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 Details: Informational hearing to discuss GAO report 05-856 and health care cost, quality and access in Southeastern Wisconsin. Hearing held in Milwaukee, Wisconsin on April 11, 2006.

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# WISCONSIN STATE LEGISLATURE ... PUBLIC HEARING - COMMITTEE RECORDS

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**Table 12: Results for Hospital Price Regression—Estimated Effects of Selected Factors on Hospital Prices in Metropolitan Areas, 2001**

Dependent variable is the logarithm of adjusted hospital stay price <sup>a</sup>			
Factor	Variable used to measure factor	Parameter estimate	t-value
Competition	Percent hospital beds of the two largest hospitals or hospital networks	0.1337	2.11**
HMO capitation	Percent of primary care physicians' compensation from capitation	-0.3213	-2.22**
Cost-shifting	Percent of population uninsured	-0.3621	-0.68
	Average Medicaid payment	0.0026	1.58
	Percent of population enrolled in Medicaid	-0.0538	-0.20
	Percent of population enrolled in Medicare	-0.5267	-1.14
Supply of providers	Hospital beds per capita	21.5968	0.50
Per capita income	Population's real per capita income	0.0000	-0.52
Hospital ownership status	Percent of beds in for profit hospitals	0.0767	0.86
Dummy variable indicator showing the Census Division in which the metropolitan area was located	Census Division 1 – New England	0.0625	0.78
	Census Division 2 – Middle Atlantic	-0.1158	-1.43
	Census Division 3 – East North Central	-0.0572	-0.73
	Census Division 4 – West North Central	0.0418	0.33
	Census Division 5 – South Atlantic	-0.0258	-0.35
	Census Division 6 – East South Central	-0.1845	-1.80*
	Census Division 7 – West South Central	-0.1077	-1.14
	Census Division 8 – Mountain	-0.0428	-0.63
	Census Division 9 – Pacific <sup>b</sup>		
Intercept		8.8972	45.67***
R-squared		0.25	
Observations		228	
*** significant at the 1% level			
** significant at the 5% level			
* significant at the 10% level			

Source: GAO analysis.

<sup>a</sup>We adjusted hospital prices to remove the effect of geographic differences in the costs of doing business (wages, rents, etc.) and differences in the severity of illnesses and mix of diagnoses among metropolitan areas.

<sup>b</sup>The Pacific Census Division was the excluded category. In order for the regression model's parameters to be estimated, we needed to exclude one of the Census Divisions.

Appendix I: Scope and Methodology

**Table 13: Results for Physician Price Regression—Estimated Effects of Selected Factors on Physician Prices in Metropolitan Areas, 2001**

Dependent variable is the logarithm of adjusted physician services price <sup>a</sup>			
Factor	Variable used to measure factor	Parameter estimate	t-value
Competition	Percent hospital beds of the two largest hospitals or hospital networks	0.1234	4.36***
HMO capitation	Percent of primary care physicians' compensation from capitation	-0.1393	-2.24**
Cost-shifting	Percent of population uninsured	-0.5328	-2.22**
	Average Medicaid payment	0.0041	5.24***
	Percent of population enrolled in Medicaid	0.1081	0.91
	Percent of population enrolled in Medicare	0.0217	0.10
Hospital ownership status	Percent of beds in for profit hospitals	-0.0536	-1.34
Per capita income	Population's real per capita income	0.0000	0.00
Supply of providers	Physicians per capita (physicians per 1000 population)	-0.0002	-0.91
Dummy variable indicator showing the Census Division in which the metropolitan area was located	Census Division 1 – New England	-0.1112	-2.79***
	Census Division 2 – Middle Atlantic	-0.0346	-1.01
	Census Division 3 – East North Central	0.0041	0.14
	Census Division 4 – West North Central	0.0120	0.32
	Census Division 5 – South Atlantic	-0.0470	-1.58
	Census Division 6 – East South Central	-0.0558	-1.61
	Census Division 7 – West South Central	0.0947	3.24***
	Census Division 8 – Mountain	-0.0240	-0.77
	Census Division 9 – Pacific <sup>b</sup>		
Intercept		3.7808	35.48***
R-squared		0.46	
Observations		315	
*** significant at the 1% level			
** significant at the 5% level			
* significant at the 10% level			

Source: GAO analysis.

<sup>a</sup>We adjusted physician prices to remove the effect of geographic differences in the costs of doing business (wages, rents, etc.) and differences in the mix of services among metropolitan areas.

<sup>b</sup>The Pacific Census Division was the excluded category. In order for the regression model's parameters to be estimated, we needed to exclude one of the Census Divisions.

Our measures of cost-shifting effects were mostly not significant and none of the results supported the claim that more Medicaid enrollees, lower Medicaid payments, more Medicare enrollees, or more uninsured people were associated with higher hospital or physician prices. Ideally, we would have included an indicator of Medicare price levels for each area, such as the wage index or the GPCI. However, we did not include these as separate explanatory variables in the regression models because we had used the wage index and the GPCI to adjust the hospital and physician prices, respectively, for differences in the cost of doing business in different areas. Therefore, our sole measure of the impact of the Medicare program on prices was the percent of the population who were Medicare beneficiaries. In the physician price regression, the average Medicaid payment was significant. However, Medicaid payments were positively associated with prices, which was inconsistent with the negative association we would have expected if cost shifting were occurring. In the physician price analysis, the percent of people uninsured was significantly related to price and the result showed that where there were more uninsured people, prices were actually lower, rather than higher, as would have been predicted by the cost-shifting hypothesis.

Our inclusion of the set of census division dummy variables allowed us to measure factors affecting price that were due simply to location and that were not accounted for by the other variables included in the model. In both price regression models, we ran an F-test that showed that the set of census division dummy variables was jointly significant.

In the cases where our explanatory variables in the regression were significant, we calculated the significant variables' impact on prices by using our regression results to calculate the percent change in price for a given increase in the explanatory variable. To do this, we simulated the effect of increasing the significant explanatory variable from its average in its lowest quartile to its average in its highest quartile, while controlling for other factors. This was accomplished using the following steps: (1) we calculated the average value of the statistically significant explanatory variable for its lowest quartile, and input that value into our estimated regression equation to calculate price, (2) we calculated the average value of the key explanatory variable in its highest quartile, and used that value in our estimated regression model to calculate price again, and (3) we calculated the percent difference in price using the results from (1) and (2). See table 14.

**Table 14: Effects of Changes in Explanatory Variables on Prices**

Significant explanatory variable	Percent impact on physician price	Percent impact on hospital price
Percent hospital beds of the two largest hospitals or hospital networks	6.64	7.62
Percent of primary care physicians' compensation from capitation	-3.31	-7.17
Average Medicaid payment	9.69	*
Percent of population uninsured	-6.05	*

Source: GAO analysis.

Note: The percent impact is the change in price that would follow an increase in the explanatory variable from its average value in its lowest quartile to its average value in its highest quartile.

\*The average cost-adjusted Medicaid fee and the percent uninsured explanatory variables were not statistically significant in the hospital price regression.

We also tested and opted not to include other variables in our regression: specifically, we tried to explain price variations by including the percent of the labor force in the metropolitan area covered by a labor union contract; the mortality rate for persons aged more than one but less than 65 years in the metropolitan area—a proxy for health status; and the effect of certificate-of-need laws.<sup>16</sup> We also used the number of teaching hospital beds per capita to see if this had an independent effect on price, separate from the effects of supply. We included this variable because it was possible that more teaching hospital beds in a metropolitan area might indicate more cutting-edge and higher quality services, or teaching hospitals might conduct more tests or services, which might in turn affect prices. We ultimately excluded labor union, mortality rates, certificate-of-need laws, and teaching hospital variables from our explanatory variables because they were not the focus of our analysis, they were not statistically significant, and their inclusion did not affect the significance of most of the other explanatory variables in the model.

