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(FORM UPDATED: 08/11/2010)

**WISCONSIN STATE LEGISLATURE ...
PUBLIC HEARING - COMMITTEE RECORDS**

2005-06

(session year)

Senate

(Assembly, Senate or Joint)

**Committee on ... Veterans, Homeland Security,
Military Affairs, Small Business and Government
Reform (SC-VHSMASBGR)**

COMMITTEE NOTICES ...

- Committee Reports ... **CR**
- Executive Sessions ... **ES**
- Public Hearings ... **PH**

INFORMATION COLLECTED BY COMMITTEE FOR AND AGAINST PROPOSAL

- Appointments ... **Appt** (w/Record of Comm. Proceedings)
- Clearinghouse Rules ... **CRule** (w/Record of Comm. Proceedings)
- Hearing Records ... bills and resolutions (w/Record of Comm. Proceedings)
(**ab** = Assembly Bill) (**ar** = Assembly Resolution) (**ajr** = Assembly Joint Resolution)
(**sb** = Senate Bill) (**sr** = Senate Resolution) (**sjr** = Senate Joint Resolution)
- Miscellaneous ... **Misc**

Senate

Record of Committee Proceedings

Committee on Veterans, Homeland Security, Military Affairs, Small Business and Government Reform

Assembly Bill 293

Relating to: authorizing a county to participate in a municipal revenue sharing agreement.

By Representatives Wieckert, Huebsch, Nerison, Shilling, Ainsworth, Ballweg, Gielow, Gunderson, Hahn, Hines, Jeskewitz, LeMahieu, Loeffelholz, Lothian, Molepske, Mursau, Musser, Nass, Ott, Owens, Petrowski, Pridemore, Rhoades, Townsend, Van Roy, Vrakas and Gottlieb; cosponsored by Senators Kapanke, Brown, Cowles, A. Lasee, Olsen, Roessler and Wirch.

June 17, 2005 Referred to Committee on Veterans, Homeland Security, Military Affairs, Small Business and Government Reform.

August 3, 2005 **PUBLIC HEARING HELD**

Present: (4) Senators Brown, Zien, Breske and Wirch.

Absent: (1) Senator Kanavas.

Appearances For

- Rob Cowles — State Senator, 2nd State Senate District
- James Hill, La Crosse — La Crosse Area Development Corp.
- Sherrie Gates-Hendrix — WI Dept of Revenue
- Curt Witynski, Madison — League of WI Municipalities
- Jayme Sellen, Madison — Wisconsin Counties Association
- Jason Johns — Alliance of Cities
- Mickey Beil, Madison — Dane County
- David Krahn, Waukesha
- Melissa Gilbert — Senator Dan Kapanke
- Scott Becker — Representative Steve Wieckert

Appearances Against

- None.

Appearances for Information Only

- None.

Registrations For

- None.

Registrations Against

- None.

May 4, 2006

Failed to concur pursuant to Senate Joint Resolution 1.

Daniel Lindstedt
Committee Clerk

ASSEMBLY BILL 293 (LRB -0932)

An Act to amend 66.0305 (title), 66.0305 (1), 66.0305 (2), 66.0305 (3), 66.0305 (4) (a) 4., 66.0305 (5) and 66.0305 (6) of the statutes; relating to: authorizing a county to participate in a municipal revenue sharing agreement. (FE)

2005

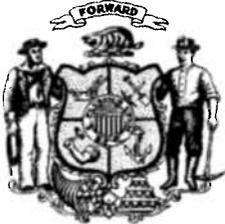
- 04-04. A. Introduced by Representatives **Wieckert, Huebsch, Nerison, Shilling, Ainsworth, Ballweg, Gielow, Gunderson, Hahn, Hines, Jeskewitz, LeMahieu, Loeffelholz, Lothian, Molepske, Mursau, Musser, Nass, Ott, Owens, Petrowski, Pridemore, Rhoades, Townsend, Van Roy and Vrakas**; cosponsored by Senators **Kapanke, Brown, Cowles, A. Lasee, Olsen, Roessler and Wirch.**
- 04-04. A. Read first time and referred to committee on Urban and Local Affairs 157
- 04-04. A. Fiscal estimate received.
- ~~04-04.~~ 04-04. A. Fiscal estimate received.
- 04-19. A. Public hearing held.
- 05-02. A. **LRB correction** 211
- 05-17. A. Executive action taken.
- 05-19. A. Report passage recommended by committee on Urban and Local Affairs, Ayes 8, Noes 0 251
- 05-19. A. Referred to committee on Rules 251
- 06-14. A. Placed on calendar 6-16-2005 by committee on Rules.
- 06-16. A. Representative Gottlieb added as a coauthor 299
- 06-16. A. Read a second time 299
- 06-16. A. Ordered to a third reading 299
- 06-16. A. Rules suspended 299
- 06-16. A. Read a third time and **passed** 299
- 06-16. A. Ordered immediately messaged 299
- 06-17. S. Received from Assembly 266
- 06-17. S. Read first time and referred to committee on Veterans, Homeland Security, Military Affairs, Small Business and Government Reform 267
- 08-03. S. Public hearing held.

