

**2005 DRAFTING REQUEST**

**Bill**

Received: **08/26/2004**

Received By: **dkennedy**

Wanted: **As time permits**

Identical to LRB:

For: **Administration-Budget 6-2288**

By/Representing: **Milioto**

This file may be shown to any legislator: **NO**

Drafter: **dkennedy**

May Contact: **DHFS**

Addl. Drafters:

Subject: **Mental Health - miscellaneous**

Extra Copies:

Submit via email: **YES**

Requester's email:

Carbon copy (CC:) to:

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**Pre Topic:**

DOA:.....Milioto, BB0050 -

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**Topic:**

Eliminate requirement to change recipients of systems change grants

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**Instructions:**

See Attached

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**Drafting History:**

<u>Vers.</u>	<u>Drafted</u>	<u>Reviewed</u>	<u>Typed</u>	<u>Proofed</u>	<u>Submitted</u>	<u>Jacketed</u>	<u>Required</u>
/?	dkennedy 09/29/2004	jdyer 10/11/2004		_____			S&L
/1			rschluet 10/11/2004	_____	lemery 10/11/2004		S&L
/2	dkennedy	jdyer	pgreensl	_____	mbarman		

<u>Vers.</u>	<u>Drafted</u>	<u>Reviewed</u>	<u>Typed</u>	<u>Proofed</u>	<u>Submitted</u>	<u>Jacketed</u>	<u>Required</u>
	12/01/2004	12/02/2004	12/02/2004	_____	12/02/2004		

FE Sent For:

<END>

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			12/12 ps	12/2 ps/ks			

***LRB-0041***

10/11/2004 01:05:35 PM

Page 2

FE Sent For:

**<END>**

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Subject: Mental Health - miscellaneous

Extra Copies: DHFS

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/?	dkennedy	1 10/11 jld					S&L

FE Sent For:

10 11 <END> 4

## Emery, Lynn

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**From:** Miller, Steve  
**Sent:** Monday, August 23, 2004 9:00 AM  
**To:** Emery, Lynn  
**Subject:** FW: 2005-2007 Statutory Language Budget Requests

-----Original Message-----

**From:** Johnston, James  
**Sent:** Friday, August 20, 2004 7:47 PM  
**To:** Miller, Steve  
**Cc:** Caucutt, Dan; Blaine, Robert; Jablonsky, Sue; Milioto, Steve; Rhodes, Dennis  
**Subject:** FW: 2005-2007 Statutory Language Budget Requests

Steve,  
Attached are the first wave of DHFS initiated biennial budget requests for possible inclusion in the Governor's budget.  
Jim

-----Original Message-----

**From:** Bove, Fredi-Ellen  
**Sent:** Tuesday, August 17, 2004 4:32 PM  
**To:** Johnston, James  
**Cc:** Ampe, Linda; Bove, Fredi-Ellen; Cunningham, Curtis; Daggett, Cynthia; Dunkel, Donna; Esser,

 statlangcovermemo .doc	 sl WWWP.doc	 sl EMS funding change.doc	 tanning repeal.doc	 sl AIDS technical.doc	 DCFS Subsidized Guardianship.d...	 Definition of Income Maintenan...
 Approp Language for Aids to Lo...	 STAT.doc	 il elim phys prescrip for MH s...	 sl delete req. for 2nd opinion...	 appn structure changes.doc	 ISP Technical Change.doc	 Systems Change.doc
 MHI deficit reporting.doc						

h, Andrew; France, Jennifer; Fredrick, Janet; Groth, Nicole; Hadidian, Ellen; Megna, Richard; Miller, Anne; Munson, Kenneth; Resheske, Mark; Warner, Erin; Welsh, Diane  
**Subject:** 2005-2007 Statutory Language Budget Requests

Attached is the first set of DHFS statutory language requests for the 2005-07 biennial budget. Based on our discussions, my understanding is that you will follow the process used in past biennial budgets and that you will transmit this package to the Legislative reference Bureau with a request that LRB prepare drafts for these items. DHFS will be submitting additional package(s) of 05-07 statutory language requests in the future. Thank you.



---

**Department of Health and Family Services  
Office of Strategic Finance**

PO Box 7850  
Madison WI 53707-7850  
Phone (608) 266-3816  
Fax (608) 267-0358

**Date:** August 17, 2004

**To:** Jim Johnston, Chief  
Human Resources Budget Team  
Department of Administration

**From:** Fredi Bove, Chief  
Budget Section

**Subject:** 2005-2007 Statutory Language Budget Requests

Attached is the first set of DHFS statutory language requests for the 2005-07 biennial budget. Based on our discussions, my understanding is that you will follow the process used in past biennial budgets and that you will transmit this package to the Legislative reference Bureau with a request that LRB prepare drafts for these items. DHFS will be submitting additional package(s) of 05-07 statutory language requests in the future. Thank you.