<sup>16</sup>A certificate-of-need law generally requires that a hospital or nursing home obtain approval from the state in which it is located before hospital construction or capital improvements occur.

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## Spending Analysis

To determine average total spending per enrollee in each metropolitan area, we summed all payments for each enrollee, assigned enrollees to their metropolitan areas of residence, and then calculated the average for each metropolitan area. We adjusted spending service categories for geographic input costs, removed outliers, and accounted for differences in the age and sex distributions across metropolitan areas. After applying our eligibility criteria and removing outliers, we had about 2.1 million enrollees in our study.

We accounted for geographic differences in the costs of providing hospital inpatient,<sup>17</sup> hospital outpatient, home health, rehabilitation, skilled nursing facility, other outpatient, and ambulatory surgery center services by first summing the payments per enrollee by service categories and then applying Medicare's hospital wage index to the labor-related portion of the total payment for each type of service. This approach is similar to the methodology used by Medicare to adjust such provider payments.<sup>18</sup>

We accounted for geographic differences in the cost of providing physician services using a different methodology, but one that generally follows the basic methodology used by Medicare. We applied the appropriate GPCIs to the total physician payments.<sup>19</sup> However, our method varied slightly from Medicare's in that instead of applying the GPCIs at the carrier/locality level, we calculated separate cost indices for each metropolitan area.<sup>20</sup>

We excluded enrollees with high total health care spending because spending for those enrollees could distort average spending in an area with low enrollment. To identify enrollees with high spending, we used a

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<sup>17</sup>Medicare adjusts hospital inpatient payments for labor and capital-related variations in costs. In our study, we applied labor and capital adjustments to the hospital inpatient portion of spending and to hospital inpatient price.

<sup>18</sup>We excluded mental health, chemical dependency services, and pharmaceuticals from our spending analysis.

<sup>19</sup>There are three GPCIs reflecting the cost of three different types of inputs to physician services: physician work, physician practice expenses, and expenses for physician liability insurance. Each GPCI is used to adjust for the price level for related inputs in the local market where the service is furnished.

<sup>20</sup>There are 89 carrier/locality regions nationwide and 331 metropolitan areas in the 50 states and District of Columbia. Thus, a carrier/locality area is, on average, much larger than a metropolitan area. We used county-level data for the GPCIs and aggregated those data to the metropolitan area level.

standard statistical distribution (the lognormal). We removed enrollees from this analysis whose spending was at least three standard deviations above the mean.

We adjusted spending for the age and sex distribution of each metropolitan area's population. To do this, we calculated the average age- and sex-specific spending rates of all 232 metropolitan areas combined, and applied these averages to the actual age and sex distribution in each metropolitan area. This yielded an "expected" spending rate for each metropolitan area: the spending in that metropolitan area if it had the study average spending rate, given the age and sex distribution of that metropolitan area's population. We then calculated the ratio of actual cost-adjusted spending to expected cost-adjusted spending. This yielded an index of how much higher or lower spending in the specific metropolitan area was from what would be expected if it had average spending rates, given its age and sex composition. An index value greater than 1.00 implies spending was higher than expected and an index value less than 1.00 implies spending was lower than expected.

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## Decomposing Spending Variation into Price and Utilization Effects

We estimated the relative contribution of price and utilization variation to spending variation in 232 metropolitan areas. To do this, we first computed measures of price, spending, and utilization for hospital and physician services. We then analyzed price and utilization differences between metropolitan areas in the highest and lowest spending quartiles to decompose spending into its component parts.

We used the same method to adjust hospital and physician spending as we did for total spending. That is, we used the appropriate Medicare cost adjustments and adjustments for age and sex. To estimate hospital and physician prices, we used prices we had computed from our price analysis for the same 232 metropolitan areas.

We defined hospital utilization as the count of hospital stays. We excluded mental health and chemical dependency stays, and other nonacute hospital stays, such as nursing home and rehabilitation services, in each of the 232 metropolitan areas. Our measure of physician utilization was simply the count of services provided by physicians, excluding pathology, radiology, anesthesia, and psychiatric services. We aggregated the data for service use per enrollee up to the metropolitan area, and we then adjusted these data in a similar way to the spending data: that is, we adjusted for age and sex composition of the area by calculating the ratio of actual utilization to expected utilization. We calculated the physician and

hospital utilization indices using the 232 metropolitan areas as the population basis.

For both hospital and physician services, we compared the simple average adjusted spending per enrollee in the highest spending quartile metropolitan areas with the lowest spending quartile metropolitan areas. Similarly, we compared the average adjusted price and the average adjusted utilization per enrollee in the highest versus the lowest spending quartile. The proportional difference in spending between the highest and lowest quartiles can be divided into (1) the proportional difference in price between the highest and lowest spending quartiles, and (2) the proportional difference in utilization between the highest and lowest spending quartiles. In order to divide the variation in spending between price and utilization differences, we compared the values of (1) to (2) above. We estimated the relative contribution of physician price and utilization to spending by analyzing the percentage difference between the average prices and utilization in the highest and lowest spending quartiles, relative to the summed total of the percentage differences, as shown in table 9.

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## Data Reliability

We used multiple data sources for this report. We obtained 2001 health care claims data from several PPOs participating in FEHBP. In addition, we obtained data describing characteristics of metropolitan areas from several other sources. See table 11. We determined that the data were sufficiently reliable to address the study objectives.

We verified that our claims data were sufficiently reliable and unbiased in several ways. First, we interviewed staff from each of the FEHBP PPOs participating in the study to obtain an understanding of the completeness and accuracy of the data we had requested. Upon receipt of the data from the PPOs, we conducted numerous tests and edit checks to ensure that our data were complete and accurate: we reviewed the documentation that accompanied the data; we checked that essential elements of the data were populated with credible values; we excluded enrollees and claims records that did not match study eligibility criteria; and we examined the internal consistency and validity of the data, coordinating with any PPO that submitted data that required clarification or resubmission of corrected data. To test the validity of the hospital location variable from our claims data, we examined the proportion of hospital stays that occurred outside of the enrollee's state of residence or an adjacent state. For one metropolitan area, we conducted a sensitivity analysis to quantify the impact on our price estimate of removing the admissions from



enrollees in another state. We concluded that our location data were sufficiently reliable for the purposes of our study.

Ultimately, we excluded 12 of the 331 metropolitan areas for one of two reasons. First, in some metropolitan areas, some PPOs made additional “reconciliation” payments that were not recorded in the claims system, and price estimates would have been understated in these areas. Second, if a disproportionate number of enrollees traveled into a metropolitan area to receive care, we excluded the metropolitan area. We also excluded some hospital stays and physician services from our hospital and physician price estimates, respectively, either because there were insufficient data to case-mix adjust these services or because hospital or physician billing conventions were inconsistent across metropolitan areas for those services.

We verified that the data describing market forces and other factors in a metropolitan area were sufficiently reliable and unbiased using methods similar to those we used to verify the claims data. We discussed data quality issues with data suppliers, reviewed the suppliers’ documentation and internal data testing, and conducted our own tests for data completeness and credibility. Some limitations came to light through these processes. First, because direct estimates of uninsured rates were unavailable for all metropolitan areas in the study, we used the InterStudy Publications’ estimates of the uninsured for metropolitan areas, which were based on statewide uninsured estimates. Similarly, metropolitan area specific Medicaid payment rates were not available, and Medicaid utilization rates were not available to weight the average of Medicaid payments in metropolitan areas. Consequently, we used statewide payment and utilization estimates for California’s Medicaid program, which were reported by The Lewin Group.<sup>21</sup>

We performed our work from September 2002 through July 2005 in accordance with generally accepted government auditing standards.

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<sup>21</sup>Where metropolitan areas overlapped several states, we prorated state Medicaid payment rates based on U.S. census estimates of Medicaid enrollment in each component county of the metropolitan area. We used utilization rates in California to weight the average Medicaid payment in each metropolitan area because utilization rates were not readily available for any other state.