2006

- 05-11. S. Failed to concur in pursuant to Senate Joint Resolution 1 853



WISCONSIN STATE LEGISLATURE





Office of County Administrator

County of La Crosse, Wisconsin

County Administrative Center

400 4th Street North • Room 1170 • La Crosse, Wisconsin 54601-3200

(608) 785-9700 • Fax (608) 789-4821

www.co.la-crosse.wi.us

July 21, 2005

Senator Ron Brown
Room 409 South State Capitol
P.O. Box 7882
Madison 53707-7882

Re: Support for SB-146 and AB293 Authorizing Counties to participate in a municipal revenue sharing agreement

Dear Chairman Brown:

I am writing to encourage your support toward passage of SB-146 and AB293. Wisconsin's Counties need tools to encourage business expansion. This bill will help local government continue efforts to consolidate and contract with each other to provide services in the most cost effective manner possible for taxpayers.

While there is a state-wide benefit to building tax base, this legislation would be particularly helpful to the citizens of La Crosse County. Under AB293, the County would be in a position to work with our smaller communities by taking away some of the risk in economic development. For example, the village of West Salem is less than 5,000 population. La Crosse County owns many acres within West Salem that in the process of being developed for the Lakeview Industrial Park. Due to West Salem's relatively small size, lack of professional development staff and a conservative nature, the village has been reluctant to utilize tools like Tax Increment Financing to support business expansion.

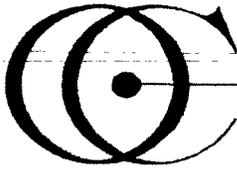
With the authority granted in AB293, La Crosse County would be able to offer the tools necessary to assist West Salem, while removing most of the risk. In a manner similar to a Tax Increment District, a revenue sharing agreement would allow the County to lend a portion of our relatively greater financial resources for appropriate infrastructure site improvements and land acquisition costs to a prospective business. The revenue shared would repay the County for this business assistance, allowing for the building of tax base for the future benefit of West Salem and La Crosse County taxpayers.

This bill is supported on a bi-partisan basis by our entire La Crosse delegation: Representative Huebsch and Representative Shilling (co-sponsors); and Senator Kapanke is one of the primary sponsors of the Senate companion SB146.

Sincerely,

Steve O'Malley
La Crosse County Administrator

Cc: Representatives Huebsch,
Representative Shilling,
Senator Kapanke



OUTAGAMIE COUNTY

410 S. WALNUT ST. APPLETON, WISCONSIN 54911

OFFICE OF THE COUNTY EXECUTIVE

Robert N. "Toby" Paltzer Jr., County Executive

Sherri McNamara, Deputy Executive Administrator
Lori O'Bright, Executive Administrative Assistant

Telephone 920/832-1684
Fax 920/832-1534
E-MAIL mcnamas1@co.outagamie.wi.us

July 20, 2005

Senator Ron Brown and Committee Members
Veterans, Homeland Security, and Military Affairs, Small Business and Government Reform
Committee
P.O. Box 7882
Madison 53707-7882

Dear Senator Brown and Committee Members:

Please consider passage of bills AB293 and SB146 that are before your committee. These bills change the definition of municipal revenue sharing to allow Counties to transfer money for various purposes including allowing local governments to participate with each other in local projects such as industrial parks.

The regional leaders have used the §66.0301 Wis. Stats. agreements to save millions through the Tri-County Solid Waste and Recycling project and increased our region's public safety through the FoxComm project combining four counties dispatch capabilities and records management systems. We do know the benefits of regional cooperation and are also well aware of the difficulties in achieving the necessary balance to accomplish such an agreement.