**Cc:** OSF Budget Staff  
Kenneth Munson  
Diane Welsh

## DHFS Statutory Language Requests

Submitted: August 17, 2004

### Division of Public Health

- RLR 1. Wisconsin Well-Woman Program –
- RLR 2. Emergency Medical Services (EMS) Funding Assistance Change
- DAK 3. Repeal s. 255.08 Tanning Facilities - 0037
- DAK 4. HIV/AIDS Program Technical Correction - 0038

### Division of Children and Family Services

- GMM 5. Subsidized Guardianship Program – Title IV-E Waiver
- PJK 6. Definition of Income Maintenance
- DAK 7. Appropriation Language for Aids to Local Agencies - 0039
- PJK 8. Social Security Number Exemption for Certain MA and BC Applicants
- PJK 9. Eliminate Physician Prescription Requirements for Mental Health/Substance Abuse Services Reimbursed under Medicaid
- RLR 10. Repeal Requirement for Second Opinion for Medicaid Surgery

### Division of Disability and Elder Services

- RLR 11. s. 20.435 Department of Health and Family Services Appropriation Structure Changes
- DAK 12. Integrated Services Program - 0040
- DAK 13. System Change Grants - 0041
- DAK 14. MHI Deficit Reduction and Reporting - 0042

DAK

~~BB0049~~

BB 0050

## 2005-07 Budget Bill Statutory Language Drafting Request

- Topic: System Change Grants
- Tracking Code:
- SBO team: Health and Insurance
- SBO analyst: Steve Milioto
  - Phone: 266-8593
  - Email: [steve.milioto@doa.state.wi.us](mailto:steve.milioto@doa.state.wi.us)
- Agency acronym: DHFS
- Agency number: 435

## System Change Grants

### Current Language

s. 46.52

### Proposed Change

Modify s. 46.52 to remove the requirement that the Department eliminate the funding for a recipient at the end of a period of not more than 3 years, as follows:

*"s. 46.52 Systems change grants. From the appropriation under s. 20.435 (7) (md), the department shall distribute funds to each grant recipient under this section so as to permit initial phasing in of recovery-oriented system changes, prevention and early intervention strategies, and consumer and family involvement for individuals with mental illness. At least 10% of the funds distributed shall be for children with mental illness. ~~The department shall eliminate the funding for a recipient at the end of a period of not more than 3 years in order to provide funding to benefit another recipient. The department shall require that community services that are developed under this section are continued, following termination of funding under this section, by use of savings made available from incorporating recovery, prevention and early intervention strategies, and consumer and family involvement in the services.~~"*

### Effect of the Change

Removes the requirement that the Department is required to change recipients of the funding every three years. The change would make it possible for current grant recipients to receive funding beyond their original three-year period.

### Rationale for the Change

The systems change grants outlined in s. 46.52 have been dedicated to the continuing development of the Mental Health/Alcohol and Other Drug Abuse (MH/AODA) Redesign Initiative. The MH/AODA Redesign Initiative is a long-term effort to redesign Wisconsin's mental health system, beginning with four demonstration sites (Milwaukee, Dane, Kenosha, and Forest/Vilas/Oneida Counties). In light of the current budget constraints, additional flexibility for using systems change grant funding is needed to reflect that development of this initiative is occurring at a slower pace than originally envisioned. The initiative to create

recovery-oriented managed care models of service delivery and the quality monitoring of these projects will take longer than three years.

The Mental Health Association (MHA) of Milwaukee has been the funding recipient since September 30, 2002, with two one-year renewal options. The current grant contract ends on September 30, 2004. The Department intends to extend the current contract with MHA and its subcontractors. MHA and its subcontractors are performing well, have expertise in this area, and have developed a collaborative working relationship with the counties. MHA is instrumental in the development and implementation of the overall recovery-based managed care model for the MH/AODA Redesign Initiative. The Department and the current recipient/subcontractors have made significant investments in the current systems change work. Being required to change funding recipients after three years would result in a disruption of the work, would not be cost effective and would be detrimental to the continued development of the MH/AODA Redesign Initiative.

**Desired Effective Date:** Upon Passage of the Budget Bill  
**Agency:** DHFS  
**Agency Contact:** Donna Dunkel  
**Phone:** 266-8156



SOON - In edit 9/29

State of Wisconsin  
2005 - 2006 LEGISLATURE

LRB-0041/1

DAK:1:...

