

State of Misconsin LEGISLATIVE REFERENCE BUREAU

RESEARCH APPENDIX PLEASE DO NOT REMOVE FROM DRAFTING FILE

Date Transfer Requested: 12/02/2004 (Per: MES)

The $\underline{2003}$ drafting file for LRB 03-2260/4

has been transferred to the drafting file for

2005 LRB 05-1111

This cover sheet, the final request sheet, and the final version of the 2003 draft were copied on yellow paper, and returned to the original 2003 drafting file.

The attached 2003 draft was incorporated into the new 2005 draft listed above. For research purposes, this cover sheet and the complete drafting file were transferred, as a separate appendix, to the 2005 drafting file. If introduced this section will be scanned and added, as a separate appendix, to the electronic drafting file folder.

2003 DRAFTING REQUEST

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| Wanted: As time permits For: Jon Richards (608) 266-0650 By/Representing: Jeff This file may be shown to any legislator: NO Drafter: mshovers May Contact: Addl. Drafters: Subject: Munis - miscellaneous Extra Copies: Submit via email: YES Requester's email: Rep.Richards@legis.state.wi.us Carbon copy (CC:) to: Pre Topic: No specific pre topic given Topic: Authorize the creation of neighborhood improvement districts Instructions: See Attached. Authorize creation of neighborhood improvement districts, based on the business improvement district statute, s. 66.1109 Drafting History: | Receive | ed: 03/08/2003 | | | | Received By: n | nshovers | |
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2003 DRAFTING REQUEST

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Shovers, Marc

From:

Kostelic, Jeff

Sent:

Monday, February 16, 2004 3:31 PM

To: Subject:

Shovers. Marc RE: NID bill

Marc.

Thanks for your work on this bill. Just a point of clarification - Representative Colon has divorced himself from this legislation. Representative Richards is taking the lead. The modifications you incorporated into the bill are at the request of Rep. Richards.

Jeff

----Original Message----

From:

Shovers, Marc

Sent:

Monday, February 16, 2004 3:25 PM

To:

Kostelic, Jeff

Subject:

RE: NID bill

Hi Jeff:

Yes, I finished it yesterday and it's in editing now. It should be out tomorrow. As you'll see in the drafter's note on the bill when you get it, the pre-drafted instructions were confusing in one particular area and resulted in a fair amount of complexity. Consequently, I'm not sure that I've captured Rep. Colon's intent. Let me know if any changes are needed.

Marc

----Original Message----

Kostelic, Jeff From:

Sent: Monday, February 16, 2004 3:21 PM

To: Shovers, Marc

Subject: NID bill

Marc,

Were you able to finish the new draft of the NID bill?

Jeff Kostelic Office of Representative Jon Richards 266-0650

2003 DRAFTING REQUEST

Bill

| Received | 1: 03/08/2003 | | | Received By: ms | hovers | | |
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| Wanted: | As time perm | its Rep. P | idwy | 4 | Identical to LRB: | | |
| For: Ped | ro Colon (60 | its Rep. P 8) 267-7669 | 266-06 | 50 | By/Representing: | Joe | |
| | * : | to any legislate | | | Drafter: mshover | S | |
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| Requeste | er's email: | Rep.Colon | @legis.state. | .wi.us | | | |
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2003 DRAFTING REQUEST

Bill

| | Received: 03/08/2003 | | | Received By: m | shovers | |
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| | Wanted: As time permits | | | Identical to LRI | 3: | |
| | For: Pedro Colon (608) 267-76 | 69 | By/Representing | g: Joe | | |
| | This file may be shown to any le | gislator: NO | | Drafter: mshove | ers | |
| | May Contact: | | | Addl. Drafters: | | |
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| | Submit via email: YES | | , | | | |
| | Requester's email: Rep.(| Colon@legis.state | e.wi.us | | | |
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FE Sent For:

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2003 DRAFTING REQUEST

Bill

Received: 03/08/2003

Received By: mshovers

Wanted: As time permits

Identical to LRB:

For: Pedro Colon (608) 267-7669

By/Representing: Joe

This file may be shown to any legislator: NO

Drafter: mshovers

May Contact:

Addl. Drafters:

Subject:

Munis - miscellaneous

Extra Copies:

Submit via email: YES

Requester's email:

Rep.Colon@legis.state.wi.us

Carbon copy (CC:) to:

Pre Topic:

No specific pre topic given

Topic:

Authorize the creation of neighborhood improvement districts

Instructions:

See Attached. Authorize creation of neighborhood improvement districts, based on the business improvement district statute, s. 66.1109

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Shovers, Marc

From:

Marchant, Robert

Sent:

Monday, March 03, 2003 12:50 PM

To: Subject: Shovers, Marc Drafting request

Hi, Marc--

Welcome back. While you were gone, Joe Hoey from Pedro Colon's office contacted PG, who contacted me, concerning neighborhood improvement districts. Representative Colon wants something modeled after business improvement districts. Since business improvement districts are something you handle, would you contact Joe? If you think this draft should be done by me, please let me know. Thanks.

Robert J. Marchant Legislative Attorney State of Wisconsin Legislative Reference Bureau 608-261-4454



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State of Misconsin 2003 - 2004 LEGISLATURE

OTHER

PREDIMINARY DRAFT - NOT READY FOR INTRODUCTION

(neighborhood

AN ACT to create 66.1110 of the statutes; relating to: authorizing the creation

of residential/improvement zones. districts

Analysis by the Legislative Reference Bureau

Under current law a city, village, or town (municipality) may create a business improvement district (BID), upon being petitioned to do so by an owner of real property used for commercial purposes, if a number of steps are taken. In general, a BID is an area within a municipality consisting of contiguous parcels that are subject to general real estate taxes, other than railroad rights—of—way. If a BID is created under an approved operating plan, the municipality may impose special assessments on real property located within the BID, other than property used exclusively for residential purposes, to provide for the development, redevelopment, maintenance, operation, and promotion of the BID. A BID may not be created, however, if a petition opposing the proposed BID is submitted to the municipality's governing body by the owners of property to be assessed under the proposed plan having a valuation equal to at least 40% of the valuation of all property to be so assessed.