The area cooperation between municipalities had caught the attention of some of our other community groups. The results are encouraging with the Fox Valley Community Development Partnership and the Fox Cities Chamber of Commerce meeting regularly with regional elected officials to discuss the possibility of a major regional industrial park that would attract a large company. Jobs for our citizens, in a time where we have seen over 3,000 jobs leave the Fox Valley, is of highest importance for any elected official and we appreciate your assistance.

When we were looking at offering a proposal to Boeing Aircraft, we found that we were restricted by State Statutes from investing in a regional industrial park and we were further restricted from any sharing of possible revenues that may be forthcoming. AB293 and SB146 would remove that roadblock to future agreements.

I look forward to AB293 and SB146 being approved by the Senate and signed by the Governor. Thank you for your consideration.

Sincerely,

Robert "Toby" Paltzer

Robert "Toby" Paltzer
County Executive

RP:sm

MARK HARRIS
County Executive

448 ALGOMA BLVD., P. O. BOX
OSHKOSH, WISCONSIN 54903-



OSHKOSH (920) 236-
FOX CITIES (920) 727-
FAX (920) 424-

Winnebago County
Office of the County Executive

July 20, 2005

State Senator Ron Brown
Chairman
Homeland Security, Veterans and
Military Affairs and Government
Reform Committee
Room 104 South, State Capitol
Madison, WI.53707-7882

Re: AB 293 and SB 146

Dear Senator Brown

I am writing this letter to offer my strong support for Assembly Bill 293 and Senate Bill 146, which would allow counties to participate in municipal revenue sharing.

Over the past several years the Fox River area has suffered the loss of over 10,000 manufacturing jobs. As elected officials, we must look for innovative ways to maintain our local economies. The opportunities afforded us under AB 293 and SB 146 are essential if the Fox River area is to grow and prosper.

Under present law, cities, towns, and villages are allowed revenue sharing agreements. This opportunity needs to be extended to counties to stem the tide of valuable job losses and assist us in our ability to recruit new business.

Your support of AB 293 and SB 146 are greatly appreciated.

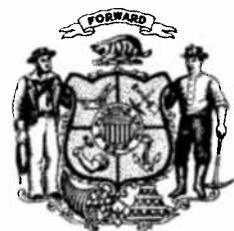
Sincerely,

A handwritten signature in cursive script that reads "Mark L. Harris".

Mark L. Harris
Winnebago County Executive



WISCONSIN STATE LEGISLATURE



EXECUTIVE



305 E. WALNUT STREET
P.O. BOX 23600
GREEN BAY, WI 54305-3600

CAROL KELSO

PHONE (920) 448-4001

FAX (920) 448-4003

July 25, 2005

Senator Ronald Brown, Chair
Committee on Veterans, Homeland Security,
Military Affairs, Small Business and Government Reform
PO Box 7887
Madison, WI 53707-7882

Dear Senator Brown and Committee Members:

Brown County requests your support of AB 293 and companion bill SB 146 that would permit counties to participate in a municipal revenue sharing agreement. Under current law municipalities are permitted to enter into revenue sharing agreements with other municipalities and with tribes as long as certain conditions are met. This permission should be extended to apply to counties, as well.

Revenue sharing encourages municipalities and tribes to work collaboratively to provide quality services in an efficient manner. Revenue sharing agreements can promote economic development. According to the Department of Revenue, government entities most often enter into cooperative agreements for the provision of fire and emergency services, but also enter into agreements to provide public transportation, recycling, library, and human services.

I request that you support AB 293 and SB 146 to encourage municipalities and tribes to also work collaboratively with counties for the provision of government services. The same conditions that currently apply to municipalities and tribes with respect to revenue sharing agreements would also apply to counties under AB 293 and SB 146.

Thank you for your consideration,

A handwritten signature in cursive script that reads "Carol Kelso".

Carol Kelso
Brown County Executive

CALUMET COUNTY ADMINISTRATOR



William P. Craig, Administrator
Patricia Meyer, Administrative Assistant

206 Court St. Chilton WI 53014-1198 www.co.calumet.wi.us
Phone: 920/849-1448 or 920/989-2700 Fax: 920/849-1475 Email: craig.bill@co.calumet.wi.us

July 26, 2005

Honorable Senator Ron Brown
Wisconsin State Senate
Capitol Building
Madison, Wisconsin

Dear Senator Brown,

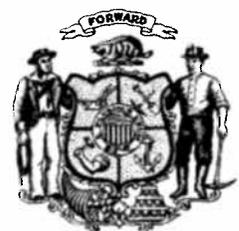
The Legislative Committee of our Board of Supervisors has met several times with our local Representatives and Senators, and has expressed support for AB-293, which has the potential of helping Counties which work out revenue sharing arrangements with other units of government. They believe that counties should have the same status before the law on this matter as other municipal units. Your support of this piece of legislation would be much appreciated.

