

**2005 DRAFTING REQUEST**

**Bill**

Received: 11/30/2004

Received By: **gmalaise**

Wanted: **As time permits**

Identical to LRB:

For: **Garey Bies (608) 266-5350**

By/Representing: **Andrew Nowlan**

This file may be shown to any legislator: **NO**

Drafter: **gmalaise**

May Contact:

Addl. Drafters:

Subject: **Children - juvenile justice**

Extra Copies:

Submit via email: **YES**

Requester's email: **Rep.Bies@legis.state.wi.us**

Carbon copy (CC:) to:

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**Pre Topic:**

No specific pre topic given

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**Topic:**

Interstate Compact for Juveniles

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**Instructions:**

Redraft 2003 AB 883

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**Drafting History:**

<u>Vers.</u>	<u>Drafted</u>	<u>Reviewed</u>	<u>Typed</u>	<u>Proofed</u>	<u>Submitted</u>	<u>Jacketed</u>	<u>Required</u>
/?	gmalaise 11/30/2004	jdyer 12/22/2004					State
/1			pgreensl 12/22/2004		sbasford 12/22/2004	mbarman 12/22/2004	

FE Sent For: 12/22/2004.

<END>

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12-22-04  
("1")  
Requested by Andrew (see attached)

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1/?	gmalaise	11/12/04 jld	10/23/04 ps	12/23/04 ps/1/13			
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FE Sent For:

<END>

12/28

-1050/1

2003 - 2004 LEGISLATURE

LRB-3673/1  
GMM/kmg:rs

*Handwritten initials/signature*

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~~2003 ASSEMBLY BILL 883~~

LPS  
PWF  
Please

~~February 23, 2004 - Introduced by Representatives BIES, ALBERS, HAHN, HINES, HUNDERTMARK, McCORMICK, MUSSER, SERATN, VAN ROY and VRAKAS sponsored by Senator ZIEN. Referred to Committee on Corrections and the Courts.~~

Regen

- 1 AN ACT *to amend* 938.14; and *to create* 14.92, 15.145 (4), 20.410 (3) (d), 938.9985
- 2 and 938.999 of the statutes; **relating to:** the Interstate Compact for Juveniles.

**Analysis by the Legislative Reference Bureau**

Under current law, the Interstate Compact on Juveniles provides procedures for the return to their home state of juveniles located in another state who are runaways, escapees from institutional custody, or absconders from supervision or from a charge of being a delinquent.

This bill creates a new Interstate Compact for Juveniles that becomes effective when 35 states enact the compact. Under the compact:

1. There is created a five-member State Board for Interstate Juvenile Supervision (state board), attached to the Department of Corrections, composed of the compact administrator, the deputy compact administrator, or a designee; one representative from the legislative, judicial, and executive branches of government; and one representative of victims groups. The state board advises and exercises oversight and advocacy concerning the state's participation in the activities of the Interstate Commission for Juveniles, created under the bill, and exercises other duties as may be determined by the state, including the development of policy concerning the operations and procedures of the compact in this state.

2. There is created an Interstate Commission for Juveniles (interstate commission) composed of a commissioner from each of the compacting states. The commissioner for a compacting state shall be the compact administrator, the deputy compact administrator, or a designee from that compacting state. Each compacting state has one vote on the interstate commission. Under the bill, the interstate

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commission has various powers and duties, including the power and duty to do all of the following:

a. Oversee, supervise, and coordinate the interstate movement of juveniles who are subject to the compact.

b. Provide for dispute resolution among compacting states and between compacting states and noncompacting states.

c. Levy assessments against compacting states to cover the costs of its operations and activities, taking into consideration the population of each compacting state and the volume of interstate movement of juveniles in each compacting state.

d. Report annually to the compacting states concerning the activities of the interstate commission in the preceding year.

3. The executive director, employees, and representatives of the interstate commission are immune from liability for any damages resulting from an act, error, or omission that occurred within the scope of the interstate commission employment, duties, or responsibilities, and the liability of a commissioner from a compacting state, or an employee or agent of that commissioner, for any act, error, or omission may not exceed the limits of liability specified under the constitution and laws of the compacting state. The commission is required to defend, indemnify, and hold harmless the executive director, an employee, and a representative of the interstate commission, and, subject to the approval of the attorney general of a compacting state, a commissioner, or an employee or agent of that commissioner, who is sued in a civil action related to an act, error, or omission that occurred within the scope of the interstate commission employment, duties, or responsibilities.

4. The interstate commission may adopt rules that are binding on the compacting states. A majority of the legislatures of the compacting states may reject a rule. If that is done, the rule has no effect in any of the compacting states.

5. A state may withdraw from the compact by repealing the statute that created the compact.

6. If a compacting state fails to perform any of the state's obligations under the compact, the interstate commission may impose on the defaulting state remedial training and technical assistance, alternate dispute resolution, monetary penalties, or suspension or termination of the state's membership in the compact and may enforce compliance with the compact by bringing legal action in federal court against the defaulting state.

7. All lawful actions of the interstate commission, including all rules promulgated by the interstate commission and agreements between the interstate commission and the states, are binding on the compacting states, except that, if a provision of the compact exceeds a limit imposed by a state constitution, that provision is ineffective.

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For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

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*The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:*

1           SECTION 1. 14.92<sup>X</sup> of the statutes is created to read:

2           **14.92 Interstate Commission for Juveniles.** There is created an Interstate  
3 Commission for Juveniles as specified in s. 938.999 (3). The member of the  
4 commission representing this state shall be the compact administrator, as defined  
5 in s. 938.999 (2) (c)<sup>✓</sup>, the deputy compact administrator, as defined in s. 938.999 (2)  
6 (f), or a designee, as specified in s. 938.999 (3) (b)<sup>✓</sup>. The commission member shall  
7 serve without compensation but shall be reimbursed from the appropriation account  
8 under s. 20.410 (3) (a)<sup>✓</sup> for actual and necessary expenses incurred in the performance  
9 of the commission member's duties. The commission shall have the powers, duties,  
10 and responsibilities set forth in s. 938.999.