# Appendix II: FEHBP PPO Adjusted Hospital Prices in U.S. Metropolitan Areas, 2001

The adjusted hospital price indices based on FEHBP PPO payments for hospital stays in 232 metropolitan areas are presented below ranked in order from highest to lowest price.

**Table 15: Ranking of Metropolitan Areas by Adjusted Hospital Prices, 2001**

Rank	Metropolitan area	Predominant state <sup>a</sup>	Adjusted hospital price index
1	<sup>b</sup>	<sup>b</sup>	1.829
2	Dover	DE	1.680
3	Biloxi-Gulfport-Pascagoula	MS	1.591
4	St. Joseph	MO	1.578
5	Milwaukee-Waukesha	WI	1.568
6	Salinas	CA	1.499
7	Buffalo-Niagara Falls	NY	1.451
8	Grand Junction	CO	1.431
9	<sup>b</sup>	<sup>b</sup>	1.419
10	La Crosse, WI-MN	WI	1.385
11	Wichita	KS	1.379
12	Manchester	NH	1.365
13	Bakersfield	CA	1.361
14	Sioux Falls	SD	1.357
15	Bangor	ME	1.340
16	Owensboro	KY	1.326
17	Fort Walton Beach	FL	1.322
18	Portsmouth-Rochester, NH-ME	NH	1.318
19	Lakeland-Winter Haven	FL	1.310
20	South Bend	IN	1.285
21	Honolulu	HI	1.277
22	Albany	GA	1.270
23	Oklahoma City	OK	1.270
24	Nashua	NH	1.266
25	Olympia	WA	1.262
26	Omaha, NE-IA	NE	1.256
27	Duluth-Superior, MN-WI	MN	1.252
28	Rapid City	SD	1.249
29	Terre Haute	IN	1.244
30	Charleston	WV	1.243
31	Wilmington-Newark, DE-MD	DE	1.239
32	Lynchburg	VA	1.237

**Appendix II: FEHBP PPO Adjusted Hospital  
Prices in U.S. Metropolitan Areas, 2001**

<b>Rank</b>	<b>Metropolitan area</b>	<b>Predominant state*</b>	<b>Adjusted hospital price index</b>
33	Billings	MT	1.235
34	<sup>b</sup>	<sup>b</sup>	1.233
35	Myrtle Beach	SC	1.231
36	Columbia	MO	1.230
37	Topeka	KS	1.225
38	Evansville-Henderson, IN-KY	IN	1.193
39	Lawton	OK	1.192
40	Missoula	MT	1.187
41	Daytona Beach	FL	1.186
42	Medford-Ashland	OR	1.177
43	Roanoke	VA	1.176
44	Bismarck	ND	1.173
45	Charleston-North Charleston	SC	1.161
46	Portland	ME	1.158
47	Sioux City, IA-NE	IA	1.157
48	Jackson	MS	1.151
49	Hattiesburg	MS	1.148
50	Provo-Orem	UT	1.147
51	Fort Collins-Loveland	CO	1.144
52	Boise City	ID	1.138
53	Salt Lake City-Ogden	UT	1.137
54	Enid	OK	1.137
55	Gainesville	FL	1.136
56	San Antonio	TX	1.132
57	Parkersburg-Marietta, WV-OH	WV	1.127
58	Boston, MA-NH	MA	1.123
59	Memphis, TN-AR-MS	TN	1.117
60	Cedar Rapids	IA	1.113
61	Jackson	TN	1.111
62	Houston	TX	1.103
63	Huntington-Ashland, WV-KY-OH	WV	1.102
64	Fayetteville	NC	1.102
65	Springfield	MA	1.101
66	Melbourne-Titusville-Palm Bay	FL	1.099
67	Portland-Vancouver, OR-WA	OR	1.098
68	Iowa City	IA	1.092
69	Florence	SC	1.087

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Prices in U.S. Metropolitan Areas, 2001**

<b>Rank</b>	<b>Metropolitan area</b>	<b>Predominant state*</b>	<b>Adjusted hospital price index</b>
70	Fort Pierce-Port St. Lucie	FL	1.086
71	Tacoma	WA	1.086
72	Grand Forks, ND-MN	ND	1.083
73	Lubbock	TX	1.078
74	New Haven-Meriden	CT	1.071
75	Great Falls	MT	1.068
76	Columbus, GA-AL	GA	1.065
77	Fort Myers-Cape Coral	FL	1.061
78	Fargo-Moorhead, ND-MN	ND	1.061
79	Des Moines	IA	1.060
80	Minneapolis-St. Paul, MN-WI	MN	1.057
81	Fort Smith, AR-OK	AR	1.052
82	Bremerton	WA	1.048
83	Richmond-Petersburg	VA	1.041
84	Lincoln	NE	1.040
85	Phoenix-Mesa	AZ	1.039
86	Laredo	TX	1.033
87	Salem	OR	1.031
88	Bloomington	IN	1.029
89	Lexington	KY	1.029
90	Reading	PA	1.028
91	Augusta-Aiken, GA-SC	GA	1.027
92	Fort Worth-Arlington	TX	1.025
93			1.024
94	Austin-San Marcos	TX	1.019
95	Asheville	NC	1.016
96	Wichita Falls	TX	1.015
97	Little Rock-North Little Rock	AR	1.015
98	Las Vegas, NV-AZ	NV	1.013
99	McAllen-Edinburg-Mission	TX	1.011
100	Jonesboro	AR	1.006
101	Miami	FL	1.006
102	Charlotte-Gastonia-Rock Hill, NC-SC	NC	1.002
103	Orlando	FL	1.001
104	Seattle-Bellevue-Everett	WA	0.993
105	Pensacola	FL	0.986
106	Odessa-Midland	TX	0.983

**Appendix II: FEHBP PPO Adjusted Hospital  
Prices in U.S. Metropolitan Areas, 2001**

<b>Rank</b>	<b>Metropolitan area</b>	<b>Predominant state*</b>	<b>Adjusted hospital price index</b>
107	Lansing-East Lansing	MI	0.983
108	Johnson City-Kingsport-Bristol, TN-VA	TN	0.981
109	Charlottesville	VA	0.980
110	Knoxville	TN	0.978
111	Fayetteville-Springdale-Rogers	AR	0.978
112	Clarksville-Hopkinsville, TN-KY	TN	0.975
113	Dayton-Springfield	OH	0.974
114	San Angelo	TX	0.971
115	Tucson	AZ	0.970
116	Tampa-St. Petersburg-Clearwater	FL	0.967
117	Ann Arbor	MI	0.965
118	Scranton—Wilkes-Barre—Hazleton	PA	0.964
119	Eugene-Springfield	OR	0.964
120	Atlantic-Cape May	NJ	0.963
121	Anchorage	AK	0.962
122	Bridgeport	CT	0.961
123	San Francisco	CA	0.960
124	Panama City	FL	0.957
125	Baltimore	MD	0.953
126	Greenville-Spartanburg-Anderson	SC	0.950
127	Trenton	NJ	0.946
128	Redding	CA	0.946
129	York	PA	0.942
130	Amarillo	TX	0.941
131	Lawrence, MA-NH	MA	0.933
132	Springfield	MO	0.932
133	Washington, DC-MD-VA-WV	VA	0.931
134	Las Cruces	NM	0.930
135	Indianapolis	IN	0.928
136	Gary	IN	0.927
137	Detroit	MI	0.927
138	Tulsa	OK	0.921
139	Greensboro—Winston-Salem—High Point	NC	0.919
140	Nashville	TN	0.914
141	Santa Fe	NM	0.912
142	Raleigh-Durham-Chapel Hill	NC	0.911
143	Grand Rapids-Muskegon-Holland	MI	0.906