This bill allows a municipality to create a residential improvement zone (RIZ), upon being petitioned to do so by an owner of real property used exclusively for residential purposes, if a number of steps are taken. These steps are based on the current law that allows the creation of a BID. In general, under the bill, a RIZ is an area within a municipality consisting of parcels that are nearby, but not necessarily contiguous, and that are used exclusively for residential purposes and are subject to general real estate taxes, and also includes property that is acquired by the RIZ. If

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a RIZ is created under an approved operating plan, the municipality may impose special assessments on real property located within the RIZ, other than property used exclusively for commercial or manufacturing purposes, to provide for the development, redevelopment, maintenance, operation, and promotion of the RIZ. Under the bill, a municipality or a RIZ board, as specified in the operating plan, has all of the powers necessary or convenient to implement the operating plan, and specifically grants a municipality or a RIZ board the power to enter into contracts and to acquire and transfer property within the RIZ.

In general, the provisions in this bill related to the filing of a petition to create a RIZ, the imposition of special assessments on real property located within the RIZ, and the termination of a RIZ are very similar to the current law provisions related to a BID, although this bill contains additional procedures under which a RIZ may

not be created or may be terminated.

A RIZ may not be created if the owners of property who constitute more than 40% of the total number of owners of real property to be assessed under the proposed initial operating plan have filed a petition with the planning commission protesting the proposed RIZ or its proposed operating plan. In addition, a RIZ may be terminated if the owners of property who constitute more than 50% of the total number of owners of real property who are assessed under the operating plan file a petition with the planning commission requesting the termination of the RIZ.

Under this bill a RIZ may include property owned by a RIZ and, if a RIZ terminates, any property owned by the RIZ becomes property of the municipality in which the RIZ is located or, if specified in the operating plan, property owned by the RIZ may become property of a benevolent association that is located in the RIZ if the association certifies in writing to the municipality that the association will use the real property only for a public purpose. The bill defines "benevolent association" as a corporation, organization, or association, under the Internal Revenue Code (IRC), that is organized for educational, scientific, charitable, or religious purposes and is exempt from taxation under the IRC.

For further information see the **state** and **local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

| SECTION 1. 66.1110 of the statutes is created to read: |
|--|
| 66.1110 Residential improvement zones (1) In this section |
| 66.1110 Residential improvement zones. (1) In this section |

- (a) "Benevolent association" means a corporation, organization, or association described in section 501 (c) 3 of the Internal Revenue Code that is exempt from
- taxation under section 501 (a) of the Internal Revenue Code.

(b) The kind, number, and location of all proposed expenditures within the

residential improvement zone.

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planning commission on request.

| 1 | (c) A description of the methods of financing all estimated expenditures and the |
|----|--|
| 2 | time when related costs will be incurred. |
| 3 | (d) A description of how the creation of the residential improvement zone |
| 4 | promotes the orderly development of the municipality, including its relationship to |
| 5 | any municipal master plan. |
| 6 | (e) A legal opinion that pars. (a) to (d) have been complied with. |
| 7 | (3) A municipality may create a residential improvement zone and adopt its |
| 8 | operating plan if all of the following conditions are met: |
| 9 | (a) An owner of real property used exclusively for residential purposes and |
| 10 | located in the proposed residential improvement zone designated under par. (b) has |
| 11 | petitioned the municipality for creation of a residential improvement zone. |
| 12 | (b) The planning commission has designated a proposed residential |
| 13 | improvement zone and adopted its proposed initial operating plan. |
| 14 | (c) At least 30 days before creation of the residential improvement zone and |
| 15 | adoption of its initial operating plan by the municipality, the planning commission |
| 16 | has held a public hearing on its proposed residential improvement zone and initial |
| 17 | operating plan. Notice of the hearing shall be published as a class 2 notice under ch. |
| 18 | 985. Before publication, a copy of the notice, together with a copy of the proposed |
| 19 | initial operating plan and a copy of a detail map showing the boundaries of the |
| 20 | proposed residential improvement zone, shall be sent by certified mail to all owners |
| 21 | of real property within the proposed residential improvement zone. The notice shall |
| 22 | state the boundaries of the proposed residential improvement zone and shall |
| 23 | indicate that copies of the proposed initial operating plan are available from the |

neighborhood

- (d) Within 30 days after the hearing under par. (c), one of the following has not filed a petition with the planning commission protesting the proposed residential improvement zone or its proposed initial operating plan:
- 1. The owners of property to be assessed under the proposed initial operating plan having a valuation equal to more than 40% of the valuation of all property to be assessed under the proposed initial operating plan, using the method of valuation specified in the proposed initial operating plan.
- 2. The owners of property to be assessed under the proposed initial operating plan having an assessed valuation equal to more than 40% of the assessed valuation of all property to be assessed under the proposed initial operating plan.
- 3. The owners of property who constitute more than 40% of the total number of owners of real property to be assessed under the proposed initial operating plan.
- (e) The local legislative body has voted to adopt the proposed initial operating plan for the municipality.
- (4) (a) The chief executive officer shall appoint members to a residential improvement zone board to implement the operating plan. Board members shall be confirmed by the local legislative body, shall serve staggered terms designated by the local legislative body, and shall own residential property in the residential improvement zone. The board shall have at least 5 members.
- (b) The board shall annually consider and may make changes to the operating plan, which may include termination of the plan, for the residential improvement zone. The board shall then submit the operating plan to the local legislative body for its approval. If the local legislative body disapproves the operating plan, the board shall consider and may make changes to the operating plan and may continue to resubmit the operating plan until local legislative body approval is obtained. Any

neighborhood Section 1

change to the special assessment method applicable to the residential improvement zone shall be approved by the local legislative body.