11           SECTION 2. 15.145<sup>X</sup> (4) of the statutes is created to read:

12           **15.145 (4) STATE BOARD FOR INTERSTATE JUVENILE SUPERVISION.**<sup>✓</sup> There is created  
13 a state board for interstate juvenile supervision, which is attached to the department  
14 of corrections under s. 15.03<sup>✓</sup>. The board shall consist of 5 members appointed for  
15 3-year terms. The governor shall comply with the requirements of s. 938.999 (9)  
16 when appointing members of the board. The board shall have the powers, duties, and  
17 responsibilities set forth under s. 938.999<sup>✓</sup>.

18           SECTION 3. 20.005 (3) (schedule)<sup>X</sup> of the statutes: at the appropriate place, insert  
19 the following amounts for the purposes indicated:

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LRB-3673/1  
 GMM:kmg:rs  
**SECTION 3**  
 2006-07

2005-06  
~~2003-04~~

~~2004-05~~

1

2 **20.410 Corrections, department of**

3 (3) JUVENILE CORRECTIONAL SERVICES ✓

4 (d) Interstate Compact for Juveniles

5 assessments GPR A -0- -0-

6 **SECTION 4.** 20.410 (3) (d) of the statutes is created to read:

7 20.410 (3) (d) *Interstate Compact for Juveniles assessments.* The amounts in  
8 the schedule to pay assessments levied by the interstate commission for juveniles  
9 under s. 938.999 (8) (b).

10 **SECTION 5.** 938.14 of the statutes is amended to read:

11 **938.14 Jurisdiction over interstate compact proceedings.** The court has  
12 exclusive jurisdiction over proceedings under the ~~interstate compact for juveniles~~  
13 Interstate Compact on Juveniles under s. 938.991 and over proceedings under the  
14 Interstate Compact for Juveniles under s. 938.999.

15 **SECTION 6.** 938.9985 of the statutes is created to read:

16 **938.9985 Renunciation of Interstate Compact on Juveniles.** Sections  
17 938.991 to 938.998 do not apply to a juvenile from this state who is located in another  
18 state and who is a runaway, as described in s. 938.991 (4), an escapee or absconder,  
19 as described in s. 938.991 (5), a probationer, person on extended supervision, or  
20 parolee under the supervision of that other state, as described in s. 938.991 (7), or  
21 a juvenile charged as being a delinquent, as described in s. 938.998, or to a juvenile  
22 from another state who is located in this state and who is a runaway, as described  
23 in s. 938.991 (4), an escapee or absconder, as described in s. 938.991 (5), a probationer,  
24 person on extended supervision, or parolee under the supervision of this state, as

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1 described in s. 938.991 (7), or a juvenile charged as being a delinquent, as described  
2 in s. 938.998, if all of the following have occurred:

3 (1) The Interstate Compact for Juveniles under s. 938.999 is in effect as  
4 provided in s. 938.999 (10) (b).

5 (2) Both this state and the other state are parties to the Interstate Compact for  
6 Juveniles under s. 938.999.

7 (3) Both this state and the other state have renounced the Interstate Compact  
8 on Juveniles as provided under s. 938.991 (14).

9 SECTION 7. 938.999 of the statutes is created to read:

10 **938.999 Interstate Compact for Juveniles.** (1) ARTICLE I – PURPOSE. (a)

11 The compacting states to this interstate compact recognize that each state is  
12 responsible for the proper supervision or return of juveniles, delinquents, and status  
13 offenders who are on probation or parole and who have absconded, escaped, or run  
14 away from supervision and control and in so doing have endangered their own safety  
15 and the safety of others. The compacting states also recognize that each state is  
16 responsible for the safe return of juveniles who have run away from home and in  
17 doing so have left their state of residence. The compacting states also recognize that

18 Congress, by enacting the Crime Control Act, 4 USC 112, has authorized and  
19 encouraged compacts for cooperative efforts and mutual assistance in the prevention  
20 of crime.

21 (b) It is the purpose of this compact, through means of joint and cooperative  
22 action among the compacting states, to do all of the following:

23 1. Ensure that the adjudicated juveniles and status offenders who are subject  
24 to this compact are provided with adequate supervision and services in the receiving  
25 state as ordered by the adjudicating judge or parole authority in the sending state.

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1           2. Ensure that the public safety interests of the citizens, including the victims  
2 of juvenile offenders, in both the sending and receiving states are adequately  
3 protected.

4           3. Return juveniles who have run away, absconded, or escaped from supervision  
5 or control or who have been accused of an offense to the state requesting their return.

6           4. Make contracts for the cooperative institutionalization in public facilities in  
7 member states of delinquent youth needing special services.

8           5. Provide for the effective tracking and supervision of juveniles.

9           6. Equitably allocate the costs, benefits, and obligations of the compact among  
10 the compacting states.

11           7. Establish procedures to manage the movement between states of juvenile  
12 offenders who are released to the community under the jurisdiction of courts,  
13 juvenile departments, or other criminal or juvenile justice agencies that have  
14 jurisdiction over juvenile offenders.

15           8. Ensure that immediate notice is given to jurisdictions where defined  
16 offenders are authorized to travel or to relocate across state lines.

17           9. Establish procedures to resolve pending charges or detainers against  
18 juvenile offenders before transfer or release to the community under this compact.

19           10. Establish a system of uniform data collection of information pertaining to  
20 juveniles who are subject to this compact that allows access by authorized juvenile  
21 justice and criminal justice officials and a system of regular reporting of compact  
22 activities to heads of state executive, judicial, and legislative branches and juvenile  
23 and criminal justice administrators.

24           11. Monitor compliance with the rules governing the interstate movement of  
25 juveniles and intervene to address and correct any noncompliance with those rules.

