



## Fiscal Estimate Narratives

DOT 3/14/2005

LRB Number	05-1138/2	Introduction Number	AB-148	Estimate Type	Original
<b>Subject</b>					
Operators licenses for illegal aliens					

### Assumptions Used in Arriving at Fiscal Estimate

#### SUMMARY

Current law requires a person to prove their name and date of birth along with their identity in order to obtain a driver's license or identification card from DMV. AB 148 requires that each applicant for a driver's license or identification card prove that they are a U.S. citizen legally residing in Wisconsin or provide documentary proof that the individual is a lawful permanent resident or conditional resident in the country.

If the applicant is not a citizen, DMV must put the date on which the person's legal presence in the United States expires on their driver's license or ID card. Also, the expiration date of their license or ID card must be changed to match the date the person's legal presence status expires, if this date occurs sooner than the usual expiration date of the product. If the documentary proof provided does not include the expiration date of legal status, then the driver's license or identification card would have the normal expiration date.

If DMV is notified that a person is no longer a citizen or legally present, or a conditional resident of the United States, their driver's license shall be cancelled. No provision exists for identification cards.

#### ASSUMPTIONS

- All applicants must be checked to verify they are citizens, lawful permanent residents, or conditional residents of the United State.
- All applicants for an original driver's license or identification card with a valid Social Security number, verified by the Social Security Administration through the Social Security Online Verification System (SSOLV), with a birth certificate showing they were born in the United States are assumed to be citizens. All other applicants will be checked to verify lawful permanent resident status or conditional resident status.
- All applicants renewing a driver's license or identification card who have valid Social Security numbers on file, verified by SSOLV, are assumed to be citizens. All other renewal applicants will be checked for lawful permanent resident status or conditional residence status.
- Any applicant who does not provide or possess a valid Social Security number must prove citizenship or present documentation of lawful permanent resident status or conditional resident status. It is estimated that 9% of applicants would be impacted, based on 2004 data and Wisconsin's initial experience with the SSOLV system.
- Legal presence will be verified by documentary proof specified in s. 343.14 (2)(er)(2). Any documentation which appears to be fraudulent will be verified using the manual verification process in the Department of Homeland Security's Systematic Alien Verification for Entitlements (SAVE) system. The number of fraudulent documents presented that requires further processing is indeterminable.
- The number of operator's licenses that will be canceled upon notification from a local, state, or federal government agency that the operator is no longer a citizen, lawful permanent resident or conditional resident is indeterminable.
- The department must make significant computer system changes to capture lawful permanent resident or conditional resident status information and compute expiration dates. These changes would be impossible to make based on the current effective date in the draft. As such, the fiscal estimate was prepared based on a delayed effective date of at least eighteen months for implementation.

#### CONCLUSION

All applicants for a driver's license or identification card must prove they are citizens, lawful permanent residents, or conditional residents of the United States.

#### One-time costs

\$470,900 for data processing work to alter driver's license issuance system to capture legal alien status information and calculate an expiration date based on expiration of legal status.

Ongoing Costs

\$147,560 ongoing cost increase for FTE costs.

**BASIS FOR CONCLUSION**

One-time costs

Data processing development of \$470,900 for 554 days, including CPU testing, @ \$850 per day (\$600 contract programmer; \$250 computer processing charges).

The department will only verify documents which appear to be fraudulent, using the manual verification process in the SAVE system. If the department is required to implement the on-line SAVE system to verify all lawful permanent residents or conditional residents, this would cost an additional \$242,250 for 285 days of work. A link to this system could be federally mandated, pending legislation in Congress.

Ongoing costs

\$147,560 FTE cost increase to review documentary proof of citizenship, lawful permanent resident status, or conditional resident status for applicants without a valid Social Security number on file:

778,577 DL and ID originals and renewals X 9% = 70,072

70,072 @ 5 minutes each = 350,360 minutes

350,360 minutes / 60 = 5839 hours / 1725 hours (1 FTE) = 3.4 FTE

3.4 FTE @ \$43,400 = \$147,560

**Long-Range Fiscal Implications**

See above

## Fiscal Estimate Worksheet - 2005 Session

Detailed Estimate of Annual Fiscal Effect

Original     
  Updated     
  Corrected     
  Supplemental

<b>LRB Number</b> 05-1138/2		<b>Introduction Number</b> AB-148	
<b>Subject</b>			
Operators licenses for illegal aliens			
<b>I. One-time Costs or Revenue Impacts for State and/or Local Government (do not include in annualized fiscal effect):</b>			
\$470,900 for data processing costs			
<b>II. Annualized Costs:</b>		<b>Annualized Fiscal Impact on funds from:</b>	
		Increased Costs	Decreased Costs
<b>A. State Costs by Category</b>			
	State Operations - Salaries and Fringes	\$147,560	
	(FTE Position Changes)	(3.4 FTE)	
	State Operations - Other Costs		
	Local Assistance		
	Aids to Individuals or Organizations		
	<b>TOTAL State Costs by Category</b>	<b>\$147,560</b>	<b>\$</b>
<b>B. State Costs by Source of Funds</b>			
	GPR		
	FED		
	PRO/PRS		
	SEG/SEG-S (20.395 (5)(cq))	147,560	
<b>III. State Revenues - Complete this only when proposal will increase or decrease state revenues (e.g., tax increase, decrease in license fee, etc.)</b>			
		Increased Rev	Decreased Rev
	GPR Taxes	\$	\$
	GPR Earned		
	FED		
	PRO/PRS		
	SEG/SEG-S		
	<b>TOTAL State Revenues</b>	<b>\$</b>	<b>\$</b>
<b>NET ANNUALIZED FISCAL IMPACT</b>			
		<u>State</u>	<u>Local</u>
	NET CHANGE IN COSTS	\$147,560	\$
	NET CHANGE IN REVENUE	\$	\$
<b>Agency/Prepared By</b>		<b>Authorized Signature</b>	<b>Date</b>
DOT/ Erin Egan (608) 266-1449		Carol Buckmaster (608) 267-6979	3/14/2005