**Appendix II: FEHBP PPO Adjusted Hospital  
Prices in U.S. Metropolitan Areas, 2001**

<b>Rank</b>	<b>Metropolitan area</b>	<b>Predominant state*</b>	<b>Adjusted hospital price index</b>
144	Baton Rouge	LA	0.905
145	Columbia	SC	0.900
146	Middlesex-Somerset-Hunterdon	NJ	0.899
147	Sarasota-Bradenton	FL	0.896
148	Cumberland, MD-WV	MD	0.895
149	Waterbury	CT	0.894
150	Atlanta	GA	0.891
151	<sup>b</sup>	<sup>b</sup>	0.889
152	Macon	GA	0.888
153	Birmingham	AL	0.886
154	Harrisburg-Lebanon-Carlisle	PA	0.885
155	Sacramento	CA	0.884
156	Fort Wayne	IN	0.883
157	New London-Norwich, CT-RI	CT	0.876
158	Toledo	OH	0.875
159	New Orleans	LA	0.873
160	Florence	AL	0.870
161	West Palm Beach-Boca Raton	FL	0.870
162	Mobile	AL	0.870
163	Columbus	OH	0.868
164	Hartford	CT	0.867
165	Fort Lauderdale	FL	0.866
166	Corpus Christi	TX	0.866
167	Savannah	GA	0.865
168	Monroe	LA	0.864
169	Montgomery	AL	0.864
170	Houma	LA	0.864
171	Galveston-Texas City	TX	0.862
172	Dallas	TX	0.861
173	Richland-Kennewick-Pasco	WA	0.861
174	Norfolk-Virginia Beach-Newport News, VA-NC	VA	0.861
175	Pittsburgh	PA	0.861
176	Bergen-Passaic	NJ	0.860
177	Denver	CO	0.859
178	Bryan-College Station	TX	0.859
179	Colorado Springs	CO	0.859
180	Monmouth-Ocean	NJ	0.859

**Appendix II: FEHBP PPO Adjusted Hospital  
Prices in U.S. Metropolitan Areas, 2001**

<b>Rank</b>	<b>Metropolitan area</b>	<b>Predominant state*</b>	<b>Adjusted hospital price index</b>
181	Reno	NV	0.858
182	Texarkana, TX-Texarkana	TX	0.857
183	Punta Gorda	FL	0.853
184	Waco	TX	0.853
185	Flint	MI	0.847
186	Kansas City, MO-KS	MO	0.838
187	Oakland	CA	0.836
188	Killeen-Temple	TX	0.830
189	Tuscaloosa	AL	0.826
190	Philadelphia, PA-NJ	PA	0.820
191	Chattanooga, TN-GA	TN	0.814
192	Providence-Fall River-Warwick, RI-MA	RI	0.813
193	Sherman-Denison	TX	0.812
194	Kalamazoo-Battle Creek	MI	0.808
195	Jacksonville	FL	0.807
196	Boulder-Longmont	CO	0.804
197	Cleveland-Lorain-Elyria	OH	0.803
198	Shreveport-Bossier City	LA	0.799
199	Syracuse	NY	0.797
200	Wilmington	NC	0.794
201	Erie	PA	0.790
202	Jersey City	NJ	0.787
203	Yakima	WA	0.786
204	Los Angeles-Long Beach	CA	0.785
205	Chicago	IL	0.785
206	Huntsville	AL	0.780
207	Hagerstown	MD	0.779
208	Johnstown	PA	0.777
209	Cincinnati, OH-KY-IN	OH	0.776
210	Lafayette	LA	0.772
211	Gadsden	AL	0.769
212	Lake Charles	LA	0.764
213	Louisville, KY-IN	KY	0.761
214	Allentown-Bethlehem-Easton	PA	0.754
215	Spokane	WA	0.746
216	Athens	GA	0.745
217	Albuquerque	NM	0.743

**Appendix II: FEHBP PPO Adjusted Hospital  
Prices in U.S. Metropolitan Areas, 2001**

<b>Rank</b>	<b>Metropolitan area</b>	<b>Predominant state<sup>a</sup></b>	<b>Adjusted hospital price index</b>
218	Nassau-Suffolk	NY	0.740
219	Dothan	AL	0.728
220	San Diego	CA	0.727
221	Riverside-San Bernardino	CA	0.727
222	Newark	NJ	0.725
223	Saginaw-Bay City-Midland	MI	0.712
224	Anniston	AL	0.709
225	Decatur	AL	0.709
226	Altoona	PA	0.678
227	New York	NY	0.676
228	Newburgh, NY-PA	NY	0.675
229	Albany-Schenectady-Troy	NY	0.674
230	Ventura	CA	0.635
231	Pueblo	CO	0.609
232	Orange County	CA	0.515

Source: GAO analysis of FEHBP data.

Note: We adjusted hospital prices to remove the effect of geographic differences in the costs of doing business (wages, rents, etc.) and differences in the severity of illnesses and mix of diagnoses among metropolitan areas. We converted hospital prices to an index by dividing the average price for a hospital stay in a metropolitan area by the average price for all hospital stays in 232 metropolitan areas. The average hospital price index value is 1.00.

<sup>a</sup>Some metropolitan areas spanned more than one state. In those cases, we assigned the state that contained the largest proportion of the population of the metropolitan area.

<sup>b</sup>Metropolitan area name withheld because there was only one hospital in the metropolitan area and the data were proprietary.



# Appendix III: FEHBP PPO Adjusted Physician Prices in U.S. Metropolitan Areas, 2001

The adjusted physician price indices based on FEHBP PPO payments for physician services in 319 metropolitan areas are presented below ranked in order from highest to lowest price.

**Table 16: Ranking of Metropolitan Areas by Adjusted Physician Prices, 2001**

Rank	Metropolitan area	Predominant state <sup>a</sup>	Adjusted physician price index
1	La Crosse, WI-MN	WI	1.484
2	Wausau	WI	1.459
3	Eau Claire	WI	1.418
4	Madison	WI	1.414
5	Jonesboro	AR	1.348
6	Janesville-Beloit	WI	1.324
7	Great Falls	MT	1.287
8	Green Bay	WI	1.279
9	Appleton-Oshkosh-Neenah	WI	1.267
10	Racine	WI	1.239
11	Sheboygan	WI	1.231
12	Billings	MT	1.230
13	Wichita Falls	TX	1.224
14	Anchorage	AK	1.221
15	Corvallis	OR	1.220
16	Milwaukee-Waukesha	WI	1.217
17	Jacksonville	NC	1.216
18	Kenosha	WI	1.213
19	Fayetteville-Springdale-Rogers	AR	1.206
20	Texarkana, TX-Texarkana	TX	1.204
21	Fort Smith, AR-OK	AR	1.202
22	Monroe	LA	1.198
23	Pine Bluff	AR	1.194
24	Missoula	MT	1.190
25	Salem	OR	1.187
26	St. Cloud	MN	1.187
27	Eugene-Springfield	OR	1.184
28	Duluth-Superior, MN-WI	MN	1.178
29	Medford-Ashland	OR	1.165
30	Alexandria	LA	1.162
31	Houma	LA	1.159
32	Sherman-Denison	TX	1.159

**Appendix III: FEHBP PPO Adjusted Physician  
Prices in U.S. Metropolitan Areas, 2001**

<b>Rank</b>	<b>Metropolitan area</b>	<b>Predominant state*</b>	<b>Adjusted physician price index</b>
33	Wheeling, WV-OH	WV	1.157
34	Shreveport-Bossier City	LA	1.145
35	Grand Junction	CO	1.144
36	Omaha, NE-IA	NE	1.143
37	Bryan-College Station	TX	1.143
38	Little Rock-North Little Rock	AR	1.142
39	Rocky Mount	NC	1.136
40	Springfield	MO	1.135
41	Lafayette	LA	1.134
42	Lubbock	TX	1.129
43	San Angelo	TX	1.129
44	Lincoln	NE	1.129
45	Pueblo	CO	1.128
46	Abilene	TX	1.121
47	Hattiesburg	MS	1.119
48	Kankakee	IL	1.119
49	Fayetteville	NC	1.111
50	Parkersburg-Marietta, WV-OH	WV	1.111
51	Jackson	TN	1.106
52	Charleston	WV	1.105
53	Longview-Marshall	TX	1.103
54	Sioux City, IA-NE	IA	1.101
55	Clarksville-Hopkinsville, TN-KY	TN	1.101
56	Albany	GA	1.098
57	Bismarck	ND	1.097
58	Lawrence	KS	1.096
59	Panama City	FL	1.096
60	Rapid City	SD	1.096
61	Lewiston-Auburn	ME	1.096
62	Bangor	ME	1.095
63	Muncie	IN	1.093
64	Baton Rouge	LA	1.093
65	Grand Forks, ND-MN	ND	1.091
66	Portland-Vancouver, OR-WA	OR	1.085
67	Huntington-Ashland, WV-KY-OH	WV	1.085
68	Elmira	NY	1.084
69	Tyler	TX	1.084