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1           12. Coordinate training and education regarding the regulation of the  
2 interstate movement of juveniles for officials who are involved in that activity.

3           13. Coordinate the implementation and operation of this compact with the  
4 Interstate Compact on the Placement of Children under ss. 48.988 and 48.989, the  
5 Interstate Compact for Adult Offender Supervision under s. 304.16, and other  
6 compacts affecting juveniles, particularly in those cases in which concurrent or  
7 overlapping supervision issues arise.

8           (c) It is the policy of the compacting states that the activities conducted by the  
9 interstate commission are the formation of public policies and, therefore, are public  
10 business. Furthermore, the compacting states shall cooperate with each other and  
11 observe their individual and collective duties and responsibilities for the prompt  
12 return and acceptance of juveniles who are subject to this compact.

13           (2) ARTICLE II – DEFINITIONS. In this section:

14           (a) "Bylaws" means the bylaws established by the interstate commission for its  
15 governance or for directing or controlling its actions or conduct.

16           (b) "Commissioner" means the voting representative of each compacting state  
17 appointed under sub. (3) (b).

18           (c) "Compact administrator" means the person appointed under this compact  
19 in each compacting state who is responsible for the administration and management  
20 of the state's supervision and transfer of juveniles who are subject to this compact,  
21 the rules, and the policies adopted by the state board under this compact.

22           (d) "Compacting state" means a state that has enacted the enabling legislation  
23 for this compact.

24           (e) "Court" means a court having jurisdiction over delinquent, neglected, or  
25 dependent juveniles.

(d) The compact shall be reasonably and liberally construed to accomplish the purposes and policies of the compact.

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1 (f) "Deputy compact administrator" means the person, if any, appointed in each  
2 compacting state to act on behalf of a compact administrator in the administration  
3 and management of the state's supervision and transfer of juveniles who are subject  
4 to this compact, the rules, and the policies adopted by the state board under this  
5 compact.

6 (g) "Interstate commission" means the interstate commission for juveniles  
7 established under sub. (3) (a).

8 (h) "Juvenile" means a person who is defined as a juvenile under the law of any  
9 compacting state or by the rules, including all of the following:

10 1. An accused delinquent. For purposes of this subdivision, "accused  
11 delinquent" means a person who is charged with an offense that, if committed by an  
12 adult, would be a criminal offense.

13 2. An adjudicated delinquent. For purposes of this subdivision, "adjudicated  
14 delinquent" means a person who has been found to have committed an offense that,  
15 if committed by an adult, would be a criminal offense.

16 3. An accused status offender. For purposes of this subdivision, "accused status  
17 offender" means a person who is charged with an offense that would not be a criminal  
18 offense if committed by an adult.

19 4. An adjudicated status offender. For purposes of this subdivision,  
20 "adjudicated status offender" means a person who has been found to have committed  
21 an offense that would not be a criminal offense if committed by an adult.

22 5. A nonoffender. For purposes of this subdivision, "nonoffender" means a  
23 person who is in need of supervision, but who has not been charged with or found to  
24 have committed an offense.

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1 (i) “Noncompacting state” means a state that has not enacted the enabling  
2 legislation for this compact.

3 (j) “Probation or parole” means any kind of supervision or conditional release  
4 of a juvenile that is authorized under the laws of a compacting state.

5 (k) Except as provided in sub. (6) (f), “rule” means a written statement by the  
6 interstate commission promulgated under sub. (6) that is of general applicability;  
7 that implements, interprets, or prescribes a policy or provision of the compact or an  
8 organizational, procedural, or practice requirement of the interstate commission;  
9 and that has the force of statutory law in a compacting state. “Rule” includes the  
10 amendment, repeal, or suspension of an existing rule.

11 (L) “State” means a state of the United States, the District of Columbia, the  
12 Commonwealth of Puerto Rico, the United States Virgin Islands, Guam, American  
13 Samoa, or the Northern Marianas Islands.

14 (m) “State board” means the state board for interstate juvenile supervision  
15 created by each compacting state under sub. (9).

16 (3) ARTICLE III – INTERSTATE COMMISSION FOR JUVENILES. (a) There is created  
17 the interstate commission for juveniles. The interstate commission shall be a body  
18 corporate and joint agency of the compacting states. The interstate commission shall  
19 have all of the responsibilities, powers, and duties specified in this section, including  
20 ~~the power to sue and be sued~~, and such additional powers as may be conferred upon  
21 the interstate commission by subsequent action of the respective legislatures of the  
22 compacting states exercised in accordance with this compact.

23 (b) The interstate commission shall consist of commissioners appointed by the  
24 appropriate appointing authority in each compacting state under the requirements  
25 of the compacting state and in consultation with the state board of the compacting

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1 state. The commissioner shall be the compact administrator, deputy compact  
2 administrator, or designee from the compacting state and shall serve on the  
3 interstate commission in that capacity under the applicable law of the compacting  
4 state.

5 (c) In addition to the commissioners who are the voting representatives of each  
6 compacting state, the interstate commission shall include, as nonvoting members,  
7 persons who are members of interested organizations. Those nonvoting members  
8 shall include members of the national organizations of governors, legislators, state  
9 supreme court chief justices, attorneys general, juvenile justice and juvenile  
10 corrections officials, and crime victims and members of the Interstate Compact on  
11 the Placement of Children and the Interstate Compact for Adult Offender  
12 Supervision. The interstate commission may provide in the bylaws for the inclusion  
13 of additional nonvoting members, including members of other national  
14 organizations, in such numbers as may be determined by the interstate commission.

15 (d) Each compacting state represented at any meeting of the interstate  
16 commission is entitled to one vote. A majority of the compacting states shall  
17 constitute a quorum for the transaction of business, unless a larger quorum is  
18 required by the bylaws.

