Fiscal Estimate - 2007 Session

\boxtimes	Original		Updated		Corrected		Supplemental
LRB	Number	07-2482/1		Intro	duction Nur	nber SI	3-185
Description Trespass by operators of snowmobiles, all-terrain vehicles, and other off-road vehicles; increasing the appropriations for certain all-terrain vehicle programs; fees for registration of all-terrain vehicles for public and private use, fees for commercial all-terrain vehicle certificates, and fees for nonresident all-terrain vehicle trail passes; creating an all-terrain vehicle damage claim program; the all-terrain vehicle gas tax payment; promulgation of rules to establish standards and procedures for certifying the designation of all-terrain vehicle routes and trails; the display of all-terrain vehicle registration numbers; creating an individual income tax checkoff for trails that are not open to motorized vehicles; creating a nonmotorized trails program; requiring a certificate of title for an all-terrain vehicle; granting rule-making authority; requiring the exercise of rule-making authority; making an appropriation; and providing penalties							
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Fund Sources Affected Affected Ch. 20 Appropriations GPR FED PRS SEG SEGS 20.566(1)(hp), 20.855(4)(u)							
Agenc	y/Prepared l	Зу	Au	thorized S	Signature		Date
DOR/ Bradley Caruth (608) 261-8984 Rebe			becca Bold	ecca Boldt (608) 266-6785			

Fiscal Estimate Narratives DOR 5/23/2007

LRB Number	07-2482/1	Introduction Number	SB-185	Estimate Type	Original

Description

Trespass by operators of snowmobiles, all-terrain vehicles, and other off-road vehicles; increasing the appropriations for certain all-terrain vehicle programs; fees for registration of all-terrain vehicles for public and private use, fees for commercial all-terrain vehicle certificates, and fees for nonresident all-terrain vehicle trail passes; creating an all-terrain vehicle damage claim program; the all-terrain vehicle gas tax payment; promulgation of rules to establish standards and procedures for certifying the designation of all-terrain vehicle routes and trails; the display of all-terrain vehicle registration numbers; creating an individual income tax checkoff for trails that are not open to motorized vehicles; creating a nonmotorized trails program; requiring a certificate of title for an all-terrain vehicle; granting rule-making authority; requiring the exercise of rule-making authority; making an appropriation; and providing penalties

Assumptions Used in Arriving at Fiscal Estimate

Income Tax Checkoffs.

Under current Wisconsin law, taxpayers are allowed to donate to any of six charitable funds listed in their individual income tax returns. The designated donation amount either increases the payment due at the time the return is filed or decreases the amount that is refunded to the taxpayer.

Under this bill, a new charitable check-off would be created for the Non-motorized Trails Program. The total donations, less the cost of administering the check-off, are to be used for the acquisition of state land for non-motorized trail use; the planning, establishment, development, construction, improvement, or maintenance of non-motorized trails on state land; or the awarding of grants to political subdivisions or nonprofit organizations for the acquisition of lands to be used for non-motorized trails that will be available for public use.

Historical data show that the introduction of a new check-off is generally associated with an increase in total donations and a decrease in donations to previously existing check-offs. For example, the Breast Cancer Research check-off was added to individual income tax forms in 2004 and raised \$330,000. Donations to previously existing funds decreased by \$150,000. In tax year 2005, the Veterans Trust Fund check-off was added to individual income tax forms and raised \$130,000. Donations to the other check-off funds decreased during that year by \$110,000.

The extent to which individual charities raise money, depends on their popularity and both the number and substitutability of previously existing charities. Although, the effect of the Non-motorized Trails Program check-off is not known, it is expected that a portion of its donations will come from new donors and a portion will be the result of taxpayers substituting donations from other check-off charities.

Estimated ATV gas tax formula.

The bill also changes the formula used for the estimated all terrain vehicle (ATV) gas tax payment made to the conservation fund. Current law specifies that the payment is based on the last day of February of the prior fiscal year and equal to the product of three factors: (1) the number of registered ATVs for public use and number of plates issued for commercial use, (2) 25 gallons, (3) the excise tax.

Based on DNR data, it is assumed that there are approximately 230,000 ATV registrations. Using the current excise tax of \$0.309 per gallon, the current formula results in \$1.78 million in payments to the conservation fund [230,000 x 25 gallons x \$0.309].

The bill changes the formula to 1) increase the second factor from 25 gallons to 50 gallons and 2) increase the result of the three factors by 40%. Thus, the payments to the conservation fund under the bill would be $4.97 = (230,000 \times 50 \times 1.4)$.

As a result, the bill will result in an increase of \$3.2 million designated to the conservation fund [\$4.97 million - \$1.77 million]. There would be a corresponding increase in expenditures from the transportation funds.

Long-Range Fiscal Implications

Fiscal Estimate Worksheet - 2007 Session

Detailed Estimate of Annual Fiscal Effect

\boxtimes	Original		Updated		Corrected	t		Supplemental
LRB	Number	07-2482/	1	Intro	duction	Numbe	er :	SB-185
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Agency/Prepared By	Authorized Signature	Date
DOR/ Bradley Caruth (608) 261-8984	Rebecca Boldt (608) 266-6785	5/22/2007