#### **SENATE BILL 653 (LRB -4522)**

An Act to repeal 46.281 (1) (d) (intro.), 46.281 (1) (d) 1. and 46.281 (1) (e) (intro.); to renumber and amend 46.281 (1) (d) 2.; and to amend 46.27 (4) (c) 8., 46.27 (5) (am), 46.27 (6) (a) 3., 46.27 (6g) (intro.), 46.27 (9) (c), 46.281 (1) (e) 1., 46.281 (1) (e) 2., 46.282 (2) (a) (intro.), 46.283 (2) (b) (intro.), 46.285 (1) (a) and 49.45 (3) (ag) of the statutes; relating to: contracts with entities to operate resource centers and care management organizations under the Family Care Program. (FE)

03-30.	S.	Introduced by Senators Roessler, Darling, A. Lasee, Lassa, Wirch and Erpenbach; cosponsored by Representatives Kaufert, Gielow, Kestell, Shilling, Krawczyk, Underheim, LeMahieu, Mursau, Honadel, Ainsworth, Owens, Jeskewitz, Hahn, McCormick, Musser, Kreuser, Vruwink, Sheridan, Seidel, Lehman, Pope-Roberts and Molepske.	
01-01.	S.	Senator Robson added as a coauthor.	
03-03.	S.	Read first time and referred to committee on Health, Children, Families, Aging and Long Term Care	679
03-06.	S.	Public hearing held.	
03-06.	S.	Fiscal estimate received.	
03-06.	S.	Executive action taken.	
03-06.	S.	Report passage recommended by committee on Health, Children, Families, Aging and Long Term Care, Ayes 5, Noes 0	690
03-06.	S.	Available for scheduling.	
03-08.	S.	Placed on calendar 3-9-2006 by committee on Senate Organization.	
03-09.	S.	Senator Risser added as a coauthor	
03-09.	S.	Senator Miller added as a coauthor	
03-09.	S.	Representative Van Roy added as a cosponsor	
03-09.	S.	Read a second time	727
03-09.	S.	Senate amendment 1 offered by Senator Carpenter (LRB a2808)	727
03-09.	S.	Senate amendment 1 laid on table, Ayes 18, Noes 14	
03-09.	S.	Senate amendment 2 offered by Senator Carpenter (LRB a2807)	
03-09.	S.	Senate amendment 2 laid on table, Ayes 18, Noes 14	
03-09.	S.	Ordered to a third reading	
03-09.	S.	Rules suspended	
03-09.	S.	Read a third time and passed	
03-09.	S.	Ordered immediately messaged	
03-14.	A.	Received from Senate	
03-14.	A.		973
03-30.		Executive action taken.	
03-30.		Assembly substitute amendment 1 offered by committee on Finance (LRB s0665)	999
03-30.		Assembly amendment 1 to Assembly substitute amendment 1 offered by committee on Finance (LRB a2888)	
03-30.	A.	Assembly substitute amendment 2 offered by committee on Finance (LRB s0673)	999
04-05.	Α.	Report Assembly Substitute Amendment 2 adoption recommended by joint committee on Finance, Ayes 16, Noes 0	
04-05.	A.	Report concurrence as amended recommended by joint committee on Finance, Ayes 16, Noes 0	
04-05.	Α.	Referred to committee on Rules	
04-25.	Α.		.048
04-25.	Α.	Roberts, Kerkman, Berceau and Gunderson (LRB a2986)	
04-25. 04-25.		Assembly amendment 1 to Assembly substitute amendment 2 adopted	
04-25.		Assembly substitute amendment 2 adopted	
	Α.	6	
04-25. 04-25.	A. A.	1	.048
04-25.			
04-25.	A. S.	Ordered immediately messaged	.049
		substitute amendment 2 and Assembly substitute Amendment 2 adopted.	
04-26.	S.	Available for scheduling.	
04-26.	S.	Placed on calendar 4-27-2006 by committee on Senate Organization.	
04-27.	S.	Senate amendment 1 to Assembly substitute amendment 2 offered by Senator Carpenter (LRB a3006).	
04-27.	S.	Senate amendment 1 to Assembly substitute amendment 2 rejected, Ayes 18, Noes 14.	
04-27.	S.	Senate amendment 2 to Assembly substitute amendment 2 offered by Senator Carpenter (LRB a3005).	
04-27.	S.	Senate amendment 2 to Assembly substitute amendment 2 rejected, Ayes 18, Noes 14.	
04-27.	S.	Assembly substitute amendment 2 concurred in.	
04-27.	S.	Action ordered immediately messaged.	