19 (e) The interstate commission shall meet at least once each year. The  
20 chairperson may call additional meetings and, upon the request of a simple majority  
21 of the compacting states, shall call additional meetings. Public notice shall be given  
22 of all meetings and, except as provided in par. (i), meetings shall be open to the public.

23 (f) The interstate commission shall establish an executive committee, which  
24 shall include officers and members of the interstate commission and others as  
25 determined by the bylaws. The executive committee may act on behalf of the

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1 interstate commission during periods when the interstate commission is not in  
2 session, with the exception of rule making and amending the compact. The executive  
3 committee shall oversee the day-to-day<sup>✓</sup> activities of the administration of the  
4 compact that are managed by an executive director and interstate commission staff;  
5 administer enforcement of and compliance with the compact, the bylaws, and the  
6 rules; and perform such other duties as directed by the interstate commission or as  
7 specified in the bylaws.

8 (g) Each commissioner is entitled to cast the vote to which the compacting state  
9 represented by the commissioner is entitled and to participate in the business and  
10 affairs of the interstate commission. A commissioner shall vote in person and may  
11 not delegate a vote to another compacting state, except that a commissioner, in  
12 consultation with the state board of the commissioner's state, may appoint another  
13 authorized representative, in the absence of the commissioner, to cast a vote on  
14 behalf of the compacting state at a specified meeting. The bylaws may provide for  
15 members' participation in meetings by telephone or by other means of  
16 telecommunication or electronic communication.

17 (h) The bylaws shall establish conditions and procedures under which the  
18 interstate commission shall make its information and official records available to the  
19 public for inspection or copying. The interstate commission may exempt from  
20 disclosure any information or official records to the extent that the information or  
21 records would adversely affect personal privacy rights or proprietary interests.

22 (i) Public notice shall be given of all meetings, and all meetings shall be open  
23 to the public, except as specified in the rules or as otherwise provided in the compact.

24 The interstate commission and any of its committees may close a meeting to the

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1 public if the interstate commission or committee determines by a two-thirds vote  
2 that an open meeting would be likely to do any of the following:

3 1. Relate solely to the interstate commission's internal personnel practices and  
4 procedures.

5 2. Disclose matters that are specifically exempted from disclosure by statute.

6 3. Disclose trade secrets or commercial or financial information that is  
7 privileged or confidential.

8 4. Involve accusing any person of a crime or formally censuring any person.

9 5. Disclose information that is of a personal nature, if disclosure of the  
10 information would constitute a clearly unwarranted invasion of personal privacy.

11 6. Disclose investigative records that have been compiled for law enforcement  
12 purposes.

13 7. Disclose information that is contained in or related to an examination,  
14 operating, or condition report prepared by, on behalf of, or for the use of the interstate  
15 commission with respect to a regulated person for the purpose of regulation or  
16 supervision of that person.

17 8. Disclose information, the premature disclosure of which would significantly  
18 endanger the stability of a regulated person.

19 9. Specifically relate to the interstate commission's issuance of a subpoena or  
20 the participation of the interstate commission in a civil action or other legal  
21 proceeding.

22 (j) For every meeting that is closed under par. (i), the interstate commission's  
23 legal counsel shall publicly certify that, in the opinion of the legal counsel, the  
24 meeting may be closed to the public and shall reference each provision under par. (i)  
25 authorizing closure of the meeting. The interstate commission shall keep minutes

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1 that shall fully and clearly describe all matters discussed in any meeting and shall  
2 provide a full and accurate summary of any actions taken, and the reasons for those  
3 actions, including a description of each of the views expressed on any item and the  
4 record of any roll call vote reflecting the vote of each commissioner on the question.  
5 All documents considered in connection with any action shall be identified in the  
6 minutes.

7 (k) The interstate commission shall collect standardized data concerning the  
8 interstate movement of juveniles as directed by the rules. The rules shall specify the  
9 date to be collected and the means of collection and shall specify data exchange and  
10 reporting requirements. Those methods of data collection, exchange, and reporting  
11 shall, insofar as is reasonably possible, conform to up-to-date technology and shall  
12 coordinate the interstate commission's information functions with the appropriate  
13 repository of records.

14 (4) ARTICLE IV – POWERS AND DUTIES OF THE INTERSTATE COMMISSION. The  
15 interstate commission shall have the power and duty to do all of the following:

16 (a) Provide for dispute resolution among compacting states.

17 (b) Promulgate rules to effect the purposes and obligations enumerated in this  
18 compact, which rules shall have the effect of statutory law and shall be binding in  
19 the compacting states to the extent and in the manner provided in this compact.

20 (c) Oversee, supervise, and coordinate the interstate movement of juveniles  
21 who are subject to this compact, the bylaws, and the rules.

22 (d) Enforce compliance with the compact, the bylaws, and the rules, using all  
23 necessary and proper means, including the use of judicial process.

24 (e) Establish and maintain offices that shall be located within one or more of  
25 the compacting states.



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1 (f) Purchase and maintain insurance and bonds.

2 (g) Borrow, accept, hire, or contract for the services of personnel.

3 (h) Establish and appoint committees and hire staff that the interstate  
4 commission considers necessary for carrying out its functions, including an executive  
5 committee as required by sub. (3) (f), which shall have the power to act on behalf of  
6 the interstate commission in carrying out the powers and duties of the interstate  
7 commission under this compact.

8 (i) Elect or appoint officers, attorneys, employees, agents, or consultants; fix  
9 their compensation, define their duties, and determine their qualifications; and  
10 establish the personnel policies and programs of the interstate commission relating  
11 to, among other things, conflicts of interest, rates of compensation, and qualifications  
12 of personnel.

13 (j) Accept, receive, utilize, and dispose of donations and grants of money,  
14 equipment, supplies, materials, and services.

15 (k) Lease, purchase, accept contributions or donations of, or otherwise own,  
16 hold, improve, or use any property, real, personal, or mixed.