- (c) The board shall prepare and make available to the public annual reports describing the current status of the residential improvement zone, including expenditures and revenues. The report shall include an independent certified audit of the implementation of the operating plan obtained by the municipality. The municipality shall obtain an additional independent certified audit upon termination of the residential improvement zone.
- (d) Either the board or the municipality, as specified in the operating plan as adopted, or amended and approved under this section, has all of the powers necessary or convenient to implement the operating plan, including all of the following.
 - The power to contract.
- 2. The power to acquire, by purchase or gift, and the power to transfer, property within the residential improvement zone.
- all other appropriations by the municipality or other moneys received for the benefit of the residential improvement zone shall be placed in a segregated account in the municipal treasury. No disbursements from the account may be made except to reimburse the municipality for appropriations other than special assessments, to pay the costs of audits required under sub. (4) (c) or on order of the board for the purpose of implementing the operating plan. On termination of the residential improvement zone by the municipality, all moneys collected by special assessment remaining in the account shall be disbursed to the owners of specially assessed property in the residential improvement zone in the same proportion as the last

| collected special assessment, and all property owned by the residential improvement |
|---|
| zone shall become property of the municipality or, if specified in the operating plan, |
| property owned by the residential improvement zone may become property of a |
| benevolent association that is located in the residential improvement zone if the |
| association certifies in writing to the municipality that it will use the real property |
| only for a public purpose |

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(6) (a) Subject to pars. (b) and (c), a municipality shall terminate a residential improvement zone) if one of the following files a petition with the planning commission requesting termination of the residential improvement zone.

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1. The owners of property assessed under the operating plan having a valuation equal to more than 50% of the valuation of all property assessed under the operating plan, using the method of valuation specified in the operating plan.

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The owners of property assessed under the operating plan having an assessed valuation equal to more than 50% of the assessed valuation of all property assessed under the operating plan.

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3. The owners of property who constitute more than 50% of the total number of owners of real property who are assessed under the operating plan.

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(b) 1. A petition may not be filed under this subsection earlier than one year after the date on which the municipality first adopts the operating plan for the residential improvement zone. district

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2. On and after the date on which a petition is filed under this subsection, neither the board nor the municipality may enter into any new obligations by contract or otherwise to implement the operating plan until the expiration of 30 days after the date of the hearing under subd. 3. and unless the residential improvement 25 zone is not terminated under par. (c).

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neighborhood

district

- 3. Within 30 days after the filing of a petition under this subsection, the planning commission shall hold a public hearing on the proposed termination. Notice of the hearing shall be published as a class 2 notice under ch. 985. Before publication, a copy of the notice, together with a copy of a detail map showing the boundaries of the residential improvement copie, shall be sent by certified mail to all owners of real property within the residential improvement copie. The notice shall state the boundaries of the residential improvement copie and shall indicate that copies of the operating plan are available from the planning commission on request and are posted in the building in which the municipality's governing body regularly holds its meetings.
- 4. Within 30 days after the date of the hearing under subd. 3., every owner of property assessed under the operating plan may send written notice to the planning commission indicating, if the owner signed a petition under this subsection, that the owner retracts the owner's request to terminate the residential improvement zone, or, if the owner did not sign the petition, that the owner requests termination of the residential improvement zone.
- (c) After the expiration of 30 days after the date of the hearing under par. (b) 3., and after subtracting any retractions under par. (b) 4., the municipality shall terminate the residential improvement zone on the date on which the obligation with the latest completion date entered into to implement the operating plan expires if the owners who have signed the petition requesting the termination of the residential improvement zone constitute one of the groups specified in par. (a).
- (7) (a) Real property used exclusively for commercial or manufacturing purposes may not be specially assessed for purposes of this section.
 - (b) A municipality may terminate a residential improvement zone at any time.

- 1 (c) This section does not limit the power of a municipality under other law to 2 regulate the use of or specially assess real property.
- 3 (END)

Basford, Sarah

From:

Basford, Sarah

Sent:

Wednesday, March 19, 2003 1:34 PM

To:

Subject:

Hoey, Joseph LRB -2260/1 (attached)



03-2260/1

Sarah Basford

Program Assistant State of Wisconsin
Legislative Reference Bureau
PH: (608) 266-3561/FAX: (608) 264-6948
sarah.basford@legis.state.wi.us

Shovers, Marc

From:

Hoey, Joseph

Sent:

Tuesday, September 23, 2003 4:52 PM

To: Subject: Shovers, Marc LRB 2260

Marc,

Don't know if you've gotten any changes to LRB 2260 from Audra Millen, but in case you haven't Pedro would like you to go ahead and make the changes outlined in the attached file.

Please let me know if you have any questions.

Thanks.

Joe Hoey Rep. Colón's Office



Starting on Page 2 Line 10 -

Change definition of "Neighborhood improvement district" -

"Neighborhood improvement district" means an area within a municipality consisting of nearby, but not necessarily contiguous, parcels located within the same block or in adjacent blocks separated only by a public street, that are used at least in part exclusively for residential purposes and are subject to general real estate taxes, and property that is acquired and owned by the board if the local legislative body approved acquisition of the property as part of the local legislative body's adoption of the operating plan.

Starting on Page 3 Line 6 -

Strike "used exclusively for residential purposes and is"

On Page 3 change (e) and add (f) and (g)

- (e) A statement as to whether the neighborhood improvement district has the authority to own real property.
- (f) In the event that the neighborhood improvement district is vested with authority to own real property, a description of the real property to be owned, the purpose of such ownership and to whom the real property will be transferred upon termination of the neighborhood improvement district.
- (g) A legal opinion that pars. (a) to (f) have been complied with.