**Appendix III: FEHBP PPO Adjusted Physician  
Prices in U.S. Metropolitan Areas, 2001**

<b>Rank</b>	<b>Metropolitan area</b>	<b>Predominant state*</b>	<b>Adjusted physician price index</b>
70	Pocatello	ID	1.083
71	Dubuque	IA	1.082
72	Macon	GA	1.081
73	Terre Haute	IN	1.079
74	Goldsboro	NC	1.078
75	Greenville	NC	1.077
76	Columbus, GA-AL	GA	1.075
77	McAllen-Edinburg-Mission	TX	1.074
78	Brownsville-Harlingen-San Benito	TX	1.072
79	Glens Falls	NY	1.072
80	Johnson City-Kingsport-Bristol, TN-VA	TN	1.072
81	Laredo	TX	1.072
82	Waco	TX	1.069
83	Cedar Rapids	IA	1.067
84	Boise City	ID	1.066
85	Greeley	CO	1.065
86	Fort Walton Beach	FL	1.065
87	Lawton	OK	1.064
88	Iowa City	IA	1.063
89	Hickory-Morganton-Lenoir	NC	1.062
90	Asheville	NC	1.060
91	Lake Charles	LA	1.059
92	Sioux Falls	SD	1.057
93	Enid	OK	1.057
94	Portland	ME	1.055
95	Pensacola	FL	1.051
96	Yuma	AZ	1.051
97	Fort Myers-Cape Coral	FL	1.050
98	Joplin	MO	1.049
99	South Bend	IN	1.049
100	Fort Wayne	IN	1.049
101	Lafayette	IN	1.046
102	St. Joseph	MO	1.046
103	Biloxi-Gulfport-Pascagoula	MS	1.045
104	Auburn-Opelika	AL	1.044
105	Fort Worth-Arlington	TX	1.043
106	Odessa-Midland	TX	1.043

**Appendix III: FEHBP PPO Adjusted Physician  
Prices in U.S. Metropolitan Areas, 2001**

<b>Rank</b>	<b>Metropolitan area</b>	<b>Predominant state*</b>	<b>Adjusted physician price index</b>
107	Fargo-Moorhead, ND-MN	ND	1.042
108	Flagstaff, AZ-UT	AZ	1.042
109	Savannah	GA	1.041
110	Knoxville	TN	1.041
111	Colorado Springs	CO	1.040
112	Elkhart-Goshen	IN	1.038
113	Las Cruces	NM	1.037
114	Evansville-Henderson, IN-KY	IN	1.036
115	Beaumont-Port Arthur	TX	1.034
116	Columbia	MO	1.034
117	Topeka	KS	1.034
118	Sharon	PA	1.034
119	Fort Collins-Loveland	CO	1.033
120	Killeen-Temple	TX	1.033
121	Owensboro	KY	1.032
122	Sumter	SC	1.032
123	Corpus Christi	TX	1.030
124	Yuba City	CA	1.029
125	Victoria	TX	1.029
126	Jackson	MS	1.028
127	Waterloo-Cedar Falls	IA	1.027
128	New Orleans	LA	1.026
129	Yakima	WA	1.024
130	Dallas	TX	1.022
131	Austin-San Marcos	TX	1.021
132	Utica-Rome	NY	1.021
133	Portsmouth-Rochester, NH-ME	NH	1.018
134	Brazoria	TX	1.017
135	Memphis, TN-AR-MS	TN	1.016
136	Charlotte-Gastonia-Rock Hill, NC-SC	NC	1.016
137	Wichita	KS	1.013
138	Lima	OH	1.013
139	Amarillo	TX	1.011
140	Minneapolis-St. Paul, MN-WI	MN	1.011
141	Yolo	CA	1.010
142	Dothan	AL	1.010
143	Tallahassee	FL	1.009

**Appendix III: FEHBP PPO Adjusted Physician  
Prices in U.S. Metropolitan Areas, 2001**

<b>Rank</b>	<b>Metropolitan area</b>	<b>Predominant state<sup>a</sup></b>	<b>Adjusted physician price index</b>
144	Des Moines	IA	1.009
145	El Paso	TX	1.008
146	Atlanta	GA	1.008
147	San Antonio	TX	1.006
148	Bloomington	IN	1.006
149	Syracuse	NY	1.006
150	Redding	CA	1.005
151	Albany-Schenectady-Troy	NY	1.005
152	Altoona	PA	1.003
153	Indianapolis	IN	1.002
154	Lakeland-Winter Haven	FL	1.001
155	Roanoke	VA	1.001
156	Modesto	CA	0.999
157	Punta Gorda	FL	0.999
158	Augusta-Aiken, GA-SC	GA	0.998
159	Mansfield	OH	0.998
160	Ocala	FL	0.997
161	Athens	GA	0.997
162	Anniston	AL	0.994
163	Chico-Paradise	CA	0.994
164	Burlington	VT	0.994
165	Tuscaloosa	AL	0.993
166	Binghamton	NY	0.992
167	Florence	SC	0.992
168	Boulder-Longmont	CO	0.991
169	Naples	FL	0.991
170	Spokane	WA	0.991
171	Albuquerque	NM	0.991
172	Merced	CA	0.991
173	Chicago	IL	0.990
174	Tulsa	OK	0.988
175	Gainesville	FL	0.983
176	Johnstown	PA	0.983
177	Denver	CO	0.983
178	Wilmington	NC	0.982
179	Chattanooga, TN-GA	TN	0.981
180	Lexington	KY	0.980

**Appendix III: FEHBP PPO Adjusted Physician  
Prices in U.S. Metropolitan Areas, 2001**

<b>Rank</b>	<b>Metropolitan area</b>	<b>Predominant state<sup>a</sup></b>	<b>Adjusted physician price index</b>
181	Tacoma	WA	0.979
182	Galveston-Texas City	TX	0.979
183	Norfolk-Virginia Beach-Newport News, VA-NC	VA	0.975
184	Houston	TX	0.975
185	Gary	IN	0.974
186	Oklahoma City	OK	0.974
187	Kokomo	IN	0.972
188	Raleigh-Durham-Chapel Hill	NC	0.970
189	Sarasota-Bradenton	FL	0.969
190	Mobile	AL	0.966
191	Bremerton	WA	0.965
192	Montgomery	AL	0.964
193	Myrtle Beach	SC	0.964
194	Fresno	CA	0.963
195	Nashville	TN	0.962
196	Bellingham	WA	0.962
197	Florence	AL	0.959
198	Scranton—Wilkes-Barre—Hazleton	PA	0.959
199	Lynchburg	VA	0.959
200	Daytona Beach	FL	0.959
201	Steubenville-Weirton, OH-WV	OH	0.958
202	Stamford-Norwalk	CT	0.958
203	Charleston-North Charleston	SC	0.956
204	Honolulu	HI	0.956
205	Richland-Kennewick-Pasco	WA	0.956
206	Gadsden	AL	0.956
207	Greensboro—Winston-Salem—High Point	NC	0.955
208	Visalia-Tulare-Porterville	CA	0.954
209	Decatur	AL	0.949
210	Danbury	CT	0.949
211	New London-Norwich, CT-RI	CT	0.948
212	Jacksonville	FL	0.947
213	Erie	PA	0.946
214	Rochester	NY	0.946
215	Reno	NV	0.944
216	Bakersfield	CA	0.942
217	Olympia	WA	0.941