## 2005 ENROLLED BILL

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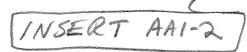
## ASSEMBLY SUBSTITUTE AMENDMENT 2, TO 2005 SENATE BILL 653

March 30, 2006 - Offered by Joint Committee on Finance.

AN ACT to repeal 46.281 (1) (d) (intro.), 46.281 (1) (d) 1. and 46.281 (1) (e) (intro.); 1 2 to renumber and amend 46.281 (1) (d) 2.; to amend 46.27 (4) (c) 8., 46.27 (5) (am), 46.27 (6) (a) 3., 46.27 (6g) (intro.), 46.27 (9) (c), 46.281 (1) (e) 1., 46.281 (1) 4 (e) 2., 46.281 (1) (g) 3., 46.282 (2) (a) (intro.), 46.283 (2) (b) (intro.), 46.284 (4) (e), 46.285 (1) (a) and 49.45 (3) (ag); and to create 46.2804 of the statutes; relating 5 to: contracts with entities to operate resource centers and care management 6 7 organizations under the Family Care Program, the option of self-directed 8 services, review of expansions of capitation of payments under managed care 9 programs for provision of long-term care services, evaluations of certain managed care programs for provision of long-term care services, and requiring increased payment to nursing homes for care provided as a Family Care benefit.

## Analysis by the Legislative Reference Bureau

Currently, the Department of Health and Family Services (DHFS) administers Family Care, a program that provides in certain areas a flexible long-term care



benefit called the Family Care benefit. A person must be at least 18 years of age, meet functional and financial eligibility requirements, and have a physical disability, a developmental disability, or infirmities of aging to qualify for the Family Care benefit.

Under current law, before July 1, 2001, DHFS was required to establish in certain geographical areas pilot projects under which DHFS contracted with counties, Family Care districts, federally recognized American Indian tribes or bands, or the Great Lakes Inter-Tribal Council, Inc., to operate resource centers (organizations that provide information and referral services and determine financial and functional eligibility of prospective enrollees) or care management organizations (organizations that assess enrollees' service needs, develop comprehensive care plans for each enrollee, and provide or contract for provision of necessary services), or both. After June 30, 2001, if the local long-term care council for an applicable area had developed a required initial plan, and if authorized and funded by the legislature, DHFS was required to contract with one or more entities in addition to those under pilot projects, for services of a resource center or care management organization; however, as affected by 2005 Wisconsin Act 25 (the biennial budget act), any prospective additional contract with an entity to operate a resource center requires advance approval by the Joint Committee on Finance (JCF), on a passive review basis. Currently, DHFS must conduct on-going evaluations of Family Care.

This substitute amendment eliminates the requirements for establishing Family Care pilot projects before July 1, 2001, and integrates requirements for those pilot projects with current requirements for contracts with resource centers and care management organizations. The substitute amendment specifies that DHFS may contract with a county, a Family Care district, a tribe or band, the Great Lakes Inter-Tribal Council, Inc., or two or more of these entities to administer the Family Care benefit as care management organizations or resource centers. The substitute amendment authorizes DHFS to contract with these entities to administer care management organizations in geographic areas in which, in the aggregate, more than 29 percent but less than 50 percent of the state population that is eligible for the family care benefit reside, if such a proposed contract receives advance approval from JCF, under a passive review process. Notification by DHFS to the JCF concerning such a proposed contract must include the contract proposal and an estimate of the fiscal impact of the proposed addition that demonstrates cost neutrality. However, for contracts with the entities to administer care management organizations in geographic areas in which, in the aggregate, 50 percent or more of the state population that is eligible for the Family Care benefit resides, the legislature must provide specific authorization and necessary funding.