Starting on Page 4 Line 1 –

Replace "used exclusively for residential purposes" with "subject to general real estate taxes"

Page 5 -

Change (4)(a) to replace the requirement that all board members own residential property in the NID with a requirement that a majority of board members own or occupy property in the NID. City attorney came up with the following language-

"The chief executive officer shall appoint members to a neighborhood improvement district board to implement the operating plan. Board members shall be confirmed by the local legislative body and, shall serve staggered terms designated by the local legislative body, and shall own residential property in the neighborhood improvement district. The board shall have at least 5 members. A majority of board members shall own or occupy real property in the neighborhood improvement district."

Page 6 Line 18

Makes No this more server we diverment in

Modify language regarding termination of a NID to require a request for termination from both a group representing 50% of all property owners assessed under the plan and a group comprising 50% of the value of all real property assessed under the plan. City attorney came up with the following language –

- (6) (a) Subject to pars. (b) and (c), a municipality shall terminate a neighborhood improvement district if <u>both</u> of the following file a petition with the planning commission requesting termination of the neighborhood improvement district:
- $1\underline{.(i)}$ The owners of property assessed under the operating plan having a valuation equal to more than 50% of the valuation of all property assessed under the operating plan, using the method of valuation specified in the operating plan \underline{or}
- (ii) The owners of property assessed under the operating plan having an assessed valuation equal to more than 50% of the assessed valuation of all property assessed under the operating plan; and.
- 2. The owners of property who constitute more than 50% of the total number of owners of real property who are assessed under the operating plan.

Page 8 Line 10

Cut "one of"

Page 8 Line 12

Cut (a)



State of Misconsin 2003 - 2004 LEGISLATURE

MES:kif:pe

BILL 2003



AN ACT to create 66.1110 of the statutes; relating to: authorizing the creation

of neighborhood improvement districts.

Analysis by the Legislative Reference Bureau

Under current law a city, village, or town (municipality) may create a business improvement district (BID), upon being petitioned to do so by an owner of real property used for commercial purposes, if a number of steps are taken. In general, a BID is an area within a municipality consisting of contiguous parcels that are subject to general real estate taxes, other than railroad rights-of-way. If a BID is created under an approved operating plan, the municipality may impose special assessments on real property located within the BID, other than property used exclusively for residential purposes, to provide for the development, redevelopment, maintenance, operation, and promotion of the BID. A BID may not be created, however, if a petition opposing the proposed BID is submitted to the municipality's governing body by the owners of property to be assessed under the proposed plan having a valuation equal to at least 40% of the valuation of all property to be so assessed.

This bill allows a municipality to create a neighborhood improvement district (NID), upon being petitioned to do so by an owner of real property ased exclusively For residential purposes, if a number of steps are taken. These steps are based on the current law that allows the creation of a BID. In general, under the bill, a NID is an area within a municipality consisting of parcels that are nearby, but not necessarily contiguous, and that are used exclusively for residential purposes and are subject to general real estate taxes, and also include property that is acquired by the NID. If

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-2-(NOT) Amunicipality may authorite a N±0 board to own realproperty.

a NID is created under an approved operating plan, the municipality may impose special assessments on real property located within the NID property used exclusively for commercial or manufacturing purposes, to provide for the development, redevelopment, maintenance, operation, and promotion of the NID. Under the bill, a municipality or a NID board, as specified in the operating plan, has all of the powers necessary or convenient to implement the operating plan, and specifically grants a municipality or a NID board the power to enter into contracts.

In general, the provisions in this bill related to the filing of a petition to create a NID, the imposition of special assessments on real property located within the NID, and the termination of a NID are very similar to the current law provisions related to a BID, although this bill contains additional procedures under which a NID may not be created or may be terminated.

A NID may not be created if the owners of property who constitute more than 40% of the total number of owners of real property to be assessed under the proposed initial operating plan have filed a petition with the planning commission protesting the proposed NID or its proposed operating plan. In addition, a NID may be terminated if the owners of property who constitute more than 50% of the total number of owners of real property who are assessed under the operating plan file a petition with the planning commission requesting the termination of the NID.

For further information see the **state and local** fiscal estimate, which will be uprinted as an appendix to this bill.

and if either one of two specified groups petition

percent

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 66.1110 of the statutes is created to read:

66.1110 Neighborhood improvement districts. (1) In this section:

- (a) "Board" means a neighborhood improvement district board appointed under sub. (4) (a).
- (b) "Chief executive officer" means a mayor, city manager, village president, or town chairperson.
- (c) "Local legislative body" means a common council, village board of trustees, or town board of supervisors.
 - (d) "Municipality" means a city, village, or town.
- (e) "Neighborhood improvement district" means an area within a municipality on the least some of which consisting of nearby but not necessarily contiguous parcels that are used exclusively.

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promotes the orderly development of the municipality, including its relationship to

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any municipal master plan.

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A legal opinion that pars. (a) to (4) have been complied with.

(3) A municipality may create a neighborhood improvement district and adopt 2324its operating plan if all of the following conditions are met:

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subject to general realestate

- (a) An owner of real property used exclusively for residential purposed and located in the proposed neighborhood improvement district designated under par. (b) has petitioned the municipality for creation of a neighborhood improvement district.
- (b) The planning commission has designated a proposed neighborhood improvement district and adopted its proposed initial operating plan.
- (c) At least 30 days before creation of the neighborhood improvement district and adoption of its initial operating plan by the municipality, the planning commission has held a public hearing on its proposed neighborhood improvement district and initial operating plan. Notice of the hearing shall be published as a class 2 notice under ch. 985. Before publication, a copy of the notice, together with a copy of the proposed initial operating plan and a copy of a detail map showing the boundaries of the proposed neighborhood improvement district, shall be sent by certified mail to all owners of real property within the proposed neighborhood improvement district. The notice shall state the boundaries of the proposed neighborhood improvement district and shall indicate that copies of the proposed initial operating plan are available from the planning commission on request.
- (d) Within 30 days after the hearing under par. (c), one of the following has not filed a petition with the planning commission protesting the proposed neighborhood improvement district or its proposed initial operating plan:
- 1. The owners of property to be assessed under the proposed initial operating plan having a valuation equal to more than 40% of the valuation of all property to be assessed under the proposed initial operating plan, using the method of valuation specified in the proposed initial operating plan.