**Appendix III: FEHBP PPO Adjusted Physician  
Prices in U.S. Metropolitan Areas, 2001**

<b>Rank</b>	<b>Metropolitan area</b>	<b>Predominant state*</b>	<b>Adjusted physician price index</b>
218	Pittsfield	MA	0.941
219	Santa Fe	NM	0.939
220	Louisville, KY-IN	KY	0.938
221	Benton Harbor	MI	0.938
222	Williamsport	PA	0.936
223	Charlottesville	VA	0.935
224	Salinas	CA	0.935
225	Kalamazoo-Battle Creek	MI	0.935
226	Manchester	NH	0.932
227	Youngstown-Warren	OH	0.930
228	Dover	DE	0.926
229	Hartford	CT	0.923
230	Lancaster	PA	0.923
231	Canton-Massillon	OH	0.922
232	Sacramento	CA	0.920
233	Seattle-Bellevue-Everett	WA	0.919
234	Jackson	MI	0.913
235	Springfield	MA	0.913
236	Vallejo-Fairfield-Napa	CA	0.911
237	Orlando	FL	0.909
238	Huntsville	AL	0.909
239	Grand Rapids-Muskegon-Holland	MI	0.909
240	Provo-Orem	UT	0.906
241	Stockton-Lodi	CA	0.904
242	Fitchburg-Leominster	MA	0.904
243	Tucson	AZ	0.904
244	Birmingham	AL	0.903
245	Akron	OH	0.901
246	New Haven-Meriden	CT	0.900
247	Waterbury	CT	0.899
248	Columbus	OH	0.899
249	Tampa-St. Petersburg-Clearwater	FL	0.899
250	Jamestown	NY	0.898
251	Richmond-Petersburg	VA	0.898
252	Cincinnati, OH-KY-IN	OH	0.897
253	Cumberland, MD-WV	MD	0.895
254	York	PA	0.894

**Appendix III: FEHBP PPO Adjusted Physician  
Prices in U.S. Metropolitan Areas, 2001**

<b>Rank</b>	<b>Metropolitan area</b>	<b>Predominant state*</b>	<b>Adjusted physician price index</b>
255	Greenville-Spartanburg-Anderson	SC	0.893
256	New Bedford	MA	0.892
257	Riverside-San Bernardino	CA	0.891
258	Saginaw-Bay City-Midland	MI	0.890
259	Columbia	SC	0.888
260	Nashua	NH	0.888
261	Hamilton-Middletown	OH	0.887
262	Harrisburg-Lebanon-Carlisle	PA	0.886
263	Las Vegas, NV-AZ	NV	0.885
264	Toledo	OH	0.885
265	Kansas City, MO-KS	MO	0.884
266	Cleveland-Lorain-Elyria	OH	0.883
267	San Luis Obispo-Atascadero-Paso Robles	CA	0.883
268	Vineland-Millville-Bridgeton	NJ	0.882
269	Reading	PA	0.876
270	Bridgeport	CT	0.874
271	Monmouth-Ocean	NJ	0.873
272	Los Angeles-Long Beach	CA	0.870
273	Ann Arbor	MI	0.870
274	Orange County	CA	0.870
275	Melbourne-Titusville-Palm Bay	FL	0.869
276	Santa Barbara-Santa Maria-Lompoc	CA	0.866
277	Jersey City	NJ	0.865
278	Lawrence, MA-NH	MA	0.861
279	San Diego	CA	0.861
280	Trenton	NJ	0.861
281	State College	PA	0.861
282	Lansing-East Lansing	MI	0.861
283	Barnstable-Yarmouth	MA	0.861
284	Phoenix-Mesa	AZ	0.859
285	Allentown-Bethlehem-Easton	PA	0.856
286	New York	NY	0.854
287	Ventura	CA	0.851
288	Santa Cruz-Watsonville	CA	0.848
289	Worcester, MA-CT	MA	0.846
290	Flint	MI	0.844
291	Pittsburgh	PA	0.841



**Appendix III: FEHBP PPO Adjusted Physician  
Prices in U.S. Metropolitan Areas, 2001**

<b>Rank</b>	<b>Metropolitan area</b>	<b>Predominant state*</b>	<b>Adjusted physician price index</b>
292	San Jose	CA	0.837
293	Atlantic-Cape May	NJ	0.835
294	Dayton-Springfield	OH	0.833
295	Salt Lake City-Ogden	UT	0.833
296	Fort Pierce-Port St. Lucie	FL	0.830
297	Philadelphia, PA-NJ	PA	0.828
298	Buffalo-Niagara Falls	NY	0.823
299	Wilmington-Newark, DE-MD	DE	0.823
300	Newburgh, NY-PA	NY	0.822
301	Hagerstown	MD	0.822
302	Newark	NJ	0.818
303	Santa Rosa	CA	0.817
304	Middlesex-Somerset-Hunterdon	NJ	0.816
305	Oakland	CA	0.813
306	Detroit	MI	0.809
307	Bergen-Passaic	NJ	0.807
308	Brockton	MA	0.802
309	Boston, MA-NH	MA	0.785
310	San Francisco	CA	0.772
311	Dutchess County	NY	0.768
312	Providence-Fall River-Warwick, RI-MA	RI	0.763
313	Miami	FL	0.755
314	West Palm Beach-Boca Raton	FL	0.749
315	Fort Lauderdale	FL	0.747
316	Washington, DC-MD-VA-WV	VA	0.746
317	Nassau-Suffolk	NY	0.744
318	Lowell, MA-NH	MA	0.743
319	Baltimore	MD	0.729

Source: GAO analysis of FEHBP data.

Note: We adjusted physician prices to remove the effect of geographic variation in the costs of doing business (wages, rents, etc.) and differences in the mix of services among metropolitan areas. We converted physician prices to an index by dividing the average physician price per service in a metropolitan area by the average physician price in 319 metropolitan areas. The average physician price index value is 1.00.

\*Some metropolitan areas spanned more than one state. In those cases, we assigned the state that contained the largest proportion of the population of the metropolitan area.

# Appendix IV: FEHBP PPO Adjusted Health Care Spending Per Enrollee in U.S. Metropolitan Areas, 2001

The adjusted spending per enrollee indices based on FEHBP PPO spending in 232 metropolitan areas are presented below ranked in order from highest to lowest spending per enrollee.

**Table 17: Ranking of Metropolitan Areas by Adjusted Health Care Spending Per Enrollee, 2001**

Rank	Metropolitan area	Predominant state*	Adjusted spending index
1	Biloxi-Gulfport-Pascagoula	MS	1.422
2	Myrtle Beach	SC	1.404
3	Monroe	LA	1.393
4	Hattiesburg	MS	1.393
5	Parkersburg-Marietta, WV-OH	WV	1.343
6	Anniston	AL	1.322
7	Florence	SC	1.298
8	Terre Haute	IN	1.297
9	Bakersfield	CA	1.268
10	San Angelo	TX	1.258
11	Gadsden	AL	1.250
12	Wichita Falls	TX	1.240
13	Houma	LA	1.240
14	Sherman-Denison	TX	1.235
15	Wilmington	NC	1.216
16	Huntington-Ashland, WV-KY-OH	WV	1.216
17	Macon	GA	1.213
18	Lubbock	TX	1.212
19	Dothan	AL	1.211
20	Punta Gorda	FL	1.211
21	Decatur	AL	1.200
22	Milwaukee-Waukesha	WI	1.197
23	Rapid City	SD	1.195
24	Albany	GA	1.194
25	Fort Walton Beach	FL	1.187
26	Texarkana, TX-Texarkana	TX	1.186
27	Oklahoma City	OK	1.182
28	Charleston-North Charleston	SC	1.180
29	Lake Charles	LA	1.169
30	Panama City	FL	1.167
31	La Crosse, WI-MN	WI	1.163
32	Little Rock-North Little Rock	AR	1.163