The substitute amendment requires that, if DHFS intends to expand its use of capitation payments under managed care programs for provision of long-term care services over the number of capitated payments made on behalf of individuals enrolled in these managed care programs under 2005 Wisconsin Act 25, the department must first notify JCF of that intention, and JCF must approve the expansion. Further, a care manager of a managed care program for provision of

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long—term care services must provide a mechanism by which an enrollee, beneficiary, or recipient of the program may arrange for, manage, and monitor his or her benefit directly or with the assistance of another person chosen by the enrollee, beneficiary, or recipient.

The substitute amendment requires that a care management organization provide each Family Care enrollee with a form on which the enrollee must indicate whether he or she has been offered the option of arranging for, managing, and monitoring his or her own Family Care benefit directly or with assistance. The enrollee also must indicate whether he or she accepted or declined the option. This same requirement applies to the care manager of a managed care program for provision of long-term care services.

The substitute amendment also requires that the evaluations that DHFS must make concerning Family Care include client access to services, the availability of client choice of living and service options (including the opportunity for the client to have self-directed services), quality of care, and cost effectiveness. Lastly, the substitute amendment expands these evaluations to include all managed care programs for provision of long-term care services that are funded by Medical Assistance.

Lastly, the substitute amendment requires that care management organizations provide increased funding for reimbursement for care provided by nursing homes for recipients of Medical Assistance as a Family Care benefit, in amounts that proportionately reflect the nursing home reimbursement rate increase for fiscal year 2006–07 and the nursing home reimbursement supplement for fiscal year 2005–06 that were authorized under 2005 Wisconsin Act 211.

# The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**SECTION 1.** 46.27 (4) (c) 8. of the statutes is amended to read:

46.27 (4) (c) 8. If a pilot project contract with an entity under s. 46.281 (1) (d) (e) 1. is established in the county, a description of how the activities of the pilot project entity relate to and are coordinated with the county's proposed program.

**Section 2.** 46.27 (5) (am) of the statutes is amended to read:

46.27 (5) (am) Organize assessment activities specified in sub. (6). The county department or aging unit shall utilize persons for each assessment who can determine the needs of the person being assessed and who know the availability within the county of services alternative to placement in a nursing home. If any

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hospital patient is referred to a nursing home for admission, these persons shall work with the hospital discharge planner in performing the activities specified in sub. (6). The county department or aging unit shall coordinate the involvement of representatives from the county departments under ss. 46.215, 46.22, 51.42 and 51.437, health service providers and the county commission on aging in the assessment activities specified in sub. (6), as well as the person being assessed and members of the person's family or the person's guardian. This paragraph does not apply to a county department or aging unit in a county where a pilot project in which the department has contracted with an entity under s. 46.281 (1) (d) is established (e) 1.

**SECTION 3.** 46.27 (6) (a) 3. of the statutes is amended to read:

46.27 (6) (a) 3. In each participating county, except in counties where a pilot project in which the department has contracted with an entity under s. 46.281 (1) (d) is established (e) 1., assessments shall be conducted for those persons and in accordance with the procedures described in the county's community options plan. The county may elect to establish assessment priorities for persons in target groups identified by the county in its plan regarding gradual implementation. If a person who is already admitted to a nursing home requests an assessment and if funds allocated for assessments under sub. (7) (am) are available, the county shall conduct the assessment.

**SECTION 4.** 46.27 (6g) (intro.) of the statutes is amended to read:

46.27 (6g) FISCAL RESPONSIBILITY. (intro.) Except as provided in s. 51.40, and within the limitations under sub. (7) (b), the fiscal responsibility of a county for an assessment, unless the assessment is performed by an entity <u>under a contract as</u>

specified under s. 46.281 (1) (d) (e) 1., case plan, or services provided to a person under this section is as follows:

**SECTION 5.** 46.27 (9) (c) of the statutes is amended to read:

46.27 (9) (c) All long-term community support services provided under this pilot project in lieu of nursing home care shall be consistent with those services described in the participating county's community options plan under sub. (4) (c) 1. and provided under sub. (5) (b). Unless the department has contracted under s. 46.281 (1) (d) (e) 1. with an entity other than the county department, each county participating in the pilot project shall assess persons under sub. (6).