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1 2. The owners of property to be assessed under the proposed initial operating plan having an assessed valuation equal to more than 40% of the assessed valuation [2]3 of all property to be assessed under the proposed initial operating plan. 3. The owners of property who constitute more than 40% of the total number 4 5 of owners of real property to be assessed under the proposed initial operating plan. 6 (e) The local legislative body has voted to adopt the proposed initial operating 7 plan for the municipality. (4) (a) The chief executive officer shall appoint members to a neighborhood 8 improvement district board to implement the operating plan. Board members shall 9 10 be confirmed by the local legislative body, shall serve staggered terms designated by the local legislative body and shall own residential property in the neighborhood 11 improvement district. The board shall have at least 5 members, a ma 12 13 (b) The board shall annually consider and may make changes to the operating plan, which may include termination of the plan, for the neighborhood improvement 14 15 district. The board shall then submit the operating plan to the local legislative body 16 for its approval. If the local legislative body disapproves the operating plan, the 17 board shall consider and may make changes to the operating plan and may continue 18 to resubmit the operating plan until local legislative body approval is obtained. Any 19 change to the special assessment method applicable to the neighborhood 20 improvement district shall be approved by the local legislative body. 21(c) The board shall prepare and make available to the public annual reports 22 describing the current status of the neighborhood improvement district, including 23 expenditures and revenues. The report shall include an independent certified audit

of the implementation of the operating plan obtained by the municipality. The

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municipality shall obtain an additional independent certified audit upon termination of the neighborhood improvement district.

- (d) Either the board or the municipality, as specified in the operating plan as adopted, or amended and approved under this section, has all of the powers necessary or convenient to implement the operating plan, including the power to contract.
- (5) All special assessments received from a neighborhood improvement district and all other appropriations by the municipality or other moneys received for the benefit of the neighborhood improvement district shall be placed in a segregated account in the municipal treasury. No disbursements from the account may be made except to reimburse the municipality for appropriations other than special assessments, to pay the costs of audits required under sub. (4) (c) or on order of the board for the purpose of implementing the operating plan. On termination of the neighborhood improvement district by the municipality, all moneys collected by special assessment remaining in the account shall be disbursed to the owners of specially assessed property in the neighborhood improvement district, in the same proportion as the last collected special assessment.
- (6) (a) Subject to pars. (b) and (c), a municipality shall terminate a neighborhood improvement district if one with the following files a petition with the planning commission requesting termination of the neighborhood improvement district:
- 1. The owners of property assessed under the operating plan having a valuation equal to more than 50% of the valuation of all property assessed under the operating plan, using the method of valuation specified in the operating plan.

- 2. The owners of property assessed under the operating plan having an assessed valuation equal to more than 50% of the assessed valuation of all property assessed under the operating plan.
- 3. The owners of property who constitute more than 50% of the total number of owners of real property who are assessed under the operating plan.
- (b) 1. A petition may not be filed under this subsection earlier than one year after the date on which the municipality first adopts the operating plan for the neighborhood improvement district.
- 2. On and after the date on which a petition is filed under this subsection, neither the board nor the municipality may enter into any new obligations by contract or otherwise to implement the operating plan until the expiration of 30 days after the date of the hearing under subd. 3. and unless the neighborhood improvement district is not terminated under par. (c).
- 3. Within 30 days after the filing of a petition under this subsection, the planning commission shall hold a public hearing on the proposed termination. Notice of the hearing shall be published as a class 2 notice under ch. 985. Before publication, a copy of the notice, together with a copy of a detail map showing the boundaries of the neighborhood improvement district, shall be sent by certified mail to all owners of real property within the neighborhood improvement district. The notice shall state the boundaries of the neighborhood improvement district and shall indicate that copies of the operating plan are available from the planning commission on request and are posted in the building in which the municipality's governing body regularly holds its meetings.
- 4. Within 30 days after the date of the hearing under subd. 3., every owner of property assessed under the operating plan may send written notice to the planning

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commission indicating, if the owner signed a petition under this subsection, that the owner retracts the owner's request to terminate the neighborhood improvement district, or, if the owner did not sign the petition, that the owner requests termination of the neighborhood improvement district.

- (c) After the expiration of 30 days after the date of the hearing under par. (b) 3., and after subtracting any retractions under par. (b) 4., the municipality shall terminate the neighborhood improvement district on the date on which the obligation with the latest completion date entered into to implement the operating plan expires if the owners who have signed the petition requesting the termination of the neighborhood improvement district constitute on the groups specified in par. (a).
- 12 (7) (a) Real property used exclusively for commercial or manufacturing purposes may not be specially assessed for purposes of this section.
- 14 NO (a) A municipality may terminate a neighborhood improvement district at any time.
 - (b) This section does not limit the power of a municipality under other law to regulate the use of or specially assess real property.

18 (END)

D-Note

2003–2004 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

INSERT 3-21

(e) A statement as to whether the local legislative body authorizes the board to own real property and, if so, a description of the real property to be owned, the purpose of the ownership, and a statement of to whom the real property will be transferred if the neighborhood improvement district is terminated.