**Appendix IV: FEHBP PPO Adjusted Health  
Care Spending Per Enrollee in U.S.  
Metropolitan Areas, 2001**

<b>Rank</b>	<b>Metropolitan area</b>	<b>Predominant state<sup>a</sup></b>	<b>Adjusted spending index</b>
33	Florence	AL	1.161
34	Knoxville	TN	1.157
35	Jacksonville	NC	1.155
36	Yuma	AZ	1.151
37	Shreveport-Bossier City	LA	1.133
38	Pine Bluff	AR	1.132
39	Lafayette	LA	1.126
40	Galveston-Texas City	TX	1.122
41	Charlotte-Gastonia-Rock Hill, NC-SC	NC	1.120
42	Enid	OK	1.119
43	Johnson City-Kingsport-Bristol, TN-VA	TN	1.118
44	Fort Worth-Arlington	TX	1.117
45	Lawton	OK	1.116
46	Charleston	WV	1.116
47	Jonesboro	AR	1.115
48	McAllen-Edinburg-Mission	TX	1.113
49	Melbourne-Titusville-Palm Bay	FL	1.108
50	Nashville	TN	1.103
51	Tuscaloosa	AL	1.102
52	Dallas	TX	1.101
53	Bryan-College Station	TX	1.097
54	Waco	TX	1.096
55	Omaha, NE-IA	NE	1.092
56	Jackson	MS	1.089
57	Savannah	GA	1.088
58	Springfield	MO	1.088
59	New Orleans	LA	1.082
60	Las Vegas, NV-AZ	NV	1.081
61	Chattanooga, TN-GA	TN	1.079
62	Boulder-Longmont	CO	1.078
63	Duluth-Superior, MN-WI	MN	1.077
64	Greenville-Spartanburg-Anderson	SC	1.077
65	Baton Rouge	LA	1.076
66	Las Cruces	NM	1.074
67	St. Joseph	MO	1.074
68	Owensboro	KY	1.073
69	Corpus Christi	TX	1.073

**Appendix IV: FEHBP PPO Adjusted Health  
Care Spending Per Enrollee in U.S.  
Metropolitan Areas, 2001**

<b>Rank</b>	<b>Metropolitan area</b>	<b>Predominant state<sup>a</sup></b>	<b>Adjusted spending index</b>
70	Lakeland-Winter Haven	FL	1.072
71	Sarasota-Bradenton	FL	1.072
72	Jacksonville	FL	1.070
73	San Antonio	TX	1.067
74	Tulsa	OK	1.060
75	Odessa-Midland	TX	1.059
76	Portsmouth-Rochester, NH-ME	NH	1.057
77	Topeka	KS	1.056
78	Orange County	CA	1.049
79	Pensacola	FL	1.049
80	Amarillo	TX	1.048
81	Fort Myers-Cape Coral	FL	1.048
82	Houston	TX	1.045
83	Indianapolis	IN	1.039
84	Colorado Springs	CO	1.036
85	Montgomery	AL	1.034
86	Huntsville	AL	1.033
87	Orlando	FL	1.033
88	Wichita	KS	1.030
89	Memphis, TN-AR-MS	TN	1.027
90	Anchorage	AK	1.025
91	Bloomington	IN	1.022
92	Monmouth-Ocean	NJ	1.021
93	Cumberland, MD-WV	MD	1.020
94	Lincoln	NE	1.020
95	Columbus, GA-AL	GA	1.014
96	Fort Smith, AR-OK	AR	1.012
97	Roanoke	VA	1.012
98	Norfolk-Virginia Beach-Newport News, VA-NC	VA	1.012
99	Mobile	AL	1.011
100	Boise City	ID	1.010
101	Louisville, KY-IN	KY	1.008
102	Austin-San Marcos	TX	1.007
103	Clarksville-Hopkinsville, TN-KY	TN	1.004
104	Ventura	CA	1.004
105	Birmingham	AL	1.000
106	Manchester	NH	0.999

**Appendix IV: FEHBP PPO Adjusted Health  
Care Spending Per Enrollee in U.S.  
Metropolitan Areas, 2001**

<b>Rank</b>	<b>Metropolitan area</b>	<b>Predominant state<sup>a</sup></b>	<b>Adjusted spending index</b>
107	Daytona Beach	FL	0.996
108	Sioux Falls	SD	0.994
109	Columbia	SC	0.994
110	Richland-Kennewick-Pasco	WA	0.992
111	Atlantic-Cape May	NJ	0.988
112	Grand Forks, ND-MN	ND	0.988
113	New London-Norwich, CT-RI	CT	0.988
114	Trenton	NJ	0.987
115	Olympia	WA	0.984
116	Columbia	MO	0.984
117	Atlanta	GA	0.983
118	Killeen-Temple	TX	0.982
119	Grand Junction	CO	0.982
120	Kansas City, MO-KS	MO	0.980
121	Gary	IN	0.979
122	West Palm Beach-Boca Raton	FL	0.977
123	Athens	GA	0.977
124	Fayetteville-Springdale-Rogers	AR	0.977
125	Billings	MT	0.975
126	Fort Lauderdale	FL	0.971
127	Great Falls	MT	0.970
128	Dover	DE	0.965
129	Jackson	TN	0.965
130	Lynchburg	VA	0.962
131	Des Moines	IA	0.962
132	Gainesville	FL	0.960
133	Laredo	TX	0.959
134	Augusta-Aiken, GA-SC	GA	0.959
135	Denver	CO	0.958
136	Bremerton	WA	0.957
137	Fort Pierce-Port St. Lucie	FL	0.955
138	Salinas	CA	0.952
139	Pueblo	CO	0.952
140	Tampa-St. Petersburg-Clearwater	FL	0.951
141	Fort Wayne	IN	0.950
142	Hagerstown	MD	0.949
143	Los Angeles-Long Beach	CA	0.947

**Appendix IV: FEHBP PPO Adjusted Health  
Care Spending Per Enrollee in U.S.  
Metropolitan Areas, 2001**

<b>Rank</b>	<b>Metropolitan area</b>	<b>Predominant state*</b>	<b>Adjusted spending index</b>
144	Lexington	KY	0.946
145	Middlesex-Somerset-Hunterdon	NJ	0.942
146	Redding	CA	0.942
147	Bangor	ME	0.941
148	Tacoma	WA	0.941
149	Phoenix-Mesa	AZ	0.935
150	Riverside-San Bernardino	CA	0.935
151	Cedar Rapids	IA	0.934
152	Greensboro—Winston-Salem—High Point	NC	0.932
153	Fayetteville	NC	0.930
154	Miami	FL	0.928
155	Sacramento	CA	0.927
156	Reading	PA	0.927
157	Salt Lake City-Ogden	UT	0.925
158	Cincinnati, OH-KY-IN	OH	0.923
159	Richmond-Petersburg	VA	0.920
160	Detroit	MI	0.920
161	Chicago	IL	0.918
162	Provo-Orem	UT	0.918
163	Fort Collins-Loveland	CO	0.913
164	Yakima	WA	0.913
165	Goldsboro	NC	0.913
166	Albany-Schenectady-Troy	NY	0.913
167	Nashua	NH	0.911
168	Asheville	NC	0.911
169	Nassau-Suffolk	NY	0.909
170	Santa Fe	NM	0.908
171	Scranton—Wilkes-Barre—Hazleton	PA	0.906
172	Missoula	MT	0.904
173	York	PA	0.904
174	Jersey City	NJ	0.904
175	Raleigh-Durham-Chapel Hill	NC	0.901
176	Columbus	OH	0.901
177	Sioux City, IA-NE	IA	0.899
178	Cleveland-Lorain-Elyria	OH	0.899
179	Greenville	NC	0.897
180	Wilmington-Newark, DE-MD	DE	0.897