**SECTION 6.** 46.2804 of the statutes is created to read:

46.2804 Managed care programs for long-term care services. (1) If the department intends to expand its use of capitation payments under managed care programs for provision of long-term care services over the number of capitated payments made on behalf of individuals enrolled in these managed care programs under 2005 Wisconsin Act 25, the department shall first notify the joint committee on finance in writing of the proposed expansion. Unless the proposed expansion is a part of a biennial budget bill, the joint committee on finance shall, within 14 working days after the date of the department's notification, schedule a meeting under s. 13.10 to approve, modify, or disapprove the proposed expansion. The department may make the expansion only as approved or modified by the joint committee on finance.

(2) Under a managed care program for provision of long-term care services, the care manager shall provide, within guidelines established by the department, a mechanism by which an enrollee, beneficiary, or recipient of the program may arrange for, manage, and monitor his or her benefit directly or with the assistance

of another person chosen by the enrollee, beneficiary, or recipient. The care manager shall provide each enrollee, beneficiary, or recipient with a form on which the enrollee, beneficiary, or recipient shall indicate whether he or she has been offered the option under this subsection and whether he or she has accepted or declined the option. If the enrollee, beneficiary, or recipient accepts the option, the care manager shall monitor the use by the enrollee, beneficiary, or recipient of a fixed budget for purchase of services or support items from any qualified provider, monitor the health and safety of the enrollee, beneficiary, or recipient, and provide assistance in management of the budget and services of the enrollee, beneficiary, or recipient at a level tailored to the need and desire of the enrollee, beneficiary, or recipient for the assistance.

**SECTION 7.** 46.281 (1) (d) (intro.) of the statutes is repealed.

**SECTION 8.** 46.281 (1) (d) 1. of the statutes is repealed.

**SECTION 9.** 46.281 (1) (d) 2. of the statutes is renumbered 46.281 (1) (d) and amended to read:

46.281 (1) (d) In geographic areas in which, in the aggregate, resides no more than 29% 29 percent of the state population that is eligible for the family care benefit, contract with counties or tribes or bands under a pilot project to demonstrate the ability of counties or tribes or bands a county, a family care district, a tribe or band, the Great Lakes Inter-Tribal Council, Inc., or with 2 or more of these entities to manage all long-term care programs and administer the family care benefit as care management organizations. If the department proposes to contract with these entities to administer care management organizations in geographic areas in which, in the aggregate, resides more than 29 percent but less than 50 percent of the state population that is eligible for the family care benefit, the department shall first

notify the joint committee on finance in writing of the proposed contract. The
notification shall include the contract proposal; and an estimate of the fiscal impact
of the proposed addition that demonstrates that the addition will be cost neutral,
including startup, transitional, and ongoing operational costs and any proposed
county contribution. If the cochairpersons of the committee do not notify the
department within 14 working days after the date of the department's notification
that the committee has scheduled a meeting for the purpose of reviewing the
proposed contract, the department may enter into the proposed contract. If within
14 days after the date of the department's notification the cochairpersons of the
committee notify the department that the committee has scheduled a meeting for the
purpose of reviewing the proposed contract, the department may enter into the
proposed contract only upon approval of the committee. The department may
contract with these entities to administer care management organizations in
geographic areas in which, in the aggregate, resides 50 percent or more of the state
population that is eligible for the family care benefit only if specifically authorized
by the legislature and if the legislature appropriates necessary funding.