Yours very truly,

William P. Craig
County Administrator



WISCONSIN STATE LEGISLATURE





State of Wisconsin • DEPARTMENT OF REVENUE

2135 RIMROCK RD. • P.O. BOX 8933 • MADISON, WISCONSIN 53708-8933
PHONE (608) 266-6466 • FAX (608) 266-5718 • <http://www.dor.state.wi.us>

Jim Doyle
Governor



Michael L. Morgan
Secretary of Revenue

Senate Committee on Veterans, Homeland Security, Military Affairs, Small Business, and Government Reform Hearing, Wednesday, August 3, 10:05 AM

AB 293 / SB 146 – Authorizing a County to Participate in Municipal Revenue Sharing Agreements (Representative Wieckert) (Senator Kapanke)

Description of Current Law and Proposed Change

- Currently, a municipality may enter into an agreement to share revenues from taxes or special charges with another municipality or with a federally recognized American Indian tribe or band. Municipalities entering these agreements must be contiguous. Sharing agreements (a) shall be for a minimum of 10 years, (b) establish the borders of the area in which revenues are shared; (c) describe how revenue shares are calculated, (d) specify when payments will be made, and (e) specify how the agreement can be invalidated at the expiration of the initial 10-year term.
- Under the bill, counties could participate in local revenue sharing agreements with a contiguous municipality, a contiguous county, or with a federally recognized American Indian tribe or band.

Fairness/Tax Equity

- It is fair that counties be allowed to participate in these agreements.

Impact on Economic Development

- The bill broadens the opportunities for local government cooperation, which may improve the ability of localities to attract economic development.

Administrative Impact/Fiscal Effect

- The bill may allow counties and other local governments to reduce costs and/or improve services through additional cooperative efforts. However, it is not possible to reasonably project how many revenue sharing agreements this bill could engender.

DOR Position

- DOR supports the bill. The provisions of the bill were included in the budget bill introduced by the Governor (AB 100, sections 1244 to 1250).

Prepared by: Daniel Huegel, 266-5705

July 27, 2005



WISCONSIN STATE LEGISLATURE



La Crosse Area
Chamber of Commerce
(608) 784-4880

La Crosse Area
Development Corporation, Inc.
(608) 784-8488

La Crosse Area Convention
and Visitor Bureau, Inc.
(608) 782-2366

LaCrosse Area



Joint Working Committee
712 Main Street
La Crosse, WI 54601

August 3, 2005

Dear Mr. Chairman,

Thank you for holding this hearing today on AB 293. We are appearing today to speak in favor of the proposed legislation.

The Legislature has encouraged intergovernmental cooperation in a number of ways in the last ten years. Statutes have been changed and it was proposed in the last several budgets that state dollars actually be used as an incentive for local intergovernmental agreements. But important work remains.

The fact is that collaboration in the private sector and regional cooperation efforts outpace the ability of local government officials to keep in step. Local government officials, rightfully so, see the accountability to constituents as being more important than broad regional initiatives especially when there is money at stake.

Until local officials can show constituents that regional thinking makes both good "common sense" and "dollar & cents" the regional overtures will remain sincere but thin.

We witnessed an interesting and entirely correctable example of intergovernmental cooperation gone awry in 2003. For years just about everyone and every long range plan has agreed that a 160 acre parcel of land in West Salem, located just off the interstate and served by the Canadian Pacific, should be developed into a full service industrial park. An innovative approach to finance the infrastructure park development was drawn up by industrial park backers. The new tax revenues flowing into the County of La Crosse and Village of West Salem (in so much as the property is owned by the County but is situated in the Village) would be co-mingled for an agreed period of time to finance a loan for infrastructure improvements. It would have been the first revenue sharing agreement in the La Crosse area and leaders of both the County and Village were willing to give it a try.

But current statutes wouldn't allow this. In Wisconsin Statute 66.0305, concerning intergovernmental cooperation, counties are not included in the definition of "municipality". Since the statute only allows revenue sharing between "any two or more municipalities" the idea of sharing revenues for new infrastructure between the County and Village was dead aborning.