17 (L) Sell, convey, mortgage, pledge, lease, exchange, abandon, or otherwise  
18 dispose of any property, real, personal, or mixed.

19 (m) Establish a budget and make expenditures and levy assessments as  
20 provided in sub. (8).

21 (n) Sue and be sued.

22 (o) Adopt a seal and bylaws governing the management and operation of the  
23 interstate commission.

24 (p) Perform such functions as may be necessary to achieve the purposes of this  
25 compact.

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1 (q) Report annually to the legislatures, governors, judiciary, and state boards  
2 of the compacting states concerning the activities of the interstate commission  
3 during the preceding year. Those reports shall also include any recommendations  
4 that have been adopted by the interstate commission.

5 (r) Coordinate education, training, and public awareness regarding the  
6 interstate movement of juveniles for officials who are involved in that activity.

7 (s) Establish uniform standards for reporting, collecting, and exchanging data.

8 (t) Maintain the corporate books and records of the interstate commission in  
9 accordance with the bylaws.

10 **(5) ARTICLE V – ORGANIZATION AND OPERATION OF THE INTERSTATE COMMISSION.**

11 (a) *Bylaws.* Within 12 months after the first meeting of the interstate commission,  
12 the interstate commission shall, by a majority vote of the members present and  
13 voting, adopt bylaws to govern the conduct of the interstate commission as may be  
14 necessary to carry out the purposes of the compact, including bylaws that do all of  
15 the following:

16 1. Establish the fiscal year of the interstate commission.

17 2. Establish an executive committee and such other committees as may be  
18 necessary.

19 3. Provide for the establishment of committees governing any general or  
20 specific delegation of any authority or function of the interstate commission.

21 4. Provide reasonable procedures for calling and conducting meetings of the  
22 interstate commission and for ensuring reasonable notice of each meeting.

23 5. Establish the titles and responsibilities of the officers of the interstate  
24 commission.

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1           6. Provide a mechanism for concluding the operations of the interstate  
2 commission and for returning any surplus funds that may exist upon the termination  
3 of the compact after the payment or reserving of all of the debts and obligations of  
4 the interstate commission.

5           7. Provide rules for the initial administration of the compact.

6           8. Establish standards and procedures for compliance and technical assistance  
7 in carrying out the compact.

8           (b) *Officers and staff.* 1. The interstate commission shall, by a majority of the  
9 members, elect annually from among its members a chairperson and a vice  
10 chairperson, each of whom shall have such authority and duties as may be specified  
11 in the bylaws. The chairperson or, in the chairperson's absence or disability, the vice  
12 chairperson shall preside at all meetings of the interstate commission. The officers  
13 so elected shall serve without compensation or remuneration from the interstate  
14 commission, except that, subject to the availability of budgeted funds, the officers  
15 shall be reimbursed for any ordinary and necessary costs and expenses incurred by  
16 them in the performance of their duties and responsibilities as officers of the  
17 interstate commission.

18           2. The interstate commission shall, through its executive committee, appoint  
19 or retain an executive director for such period, upon such terms and conditions, and  
20 for such compensation as the interstate commission may consider appropriate. The  
21 executive director shall serve as secretary to the interstate commission, but may not  
22 be a member of the interstate commission, and shall hire and supervise such other  
23 staff as may be authorized by the interstate commission.

24           (c) *Qualified immunity, defense, and indemnification.* 1. The executive  
25 director, employees, and representatives of the interstate commission shall be

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*or that the person had a reasonable basis for believing occurred within the scope of interstate commission employment, duties, or responsibilities*

1 immune from suit and liability, either personally or in their official capacity, for any  
2 claim for damage to or loss of property, personal injury, or other civil liability caused  
3 by, arising out of or relating to any actual or alleged act, error, or omission that  
4 occurred within the scope of interstate commission employment, duties, or  
5 responsibilities, except that this subdivision does not protect any person from suit  
6 or liability for any damage, loss, injury, or liability that is caused by the intentional  
7 or willful and wanton misconduct of that person.

8 2. The liability of any commissioner, or the employee or agent of a  
9 commissioner, acting within the scope of that person's employment or duties for any  
10 act, error, or omission occurring within that person's state may not exceed the limits  
11 of liability specified under the constitution and laws of that state for state officials,  
12 employees, and agents, except that this subdivision does not protect any person from  
13 suit or liability for any damage, loss, injury, or liability that is caused by the  
14 intentional or willful and wanton misconduct of that person.

15 3. The interstate commission shall defend the executive director, employees,  
16 and representatives of the interstate commission, and, subject to the approval of the  
17 attorney general of the state represented by any commissioner of a compacting state,  
18 shall defend a commissioner and a commissioner's employees and agents, in any civil  
19 action seeking to impose liability arising out of any actual or alleged act, error, or  
20 omission that occurred within the scope of interstate commission employment,  
21 duties, or responsibilities, or that the person had a reasonable basis for believing  
22 occurred within the scope of interstate commission employment, duties, or  
23 responsibilities, if the actual or alleged act, error, or omission did not result from the  
24 intentional or willful and wanton misconduct of that person.

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1           4. The interstate commission shall indemnify and hold harmless the  
2 commissioner of a compacting state, the commissioner's employees and agents, and  
3 the interstate commission's executive director, employees, and representatives in the  
4 amount of any settlement or judgment<sup>✓</sup> obtained against those persons arising out of  
5 any actual or alleged act, error, or omission that occurred within the scope of  
6 interstate commission employment, duties, or responsibilities, or that the person  
7 had a reasonable basis for believing occurred within the scope of interstate  
8 commission employment, duties, or responsibilities, if the actual or alleged act, error,  
9 or omission did not result from the intentional or willful and wanton misconduct of  
10 that person.

11           (6) ARTICLE VI – RULE-MAKING<sup>✓</sup> FUNCTION OF THE INTERSTATE COMMISSION. (a)  
12 The interstate commission shall promulgate and publish rules in order to effectively  
13 and efficiently achieve the purposes of the compact.