**SECTION 10.** 46.281 (1) (e) (intro.) of the statutes, as affected by 2005 Wisconsin Act 25, is repealed.

**SECTION 11.** 46.281 (1) (e) 1. of the statutes, as affected by 2005 Wisconsin Act 25, is amended to read:

46.281 (1) (e) 1. If <u>Subject to the requirements of par. (d)</u>, if the local long-term care council for the applicable area has developed the initial plan under s. 46.282 (3) (a) 1., contract with entities specified under par. (d) and <u>may</u>, only if specifically authorized by the legislature and if the legislature appropriates necessary funding, contract as so authorized with one or more entities in addition to those specified in

par. (d) certified as meeting requirements under s. 46.284 (3) for services of the entity as a care management organization.

**SECTION 12.** 46.281 (1) (e) 2. of the statutes, as created by 2005 Wisconsin Act 25, is amended to read:

46.281 (1) (e) 2. Contract with entities specified under par. (d) and <u>may contract</u> with other entities for the provision of services under s. 46.283 (3) and (4), except that after July 27, 2005, the department shall notify the joint committee on finance in writing of any proposed contract with an entity that did not have a contract to provide services under s. 46.283 (3) and (4) before July 27, 2005. If the cochairpersons of the committee do not notify the department within 14 working days after the date of the department's notification that the committee has scheduled a meeting for the purpose of reviewing the proposed contract, the department may enter into the proposed contract. If within 14 working days after the date of the department's notification the cochairpersons of the committee notify the department that the committee has scheduled a meeting for the purpose of reviewing the proposed contract, the department may enter into the proposed contract only upon approval of the committee.

**SECTION 13.** 46.281 (1) (g) 3. of the statutes is amended to read:

46.281 (1) (g) 3. Conduct ongoing evaluations of the long-term care system specified in ss. 46.2805 to 46.2895 managed care programs for provision of long-term care services that are funded by medical assistance, as defined in s. 46.278 (1m) (b), as to client access to services, the availability of client choice of living and service options, quality of care, and cost-effectiveness. In evaluating the availability of client choice, the department shall evaluate the opportunity for a client to arrange

for, manage, and monitor his or her family care benefit directly or with assistance, as specified in s. 46.284 (4) (e).

**SECTION 14.** 46.282 (2) (a) (intro.) of the statutes is amended to read:

46.282 (2) (a) Appointment by a county. (intro.) In a county that participates in a pilot project in which the department has a contract under s. 46.281 (1) (d) (e) and before a county participates in the program under ss. 46.2805 to 46.2895, the following shall be done:

**SECTION 15.** 46.283 (2) (b) (intro.) of the statutes, as affected by 2005 Wisconsin Act 25, is amended to read:

46.283 (2) (b) (intro.) After June 30, 2001, the department shall contract with the entities specified under s. 46.281 (1) (d) 1. and may, if the applicable review conditions under s. 48.281 (1) (e) 2. s. 46.281 (1) (e) 2. are satisfied, in addition to contracting with these entities, contract to operate a resource center with counties, family care districts, or the governing body of a tribe or band or the Great Lakes Inter-Tribal Council, Inc., under a joint application of any of these, or with a private nonprofit organization if the department determines that the organization has no significant connection to an entity that operates a care management organization and if any of the following applies:

**Section 16.** 46.284 (4) (e) of the statutes is amended to read:

46.284 (4) (e) Provide, within guidelines established by the department, a mechanism by which an enrollee may arrange for, manage, and monitor his or her family care benefit directly or with the assistance of another person chosen by the enrollee. The care management organization shall provide each enrollee with a form on which the enrollee shall indicate whether he or she has been offered the option under this paragraph and whether he or she has accepted or declined the option. If

the enrollee accepts the option, the care management organization shall monitor the enrollee's use of a fixed budget for purchase of services or support items from any qualified provider, monitor the health and safety of the enrollee, and provide assistance in management of the enrollee's budget and services at a level tailored to the enrollee's need and desire for the assistance.

**SECTION 17.** 46.285 (1) (a) of the statutes is amended to read:

46.285 (1) (a) For a pilot project established an entity with which the department has contracted under s. 46.281 (1) (d) 2. (e) 1., provision of the services specified under s. 46.283 (3) (b), (e), (f) and (g) shall be structurally separate from the provision of services of the care management organization by January 1, 2001.

