed under par. (b) 2.? Also, is it really the intention that the insured may elect to file suit against only one insurer, or should the requirement be that the insured may elect to file suit against one or more insurers but is not required to file suit against all insurers? Would it be more accurate if what is now par. (a) came after what is now par. (b) 2. and the clause, "If the insured's claim is not fully satisfied," were left out?
- 4. Are the presumptions in proposed s. 632.28 (6) meant to apply only in a lawsuit?
- 5. May the liability insurance policy specifically exclude coverage for the costs itemized in proposed s. 632.28 (6) (a)?
- 6. Is it reasonable to require the insured or insurer to "provide an accurate copy of the terms of the [lost] policy" if they discover information that only *tends* to show the *existence* of an insurance policy? (See proposed s. 632.28 (7) (d) 3.)
- 7. I changed the first paragraph of the "Applicability and Enforcement" subsection of the submitted materials to a nonstatutory initial applicability section and did not include the other three paragraphs because they aren't necessary. The new provisions cannot apply retroactively to claims already processed. Perhaps some or all of the new provisions could apply to some or all claims that are already in process, but it is better to treat them all in a consistent manner. Therefore, I made the new provisions first

apply to claims made on the effective date. Might the requirements in this bill possibly impair contract provisions of a liability insurance policy? Do we need to fashion an exception to the initial applicability provision for that possibility?

Pamela J. Kahler Senior Legislative Attorney Phone: (608) 266–2682

E-mail: pam.kahler@legis.state.wi.us

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-4514/P1dn PJK:wlj:jf

April 26, 2004

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"but not " consent decree" the environmental chapters I have avoided 632.995 Environmental claims. (1) INTERPRETATION. The following rules of I suggest 1 construction shall apply to the interpretation of general liability insurance policies 2 involving environmental claims in any action between an insured and an insurer to 3 determine the existence of coverage for the costs of investigating and remediating 4 environmental contamination, whether in response to governmental demand or pursuant 5 to a written voluntary agreement, consent decree or consent order, including the existence 6 of coverage for the costs of defending a suit against the insured for such costs: 7 (a) State law shall be applied in all cases involving environmental claims. 8 Nothing in this section shall be interpreted to modify common law rules governing choice 9 of law determinations for sites located outside the state.

(b) Any action or agreement by the department of natural resources or the United 10 11 States Environmental Protection Agency against or with an insured in which the 12 department of natural resources or the United States Environmental Protection Agency in 13 writing, notifies the insured that it considers the insured to be a potentially responsible** 14 party, or directs, requests or agrees that an insured take action with respect to 15 contamination within the state, is equivalent to a suit or lawsuit as those terms are used in 16 17 any general liability insurance policy. (c) Insurance coverage for any reasonable and necessary fees, costs and expenses, 18 including remedial investigations feasibility study costs and expenses, incurred by the 19 20 insured pursuant to a written voluntary agreement, consent decree or consent order 21 between the insured and either the department of natural resources or the United States Environmental Protection Agency, when incurred as a result of a written direction, 22 23 request or agreement by the department of natural resources or the United States Environmental Protection Agency to take action with respect to contamination within the 24 25 state, shall not be denied the insured on the ground that such expenses constitute 26 voluntary payments by the insured. 27 (2) NOTICE AND COSTS. (a) An insurer with a duty to pay defense or indemnity 28 costs, or both, to an insured for an environmental claim under a general liability insurance 29 policy that provides that the insurer has a duty to pay all sums arising out of a risk 30 covered by the policy, must pay all defense or indemnity costs, or both, proximately 31 arising out of the risk pursuant to the applicable terms of its policy, including its limit of ** "reponible pady" is used in some of * 'action" in this cartest might be environmental lacus, but I'm not sure interpreted to mean "court case" to say " p to be potentially liable which is narrower than I think they want.

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U.S. Environmental Protection Agency

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Superfund

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Remedial Investigation/Feasibility Study

After a site is listed on the NPL, a remedial investigation/feasibility study (RI/FS) is performed at the site. The remedial investigation serves as the mechanism for collecting data to:

- · characterize site conditions;
- determine the nature of the waste:
- assess risk to human health and the environment; and
- conduct treatability testing to evaluate the potential performance and cost of the treatment technologies that are being considered.

The FS is the mechanism for the development, screening, and detailed evaluation of alternative remedial actions.

The RI and FS are conducted concurrently — data collected in the RI influence the development of remedial alternatives in the FS, which in turn affect the data needs and scope of treatability studies and additional field investigations. This phased approach encourages the continual scoping of the site characterization effort, which minimizes the collection of unnecessary data and maximizes data quality.

The RI/FS process includes these phases:

- · Scoping;
- Site Characterization;
- Development and Screening of Alternatives;
- Treatability Investigations; and
- Detailed Analysis.

For more information, please consult the RI/FS and Treatability Studies Overview.

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liability, independent and unaffected by other insurance that may provide coverage for the same claim.

- (b) If an insured who makes an environmental claim under general liability insurance policies that provide that an insurer has a duty to pay all sums arising out of a risk covered by the policy has more than one such general liability insurance policy insurer, the insured shall provide notice of the claim to all such insurers for whom the insured has current addresses. If the insured's claim is not fully satisfied, the insured may elect to file suit on the claim against only one such insurer, notwithstanding ss. 803.03 and 806.04 (11).
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