14           (b) Rule making<sup>✓</sup> shall occur under the criteria specified in this subsection and  
15 the bylaws and rules adopted under this subsection. Rule making shall substantially  
16 conform to the principles of the Model State Administrative Procedure Act, 1981 Act,  
17 Uniform Laws Annotated, volume 15, page 1, (2000), or any other administrative  
18 procedure act that the interstate commission considers appropriate, consistent with  
19 the due process requirements under the U.S. constitution. All rules and  
20 amendments to the rules shall become binding as of the date specified in the final  
21 rule or amendment.

22           (c) When promulgating a rule, the interstate commission shall do all of the  
23 following:

24           1. Publish the entire text of the proposed rule and state the reason for the  
25 proposed rule.

**ASSEMBLY BILL 883**

1           2. Allow and invite persons to submit written data, facts, opinions, and  
2 arguments, which shall be added to the rule-making record and be made publicly  
3 available.

4           3. Provide an opportunity for an informal hearing, if petitioned by 10 or more  
5 persons.

6           4. Promulgate a final rule and its effective date, if appropriate, based on the  
7 rule-making record, including input from state or local officials and other interested  
8 parties.

9           (d) Not later than 60 days after a rule is promulgated, any interested person  
10 may file a petition in the U. S. district court for the District of Columbia or in the  
11 federal district court for the district in which the interstate commission's principal  
12 office is located for judicial review of that rule. If the court finds that the interstate  
13 commission's action is not supported by substantial evidence in the rule-making  
14 record, the court shall hold the rule unlawful and set the rule aside. For purposes  
15 of this paragraph, evidence is substantial if the evidence would be considered  
16 substantial evidence under the Model State Administrative Procedure Act.

17           (e) If a majority of the legislatures of the compacting states reject a rule by  
18 enactment of a statute or resolution in the same manner used to adopt the compact,  
19 the rule shall have no further effect in any compacting state.

20           (f) The rules governing the operation of the Interstate Compact on Juveniles  
21 under ss. 938.991 to 938.998 shall be void 12 months after the first meeting of the  
22 interstate commission.

23           (g) If the interstate commission determines that an emergency exists, the  
24 interstate commission may promulgate an emergency rule that shall become  
25 effective immediately upon promulgation, except that the usual rule-making

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1 procedures provided under this subsection shall be retroactively applied to the rule  
2 as soon as is reasonably possible, but no later than 90 days after the effective date  
3 of the emergency rule.

4 (7) ARTICLE VII – OVERSIGHT, ENFORCEMENT, AND DISPUTE RESOLUTION BY THE  
5 INTERSTATE COMMISSION. (a) *Oversight*. 1. The interstate commission shall oversee  
6 the administration and operations of the interstate movement of juveniles who are  
7 subject to this compact in the compacting states and shall monitor those activities  
8 being administered in noncompacting states that may significantly affect  
9 compacting states.

10 2. The courts and executive agencies in each compacting state shall enforce this  
11 compact and shall take all actions that are necessary to effectuate the purposes and  
12 intent of the compact. This compact and the rules shall be received by all of the  
13 judges, public officers, commissions, and departments of each compacting state as  
14 evidence of the authorized statute and administrative rules. All courts shall take  
15 judicial notice of the compact and rules. In any judicial or administrative proceeding  
16 in a compacting state pertaining to the subject matter of this compact that may affect  
17 the powers, responsibilities, or actions of the interstate commission, the interstate  
18 commission shall be entitled to receive all service of process in the proceeding and  
19 shall have standing to intervene in the proceeding for all purposes.

20 (b) *Dispute resolution*. 1. The compacting states shall report to the interstate  
21 commission on all issues and activities that are necessary for the administration of  
22 the compact and on all issues and activities that pertain to compliance with this  
23 compact, the bylaws, and the rules.

24 2. The interstate commission shall attempt, upon the request of a compacting  
25 state, to resolve any dispute or other issue that is subject to the compact and that may

## ASSEMBLY BILL 883

1 arise among compacting states or between compacting states and noncompacting  
2 states. The commission shall promulgate a rule providing for both mediation and  
3 binding dispute resolution for disputes among the compacting states.

4 3. The interstate commission, in the reasonable exercise of its discretion, shall  
5 enforce this compact and the rules, using any or all of the means specified in sub. (11)  
6 (b) and (c). ✓

7 (8) FINANCE. ✓ (a) The interstate commission shall pay or provide for the  
8 payment of the reasonable expenses of its establishment, organization, and ongoing  
9 activities.

10 (b) The interstate commission shall levy on and collect from each compacting  
11 state an annual assessment to cover the cost of the internal operations and activities  
12 of the interstate commission and its staff. The aggregate amount of the annual  
13 assessment shall be in an amount that is sufficient to cover the annual budget of the  
14 interstate commission as approved each year and shall be allocated among the  
15 compacting states based upon a formula to be determined by the interstate  
16 commission taking into consideration the population of each compacting state and  
17 the volume of interstate movement of juveniles in each compacting state. The  
18 interstate commission shall promulgate a rule binding on all compacting states that  
19 governs the assessment.

20 (c) ✓ The interstate commission shall keep accurate accounts of all receipts and  
21 disbursements. The receipts and disbursements of the interstate commission shall  
22 be subject to the audit and accounting procedures established under the bylaws. All  
23 receipts and disbursements of funds handled by the interstate commission shall be  
24 audited yearly by a certified or licensed public accountant, and the report of the audit

(c) The interstate commission may not incur any obligations of any kind before securing funds adequate to meet those obligations; nor may the interstate commission pledge the credit of any compacting state, except by and with the authority of the compacting state.



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## SECTION 7

1 shall be included in and become part of the annual report of the interstate  
2 commission.