JLD

DOA:.....Blaine - Eliminate requirement to change recipients of systems change grants

FOR 2005-07 BUDGET -- NOT READY FOR INTRODUCTION

do not gen

1 AN ACT ...; relating to: mental health systems change grants. ✓

*Analysis by the Legislative Reference Bureau*  
**HEALTH AND HUMAN SERVICES** ✓

**MENTAL ILLNESS AND DEVELOPMENTAL DISABILITIES** ✓

Under current law, ~~the Department of Health and Family Services, DHFS~~ # must distribute federal funds as mental health systems change grants, to initially phase in recovery-oriented mental health system changes, strategies for prevention and early intervention, and mental health services consumer and family involvement. ✓ DHFS must eliminate funding for each grant recipient after three years and must require that community mental health services developed under a grant are continued after funding termination by use of savings made available from strategies developed under the grant.

This bill eliminates the three-year limitation on the funding for a recipient of a mental health systems change grant and ~~eliminates~~ the requirement that community mental health services developed under a grant be continued after grant termination by use of savings made available under the grant.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

*The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:*

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SECTION 1. 46.52<sup>X</sup> of the statutes is amended to read:

**46.52 Systems change grants.** From the appropriation under s. 20.435 (7) (md), the department shall distribute funds to each grant recipient under this section so as to permit initial phasing in of recovery-oriented system changes, prevention and early intervention strategies, and consumer and family involvement for individuals with mental illness. At least ~~10%~~<sup>10</sup> percent of the funds distributed shall be for children with mental illness. ~~The department shall eliminate the funding for a recipient at the end of a period of not more than 3 years in order to provide funding to benefit another recipient. The department shall require that community services that are developed under this section are continued, following termination of funding under this section, by use of savings made available from incorporating recovery, prevention and early intervention strategies, and consumer and family involvement in the services.~~<sup>✓</sup>

History: 1995 a. 27, 216; 1997 a. 27; 2001 a. 16.

(END)

## Kennedy, Debora

---

**From:** Milioto, Steve  
**Sent:** Monday, November 29, 2004 3:33 PM  
**To:** Kennedy, Debora  
**Subject:** FW: FW: LRB Draft: 05-0041/1 Eliminate requirement to change recipients of systems change grants

Hi Deborah --

I noticed that there were several e-mails I sent to the wrong Deborah Kennedy. Some of the changes may already have been done but I want to make sure you have all relevant e-mails. Best, Steve

-----Original Message-----

**From:** Milioto, Steve  
**Sent:** Wednesday, October 13, 2004 1:43 PM  
**To:** Kennedy, Deborah M. DOC  
**Subject:** FW: FW: LRB Draft: 05-0041/1 Eliminate requirement to change recipients of systems change grants

Hi Deborah --

This change is acceptable. Please make the necessary revision to the draft. Thanks! Steve

-----Original Message-----

**From:** Dunkel, Donna  
**Sent:** Wednesday, October 13, 2004 11:00 AM  
**To:** Milioto, Steve  
**Cc:** Bove, Fredi-Ellen; Daggett, Cynthia  
**Subject:** Re: FW: LRB Draft: 05-0041/1 Eliminate requirement to change recipients of systems change grants

Hi Steve,

DDES would like to recommend a small wording change to the analysis summary for s. 46.52 that precedes the actual change in statutory language. The end of the first sentence should read "consumer and family involvement" instead of "mental health services consumer and family involvement".

Otherwise, all the actual changes in statutory language look great.

Donna

>>> Milioto, Steve 10/11/04 03:18PM >>>  
FYI

-----Original Message-----

**From:** Schlueter, Ron [mailto:Ron.Schlueter@legis.state.wi.us]  
**Sent:** Monday, October 11, 2004 1:02 PM  
**To:** Milioto, Steve  
**Cc:** Johnston, James; Hanaman, Cathlene; Haugen, Caroline; Schaeffer, Carole  
**Subject:** LRB Draft: 05-0041/1 Eliminate requirement to change recipients of systems change grants

Following is the PDF version of draft 05-0041/1.



SOON

D-NOTE

DOA:.....Milioto, BB0050 - Eliminate requirement to change recipients of systems change grants

FOR 2005-07 BUDGET -- NOT READY FOR INTRODUCTION

don't gen

individuals  
for individuals  
with mental  
illness ✓

1

AN ACT ...; relating to: mental health systems change grants.

*Analysis by the Legislative Reference Bureau*

**HEALTH AND HUMAN SERVICES**

**MENTAL ILLNESS AND DEVELOPMENTAL DISABILITIES**

Under current law, DHFS must distribute federal funds as mental health systems change grants, to initially phase in recovery-oriented mental health system changes, strategies for prevention and early intervention, and ~~mental health services~~ consumer and family involvement. DHFS must eliminate funding for each grant recipient after three years and must require that community mental health services developed under a grant are continued after funding termination by use of savings made available from strategies developed under the grant.