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-2260/2dn MES:kjf:bg/

Representative Colon:

As I readit,

I have made the changes you requested, except I did not incorporate all of your suggested changes to the definition of "neighborhood improvement district." Your instructions suggested that the definition state that NID means "an area within a municipality consisting of nearby, but not necessarily contiguous, parcels located within the same block or in adjacent blocks separated only by a public street that are used at least in part exclusively for residential purposes. . . "The first italicized phrase doesn't see adds nothing to the definition. I left the phrase out because I did not see how its addition would result in a meaning that was at all different from the /1 version of the bill. Please let me know if this is not OK and if I have misunderstood your intent. And instead of referring to contiguous parcels "that are used at least in part exclusively for residential purposes this version states "contiguous parcels, at least some of which, are used for residential purposes." It seems to me that something must be "exclusively" A or B — it can't be "in part exclusively" something. Again, please let me know if this is not OK and if I have misunderstood your intent.

Also, please review the procedure to appoint board members in created s. 66.1110 (4) (a), as redrafted in this version. You instructions stated that all board members must own residential property in a NID and that a majority of board members must either own or occupy real property in a NID. Please review how I reconciled this inconsistency and let me know if any changes need to be made.

> Marc E. Shovers Senior Legislative Attorney Phone: (608) 266-0129

E-mail: marc.shovers@legis.state.wi.us

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-2260/2dn MES:kjf:jf

December 12, 2003

Representative Colon:

I have made the changes you requested, except I did not incorporate all of your suggested changes to the definition of "neighborhood improvement district." Your instructions suggested that the definition state that NID means "an area within a municipality consisting of nearby, but not necessarily contiguous, parcels located within the same block or in adjacent blocks separated only by a public street that are used at least in part exclusively for residential purposes. . . ." As I read it, the first italicized phrase doesn't seem to add anything to the definition. I left the phrase out because I did not see how its addition would result in a meaning that was at all different from the /1 version of the bill. Please let me know if this is not OK and if I have misunderstood your intent. And instead of referring to contiguous parcels "that are used at least in part exclusively for residential purposes," this version states "contiguous parcels, at least some of which, are used for residential purposes." It seems to me that something must be "exclusively" A or B — it can't be "in part exclusively" something. Again, please let me know if this is not OK and if I have misunderstood your intent.

Also, please review the procedure to appoint board members in created s. 66.1110 (4) (a), as redrafted in this version. Your instructions stated that all board members *must own* residential property in a NID and that a *majority* of board members must either *own or occupy* real property in a NID. Please review how I reconciled this inconsistency and let me know if any changes need to be made.

Marc E. Shovers Senior Legislative Attorney Phone: (608) 266–0129

E-mail: marc.shovers@legis.state.wi.us

Shovers, Marc

From:

Kostelic, Jeff

Sent:

Wednesday, January 14, 2004 3:36 PM

To:

Shovers, Marc

Subject:

FW:

Marc,

Here is the email Rep. Colon sent you regarding this draft.

Let me know if I need to get a new email from Rep. Colon prior to the release of 2260.

Thanks.

Jeff

----Original Message----

From:

Rep.Colon

Sent:

Thursday, October 30, 2003 3:42 PM

To:

Shovers, Marc

Cc:

Kostelic, Jeff; Richards, Mike

Subject:

Marc,

Please feel free to discuss LRB 2260 with Representative Richards, Senator Kanavas and their staff members.

Thank you.

Pedro Colón

Shovers, Marc

From:

Kostelic, Jeff

Sent:

Tuesday, January 27, 2004 2:14 PM

To: Subject: Shovers, Marc FW: NID Legislation



Marc,

Attached, please find a document detailing the changes Representative Richards would like to see made to LRB 2260/2.

Please contact me if you have any questions about this request.

Jeff Kostelic Office of Representative Richards 266-0650

----Original Message----

From: Carol M. Wirkkula [mailto:cwirkkul@reinhartlaw.com]

Sent: Friday, January 23, 2004 2:48 PM To: 'Jeff.kostelic@legis.state.wi.us'

Subject: FW: NID Legislation

```
> ----Original Message----
            Carol M. Wirkkula
> From:
            Friday, January 23, 2004 2:42 PM
> Sent:
> To: 'Rep. Jon Richards c/o Jeff.kostelic@legis.state.wi.us';
 'sen.kanavas@legis.state.wi.us'; Richard W. Graber;
> 'bethn@milwaukeedowntown.com'; 'kovari@stepupmilwaukee.com';
> 'amille@milwaukee.gov'; 'tbernacc@zilber.com';
> 'tangen@historicthirdward.org'
> Cc: Deborah C. Tomczyk
> Subject: NID Legislation
   <<1054177_1.doc>>
> I enclose a redraft of the proposed NID legislation reflecting the changes
> agreed upon among Rep. Richards, Tom Bernacchi, Einar Tangen, Beth Nicols
> and me at our meeting late last week. Blacklining shows changes from the
> last version of the NID legislation generated by LRB. Feel free to make
> language change suggestions!
> I also received a voice mail message from Tara Vasby asking for
> information about amounts of BID assessments. BID 21 (the Downtown
> Milwaukee Management District) assesses its owners @ $1.40 - $1.50 per
> $1,000 of real estate assessed value. I asked Audra Millen to help me
> figure out what other BIDs assess.
> Please do not hesitate to call me with questions.
> Deborah C. Tomczyk
> Reinhart Boerner Van Deuren, s.c.
> 1000 North Water Street
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> Milwaukee, WI 53202
> Phone: (414) 298-8331
> Fax: (414) 298-8097
```

> E-mail: dtomczyk@reinhartlaw.com

>

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AN ACT to create 66.1110 of the statutes; relating to: authorizing the creation of neighborhood improvement districts

Analysis by the Legislative Reference Bureau

Under current law a city, village, or town (municipality) may create a business improvement district (BID), upon being petitioned to do so by an owner of real property used for commercial purposes, if a number of steps are taken. In general, a BID is an area within a municipality consisting of contiguous parcels that are subject to general real estate taxes, other than railroad rights-of-way. If a BID is created under an approved operating plan, the municipality may impose special assessments on real property located within the BID, other than property used exclusively for residential purposes, to provide for the development, redevelopment, maintenance, operation, and promotion of the BID. A BID may not be created, however, if a petition opposing the proposed BID is submitted to the municipality's governing body by the owners of property to be assessed under the proposed plan having a valuation equal to at least 40 percent of the valuation of all property to be so assessed.