3 (9) ARTICLE IX – THE STATE BOARD. Each compacting state shall create a state  
4 board. Although each compacting state may determine the membership of its own  
5 state board, the membership of the state board of each compacting state shall include  
6 the compact administrator, the deputy compact administrator, or a designee, at least  
7 one representative from the legislative, judicial, and executive branches of  
8 government, and one representative of victims groups. Each compacting state  
9 retains the right to determine the qualifications of the compact administrator ~~or~~ <sup>and</sup>  
10 deputy compact administrator. Each state board shall advise and may exercise  
11 oversight and advocacy concerning that state's participation in interstate  
12 commission activities and may exercise any other duties as may be determined by  
13 that state, including the development of policy concerning the operations and  
14 procedures of the compact within that state.

15 (10) ARTICLE X – COMPACTING STATES, EFFECTIVE DATE, AND AMENDMENT. (a) Any  
16 state is eligible to become a compacting state.

17 (b) The compact shall become effective and binding upon legislative enactment  
18 of the compact into law by no less than 35 of the states. The initial effective date of  
19 the compact shall be July 1, 2004<sup>5p</sup>, or upon enactment into law by the 35th state,  
20 whichever is later. After that initial effective date, the compact shall become  
21 effective and binding as to any other compacting state upon enactment of the  
22 compact into law by that compacting state. The governors of noncompacting states  
23 or their designees shall be invited to participate in the activities of the interstate  
24 commission on a nonvoting basis before adoption of the compact by all states.

into law  
the statute that enacted the compact in that state

1 (c) The interstate commission may propose amendments to the compact for  
2 enactment by the compacting states. An amendment does not become effective and  
3 binding upon the interstate commission and the compacting states until the  
4 amendment is enacted into law by the unanimous consent of the compacting states.

5 (11) ARTICLE XI - WITHDRAWAL, DEFAULT, JUDICIAL ENFORCEMENT, AND  
6 DISSOLUTION. (a) *Withdrawal*. 1. Once effective, the compact shall continue in effect  
7 and remain binding upon each compacting state, except that a compacting state may  
8 withdraw from the compact by specifically repealing ~~this section~~ and a compacting  
9 state's membership in the compact may be suspended or terminated as provided in  
10 par. (b) 1. d. and 3. The effective date of a withdrawal is the effective date of the repeal  
11 of this section by a compacting state

12 2. A withdrawing state shall immediately notify the chairperson of the  
13 interstate commission in writing upon the introduction of legislation repealing the  
14 compact in the withdrawing state. The interstate commission shall notify the other  
15 compacting states of the withdrawing state's intent to withdraw within 60 days after  
16 receiving the written notice of withdrawal. of the statute that enacted the compact into law in that state  
intent to withdraw

17 3. A withdrawing state is responsible for all assessments, obligations, and  
18 liabilities incurred through the effective date of withdrawal, including any  
19 obligations the performance of which extend beyond the effective date of the  
20 withdrawal.

21 4. Reinstatement in the compact following the withdrawal of any compacting  
22 state shall occur upon the withdrawing state reenacting the compact or upon such  
23 later date as determined by the interstate commission.

24 (b) *Default*. 1. If the interstate commission determines that any compacting  
25 state has at any time defaulted in the performance of any of its obligations or

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1 responsibilities under this compact, the bylaws, or the rules, the interstate  
2 commission may impose on the compacting state any or all of the following penalties:

3 a. Remedial training and technical assistance as directed by the interstate  
4 commission. ✓

5 b. Alternate dispute resolution.

6 c. Forfeitures, fees, and costs ✓ in such amounts as are considered to be  
7 reasonable and as are fixed by the interstate commission.

8 d. Suspension or termination of membership in the compact, which may be  
9 imposed only after all other reasonable means of securing compliance under the  
10 bylaws and rules have been exhausted and the interstate commission has  
11 determined that the offending state is in default. Immediate notice of suspension  
12 shall be given by the interstate commission to the governor of the defaulting state,  
13 the chief justice of the supreme court or the chief judicial officer of that state, the  
14 majority and minority leaders of the legislature of that state, and the state board of  
15 that state.

16 2. The grounds for default include the failure of a compacting state to perform  
17 any obligations or responsibilities imposed upon the compacting state by this  
18 compact, the bylaws, or the rules and any other ground designated in the bylaws or  
19 rules.

20 3. If the interstate commission determines that a compacting state has  
21 defaulted, the interstate commission shall immediately notify the defaulting state  
22 in writing of the default and of the penalty imposed by the interstate commission  
23 pending a cure of the default. The interstate commission shall stipulate the  
24 conditions under which and the time period within which the defaulting state shall  
25 cure its default. If the defaulting state fails to cure the default within the time period

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1 specified by the interstate commission, the defaulting state shall be terminated from  
2 the compact upon an affirmative vote of a majority of the compacting states, and all  
3 rights, privileges, and benefits conferred by this compact shall be terminated  
4 beginning on the effective date of termination. Within 60<sup>✓</sup> days after the effective date  
5 of termination of a defaulting state, the interstate commission shall notify the  
6 governor of the defaulting state, the chief justice of the supreme court or the chief  
7 judicial officer of that state, the majority and minority leaders of the legislature of  
8 that state, and the state board of that state of the termination.

9 4. A defaulting state is responsible for all assessments, obligations, and  
10 liabilities incurred through the effective date of termination, including any  
11 obligations the performance of which extends beyond the effective date of  
12 termination.

13 5. The interstate commission shall not bear any costs relating to a defaulting  
14 state unless otherwise mutually agreed upon in writing between the interstate  
15 commission and the defaulting state.

16 6. Reinstatement following termination of any compacting state requires both  
17 a reenactment of the compact by the defaulting state and the approval of the  
18 interstate commission under the rules.