This bill eliminates the three-year limitation on the funding for a recipient of a mental health systems change grant and the requirement that community mental health services developed under a grant be continued after grant termination by use of savings made available under the grant.

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D-NOTE

To Steve Milioto:

I have changed the analysis to the statutory  
wording.

JAK

**DRAFTER'S NOTE  
FROM THE  
LEGISLATIVE REFERENCE BUREAU**

LRB-0041/2dn  
DAK:jld:pg

December 2, 2004

To Steve Milioto:

I have changed the analysis to the statutory wording.

Debora A. Kennedy  
Managing Attorney  
Phone: (608) 266-0137  
E-mail: [debora.kennedy@legis.state.wi.us](mailto:debora.kennedy@legis.state.wi.us)

## Kennedy, Debora

---

**From:** on behalf of Debora Kennedy  
**To:** Milioto, Steve  
**Subject:** RE: Language Drafts

Steve--

The analysis title (Mental Illness and Developmental Disabilities") is for the section of the entire budget bill analysis and does not pertain to this draft (05-0041) alone. If there are requests included in the budget bill that deal solely with mental health and if there are no requests that deal with developmental disabilities, we will change the title at the time that the entire budget bill is compiled, but not until that time.

Debora

-----Original Message-----

**From:** Milioto, Steve  
**Sent:** Friday, December 17, 2004 2:39 PM  
**To:** Kahler, Pam; Kennedy, Debora  
**Subject:** FW: Language Drafts

I'm not sure who is handling draft 41 in Robin's absence so I'm sending the message below to you both. The department is asking for a minor change. Best, Steve

-----Original Message-----

**From:** Dunkel, Donna  
**Sent:** Friday, December 17, 2004 1:35 PM  
**To:** Milioto, Steve  
**Cc:** Bove, Fredi-Ellen; Daggett, Cynthia  
**Subject:** RE: Language Drafts

Steve,

I guess I got ahead of myself....

The only correction to the Systems Change Grant language (LRB 05-0041/1) is to remove the "Development Disabilities" from the title of the analysis on the first page. It currently says "Mental Illness and Developmental Disabilities." The language only deals with mental illness, not developmental disabilities.

The language itself is okay.

Thanks,  
Donna

>>> Milioto, Steve 12/17/04 12:56PM >>>  
Hi Donna --

I believe drafts 40 and 41 are mine. I have an e-mail from you on draft 40 saying you've signed off but I can't find a sign-off e-mail for 41. Could you send me a quick confirmation on 41? Thanks, Steve

-----Original Message-----

**From:** Dunkel, Donna  
**Sent:** Friday, December 17, 2004 11:45 AM  
**To:** Jablonsky, Sue; Milioto, Steve; Rhodes, Dennis  
**Cc:** Bove, Fredi-Ellen; Daggett, Cynthia  
**Subject:** Re: Language Drafts

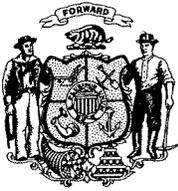
Here is where I stand with all my language drafts:

Language w/Sue  
Institute Deficit Reduction (LRB 05-0041/1) -- completed  
MJTF (LRB 05-0294/1) -- completed  
Dual Commitments (LRB 05-0318/1) -- still working on Dept. comments

Language w/Dennis  
Integrated Services (LRB 05-0040/1) -- completed  
System Change Grants (LRB 05-0041/2) -- completed  
Substance Abuse Prevention and Treatment Funding (LRB 05-0295/1) -- completed  
MH/AODA Screening/Treatment (LRB 05-0349/3) -- sent to DOA with revisions  
PATH Program (LRB 05-0976/1) -- working on Dept. comments  
Group Home Revolving Loan Fund -- new/waiting for draft

Language w/Steve  
COR Waiver (05-0311/2) -- completed

>>> Jablonsky, Sue 12/15/04 01:15PM >>>  
Just checking on status--are there any you haven't seen come back? Could each  
of you ID which ones you think are final? Thanks



State of Wisconsin  
2005 - 2006 LEGISLATURE

LRB-0041/2  
DAK:jld:pg

DOA:.....Milioto, BB0050 - Eliminate requirement to change recipients of systems change grants

FOR 2005-07 BUDGET -- NOT READY FOR INTRODUCTION

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*Analysis by the Legislative Reference Bureau*

**HEALTH AND HUMAN SERVICES**

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