This bill allows a municipality to create a neighborhood improvement district (NID), upon being petitioned to do so by an owner of real property that is located in the NID or in the proposed NID, if a number of steps are taken. These steps are based on the current law that allows the creation of a BID. In general, under the bill, a NID is an area within a municipality consisting of parcels that are nearby, but not necessarily contiguous, at least some of which are used for residential purposes and are subject to general real estate taxes, and also may include property that is

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acquired and owned by the NID board. If a NID is created under an approved operating plan, the municipality may impose special assessments on real property located within the NID to provide for the development, redevelopment, maintenance, operation, and promotion of the NID. Under the bill, a municipality or a NID board, as specified in the operating plan, has all of the powers necessary or convenient to implement the operating plan, and specifically grants a municipality or a NID board the power to enter into contracts. A municipality may authorize a NID board to own real property.

In general, the provisions in this bill related to the filing of a petition to create a NID, the imposition of special assessments on real property located within the NID, and the termination of a NID are very similar to the current law provisions related to a BID, although this bill contains additional procedures under which a NID may-not be created or may be terminated.

A NID may not be created if the owners of property who constitute more than 40 percent of the total number of owners of real property to be assessed under the proposed initial operating plan have filed a petition with the planning commission protesting the proposed NID or its proposed operating plan. In addition, aA NID may shall be terminated if the owners of property who constitute more than 50 percent of the total number of owners of real property who are assessed under the operating plan having a valuation equal to more than 50 percent of the valuation of all property assessed under the operating plan file a petition with the planning commission requesting the termination of the NID or if the predominant use (commercial or residential) of property assessed under the operating plan changes and owners of property having a valuation equal to more than 50 percent of the valuation of all property assessed under the operating plan fail to petition the planning commission to continue the neighborhood improvement district and if either one of two specified groups of property owners file a similar petition.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 66.1110 of the statutes is created to read:

- 66.1110 Neighborhood improvement districts. (1) In this section:
- 3 (a) "Board" means a neighborhood improvement district board appointed 4 under sub. (4) (a).

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| 1 | (b) "Chief executive officer" means a mayor, city manager, village president |
|----|---|
| 2 | or town chairperson. |
| 3 | (c) "Local legislative body" means a common council, village board of |
| 4 | trustees, or town board of supervisors. |
| 5 | (d) "Municipality" means a city, village, or town. |
| 6 | (e) "Neighborhood improvement district" means an area within a |
| 7 | municipality consisting of nearby but not necessarily contiguous parcels, at least |
| 8 | some of which are used for residential purposes and are subject to general real estate |
| 9 | taxes, and property that is acquired and owned by the board if the local legislative |
| 10 | body approved acquisition of the property under sub. (4) (d) as part of its approval of |
| 11 | the initial operating plan under sub. (3) (e). |
| 12 | (f) "Operating plan" means a plan adopted or amended under this section for |
| 13 | the development, redevelopment, maintenance, operation, and promotion of a |
| 14 | neighborhood improvement district. |
| 15 | (g) "Owner" means the owner of real property that is located within the |
| 16 | boundaries, or the proposed boundaries, of a neighborhood improvement district. |
| 17 | (h) "Planning commission" means a plan commission under s. 62.23 or, if |
| 18 | none exists, a board of public land commissioners or, if none exists, a planning |
| 19 | committee of the local legislative body. |
| 20 | (2) An operating plan shall include at least all of the following elements: |
| 21 | (a) The special assessment method applicable to the neighborhood |
| 22 | improvement district. |
| 23 | (b) The kind, number, and location of all proposed expenditures within the |
| 24 | neighborhood improvement district. |

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- A description of the methods of financing all estimated expenditures and the time when related costs will be incurred.
- (d) A description of how the creation of the neighborhood improvement district promotes the orderly development of the municipality, including its relationship to any municipal master plan.
- (e) A statement as to whether the local legislative body authorizes the board to own real property and, if so, a description of the real property to be owned, the purpose of the ownership, and a statement of to whom the real property will be transferred if the neighborhood improvement district is terminated.
 - A legal opinion that pars. (a) to (e) have been complied with.
- A municipality may create a neighborhood improvement district and adopt its operating plan if all of the following conditions are met:
- (a) An owner of real property subject to general real estate taxes and located in the proposed neighborhood improvement district designated under par. (b) has petitioned the municipality for creation of a neighborhood improvement district.
- The planning commission has designated a proposed neighborhood improvement district and adopted its proposed initial operating plan.
- At least 30 days before creation of the neighborhood improvement district and adoption of its initial operating plan by the municipality, the planning commission has held a public hearing on its proposed neighborhood improvement district and initial operating plan. Notice of the hearing shall be published as a class 2 notice under ch. 985. Before publication, a copy of the notice, together with a copy of the proposed initial operating plan and a copy of a detail map showing the boundaries of the proposed neighborhood improvement district, shall be sent by certified malil to all owners of real property within the proposed neighborhood Notinevsion

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| improvement | district. | The | notice | shall | state | the | bound | daries | of | the | proposed |
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| neighborhood | improvem | ent c | listrict | and sh | all in | dicate | e that | copies | s of | the | proposed |
| initial operating plan are available from the planning commission on request. | | | | | | | | | | | |