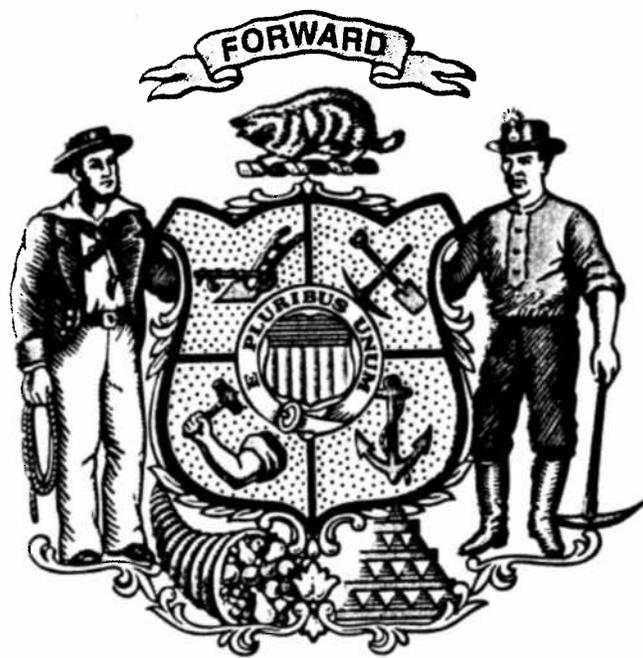
The spirit of the local officials is willing but the statutes are weak. In the past, measures were introduced to address this concern, but did not succeed.

The Lakeview Industrial Park is going forward at this writing but is being financed in a much more complicated way than the elegantly simple plan to share new county and village revenues. Wisconsin Statute 66.0305 should be amended to include "county" in the definition of "municipality", so that other areas of the state who might be trying to do innovative revenue sharing agreements are not similarly stymied.

Sincerely,

James P. Hill, Executive Director
La Crosse Area Development Corporation

Working together... we make a difference



Testimony of
State Representative Steve Wieckert
Regarding

Assembly Bill 293 / SB 146 - Regional Development Opportunities
Before the
**Senate Committee on Veterans, Homeland Security, Military Affairs,
Small Business and Economic Development**
Wednesday, August 3, 2005
10:00 a.m.
Room 411 South

Chairman Brown and Committee Members,

I want to thank you for holding a hearing today on AB 293 and SB 146, the Regional Cooperation Legislation, which I believe will allow county governments to better cooperate together, which could result in eliminating duplicative services and enhancing economic development projects.

AB 293 / SB 146 allows counties to enter into a shared revenue agreement with another county or municipality or federally recognized American Indian tribe or band, just as municipalities currently are able to do.

Municipal revenue agreements have four points:

1. Exist for a minimum of ten years.
2. Have defined boundaries of the area which revenue is being shared.
3. Specify the date or dates that revenue agreed to be shared are paid to the appropriate municipality.
4. Specify how the agreement may be invalidated after the expiration of the minimum ten-year term.

Opportunities are made available for major developments to come into Wisconsin that need 1,000 acres or more land to build a new facility, like General Motors' Saturn plant, which was awarded to Tennessee in 1980. That investment turned the South into a car manufacturing Mecca, which brought hundreds of thousands of jobs in manufacturing and part suppliers.

For example, the Fortune 500's 53rd largest company, Intel, is considering locating a \$3 billion semiconductor factory

somewhere in the United States in the next year, according to The New York Times, April 1, 2005. It already has 12 semiconductor plants in the United States in places like California, New Jersey, Arizona, Massachusetts and Utah. Other states have obtained major capital developments in the past several years.

In 2004, Sony began investing \$325 million in a NY computer chip plant. (Source: AP via New Jersey Online Monday, February 02, 2004). In 2002, Alabama won a \$1 billion Hyundai automobile plant to be located in Montgomery, Alabama. The plant will be the first to be built in the US by a Korean carmaker. Alabama won the contest to become the site for the new car plant over Glendale, Kentucky. (Source: The Financial Times - April 2, 2002.)

In 2003, Samsung Electronics Co spent \$500 million upgrading its sole overseas chip plant, in Texas, looking to

stay ahead of its rivals in the face of a prolonged slump in global chip prices-(Source: Reuters, April 25, 2003).