**Appendix IV: FEHBP PPO Adjusted Health  
Care Spending Per Enrollee in U.S.  
Metropolitan Areas, 2001**

<b>Rank</b>	<b>Metropolitan area</b>	<b>Predominant state*</b>	<b>Adjusted spending index</b>
181	Tucson	AZ	0.897
182	Waterbury	CT	0.896
183	Portland	ME	0.893
184	Salem	OR	0.892
185	Bergen-Passaic	NJ	0.891
186	Eugene-Springfield	OR	0.883
187	Kalamazoo-Battle Creek	MI	0.881
188	Washington, DC-MD-VA-WV	VA	0.881
189	Bismarck	ND	0.880
190	Flint	MI	0.879
191	Newark	NJ	0.878
192	Springfield	MA	0.876
193	Baltimore	MD	0.875
194	New Haven-Meriden	CT	0.874
195	Minneapolis-St. Paul, MN-WI	MN	0.873
196	Philadelphia, PA-NJ	PA	0.870
197	San Diego	CA	0.869
198	Albuquerque	NM	0.868
199	Reno	NV	0.866
200	Altoona	PA	0.866
201	Lawrence, MA-NH	MA	0.862
202	Dayton-Springfield	OH	0.852
203	Portland-Vancouver, OR-WA	OR	0.848
204	Newburgh, NY-PA	NY	0.848
205	New York	NY	0.845
206	Seattle-Bellevue-Everett	WA	0.843
207	Medford-Ashland	OR	0.841
208	Evansville-Henderson, IN-KY	IN	0.836
209	Charlottesville	VA	0.836
210	Providence-Fall River-Warwick, RI-MA	RI	0.834
211	Lansing-East Lansing	MI	0.833
212	Harrisburg-Lebanon-Carlisle	PA	0.832
213	South Bend	IN	0.830
214	Iowa City	IA	0.827
215	Toledo	OH	0.825
216	Allentown-Bethlehem-Easton	PA	0.814
217	San Francisco	CA	0.809

**Appendix IV: FEHBP PPO Adjusted Health  
Care Spending Per Enrollee in U.S.  
Metropolitan Areas, 2001**

<b>Rank</b>	<b>Metropolitan area</b>	<b>Predominant state*</b>	<b>Adjusted spending index</b>
218	Hartford	CT	0.809
219	Oakland	CA	0.807
220	Erie	PA	0.803
221	Syracuse	NY	0.793
222	Spokane	WA	0.789
223	Ann Arbor	MI	0.778
224	Pittsburgh	PA	0.776
225	Fargo-Moorhead, ND-MN	ND	0.766
226	Saginaw-Bay City-Midland	MI	0.753
227	Johnstown	PA	0.746
228	Boston, MA-NH	MA	0.746
229	Bridgeport	CT	0.732
230	Buffalo-Niagara Falls	NY	0.715
231	Honolulu	HI	0.684
232	Grand Rapids-Muskegon-Holland	MI	0.672

Source: GAO analysis of FEHBP data.

Note: Total spending per enrollee includes spending for all services except mental health, chemical dependency, and pharmaceuticals. We adjusted total spending per enrollee to remove the effect of geographic differences in enrollee age and sex, as well as geographic differences in the costs of doing business (such as wages and rents). The spending per enrollee index compares spending per enrollee in a metropolitan area to the average spending per enrollee in all study metropolitan areas, adjusted for patients' age and sex composition, and costs. The average spending index was 1.00.

\*Some metropolitan areas spanned more than one state. In those cases, we assigned the state that contained the largest proportion of the population of the metropolitan area.



# Appendix V: Comments from the Office of Personnel Management



OFFICE OF THE DIRECTOR

UNITED STATES  
OFFICE OF PERSONNEL MANAGEMENT  
WASHINGTON, DC 20415-1000

JUL 25 2005

A. Bruce Steinwald  
Director, Health Care  
U.S. Government Accountability Office  
Washington, DC 20548

Dear Mr. Steinwald:

Thank you for providing us with a copy of your proposed report entitled *FEDERAL EMPLOYEES HEALTH BENEFITS PROGRAM: Competition and Other Factors Linked to Wide Variation in Health Care Prices* (GAO-05-856). We appreciate the opportunity to comment on the draft report.

Overall, your findings confirm a longstanding healthcare principle at the U.S. Office of Personnel Management (OPM) which is that market-based competition contributes to the affordable healthcare options available to Federal enrollees. The Federal Employees Health Benefits (FEHB) Program now offers almost 250 health plan choices, including both the fee-for-service preferred provider networks and the health maintenance organizations (HMOs) discussed in your report.

The report discusses geographic variations in spending for hospital and physician services and provides interesting observations about provider price and utilization as factors contributing to the variations. In addition, we note that it shows increased competition at the healthcare delivery level contributes to a lowering of healthcare spending. While most of the FEHB enrollment is in the fee-for-service plans, we have long supported HMO arrangements and contract with a far greater number of HMOs than fee-for-service plans. Therefore, we are pleased that your report shows the capitated arrangements commonly found in HMOs contributed to a lowering of both hospital and physician prices in the metropolitan areas you studied. For reasons discussed in the report, the study omits spending for pharmaceuticals. We estimate this represents about 25 percent of FEHB Program costs.

We have the following comments:

- The report indicates that the national Preferred Provider Organizations (PPOs) offered the same benefits and charged the same premiums regardless of where enrollees lived or obtained their health care. However, the prices that PPOs paid to hospitals and physicians varied. Although this is true, it may be worth noting that in most of the PPO cases, the enrollee pays a percentage of the costs so

2004-10-04  
Shaw-Walker 2004

Bruce Steinwald

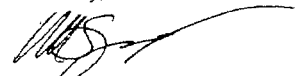
2

that as the PPO's charges rise, the enrollee's charges also rise. In other words, enrollees received the same benefit as a percentage of covered cost; however, they generally do not receive the same services for the same price across the regions.

- The report indicates that physician spending levels appear to be mitigated somewhat in geographic areas where there are higher uninsured populations and lower Medicaid payments. Physicians' prices appear to be more closely linked to consumer (patient) expectations than those of hospitals. It would have been interesting to have observed any such linkage with physician prescribing patterns as well.
- On page 16, the report indicates there was a considerable range of hospital prices within regions. Page 35 of the report indicates as part of the concluding observations that further investigation may help to explain why there were regional patterns which appeared to be associated with private sector price variations (i.e., prices for both hospital stays and physician services tended to be higher in the Midwest and lower in the Northeast). It would also be instructive to investigate the variations within regions mentioned on page 16.
- On page 24, the statement that "the effect of increasing HMO capitation was to reduce the hospital price index in a metropolitan area by 7.17 percent and the physician price index in a metropolitan area by 3.31 percent" is found in a footnote to Table 6 and in footnote 43. We would suggest that this is sufficiently relevant to include in the discussion section of the report as well.
- We noted on page 26, the report states "...physician prices were actually lower, on average, in metropolitan areas with lower adjusted Medicaid payment rates and proportionately larger uninsured populations." This appears to be a relevant finding which may merit inclusion in the final discussion in *Concluding Observations* on page 35.

We also have provided some technical comments in the attachment. We appreciate this opportunity to comment.

Sincerely,



Linda M. Springer  
Director

Attachment

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# Appendix VI: GAO Contacts and Staff Acknowledgments

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## GAO Contacts

A. Bruce Steinwald, (202) 512-7101 or [steinwalda@gao.gov](mailto:steinwalda@gao.gov)

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## Acknowledgments

In addition to the contact named above, Christine Brudevold, Assistant Director; Jennie F. Apter; Leslie Gordon; Michael Kendix; Daniel Lee; Jennifer M. Rellick; Holly Stockdale; Ann Tynan; and Suzanne Worth made key contributions to this report.

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