- (d) Within 30 days after the hearing under par. (c), one of the following has not filed a petition with the planning commission protesting the proposed neighborhood improvement district or its proposed initial operating plan:
- 1. The owners of property to be assessed under the proposed initial operating plan having a valuation equal to more than 40 percent of the valuation of all property to be assessed under the proposed initial operating plan, using the method of valuation specified in the proposed initial operating plan, or
- 2. The owners of property to be assessed under the proposed initial operating plan having an assessed valuation equal to more than 40 percent of the assessed valuation of all property to be assessed under the proposed initial operating plan-have not filed a petition with the planning commission protesting the proposed neighborhood improvement district or its proposed initial operating plan.
- 3. The owners of property who constitute more than 40 percent of the total number of owners of real property to be assessed under the proposed initial operating plan.
- (e) The local legislative body has voted to adopt the proposed initial operating plan for the municipality.
- (4) (a) The chief executive officer shall appoint members to a neighborhood improvement district board to implement the operating plan. Board members shall be confirmed by the local legislative body and shall serve staggered terms designated by the local legislative body. The board shall have at least 5 members, a majority of whom All board members shall own or occupy residential real property in the

neighborhood improvement district. The number of board members representing commercial and residential properties, respectively, shall bear the same relationship to the total number of board members as the aggregate valuation of properties used for commercial purposes and the aggregate valuation of properties used for residential purposes in the neighborhood improvement district, respectively, bear to the total valuation of all property assessed by the neighborhood improvement district under any operating plan. The number of board members representing commercial and residential properties based on the respective valuations of such types of properties shall be readjusted in each annual operating plan prepared for the neighborhood improvement district.

- (b) The board shall annually consider and may make changes to the operating plan, which may include termination of the plan, for the neighborhood improvement district. The board shall then submit the operating plan to the local legislative body for its approval. If the local legislative body disapproves the operating plan, the board shall consider and may make changes to the operating plan and may continue to resubmit the operating plan until local legislative body approval is obtained. Any change to the special assessment method applicable to the neighborhood improvement district shall be approved by the local legislative body.
- (c) The board shall prepare and make available to the public annual reports describing the current status of the neighborhood improvement district, including expenditures and revenues. The report shall include an independent certified audit of the implementation of the operating plan obtained by the municipality. The municipality shall obtain an additional independent certified audit upon termination of the neighborhood improvement district.

- (d) Either the board or the municipality, as specified in the operating plan as adopted, or amended and approved under this section, has all of the powers necessary or convenient to implement the operating plan, including the power to contract.
- district and all other appropriations by the municipality or other moneys received for the benefit of the neighborhood improvement district shall be placed in a segregated account in the municipal treasury. No disbursements from the account may be made except to reimburse the municipality for appropriations other than special assessments, to pay the costs of audits required under sub. (4) (c) or on order of the board for the purpose of implementing the operating plan. On termination of the neighborhood improvement district by the municipality, all moneys collected by special assessment remaining in the account shall be disbursed to the owners of specially assessed property in the neighborhood improvement district, in the same proportion as the last collected special assessment.
- (6) (a) Subject to pars. (b) and (c), a municipality shall terminate a neighborhood improvement district if: the owners described under subd. 3., and either the owners described under subd. 1. or 2., file a petition with the planning commission requesting termination of the neighborhood improvement district:
- 1. The owners of property assessed under the operating plan having a valuation equal to more than 50 percent of the valuation of all property assessed under the operating plan, using the method of valuation specified in the operating plan-, or
- 2. The owners of property assessed under the operating plan having an assessed valuation equal to more than 50 percent of the assessed valuation of all

property assessed under the operating plan- file a petition with the planning commission requesting termination of the neighborhood improvement district; or

- 2. The owners of property assessed under the operating plan having a valuation equal to more than 50 percent of the valuation of all property assessed under the operating plan fail to petition the planning commission to continue the neighborhood improvement district within one year following any January 1 on which the make up of the board of the neighborhood improvement district changes such that if a majority of board members in the previous year represented commercial properties, the majority as of January 1 in the new year will represent residential properties, or vice versa.3. The owners of property who constitute more than 50 percent of the total number of owners of real property who are assessed under the operating plan.
- (b) 1. A petition may not be filed under this subsection earlier than one year after the date on which the municipality first adopts the operating plan for the neighborhood improvement district.
- 2. On and after the date on which a petition is filed under this subsection, neither the board nor the municipality may enter into any new obligations by contract or otherwise to implement the operating plan until the expiration of 30 days after the date of the hearing under subd. 3. and unless the neighborhood improvement district is not terminated under par. (c).
- 3. Within 30 days after the filing of a petition under this subsection, the planning commission shall hold a public hearing on the proposed termination. Notice of the hearing shall be published as a class 2 notice under ch. 985. Before publication, a copy of the notice, together with a copy of a detail map showing the boundaries of the neighborhood improvement district, shall be sent by certified mail

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| to all owners of real property within the neighborhood improvement district. The |
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| notice shall state the boundaries of the neighborhood improvement district and shall |
| indicate that copies of the operating plan are available from the planning commission |
| on request and are posted in the building in which the municipality's governing body |
| regularly holds its meetings. |

Within 30 days after the date of the hearing under subd. 3., every owner of property assessed under the operating plan may send written notice to the planning commission indicating, if the owner signed a petition under this subsection, that the owner retracts the owner's request to terminate the neighborhood improvement district, petition or, if the owner did not sign the petition, that the owner requests to file a petition termination of the neighborhood improvement district.

After the expiration of 30 days after the date of the hearing under par. (b) 3., and after subtracting any retractions under par. (b) 4., the municipality shall terminate the neighborhood improvement district on the date on which the obligation with the latest completion date entered into to implement the operating plan expires if the owners who have signed the petition requesting the termination of the neighborhood improvement district constitute the required groups specified in par. (a)(1) or if an insufficient representation of owners petition to continue the neighborhood improvement district pursuant to par. (a)(2).

- (7) (a) A municipality may terminate a neighborhood improvement district at any time.
- (b) This section does not limit the power of a municipality under other law to regulate the use of or specially assess real property.

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(END)

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