On April 14 this year, Aloca announced a new \$6 million automobile parts manufacturing plant in North Carolina that will create 75 new jobs. (Source: Miami Herald, April 14, 2005). Earlier this spring, The Milwaukee Journal Sentinel had a front page article about Wisconsin losing college graduates to other states, entitled "State short on jobs for graduates, Type of offerings, pay scale lag those in neighbor states." It pointed out that college graduate jobs in Wisconsin are 11 % below the national average and 8 % less than the average of six neighboring states. In the region, only Iowa's average was lower.

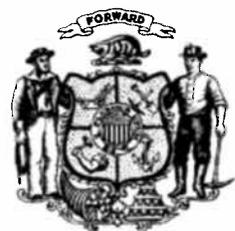
On average, the Chicago employers offered salaries \$10,000 higher than in Madison, and Minneapolis companies offered about \$7,000 more. On average, workers with bachelor's degrees or more earned \$59,394 nationwide in

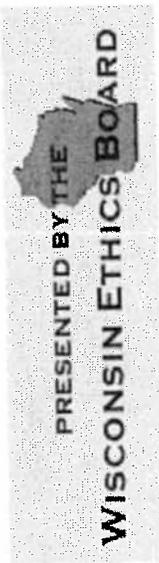
2003. The average in Wisconsin was \$52,755, compared with \$57,146 among neighboring states. Having a development tool to be able to bring in major developments to Wisconsin, like Dell Computers, and up and coming start-up companies like Amazon.com, will help stop losing our best and brightest from Wisconsin for greener places.

Economists agree that regional cooperation is necessary for multi-million and multi-billion dollar developments to occur, Wisconsin municipalities need to be able to cooperate to remain competitive and to bring businesses and jobs to Wisconsin, and AB 293 / SB 146 will be essential in making this happen. I would be happy to answer any questions at this time.



WISCONSIN STATE LEGISLATURE





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- ▶ Organizations employing lobbyists
- ▶ Lobbyists

as of Friday, July 29, 2005

2005-2006 legislative session

Legislative bills and resolutions

(search for another legislative bill or resolution at the bottom of this page)

Text, Sponsors and Analysis
 Status and Fiscal Estimate
 Lobbying Effort on this item

Assembly Bill 293

authorizing a county to participate in a municipal revenue sharing agreement. (FE)

Organization		Date Notified	Position	Comments
Profile	Interests			
•	•	5/27/2005	↑	
•	•	7/13/2005	?	
•	•	4/4/2005	↑	
•	•	4/20/2005	↑	
•	•	4/4/2005	↑	
•	•	4/18/2005	↑	
•	•	4/6/2005	↑	
•	•	4/5/2005	↑	
•	•	4/13/2005	↑	

Place pointer on icon to display comments,
 click icon to display prior comments

These organizations have reported lobbying on this proposal:

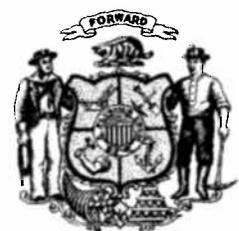
- Dane County
- Fox Cities Chamber of Commerce & Industry
- Kenosha County
- League of Wisconsin Municipalities
- Outagamie County Board of Supervisors
- Rock County
- Waukesha County
- Wisconsin Alliance of Cities Inc
- Wisconsin Counties Association

Select a legislative proposal and click "go"

House



WISCONSIN STATE LEGISLATURE



Present: (8) Representatives LeMahieu, Pridemore,
Gunderson, Lothian, Gottlieb, Berceau, Fields
and Parisi.

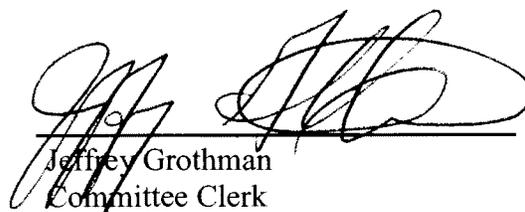
Absent: (0) None.

Moved by Representative LeMahieu, seconded by Representative
Gottlieb that **Assembly Bill 293** be recommended for passage.

Ayes: (8) Representatives LeMahieu, Pridemore,
Gunderson, Lothian, Gottlieb, Berceau,
Fields and Parisi.

Noes: (0) None.

PASSAGE RECOMMENDED, Ayes 8, Noes 0



Jeffrey Grothman
Committee Clerk