**SECTION 18.** 49.45 (3) (ag) of the statutes is amended to read:

49.45 (3) (ag) Reimbursement shall be made to each entity contracted with under s. 46.281 (1) (d) (e) for functional screens performed under s. 46.281 (1) (d) by the entity.

## SECTION 19. Nonstatutory provisions.

- (1) Increased payments for nursing homes providing Family Care benefit services.
  - (a) In this subsection:
- "Care management organization" has the meaning given in section 46.2805
   of the statutes.
  - 2. "Facility" has the meaning given in section 49.45 (6m) (a) 3. of the statutes.
- 3. "Family Care benefit" has the meaning given in section 46.2805 (4) of the statutes.
- 4. "Medical Assistance" has the meaning given in section 46.278 (1m) (b) of the statutes.

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(b) Care management organizations shall provide increased funding for reimbursement for care provided by facilities for recipients of Medical Assistance as a Family Care benefit, in amounts that proportionately reflect all of the following:

For fiscal year 2005-06, the nursing home reimbursement supplement authorized under 2005 Wisconsin Act 211, Section 1 (4d).

For fiscal year 2006-07, the nursing home reimbursement rate increase

(END)

authorized under 2005 Wisconsin Act 211, Section 1 (4c).

# ASSEMBLY AMENDMENT 1, TO ASSEMBLY SUBSTITUTE AMENDMENT 2, TO 2005 SENATE BILL 653

April 25, 2006 - Offered by Representatives Vos, Pope-Roberts, Kerkman, Berceau and Gunderson.

T	At the locations indicated, amend the substitute amendment as follows:
2	1. Page 1, line 10: delete "and".
3	2. Page 1, line 11: after "benefit" insert ", and requiring an annual report
4	concerning relocations and diversions from nursing homes, intermediate care
5	facilities for the mentally retarded, and centers for the developmentally disabled."
6	3. Page 10, line 14: after that line insert:
7	"SECTION 18m. 51.06 (8) of the statutes is created to read:
8	51.06 (8) Relocations; report. (a) In this subsection:
9	1. "Intermediate care facility for the mentally retarded" has the meaning given
10	in 42 USC 1396d (d).
11	2. "Medical Assistance" has the meaning given in s. 49.43 (8).
12	3. "Nursing home" has the meaning given in s. 50.01 (3).

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- (b) Annually by October 1, the department shall submit to the joint committee on finance and to the appropriate standing committees of the legislature under s. 13.172 (3) a report that includes information collected from the previous fiscal year on the relocation or diversion of individuals who are Medical Assistance eligibles or recipients from nursing homes, intermediate care facilities for the mentally retarded, and centers for the developmentally disabled. The report shall include all of the following information:
- 1. The impact of the relocations and diversions on the health and safety of the individuals relocated or diverted.
- 2. The extent of involvement of guardians or family members of the individuals in efforts to relocate or divert the individuals.
- The nature and duration of relocations or diversions that specifies the locations of relocated or diverted individuals every year after home or community placement occurs, so as to keep track of the individuals on an ongoing basis.
- 4. An accounting of the costs and savings under the Medical Assistance program of relocations and diversions and the resulting reduction in capacity for services of nursing homes, intermediate care facilities for the mentally retarded, and centers for the developmentally disabled. The accounting shall include the per individual savings as well as the collective savings of relocations and diversions.
- 5. The costs under the Medical Assistance program of administration, housing, and other services, including nursing, personal care, and physical therapy services, that are associated with the relocations and diversions.
- 6. The extent of Medical Assistance provided to relocated or diverted individuals that is in addition to Medical Assistance provided to the individuals under s. 46.27 (11), 46.275, 46.277, or 46.278, as a family care benefit under ss.

currently resides.".

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46.2805 to 46.2895, or under any other home-based or community-based program for which the department has received a waiver under 42 USC 2396n (c).

mentally retarded, and centers for the developmentally disabled in communities in

which an individual relocated or diverted from a nursing home, intermediate care

facility for the mentally retarded, or center for the developmentally disabled

7. Staff turnover rates for nursing homes, intermediate care facilities for the

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(END)