19 (c) *Judicial enforcement.*<sup>✓</sup> The interstate commission may, by a majority vote  
20 of the members, initiate legal action in the U.S. district court for the District of  
21 Columbia or, at the discretion of the interstate commission, in the federal district  
22 court for the district in which the interstate commission has its offices to enforce  
23 compliance with the compact, the bylaws, and the rules against any compacting state  
24 that is in default. If judicial enforcement is necessary, the prevailing party shall be  
25 awarded all costs of the litigation, including reasonable attorney<sup>✓</sup> fees.

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1 (d) *Dissolution*. The compact dissolves effective upon the date of a withdrawal  
2 or default of a compacting state that reduces membership in the compact to one  
3 compacting state. Upon dissolution of the compact, the compact becomes void and  
4 shall be of no further effect, the business and affairs of the interstate commission  
5 shall be concluded, and any surplus funds shall be distributed in accordance with the  
6 bylaws.

7 (12) ARTICLE XII – CONSTRUCTION. The provisions of this compact shall be  
8 liberally construed to effectuate the purposes of the compact.

9 (13) ARTICLE XIII – BINDING EFFECT OF COMPACT AND OTHER LAWS. (a) *Other*  
10 *laws*. This compact does not prevent the enforcement of any other law of a  
11 compacting state <sup>or that</sup> ~~this~~ is not inconsistent with this compact. All compacting states'  
12 laws, other than state constitutions and other interstate compacts, that conflict with  
13 this compact are superseded to the extent of the conflict.

14 (b) *Binding effect of the compact*. 1. All lawful actions of the interstate  
15 commission, including the bylaws and rules, are binding upon the compacting states.

16 2. All agreements between the interstate commission and the compacting  
17 states are binding in accordance with their terms.

18 3. Upon the request of a party to a conflict over the meaning or interpretation  
19 of an interstate commission action and upon a majority vote of the compacting states,  
20 the interstate commission may issue an advisory opinion regarding that meaning or  
21 interpretation.

22 4. If a provision of this compact exceeds the constitutional limits imposed on  
23 the legislature of any compacting state, the obligations, duties, powers, or  
24 jurisdiction sought to be conferred by that provision upon the interstate commission  
25 shall be ineffective, and those obligations, duties, powers, or jurisdiction shall

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1 remain in the compacting state and shall be exercised by the agency of the  
2 compacting state to which those obligations, duties, powers, or jurisdiction are  
3 delegated by the law that is in effect at the time that this compact becomes effective. ✓

4 **SECTION 8. Nonstatutory provisions.**

5 (1) STATE BOARD FOR INTERSTATE JUVENILE SUPERVISION; INITIAL TERMS OF MEMBERS. ✓

6 Notwithstanding the length of terms specified for the members of the state board for  
7 interstate juvenile supervision under section 15.145 (4) ✓ of the statutes, as created by

8 this act, one of the initial members shall be appointed for a term expiring on May 1, <sup>2006</sup>  
9 ~~2005~~, 2 of the initial members shall be appointed for a term expiring on May 1, <sup>2007</sup>  
10 and 2 of the initial members shall be appointed for a term expiring on May 1, <sup>2008</sup>  
~~2007~~

11

(END)

STATE OF WISCONSIN

To Milke  
Date 12-22 Time 3:08

WHILE YOU WERE OUT

M Andrew  
of Rep. Bies  
Phone 6-5350

Telephoned	<input type="checkbox"/>	Please Call	<input type="checkbox"/>
Called to See You	<input type="checkbox"/>	Rush	<input type="checkbox"/>
Returned Your Call	<input type="checkbox"/>	Will Call Again	<input type="checkbox"/>

Message wants to release  
LRB 05-1050 for  
a fiscal



Party Receiving Call

**Northrop, Lori**

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**From:** Nowlan, Andrew  
**Sent:** Wednesday, December 22, 2004 2:34 PM  
**To:** LRB.Legal  
**Subject:** Draft review: LRB 05-1050/1 Topic: Interstate Compact for Juveniles

It has been requested by <Nowlan, Andrew> that the following draft be jacketed for the ASSEMBLY:

Draft review: LRB 05-1050/1 Topic: Interstate Compact for Juveniles



# Memo

To: Senator  Representative

**Bies**

(The Draft's Requester)

Per your request: ... the attached fiscal estimate was prepared for your unIntroduced 2005 draft.

LRB Number: LRB -1050

Version: " / 1 "

Fiscal Estimate Prepared By: (agency abbr.) DOC

If you have questions about the enclosed fiscal estimate, you may contact the state agency representative that prepared the fiscal estimate. If you disagree with the enclosed fiscal estimate, please contact the LRB drafter of your proposal to discuss your options under the fiscal estimate procedure.

Entered In Computer And Copy Sent To Requester Via E-Mail: 01 / 04 / 2005

\* \* \* \* \*

To: LRB - Legal Section PA's

Subject: *Fiscal Estimate Received For An Unintroduced Draft*

- > **If redrafted** ... please insert this cover sheet and attached early fiscal estimate into the drafting file ... after the draft's old version (the version that this fiscal estimate was based on), and before the markup of the draft on the updated version.
- > **If introduced** ... and the version of the attached fiscal estimate is for a **previous version** ... please insert this cover sheet and attached early fiscal estimate into the drafting file ... after the draft's old version (the version that this fiscal estimate was based on), and before the markup of the draft on the updated version. Have Mike (or Lynn) get the ball rolling on getting a fiscal estimate prepared for the introduced version.
- > **If introduced** ... and the version of the attached fiscal estimate is for the **current version** ... please write the draft's introduction number below and give to Mike (or Lynn) to process.

THIS DRAFT WAS INTRODUCED AS: 2005 AB41

## Barman, Mike

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**From:** Barman, Mike  
**Sent:** Tuesday, January 04, 2005 8:29 AM  
**To:** Rep.Bies  
**Cc:** Nowlan, Andrew  
**Subject:** LRB 05-1050/1 (FE by DOC - attached - for your review)



FE\_Bies.PDF