



**Fiscal Estimate Narratives**  
**DOT 10/18/2005**

LRB Number	<b>05-3250/2</b>	Introduction Number	<b>SB-355</b>	Estimate Type	<b>Original</b>
<b>Subject</b>					
Identification required for voting; voting by felons; fee for Wis. ID cards					

**Assumptions Used in Arriving at Fiscal Estimate**

**SUMMARY**

- This bill requires each person attempting to vote to present an identifying document such as a driver's license, identification card, military identification, tribal identification, proof of residence, (includes employee identification cards, credit cards, library cards, check cashing card, property tax bill or receipt, lease, college identification card, pilot's license, or utility bill less than 90 days old) or the last four digits of the person's Social Security number along with an affidavit signed by the person containing the person's current voting residence.
- This bill requires DMV to issue original and renewed identification cards at no charge if the customer requests it. Identification cards are currently \$9.
- The bill requires DMV to issue identification cards that are "Valid without Photograph", if the person has a sincerely held religious belief against being photographed.

**ASSUMPTIONS**

- Everyone attempting to vote will have at least one of the identifying document specified in the bill. As such, DMV will not experience an influx of new customers who need an identification card to vote.
- Since the bill specifies that the department must issue a free identification card to anyone that requests it, regardless of age, we are assuming that 80% of applicants for an original or renewed identification card will request a free card.
- The department will not refund any fees paid for identification cards prior to the effective date of this bill.

**COST SUMMARY**

- \$58,750 estimated one-time costs for modifications to DMV issuance systems to allow for IDs without photographs.
- \$875,398 net loss of annual revenue for issuing free IDs to customers for which we previously collected fees.

**BASIS FOR COST SUMMARY**

- \$58,750 estimated one-time costs to allow ID cards to be produced without a photograph as follows:
  - \$12,000 for modifications to digitized photo-ID system for template allowing "valid w/o photo" ID production based on typical modification costs charged by photo vendor for non-contractual changes.
  - \$46,750 for modifications to driver license / identification card issuance system to add "valid w/o photo" data element to issuance application for identification cards (40 days @ \$600 per day programmer cost plus \$250 per day CPU costs).

-Estimated Annual WisDOT revenue from ID fees (based on 2004 statistics):

Originals – 68,449 @ \$9 = \$616,041

Renewals – 53,134 @ \$9 = \$478,206

Total Annual Revenue \$1,094,247 @ 80% = \$875,398

Assuming 80% of those who currently pay for the ID card will now request it to be issued for no charge, the net loss of annual revenue will be \$875,398 (80% of total ID Original and Renewal revenue).

**Long-Range Fiscal Implications**

If the department and legislators receive many complaints from angry customers who pay for the service and demand a refund, this proposal could lead to DMV issuing all ID cards at no charge. This would cause an annual revenue loss of \$1,094,247.

If the law ultimately determines that refunds be issued to those who previously paid for ID documents, an additional indeterminable number of staff would be needed to process these refund requests.

## Fiscal Estimate Worksheet - 2005 Session

Detailed Estimate of Annual Fiscal Effect

Original
  Updated
  Corrected
  Supplemental

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<b>Subject</b>			
Identification required for voting; voting by felons; fee for Wis. ID cards			
<b>I. One-time Costs or Revenue Impacts for State and/or Local Government (do not include in annualized fiscal effect):</b>			
\$58,750 for modification to DMV issuance systems to allow identification cards without photos.			
<b>II. Annualized Costs:</b>		<b>Annualized Fiscal Impact on funds from:</b>	
		Increased Costs	Decreased Costs
<b>A. State Costs by Category</b>			
	State Operations - Salaries and Fringes	\$	
	(FTE Position Changes)		
	State Operations - Other Costs		
	Local Assistance		
	Aids to Individuals or Organizations		
	<b>TOTAL State Costs by Category</b>	<b>\$</b>	<b>\$</b>
<b>B. State Costs by Source of Funds</b>			
	GPR		
	FED		
	PRO/PRS		
	SEG/SEG-S		
<b>III. State Revenues - Complete this only when proposal will increase or decrease state revenues (e.g., tax increase, decrease in license fee, etc.)</b>			
		Increased Rev	Decreased Rev
	GPR Taxes	\$	\$
	GPR Earned		
	FED		
	PRO/PRS		
	SEG/SEG-S		-875,398
	<b>TOTAL State Revenues</b>	<b>\$</b>	<b>\$-875,398</b>
<b>NET ANNUALIZED FISCAL IMPACT</b>			
		<u>State</u>	<u>Local</u>
	NET CHANGE IN COSTS	\$	\$
	NET CHANGE IN REVENUE	\$-875,398	\$
<b>Agency/Prepared By</b>		<b>Authorized Signature</b>	<b>Date</b>
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